

115TH CONGRESS 1ST SESSION

H. R. 2306

To amend the Internal Revenue Code of 1986 to impose a tax on certain trading transactions.

IN THE HOUSE OF REPRESENTATIVES

May 3, 2017

Mr. Defazio (for himself, Mr. Blumenauer, Mr. Cartwright, Mr. Conyers, Mr. Cicilline, Mr. Garamendi, Mr. Grijalva, Mr. Khanna, Mr. Lowenthal, Mrs. Napolitano, Ms. Norton, Mr. Pocan, Mr. Sarbanes, Ms. Schakowsky, Mr. Scott of Virginia, Ms. Shea-Porter, Ms. Slaughter, Mr. McGovern, and Mr. Raskin) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to impose a tax on certain trading transactions.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Putting Main Street
- 5 FIRST Act" or as the "Putting Main Street FIRST: Fin-
- 6 ishing Irresponsible Reckless Speculative Trading Act".

1 SEC. 2. TRANSACTION TAX.

- 2 (a) In General.—Chapter 36 of the Internal Rev-
- 3 enue Code of 1986 is amended by inserting after sub-
- 4 chapter B the following new subchapter:

5 "Subchapter C—Tax on Trading Transactions

"Sec. 4475. Tax on trading transactions.

6 "SEC. 4475, TAX ON TRADING TRANSACTIONS.

- 7 "(a) Imposition of Tax.—There is hereby imposed
- 8 a tax on each covered transaction with respect to any secu-
- 9 rity.
- 10 "(b) Rate of Tax.—The tax imposed under sub-
- 11 section (a) with respect to any covered transaction shall
- 12 be 0.03 percent of the specified base amount with respect
- 13 to such covered transaction.
- 14 "(c) Specified Base Amount.—For purposes of
- 15 this section, the term 'specified base amount' means—
- 16 "(1) except as provided in paragraph (2), the
- fair market value of a security (determined as of the
- time of the covered transaction), and
- "(2) in the case of any payment with respect to
- a derivative, the amount of such payment.
- 21 "(d) COVERED TRANSACTION.—For purposes of this
- 22 section—
- 23 "(1) In General.—The term 'covered trans-
- 24 action' means—

1	"(A) except as provided in subparagraph
2	(B), any purchase if—
3	"(i) such purchase occurs on, or is
4	subject to the rules of, a qualified board or
5	exchange located in the United States, or
6	"(ii) the purchaser or seller is a
7	United States person, and
8	"(B) any transaction with respect to a de-
9	rivative if—
10	"(i) such derivative is traded on, or is
11	subject to the rules of, a qualified board or
12	exchange located in the United States, or
13	"(ii) any party with rights under such
14	derivative is a United States person.
15	"(2) Exceptions from Tax.—
16	"(A) EXCEPTION FOR INITIAL ISSUES.—
17	No tax shall be imposed under subsection (a)
18	on any covered transaction with respect to the
19	initial issuance of any security described in sub-
20	paragraph (A), (B), or (C) of subsection (e)(1).
21	"(B) Exception for certain traded
22	SHORT-TERM INDEBTEDNESS.—A note, bond,
23	debenture, or other evidence of indebtedness
24	which—

1	"(i) is traded on, or is subject to the
2	rules of, a qualified board or exchange lo-
3	cated in the United States, and
4	"(ii) has a fixed maturity of not more
5	than 100 days,
6	shall not be treated as described in subsection
7	(e)(1)(C).
8	"(e) Definitions.—For purposes of this section—
9	"(1) Security.—The term 'security' means—
10	"(A) any share of stock in a corporation,
11	"(B) any partnership or beneficial owner-
12	ship interest in a partnership or trust,
13	"(C) any note, bond, debenture, or other
14	evidence of indebtedness, and
15	"(D) any derivative.
16	"(2) Derivative.—
17	"(A) IN GENERAL.—The term 'derivative'
18	means any contract (including any option, for-
19	ward contract, futures contract, short position,
20	swap, or similar contract) the value of which, or
21	any payment or other transfer with respect to
22	which, is (directly or indirectly) determined by
23	reference to one or more of the following:

1	"(i) Any security described in sub-
2	paragraph (A), (B), or (C) of paragraph
3	(1).
4	"(ii) Any commodity which is actively
5	traded (within the meaning of section
6	1092(d)(1)).
7	"(iii) Any currency.
8	"(iv) Any rate, price, amount, index,
9	formula, or algorithm.
10	"(v) Any other item as the Secretary
11	may prescribe.
12	Such term shall not include any item described
13	in clauses (i) through (v).
14	"(B) Exceptions from treatment as
15	DERIVATIVES.—
16	"(i) Securities lending, sale-re-
17	PURCHASE, AND SIMILAR FINANCING
18	TRANSACTIONS.—To the extent provided
19	by the Secretary, the term 'derivative' shall
20	not include the right to the return of the
21	same or substantially identical securities
22	transferred in a securities lending trans-
23	action, sale-repurchase transaction, or
24	similar financing transaction.

1	"(ii) Insurance contracts, annu-
2	ITIES, AND ENDOWMENTS.—The term 'de-
3	rivative' shall not include any insurance,
4	annuity, or endowment contract issued by
5	an insurance company to which subchapter
6	L applies (or issued by any foreign cor-
7	poration to which such subchapter would
8	apply if such foreign corporation were a
9	domestic corporation).
10	"(3) QUALIFIED BOARD OR EXCHANGE.—The
11	term 'qualified board or exchange' has the meaning
12	given such term by section $1256(g)(7)$.
13	"(f) By Whom Paid.—
14	"(1) In general.—The tax imposed by this
15	section shall be paid by—
16	"(A) in the case of a transaction which oc-
17	curs on, or is subject to the rules of, a qualified
18	board or exchange located in the United States,
19	such qualified board or exchange, and
20	"(B) in the case of a purchase not de-
21	scribed in subparagraph (A) which is executed
22	by a broker (as defined in section $6045(e)(1)$)
23	which is a United States person, such broker.
24	"(2) Special rules for direct, etc.,
25	TRANSACTIONS.—In the case of any transaction to

1	which paragraph (1) does not apply, the tax imposed
2	by this section shall be paid by—
3	"(A) in the case of a transaction described
4	in subsection $(d)(1)(A)$ —
5	"(i) the purchaser if the purchaser is
6	a United States person, and
7	"(ii) the seller if the purchaser is not
8	a United States person, and
9	"(B) in the case of a transaction described
10	in subsection $(d)(1)(B)$ —
11	"(i) the payor if the payor is a United
12	States person, and
13	"(ii) the payee if the payor is not a
14	United States person.
15	"(g) Treatment of Exchanges and Payments
16	WITH RESPECT TO DERIVATIVES.—For purposes of this
17	section—
18	"(1) Treatment of exchanges.—
19	"(A) IN GENERAL.—An exchange shall be
20	treated as the sale of the property transferred
21	and a purchase of the property received by each
22	party to the exchange.
23	"(B) CERTAIN DEEMED EXCHANGES.—In
24	the case of a distribution treated as an ex-
25	change for stock under section 302 or 331, the

1	corporation making such distribution shall be
2	treated as having purchased such stock for pur-
3	poses of this section.
4	"(2) Payments with respect to deriva-
5	TIVES TREATED AS SEPARATE TRANSACTIONS.—Ex-
6	cept as otherwise provided by the Secretary, any
7	payment with respect any derivative shall be treated
8	as a separate transaction for purposes of this sec-
9	tion.
10	"(h) Application to Transactions by Con-
11	TROLLED FOREIGN CORPORATIONS.—
12	"(1) In general.—For purposes of this sec-
13	tion, a controlled foreign corporation shall be treated
14	as a United States person.
15	"(2) Special rules for payment of tax on
16	DIRECT, ETC., TRANSACTIONS.—In the case of any
17	transaction which is a covered transaction solely by
18	reason of paragraph (1) and which is not described
19	in subsection $(f)(1)$ —
20	"(A) Payment by united states share-
21	HOLDERS.—Any tax which would (but for this
22	paragraph) be payable under subsection (f)(2)
23	by the controlled foreign corporation shall, in
24	lieu thereof, be paid by the United States

1	shareholders of such controlled foreign corpora-
2	tion as provided in subparagraph (B).
3	"(B) Pro rata shares.—Each such
4	United States shareholder shall pay the same
5	proportion of such tax as—
6	"(i) the stock which such United
7	States shareholder owns (within the mean-
8	ing of section 958(a)) in such controlled
9	foreign corporation, bears to
10	"(ii) the stock so owned by all United
11	States shareholders in such controlled for-
12	eign corporation.
13	"(C) Definitions.—For purposes of this
14	subsection, the terms 'United States share-
15	holder' and 'controlled foreign corporation' have
16	the meanings given such terms in sections
17	951(b) and 957(a), respectively.
18	"(i) Administration.—The Secretary shall carry
19	out this section in consultation with the Securities and Ex-
20	change Commission and the Commodity Futures Trading
21	Commission.
22	"(j) Guidance; Regulations.—The Secretary
23	shall—

1	"(1) provide guidance regarding such informa-
2	tion reporting concerning covered transactions as the
3	Secretary deems appropriate, and
4	"(2) prescribe such regulations as are necessary
5	or appropriate to prevent avoidance of the purposes
6	of this section, including the use of non-United
7	States persons in such transactions.".
8	(b) CREDIT WITH RESPECT TO CERTAIN TAX-FA-
9	VORED ACCOUNTS TO OFFSET TRANSACTION TAX.—Sub-
10	part C of part IV of subchapter A of chapter 1 of such
11	Code is amended by inserting after section 36B the fol-
12	lowing new section:
12	lowing new section.
13	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU-
13	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU-
13 14	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS.
13 14 15 16	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) IN GENERAL.—There shall be allowed as a cred-
13 14 15 16 17	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) IN GENERAL.—There shall be allowed as a cred- it against the tax imposed by this subtitle for the taxable
13 14 15 16 17	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) IN GENERAL.—There shall be allowed as a cred- it against the tax imposed by this subtitle for the taxable year an amount equal to 0.03 percent of the qualified tax-
13 14 15 16 17 18	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) In General.—There shall be allowed as a credit against the tax imposed by this subtitle for the taxable year an amount equal to 0.03 percent of the qualified tax- favored account contributions of the taxpayer for the tax-
13 14 15 16 17 18	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) IN GENERAL.—There shall be allowed as a credit against the tax imposed by this subtitle for the taxable year an amount equal to 0.03 percent of the qualified tax- favored account contributions of the taxpayer for the taxable year.
13 14 15 16 17 18 19 20	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) In General.—There shall be allowed as a credit against the tax imposed by this subtitle for the taxable year an amount equal to 0.03 percent of the qualified tax- favored account contributions of the taxpayer for the taxable year. "(b) Qualified Tax-Favored Account Con-
13 14 15 16 17 18 19 20 21	"SEC. 36C. OFFSET FOR TRANSACTION TAX ON CONTRIBU- TIONS TO CERTAIN TAX-FAVORED ACCOUNTS. "(a) In General.—There shall be allowed as a credit against the tax imposed by this subtitle for the taxable year an amount equal to 0.03 percent of the qualified tax- favored account contributions of the taxpayer for the taxable year. "(b) Qualified Tax-Favored Account Contributions.—For purposes of this section, the term

(as defined in section 4974(c)) of the taxpayer, the

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- amount contributed to such plans for such taxable
 year to the extent that such contributions are allowable as a deduction or are excludable from gross in-
- 4 come (or, in the case of a Roth IRA (as defined in
- 5 section 408A(b)), the amount contributed),

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- "(2) with respect to Archer MSAs of the taxpayer, the amount allowed as a deduction under section 220 for such taxable year,
 - "(3) with respect to health savings accounts of the taxpayer, the amount allowed as a deduction under section 223 for such taxable year, plus
 - "(4) with respect to qualified tuition programs (as defined in section 529), qualified ABLE programs (as defined in section 529A), and Coverdell education savings accounts (as defined in section 530), with respect to which the taxpayer is the designated beneficiary (or, in the case of a designated beneficiary with respect to whom another taxpayer is allowed a deduction under section 151, such other taxpayer in lieu of such designated beneficiary), the amount contributed for such taxable year.".
- 22 (c) Information Reporting With Respect to 23 Controlled Foreign Corporations.—Section 24 6038(a)(1)(B) of such Code is amended by inserting "and 25 transactions which are covered transactions for purposes

- 1 of section 4475 by reason of the application of section
- 2 4475(h)(1) to such corporation" before the semicolon at
- 3 the end.
- 4 (d) Conforming Amendments.—
- 5 (1) Section 1324(b)(2) of title 31, United 6 States Code, is amended by inserting ", 36C" after
- 7 "36B".
- 8 (2) The table of sections for subpart C of part
- 9 IV of subchapter A of chapter 1 of the Internal Rev-
- enue Code of 1986 is amended by inserting before
- the item relating to section 37 the following new
- 12 item:

"Sec. 36C. Offset for transaction tax on contributions to certain tax-favored accounts.".

- 13 (3) The table of subchapters for chapter 36 of
- such Code is amended by inserting after the item re-
- lating to subchapter B the following new item:

"SUBCHAPTER C. TAX ON TRADING TRANSACTIONS".

- 16 (e) Effective Date.—The amendments made by
- 17 this section shall apply to transactions after December 31,
- 18 2018.

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