

117TH CONGRESS 1ST SESSION H.R. 3701

To establish water infrastructure grant programs.

IN THE HOUSE OF REPRESENTATIVES

June 4, 2021

Mr. Delgado (for himself, Mr. Cartwright, Ms. Norton, Ms. Sewell, and Mr. Cohen) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish water infrastructure grant programs.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be sited as the "Protecting Infrastruc-
- 5 ture and Promoting the Economy Act" or the "PIPE
- 6 Act".
- 7 SEC. 2. WASTEWATER INFRASTRUCTURE DISCRETIONARY
- 8 GRANT PROGRAM.
- 9 (a) Establishment.—Subject to the availability of
- 10 appropriations, not later than 1 year after the date of en-

| 1 | actment of this Act, the Administrator of the Environ- |
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| 2 | mental Protection Agency (referred to in this section as |
| 3 | the "Administrator") shall establish a wastewater discre- |
| 4 | tionary grant program (referred to in this section as the |
| 5 | "program") to provide grants, on a competitive basis, to |
| 6 | eligible entities described in subsection (b) for investments |
| 7 | in wastewater infrastructure projects. |
| 8 | (b) Eligible Entities.—An entity eligible to re- |
| 9 | ceive a grant under the program is— |
| 10 | (1) a Federal, State, interstate, intermunicipal |
| 11 | or local governmental entity, agency, or instrumen- |
| 12 | tality; |
| 13 | (2) a Tribal government or consortium of Trib- |
| 14 | al governments; |
| 15 | (3) a State infrastructure financing authority |
| 16 | and |
| 17 | (4) a publicly owned treatment works (as de- |
| 18 | fined in section 212 of the Federal Water Pollution |
| 19 | Control Act (33 U.S.C. 1292)). |
| 20 | (c) Eligible Projects.— |
| 21 | (1) In general.—A project eligible to be car- |
| 22 | ried out with funds under the program includes— |
| 23 | (A) the construction of publicly owned |
| 24 | treatment works; |

| 1 | (B) the construction, repair, or replace- |
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| 2 | ment of decentralized wastewater treatment |
| 3 | systems that treat municipal wastewater or do- |
| 4 | mestic sewage; |
| 5 | (C) measures to manage, reduce, treat, or |
| 6 | recapture stormwater of subsurface drainage |
| 7 | water; |
| 8 | (D) measures to reduce the demand for |
| 9 | publicly owned treatment works capacity |
| 10 | through water conservation, efficiency, reuse |
| 11 | and green infrastructure; |
| 12 | (E) measures to reduce energy consump- |
| 13 | tion needs for publicly owned treatment works |
| 14 | (F) measures to improve the resiliency of |
| 15 | publicly owned treatment works to climate |
| 16 | change, extreme weather, sea-level rise, and |
| 17 | other hazards; |
| 18 | (G) measures to reduce the discharge of |
| 19 | perfluoroalkyl and polyfluoroalkyl substances |
| 20 | into the environment through publicly owned |
| 21 | treatment works; and |
| 22 | (H) any other wastewater infrastructure |
| 23 | project the administrator determines is appro- |
| 24 | priate. |

| 1 | (2) Other federal funds.—Notwithstanding |
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| 2 | any other provision of law, a project otherwise eligi- |
| 3 | ble under paragraph (1) shall not be ineligible for |
| 4 | funding because the project also received prior as- |
| 5 | sistance— |
| 6 | (A) from a State drinking water treatment |
| 7 | revolving loan fund established under section |
| 8 | 1452 of the Safe Drinking Water Act (42 |
| 9 | U.S.C. 300j–12); |
| 10 | (B) from a State water pollution control |
| 11 | revolving fund established under title VI of the |
| 12 | Federal Water Pollution Control Act (33 U.S.C. |
| 13 | 1381 et seq.); or |
| 14 | (C) under the Water Infrastructure Fi- |
| 15 | nance and Innovation Act of 2014 (33 U.S.C. |
| 16 | 3901 et seq.). |
| 17 | (3) No increased bonding authority.— |
| 18 | Amounts made available under the program may not |
| 19 | be used as a source of payment of, or security for |
| 20 | (directly or indirectly), in whole or in part, any obli- |
| 21 | gation the interest on which is exempt from the tax |
| 22 | imposed under chapter 1 of the Internal Revenue |
| 23 | Code of 1986. |
| 24 | (d) Application.— |

| 1 | (1) In general.—To be eligible to receive a |
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| 2 | grant under the program, an eligible entity shall |
| 3 | submit to the Administrator an application in such |
| 4 | manner and containing such information as the Ad- |
| 5 | ministrator may require. |
| 6 | (2) Bundling of Projects.—An eligible enti- |
| 7 | ty may include more than 1 project in a single appli- |
| 8 | cation. |
| 9 | (3) Deadline.—An application shall be sub- |
| 10 | mitted to the Administrator not later than 180 days |
| 11 | after the date on which the notice of funding oppor- |
| 12 | tunity and the selection criteria are issued under |
| 13 | subsection $(e)(1)(B)$. |
| 14 | (e) Selection.— |
| 15 | (1) Criteria.— |
| 16 | (A) In General.—The Administrator |
| 17 | shall establish criteria in accordance with this |
| 18 | subsection to use in selecting projects to receive |
| 19 | a grant under the program. |
| 20 | (B) Publication.—Not later than 90 |
| 21 | days after the date on which funds are made |
| 22 | available to carry out the program for each fis- |
| 23 | cal year, the Administrator shall— |
| 24 | (i) issue a notice of funding oppor- |
| 25 | tunity for the program; and |

| 1 | (ii) include in the notice the selection |
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| 2 | criteria established under subparagraph |
| 3 | (A). |
| 4 | (2) Priority.—In selecting projects to receive |
| 5 | a grant under the program, the Administrator shall |
| 6 | give priority to projects— |
| 7 | (A) for which a Federal grant would assist |
| 8 | in completing an overall financing package for |
| 9 | the project; and |
| 10 | (B) that would help bring publicly owned |
| 11 | treatment works (as defined in section 212 of |
| 12 | the Federal Water Pollution Control Act (33 |
| 13 | U.S.C. 1292)) into compliance with the Federal |
| 14 | Water Pollution Control Act (33 U.S.C. 1251 et |
| 15 | seq.). |
| 16 | (3) Geographical distribution.—For each |
| 17 | fiscal year, in providing grants under the program, |
| 18 | the Administrator shall ensure that the funds are |
| 19 | distributed— |
| 20 | (A) on an equitable geographical basis; and |
| 21 | (B) in a manner that balances the needs of |
| 22 | urban, suburban, and rural communities. |
| 23 | (4) Deadline.—Not later than 18 months |
| 24 | after the date on which funds are made available to |
| 25 | carry out the program for each fiscal year, the Ad- |

- ministrator shall select projects to receive grants
 under the program.
- 3 (f) Requirements.—

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(1) Total state limit.—For each fiscal year, the total amount provided under the program for projects in a single State shall not exceed 20 percent of the total amount made available to carry out the program.

(2) Federal share.—

- (A) IN GENERAL.—Subject to subparagraph (B), the Federal share of the cost of a project carried out with a grant under the program shall not exceed 80 percent.
- 14 (B) WAIVER.—The Administrator may 15 waive the requirement of subparagraph (A).
- 16 (g) Regulations.—The Administrator may promul-17 gate such regulations as may be necessary to carry out 18 this section.
- (h) Labor Standards.—Notwithstanding any other provision of law, the Administrator may not provide a grant under the program for a project unless the project meets the requirements described in section 513 of the Federal Water Pollution Control Act (33 U.S.C. 1372).
- 24 (i) Reports.—Not later than 2 years after the date 25 of enactment of this Act, the Administrator shall submit

- 1 to Congress and make publicly available a report on the
- 2 implementation of the program.
- 3 (j) Funding.—
- 4 (1) AUTHORIZATION OF APPROPRIATIONS.—
 5 There is authorized to be appropriated to carry out
 6 this section \$1,000,000,000 for each of fiscal years
- 7 2022 through 2031.

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- 8 (2) AVAILABILITY.—Funds made available to 9 carry out this section shall be available until expended.
 - (3) ADMINISTRATIVE COSTS.—Not more than 2 percent of the amount made available for a fiscal year under paragraph (1) may be used by the Administrator for the administrative costs of carrying out the program.

16 (k) Davis-Bacon.—

(1) IN GENERAL.—Notwithstanding any other provision of law, all laborers and mechanics employed by contractors or subcontractors on projects carried out in whole or in part using a grant under the program shall be paid wages at rates not less than those prevailing on projects of a similar character in the locality as determined by the Secretary of Labor in accordance with subchapter IV of chap-

- ter 31 of title 40, United States Code (commonly
- 2 known as the "Davis-Bacon Act").
- 3 (2) AUTHORITY.—With respect to the labor
- standards specified in paragraph (1), the Secretary
- 5 of Labor shall have the authority and functions set
- 6 forth in Reorganization Plan Numbered 14 of 1950
- 7 (64 Stat. 1267; 5 U.S.C. App.) and section 3145 of
- 8 title 40, United States Code.
- 9 (l) Buy America.—Notwithstanding any other provi-
- 10 sion of law, the Administrator may not provide a grant
- 11 under the program for a project unless the project meets
- 12 the requirements described in section 1452(a)(4) of the
- 13 Safe Drinking Water Act (42 U.S.C. 300j–12(a)(4)).
- 14 SEC. 3. DRINKING WATER INFRASTRUCTURE DISCRE-
- 15 TIONARY GRANT PROGRAM.
- 16 (a) Establishment.—Not later than 1 year after
- 17 the date of enactment of this Act, the Administrator of
- 18 the Environmental Protection Agency (referred to in this
- 19 section as the "Administrator") shall establish a drinking
- 20 water discretionary grant program (referred to in this sec-
- 21 tion as the "program") to provide grants, on a competitive
- 22 basis, to eligible entities described in subsection (b) for
- 23 investments in drinking water infrastructure projects.
- 24 (b) Eligible Entities.—An entity eligible to re-
- 25 ceive a grant under the program is—

| 1 | (1) a State, interstate, intermunicipal, or local |
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| 2 | governmental entity, agency, or instrumentality; |
| 3 | (2) a Tribal government or consortium of Trib- |
| 4 | al governments; |
| 5 | (3) a State infrastructure financing authority; |
| 6 | and |
| 7 | (4) a community water system or nonprofit |
| 8 | noncommunity water system (as those terms are de- |
| 9 | fined in section 1401 of the Safe Drinking Water |
| 10 | Act (42 U.S.C. 300f)). |
| 11 | (c) Eligible Projects.— |
| 12 | (1) In general.—A project eligible to be car- |
| 13 | ried out with funds under the program includes— |
| 14 | (A) planning, design, siting, |
| 15 | preconstruction and construction activities re- |
| 16 | lated to replacing or rehabilitating aging treat- |
| 17 | ment, storage, or distribution facilities of public |
| 18 | water systems; |
| 19 | (B) for public water systems for which one |
| 20 | or more sources of drinking water is contami- |
| 21 | nated with perfluoroalkyl or polyfluoroalkyl sub- |
| 22 | stances that meet or exceed federal or state |
| 23 | drinking water health advisory levels or stand- |
| 24 | ards— |

| 1 | (i) treatment measures to reduce the |
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| 2 | detectible levels of perfluoroalkyl or |
| 3 | polyfluoroalkyl substances; and |
| 4 | (ii) measures to connect the public |
| 5 | water system to a new drinking water |
| 6 | source; |
| 7 | (C) connecting households using well water |
| 8 | to a public water system; |
| 9 | (D) replacing lead pipes or service lines; |
| 10 | (E) measures that would bring public |
| 11 | water systems into compliance with the Safe |
| 12 | Drinking Water Act (42 U.S.C. 300f et seq.); |
| 13 | and |
| 14 | (F) any other drinking water infrastruc- |
| 15 | ture project that the Administrator determines |
| 16 | to appropriate. |
| 17 | (2) Other federal funds.—Notwithstanding |
| 18 | any other provision of law, a project otherwise eligi- |
| 19 | ble under paragraph (1) shall not be ineligible for |
| 20 | funding because the project also received prior as- |
| 21 | sistance— |
| 22 | (A) from a State drinking water treatment |
| 23 | revolving loan fund established under section |
| 24 | 1452 of the Safe Drinking Water Act (42 |
| 25 | U.S.C. 300j-12); |

| 1 | (B) from a State water pollution control |
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| 2 | revolving fund established under title VI of the |
| 3 | Federal Water Pollution Control Act (33 U.S.C. |
| 4 | 1381 et seq.); or |
| 5 | (C) under the Water Infrastructure Fi- |
| 6 | nance and Innovation Act of 2014 (33 U.S.C. |
| 7 | 3901 et seq.). |
| 8 | (3) No increased bonding authority.— |
| 9 | Amounts made available under the program may not |
| 10 | be used as a source of payment of, or security for |
| 11 | (directly or indirectly), in whole or in part, any obli- |
| 12 | gation the interest on which is exempt from the tax |
| 13 | imposed under chapter 1 of the Internal Revenue |
| 14 | Code of 1986. |
| 15 | (d) Application.— |
| 16 | (1) In general.—To be eligible to receive a |
| 17 | grant under the program, an eligible entity shall |
| 18 | submit to the Administrator an application in such |
| 19 | manner and containing such information as the Ad- |
| 20 | ministrator may require. |
| 21 | (2) Bundling of Projects.—An eligible enti- |
| 22 | ty may include more than 1 project in a single appli- |
| 23 | cation. |
| 24 | (3) Deadline.—An application shall be sub- |
| 25 | mitted to the Administrator not later than 180 days |

| 1 | after the date on which the notice of funding oppor- |
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| 2 | tunity and the selection criteria are issued under |
| 3 | subsection $(e)(1)(B)$. |
| 4 | (e) Selection.— |
| 5 | (1) Criteria.— |
| 6 | (A) IN GENERAL.—The Administrator |
| 7 | shall establish criteria in accordance with this |
| 8 | subsection to use in selecting projects to receive |
| 9 | a grant under the program. |
| 10 | (B) Publication.—Not later than 90 |
| 11 | days after the date on which funds are made |
| 12 | available to carry out the program for each fis- |
| 13 | cal year, the Administrator shall— |
| 14 | (i) issue a notice of funding oppor- |
| 15 | tunity for the program; and |
| 16 | (ii) include in the notice the selection |
| 17 | criteria established under subparagraph |
| 18 | (A). |
| 19 | (2) Priority.—In selecting projects to receive |
| 20 | a grant under the program, the Administrator shall |
| 21 | give priority to projects— |
| 22 | (A) for which a Federal grant would assist |
| 23 | in completing an overall financing package for |
| 24 | the project; and |

| 1 | (B) that would help bring public water sys- |
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| 2 | tems (as defined in section 1401 of the Safe |
| 3 | Drinking Water Act (42 U.S.C. 300f)) into |
| 4 | compliance with the Safe Drinking Water Act |
| 5 | (42 U.S.C. 300f et seq.). |
| 6 | (3) Geographical distribution.—For each |
| 7 | fiscal year, in providing grants under the program, |
| 8 | the Administrator shall ensure that the funds are |
| 9 | distributed— |
| 10 | (A) on an equitable geographical basis; and |
| 11 | (B) in a manner that balances the needs of |
| 12 | urban, suburban, and rural communities. |
| 13 | (4) Deadline.—Not later than 18 months |
| 14 | after the date on which funds are made available to |
| 15 | carry out the program for each fiscal year, the Ad- |
| 16 | ministrator shall select projects to receive grants |
| 17 | under the program. |
| 18 | (f) Requirements.— |
| 19 | (1) TOTAL STATE LIMIT.—For each fiscal year, |
| 20 | the total amount provided under the program for |
| 21 | projects in a single State shall not exceed 20 percent |
| 22 | of the total amount made available to carry out the |
| 23 | program. |
| 24 | (2) Non-federal share — |

| 1 | (A) IN GENERAL.—The non-Federal share |
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| 2 | of the cost of a project carried out with a grant |
| 3 | under the program shall be not less than 20 |
| 4 | percent. |
| 5 | (B) OTHER FEDERAL SOURCES.—An eligi- |
| 6 | ble entity receiving a grant under the program |
| 7 | may use funds provided from other Federal |
| 8 | sources to meet the non-Federal share require- |
| 9 | ment under subparagraph (A). |
| 10 | (g) Regulations.—The Administrator may promul- |
| 11 | gate such regulations as may be necessary to carry out |
| 12 | this section. |
| 13 | (h) Labor Standards.—Notwithstanding any other |
| 14 | provision of law, the Administrator may not provide a |
| 15 | grant under the program for a project unless the project |
| 16 | meets the requirements described in section 1450(e) of the |
| 17 | Safe Drinking Water Act (42 U.S.C. 300j–9(e)). |
| 18 | (i) REPORTS.—Not later than 2 years after the date |
| 19 | of enactment of this Act, the Administrator shall submit |
| 20 | to Congress and make publicly available a report on the |
| 21 | implementation of the program. |
| 22 | (j) Funding.— |
| 23 | (1) Authorization of appropriations.— |
| 24 | There is authorized to be appropriated to carry out |

- this section \$1,000,000,000 for each of fiscal years 2022 through 2031.
 - (2) AVAILABILITY.—Funds made available to carry out this section shall be available until expended.
 - (3) ADMINISTRATIVE COSTS.—Not more than 2 percent of the amount made available for a fiscal year under paragraph (1) may be used by the Administrator for the administrative costs of carrying out the program.

(k) Davis-Bacon.—

- (1) IN GENERAL.—Notwithstanding any other provision of law, all laborers and mechanics employed by contractors or subcontractors on projects carried out in whole or in part using a grant under the program shall be paid wages at rates not less than those prevailing on projects of a similar character in the locality as determined by the Secretary of Labor in accordance with subchapter IV of chapter 31 of title 40, United States Code (commonly known as the "Davis-Bacon Act").
- (2) Authority.—With respect to the labor standards specified in paragraph (1), the Secretary of Labor shall have the authority and functions set forth in Reorganization Plan Numbered 14 of 1950

- 1 (64 Stat. 1267; 5 U.S.C. App.) and section 3145 of
- title 40, United States Code.
- 3 (l) Buy America.—Notwithstanding any other provi-
- 4 sion of law, the Administrator may not provide a grant
- 5 under the program for a project unless the project meets
- 6 the requirements described in section 1452(a)(4) of the
- 7 Safe Drinking Water Act (42 U.S.C. 300j–12(a)(4)).

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