

117TH CONGRESS  
1ST SESSION

# S. 2294

To require an independent assessment with respect to the Arctic region and establishment of Arctic Security Initiative, and for other purposes.

---

IN THE SENATE OF THE UNITED STATES

JUNE 24, 2021

Mr. SULLIVAN (for himself and Mr. KING) introduced the following bill; which was read twice and referred to the Committee on Armed Services

---

## A BILL

To require an independent assessment with respect to the Arctic region and establishment of Arctic Security Initiative, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Arctic Security Initia-  
5       tive Act of 2021”.

6       **SEC. 2. SENSE OF CONGRESS.**

7       It is the sense of Congress that—

8               (1) the security, stability, and prosperity of the  
9       Arctic region are vital to the national interests of  
10      the United States;

1           (2) the United States should posture a military  
2           capability in the region that is able to project power,  
3           deter acts of aggression, and respond, if necessary,  
4           to threats within and arising from the Arctic region;

5           (3) the defense of the United States and its al-  
6           lies from the People's Republic of China, the Rus-  
7           sian Federation, the Democratic People's Republic  
8           of Korea, and any other aggressor remains a top pri-  
9           ority;

10          (4) persistent efforts by the Department of De-  
11          fense to realign United States forces in the Arctic  
12          region, and commit additional assets to and increase  
13          investments in the Arctic region, are necessary to  
14          maintain a robust United States commitment to the  
15          Arctic region;

16          (5) the United States commitment to freedom  
17          of navigation and ensuring free access to sea lanes  
18          and overflights for the Navy and the Air Force re-  
19          mains a core security interest; and

20          (6) the United States should continue to engage  
21          in the Arctic region by—

22                (A) strengthening alliances and partner-  
23                ships;

24                (B) supporting regional institutions and  
25                bodies such as the Arctic Council;

1 (C) building cooperative security arrange-  
2 ments;

3 (D) addressing shared challenges; and

4 (E) reinforcing the role of international  
5 law, including respect for human rights.

6 **SEC. 3. INDEPENDENT ASSESSMENT.**

7 (a) IN GENERAL.—Not later than February 15,  
8 2022, the Commander of the United States Northern  
9 Command, in consultation and coordination with the Com-  
10 manders of the United States European Command and  
11 the United States Indo-Pacific Command, the military de-  
12 partments, and defense agencies, shall conduct an inde-  
13 pendent assessment with respect to the activities and re-  
14 sources required, for fiscal years 2023 through 2027, to  
15 achieve the following objectives:

16 (1) The implementation of the National De-  
17 fense Strategy and military service-specific strategies  
18 with respect to the Arctic region.

19 (2) The maintenance or restoration of the com-  
20 parative military advantage of the United States in  
21 response to great power competitors in the Arctic re-  
22 gion.

23 (3) The reduction of the risk of executing oper-  
24 ation and contingency plans of the Department of  
25 Defense.

1           (4) To maximize execution of Department oper-  
2           ation and contingency plans, in the event deterrence  
3           fails.

4           (b) ELEMENTS.—The assessment required by sub-  
5           section (a) shall include the following:

6           (1) An analysis of, and recommended changes  
7           to achieve, the required force structure and posture  
8           of assigned and allocated forces within the Arctic re-  
9           gion for fiscal year 2027 necessary to achieve the  
10          objectives described in subsection (a), which shall be  
11          informed by—

12           (A) a review of United States military re-  
13           quirements based on operation and contingency  
14           plans, capabilities of potential adversaries, as-  
15           sessed gaps or shortfalls of the Armed Forces  
16           within the Arctic region, and scenarios that  
17           consider—

18           (i) potential contingencies that com-  
19           mence in the Arctic region and contin-  
20           gencies that commence in other regions but  
21           affect the Arctic region;

22           (ii) use of near-time, mid-time, and  
23           far-time horizons to encompass the range  
24           of circumstances required to test new con-  
25           cepts and doctrine; and

1 (iii) supporting analyses that focus on  
2 the number of regionally postured military  
3 units and the quality of capability of such  
4 units;

5 (B) a review of current United States mili-  
6 tary force posture and deployment plans within  
7 the Arctic region, especially of Arctic-based  
8 forces that provide support to, or receive sup-  
9 port from, the United States Northern Com-  
10 mand, the United States Indo-Pacific Com-  
11 mand, or the United States European Com-  
12 mand;

13 (C) an analysis of potential future realign-  
14 ments of United States forces in the region, in-  
15 cluding options for strengthening United States  
16 presence, access, readiness, training, exercises,  
17 logistics, and pre-positioning; and

18 (D) any other matter the Commander of  
19 the United States Northern Command deter-  
20 mines to be appropriate.

21 (2) A discussion of any factor that may influ-  
22 ence the United States posture, supported by annual  
23 wargames and other forms of research and analysis.

24 (3) An assessment of capabilities requirements  
25 to achieve such objectives.

1           (4) An assessment of logistics requirements, in-  
2           cluding personnel, equipment, supplies, storage, and  
3           maintenance needs to achieve such objectives.

4           (5) An assessment and identification of re-  
5           quired infrastructure and military construction in-  
6           vestments to achieve such objectives.

7           (6) An assessment of security cooperation ac-  
8           tivities or resources required to achieve such objec-  
9           tives.

10          (7) An assessment and recommended changes  
11          to the leadership, organization, and management of  
12          Arctic policy, strategy, and operations among the  
13          combatant commands and military services.

14          (c) REPORT.—

15           (1) IN GENERAL.—Not later than February 15,  
16          2022, the Commander of United States Northern  
17          Command, in consultation and coordination with the  
18          Commanders of the United States European Com-  
19          mand and the United States Indo-Pacific Command,  
20          shall submit to the congressional defense committees  
21          (as defined in section 101 of title 10, United States  
22          Code) a report on the assessment required by sub-  
23          section (a).

1           (2) FORM.—The report required by paragraph  
2           (1) may be submitted in classified form, but shall in-  
3           clude an unclassified summary.

4           (3) AVAILABILITY.—Not later than February  
5           15, 2022, the Commander of the United States  
6           Northern Command shall make the report available  
7           to the Secretary of Defense, the Under Secretary of  
8           Defense for Policy, the Under Secretary of Defense  
9           (Comptroller), the Director of Cost Assessment and  
10          Program Evaluation, the Chairman of the Joint  
11          Chiefs of Staff, the Secretaries of the military de-  
12          partments, and the chiefs of staff of each military  
13          service.

14 **SEC. 4. ARCTIC SECURITY INITIATIVE.**

15          (a) IN GENERAL.—The Secretary of Defense shall  
16          carry out a program of activities to enhance security in  
17          the Arctic region, which shall be known as the “Arctic Se-  
18          curity Initiative” (referred to in this section as the “Initia-  
19          tive”).

20          (b) OBJECTIVES.—The Initiative’s development and  
21          subsequent implementation shall be—

22                (1) consistent with the objectives described in  
23                section 3(a); and

24                (2) informed by the assessment required by  
25                that section.

1 (c) ACTIVITIES.—The Initiative shall carry out the  
2 following prioritized activities to improve the design and  
3 posture of the joint force in the Arctic region:

4 (1) Modernize and strengthen the presence of  
5 the Armed Forces, including those with advanced ca-  
6 pabilities.

7 (2) Improve logistics and maintenance capabili-  
8 ties and the pre-positioning of equipment, munitions,  
9 fuel, and materiel.

10 (3) Carry out a program of exercises, war-  
11 games, education, training, experimentation, and in-  
12 novation for the joint force.

13 (4) Improve infrastructure to enhance the re-  
14 sponsiveness and resiliency of the Armed Forces.

15 (5) Build the defense and security capabilities,  
16 capacity, and cooperation of allies and partners.

17 (6) Strengthen Arctic consultative mechanisms  
18 and collaborative planning.

19 (d) FIVE-YEAR PLAN FOR THE INITIATIVE.—

20 (1) IN GENERAL.—Not later than April 15,  
21 2022, and each February 15 thereafter, the Sec-  
22 retary of Defense, in consultation with the Com-  
23 manders of the United States Northern Command,  
24 the United States European Command, and the  
25 United States Indo-Pacific Command shall submit to



1 the congressional defense committees a future years  
2 plan for the activities and resources of the Initiative  
3 that includes the following:

4 (A) A description of the activities and re-  
5 sources for the first fiscal year beginning after  
6 the date of on which the report required by sec-  
7 tion 3(c) is submitted and the plan for not  
8 fewer than the four following fiscal years, orga-  
9 nized by the activities described in subsection  
10 (c).

11 (B) A summary of progress made towards  
12 achieving the objectives described in section  
13 3(a).

14 (C) A summary of the activity, resource,  
15 capability, infrastructure, and logistics require-  
16 ments necessary to achieve measurable progress  
17 in reducing risk to the ability of the joint force  
18 to achieve objectives in the Arctic region, in-  
19 cluding through investments in—

20 (i) active and passive defenses  
21 against—

22 (I) manned aircraft, surface ves-  
23 sels, and submarines;

24 (II) unmanned naval systems;

- 1 (III) unmanned aerial systems;  
2 and  
3 (IV) theater cruise, ballistic, and  
4 hypersonic missiles;  
5 (ii) advanced long-range precision  
6 strike systems;  
7 (iii) command, control, communica-  
8 tions, computers, intelligence, surveillance,  
9 and reconnaissance systems;  
10 (iv) training and test range capacity,  
11 capability, and coordination;  
12 (v) dispersed resilient and adaptive  
13 basing to support distributed operations,  
14 including expeditionary airfields and ports,  
15 space launch facilities, and command  
16 posts;  
17 (vi) advanced critical munitions;  
18 (vii) pre-positioned forward stocks of  
19 fuel, munitions, equipment, and materiel;  
20 (viii) distributed logistics and mainte-  
21 nance capabilities;  
22 (ix) strategic mobility assets, includ-  
23 ing icebreakers;  
24 (x) improved interoperability, logistics,  
25 transnational supply lines and infrastruc-

1                   ture, and information sharing with allies  
2                   and partners, including scientific missions;

3                   (xi) information operations capabili-  
4                   ties;

5                   (xii) bilateral and multilateral military  
6                   exercises and training with allies and part-  
7                   ners; and

8                   (xiii) use of security cooperation au-  
9                   thorities to further build partner capacity.

10                  (D) A detailed timeline for achieving the  
11                  requirements identified under subparagraph  
12                  (C).

13                  (E) A detailed explanation of any signifi-  
14                  cant modification to such requirements, as com-  
15                  pared to the Commander of the United States  
16                  Northern Command's initial independent as-  
17                  sessment for the first fiscal year and to plans  
18                  previously submitted for each subsequent fiscal  
19                  year.

20                  (F) Any other matter the Secretary of De-  
21                  fense considers necessary.

22                  (2) FORM.—The plan required by paragraph  
23                  (1) shall be submitted in unclassified form but may  
24                  include a classified annex.

1           (3) INCLUSION IN BUDGET MATERIALS.—The  
2       Secretary of Defense shall include such plan in the  
3       budget materials submitted by the Secretary in sup-  
4       port of the budget of the President for fiscal year  
5       2023 (submitted pursuant to section 1105 of title  
6       31, United States Code).

7   **SEC. 5. GENERAL TRANSFER AUTHORITY.**

8       Funds may be made available to carry out this Act  
9       through the transfer authority provided to the Department  
10      of Defense.

○