

## 115TH CONGRESS 2D SESSION

## S. 3162

To provide oversight of the border zone in which Federal agents may conduct vehicle checkpoints and stops and enter private land without a warrant, and to make technical corrections.

## IN THE SENATE OF THE UNITED STATES

June 28, 2018

Mr. Leahy (for himself and Mrs. Murray) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

## A BILL

To provide oversight of the border zone in which Federal agents may conduct vehicle checkpoints and stops and enter private land without a warrant, and to make technical corrections.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Border Zone Reason-
- 5 ableness Restoration Act of 2018".

| 1  | SEC. 2. OVERSIGHT OF POWER TO ENTER PRIVATE LAND        |
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| 2  | AND STOP VEHICLES WITHOUT A WARRANT.                    |
| 3  | (a) In General.—Section 287(a) of the Immigra-          |
| 4  | tion and Nationality Act (8 U.S.C. 1357(a)) is amended— |
| 5  | (1) in paragraph (5), by redesignating subpara-         |
| 6  | graphs (A) and (B) as clauses (i) and (ii), respec-     |
| 7  | tively;   |
| 8  | (2) by redesignating paragraphs (1) through             |
| 9  | (3) as subparagraphs (A) through (C), respectively;     |
| 10 | (3) by redesignating paragraphs (4) and (5) as          |
| 11 | subparagraphs (E) and (F), respectively;                |
| 12 | (4) in the matter preceding subparagraph (A),           |
| 13 | as redesignated—  |
| 14 | (A) by inserting "(1)" before "Any offi-                |
| 15 | $\operatorname{cer}$ ';                                 |
| 16 | (B) by striking "Service" and inserting                 |
| 17 | "Department of Homeland Security";                      |
| 18 | (C) by striking "Attorney General" and in-              |
| 19 | serting "Secretary of Homeland Security"; and           |
| 20 | (D) by inserting ", to the extent permitted             |
| 21 | by the Fourth Amendment to the Constitution             |
| 22 | of the United States" after "warrant";                  |
| 23 | (5) in paragraph (1), by striking subparagraph          |
| 24 | (C), as redesignated, and inserting the following:      |
| 25 | "(C) within a distance of 25 air miles from any         |
| 26 | external boundary of the United States, or such dis-    |

ant to paragraph (2), to board and search for aliens any vessel within the territorial waters of the United States and any railway car, aircraft, conveyance, or vehicle for the purpose of patrolling the border to prevent the illegal entry of aliens into the United States; provided that no vehicle may be stopped at a fixed checkpoint under this subparagraph beyond a distance of 10 air miles from any such external boundary without reasonable suspicion that an individual in such vehicle is inadmissible or otherwise not entitled to enter or remain in the United States;

- "(D) within a distance of 10 air miles from any such external boundary, or such distance as may be prescribed by the Secretary pursuant to paragraph (2), to have access to private lands, but not dwellings, for the purpose of patrolling the border to prevent the illegal entry of aliens into the United States;"; and
- (6) by inserting after the flush text following subparagraph (F), as redesignated, the following:
- "(2)(A)(i) The Secretary of Homeland Security may establish for a sector or district a distance less than or greater than 25 air miles, but in no case greater than 100 air miles, as the maximum distance from an external

- 1 boundary of the United States in which the authority de-
- 2 scribed in paragraph (1)(C) may be exercised, if the Sec-
- 3 retary certifies that such a distance is necessary for the
- 4 purpose of patrolling the border to prevent the illegal
- 5 entry of aliens into the United States, and justified by the
- 6 considerations listed in subparagraph (B).
- 7 "(ii) The Secretary of Homeland Security may estab-
- 8 lish for a sector or district a distance less than or greater
- 9 than 10 air miles, but in no case greater than 25 air miles,
- 10 as the maximum distance from an external boundary of
- 11 the United States in which the authority described in
- 12 paragraph (1)(D) may be exercised, if the Secretary cer-
- 13 tifies that such a distance is necessary for the purpose
- 14 of patrolling the border to prevent the illegal entry of
- 15 aliens into the United States, and justified by the consid-
- 16 erations listed in subparagraph (B).
- 17 "(B) In making the certifications described in sub-
- 18 paragraph (A), the Secretary shall consider, as appro-
- 19 priate, land topography, confluence of arteries of transpor-
- 20 tation leading from external boundaries, density of popu-
- 21 lation, possible inconvenience to the traveling public, types
- 22 of conveyances used, reliable information as to movements
- 23 of persons effecting illegal entry into the United States,
- 24 effects on private property and quality of life for relevant
- 25 communities and residents, consultations with affected

- 1 State, local, and tribal governments, including the gov-
- 2 ernor of any relevant State, and other factors that the Sec-
- 3 retary considers appropriate.
- 4 "(C) A certification made under subparagraph (A)
- 5 shall be valid for a period of 5 years and may be renewed
- 6 for additional 5-year periods. If the Secretary finds at any
- 7 time that circumstances no longer justify a certification,
- 8 the Secretary shall terminate the certification.
- 9 "(D) The Secretary shall submit an annual report to
- 10 the Committee on the Judiciary of the Senate, the Com-
- 11 mittee on Homeland Security and Governmental Affairs
- 12 of the Senate, the Committee on the Judiciary of the
- 13 House of Representatives, and the Committee on Home-
- 14 land Security of the House of Representatives that identi-
- 15 fies—
- 16 "(i) the number of certifications made under
- 17 subparagraph (A); and
- 18 "(ii) for each such certification, the sector or
- district and reasonable distance prescribed, the pe-
- 20 riod of time the certification has been in effect, and
- 21 the factors justifying the certification.".
- 22 (b) Technical and Conforming Amendments.—
- 23 (1) Authorities without a warrant.—Sec-
- tion 287(a) of the Immigration and Nationality Act
- 25 (8 U.S.C. 1357(a)), the undesignated matter fol-

| 1  | lowing paragraph (2), as added by subsection (a)(5), |
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| 2  | is amended—  |
| 3  | (A) by inserting "(3)" before "Under regu-           |
| 4  | lations";  |
| 5  | (B) by striking "paragraph (5)(B)" both              |
| 6  | places that term appears and inserting "sub-         |
| 7  | paragraph (F)(ii)";                                  |
| 8  | (C) by striking "(i)" and inserting "(A)";           |
| 9  | (D) by striking "(ii) establish" and insert-         |
| 10 | ing "(B) establish";                                 |
| 11 | (E) by striking "(iii) require" and insert-          |
| 12 | ing "(C) require"; and                               |
| 13 | (F) by striking "clause (ii), and (iv)" and          |
| 14 | inserting "subparagraph (B), and (D)".               |
| 15 | (2) Conforming amendment.—Section                    |
| 16 | 287(e) of such Act (8 U.S.C. 1357(e)) is amended     |
| 17 | by striking "paragraph (3) of subsection (a)," and   |
| 18 | inserting "subsection (a)(1)(D),".                   |