

119TH CONGRESS
1ST SESSION

S. 2090

To improve the budget process.

IN THE SENATE OF THE UNITED STATES

JUNE 17, 2025

Mr. MARSHALL introduced the following bill; which was read twice and referred to the Committee on the Budget

A BILL

To improve the budget process.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Budget Reform Act
5 of 2025”.

6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—CONGRESSIONAL BUDGET OFFICE REFORMS

Sec. 101. CBO show your work.

TITLE II—ZERO-BASED BUDGETING

Sec. 201. Zero-based budgeting.

TITLE III—BIENNIAL BUDGET TIMETABLE REFORMS

Subtitle A—Biennial Budgeting and Appropriations

- Sec. 301. Revision of timetable.
- Sec. 302. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 303. Amendments to title 31, United States Code.
- Sec. 304. Two-year appropriations; title and style of appropriations Acts.
- Sec. 305. Multiyear authorizations.
- Sec. 306. Government plans on a biennial basis.
- Sec. 307. Biennial appropriations bills.

Subtitle B—Compliance

- Sec. 321. Limitation on use of Federal funds for political employee official travel if President's budget is late.
- Sec. 322. Limitation on use of Federal funds for presidential travel expenses if President's budget is late.
- Sec. 323. Submission of the National Security Strategy and the budget of the President before the President may address a joint session of Congress.
- Sec. 324. No budget, no travel.

Subtitle C—Effective Date

- Sec. 341. Effective date.

TITLE IV—SENATE RULES REFORMS

- Sec. 401. Setting the threshold to waive points of order at two-thirds.
- Sec. 402. Surgical strike point of order relating to legislation dealing with the congressional budget.

TITLE V—OTHER MATTERS

- Sec. 501. Changes in the baseline.

1 **TITLE I—CONGRESSIONAL**
2 **BUDGET OFFICE REFORMS**

3 **SEC. 101. CBO SHOW YOUR WORK.**

4 (a) PUBLICATION OF CONGRESSIONAL BUDGET OF-
5 FICE MODELS.—Section 402 of the Congressional Budget
6 Act of 1974 (2 U.S.C. 653) is amended—

7 (1) by striking “The Director” and inserting
8 the following:

9 “(a) IN GENERAL.—The Director”;

1 (2) in the undesignated matter following sub-
2 section (a)(3), as so designated, by striking “The es-
3 timates” and inserting the following:

4 “(b) INCLUSION IN REPORTS.—The estimates”; and
5 (3) by adding at the end the following:

6 “(c) PUBLICATION OF MODELS AND DATA.—The Di-
7 rector of the Congressional Budget Office shall make
8 available to Members of Congress and make publicly avail-
9 able on the website of the Congressional Budget Office—

10 “(1) each fiscal model, policy model, and data
11 preparation routine used by the Congressional Budg-
12 et Office in estimating the costs and other fiscal, so-
13 cial, or economic effects of legislation, including esti-
14 mates prepared under subsection (a);

15 “(2) any update of a model or routine described
16 in paragraph (1);

17 “(3) subject to paragraph (4), for each estimate
18 of the costs and other fiscal effects of legislation, in-
19 cluding estimates prepared under subsection (a), the
20 data, programs, models, assumptions, and other de-
21 tails of the computations used by the Congressional
22 Budget Office in preparing the estimate, in a man-
23 ner sufficient to permit replication by individuals not
24 employed by the Congressional Budget Office; and

“(4) for any data that is required not to be disclosed by the Congressional Budget Office—

“(A) a complete list of all data variables for such data;

“(B) descriptive statistics for all data variables for such data (including averages, standard deviations, number of observations, and correlations to other variables), to the extent that the descriptive statistics do not violate the rule against disclosure;

“(C) a reference to the statute requiring that the data not be disclosed; and

“(D) information regarding how to contact the individual or entity who has unrestricted access to the data.”.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply on and after the date that is 6 months after the date of enactment of this Act.

TITLE II—ZERO-BASED BUDGETING

SEC. 201. ZERO-BASED BUDGETING.

(a) INTERIM PERIOD.—Section 1105 of title 31, United States Code, is amended by adding at the end the following:

1 “(j)(1) Except as provided in paragraph (2), the
2 President shall submit with materials related to each
3 budget transmitted under subsection (a) on or after the
4 date of enactment of this subsection a budget for each
5 department and agency that contains the following infor-
6 mation:

7 “(A) A description of each activity for which
8 the department or agency receives an appropriation
9 in the current fiscal year or for which the depart-
10 ment or agency requests an appropriation for the
11 budget year.

12 “(B) The legal basis for each activity described
13 in subparagraph (A).

14 “(C) For each activity described in subpara-
15 graph (A)—

16 “(i) an examination of the objectives, oper-
17 ations, and costs of the activity;

18 “(ii) three alternative funding levels for the
19 budget year, not fewer than 2 of which shall be
20 below the funding level for the current fiscal
21 year;

22 “(iii) a summary of the priorities that
23 would be accomplished within each level de-
24 scribed in clause (ii); and

1 “(iv) the additional increments of value
2 that would be added by the higher funding lev-
3 els described in clause (ii).

4 “(D) For each activity described in subpara-
5 graph (A), 1 or more measures of cost efficiency and
6 effectiveness.

7 “(2) The materials submitted under paragraph (1)
8 shall not include information for the old-age, survivors,
9 and disability insurance benefits program under title II
10 of the Social Security Act (42 U.S.C. 401 et seq.), the
11 Medicare program under title XVIII of the Social Security
12 Act (42 U.S.C. 1395 et seq.), or the Medicaid program
13 under title XIX of the Social Security Act (42 U.S.C.
14 1396 et seq.).

15 “(3) As soon as practicable after the date of enact-
16 ment of this subsection, the Director of the Office of Man-
17 agement and Budget shall publish guidelines to carry out
18 this subsection, which shall require that the baseline budg-
19 et of each department or agency is assumed to be zero
20 and each proposed expenditure shall be justified as if it
21 were a new expenditure.”.

22 (b) BIENNIAL ZERO-BASED BUDGETING.—

23 (1) IN GENERAL.—Effective on January 1,
24 2027, subsection (j)(1) of section 1105 of title 31,
25 United States Code, is amended by striking “Except

1 as provided” and all that follows and inserting the
2 following: “Except as provided in paragraph (2), the
3 President shall submit with materials related to each
4 budget transmitted under subsection (a) on or after
5 December 31, 2026, a budget for each department
6 and agency that contains the following information:

7 “(A) A description of each activity for which
8 the department or agency receives an appropriation
9 in the either fiscal year of the current biennium or
10 for which the department or agency requests an ap-
11 propriation for either fiscal year in the next bien-
12 nium.

13 “(B) The legal basis for each activity described
14 in subparagraph (A).

15 “(C) For each activity described in subpara-
16 graph (A)—

17 “(i) an examination of the objectives, oper-
18 ations, and costs of the activity;

19 “(ii) three alternative funding levels for
20 each fiscal year in the next biennium, not fewer
21 than 2 of which shall be below the funding level
22 for the average of the amount for each fiscal
23 year during the current biennium;

1 “(iii) a summary of the priorities that
2 would be accomplished within each level de-
3 scribed in clause (ii); and

4 “(iv) the additional increments of value
5 that would be added by the higher funding lev-
6 els described in clause (ii).

7 “(D) For each activity described in subpara-
8 graph (A), 1 or more measures of cost efficiency and
9 effectiveness.”.

10 (2) APPLICABILITY.—The amendment made by
11 this subsection shall apply to budget recommenda-
12 tions for the biennium beginning with fiscal year
13 2028, and each biennium thereafter.

14 **TITLE III—BIENNIAL BUDGET**
15 **TIMETABLE REFORMS**
16 **Subtitle A—Biennial Budgeting**
17 **and Appropriations**

18 **SEC. 301. REVISION OF TIMETABLE.**

19 (a) IN GENERAL.—Section 300 of the Congressional
20 Budget Act of 1974 (2 U.S.C. 631) is amended to read
21 as follows:

22 “TIMETABLE

23 “SEC. 300. (a) IN GENERAL.—Except as provided by
24 subsection (b), the timetable with respect to the congres-
25 sional budget process for any Congress is as follows:

“First Session

On or before:	Action to be completed:
First day of session	President submits budget recommendations.
One week after submission of President’s budget recommendations.	Congressional Budget Office submits report to the Committee on the Budget of the House of Representatives and the Committee on the Budget of the Senate.
February 1	Committees submit views and estimates to the Committee on the Budget of the House of Representatives and the Committee on the Budget of the Senate.
February 15	Committee on the Budget of the Senate reports concurrent resolution on the biennial budget.
March 15	Congress completes action on concurrent resolution on the biennial budget.
March 16	Biennial appropriation bills may be considered in the House.
April 10	House Appropriations Committee reports last biennial appropriation bill.
April 30	House completes action on biennial appropriation bills.
June 1	Senate completes action on biennial appropriation bills.
October 1	Biennium begins.

“Second Session

On or before:	Action to be completed:
First day of session	President submits budget review.
One week after submission of budget review.	Congressional Budget Office submits report to the Committee on the Budget of the House of Representatives and the Committee on the Budget of the Senate.
June 1	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1 “(b) SPECIAL RULE.—In the case of any first session
2 of Congress that begins in any year immediately following
3 a leap year and during which the term of a President (ex-
4 cept a President who succeeds himself or herself) begins,
5 the following dates shall supersede those set forth for the
6 first session in subsection (a):

“First Session

On or before:	Action to be completed:
First Monday in February	President submits budget recommendations.

“First Session—Continued

February 15	Congressional Budget Office submits report to the Committee on the Budget of the House of Representatives and the Committee on the Budget of the Senate.
March 15	Committees submit views and estimates to the Committee on the Budget of the House of Representatives and the Committee on the Budget of the Senate.
April 1	Committee on the Budget of the Senate reports concurrent resolution on the biennial budget.
April 15	Congress completes action on concurrent resolution on the biennial budget.
April 16	Biennial appropriation bills may be considered in the House of Representatives.
May 10	Committee on Appropriations of the House of Representatives reports last appropriation bill.
May 30	House of Representatives completes action on biennial appropriation bills.
July 1	Senate completes action on biennial appropriation bills.
October 1	Biennium begins.”.

1 (b) CONFORMING AMENDMENTS.—

2 (1) Section 202(e)(1) of the Congressional
3 Budget Act of 1974 (2 U.S.C. 602(e)(1)) is amend-
4 ed by striking “On or before February 15” and in-
5 serting “Not later than January 15 (or, if applica-
6 ble, under section 300(b), February 15)”.

7 **SEC. 302. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
8 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

9 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
10 Congressional Budget and Impoundment Control Act of
11 1974 (2 U.S.C. 621(2)) is amended by striking “each
12 year” and inserting “biennially”.

13 (b) DEFINITIONS.—

1 (1) BUDGET RESOLUTION.—Section 3(4) of
 2 such Act (2 U.S.C. 622(4)) is amended by striking
 3 “fiscal year” each place it appears and inserting “bi-
 4 ennium”.

5 (2) BIENNIUM.—Section 3 of such Act (2
 6 U.S.C. 622) is further amended by adding at the
 7 end the following new paragraph:

8 “(12) The term ‘biennium’ means the period of
 9 2 consecutive fiscal years beginning on October 1 of
 10 any odd-numbered year.”.

11 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
 12 BUDGET.—

13 (1) SECTION HEADING.—The section heading of
 14 section 301 of such Act (2 U.S.C. 632) is amended
 15 by striking “ANNUAL” and inserting “BIENNIAL”.

16 (2) CONTENTS OF RESOLUTION.—Section
 17 301(a) of such Act (2 U.S.C. 632(a)) is amended—

18 (A) in the matter preceding paragraph (1)
 19 by—

20 (i) striking “April 15 of each year”
 21 and inserting “March 15 (or, if applicable
 22 under section 300(b), April 15) of each
 23 odd-numbered year”;

24 (ii) striking “the fiscal year beginning
 25 on October 1 of such year” the first place

1 it appears and inserting “the biennium be-
2 ginning on October 1 of such year”; and

3 (iii) striking “the fiscal year beginning
4 on October 1 of such year” the second
5 place it appears and inserting “each fiscal
6 year in such period”;

7 (B) in paragraph (6), by striking “for the
8 fiscal year” and inserting “for each fiscal year
9 in the biennium”; and

10 (C) in paragraph (7), by striking “for the
11 fiscal year” and inserting “for each fiscal year
12 in the biennium”.

13 (3) ADDITIONAL MATTERS.—Section 301(b)(3)
14 of such Act (2 U.S.C. 632(b)(3)) is amended by
15 striking “for such fiscal year” and inserting “for ei-
16 ther fiscal year in such biennium”.

17 (4) VIEWS OF OTHER COMMITTEES.—Section
18 301(d) of such Act (2 U.S.C. 632(d)) is amended by
19 striking “Within 6 weeks after the President sub-
20 mits a budget under section 1105(a) of title 31,
21 United States Code” and inserting “Not later than
22 February 1 (or, if applicable under section 300(b),
23 March 15) of each odd-numbered year”.

24 (5) HEARINGS.—Section 301(e)(1) of such Act
25 (2 U.S.C. 632(e)(1)) is amended by—

1 (A) striking “fiscal year” and inserting
 2 “biennium”; and

3 (B) inserting after the second sentence the
 4 following: “On or before February 15 (or, if ap-
 5 plicable under section 300(b), March 15) of
 6 each odd-numbered year, the Committee on the
 7 Budget of each House shall report to its House
 8 the concurrent resolution on the budget referred
 9 to in subsection (a) for the biennium beginning
 10 on October 1 of that year.”.

11 (6) GOALS FOR REDUCING UNEMPLOYMENT.—
 12 Section 301(f) of such Act (2 U.S.C. 632(f)) is
 13 amended by striking “fiscal year” each place it ap-
 14 pears and inserting “biennium”.

15 (7) ECONOMIC ASSUMPTIONS.—Section
 16 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
 17 amended by striking “for a fiscal year” and insert-
 18 ing “for a biennium”.

19 (8) TABLE OF CONTENTS.—The table of con-
 20 tents set forth in section 1(b) of such Act is amend-
 21 ed by striking the item relating to section 301 and
 22 inserting the following:

“Sec. 301. Biennial adoption of concurrent resolution on the budget.”.

23 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
 24 Act (2 U.S.C. 633) is amended—

25 (1) in subsection (a)—

1 (A) in paragraph (1), by—

2 (i) striking “for the first fiscal year of
3 the resolution,” and inserting “for each
4 fiscal year in the biennium,”;

5 (ii) striking “for that period of fiscal
6 years” and inserting “for all fiscal years
7 covered by the resolution”; and

8 (iii) striking “for the fiscal year of
9 that resolution” and inserting “for each
10 fiscal year in the biennium”; and

11 (B) in paragraph (5)(A), by striking “April
12 15” and inserting “March 15 (or, if applicable
13 under section 300(b), April 15) of an odd-num-
14 bered year”;

15 (2) in subsection (b), by striking “budget year”
16 and inserting “biennium”;

17 (3) in subsection (c) by striking “for a fiscal
18 year” each place it appears and inserting “for each
19 fiscal year in the biennium”;

20 (4) in subsection (f)—

21 (A) in paragraph (1)—

22 (i) in the matter preceding subpara-
23 graph (A), by striking “for a fiscal year”
24 and inserting “for a biennium”; and

1 (ii) in matter following subparagraph
 2 (C), by striking “the first fiscal year” and
 3 inserting “either fiscal year of the bien-
 4 nium”; and

5 (B) in paragraph (2)(A)—

6 (i) by striking “the first fiscal year”
 7 and inserting “each fiscal year of the bien-
 8 nium”; and

9 (ii) by striking “the total of fiscal
 10 years” and inserting “the total of all fiscal
 11 years covered by the resolution”; and

12 (5) in subsection (g)(1)(A), by striking “April
 13 15” and inserting “March 15 (or, if applicable under
 14 section 300(b), April 15) of an odd-numbered year”.

15 (e) SECTION 303 POINT OF ORDER.—

16 (1) IN GENERAL.—Section 303(a) of such Act
 17 (2 U.S.C. 634(a)) is amended by—

18 (A) striking “for a fiscal year” and insert-
 19 ing “for a biennium”;

20 (B) striking “the first fiscal year” and in-
 21 serting “either fiscal year of the biennium”;
 22 and

23 (C) striking “that fiscal year” each place it
 24 appears and inserting “that biennium”.

1 (2) EXCEPTIONS IN THE HOUSE.—Section
2 303(b) of such Act (2 U.S.C. 634(b)) is amended—

3 (A) in paragraph (1)—

4 (i) in subparagraph (A), by striking
5 “the budget year” and inserting “the bien-
6 nium”; and

7 (ii) in subparagraph (B), by striking
8 “the fiscal year” and inserting “the bien-
9 nium”; and

10 (B) in paragraph (2), by striking “May
11 15” and inserting “March 16 (or, if applicable
12 under section 300(b), April 16)”.

13 (3) APPLICATION TO THE SENATE.—Section
14 303(c)(1) of such Act (2 U.S.C. 634(c)(1)) is
15 amended by—

16 (A) striking “fiscal year” and inserting
17 “biennium”; and

18 (B) striking “that year” and inserting
19 “each fiscal year of that biennium”.

20 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
21 LUTIONS ON THE BUDGET.—Section 304 of such Act (2
22 U.S.C. 635) is amended—

23 (1) by striking “fiscal year” the first two places
24 it appears and inserting “biennium”;

1 (2) by striking “for such fiscal year” and in-
2 serting “for such biennium”; and

3 (3) by inserting “Any concurrent resolution
4 that revises or reaffirms the most recently agreed to
5 concurrent resolution on the budget shall be consid-
6 ered under the procedures set forth in section 305.”
7 after “to.”.

8 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
9 RESOLUTIONS.—Section 305 of such Act (2 U.S.C. 636)
10 is amended—

11 (1) in subsection (a)(3), by striking “fiscal
12 year” and inserting “biennium”; and

13 (2) in subsection (b)(3), by striking “fiscal
14 year” and inserting “biennium”.

15 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON
16 APPROPRIATION BILLS.—

17 (1) IN GENERAL.—Section 307 of such Act (2
18 U.S.C. 638) is amended—

19 (A) in the section heading, by striking
20 “JUNE 10” and inserting “APRIL 10”;

21 (B) by striking “June 10 of each year”
22 and inserting “April 10 (or, if applicable under
23 section 300(b), May 10) of each odd-numbered
24 year”;

1 (C) by striking “annual” and inserting “bi-
2 ennial”;

3 (D) by striking “fiscal year” and inserting
4 “biennium”; and

5 (E) by striking “that year” and inserting
6 “that odd-numbered year”.

7 (2) CONFORMING AMENDMENT.—The table of
8 contents set forth in section 1(b) of such Act is
9 amended by striking the item relating to section 307
10 and inserting the following:

“Sec. 307. House committee action on all appropriation bills to be completed
by April 10.”.

11 (i) COMPLETION OF ACTION ON REGULAR APPRO-
12 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
13 640) is amended—

14 (1) by inserting “of any odd-numbered year”
15 after “July”;

16 (2) by striking “annual” and inserting “bien-
17 nial”;

18 (3) by striking “fiscal year” and inserting “bi-
19 ennium”; and

20 (4) by striking “such year” and inserting “such
21 odd-numbered year”.

22 (j) RECONCILIATION PROCESS.—Section 310(a) of
23 such Act (2 U.S.C. 641(a)) is amended—

(1) in the matter preceding paragraph (1), by striking “A concurrent” and all that follows through “shall” and inserting “A concurrent resolution on the budget for a biennium may, for each fiscal year of the biennium”; and

(2) in paragraph (1)—

(A) in subparagraph (A), by striking “for such fiscal year” and inserting “for each fiscal year of the biennium”;

(B) in subparagraph (C), by striking “such fiscal year” and inserting “each fiscal year of the biennium”; and

(C) in subparagraph (D), by striking “such fiscal year” and inserting “each fiscal year of the biennium”.

(k) SECTION 311 POINT OF ORDER.—

(1) IN THE HOUSE.—Section 311(a)(1) of such Act (2 U.S.C. 642(a)(1)) is amended—

(A) by striking “for a fiscal year” and inserting “for a biennium”;

(B) by striking “the first fiscal year” each place it appears and inserting “either fiscal year of the biennium”; and

(C) by striking “that first fiscal year” and inserting “each fiscal year in the biennium”.

(2) IN THE SENATE.—Section 311(a)(2) of such Act (2 U.S.C. 642(a)(2)) is amended—

(A) in subparagraph (A), by striking “for the first fiscal year” and inserting “for either fiscal year of the biennium”; and

(B) in subparagraph (B)—

(i) by striking “that first fiscal year” the first place it appears and inserting “either fiscal year in the biennium”; and

(ii) by striking “that first fiscal year and the ensuing fiscal years” and inserting “all fiscal years”.

(3) SOCIAL SECURITY LEVELS.—Section 311(a)(3) of such Act (2 U.S.C. 642(a)(3)) is amended by—

(A) striking “for the first fiscal year” and inserting “for each fiscal year in the biennium”; and

(B) striking “that fiscal year and the ensuing fiscal years” and inserting “all fiscal years”.

(l) MDA POINT OF ORDER.—Section 312(c) of such Act (2 U.S.C. 643(c)) is amended—

(1) by striking “for a fiscal year” and inserting “for a biennium”;

1 (2) in paragraph (1), by striking “the first fis-
2 cal year” and inserting “either fiscal year in the bi-
3 ennium”;

4 (3) in paragraph (2), by striking “that fiscal
5 year” and inserting “either fiscal year in the bien-
6 nium”; and

7 (4) in the matter following paragraph (2), by
8 striking “that fiscal year” and inserting “the appli-
9 cable fiscal year”.

10 **SEC. 303. AMENDMENTS TO TITLE 31, UNITED STATES**
11 **CODE.**

12 (a) DEFINITION.—Section 1101 of title 31, United
13 States Code, is amended by adding at the end the fol-
14 lowing:

15 “(3) ‘biennium’ has the meaning given that
16 term in paragraph (12) of section 3 of the Congres-
17 sional Budget and Impoundment Control Act of
18 1974 (2 U.S.C. 622).”.

19 (b) BUDGET CONTENTS AND SUBMISSION TO THE
20 CONGRESS.—

21 (1) SCHEDULE.—The matter preceding para-
22 graph (1) in section 1105(a) of title 31, United
23 States Code, is amended to read as follows:

24 “(a) On or before the first day on which Congress
25 is in session (or, if applicable under section 300(b) of the

1 Congressional Budget Act of 1974, the first Monday in
 2 February) of each odd-numbered year, the President shall
 3 transmit to the Congress, the budget for the biennium be-
 4 ginning on October 1 of such calendar year. The budget
 5 of the United States Government transmitted under this
 6 subsection shall include a budget message and summary
 7 and supporting information. The President shall include
 8 in each budget the following:”.

9 (2) EXPENDITURES.—Section 1105(a)(5) of
 10 title 31, United States Code, is amended by striking
 11 “the fiscal year for which the budget is submitted
 12 and the 4 fiscal years after that year” and inserting
 13 “each fiscal year in the biennium for which the
 14 budget is submitted and in the succeeding 4 fiscal
 15 years”.

16 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
 17 United States Code, is amended by striking “the fis-
 18 cal year for which the budget is submitted and the
 19 4 fiscal years after that year” and inserting “each
 20 fiscal year in the biennium for which the budget is
 21 submitted and in the succeeding 4 years”.

22 (4) BALANCE STATEMENTS.—Section
 23 1105(a)(9)(C) of title 31, United States Code, is
 24 amended by striking “the fiscal year” and inserting
 25 “each fiscal year in the biennium”.

1 (5) FUNCTIONS AND ACTIVITIES.—Section
2 1105(a)(12) of title 31, United States Code, is
3 amended—

4 (A) in subparagraph (A), by striking “the
5 fiscal year” and inserting “each fiscal year in
6 the biennium”; and

7 (B) in subparagraph (B), by striking
8 “after that year” and inserting “after that bi-
9 ennium”.

10 (6) ALLOWANCES.—Section 1105(a)(13) of title
11 31, United States Code, is amended by striking “the
12 fiscal year” and inserting “each fiscal year in the bi-
13 ennium”.

14 (7) ALLOWANCES FOR UNCONTROLLED EX-
15 PENDITURES.—Section 1105(a)(14) of title 31,
16 United States Code, is amended by striking “that
17 year” and inserting “each fiscal year in the bien-
18 nium for which the budget is submitted”.

19 (8) TAX EXPENDITURES.—Section 1105(a)(16)
20 of title 31, United States Code, is amended by strik-
21 ing “the fiscal year” and inserting “each fiscal year
22 in the biennium”.

23 (9) FUTURE YEARS.—Section 1105(a)(17) of
24 title 31, United States Code, is amended—

1 (A) by striking “the fiscal year following
 2 the fiscal year” and inserting “each fiscal year
 3 in the biennium following the biennium”;

4 (B) by striking “that following fiscal year”
 5 and inserting “each such fiscal year”; and

6 (C) by striking “fiscal year before the fis-
 7 cal year” and inserting “biennium before the bi-
 8 ennium”.

9 (10) PRIOR YEAR OUTLAYS.—Section
 10 1105(a)(18) of title 31, United States Code, is
 11 amended—

12 (A) by striking “the prior fiscal year” and
 13 inserting “each of the two most recently com-
 14 pleted fiscal years,”;

15 (B) by striking “for that year” and insert-
 16 ing “with respect to those fiscal years”; and

17 (C) by striking “in that year” and insert-
 18 ing “in those fiscal years”.

19 (11) PRIOR YEAR RECEIPTS.—Section
 20 1105(a)(19) of title 31, United States Code, is
 21 amended—

22 (A) by striking “the prior fiscal year” and
 23 inserting “each of the two most recently com-
 24 pleted fiscal years”;

1 (B) by striking “for that year” and insert-
 2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” each place
 4 it appears and inserting “in those fiscal years”.

5 (12) HOMELAND SECURITY.—Section
 6 1105(a)(35)(A)(i) of title 31, United States Code, is
 7 amended in the matter preceding subclause (I), by
 8 striking “the fiscal years for which the budget is
 9 submitted” and inserting “each fiscal year in the bi-
 10 ennium for which the budget is submitted”.

11 (13) EESA.—Section 1105(a)(36) of title 31,
 12 United States Code, is amended in the matter pre-
 13 ceding subparagraph (A), by striking “the fiscal year
 14 for which the budget is submitted” and inserting
 15 “each fiscal year in the biennium for which the
 16 budget is submitted”.

17 (14) VETERANS HEALTH.—Section 1105(a)(37)
 18 of title 31, United States Code, is amended by strik-
 19 ing “the fiscal year for which the budget is sub-
 20 mitted” and inserting “each fiscal year in the bien-
 21 nium for which the budget is submitted”.

22 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
 23 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
 24 United States Code, is amended by striking “each year”
 25 and inserting “each even-numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
 2 FICIENCIES.—Section 1105(c) of title 31, United States
 3 Code, is amended—

4 (1) by striking “the fiscal year for” the first
 5 place it appears and inserting “each fiscal year in
 6 the biennium for”;

7 (2) by striking “the fiscal year for” the second
 8 place it appears and inserting “each fiscal year of
 9 the biennium, as the case may be, for”; and

10 (3) by striking “for that year” and inserting
 11 “for each fiscal year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section
 13 1105(e)(1) of title 31, United States Code, is amended
 14 by striking “ensuing fiscal year” and inserting “biennium
 15 to which such budget relates”.

16 (f) PREPARATION OF BUDGET.—Section 1105(f) of
 17 title 31, United States Code, is amended—

18 (1) by striking “for a fiscal year” and inserting
 19 “for a biennium”; and

20 (2) by striking “that and subsequent” and in-
 21 serting “each fiscal year in such biennium and sub-
 22 sequent”.

23 (g) BUDGET JUSTIFICATIONS.—

24 (1) TITLE 31.—Section 1105(i)(1) of title 31,
 25 United States Code, is amended, in the matter pre-

ceding subparagraph (A), by striking “for each fiscal year” and inserting “for each biennium”.

(2) FFATA.—Section 3(b)(2)(A)(i) of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended by striking “annual” and inserting “biennial”.

(h) SUPPLEMENTAL BUDGET ESTIMATES AND CHANGES.—

(1) IN GENERAL.—Section 1106(a) of title 31, United States Code, is amended—

(A) in the matter preceding paragraph (1), by—

(i) inserting after “Before July 16 of each year” the following: “and the first day on which Congress is in session of each even-numbered year”; and

(ii) striking “fiscal year” and inserting “biennium”;

(B) in paragraph (1), by striking “that fiscal year” and inserting “each fiscal year in such biennium”;

(C) in paragraph (2), by striking “fiscal year” and inserting “biennium”; and

(D) in paragraph (3), by striking “fiscal year” and inserting “biennium”.

1 (2) CHANGES.—Section 1106(b) of title 31,
2 United States Code, is amended by—

3 (A) inserting after “Before July 16 of each
4 year” the following: “and the first day on which
5 Congress is in session of each even-numbered
6 year”;

7 (B) striking “the fiscal year” and inserting
8 “each fiscal year in the biennium”; and

9 (C) striking “submitted before July 16”
10 and inserting “required by this subsection”.

11 (i) CURRENT PROGRAMS AND ACTIVITIES ESTI-
12 MATES.—

13 (1) IN GENERAL.—Section 1109(a) of title 31,
14 United States Code, is amended—

15 (A) by striking “On or before the first
16 Monday after January 3 of each year (on or be-
17 fore February 5 in 1986)” and inserting “At
18 the same time the budget required by section
19 1105 is submitted for a biennium”; and

20 (B) by striking “the following fiscal year”
21 and inserting “each fiscal year of such bien-
22 nium”.

23 (2) JOINT ECONOMIC COMMITTEE.—Section
24 1109(b) of title 31, United States Code, is amended
25 by striking “before March 1 of each year” and in-

1 serting “within one week of the President’s budget
 2 submission for each odd-numbered year (or, if appli-
 3 cable under section 300(b) of the Congressional
 4 Budget Act of 1974, not later than February 15 of
 5 an odd-numbered year)”.

6 (j) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-
 7 ISLATION.—Section 1110 of title 31, United States Code,
 8 is amended by—

9 (1) striking “May 16” and inserting “March
 10 31”; and

11 (2) striking “year before the year in which the
 12 fiscal year begins” and inserting “calendar year pre-
 13 ceding the calendar year in which the biennium be-
 14 gins”.

15 **SEC. 304. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
 16 **OF APPROPRIATIONS ACTS.**

17 Section 105 of title 1, United States Code, is amend-
 18 ed to read as follows:

19 **“§ 105. Title and style of appropriations Acts**

20 “(a) The style and title of all Acts making appropria-
 21 tions for the support of the Government shall be as fol-
 22 lows: ‘An Act making appropriations (here insert the ob-
 23 ject) for each fiscal year in the biennium of fiscal years
 24 (here insert the fiscal years of the biennium).’.

1 “(b) All Acts making regular appropriations for the
 2 support of the Government shall be enacted for a biennium
 3 and shall specify the amount of appropriations provided
 4 for each fiscal year in such period.

5 “(c) For purposes of this section, the term ‘biennium’
 6 has the same meaning as in section 3(12) of the Congres-
 7 sional Budget and Impoundment Control Act of 1974 (2
 8 U.S.C. 622(12)).”.

9 **SEC. 305. MULTIYEAR AUTHORIZATIONS.**

10 (a) IN GENERAL.—Title III of the Congressional
 11 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
 12 by adding at the end the following:

13 “AUTHORIZATIONS OF APPROPRIATIONS

14 “SEC. 316. (a) POINT OF ORDER.—It shall not be
 15 in order in the House of Representatives or the Senate
 16 to consider—

17 “(1) any bill, joint resolution, amendment, mo-
 18 tion, amendment between the Houses, or conference
 19 report that authorizes appropriations for a period of
 20 less than 2 fiscal years, unless the program, project,
 21 or activity for which the appropriations are author-
 22 ized will require no further appropriations and will
 23 be completed or terminated after the appropriations
 24 have been expended; and

25 “(2) in any odd-numbered year, any authoriza-
 26 tion or revenue bill or joint resolution until Congress

1 completes action on the biennial budget resolution,
 2 all regular biennial appropriations bills, and all rec-
 3 onciliation bills.

4 “(b) APPLICABILITY.—In the Senate, subsection (a)
 5 shall not apply to—

6 “(1) any measure that is privileged for consid-
 7 eration pursuant to a rule or statute;

8 “(2) any matter considered in Executive Ses-
 9 sion; or

10 “(3) an appropriations measure or reconcili-
 11 ation bill.”.

12 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 13 table of contents in section 1(b) of the Congressional
 14 Budget and Impoundment Control Act of 1974 is amend-
 15 ed by inserting after the item relating to section 315 the
 16 following:

“Sec. 316. Authorizations of appropriations.”.

17 **SEC. 306. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

18 (a) MANAGERIAL ACCOUNTABILITY AND FLEXI-
 19 BILITY.—Section 9703 of title 31, United States Code, re-
 20 lating to managerial accountability, is amended—

21 (1) in subsection (a)—

22 (A) in the first sentence by striking “an-
 23 nual”; and

24 (B) by striking “section 1105(a)(29)” and
 25 inserting “section 1105(a)(28)”; and

1 (2) in subsection (e)—

2 (A) in the first sentence by striking “one
3 or”;

4 (B) in the second sentence by striking “a
5 subsequent year” and inserting “a subsequent
6 2-year period”; and

7 (C) in the third sentence by striking
8 “three” and inserting “4”.

9 (b) PERFORMANCE PLANS.—Section 2803(a) of title
10 39, United States Code, is amended—

11 (1) in the matter preceding paragraph (1), by
12 striking “an annual” and inserting “a biennial”;

13 (2) in paragraph (1), by inserting “for each fis-
14 cal year during the biennial period” after “program
15 activity”;

16 (3) in paragraph (5), by striking “and” after
17 the semicolon;

18 (4) in paragraph (6), by striking the period and
19 inserting “; and”; and

20 (5) by adding after paragraph (6) the following:

21 “(7) cover a 2-year period beginning with the
22 first fiscal year of the next biennial budget cycle.”.

23 (c) EFFECTIVE DATE.—

24 (1) IN GENERAL.—The amendments made by
25 this section shall take effect on March 1, 2026.

1 (2) AGENCY ACTIONS.—Effective on and after
 2 the date of enactment of this Act, each agency shall
 3 take such actions as necessary to prepare and sub-
 4 mit any plan or report in accordance with the
 5 amendments made by this Act.

6 **SEC. 307. BIENNIAL APPROPRIATIONS BILLS.**

7 (a) IN GENERAL.—Title III of the Congressional
 8 Budget Act of 1974 (2 U.S.C. 631 et seq.), as amended
 9 by section 305(a), is amended by adding at the end the
 10 following:

11 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

12 “SEC. 317. It shall not be in order in the House of
 13 Representatives or the Senate in any odd-numbered year
 14 to consider any regular bill providing new budget authority
 15 or a limitation on obligations under the jurisdiction of any
 16 of the subcommittees of the Committees on Appropria-
 17 tions for only the first fiscal year of a biennium, unless
 18 the program, project, or activity for which the new budget
 19 authority or obligation limitation is provided will require
 20 no additional authority beyond 1 year and will be com-
 21 pleted or terminated after the amount provided has been
 22 expended.”.

23 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 24 table of contents in section 1(b) of the Congressional
 25 Budget and Impoundment Control Act of 1974 is amend-

1 ed by inserting after the item relating to section 316, as
 2 added by section 305(b) the following:

“Sec. 317. Consideration of biennial appropriations bills.”.

3 **Subtitle B—Compliance**

4 **SEC. 321. LIMITATION ON USE OF FEDERAL FUNDS FOR PO-** 5 **LITICAL EMPLOYEE OFFICIAL TRAVEL IF** 6 **PRESIDENT’S BUDGET IS LATE.**

7 Section 1105 of title 31, United States Code, as
 8 amended by section 201 of this Act, is amended by adding
 9 at the end the following:

10 “(k)(1) In this subsection—

11 “(A) the term ‘covered period’ means the pe-
 12 riod—

13 “(i) beginning on—

14 “(I) the day after the first day on
 15 which Congress is in session during any
 16 odd-numbered year, if the budget under
 17 subsection (a) for the next biennium was
 18 not submitted to Congress on or before
 19 such first day in session; or

20 “(II) if applicable under section
 21 300(b) of the Congressional Budget Act of
 22 1974 (2 U.S.C. 631(b)), the day after the
 23 first Monday in February of 2029, or any
 24 odd-numbered year thereafter, if the budg-
 25 et under subsection (a) for the next bien-

1 nium was not submitted to Congress on or
2 before such first Monday; and

3 “(ii) ending on the date on which the
4 budget is submitted; and

5 “(B) the term ‘political employee’ means any
6 individual—

7 “(i) occupying a position described under
8 sections 5312 through 5316 of title 5 (relating
9 to the Executive Schedule);

10 “(ii) serving under a noncareer appoint-
11 ment in the Senior Executive Service, as de-
12 fined under paragraph (7) of section 3132(a) of
13 such title; or

14 “(iii) occupying a position in the executive
15 branch of the Government of a confidential or
16 policy-determining character under schedule C
17 of subpart C of part 213 of title 5, Code of
18 Federal Regulations.

19 “(2) Except as provided in paragraph (3), during a
20 covered period no Federal funds may be obligated or ex-
21 pended for official travel by a political employee.

22 “(3)(A) If a political employee is away from the seat
23 of Government on the first day of a covered period, Fed-
24 eral funds may be obligated and expended for official trav-

1 el for a single return trip to the seat of Government by
 2 the political employee.

3 “(B) Federal funds may be obligated and expended
 4 for official travel by a political employee during a covered
 5 period from one location in the National Capital Region
 6 to another location in the National Capital Region.

7 “(C) If a national security event that triggers a con-
 8 tinuity of operations or continuity of Government protocol
 9 occurs during a covered period, Federal funds may be obli-
 10 gated and expended for official travel by a political em-
 11 ployee that relates to responding to the national security
 12 event or implementing the continuity of operations or con-
 13 tinuity of Government protocol.”.

14 **SEC. 322. LIMITATION ON USE OF FEDERAL FUNDS FOR**
 15 **PRESIDENTIAL TRAVEL EXPENSES IF PRESI-**
 16 **DENT’S BUDGET IS LATE.**

17 Section 1105 of title 31, United States Code, as
 18 amended by section 321 of this Act, is amended by adding
 19 at the end the following:

20 “(l)(1) In this subsection—

21 “(A) the term ‘covered period’ has the meaning
 22 given that term in subsection (k)(1); and

23 “(B) the term ‘Federal funds’ includes amounts
 24 made available for—

1 “(i) the expense allowance of the President
2 under section 102 of title 3;

3 “(ii) travel expenses of the President under
4 section 103 of title 3;

5 “(iii) entertainment expenses of the Presi-
6 dent under section 105(d)(3) of title 3; and

7 “(iv) subsistence expenses in connection
8 with the travel of the President in section
9 105(d)(4) of title 3.

10 “(2) Except as provided in paragraph (3), during a
11 covered period no Federal funds may be obligated or ex-
12 pended for the cost of travel by the President.

13 “(3)(A) If the President is away from the seat of
14 Government on the first day of a covered period, Federal
15 funds may be obligated and expended for official travel
16 for a single return trip to the seat of Government by the
17 President.

18 “(B) Federal funds may be obligated and expended
19 for official travel by the President during a covered period
20 from one location in the National Capital Region to an-
21 other location in the National Capital Region.

22 “(C) If a national security event that triggers a con-
23 tinuity of operations or continuity of Government protocol
24 occurs during a covered period, Federal funds may be obli-
25 gated and expended for official travel by the President

1 that relates to responding to the national security event
 2 or implementing the continuity of operations or continuity
 3 of Government protocol.”.

4 **SEC. 323. SUBMISSION OF THE NATIONAL SECURITY STRAT-**
 5 **EGY AND THE BUDGET OF THE PRESIDENT**
 6 **BEFORE THE PRESIDENT MAY ADDRESS A**
 7 **JOINT SESSION OF CONGRESS.**

8 (a) DEFINITIONS.—In this section—

9 (1) the term “biennium” has the same meaning
 10 as in section 3(12) of the Congressional Budget and
 11 Impoundment Control Act of 1974 (2 U.S.C.
 12 622(12));

13 (2) the term “National Security Strategy”
 14 means the report described in section 108 of the Na-
 15 tional Security Act of 1947 (50 U.S.C. 3043); and

16 (3) the term “President’s Budget Request”
 17 means the materials that are described in section
 18 1105 of title 31, United States Code, and are re-
 19 quired to be submitted to Congress on or before the
 20 first day on which Congress is in session during an
 21 odd-numbered year under subsection (a) section 300
 22 of the Congressional Budget Act of 1974 (2 U.S.C.
 23 631), as amended by this Act (or, if applicable under
 24 subsection (b) of such section, the first Monday in
 25 February).

1 (b) ADDRESSING A JOINT SESSION OF CONGRESS TO
2 FOLLOW THE BUDGET AND SECURITY SUBMISSIONS.—

3 (1) STATEMENT OF POLICY.—Except as pro-
4 vided in paragraph (2), neither the leadership of the
5 Senate nor the leadership of the House of Rep-
6 resentatives may invite the President to address a
7 joint session of Congress until the President has
8 transmitted, and Congress has received, the National
9 Security Strategy and the President’s Budget Re-
10 quest for the next biennium.

11 (2) NATIONAL SECURITY EVENT EXCEPTION.—
12 Notwithstanding a failure to transmit the National
13 Security Strategy and the President’s Budget Re-
14 quest for the subsequent fiscal year, if a national se-
15 curity event that triggers a continuity of operations
16 or continuity of Government protocol occurs, the
17 leadership of the Senate or the leadership of the
18 House of Representatives may invite the President
19 to address a joint session of Congress.

20 (3) CONFORMING AMENDMENT.—Section 300
21 of the Congressional Budget Act of 1974 (2 U.S.C.
22 631), as amended by section 301 of this Act, is
23 amended—

1 (A) in subsection (a), in the table by strik-
 2 ing the item relating to the first day of session
 3 and inserting the following:

“First day of session President submits budget recommendations
 prior to addressing a joint session of Con-
 gress.”; and

4 (B) in subsection (b), in the table by strik-
 5 ing the item relating to the first Monday in
 6 February and inserting the following:

“First Monday in February President submits budget recommendations
 prior to addressing a joint session of Con-
 gress.”.

7 **SEC. 324. NO BUDGET, NO TRAVEL.**

8 (a) IN GENERAL.—Section 300 of the Congressional
 9 Budget Act of 1974 (2 U.S.C. 631), as amended by sec-
 10 tion 301 of this Act, is amended by adding at the end
 11 the following:

12 “(c) NO BUDGET, NO TRAVEL.—

13 “(1) DEFINITION.—In this subsection, the term
 14 ‘Member of Congress’ means a member of the Sen-
 15 ate or the House of Representatives, a Delegate to
 16 the House of Representatives, and the Resident
 17 Commissioner from Puerto Rico.

18 “(2) PROHIBITION.—If either House of Con-
 19 gress, or the Congress, fails to comply with any ac-
 20 tion by the deadline specified under subsection (a) or
 21 subsection (b), as applicable, during the period be-

1 ginning on the day after the date of the applicable
 2 deadline, and ending on the date on which the action
 3 is completed, no Federal funds may be obligated or
 4 expended for travel by a Member of the applicable
 5 House of Congress.”.

6 **Subtitle C—Effective Date**

7 **SEC. 341. EFFECTIVE DATE.**

8 Except as provided in section 306, this title and the
 9 amendments made by this title shall take effect on Janu-
 10 ary 1, 2027, and shall apply to budget recommendations,
 11 budget resolutions, and appropriations for the biennium
 12 beginning with fiscal year 2028, and each biennium there-
 13 after.

14 **TITLE IV—SENATE RULES** 15 **REFORMS**

16 **SEC. 401. SETTING THE THRESHOLD TO WAIVE POINTS OF** 17 **ORDER AT TWO-THIRDS.**

18 (a) CONGRESSIONAL BUDGET ACT OF 1974.—Sec-
 19 tion 904 of the Congressional Budget Act of 1974 (2
 20 U.S.C. 621 note) is amended by striking subsections (c),
 21 (d), and (e) and inserting the following:

22 “(c) WAIVERS.—Sections 301(i), 302(c), 302(f),
 23 305(b)(2), 305(c)(4), 306, 310(d)(2), 310(g), 311(a),
 24 312(b), 312(c), 313, 314(e), 314(f), 316, 317, 904(c), and
 25 904(d) of this Act and sections 258(a)(4)(C),

1 258A(b)(3)(C)(i), 258B(f)(1), 258B(h)(1), 258B(h)(3),
 2 258C(a)(5), and 258C(b)(1) of the Balanced Budget and
 3 Emergency Deficit Control Act of 1985 may be waived or
 4 suspended in the Senate only by the affirmative vote of
 5 two-thirds of the Members, duly chosen and sworn.

6 “(d) APPEALS.—

7 “(1) PROCEDURE.—Appeals in the Senate from
 8 the decisions of the Chair relating to any provision
 9 of title III or IV or section 1017 shall, except as
 10 otherwise provided therein, be limited to 1 hour, to
 11 be equally divided between, and controlled by, the
 12 mover and the manager of the resolution, concurrent
 13 resolution, reconciliation bill, or rescission bill, as
 14 the case may be.

15 “(2) VOTE THRESHOLD.—An affirmative vote
 16 of two-thirds of the Members, duly chosen and
 17 sworn, shall be required in the Senate to sustain an
 18 appeal of the ruling of the Chair on a point of order
 19 raised under sections 301(i), 302(c), 302(f),
 20 305(b)(2), 305(c)(4), 306, 310(d)(2), 310(g),
 21 311(a), 312(b), 312(c), 313, 314(e), 314(f), 316,
 22 317, 904(c), and 904(d) of this Act and sections
 23 258(a)(4)(C), 258A(b)(3)(C)(i), 258B(f)(1),
 24 258B(h)(1), 258B(h)(3), 258C(a)(5), and

1 258C(b)(1) of the Balanced Budget and Emergency
2 Deficit Control Act of 1985.”.

3 (b) STATUTORY PAYGO.—Section 4(g)(3)(B) of the
4 Statutory Pay-As-You-Go Act (2 U.S.C. 933(g)(3)(B)(i))
5 is amended by striking “three-fifths” each place it appears
6 and inserting “two-thirds”.

7 (c) BUDGET RESOLUTIONS.—

8 (1) CHIMPS WITH NET COSTS.—Section 314(d)
9 of Senate Concurrent Resolution 70 (110th Con-
10 gress), agreed to on June 5, 2008, is amended by
11 striking “three-fifths” each place it appears and in-
12 serting “two-thirds”.

13 (2) SHORT-TERM DEFICITS.—Section 404(b) of
14 Senate Concurrent Resolution 13 (111th Congress),
15 agreed to on April 29, 2009, is amended by striking
16 “three-fifths” each place it appears and inserting
17 “two-thirds”.

18 (3) LONG-TERM DEFICITS.—Section 3101(c) of
19 Senate Concurrent Resolution 11 (114th Congress),
20 agreed to on May 6, 2015, is amended by striking
21 “three-fifths” each place it appears and inserting
22 “two-thirds”.

23 (4) SENATE PAYGO.—Section 4106(b) of House
24 Concurrent Resolution 71 (115th Congress), agreed
25 to on October 26, 2017, is amended by striking

1 “three-fifths” each place it appears and inserting
 2 “two-thirds”.

3 (5) ADVANCE APPROPRIATIONS.—Section
 4 123(a)(3) of division A of the Fiscal Responsibility
 5 Act of 2023 (Public Law 118–5; 137 Stat. 21), is
 6 amended by striking “three-fifths” each place it ap-
 7 pears and inserting “two-thirds”.

8 **SEC. 402. SURGICAL STRIKE POINT OF ORDER RELATING**
 9 **TO LEGISLATION DEALING WITH THE CON-**
 10 **GRESSIONAL BUDGET.**

11 Section 306(a) of the Congressional Budget Act of
 12 1974 (2 U.S.C. 637(a)) is amended to read as follows:

13 “(a) IN THE SENATE.—

14 “(1) POINT OF ORDER.—In the Senate, it shall
 15 not be in order to consider a provision in a bill, joint
 16 resolution, motion, amendment, amendment between
 17 the Houses, or conference report containing any
 18 matter which is within the jurisdiction of the Com-
 19 mittee on the Budget of the Senate unless the provi-
 20 sion is in—

21 “(A) a bill or joint resolution which has
 22 been reported by the Committee on the Budget
 23 of the Senate (or from the consideration of
 24 which such committee has been discharged); or

1 “(B) an amendment to, amendment be-
 2 tween the Houses in relation to, conference re-
 3 port on, or motion on a bill or joint resolution
 4 described in subparagraph (A).

5 “(2) POINT OF ORDER SUSTAINED.—If a point
 6 of order is made by a Senator against a provision
 7 described in paragraph (1), and the point of order
 8 is sustained by the Chair, that provision shall be
 9 stricken from the measure and may not be offered
 10 as an amendment from the floor.

11 “(3) FORM OF THE POINT OF ORDER.—A point
 12 of order under paragraph (1) may be raised by a
 13 Senator as provided in section 313(e).

14 “(4) CONFERENCE REPORTS.—When the Sen-
 15 ate is considering a conference report on, or an
 16 amendment between the Houses in relation to, a bill
 17 or joint resolution, upon a point of order being made
 18 by any Senator pursuant to paragraph (1), and such
 19 point of order being sustained, such material con-
 20 tained in such conference report or House amend-
 21 ment shall be stricken, and the Senate shall proceed
 22 to consider the question of whether the Senate shall
 23 recede from its amendment and concur with a fur-
 24 ther amendment, or concur in the House amendment
 25 with a further amendment, as the case may be,

1 which further amendment shall consist of only that
 2 portion of the conference report or House amend-
 3 ment, as the case may be, not so stricken. In the
 4 Senate, debate on any such motion, and any debat-
 5 able motions and appeals in connection therewith,
 6 shall be limited to 1 hour. In any case in which such
 7 point of order is sustained against a conference re-
 8 port (or Senate amendment derived from such con-
 9 ference report by operation of this paragraph), no
 10 further amendment shall be in order.”.

11 **TITLE V—OTHER MATTERS**

12 **SEC. 501. CHANGES IN THE BASELINE.**

13 (a) IN GENERAL.—Section 257 of the Balanced
 14 Budget and Emergency Deficit Control Act of 1985 (2
 15 U.S.C. 907) is amended—

16 (1) by striking subsection (a) and inserting the
 17 following:

18 “(a) IN GENERAL.—For any biennium, the baseline
 19 refers to a projection, based on current laws and the as-
 20 sumption of continuation of current levels of discretionary
 21 appropriations, of current-year levels of new budget au-
 22 thority, outlays, revenues, and the surplus or deficit into
 23 each fiscal year of the biennium and the outyears based
 24 on laws enacted through the applicable date.”;

25 (2) in subsection (b)—

1 (A) by striking paragraph (1) and insert-
 2 ing the following:

3 “(1) IN GENERAL.—Laws providing or creating
 4 direct spending and receipts are assumed to operate
 5 in the manner specified in those laws for each such
 6 year.”;

7 (B) by striking paragraph (2); and

8 (C) by redesignating paragraph (3) as
 9 paragraph (2); and
 10 (3) in subsection (c)—

11 (A) in paragraph (1), in the second sen-
 12 tence, by striking “current year” and all that
 13 follows through the period at the end and in-
 14 serting “current year, excluding resources des-
 15 ignated as an emergency requirement and any
 16 resources provided in supplemental appropria-
 17 tion laws.”;

18 (B) by striking paragraphs (2), (3), (4),
 19 and (5);

20 (C) by redesignating paragraph (6) as
 21 paragraph (2); and

22 (D) by adding at the end the following:

23 “(3) NO ADJUSTMENT FOR INFLATION.—No
 24 adjustment shall be made for inflation or for any
 25 other factor.”.

1 (b) CONFORMING AMENDMENTS.—

2 (1) Section 202(e)(1) of the Congressional
3 Budget Act of 1974 (2 U.S.C. 602(e)(1)) is amend-
4 ed—

5 (A) by inserting “and” before “(B) the lev-
6 els”; and

7 (B) by striking “, and (C)” and all that
8 follows through “1985”.

9 (2) Section 403(a)(3) of the Social Security Act
10 (42 U.S.C. 603(a)(3)) is amended—

11 (A) by striking subparagraph (G); and

12 (B) by redesignating subparagraph (H) as
13 subparagraph (G).

14 (c) EFFECTIVE DATE.—This section and the amend-
15 ments made by this section shall take effect on January
16 1, 2027, and shall apply to any baseline projection for the
17 biennium beginning with fiscal year 2028, and each bien-
18 nium thereafter.

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