

Calendar No. 461

117TH CONGRESS
2D SESSION

S. 3589

To require a United States security strategy for the Western Hemisphere,
and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 7 (legislative day, FEBRUARY 3), 2022

Mr. RUBIO (for himself, Mr. MENENDEZ, Mr. CASSIDY, Mr. KAINE, and Mr. COONS) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

JULY 25, 2022

Reported by Mr. MENENDEZ, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

A BILL

To require a United States security strategy for the Western Hemisphere, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Western Hemisphere
5 Security Strategy Act of 2022”.

1 **SEC. 2. SENSE OF CONGRESS.**

2 It is the sense of Congress that—

3 (1) the security, stability, prosperity, and state
4 of democratic governance in countries of the West-
5 ern Hemisphere are vital to the national interests of
6 the United States;

7 (2) the harmful and malign influence in Latin
8 America and the Caribbean of the Government of
9 the People's Republic of China and the Government
10 of the Russian Federation poses risks to—

11 (A) the people and countries of Latin
12 America and the Caribbean; and

13 (B) the national interests of the United
14 States;

15 (3) the United States should expand its engage-
16 ment in the Western Hemisphere by—

17 (A) strengthening its alliances and part-
18 nerships with countries in the Western Hemi-
19 sphere;

20 (B) fostering security cooperation among
21 countries in the Western Hemisphere to facili-
22 tate trade, investment, training, and humani-
23 tarian assistance in the near and long term;
24 and

25 (C) working with security and law enforce-
26 ment agencies in the Western Hemisphere—

1 (i) to address the shared challenges
2 of—

3 (I) narcotics trafficking, human
4 trafficking, and other forms of illicit
5 trafficking; and

6 (II) transnational criminal orga-
7 nizations; and

8 (ii) to support the rule of law, democ-
9 racy, and human rights in the region;

10 (4) the United States should maintain credible
11 security capabilities dedicated to Latin America and
12 the Caribbean—

13 (A) to build partner country capacity;

14 (B) to support the delivery of humani-
15 tarian assistance and disaster relief;

16 (C) to deter acts of aggression; and

17 (D) to respond, if necessary, to regional
18 threats and threats to the national security of
19 the United States; and

20 (5) the Department of State and the Depart-
21 ment of Defense should continue to commit addi-
22 tional assets and increase investments in the West-
23 ern Hemisphere so as to maintain robust United
24 States security partnerships with countries in the
25 Western Hemisphere.

1 **SEC. 3. SECURITY STRATEGY FOR THE WESTERN HEMI-**
 2 **SPHERE.**

3 (a) ~~IN GENERAL.~~—Not later than 180 days after the
 4 date of the enactment of this Act, the Secretary of State
 5 and the Secretary of Defense shall jointly submit to the
 6 appropriate committees of Congress a multi-year strategy,
 7 to be known as the “Western Hemisphere Security Strat-
 8 egy”, for purposes of enhancing diplomatic engagement
 9 and security assistance and cooperation, promoting re-
 10 gional security and stability, and advancing United States
 11 strategic interests in the Western Hemisphere.

12 (b) ~~ELEMENTS.~~—The strategy required by subsection
 13 (a) shall include the following:

14 (1) A proposal for increasing United States bi-
 15 lateral and multilateral security assistance and co-
 16 operation in Latin America and the Caribbean.

17 (2) Activities to build the defense and security
 18 capacity of partner countries in Latin America and
 19 the Caribbean.

20 (3) Activities to counter—

21 (A) malign influence by state actors; and

22 (B) transnational criminal organizations
 23 with connections to—

24 (i) illicit trafficking, including the il-
 25 licit trafficking of narcotics and weapons;

26 or

1 (ii) terrorism.

2 (4) Efforts to disrupt, degrade, and counter
3 transnational illicit trafficking, with an emphasis on
4 illicit narcotics and precursor chemicals that produce
5 illicit narcotics.

6 (5) Activities to increase transparency in, and
7 support for, strong and accountable defense, secu-
8 rity, and law enforcement institutions through insti-
9 tutional capacity-building efforts, including efforts to
10 ensure respect for internationally recognized human
11 rights and direction and oversight by civilian au-
12 thorities.

13 (6) Efforts to expand bilateral and multi-
14 national military training exercises with partner
15 countries in Latin America and the Caribbean.

16 (7) Humanitarian assistance and disaster relief
17 initiatives to support partner countries by promoting
18 the development and growth of responsive institu-
19 tions through activities such as—

20 (A) the provision of appropriate equip-
21 ment, training, logistical support;

22 (B) transportation of humanitarian sup-
23 plies or personnel of foreign security forces;

24 (C) making available, preparing, and
25 transferring on-hand nonlethal supplies, and

1 providing training on the use of such supplies;
2 for humanitarian or health purposes to respond
3 to unforeseen emergencies;

4 (D) the provision of Department of State
5 humanitarian demining assistance; and

6 (E) conducting medical support operations
7 and medical humanitarian missions, such as
8 hospital ship deployments and base-operating
9 services, to the extent required by the oper-
10 ation.

11 (8) Continued support for the women, peace,
12 and security initiatives of the Department of State
13 to support the capacity of partner countries in the
14 Western Hemisphere—

15 (A) to ensure—

16 (i) the safety and security of women
17 and girls; and

18 (ii) that the rights of women and girls
19 are protected; and

20 (B) to promote the meaningful participa-
21 tion of women in the defense and security sec-
22 tors.

23 (9) Professional military education initiatives,
24 such as the Department of State's International
25 Military and Education Training program.

1 ~~(10)~~ A detailed assessment of the resources re-
 2 quired to carry out such strategy and a plan to be
 3 executed not later than fiscal year 2023.

4 ~~(c)~~ IMPLEMENTATION.—

5 ~~(1)~~ IN GENERAL.—Not later than 90 days after
 6 the date on which the Western Hemisphere Security
 7 Strategy is submitted under subsection (a), the Sec-
 8 retary of State and the Secretary of Defense shall
 9 commence implementation of the strategy.

10 ~~(2)~~ BRIEFING.—Not later than 180 days after
 11 the date on which the implementation of the West-
 12 ern Hemisphere Security Strategy commences, and
 13 every 180 days thereafter, the Secretary of State
 14 and the Secretary of Defense shall jointly provide a
 15 briefing to the appropriate committees of Congress
 16 on the implementation of the strategy.

17 ~~(3)~~ TERMINATION.—The authority under this
 18 section shall terminate on the date that is three
 19 years after the date of the enactment of this Act.

20 ~~(d)~~ APPROPRIATE COMMITTEES OF CONGRESS DE-
 21 FINED.—In this section, the term “appropriate commit-
 22 tees of Congress” means—

23 (1) the Committee on Foreign Relations and
 24 the Committee on Armed Services of the Senate; and

1 ~~(2) the Committee on Foreign Affairs and the~~
 2 ~~Committee on Armed Services of the House of Rep-~~
 3 ~~resentatives.~~

4 **SECTION 1. SHORT TITLE.**

5 *This Act may be cited as the “Western Hemisphere Se-*
 6 *curity Strategy Act of 2022”.*

7 **SEC. 2. SENSE OF CONGRESS.**

8 *It is the sense of Congress that—*

9 *(1) the security, stability, prosperity, and state*
 10 *of democratic governance in countries of the Western*
 11 *Hemisphere are vital to the national interests of the*
 12 *United States;*

13 *(2) the harmful and malign influence in Latin*
 14 *America and the Caribbean of the Government of the*
 15 *People’s Republic of China and the Government of the*
 16 *Russian Federation poses risks to—*

17 *(A) the people and countries of Latin Amer-*
 18 *ica and the Caribbean; and*

19 *(B) the national interests of the United*
 20 *States;*

21 *(3) the United States should expand its engage-*
 22 *ment in the Western Hemisphere by—*

23 *(A) strengthening its alliances and partner-*
 24 *ships with countries in the Western Hemisphere;*

1 *(B) fostering security cooperation among*
 2 *countries in the Western Hemisphere to facilitate*
 3 *trade, investment, training, and humanitarian*
 4 *assistance in the near and long term; and*

5 *(C) working with security and law enforce-*
 6 *ment agencies in the Western Hemisphere—*

7 *(i) to address the shared challenges*
 8 *of—*

9 *(I) narcotics trafficking, human*
 10 *trafficking, and other forms of illicit*
 11 *trafficking; and*

12 *(II) transnational criminal orga-*
 13 *nizations; and*

14 *(ii) to support the rule of law, democ-*
 15 *racy, and human rights in the region;*

16 *(4) the United States should maintain credible*
 17 *security capabilities dedicated to Latin America and*
 18 *the Caribbean—*

19 *(A) to build partner country capacity;*

20 *(B) to support the delivery of humanitarian*
 21 *assistance and disaster relief;*

22 *(C) to deter acts of aggression; and*

23 *(D) to respond, if necessary, to regional*
 24 *threats and threats to the national security of the*
 25 *United States; and*

1 (5) *the Department of State and the Department*
 2 *of Defense should continue to commit additional as-*
 3 *sets and increase investments in the Western Hemi-*
 4 *sphere so as to maintain robust United States secu-*
 5 *rity partnerships with countries in the Western*
 6 *Hemisphere.*

7 **SEC. 3. SECURITY STRATEGY FOR THE WESTERN HEMI-**
 8 **SPHERE.**

9 (a) *IN GENERAL.*—*Not later than 180 days after the*
 10 *date of the enactment of this Act, the Secretary of State*
 11 *and the Secretary of Defense shall jointly submit to the ap-*
 12 *propriate committees of Congress a multi-year strategy, to*
 13 *be known as the “Western Hemisphere Security Strategy”,*
 14 *for purposes of enhancing diplomatic engagement and secu-*
 15 *rity assistance and cooperation, promoting regional secu-*
 16 *rity and stability, and advancing United States strategic*
 17 *interests in the Western Hemisphere.*

18 (b) *ELEMENTS.*—*The strategy required by subsection*
 19 (a) *shall include the following:*

20 (1) *A proposal for increasing United States bi-*
 21 *lateral and multilateral security assistance and co-*
 22 *operation in Latin America and the Caribbean.*

23 (2) *Activities to build the defense and security*
 24 *capacity of partner countries in Latin America and*
 25 *the Caribbean.*

1 (3) *Activities to counter—*

2 (A) *malign influence by state actors;*

3 (B) *transnational criminal organizations*

4 *with connections to—*

5 (i) *illicit trafficking, including the il-*

6 *licit trafficking of narcotics and weapons;*

7 *or*

8 (ii) *terrorism; and*

9 (C) *corruption and kleptocracy in govern-*

10 *ments of countries in the Western Hemisphere.*

11 (4) *Efforts to disrupt, degrade, and counter*

12 *transnational illicit trafficking, with an emphasis on*

13 *illicit narcotics and precursor chemicals that produce*

14 *illicit narcotics.*

15 (5) *Activities to increase transparency in, and*

16 *support for, strong and accountable defense, security,*

17 *and law enforcement institutions through institu-*

18 *tional capacity-building efforts, including efforts to*

19 *ensure respect for internationally recognized human*

20 *rights and direction and oversight by civilian au-*

21 *thorities.*

22 (6) *Programs and initiatives to enhance public*

23 *diplomacy and engagement with the people of the*

24 *Western Hemisphere for the purpose of demonstrating*

25 *that the security of their countries is enhanced to a*

1 *greater extent if their countries are aligned with the*
2 *United States and democratic values rather than with*
3 *authoritarian countries such as the People's Republic*
4 *of China and the Russian Federation.*

5 *(7) Efforts to expand bilateral and multi-*
6 *national military training exercises with partner*
7 *countries in Latin America and the Caribbean.*

8 *(8) Humanitarian assistance and disaster relief*
9 *initiatives to support partner countries by promoting*
10 *the development and growth of responsive institutions*
11 *through activities such as—*

12 *(A) the provision of appropriate equipment,*
13 *training, logistical support;*

14 *(B) transportation of humanitarian sup-*
15 *plies or personnel of foreign security forces;*

16 *(C) making available, preparing, and trans-*
17 *ferring on-hand nonlethal supplies, and pro-*
18 *viding training on the use of such supplies, for*
19 *humanitarian or health purposes to respond to*
20 *unforeseen emergencies;*

21 *(D) the provision of Department of State*
22 *humanitarian demining assistance; and*

23 *(E) conducting medical support operations*
24 *and medical humanitarian missions, such as*

1 *hospital ship deployments and base-operating*
 2 *services, to the extent required by the operation.*

3 *(9) Continued support for the women, peace, and*
 4 *security initiatives of the Department of State to sup-*
 5 *port the capacity of partner countries in the Western*
 6 *Hemisphere—*

7 *(A) to ensure—*

8 *(i) the safety and security of women*
 9 *and girls; and*

10 *(ii) that the rights of women and girls*
 11 *are protected; and*

12 *(B) to promote the meaningful participa-*
 13 *tion of women in the defense and security sec-*
 14 *tors.*

15 *(10) Professional military education initiatives,*
 16 *such as the Department of State's International Mili-*
 17 *tary and Education Training program.*

18 *(11) A detailed assessment of the resources re-*
 19 *quired to carry out such strategy and a plan to be*
 20 *executed not later than fiscal year 2023.*

21 *(c) IMPLEMENTATION.—*

22 *(1) IN GENERAL.—Not later than 90 days after*
 23 *the date on which the Western Hemisphere Security*
 24 *Strategy is submitted under subsection (a), the Sec-*

(3) *TERMINATION.*—The authority under this section shall terminate on the date that is three years after the date of the enactment of this Act.

(1) the Committee on Foreign Relations and the
Committee on Armed Services of the Senate; and

21 SEC. 4. REPORT ON EFFORTS TO CAPTURE AND DETAIN

23 (a) *IN GENERAL*.—Not later than 30 days after the
24 date of the enactment of this Act, the Secretary of State
25 shall submit to the Committee on Foreign Relations of the

1 *Senate and the Committee on Foreign Affairs of the House*
 2 *of Representatives a report on efforts by the Maduro regime*
 3 *of Venezuela to detain United States citizens and lawful*
 4 *permanent residents.*

5 (b) *ELEMENTS.*—*The report required by subsection (a)*
 6 *shall include, regarding the arrest, capture, detainment,*
 7 *and imprisonment of United States citizens and lawful per-*
 8 *manent residents—*

9 (1) *the names, positions, and institutional affili-*
 10 *ation of Venezuelan individuals, or those acting on*
 11 *their behalf, who have engaged in such activities;*

12 (2) *a description of any role played by*
 13 *transnational criminal organizations, and an identi-*
 14 *fication of such organizations; and*

15 (3) *where relevant, an assessment of whether and*
 16 *how United States citizens and lawful permanent*
 17 *residents have been lured to Venezuela.*

18 (c) *FORM.*—*The report required by subsection (a) shall*
 19 *be submitted in unclassified form, but shall include a classi-*
 20 *fied annex, which shall include a list of the total number*
 21 *of United States citizens and lawful permanent residents*
 22 *detained or imprisoned in Venezuela as of the date on which*
 23 *the report is submitted.*

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Reported with an amendment