

115TH CONGRESS 2D SESSION

# H.R. 7227

## AN ACT

To amend the Internal Revenue Code of 1986 to modernize and improve the Internal Revenue Service, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- $2\ \ tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled,$

### SECTION 1. SHORT TITLE; ETC.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Taxpayer First Act of 2018".
- 4 (b) Amendment of 1986 Code.—Except as other-
- 5 wise expressly provided, whenever in this Act an amend-
- 6 ment or repeal is expressed in terms of an amendment
- 7 to, or repeal of, a section or other provision, the reference
- 8 shall be considered to be made to a section or other provi-
- 9 sion of the Internal Revenue Code of 1986.
- 10 (c) Table of Contents.—The table of contents for
- 11 this Act is as follows:
  - Sec. 1. Short title; etc.

#### TITLE I—PUTTING TAXPAYERS FIRST

#### Subtitle A—Independent Appeals Process

Sec. 1001. Establishment of Internal Revenue Service Independent Office of Appeals.

#### Subtitle B—Improved Service

- Sec. 1101. Comprehensive customer service strategy.
- Sec. 1102. IRS Free File Program.
- Sec. 1103. Low-income exception for payments otherwise required in connection with a submission of an offer-in-compromise.

#### Subtitle C—Sensible Enforcement

- Sec. 1201. Internal Revenue Service seizure requirements with respect to structuring transactions.
- Sec. 1202. Exclusion of interest received in action to recover property seized by the Internal Revenue Service based on structuring transaction.
- Sec. 1203. Clarification of equitable relief from joint liability.
- Sec. 1204. Modification of procedures for issuance of third-party summons.
- Sec. 1205. Private debt collection and special compliance personnel program.
- Sec. 1206. Reform of notice of contact of third parties.
- Sec. 1207. Modification of authority to issue designated summons.
- Sec. 1208. Limitation on access of non-Internal Revenue Service employees to returns and return information.

#### Subtitle D—Organizational Modernization

- Sec. 1301. Office of the National Taxpayer Advocate.
- Sec. 1302. Modernization of Internal Revenue Service organizational structure.

#### Subtitle E—Other Provisions

- Sec. 1401. Return preparation programs for applicable taxpayers.
- Sec. 1402. Provision of information regarding low-income taxpayer clinics.
- Sec. 1403. Notice from IRS regarding closure of taxpayer assistance centers.
- Sec. 1404. Rules for seizure and sale of perishable goods restricted to only perishable goods.
- Sec. 1405. Whistleblower reforms.
- Sec. 1406. Customer service information.
- Sec. 1407. Misdirected tax refund deposits.

#### TITLE II—21ST CENTURY IRS

#### Subtitle A—Cybersecurity and Identity Protection

- Sec. 2001. Public-private partnership to address identity theft refund fraud.
- Sec. 2002. Recommendations of Electronic Tax Administration Advisory Committee regarding identity theft refund fraud.
- Sec. 2003. Information sharing and analysis center.
- Sec. 2004. Compliance by contractors with confidentiality safeguards.
- Sec. 2005. Report on electronic payments.
- Sec. 2006. Identity protection personal identification numbers.
- Sec. 2007. Single point of contact for tax-related identity theft victims.
- Sec. 2008. Notification of suspected identity theft.
- Sec. 2009. Guidelines for stolen identity refund fraud cases.
- Sec. 2010. Increased penalty for improper disclosure or use of information by preparers of returns.

#### Subtitle B—Development of Information Technology

- Sec. 2101. Management of Internal Revenue Service information technology.
- Sec. 2102. Internet platform for Form 1099 filings.
- Sec. 2103. Streamlined critical pay authority for information technology positions
  - Subtitle C-Modernization of Consent-Based Income Verification System
- Sec. 2201. Disclosure of taxpayer information for third-party income verification.
- Sec. 2202. Limit redisclosures and uses of consent-based disclosures of tax return information.

#### Subtitle D—Expanded Use of Electronic Systems

- Sec. 2301. Electronic filing of returns.
- Sec. 2302. Uniform standards for the use of electronic signatures for disclosure authorizations to, and other authorizations of, practitioners.
- Sec. 2303. Payment of taxes by debit and credit cards.
- Sec. 2304. Requirement that electronically prepared paper returns include scannable code.
- Sec. 2305. Authentication of users of electronic services accounts.

#### Subtitle E—Other Provisions

- Sec. 2401. Repeal of provision regarding certain tax compliance procedures and reports.
- Sec. 2402. Comprehensive training strategy.

#### TITLE III—MISCELLANEOUS PROVISIONS

Subtitle A—Reform of Laws Governing Internal Revenue Service Employees

- Sec. 3001. Electronic record retention.
- Sec. 3002. Prohibition on rehiring any employee of the Internal Revenue Service who was involuntarily separated from service for misconduct.
- Sec. 3003. Notification of unauthorized inspection or disclosure of returns and return information.

#### Subtitle B—Provisions Relating to Exempt Organizations

- Sec. 3101. Mandatory e-filing by exempt organizations.
- Sec. 3102. Notice required before revocation of tax exempt status for failure to file return.

#### Subtitle C—Tax Court

- Sec. 3301. Disqualification of judge or magistrate judge of the Tax Court.
- Sec. 3302. Opinions and judgments.

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- Sec. 3303. Title of special trial judge changed to magistrate judge of the Tax Court.
- Sec. 3304. Repeal of deadwood related to Board of Tax Appeals.

## TITLE I—PUTTING TAXPAYERS

## $\mathbf{FIRST}$

## 3 Subtitle A—Independent Appeals

## 4 Process

- 5 SEC. 1001. ESTABLISHMENT OF INTERNAL REVENUE SERV-
- 6 ICE INDEPENDENT OFFICE OF APPEALS.
- 7 (a) IN GENERAL.—Section 7803 is amended by add-
- 8 ing at the end the following new subsection:
- 9 "(e) Independent Office of Appeals.—
- 10 "(1) ESTABLISHMENT.—There is established in
- the Internal Revenue Service an office to be known
- as the 'Internal Revenue Service Independent Office
- of Appeals'.
- 14 "(2) Chief of Appeals.—

1	"(A) IN GENERAL.—The Internal Revenue
2	Service Independent Office of Appeals shall be
3	under the supervision and direction of an offi-
4	cial to be known as the 'Chief of Appeals'. The
5	Chief of Appeals shall report directly to the
6	Commissioner of the Internal Revenue Service
7	and shall be entitled to compensation at the
8	same rate as the highest rate of basic pay es-
9	tablished for the Senior Executive Service under
10	section 5382 of title 5, United States Code.
11	"(B) APPOINTMENT.—The Chief of Ap-
12	peals shall be appointed by the Commissioner of
13	the Internal Revenue Service without regard to
14	the provisions of title 5, United States Code, re-
15	lating to appointments in the competitive serv-
16	ice or the Senior Executive Service.
17	"(C) Qualifications.—An individual ap-
18	pointed under subparagraph (B) shall have ex-
19	perience and expertise in—
20	"(i) administration of, and compliance
21	with, Federal tax laws,
22	"(ii) a broad range of compliance
23	cases, and
24	"(iii) management of large service or-
25	ganizations.

1	"(3) Purposes and duties of office.—It
2	shall be the function of the Internal Revenue Service
3	Independent Office of Appeals to resolve Federal tax
4	controversies without litigation on a basis which—
5	"(A) is fair and impartial to both the Gov-
6	ernment and the taxpayer,
7	"(B) promotes a consistent application and
8	interpretation of, and voluntary compliance
9	with, the Federal tax laws, and
10	"(C) enhances public confidence in the in-
11	tegrity and efficiency of the Internal Revenue
12	Service.
13	"(4) Right of Appeal.—The resolution proc-
14	ess described in paragraph (3) shall be generally
15	available to all taxpayers.
16	"(5) Limitation on designation of cases
17	AS NOT ELIGIBLE FOR REFERRAL TO INDEPENDENT
18	OFFICE OF APPEALS.—
19	"(A) IN GENERAL.—If any taxpayer which
20	is in receipt of a notice of deficiency authorized
21	under section 6212 requests referral to the In-
22	ternal Revenue Service Independent Office of
23	Appeals and such request is denied, the Com-
24	missioner of the Internal Revenue Service shall
25	provide such taxpaver a written notice which—

1	"(i) provides a detailed description of
2	the facts involved, the basis for the deci-
3	sion to deny the request, and a detailed ex-
4	planation of how the basis of such decision
5	applies to such facts, and
6	"(ii) describes the procedures pre-
7	scribed under subparagraph (C) for pro-
8	testing the decision to deny the request.
9	"(B) Report to congress.—The Com-
10	missioner of the Internal Revenue Service shall
11	submit a written report to Congress on an an-
12	nual basis which includes the number of re-
13	quests described in subparagraph (A) which
14	were denied and the reasons (described by cat-
15	egory) that such requests were denied.
16	"(C) Procedures for protesting de-
17	NIAL OF REQUEST.—The Commissioner of the
18	Internal Revenue Service shall prescribe proce-
19	dures for protesting to the Commissioner of the
20	Internal Revenue Service a denial of a request
21	described in subparagraph (A).
22	"(D) Not applicable to frivolous po-
23	SITIONS.—This paragraph shall not apply to a
24	request for referral to the Internal Revenue

Service Independent Office of Appeals which is

denied on the basis that the issue involved is a frivolous position (within the meaning of section 6702(c)).

#### "(6) Staff.—

"(A) IN GENERAL.—All personnel in the Internal Revenue Service Independent Office of Appeals shall report to the Chief of Appeals.

"(B) Access to Staff of Office of Appeals shall have authority to obtain legal assistance and advice from the staff of the Office of the Chief Counsel. The Chief Counsel shall ensure that such assistance and advice is provided by staff of the Office of the Chief Counsel who were not involved in the case with respect to which such assistance and advice is sought and who are not involved in preparing such case for litigation.

#### "(7) Access to case files.—

"(A) IN GENERAL.—In any case in which a conference with the Internal Revenue Service Independent Office of Appeals has been scheduled upon request of a specified taxpayer, the Chief of Appeals shall ensure that such taxpayer is provided access to the nonprivileged

1	portions of the case file on record regarding the
2	disputed issues (other than documents provided
3	by the taxpayer to the Internal Revenue Serv-
4	ice) not later than 10 days before the date of
5	such conference.
6	"(B) Taxpayer election to expedite
7	CONFERENCE.—If the taxpayer so elects, sub-
8	paragraph (A) shall be applied by substituting
9	'the date of such conference' for '10 days before
10	the date of such conference'.
11	"(C) Specified taxpayer.—For pur-
12	poses of this paragraph—
13	"(i) In general.—The term 'speci-
14	fied taxpayer' means—
15	"(I) in the case of any taxpayer
16	who is a natural person, a taxpayer
17	whose adjusted gross income does not
18	exceed \$400,000 for the taxable year
19	to which the dispute relates, and
20	"(II) in the case of any other
21	taxpayer, a taxpayer whose gross re-
22	ceipts do not exceed \$5,000,000 for
23	the taxable year to which the dispute
24	relates.

1	"(ii) Aggregation rule.—Rules
2	similar to the rules of section 448(c)(2)
3	shall apply for purposes of clause (i)(II).".
4	(b) Conforming Amendments.—
5	(1) The following provisions are each amended
6	by striking "Internal Revenue Service Office of Ap-
7	peals" and inserting "Internal Revenue Service
8	Independent Office of Appeals':
9	(A) Section $6015(c)(4)(B)(ii)(I)$ .
10	(B) Section 6320(b)(1).
11	(C) Subsections (b)(1) and (d)(3) of sec-
12	tion 6330.
13	(D) Section $6603(d)(3)(B)$ .
14	(E) Section $6621(c)(2)(A)(i)$ .
15	(F) Section 7122(e)(2).
16	(G) Subsections (a), $(b)(1)$ , $(b)(2)$ , and
17	(c)(1) of section 7123.
18	(H) Subsections $(e)(7)(B)(i)$ , and $(g)(2)(A)$
19	of section 7430.
20	(I) Section 7522(b)(3).
21	(J) Section $7612(c)(2)(A)$ .
22	(2) Section 7430(c)(2) is amended by striking
23	"Internal Revenue Service Office of Appeals" each
24	place it appears and inserting "Internal Revenue
25	Service Independent Office of Appeals".

1 (3)The heading of section 6330(d)(3) is 2 amended by inserting "INDEPENDENT" after "IRS". 3 (c) Other References.—Any reference in any provision of law, or regulation or other guidance, to the Inter-5 nal Revenue Service Office of Appeals shall be treated as 6 a reference to the Internal Revenue Service Independent 7 Office of Appeals. 8 (d) Savings Provisions.—Rules similar to the rules of paragraphs (2) through (6) of section 1001(b) of the 10 Internal Revenue Service Restructuring and Reform Act 11 of 1998 shall apply for purposes of this section (and the 12 amendments made by this section). 13 (e) Effective Date.— 14 (1) In General.—Except as otherwise pro-15 vided in this subsection, the amendments made by 16 this section shall take effect on the date of the en-17 actment of this Act. 18 (2)ACCESS FILES.—Section TO CASE 19 7803(e)(7) of the Internal Revenue Code of 1986, as 20 added by subsection (a), shall apply to conferences 21 occurring after the date which is 1 year after the

date of the enactment of this Act.

## Subtitle B—Improved Service

2	SEC. 1101. COMPREHENSIVE CUSTOMER SERVICE STRAT-
3	EGY.
4	(a) In General.—Not later than the date which is
5	1 year after the date of the enactment of this Act, the
6	Secretary of the Treasury shall submit to Congress a writ-
7	ten comprehensive customer service strategy for the Inter-
8	nal Revenue Service. Such strategy shall include—
9	(1) a plan to provide assistance to taxpayers
10	that is secure, designed to meet reasonable taxpayer
11	expectations, and adopts appropriate best practices
12	of customer service provided in the private sector,
13	including online services, telephone call back serv-
14	ices, and training of employees providing customer
15	services;
16	(2) a thorough assessment of the services that
17	the Internal Revenue Service can co-locate with
18	other Federal services or offer as self-service op-
19	tions;
20	(3) proposals to improve Internal Revenue Serv-
21	ice customer service in the short term (the current
22	and following fiscal year), medium term (approxi-
23	mately 3 to 5 fiscal years), and long term (approxi-
24	mately 10 fiscal years).

1	(4) a plan to update guidance and training ma-
2	terials for customer service employees of the Internal
3	Revenue Service, including the Internal Revenue
4	Manual, to reflect such strategy; and
5	(5) identified metrics and benchmarks for quan-
6	titatively measuring the progress of the Internal
7	Revenue Service in implementing such strategy.
8	(b) UPDATED GUIDANCE AND TRAINING MATE-
9	RIALS.—Not later than 2 years after the date of the enact-
10	ment of this Act, the Secretary of the Treasury (or the
11	Secretary's delegate) shall make available the updated
12	guidance and training materials described in subsection
13	(a)(4) (including the Internal Revenue Manual). Such up-
14	dated guidance and training materials (including the In-
15	ternal Revenue Manual) shall be written in a manner so
16	as to be easily understood by customer service employees
17	of the Internal Revenue Service and shall provide clear
18	instructions.
19	SEC. 1102. IRS FREE FILE PROGRAM.
20	(a) In General.—
21	(1) The Secretary of the Treasury, or the Sec-
22	retary's delegate, shall continue to operate the IRS
23	Free File Program as established by the Internal
24	Revenue Service and published in the Federal Reg-

ister on November 4, 2002 (67 Fed. Reg. 67247),

- including any subsequent agreements and governing
   rules established pursuant thereto.
  - (2) The IRS Free File Program shall continue to provide free commercial-type online individual income tax preparation and electronic filing services to the lowest 70 percent of taxpayers by adjusted gross income. The number of taxpayers eligible to receive such services each year shall be calculated by the Internal Revenue Service annually based on prior year aggregate taxpayer adjusted gross income data.
    - (3) In addition to the services described in paragraph (2), and in the same manner, the IRS Free File Program shall continue to make available to all taxpayers (without regard to income) a basic, online electronic fillable forms utility.
    - (4) The IRS Free File Program shall continue to work cooperatively with the private sector to provide the free individual income tax preparation and the electronic filing services described in paragraphs (2) and (3).
    - (5) The IRS Free File Program shall work cooperatively with State government agencies to enhance and expand the use of the program to provide needed benefits to the taxpayer while reducing the cost of processing returns.

- 1 (b) Innovations.—The Secretary of the Treasury,
- 2 or the Secretary's delegate, shall work with the private
- 3 sector through the IRS Free File Program to identify and
- 4 implement, consistent with applicable law, innovative new
- 5 program features to improve and simplify the taxpayer's
- 6 experience with completing and filing individual income
- 7 tax returns through voluntary compliance.
- 8 SEC. 1103. LOW-INCOME EXCEPTION FOR PAYMENTS OTH-
- 9 ERWISE REQUIRED IN CONNECTION WITH A
- 10 SUBMISSION OF AN OFFER-IN-COMPROMISE.
- 11 (a) In General.—Section 7122(c) is amended by
- 12 adding at the end the following new paragraph:
- 13 "(3) Exception for Low-income tax-
- 14 PAYERS.—Paragraph (1), and any user fee otherwise
- required in connection with the submission of an
- offer-in-compromise, shall not apply to any offer-in-
- 17 compromise with respect to a taxpayer who is an in-
- dividual with adjusted gross income, as determined
- 19 for the most recent taxable year for which such in-
- formation is available, which does not exceed 250
- 21 percent of the applicable poverty level (as deter-
- 22 mined by the Secretary).".
- 23 (b) Effective Date.—The amendment made by
- 24 this section shall apply to offers-in-compromise submitted
- 25 after the date of the enactment of this Act.

### Subtitle C—Sensible Enforcement 1 SEC. 1201. INTERNAL REVENUE SERVICE SEIZURE RE-3 QUIREMENTS WITH RESPECT TO STRUC-4 TURING TRANSACTIONS. 5 Section 5317(c)(2) of title 31, United States Code, is amended— (1) by striking "Any property" and inserting 7 8 the following: 9 "(A) IN GENERAL.—Any property"; and 10 (2) by adding at the end the following: 11 "(B) Internal revenue service sei-12 ZURE REQUIREMENTS WITH RESPECT TO 13 STRUCTURING TRANSACTIONS.— 14 "(i) Property derived from an il-15 LEGAL SOURCE.—Property may only be 16 seized by the Internal Revenue Service 17 pursuant to subparagraph (A) by reason of 18 a claimed violation of section 5324 if the 19 property to be seized was derived from an 20 illegal source or the funds were structured 21 for the purpose of concealing the violation of a criminal law or regulation other than 22 23 section 5324. 24 "(ii) Notice.—Not later than 30 25 days after property is seized by the Inter-

1	nal Revenue Service pursuant to subpara-
2	graph (A), the Internal Revenue Service
3	shall—
4	"(I) make a good faith effort to
5	find all persons with an ownership in-
6	terest in such property; and
7	"(II) provide each such person so
8	found with a notice of the seizure and
9	of the person's rights under clause
10	(iv).
11	"(iii) Extension of notice under
12	CERTAIN CIRCUMSTANCES.—The Internal
13	Revenue Service may apply to a court of
14	competent jurisdiction for one 30-day ex-
15	tension of the notice requirement under
16	clause (ii) if the Internal Revenue Service
17	can establish probable cause of an immi-
18	nent threat to national security or personal
19	safety necessitating such extension.
20	"(iv) Post-seizure hearing.—If a
21	person with an ownership interest in prop-
22	erty seized pursuant to subparagraph (A)
23	by the Internal Revenue Service requests a
24	hearing by a court of competent jurisdic-
25	tion within 30 days after the date on which

1	notice is provided under subclause (ii),
2	such property shall be returned unless the
3	court holds an adversarial hearing and
4	finds within 30 days of such request (or
5	such longer period as the court may pro-
6	vide, but only on request of an interested
7	party) that there is probable cause to be-
8	lieve that there is a violation of section
9	5324 involving such property and probable
10	cause to believe that the property to be
11	seized was derived from an illegal source or
12	the funds were structured for the purpose
13	of concealing the violation of a criminal
14	law or regulation other than section
15	5324.".
16	SEC. 1202. EXCLUSION OF INTEREST RECEIVED IN ACTION
17	TO RECOVER PROPERTY SEIZED BY THE IN-
18	TERNAL REVENUE SERVICE BASED ON
19	STRUCTURING TRANSACTION.
20	(a) In General.—Part III of subchapter B of chap-
21	ter 1 is amended by inserting before section 140 the fol-
22	lowing new section:

1	"SEC. 139H. INTEREST RECEIVED IN ACTION TO RECOVER
2	PROPERTY SEIZED BY THE INTERNAL REV-
3	ENUE SERVICE BASED ON STRUCTURING
4	TRANSACTION.
5	"Gross income shall not include any interest received
6	from the Federal Government in connection with an action
7	to recover property seized by the Internal Revenue Service
8	pursuant to section 5317(c)(2) of title 31, United States
9	Code, by reason of a claimed violation of section 5324 of
10	such title.".
11	(b) CLERICAL AMENDMENT.—The table of sections
12	for part III of subchapter B of chapter 1 is amended by
13	inserting before the item relating to section 140 the fol-
14	lowing new item:
	"Sec. 139H. Interest received in action to recover property seized by the Internal Revenue Service based on structuring transaction.".
15	(c) Effective Date.—The amendments made by
16	this section shall apply to interest received on or after the
17	date of the enactment of this Act.
18	SEC. 1203. CLARIFICATION OF EQUITABLE RELIEF FROM
19	JOINT LIABILITY.
20	(a) In General.—Section 6015 is amended—
21	(1) in subsection (e), by adding at the end the
22	following new paragraph:
23	"(7) STANDARD AND SCOPE OF REVIEW.—Any
24	review of a determination made under this section

1	shall be reviewed de novo by the Tax Court and shall
2	be based upon—
3	"(A) the administrative record established
4	at the time of the determination, and
5	"(B) any additional newly discovered or
6	previously unavailable evidence."; and
7	(2) by amending subsection (f) to read as fol-
8	lows:
9	"(f) Equitable Relief.—
10	"(1) In general.—Under procedures pre-
11	scribed by the Secretary, if—
12	"(A) taking into account all the facts and
13	circumstances, it is inequitable to hold the indi-
14	vidual liable for any unpaid tax or any defi-
15	ciency (or any portion of either), and
16	"(B) relief is not available to such indi-
17	vidual under subsection (b) or (c),
18	the Secretary may relieve such individual of such li-
19	ability.
20	"(2) Limitation.—A request for equitable re-
21	lief under this subsection may be made with respect
22	to any portion of any liability that—
23	"(A) has not been paid, provided that such
24	request is made before the expiration of the ap-

1	plicable period of limitation under section 6502.
2	or
3	"(B) has been paid, provided that such re-
4	quest is made during the period in which the
5	individual could submit a timely claim for re-
6	fund or credit of such payment.".
7	(b) Effective Date.—The amendments made by
8	this section shall apply to petitions or requests filed or
9	pending on or after the date of the enactment of this Act
10	SEC. 1204. MODIFICATION OF PROCEDURES FOR ISSUANCE
11	OF THIRD-PARTY SUMMONS.
11	
12	(a) In General.—Section 7609(f) is amended by
12 13	(a) In General.—Section 7609(f) is amended by
12	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:
12 13 14 15	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in
12 13 14	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in the preceding sentence unless the information sought to be obtained is narrowly tailored to information that per-
12 13 14 15 16 17	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in the preceding sentence unless the information sought to be obtained is narrowly tailored to information that per-
12 13 14 15 16 17	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in the preceding sentence unless the information sought to be obtained is narrowly tailored to information that pertains to the failure (or potential failure) of the person or
12 13 14 15 16 17	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in the preceding sentence unless the information sought to be obtained is narrowly tailored to information that pertains to the failure (or potential failure) of the person or group or class of persons referred to in paragraph (2) to
12 13 14 15 16 17 18 19 20	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in the preceding sentence unless the information sought to be obtained is narrowly tailored to information that pertains to the failure (or potential failure) of the person or group or class of persons referred to in paragraph (2) to comply with one or more provisions of the internal revenue.
12 13 14 15 16 17 18 19 20	(a) In General.—Section 7609(f) is amended by adding at the end the following flush sentence:  "The Secretary shall not issue any summons described in the preceding sentence unless the information sought to be obtained is narrowly tailored to information that pertains to the failure (or potential failure) of the person or group or class of persons referred to in paragraph (2) to comply with one or more provisions of the internal revenue law which have been identified for purposes of such paragraph.

23 this section shall apply to summonses served after the date

24 of the enactment of this Act.

## SEC. 1205. PRIVATE DEBT COLLECTION AND SPECIAL COM-2 PLIANCE PERSONNEL PROGRAM. 3 (a) CERTAIN TAX RECEIVABLES NOT ELIGIBLE FOR 4 COLLECTION UNDER TAX COLLECTION CONTRACTS.— 5 Section 6306(d)(3) is amended by striking "or" at the end of subparagraph (C) and by inserting after subparagraph 6 7 (D) the following new subparagraphs: "(E) a taxpayer substantially all of whose 8 9 income consists of disability insurance benefits 10 under section 223 of the Social Security Act or 11 supplemental security income benefits under 12 title XVI of the Social Security Act (including 13 supplemental security income benefits of the 14 type described in section 1616 of such Act or 15 section 212 of Public Law 93–66), or 16 "(F) a taxpayer who is an individual with 17 adjusted gross income, as determined for the 18 most recent taxable year for which such infor-19 mation is available, which does not exceed 200 20 percent of the applicable poverty level (as deter-21 mined by the Secretary).". 22 DETERMINATION OF INACTIVE TAX RECEIV-23 ABLES ELIGIBLE FOR COLLECTION UNDER TAX COLLEC-TION CONTRACTS.—Section 6306(c)(2)(A)(ii) is amended 24

by striking "more than \(\frac{1}{3}\) of the period of the applicable

- 1 statute of limitation has lapsed" and inserting "more than 2 years has passed since assessment". 3 (c) Maximum Length of Installment Agree-MENTS Offered Under TAX COLLECTION CON-TRACTS.—Section 6306(b)(1)(B) is amended by striking "5 years" and inserting "7 years". 7 (d) CLARIFICATION THAT SPECIAL COMPLIANCE 8 PERSONNEL PROGRAM ACCOUNT MAY BE USED FOR Program Costs.— 10 (1) IN GENERAL.—Section 6307(b) is amend-11 ed— 12 (A) in paragraph (2), by striking all that 13 follows "under such program" and inserting a 14 period; and 15 (B) in paragraph (3), by striking all that follows "out of such account" and inserting 16 17 "for other than program costs". 18 (2) Communications, software, and tech-19 NOLOGY COSTS TREATED AS PROGRAM COSTS.—Sec-20 tion 6307(d)(2)(B) is amended by striking "telecommunications" and inserting "communications, 21 22 software, technology".
- 23 (3) CONFORMING AMENDMENT.—Section 24 6307(d)(2) is amended by striking "and" at the end 25 of subparagraph (A), by striking the period at the

- end of subparagraph (B) and inserting ", and", and
  by inserting after subparagraph (B) the following
  new subparagraph:
- "(C) reimbursement of the Internal Revenue Service or other government agencies for the cost of administering the qualified tax collection program under section 6306.".

### (e) Effective Dates.—

- (1) IN GENERAL.—Except as otherwise provided in this subsection, the amendments made by this section shall apply to tax receivables identified by the Secretary (or the Secretary's delegate) after December 31, 2019.
- (2) MAXIMUM LENGTH OF INSTALLMENT AGREEMENTS.—The amendment made by subsection (c) shall apply to contracts entered into after the date of the enactment of this Act.
- (3) USE OF SPECIAL COMPLIANCE PERSONNEL PROGRAM ACCOUNT.—The amendment made by subsection (d) shall apply to amounts expended from the special compliance personnel program account after the date of the enactment of this Act.

1	SEC. 1206. REFORM OF NOTICE OF CONTACT OF THIRD
2	PARTIES.
3	(a) In General.—Section 7602(c)(1) is amended to
4	read as follows:
5	"(1) GENERAL NOTICE.—An officer or em-
6	ployee of the Internal Revenue Service may not con-
7	tact any person other than the taxpayer with respect
8	to the determination or collection of the tax liability
9	of such taxpayer unless such contact occurs during
10	a period (not greater than 1 year) which is specified
11	in a notice which—
12	"(A) informs the taxpayer that contacts
13	with persons other than the taxpayer are in-
14	tended to be made during such period, and
15	"(B) except as otherwise provided by the
16	Secretary, is provided to the taxpayer not later
17	than 45 days before the beginning of such pe-
18	riod.
19	Nothing in the preceding sentence shall prevent the
20	issuance of notices to the same taxpayer with respect
21	to the same tax liability with periods specified there-
22	in that, in the aggregate, exceed 1 year. A notice
23	shall not be issued under this paragraph unless
24	there is an intent at the time such notice is issued
25	to contact persons other than the taxpayer during
26	the period specified in such notice. The preceding

1	sentence shall not prevent the issuance of a notice
2	if the requirement of such sentence is met on the
3	basis of the assumption that the information sought
4	to be obtained by such contact will not be obtained
5	by other means before such contact.".
6	(b) Effective Date.—The amendment made by
7	this section shall apply to notices provided, and contacts
8	of persons made, after the date which is 45 days after
9	the date of the enactment of this Act.
10	SEC. 1207. MODIFICATION OF AUTHORITY TO ISSUE DES-
11	IGNATED SUMMONS.
12	(a) In General.—Paragraph (1) of section 6503(j)
13	is amended by striking "coordinated examination pro-
14	gram" and inserting "coordinated industry case pro-
15	gram".
16	(b) Requirements for Summons.—Clause (i) of
17	section $6503(j)(2)(A)$ is amended to read as follows:
18	"(i) the issuance of such summons is
19	preceded by a review and written approval
20	of such issuance by the Commissioner of
21	the relevant operating division of the Inter-
22	nal Revenue Service and the Chief Counsel
23	which—
24	"(I) states facts clearly estab-
25	lishing that the Secretary has made

1	reasonable requests for the informa-
2	tion that is the subject of the sum-
3	mons, and
4	"(II) is attached to such sum-
5	mons,".
6	(c) Establishment That Reasonable Requests
7	FOR INFORMATION WERE MADE.—Subsection (j) of sec-
8	tion 6503 is amended by adding at the end the following
9	new paragraph:
10	"(4) Establishment that reasonable re-
11	QUESTS FOR INFORMATION WERE MADE.—In any
12	court proceeding described in paragraph (3), the
13	Secretary shall establish that reasonable requests
14	were made for the information that is the subject of
15	the summons.".
16	(d) Effective Date.—The amendments made by
17	this section shall apply to summonses issued after the date
18	of the enactment of this Act.
19	SEC. 1208. LIMITATION ON ACCESS OF NON-INTERNAL REV-
20	ENUE SERVICE EMPLOYEES TO RETURNS
21	AND RETURN INFORMATION.
22	(a) In General.—Section 7602 is amended by add-
23	ing at the end the following new subsection:
24	"(f) Limitation on Access of Persons Other
25	THAN INTERNAL REVENUE SERVICE OFFICERS AND EM-

1	PLOYEES.—The Secretary shall not, under the authority
2	of section 6103(n), provide any books, papers, records, or
3	other data obtained pursuant to this section to any person
4	authorized under section 6103(n), except when such per-
5	son requires such information for the sole purpose of pro-
6	viding expert evaluation and assistance to the Internal
7	Revenue Service. No person other than an officer or em-
8	ployee of the Internal Revenue Service or the Office of
9	Chief Counsel may, on behalf of the Secretary, question
10	a witness under oath whose testimony was obtained pursu-
11	ant to this section.".
12	(b) Effective Date.—The amendment made by
13	this section—
14	(1) shall take effect on the date of the enact-
15	ment of this Act; and
16	(2) shall not fail to apply to a contract in effect
17	under section 6103(n) of the Internal Revenue Code
18	of 1986 merely because such contract was in effect
19	before the date of the enactment of this Act.
20	Subtitle D—Organizational
21	Modernization
22	SEC. 1301. OFFICE OF THE NATIONAL TAXPAYER ADVO-
23	CATE.
24	(a) Taxpayer Advocate Directives.—

- 1 (1) IN GENERAL.—Section 7803(c) is amended 2 by adding at the end the following new paragraph:
- "(5) TAXPAYER ADVOCATE DIRECTIVES.—In the case of any Taxpayer Advocate Directive issued by the National Taxpayer Advocate pursuant to a delegation of authority from the Commissioner of the Internal Revenue Service—
  - "(A) the Commissioner or a Deputy Commissioner shall modify, rescind, or ensure compliance with such directive not later than 90 days after the issuance of such directive, and
  - "(B) in the case of any directive which is modified or rescinded by a Deputy Commissioner, the National Taxpayer Advocate may (not later than 90 days after such modification or rescission) appeal to the Commissioner and the Commissioner shall (not later than 90 days after such appeal is made) ensure compliance with such directive as issued by the National Taxpayer Advocate or provide the National Taxpayer Advocate with a detailed description of the reasons for any modification or rescission made or upheld by the Commissioner pursuant to such appeal.".

1	(2) Report to Certain Committees of Con-
2	GRESS REGARDING DIRECTIVES.—Section
3	7803(c)(2)(B)(ii) is amended by redesignating sub-
4	clauses (VIII) through (XI) as subclauses (IX)
5	through (XII), respectively, and by inserting after
6	subclause (VII) the following new subclause:
7	"(VIII) identify any Taxpayer
8	Advocate Directive which was not
9	honored by the Internal Revenue
10	Service in a timely manner, as speci-
11	fied under paragraph (5),".
12	(b) NATIONAL TAXPAYER ADVOCATE ANNUAL RE-
13	PORTS TO CONGRESS.—
14	(1) Inclusion of most serious taxpayer
15	PROBLEMS.—Section 7803(c)(2)(B)(ii)(III) is
16	amended by striking "at least 20 of the" and insert-
17	ing "the 10".
18	(2) Coordination with treasury inspector
19	GENERAL FOR TAX ADMINISTRATION.—Section
20	7803(c)(2) is amended by adding at the end the fol-
21	lowing new subparagraph:
22	"(E) COORDINATION WITH TREASURY IN-
23	SPECTOR GENERAL FOR TAX ADMINISTRA-
24	TION.—Before beginning any research or study,
25	the National Taxpaver Advocate shall coordi-

1 nate with the Treasury Inspector General for 2 Tax Administration to ensure that the National 3 Taxpayer Advocate does not duplicate any ac-4 tion that the Treasury Inspector General for Tax Administration has already undertaken or 6 has a plan to undertake.". 7 (3) Statistical support.— 8 (A) IN GENERAL.—Section 6108 is amend-9 ed by adding at the end the following new sub-10 section: 11 "(d) Statistical Support for National Tax-PAYER ADVOCATE.—The Secretary shall, upon request of 13 the National Taxpayer Advocate, provide the National Taxpaver Advocate with statistical support in connection 14 with the preparation by the National Taxpayer Advocate of 16 the described in section annual report 7803(c)(2)(B)(ii). Such statistical support shall include 18 statistical studies, compilations, and the review of infor-19 mation provided by the National Taxpayer Advocate for 20 statistical validity and sound statistical methodology.". 21 DISCLOSURE OF REVIEW.—Section 22 7803(c)(2)(B)(ii), as amended by subsection 23 (a), is amended by redesignating subclause 24 (XII) as subclause (XIII) and by inserting after 25 subclause (XI) the following new subclause:

1 "(XII) with respect to any statis-2 tical information included in such re-3 port, include a statement of whether such statistical information was reviewed or provided by the Secretary 6 under section 6108(d) and, if so, 7 whether the Secretary determined 8 such information to be statistically 9 valid and based on sound statistical 10 methodology.". 11 (C) Conforming amendment.—Section 12 7803(c)(2)(B)(iii) is amended by adding at the end the following: "The preceding sentence 13 14 shall not apply with respect to statistical infor-15 mation provided to the Secretary for review, or 16 received from the Secretary, under section 17 6108(d).". 18 (c) Salary of National Taxpayer Advocate.— Section 7803(c)(1)(B)(i) is amended by striking ", or, if 19 20 the Secretary of the Treasury so determines, at a rate 21 fixed under section 9503 of such title". 22 (d) Effective Date.— 23 (1) In General.—Except as otherwise pro-

vided in this subsection, the amendments made by

1	this section shall take effect on the date of the en-
2	actment of this Act.
3	(2) Salary of National Taxpayer advo-
4	CATE.—The amendment made by subsection (c)
5	shall apply to compensation paid to individuals ap-
6	pointed as the National Taxpayer Advocate after the
7	date of the enactment of this Act.
8	SEC. 1302. MODERNIZATION OF INTERNAL REVENUE SERV
9	ICE ORGANIZATIONAL STRUCTURE.
10	(a) In General.—Not later than September 30
11	2020, the Commissioner of the Internal Revenue Service
12	shall submit to Congress a comprehensive written plan to
13	redesign the organization of the Internal Revenue Service.
14	Such plan shall—
15	(1) ensure the successful implementation of the
16	priorities specified by Congress in this Act;
17	(2) prioritize taxpayer services to ensure that
18	all taxpayers easily and readily receive the assistance
19	that they need;
20	(3) streamline the structure of the agency in-
21	cluding minimizing the duplication of services and
22	responsibilities within the agency;
23	(4) best position the Internal Revenue Service
24	to combat cybersecurity and other threats to the In-
25	ternal Revenue Service; and

1	(5) address whether the Criminal Investigation
2	Division of the Internal Revenue Service should re-
3	port directly to the Commissioner.
4	(b) Repeal of Restriction on Organizational
5	STRUCTURE OF INTERNAL REVENUE SERVICE.—Para-
6	graph (3) of section 1001(a) of the Internal Revenue Serv-
7	ice Restructuring and Reform Act of 1998 shall cease to
8	apply beginning 1 year after the date on which the Com-
9	missioner of the Internal Revenue Service submits to Con-
10	gress the plan described in subsection (a).
11	Subtitle E—Other Provisions
1.0	SEC. 1401. RETURN PREPARATION PROGRAMS FOR APPLI
12	SEC. 1401. RETURN FREFARATION FROGRAMS FOR APPLI
12 13	CABLE TAXPAYERS.
13	CABLE TAXPAYERS.
13 14	CABLE TAXPAYERS.  (a) In General.—Chapter 77 is amended by insert-
13 14 15	CABLE TAXPAYERS.  (a) IN GENERAL.—Chapter 77 is amended by inserting after section 7526 the following new section:
13 14 15 16	CABLE TAXPAYERS.  (a) IN GENERAL.—Chapter 77 is amended by inserting after section 7526 the following new section:  "SEC. 7526A. RETURN PREPARATION PROGRAMS FOR APARATION PROGRAMS FOR APARATICAL PROGRAMS FOR APARATION PROGRAMS FOR APARATICAL
113 114 115 116 117	CABLE TAXPAYERS.  (a) IN GENERAL.—Chapter 77 is amended by inserting after section 7526 the following new section:  "SEC. 7526A. RETURN PREPARATION PROGRAMS FOR APPLICABLE TAXPAYERS.
113 114 115 116 117 118 119	CABLE TAXPAYERS.  (a) In General.—Chapter 77 is amended by inserting after section 7526 the following new section:  "SEC. 7526A. RETURN PREPARATION PROGRAMS FOR APPLICABLE TAXPAYERS.  "(a) Establishment of Volunteer Income Tax
13 14 15 16 17 18 19 20	CABLE TAXPAYERS.  (a) IN GENERAL.—Chapter 77 is amended by inserting after section 7526 the following new section:  "SEC. 7526A. RETURN PREPARATION PROGRAMS FOR APPLICABLE TAXPAYERS.  "(a) ESTABLISHMENT OF VOLUNTEER INCOME TAXAL ASSISTANCE MATCHING GRANT PROGRAM.—The Sections of the section
13 14 15 16 17 18 19 20 21	CABLE TAXPAYERS.  (a) In General.—Chapter 77 is amended by inserting after section 7526 the following new section:  "SEC. 7526A. RETURN PREPARATION PROGRAMS FOR APAPELICABLE TAXPAYERS.  "(a) Establishment of Volunteer Income Tax Assistance Matching Grant Program.—The Sections of the Section of Section 1 in the Section 1 in the Section 2 in the
13 14 15 16 17 18 19 20 21	CABLE TAXPAYERS.  (a) IN GENERAL.—Chapter 77 is amended by inserting after section 7526 the following new section:  "SEC. 7526A. RETURN PREPARATION PROGRAMS FOR APPLICABLE TAXPAYERS.  "(a) ESTABLISHMENT OF VOLUNTEER INCOME TAX ASSISTANCE MATCHING GRANT PROGRAM.—The Sectedary shall establish a Community Volunteer Income Tax Assistance Matching Grant Program under which the Sections.

1	preparation programs assisting applicable taxpayers and
2	members of underserved populations.
3	"(b) Use of Funds.—
4	"(1) In general.—Qualified return prepara-
5	tion programs may use grants received under this
6	section for—
7	"(A) ordinary and necessary costs associ-
8	ated with program operation in accordance with
9	cost principles under the applicable Office of
10	Management and Budget circular, including—
11	"(i) wages or salaries of persons co-
12	ordinating the activities of the program,
13	"(ii) developing training materials
14	conducting training, and performing qual-
15	ity reviews of the returns prepared under
16	the program,
17	"(iii) equipment purchases, and
18	"(iv) vehicle-related expenses associ-
19	ated with remote or rural tax preparation
20	services,
21	"(B) outreach and educational activities
22	described in subsection (c)(2)(B), and
23	"(C) services related to financial education
24	and capability, asset development, and the es-

1	tablishment of savings accounts in connection
2	with tax return preparation.
3	"(2) Requirement of matching funds.—A
4	qualified return preparation program must provide
5	matching funds on a dollar-for-dollar basis for all
6	grants provided under this section. Matching funds
7	may include—
8	"(A) the salary (including fringe benefits)
9	of individuals performing services for the pro-
10	gram,
11	"(B) the cost of equipment used in the
12	program, and
13	"(C) other ordinary and necessary costs
14	associated with the program.
15	Indirect expenses, including general overhead of any
16	entity administering the program, shall not be
17	counted as matching funds.
18	"(c) Application.—
19	"(1) In general.—Each applicant for a grant
20	under this section shall submit an application to the
21	Secretary at such time, in such manner, and con-
22	taining such information as the Secretary may rea-
23	sonably require.

1	"(2) Priority.—In awarding grants under this
2	section, the Secretary shall give priority to applica-
3	tions which demonstrate—
4	"(A) assistance to applicable taxpayers,
5	with emphasis on outreach to, and services for,
6	such taxpayers,
7	"(B) taxpayer outreach and educational
8	activities relating to eligibility and availability
9	of income supports available through this title,
10	including the earned income tax credit, and
11	"(C) specific outreach and focus on one or
12	more underserved populations.
13	"(3) Amounts taken into account.—In de-
14	termining matching grants under this section, the
15	Secretary shall only take into account amounts pro-
16	vided by the qualified return preparation program
17	for expenses described in subsection (b).
18	"(d) Program Adherence.—
19	"(1) IN GENERAL.—The Secretary shall estab-
20	lish procedures for, and shall conduct not less fre-
21	quently than once every 5 calendar years during
22	which a qualified return preparation program is op-
23	erating under a grant under this section, periodic
24	site visits—

1	"(A) to ensure the program is carrying out
2	the purposes of this section, and
3	"(B) to determine whether the program
4	meets such program adherence standards as the
5	Secretary shall by regulation or other guidance
6	prescribe.
7	"(2) Additional requirements for grant
8	RECIPIENTS NOT MEETING PROGRAM ADHERENCE
9	STANDARDS.—In the case of any qualified return
10	preparation program which—
11	"(A) is awarded a grant under this section,
12	and
13	"(B) is subsequently determined—
14	"(i) not to meet the program adher-
15	ence standards described in paragraph
16	(1)(B), or
17	"(ii) not to be otherwise carrying out
18	the purposes of this section,
19	such program shall not be eligible for any additional
20	grants under this section unless such program pro-
21	vides sufficient documentation of corrective meas-
22	ures established to address any such deficiencies de-
23	termined.
24	"(e) Definitions.—For purposes of this section—

1	"(1) Qualified return preparation pro-
2	GRAM.—The term 'qualified return preparation pro-
3	gram' means any program—
4	"(A) which provides assistance to individ-
5	uals, not less than 90 percent of whom are ap-
6	plicable taxpayers, in preparing and filing Fed-
7	eral income tax returns,
8	"(B) which is administered by a qualified
9	entity,
10	"(C) in which all volunteers who assist in
11	the preparation of Federal income tax returns
12	meet the training requirements prescribed by
13	the Secretary, and
14	"(D) which uses a quality review process
15	which reviews 100 percent of all returns.
16	"(2) Qualified entity.—
17	"(A) IN GENERAL.—The term 'qualified
18	entity' means any entity which—
19	"(i) is an eligible organization,
20	"(ii) is in compliance with Federal tax
21	filing and payment requirements,
22	"(iii) is not debarred or suspended
23	from Federal contracts, grants, or coopera-
24	tive agreements, and

1	"(iv) agrees to provide documentation
2	to substantiate any matching funds pro-
3	vided pursuant to the grant program under
4	this section.
5	"(B) ELIGIBLE ORGANIZATION.—The term
6	'eligible organization' means—
7	"(i) an institution of higher education
8	which is described in section 102 (other
9	than subsection (a)(1)(C) thereof) of the
10	Higher Education Act of 1965 (20 U.S.C.
11	1002), as in effect on the date of the en-
12	actment of this section, and which has not
13	been disqualified from participating in a
14	program under title IV of such Act,
15	"(ii) an organization described in sec-
16	tion 501(c) and exempt from tax under
17	section 501(a),
18	"(iii) a local government agency, in-
19	cluding—
20	"(I) a county or municipal gov-
21	ernment agency, and
22	"(II) an Indian tribe, as defined
23	in section 4(13) of the Native Amer-
24	ican Housing Assistance and Self-De-
25	termination Act of 1996 (25 U.S.C.

1	4103(13)), including any tribally des-
2	ignated housing entity (as defined in
3	section 4(22) of such Act (25 U.S.C.
4	4103(22))), tribal subsidiary, subdivi-
5	sion, or other wholly owned tribal en-
6	tity,
7	"(iv) a local, State, regional, or na-
8	tional coalition (with one lead organization
9	which meets the eligibility requirements of
10	clause (i), (ii), or (iii) acting as the appli-
11	cant organization), or
12	"(v) in the case of applicable tax-
13	payers and members of underserved popu-
14	lations with respect to which no organiza-
15	tions described in the preceding clauses are
16	available—
17	"(I) a State government agency,
18	or
19	"(II) an office providing Cooper-
20	ative Extension services (as estab-
21	lished at the land-grant colleges and
22	universities under the Smith-Lever
23	Act of May 8, 1914).
24	"(3) Applicable taxpayers.—The term 'ap-
25	plicable taxpayer' means a taxpayer whose income

- for the taxable year does not exceed an amount equal to the completed phaseout amount under section 32(b) for a married couple filing a joint return with three or more qualifying children, as determined in a revenue procedure or other published guidance.
  - "(4) Underserved population.—The term 'underserved population' includes populations of persons with disabilities, persons with limited English proficiency, Native Americans, individuals living in rural areas, members of the Armed Forces and their spouses, and the elderly.

## 13 "(f) Special Rules and Limitations.—

- "(1) DURATION OF GRANTS.—Upon application of a qualified return preparation program, the Secretary is authorized to award a multi-year grant not to exceed 3 years.
- "(2) AGGREGATE LIMITATION.—Unless otherwise provided by specific appropriation, the Secretary shall not allocate more than \$30,000,000 per fiscal year (exclusive of costs of administering the program) to grants under this section.
- 23 "(g) Promotion of Programs.—
- 24 "(1) IN GENERAL.—The Secretary shall pro-25 mote tax preparation through qualified return prepa-

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- ration programs through the use of mass communications and other means.
  "(2) PROVISION OF INFORMATION REGARDING
- qualified return preparation programs receiving grants under this section.
  - "(3) VITA GRANTEE REFERRAL.—Qualified return preparation programs receiving a grant under this section are encouraged, in appropriate cases, to—
- "(A) advise taxpayers of the availability of, and eligibility requirements for receiving, advice and assistance from qualified low-income taxpayer clinics receiving funding under section 7526, and
- 17 "(B) provide information regarding the lo-18 cation of, and contact information for, such 19 clinics.".
- 20 (b) CLERICAL AMENDMENT.—The table of sections 21 for chapter 77 is amended by inserting after the item re-22 lating to section 7526 the following new item:

"Sec. 7526A. Return preparation programs for applicable taxpayers.".

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1	SEC. 1402. PROVISION OF INFORMATION REGARDING LOW-
2	INCOME TAXPAYER CLINICS.
3	(a) In General.—Section 7526(c) of the Internal
4	Revenue Code of 1986 is amended by adding at the end
5	the following new paragraph:
6	"(6) Provision of Information regarding
7	QUALIFIED LOW-INCOME TAXPAYER CLINICS.—Not-
8	withstanding any other provision of law, officers and
9	employees of the Department of the Treasury may—
10	"(A) advise taxpayers of the availability of,
11	and eligibility requirements for receiving, advice
12	and assistance from one or more specific quali-
13	fied low-income taxpayer clinics receiving fund-
14	ing under this section, and
15	"(B) provide information regarding the lo-
16	cation of, and contact information for, such
17	clinics.".
18	(b) Effective Date.—The amendment made by
19	this section shall take effect on the date of the enactment
20	of this Act.
21	SEC. 1403. NOTICE FROM IRS REGARDING CLOSURE OF
22	TAXPAYER ASSISTANCE CENTERS.
23	Not later than 90 days before the date that a pro-
24	posed closure of a Taxpayer Assistance Center would take
25	effect, the Secretary of the Treasury (or the Secretary's
26	delegate) shall—

1	(1) make publicly available (including by non-
2	electronic means) a notice which—
3	(A) identifies the Taxpayer Assistance
4	Center proposed for closure and the date of
5	such proposed closure; and
6	(B) identifies the relevant alternative
7	sources of taxpayer assistance which may be
8	utilized by taxpayers affected by such proposed
9	closure; and
10	(2) submit to Congress a written report that in-
11	cludes—
12	(A) the information included in the notice
13	described in paragraph (1);
14	(B) the reasons for such proposed closure;
15	and
16	(C) such other information as the Sec-
17	retary may determine appropriate.
18	SEC. 1404. RULES FOR SEIZURE AND SALE OF PERISHABLE
19	GOODS RESTRICTED TO ONLY PERISHABLE
20	GOODS.
21	(a) In General.—Section 6336 of the Internal Rev-
22	enue Code of 1986 is amended by striking "or become
23	greatly reduced in price or value by keeping, or that such
24	property cannot be kept without great expense".

1	(b) Effective Date.—The amendment made by
2	this section shall apply to property seized after the date
3	of the enactment of this Act.
4	SEC. 1405. WHISTLEBLOWER REFORMS.
5	(a) Modifications to Disclosure Rules for
6	Whistleblowers.—
7	(1) In general.—Section 6103(k) is amended
8	by adding at the end the following new paragraph:
9	"(13) Disclosure to whistleblowers.—
10	"(A) IN GENERAL.—The Secretary may
11	disclose, to any individual providing information
12	relating to any purpose described in paragraph
13	(1) or (2) of section 7623(a), return informa-
14	tion related to the investigation of any taxpayer
15	with respect to whom the individual has pro-
16	vided such information, but only to the extent
17	that such disclosure is necessary in obtaining
18	information, which is not otherwise reasonably
19	available, with respect to the correct determina-
20	tion of tax liability for tax, or the amount to be
21	collected with respect to the enforcement of any
22	other provision of this title.
23	"(B) UPDATES ON WHISTLEBLOWER IN-
24	VESTIGATIONS.—The Secretary shall disclose to
25	an individual providing information relating to

1	any purpose described in paragraph (1) or (2)
2	of section 7623(a) the following:
3	"(i) Not later than 60 days after a
4	case for which the individual has provided
5	information has been referred for an audit
6	or examination, a notice with respect to
7	such referral.
8	"(ii) Not later than 60 days after a
9	taxpayer with respect to whom the indi-
10	vidual has provided information has made
11	a payment of tax with respect to tax liabil-
12	ity to which such information relates, a no-
13	tice with respect to such payment.
14	"(iii) Subject to such requirements
15	and conditions as are prescribed by the
16	Secretary, upon a written request by such
17	individual—
18	"(I) information on the status
19	and stage of any investigation or ac-
20	tion related to such information, and
21	"(II) in the case of a determina-
22	tion of the amount of any award
23	under section 7623(b), the reasons for
24	such determination.

Clause (iii) shall not apply to any information if the Secretary determines that disclosure of such information would seriously impair Federal tax administration. Information described in clauses (i), (ii), and (iii) may be disclosed to a designee of the individual providing such information in accordance with guidance provided by the Secretary.".

## (2) Conforming amendments.—

- (A) CONFIDENTIALITY OF INFORMATION.—Section 6103(a)(3) is amended by striking "subsection (k)(10)" and inserting "paragraph (10) or (13) of subsection (k)".
- (B) Penalty for unauthorized discussive Closure.—Section 7213(a)(2) is amended by striking "(k)(10)" and inserting "(k)(10) or (13)".
- (C) COORDINATION WITH AUTHORITY TO DISCLOSE FOR INVESTIGATIVE PURPOSES.—Section 6103(k)(6) is amended by adding at the end the following new sentence: "This paragraph shall not apply to any disclosure to an individual providing information relating to any purpose described in paragraph (1) or (2) of

1	section 7623(a) which is made under paragraph
2	(13)(A).".
3	(b) Protection Against Retaliation.—Section
4	7623 is amended by adding at the end the following new
5	subsection:
6	"(d) Civil Action To Protect Against Retalia-
7	TION CASES.—
8	"(1) Anti-retaliation whistleblower pro-
9	TECTION FOR EMPLOYEES.—No employer, or any of-
10	ficer, employee, contractor, subcontractor, or agent
11	of such employer, may discharge, demote, suspend,
12	threaten, harass, or in any other manner discrimi-
13	nate against an employee in the terms and condi-
14	tions of employment (including through an act in the
15	ordinary course of such employee's duties) in re-
16	prisal for any lawful act done by the employee—
17	"(A) to provide information, cause infor-
18	mation to be provided, or otherwise assist in an
19	investigation regarding underpayment of tax or
20	any conduct which the employee reasonably be-
21	lieves constitutes a violation of the internal rev-
22	enue laws or any provision of Federal law relat-
23	ing to tax fraud, when the information or as-
24	sistance is provided to the Internal Revenue
25	Service, the Secretary of Treasury, the Treas-

1 ury Inspector General for Tax Administration, 2 the Comptroller General of the United States, 3 the Department of Justice, the United States 4 Congress, a person with supervisory authority over the employee, or any other person working 6 for the employer who has the authority to inves-7 tigate, discover, or terminate misconduct, or 8 "(B) to testify, participate in, or otherwise 9 assist in any administrative or judicial action 10 taken by the Internal Revenue Service relating 11 to an alleged underpayment of tax or any viola-12 tion of the internal revenue laws or any provi-13 sion of Federal law relating to tax fraud. 14 "(2) Enforcement action.— "(A) IN GENERAL.—A person who alleges 15 discharge or other reprisal by any person in vio-16 17 lation of paragraph (1) may seek relief under 18 paragraph (3) by— 19 "(i) filing a complaint with the Sec-20 retary of Labor, or 21 "(ii) if the Secretary of Labor has not 22 issued a final decision within 180 days of 23 the filing of the complaint and there is no 24 showing that such delay is due to the bad 25 faith of the claimant, bringing an action at

1	law or equity for de novo review in the ap-
2	propriate district court of the United
3	States, which shall have jurisdiction over
4	such an action without regard to the
5	amount in controversy.
6	"(B) Procedure.—
7	"(i) In General.—An action under
8	subparagraph (A)(i) shall be governed
9	under the rules and procedures set forth in
10	section 42121(b) of title 49, United States
11	Code.
12	"(ii) Exception.—Notification made
13	under section 42121(b)(1) of title 49,
14	United States Code, shall be made to the
15	person named in the complaint and to the
16	employer.
17	"(iii) Burdens of proof.—An ac-
18	tion brought under subparagraph (A)(ii)
19	shall be governed by the legal burdens of
20	proof set forth in section 42121(b) of title
21	49, United States Code, except that in ap-
22	plying such section—
23	"(I) 'behavior described in para-
24	graph (1)' shall be substituted for 'be-
25	havior described in paragraphs (1)

1	through (4) of subsection (a)' each
2	place it appears in paragraph (2)(B)
3	thereof, and
4	"(II) 'a violation of paragraph
5	(1)' shall be substituted for 'a viola-
6	tion of subsection (a)' each place it
7	appears.
8	"(iv) Statute of Limitations.—A
9	complaint under subparagraph (A)(i) shall
10	be filed not later than 180 days after the
11	date on which the violation occurs.
12	"(v) Jury Trial.—A party to an ac-
13	tion brought under subparagraph (A)(ii)
14	shall be entitled to trial by jury.
15	"(3) Remedies.—
16	"(A) In GENERAL.—An employee pre-
17	vailing in any action under paragraph (2)(A)
18	shall be entitled to all relief necessary to make
19	the employee whole.
20	"(B) Compensatory damages.—Relief
21	for any action under subparagraph (A) shall in-
22	clude—
23	"(i) reinstatement with the same se-
24	niority status that the employee would
25	have had, but for the reprisal,

1	"(ii) the sum of 200 percent of the
2	amount of back pay and 100 percent of all
3	lost benefits, with interest, and
4	"(iii) compensation for any special
5	damages sustained as a result of the re-
6	prisal, including litigation costs, expert wit-
7	ness fees, and reasonable attorney fees.
8	"(4) RIGHTS RETAINED BY EMPLOYEE.—Noth-
9	ing in this section shall be deemed to diminish the
10	rights, privileges, or remedies of any employee under
11	any Federal or State law, or under any collective
12	bargaining agreement.
13	"(5) Nonenforceability of certain provi-
14	SIONS WAIVING RIGHTS AND REMEDIES OR REQUIR-
15	ING ARBITRATION OF DISPUTES.—
16	"(A) Waiver of rights and rem-
17	EDIES.—The rights and remedies provided for
18	in this subsection may not be waived by any
19	agreement, policy form, or condition of employ-
20	ment, including by a predispute arbitration
21	agreement.
22	"(B) Predispute arbitration agree-
23	MENTS.—No predispute arbitration agreement
24	shall be valid or enforceable, if the agreement

1	requires arbitration of a dispute arising under
2	this subsection.".
3	(c) Effective Date.—
4	(1) IN GENERAL.—The amendments made by
5	subsection (a) shall apply to disclosures made after
6	the date of the enactment of this Act.
7	(2) CIVIL PROTECTION.—The amendment made
8	by subsection (b) shall take effect on the date of the
9	enactment of this Act.
10	SEC. 1406. CUSTOMER SERVICE INFORMATION.
11	The Secretary of the Treasury (or the Secretary's
12	delegate) shall provide helpful information to taxpayers
13	placed on hold during a telephone call to any Internal Rev-
14	enue Service help line, including the following:
15	(1) Information about common tax scams.
16	(2) Information on where and how to report tax
17	scams.
18	(3) Additional advice on how taxpayers can pro-
19	tect themselves from identity theft and tax scams.
20	SEC. 1407. MISDIRECTED TAX REFUND DEPOSITS.
21	Section 6402 is amended by adding at the end the
22	following new subsection:
23	"(n) Misdirected Direct Deposit Refund.—Not
24	later than the date which is 6 months after the date of
25	the enactment of the Taxpayer First Act of 2018, the Sec-

1	retary shall prescribe regulations to establish procedures
2	to allow for—
3	"(1) taxpayers to report instances in which a
4	refund made by the Secretary by electronic funds
5	transfer was erroneously delivered to an account at
6	a financial institution for which the taxpayer is not
7	the owner;
8	"(2) coordination with financial institutions for
9	the purpose of—
10	"(A) identifying erroneous payments de-
11	scribed in paragraph (1); and
12	"(B) recovery of the erroneously trans-
13	ferred amounts; and
14	"(3) the refund to be delivered to the correct
15	account of the taxpayer.".
16	TITLE II—21ST CENTURY IRS
17	Subtitle A—Cybersecurity and
18	<b>Identity Protection</b>
19	SEC. 2001. PUBLIC-PRIVATE PARTNERSHIP TO ADDRESS
20	IDENTITY THEFT REFUND FRAUD.
21	The Secretary of the Treasury (or the Secretary's
22	delegate) shall work collaboratively with the public and
23	private sectors to protect taxpayers from identity theft re-
24	fund fraud.

1	SEC. 2002. RECOMMENDATIONS OF ELECTRONIC TAX AD-
2	MINISTRATION ADVISORY COMMITTEE RE-
3	GARDING IDENTITY THEFT REFUND FRAUD.
4	The Secretary of the Treasury shall ensure that the
5	advisory group convened by the Secretary pursuant to sec-
6	tion 2001(b)(2) of the Internal Revenue Service Restruc-
7	turing and Reform Act of 1998 (commonly known as the
8	Electronic Tax Administration Advisory Committee) stud-
9	ies (including by providing organized public forums) and
10	makes recommendations to the Secretary regarding meth-
11	ods to prevent identity theft and refund fraud.
12	SEC. 2003. INFORMATION SHARING AND ANALYSIS CENTER.
13	(a) In General.—The Secretary of the Treasury (or
14	the Secretary's delegate) may participate in an informa-
15	tion sharing and analysis center to centralize, standardize,
16	and enhance data compilation and analysis to facilitate
17	sharing actionable data and information with respect to
18	identity theft tax refund fraud.
19	(b) Development of Performance Metrics.—
20	The Secretary of the Treasury (or the Secretary's dele-
21	gate) shall develop metrics for measuring the success of
22	such center in detecting and preventing identity theft tax
23	refund fraud.
24	(c) Disclosure.—

1	(1) In general.—Section 6103(k), as amend-
2	ed by this Act, is amended by adding at the end the
3	following new paragraph:
4	"(14) Disclosure of Return Information
5	FOR PURPOSES OF CYBERSECURITY AND THE PRE-
6	VENTION OF IDENTITY THEFT TAX REFUND
7	FRAUD.—
8	"(A) In general.—Under such proce-
9	dures and subject to such conditions as the Sec-
10	retary may prescribe, the Secretary may dis-
11	close specified return information to specified
12	ISAC participants to the extent that the Sec-
13	retary determines such disclosure is in further-
14	ance of effective Federal tax administration re-
15	lating to the detection or prevention of identity
16	theft tax refund fraud, validation of taxpayer
17	identity, authentication of taxpayer returns, or
18	detection or prevention of cybersecurity threats.
19	"(B) Specified Isac Participants.—For
20	purposes of this paragraph—
21	"(i) In general.—The term 'speci-
22	fied ISAC participant' means—
23	"(I) any person designated by
24	the Secretary as having primary re-
25	sponsibility for a function performed

1	with respect to the information shar-
2	ing and analysis center described in
3	section 2003(a) of the Taxpayer First
4	Act of 2018, and
5	"(II) any person subject to the
6	requirements of section 7216 and
7	which is a participant in such infor-
8	mation sharing and analysis center.
9	"(ii) Information sharing agree-
10	MENT.—Such term shall not include any
11	person unless such person has entered into
12	a written agreement with the Secretary
13	setting forth the terms and conditions for
14	the disclosure of information to such per-
15	son under this paragraph, including re-
16	quirements regarding the protection and
17	safeguarding of such information by such
18	person.
19	"(C) Specified return information.—
20	For purposes of this paragraph, the term 'spec-
21	ified return information' means—
22	"(i) in the case of a return which is
23	in connection with a case of potential iden-
24	tity theft refund fraud—

1	"(I) in the case of such return
2	filed electronically, the internet pro-
3	tocol address, device identification,
4	email domain name, speed of comple-
5	tion, method of authentication, refund
6	method, and such other return infor-
7	mation related to the electronic filing
8	characteristics of such return as the
9	Secretary may identify for purposes of
10	this subclause, and
11	"(II) in the case of such return
12	prepared by a tax return preparer,
13	identifying information with respect to
14	such tax return preparer, including
15	the preparer taxpayer identification
16	number and electronic filer identifica-
17	tion number of such preparer,
18	"(ii) in the case of a return which is
19	in connection with a case of a identity
20	theft refund fraud which has been con-
21	firmed by the Secretary (pursuant to such
22	procedures as the Secretary may provide),
23	the information referred to in subclauses
24	(I) and (II) of clause (i), the name and

taxpayer identification number of the tax-

1	payer as it appears on the return, and any
2	bank account and routing information pro-
3	vided for making a refund in connection
4	with such return, and
5	"(iii) in the case of any cybersecurity
6	threat to the Internal Revenue Service, in-
7	formation similar to the information de-
8	scribed in subclauses (I) and (II) of clause
9	(i) with respect to such threat.
10	"(D) RESTRICTION ON USE OF DISCLOSED
11	INFORMATION.—
12	"(i) Designated third parties.—
13	Any return information received by a per-
14	son described in subparagraph $(B)(i)(I)$
15	shall be used only for the purposes of and
16	to the extent necessary in—
17	"(I) performing the function such
18	person is designated to perform under
19	such subparagraph,
20	"(II) facilitating disclosures au-
21	thorized under subparagraph (A) to
22	persons described in subparagraph
23	(B)(i)(II), and
24	"(III) facilitating disclosures au-
25	thorized under subsection (d) to par-

1	ticipants in such information sharing
2	and analysis center.
3	"(ii) Return preparers.—Any re-
4	turn information received by a person de-
5	scribed in subparagraph (B)(i)(II) shall be
6	treated for purposes of section 7216 as in-
7	formation furnished to such person for, or
8	in connection with, the preparation of a re-
9	turn of the tax imposed under chapter 1
10	"(E) Data protection and safe-
11	GUARDS.—Return information disclosed under
12	this paragraph shall be subject to such protec-
13	tions and safeguards as the Secretary may re-
14	quire in regulations or other guidance or in the
15	written agreement referred to in subparagraph
16	(B)(ii). Such written agreement shall include a
17	requirement that any unauthorized access to in-
18	formation disclosed under this paragraph, and
19	any breach of any system in which such infor-
20	mation is held, be reported to the Treasury In-
21	spector General for Tax Administration.".
22	(2) Application of civil and criminal pen-
23	ALTIES.—

1	(A) Section 6103(a)(3), as amended by
2	this Act, is amended by striking "or (13)" and
3	inserting "(13), or (14)".
4	(B) Section 7213(a)(2), as amended by
5	this Act, is amended by striking "or (13)" and
6	inserting "(13), or (14)".
7	SEC. 2004. COMPLIANCE BY CONTRACTORS WITH CON-
8	FIDENTIALITY SAFEGUARDS.
9	(a) In General.—Section 6103(p) is amended by
10	adding at the end the following new paragraph:
11	"(9) Disclosure to contractors and
12	OTHER AGENTS.—Notwithstanding any other provi-
13	sion of this section, no return or return information
14	shall be disclosed to any contractor or other agent
15	of a Federal, State, or local agency unless such
16	agency, to the satisfaction of the Secretary—
17	"(A) has requirements in effect which re-
18	quire each such contractor or other agent which
19	would have access to returns or return informa-
20	tion to provide safeguards (within the meaning
21	of paragraph (4)) to protect the confidentiality
22	of such returns or return information,
23	"(B) agrees to conduct an on-site review
24	every 3 years (or a mid-point review in the case
25	of contracts or agreements of less than 3 years

- 1 in duration) of each contractor or other agent 2 to determine compliance with such require-3 ments, "(C) submits the findings of the most re-4
  - cent review conducted under subparagraph (B) to the Secretary as part of the report required by paragraph (4)(E), and
- 8 "(D) certifies to the Secretary for the most 9 recent annual period that such contractor or 10 other agent is in compliance with all such requirements.
  - The certification required by subparagraph (D) shall include the name and address of each contractor or other agent, a description of the contract or agreement with such contractor or other agent, and the duration of such contract or agreement. The requirements of this paragraph shall not apply to disclosures pursuant to subsection (n) for purposes of Federal tax administration.".
- 20 (b) Conforming AMENDMENT.—Section
- 6103(p)(8)(B) is amended by inserting "or paragraph" 21
- 22 (9)" after "subparagraph (A)".
- 23 (c) Effective Date.—The amendments made by
- this section shall apply to disclosures made after Decem-
- ber 31, 2022. 25

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# 1 SEC. 2005. REPORT ON ELECTRONIC PAYMENTS.

2	Not later than 2 years after the date of the enact-
3	ment of this Act, the Secretary of the Treasury (or the
4	Secretary's delegate), in coordination with the Bureau of
5	Fiscal Service and the Internal Revenue Service, and in
6	consultation with private sector financial institutions, shall
7	submit a written report to Congress describing how the
8	government can utilize new payment platforms to increase
9	the number of tax refunds paid by electronic funds trans-
10	fer. Such report shall weigh the interests of reducing iden-
11	tity theft tax refund fraud, reducing the Federal Govern-
12	ment's costs in delivering tax refunds, the costs and any
13	associated fees charged to taxpayers (including monthly
14	and point-of-service fees) to access their tax refunds, the
15	impact on individuals who do not have access to financial
16	accounts or institutions, and ensuring payments are made
17	to accounts at a financial institution that complies with
18	section 21 of the Federal Deposit Insurance Act, chapter
19	2 of title I of Public Law 91–508, and subchapter II of
20	chapter 53 of title 31, United States Code (commonly re-
21	ferred to collectively as the "Bank Secrecy Act") and the
22	USA PATRIOT Act. Such report shall include any legisla-
23	tive recommendations necessary to accomplish these goals.

#### SEC. 2006. IDENTITY PROTECTION PERSONAL IDENTIFICA-

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)	TION NUMBERS.
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- 3 (a) IN GENERAL.—Subject to subsection (b), the Sec-
- 4 retary of the Treasury or the Secretary's delegate (here-
- 5 after referred to in this section as the "Secretary") shall
- 6 establish a program to issue, upon the request of any indi-
- 7 vidual, a number which may be used in connection with
- 8 such individual's social security number (or other identi-
- 9 fying information with respect to such individual as deter-
- 10 mined by the Secretary to assist the Secretary in
- 11 verifying such individual's identity.

# 12 (b) REQUIREMENTS.—

- 13 (1) Annual Expansion.—For each calendar 14 year beginning after the date of the enactment of 15 this Act, the Secretary shall provide numbers 16 through the program described in subsection (a) to 17 individuals residing in such States as the Secretary 18 deems appropriate, provided that the total number 19 of States served by such program during such year 20 is greater than the total number of States served by 21 such program during the preceding year.
  - (2) NATIONWIDE AVAILABILITY.—Not later than 5 years after the date of the enactment of this Act, the Secretary shall ensure that the program described in subsection (a) is made available to any individual residing in the United States.

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1	SEC. 2007. SINGLE POINT OF CONTACT FOR TAX-RELATED
2	IDENTITY THEFT VICTIMS.
3	(a) In General.—The Secretary of the Treasury (or
4	the Secretary's delegate) shall establish and implement
5	procedures to ensure that any taxpayer whose return has
6	been delayed or otherwise adversely affected due to tax-
7	related identity theft has a single point of contact at the
8	Internal Revenue Service throughout the processing of the
9	taxpayer's case. The single point of contact shall track the
10	taxpayer's case to completion and coordinate with other
11	Internal Revenue Service employees to resolve case issues
12	as quickly as possible.
13	(b) Single Point of Contact.—
14	(1) In general.—For purposes of subsection
15	(a), the single point of contact shall consist of a
16	team or subset of specially trained employees who—
17	(A) have the ability to work across func-
18	tions to resolve the issues involved in the tax-
19	payer's case; and
20	(B) shall be accountable for handling the
21	case until its resolution.
22	(2) TEAM OR SUBSET.—The employees included
23	within the team or subset described in paragraph (1)
24	may change as required to meet the needs of the In-
25	ternal Revenue Service, provided that procedures
26	have been established to—

1	(A) ensure continuity of records and case
2	history; and
3	(B) notify the taxpayer when appropriate.
4	SEC. 2008. NOTIFICATION OF SUSPECTED IDENTITY THEFT.
5	(a) In General.—Chapter 77 is amended by adding
6	at the end the following new section:
7	"SEC. 7529. NOTIFICATION OF SUSPECTED IDENTITY
8	THEFT.
9	"(a) In General.—If the Secretary determines that
10	there has been or may have been an unauthorized use of
11	the identity of any individual, the Secretary shall, without
12	jeopardizing an investigation relating to tax administra-
13	tion—
14	"(1) as soon as practicable, notify the indi-
15	vidual of such determination and provide—
16	"(A) instructions on how to file a report
17	with law enforcement regarding the unauthor-
18	ized use of the identity of the individual,
19	"(B) the identification of any forms nec-
20	essary for the individual to complete and submit
21	to law enforcement to permit access to personal
22	information of the individual during the inves-
23	tigation,
24	"(C) information regarding actions the in-
25	dividual may take in order to protect the indi-

1	vidual from harm relating to such unauthorized
2	use, and
3	"(D) an offer of identity protection meas-
4	ures to be provided to the individual by the In-
5	ternal Revenue Service, such as the use of an
6	identity protection personal identification num-
7	ber, and
8	"(2) at the time the information described in
9	paragraph (1) is provided (or, if not available at
10	such time, as soon as practicable thereafter), issue
11	additional notifications to such individual (or such
12	individual's designee) regarding—
13	"(A) whether an investigation has been ini-
14	tiated in regards to such unauthorized use,
15	"(B) whether the investigation substan-
16	tiated an unauthorized use of the identity of the
17	individual, and
18	"(C) whether—
19	"(i) any action has been taken against
20	a person relating to such unauthorized use,
21	or
22	"(ii) any referral has been made for
23	criminal prosecution of such person and, to
24	the extent such information is available,

1	whether such person has been criminally
2	charged by indictment or information.
3	"(b) Employment-Related Identity Theft.—
4	"(1) In general.—For purposes of this sec-
5	tion, the unauthorized use of the identity of an indi-
6	vidual includes the unauthorized use of the identity
7	of the individual to obtain employment.
8	"(2) Determination of employment-re-
9	LATED IDENTITY THEFT.—For purposes of this sec-
10	tion, in making a determination as to whether there
11	has been or may have been an unauthorized use of
12	the identity of an individual to obtain employment,
13	the Secretary shall review any information—
14	"(A) obtained from a statement described
15	in section 6051 or an information return relat-
16	ing to compensation for services rendered other
17	than as an employee, or
18	"(B) provided to the Internal Revenue
19	Service by the Social Security Administration
20	regarding any statement described in section
21	6051,
22	which indicates that the social security account num-
23	ber provided on such statement or information re-
24	turn does not correspond with the name provided on
25	such statement or information return or the name

on the tax return reporting the income which is included on such statement or information return.".

### (b) Additional Measures.—

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- (1) Examination of Both Paper and Electronic Statements and Returns.—The Secretary of the Treasury (or the Secretary's delegate) shall examine the statements, information returns, and tax returns described in section 7529(b)(2) of the Internal Revenue Code of 1986 (as added by subsection (a)) for any evidence of employment-related identity theft, regardless of whether such statements or returns are submitted electronically or on paper.
- (2)IMPROVEMENT OF EFFECTIVE RETURN PROCESSING PROGRAM WITH SOCIAL SECURITY AD-MINISTRATION.—Section 232 of the Social Security Act (42 U.S.C. 432) is amended by inserting after the third sentence the following: "For purposes of carrying out the return processing program described in the preceding sentence, the Commissioner of Social Security shall request, not less than annusuch information described in section ally, 7529(b)(2) of the Internal Revenue Code of 1986 as may be necessary to ensure the accuracy of the records maintained by the Commissioner of Social

- 1 Security related to the amounts of wages paid to,
- 2 and the amounts of self-employment income derived
- 3 by, individuals.".
- 4 (3) Underreporting of income.—The Sec-
- 5 retary (or the Secretary's delegate) shall establish
- 6 procedures to ensure that income reported in con-
- 7 nection with the unauthorized use of a taxpayer's
- 8 identity is not taken into account in determining any
- 9 penalty for underreporting of income by the victim
- of identity theft.
- 11 (c) CLERICAL AMENDMENT.—The table of sections
- 12 for chapter 77 is amended by adding at the end the fol-
- 13 lowing new item:

"Sec. 7529. Notification of suspected identity theft.".

- (d) Effective Date.—The amendments made by
- 15 this section shall apply to determinations made after the
- 16 date that is 6 months after the date of the enactment of
- 17 this Act.
- 18 SEC. 2009. GUIDELINES FOR STOLEN IDENTITY REFUND
- 19 FRAUD CASES.
- 20 (a) IN GENERAL.—Not later than 1 year after the
- 21 date of the enactment of this Act, the Secretary (or the
- 22 Secretary's delegate), in consultation with the National
- 23 Taxpayer Advocate, shall develop and implement publicly
- 24 available guidelines for management of cases involving sto-
- 25 len identity refund fraud in a manner that reduces the

1	administrative burden on taxpayers who are victims of
2	such fraud.
3	(b) STANDARDS AND PROCEDURES TO BE CONSID-
4	ERED.—The guidelines described in subsection (a) may in-
5	clude—
6	(1) standards for—
7	(A) the average length of time in which a
8	case involving stolen identity refund fraud
9	should be resolved;
10	(B) the maximum length of time, on aver-
11	age, a taxpayer who is a victim of stolen iden-
12	tity refund fraud and is entitled to a tax refund
13	which has been stolen should have to wait to re-
14	ceive such refund; and
15	(C) the maximum number of offices and
16	employees within the Internal Revenue Service
17	with whom a taxpayer who is a victim of stolen
18	identity refund fraud should be required to
19	interact in order to resolve a case;
20	(2) standards for opening, assigning, reas-
21	signing, or closing a case involving stolen identity re-
22	fund fraud; and
23	(3) procedures for implementing and accom-
24	plishing the standards described in paragraphs (1)
25	and (2), and measures for evaluating such proce-

1	dures and determining whether such standards have
2	been successfully implemented.
3	SEC. 2010. INCREASED PENALTY FOR IMPROPER DISCLO-
4	SURE OR USE OF INFORMATION BY PRE-
5	PARERS OF RETURNS.
6	(a) In General.—Section 6713 is amended—
7	(1) by redesignating subsections (b) and (c) as
8	subsections (c) and (d), respectively; and
9	(2) by inserting after subsection (a) the fol-
10	lowing new subsection:
11	"(b) Enhanced Penalty for Improper Use or
12	DISCLOSURE RELATING TO IDENTITY THEFT.—
13	"(1) In general.—In the case of a disclosure
14	or use described in subsection (a) that is made in
15	connection with a crime relating to the misappro-
16	priation of another person's taxpayer identity (as de-
17	fined in section 6103(b)(6)), whether or not such
18	crime involves any tax filing, subsection (a) shall be
19	applied—
20	"(A) by substituting '\$1,000' for '\$250',
21	and
22	"(B) by substituting '\$50,000' for
23	'\$10,000'.
24	"(2) Separate application of total pen-
25	ALTY LIMITATION.—The limitation on the total

1	amount of the penalty under subsection (a) shall be
2	applied separately with respect to disclosures or uses
3	to which this subsection applies and to which it does
4	not apply.".
5	(b) Criminal Penalty.—Section 7216(a) is amend-
6	ed by striking "\$1,000" and inserting "\$1,000 (\$100,000 $$
7	in the case of a disclosure or use to which section 6713(b)
8	applies)".
9	(c) Effective Date.—The amendments made by
10	this section shall apply to disclosures or uses on or after
11	the date of the enactment of this Act.
12	Subtitle B—Development of
13	<b>Information Technology</b>
14	SEC. 2101. MANAGEMENT OF INTERNAL REVENUE SERVICE
15	INFORMATION TECHNOLOGY.
16	(a) Duties and Responsibilities of Internal
17	REVENUE SERVICE CHIEF INFORMATION OFFICER.—Sec-
18	tion 7803, as amended by section 1001, is amended by
19	adding at the end the following new subsection:
20	"(f) Internal Revenue Service Chief Informa-
21	TION OFFICER.—
22	"(1) IN GENERAL.—There shall be in the Inter-
23	nal Revenue Service an Internal Revenue Service
24	Chief Information Officer (hereafter referred to in
25	this subsection as the 'IRS CIO') who shall be ap-

1	pointed by the Commissioner of the Internal Rev-
2	enue Service.
3	"(2) Centralized responsibility for in-
4	TERNAL REVENUE SERVICE INFORMATION TECH-
5	NOLOGY.—The Commissioner of the Internal Rev-
6	enue Service (and the Secretary) shall act through
7	the IRS CIO with respect to all development, imple-
8	mentation, and maintenance of information tech-
9	nology for the Internal Revenue Service. Any ref-
10	erence in this subsection to the IRS CIO which di-
11	rects the IRS CIO to take any action, or to assume
12	any responsibility, shall be treated as a reference to

"(3) GENERAL DUTIES AND RESPONSIBIL-ITIES.—The IRS CIO shall—

the Commissioner of the Internal Revenue Service

acting through the IRS CIO.

- "(A) be responsible for the development, implementation, and maintenance of information technology for the Internal Revenue Service,
- 21 "(B) ensure that the information tech-22 nology of the Internal Revenue Service is secure 23 and integrated,

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1	"(C) maintain operational control of all in-
2	formation technology for the Internal Revenue
3	Service,
4	"(D) be the principal advocate for the in-
5	formation technology needs of the Internal Rev-
6	enue Service, and
7	"(E) consult with the Chief Procurement
8	Officer of the Internal Revenue Service to en-
9	sure that the information technology acquired
10	for the Internal Revenue Service is consistent
11	with—
12	"(i) the goals and requirements speci-
13	fied in subparagraphs (A) through (D),
14	and
15	"(ii) the strategic plan developed
16	under paragraph (4).
17	"(4) Strategic plan.—
18	"(A) IN GENERAL.—The IRS CIO shall
19	develop and implement a multiyear strategic
20	plan for the information technology needs of the
21	Internal Revenue Service. Such plan shall—
22	"(i) include performance measure-
23	ments of such technology and of the imple-
24	mentation of such plan,

1	"(ii) include a plan for an integrated
2	enterprise architecture of the information
3	technology of the Internal Revenue Service,
4	"(iii) include and take into account
5	the resources needed to accomplish such
6	plan,
7	"(iv) take into account planned major
8	acquisitions of information technology by
9	the Internal Revenue Service, including
10	Customer Account Data Engine 2 and the
11	Enterprise Case Management System, and
12	"(v) align with the needs and stra-
13	tegic plan of the Internal Revenue Service.
14	"(B) PLAN UPDATES.—The IRS CIO
15	shall, not less frequently than annually, review
16	and update the strategic plan under subpara-
17	graph (A) (including the plan for an integrated
18	enterprise architecture described in subpara-
19	graph (A)(ii)) to take into account the develop-
20	ment of new information technology and the
21	needs of the Internal Revenue Service.
22	"(5) Scope of Authority.—
23	"(A) Information technology.—For
24	purposes of this subsection, the term 'informa-
25	tion technology' has the meaning given such

1	term by section 11101 of title 40, United States
2	Code.
3	"(B) Internal revenue service.—Any
4	reference in this subsection to the Internal Rev-
5	enue Service includes a reference to all compo-
6	nents of the Internal Revenue Service, includ-
7	ing—
8	"(i) the Office of the Taxpayer Advo-
9	cate,
10	"(ii) the Criminal Investigation Divi-
11	sion of the Internal Revenue Service, and
12	"(iii) except as otherwise provided by
13	the Secretary with respect to information
14	technology related to matters described in
15	subsection (b)(3)(B), the Office of the
16	Chief Counsel.".
17	(b) Independent Verification and Validation
18	OF THE CUSTOMER ACCOUNT DATA ENGINE 2 AND EN-
19	TERPRISE CASE MANAGEMENT SYSTEM.—
20	(1) IN GENERAL.—The Commissioner of the In-
21	ternal Revenue Service shall enter into a contract
22	with an independent reviewer to verify and validate
23	the implementation plans (including the performance
24	milestones and cost estimates included in such
25	plans) developed for the Customer Account Data

1	Engine 2 and the Enterprise Case Management Sys-
2	tem.
3	(2) Deadline for completion.—Such con-
4	tract shall require that such verification and valida-
5	tion be completed not later than the date which is
6	1 year after the date of the enactment of this Act.
7	(3) Application to phases of cade 2.—
8	(A) In general.—Paragraphs (1) and (2)
9	shall not apply to phase 1 of the Customer Ac-
10	count Data Engine 2 and shall apply separately
11	to each other phase.
12	(B) DEADLINE FOR COMPLETING
13	PLANS.—Not later than 1 year after the date of
14	the enactment of this Act, the Commissioner of
15	the Internal Revenue Service shall complete the
16	development of plans for all phases of the Cus-
17	tomer Account Data Engine 2.
18	(C) DEADLINE FOR COMPLETION OF
19	VERIFICATION AND VALIDATION OF PLANS.—In
20	the case of any phase after phase 2 of the Cus-
21	tomer Account Data Engine 2, paragraph (2)
22	shall be applied by substituting "the date on
23	which the plan for such phase was completed"

for "the date of the enactment of this Act".

1	(c) Coordination of IRS CIO and Chief Pro-
2	CUREMENT OFFICER OF THE INTERNAL REVENUE SERV-
3	ICE.—
4	(1) In General.—The Chief Procurement Offi-
5	cer of the Internal Revenue Service shall—
6	(A) identify all significant IRS information
7	technology acquisitions and provide written no-
8	tification to the Internal Revenue Service Chief
9	Information Officer (hereafter referred to in
10	this subsection as the "IRS CIO") of each such
11	acquisition in advance of such acquisition, and
12	(B) regularly consult with the IRS CIO re-
13	garding acquisitions of information technology
14	for the Internal Revenue Service, including
15	meeting with the IRS CIO regarding such ac-
16	quisitions upon request.
17	(2) Significant irs information tech-
18	NOLOGY ACQUISITIONS.—For purposes of this sub-
19	section, the term "significant IRS information tech-
20	nology acquisitions" means—
21	(A) any acquisition of information tech-
22	nology for the Internal Revenue Service in ex-
23	cess of \$1,000,000; and
24	(B) such other acquisitions of information
25	technology for the Internal Revenue Service (or

1	categories of such acquisitions) as the IRS CIO,
2	in consultation with the Chief Procurement Of-
3	ficer of the Internal Revenue Service, may iden-
4	tify.
5	(3) Scope.—Terms used in this subsection
6	which are also used in section 7803(f) of the Inter-
7	nal Revenue Code of 1986 (as amended by sub-
8	section (a)) shall have the same meaning as when
9	used in such section.
10	SEC. 2102. INTERNET PLATFORM FOR FORM 1099 FILINGS.
11	(a) In General.—Not later than January 1, 2023,
12	the Secretary of the Treasury or the Secretary's delegate
13	(hereafter referred to in this section as the "Secretary")
14	shall make available an Internet website or other elec-
15	tronic media, with a user interface and functionality simi-
16	lar to the Business Services Online Suite of Services pro-
17	vided by the Social Security Administration, that will pro-
18	vide access to resources and guidance provided by the In-
19	ternal Revenue Service and will allow persons to—
20	(1) prepare and file Forms 1099;
21	(2) prepare Forms 1099 for distribution to re-
22	cipients other than the Internal Revenue Service;
23	and
24	(3) maintain a record of completed and sub-
25	mitted Forms 1099.

1	(b) Electronic Services Treated as Supple-
2	MENTAL; APPLICATION OF SECURITY STANDARDS.—The
3	Secretary shall ensure that the services described in sub-
4	section (a)—
5	(1) are a supplement to, and not a replacement
6	for, other services provided by the Internal Revenue
7	Service to taxpayers; and
8	(2) comply with applicable security standards
9	and guidelines.
10	SEC. 2103. STREAMLINED CRITICAL PAY AUTHORITY FOR
11	INFORMATION TECHNOLOGY POSITIONS.
12	(a) In General.—Subchapter A of chapter 80 is
13	amended by adding at the end the following new section:
14	"SEC. 7812. STREAMLINED CRITICAL PAY AUTHORITY FOR
15	INFORMATION TECHNOLOGY POSITIONS.
16	"In the case of any position which is critical to the
17	functionality of the information technology operations of
18	the Internal Revenue Service—
19	"(1) section 9503 of title 5, United States
20	Code, shall be applied—
21	
	"(A) by substituting 'during the period be-
22	"(A) by substituting 'during the period beginning on the date of the enactment of section
22	ginning on the date of the enactment of section

1	"(B) without regard to subparagraph (B)
2	of subsection (a)(1), and
3	"(C) by substituting 'the date of the enact-
4	ment of the Taxpayer First Act of 2018' for
5	'June 1, 1998' in subsection (a)(6),
6	"(2) section 9504 of such title 5 shall be ap-
7	plied by substituting 'During the period beginning
8	on the date of the enactment of section 7812 of the
9	Internal Revenue Code of 1986, and ending on Sep-
10	tember 30, 2023' for 'Before September 30, 2013'
11	each place it appears in subsections (a) and (b), and
12	"(3) section 9505 of such title shall be ap-
13	plied—
14	"(A) by substituting 'During the period be-
15	ginning on the date of the enactment of section
16	7812 of the Internal Revenue Code of 1986.
17	and ending on September 30, 2023' for 'Before
18	September 30, 2013' in subsection (a), and
19	"(B) by substituting 'the information tech-
20	nology operations' for 'significant functions' in
21	subsection (a).".
22	(b) Clerical Amendment.—The table of sections
23	for subchapter A of chapter 80 is amended by adding at
24	the end the following new item:

"Sec. 7812. Streamlined critical pay authority for information technology positions.".

1	Subtitle C-Modernization of Con-
2	sent-Based Income Verification
3	System
4	SEC. 2201. DISCLOSURE OF TAXPAYER INFORMATION FOR
5	THIRD-PARTY INCOME VERIFICATION.
6	(a) In General.—Not later than 1 year after the
7	close of the 2-year period described in subsection $(d)(1)$ ,
8	the Secretary of the Treasury or the Secretary's delegate
9	(hereafter referred to in this section as the "Secretary")
10	shall implement a program to ensure that any qualified
11	disclosure—
12	(1) is fully automated and accomplished
13	through the Internet; and
14	(2) is accomplished in as close to real-time as
15	is practicable.
16	(b) QUALIFIED DISCLOSURE.—For purposes of this
17	section, the term "qualified disclosure" means a disclosure
18	under section 6103(c) of the Internal Revenue Code of
19	1986 of returns or return information by the Secretary
20	to a person seeking to verify the income or creditworthi-
21	ness of a taxpayer who is a borrower in the process of
22	a loan application.
23	(c) APPLICATION OF SECURITY STANDARDS.—The
24	Secretary shall ensure that the program described in sub-

1 section (a) complies with applicable security standards and2 guidelines.

#### (d) User Fee.—

- (1) In General.—During the 2-year period beginning on the first day of the 6th calendar month beginning after the date of the enactment of this Act, the Secretary shall assess and collect a fee for qualified disclosures (in addition to any other fee assessed and collected for such disclosures) at such rates as the Secretary determines are sufficient to cover the costs related to implementing the program described in subsection (a), including the costs of any necessary infrastructure or technology.
- (2) Deposit of collections.—Amounts received from fees assessed and collected under paragraph (1) shall be deposited in, and credited to, an account solely for the purpose of carrying out the activities described in subsection (a). Such amounts shall be available to carry out such activities without need of further appropriation and without fiscal year limitation.

1	SEC. 2202. LIMIT REDISCLOSURES AND USES OF CONSENT-
2	BASED DISCLOSURES OF TAX RETURN INFOR-
3	MATION.
4	(a) In General.—Section 6103(c) is amended by
5	adding at the end the following: "Persons designated by
6	the taxpayer under this subsection to receive return infor-
7	mation shall not use the information for any purpose other
8	than the express purpose for which consent was granted
9	and shall not disclose return information to any other per-
10	son without the express permission of, or request by, the
11	taxpayer.".
12	(b) Application of Penalties.—Section
13	6103(a)(3) is amended by inserting "subsection (c)," after
14	"return information under".
15	(c) Effective Date.—The amendments made by
16	this section shall apply to disclosures made after the date
17	of the enactment of this Act.
18	Subtitle D—Expanded Use of
19	Electronic Systems
20	SEC. 2301. ELECTRONIC FILING OF RETURNS.
21	(a) In General.—Section 6011(e)(2)(A) is amended
22	by striking "250" and inserting "the applicable number
23	of".
24	(b) Applicable Number.—Section 6011(e) is
25	amended by striking paragraph (5) and inserting the fol-
26	lowing new paragraphs:

1	"(5) Applicable number.—
2	"(A) In general.—For purposes of para-
3	graph (2)(A), the applicable number shall be—
4	"(i) except as provided in subpara-
5	graph (B), in the case of calendar years
6	before 2020, 250,
7	"(ii) in the case of calendar year
8	2020, 100, and
9	"(iii) in the case of calendar years
10	after 2020, 10.
11	"(B) Special rule for partnerships
12	FOR 2018 AND 2019.—In the case of a partner-
13	ship, for any calendar year before 2020, the ap-
14	plicable number shall be—
15	"(i) in the case of calendar year 2018,
16	200, and
17	"(ii) in the case of calendar year
18	2019, 150.
19	"(6) Partnerships required to file on
20	MAGNETIC MEDIA.—Notwithstanding paragraph
21	(2)(A), the Secretary shall require partnerships hav-
22	ing more than 100 partners to file returns on mag-
23	netic media.".

1	(c) Returns Filed by a Tax Return Pre-
2	PARER.—Section 6011(e)(3) is amended by adding at the
3	end the following new subparagraph:
4	"(D) Exception for certain pre-
5	PARERS LOCATED IN AREAS WITHOUT INTER-
6	NET ACCESS.—The Secretary may waive the re-
7	quirement of subparagraph (A) if the Secretary
8	determines, on the basis of an application by
9	the tax return preparer, that the preparer can-
10	not meet such requirement by reason of being
11	located in a geographic area which does not
12	have access to internet service (other than dial-
13	up or satellite service).".
14	(d) Effective Date.—The amendments made by
15	this section shall take effect on the date of the enactment
16	of this Act.
17	SEC. 2302. UNIFORM STANDARDS FOR THE USE OF ELEC-
18	TRONIC SIGNATURES FOR DISCLOSURE AU-
19	THORIZATIONS TO, AND OTHER AUTHORIZA-
20	TIONS OF, PRACTITIONERS.
21	Section 6061(b)(3) is amended to read as follows:
22	"(3) Published Guidance.—
23	"(A) IN GENERAL.—The Secretary shall
24	publish guidance as appropriate to define and
25	implement any waiver of the signature require-

1 ments or any method adopted under paragraph
2 (1).

"(B) ELECTRONIC SIGNATURES FOR DISCLOSURE AUTHORIZATIONS TO, AND OTHER AUTHORIZATIONS OF, PRACTITIONERS.—Not later
than 6 months after the date of the enactment
of this subparagraph, the Secretary shall publish guidance to establish uniform standards
and procedures for the acceptance of taxpayers'
signatures appearing in electronic form with respect to any request for disclosure of a taxpayer's return or return information under section 6103(c) to a practitioner or any power of
attorney granted by a taxpayer to a practitioner.

"(C) PRACTITIONER.—For purposes of subparagraph (B), the term 'practitioner' means any individual in good standing who is regulated under section 330 of title 31, United States Code.".

### 21 SEC. 2303. PAYMENT OF TAXES BY DEBIT AND CREDIT 22 CARDS.

Section 6311(d)(2) is amended by adding at the end 24 the following: "The preceding sentence shall not apply to 25 the extent that the Secretary ensures that any such fee

- 1 or other consideration is fully recouped by the Secretary
- 2 in the form of fees paid to the Secretary by persons paying
- 3 taxes imposed under subtitle A with credit, debit, or
- 4 charge cards pursuant to such contract. Notwithstanding
- 5 the preceding sentence, the Secretary shall seek to mini-
- 6 mize the amount of any fee or other consideration that
- 7 the Secretary pays under any such contract.".
- 8 SEC. 2304. REQUIREMENT THAT ELECTRONICALLY PRE-
- 9 PARED PAPER RETURNS INCLUDE SCAN-
- 10 NABLE CODE.
- 11 (a) IN GENERAL.—Subsection (e) of section 6011, as
- 12 amended by this Act, is amended by adding at the end
- 13 the following new paragraph:
- 14 "(7) Special rule for returns prepared
- 15 ELECTRONICALLY AND SUBMITTED ON PAPER.—The
- 16 Secretary shall require that any return of tax which
- is prepared electronically, but is printed and filed on
- paper, bear a code which can, when scanned, convert
- such return to electronic format.".
- 20 (b) Conforming Amendment.—Paragraph (1) of
- 21 section 6011(e) is amended by striking "paragraph (3)"
- 22 and inserting "paragraphs (3) and (7)".
- (c) Effective Date.—The amendments made by
- 24 this section shall apply to returns of tax the due date for

1	which (determined without regard to extensions) is after
2	December 31, 2020.
3	SEC. 2305. AUTHENTICATION OF USERS OF ELECTRONIC
4	SERVICES ACCOUNTS.
5	Beginning 180 days after the date of the enactment
6	of this Act, the Secretary of the Treasury (or the Sec-
7	retary's delegate) shall verify the identity of any individual
8	opening an e-Services account with the Internal Revenue
9	Service before such individual is able to use the e-Services
10	tools.
11	Subtitle E—Other Provisions
12	SEC. 2401. REPEAL OF PROVISION REGARDING CERTAIN
12	TAY COMDITANCE DESCEDIBLE AND DE
13	TAX COMPLIANCE PROCEDURES AND RE-
13	PORTS.
14	PORTS.
14 15	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012)
14 15 16 17	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012)
14 15 16 17	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012 note) is repealed.
14 15 16 17	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012 note) is repealed.  SEC. 2402. COMPREHENSIVE TRAINING STRATEGY.
14 15 16 17 18	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012 note) is repealed.  SEC. 2402. COMPREHENSIVE TRAINING STRATEGY.  Not later than 1 year after the date of the enactment
14 15 16 17 18 19 20	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012 note) is repealed.  SEC. 2402. COMPREHENSIVE TRAINING STRATEGY.  Not later than 1 year after the date of the enactment of this Act, the Commissioner of Internal Revenue shall
14 15 16 17 18 19 20 21	PORTS.  Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012 note) is repealed.  SEC. 2402. COMPREHENSIVE TRAINING STRATEGY.  Not later than 1 year after the date of the enactment of this Act, the Commissioner of Internal Revenue shall submit to Congress a written report providing a com-
14 15 16 17 18 19 20 21	Section 2004 of the Internal Revenue Service Restructuring and Reform Act of 1998 (26 U.S.C. 6012 note) is repealed.  SEC. 2402. COMPREHENSIVE TRAINING STRATEGY.  Not later than 1 year after the date of the enactment of this Act, the Commissioner of Internal Revenue shall submit to Congress a written report providing a comprehensive training strategy for employees of the Internal

1	ther consolidating internal training programs, tech-
2	nology, and funding;
3	(2) a plan to develop annual training regarding
4	taxpayer rights, including the role of the Office of
5	the Taxpayer Advocate, for employees that interface
6	with taxpayers and their managers;
7	(3) a plan to improve technology-based training;
8	(4) proposals to—
9	(A) focus employee training on early, fair,
10	and efficient resolution of taxpayer disputes for
11	employees that interface with taxpayers and
12	their managers; and
13	(B) ensure consistency of skill development
14	and employee evaluation throughout the Inter-
15	nal Revenue Service; and
16	(5) a thorough assessment of the funding nec-
17	essary to implement such strategy.
18	TITLE III—MISCELLANEOUS
19	PROVISIONS
20	Subtitle A—Reform of Laws Gov-
21	erning Internal Revenue Serv-
22	ice Employees
23	SEC. 3001. ELECTRONIC RECORD RETENTION.
24	(a) Retention of Records.—

(1) In General.—Email records of the Internal Revenue Service shall be retained in an appropriate electronic system that supports records management and litigation requirements, including the capability to identify, retrieve, and retain the records, in accordance with the requirements described in paragraph (2).

#### (2) Requirements.—

- (A) PRIOR TO CERTIFICATION.—The Commissioner of Internal Revenue and the Chief Counsel for the Internal Revenue Service shall retain all email records generated on or after the date of the enactment of this Act and before the date on which the Treasury Inspector General for Tax Administration makes the certification under subsection (c)(1).
- (B) Principal officers and specified EMPLOYEES.—Not later than December 31, 2019, the Commissioner of Internal Revenue and the Chief Counsel for the Internal Revenue Service shall maintain email records of all principal officers and specified employees of the Internal Revenue Service for a period of not less than 15 years beginning on the date such record was generated.

- 1 (b) Transmission of Records to the National 2 Archives.—Not later than 15 years after the date on 3 which an email record of a principal officer or specified 4 employee of the Internal Revenue Service is generated, the 5 Commissioner of Internal Revenue and the Chief Counsel 6 for the Internal Revenue Service shall transfer such email 7 record to the Archivist of the United States.

  (c) Compliance.—

  (1) Certification.—On the date that the 10 Treasury Inspector General for Tax Administration
- (1) CERTIFICATION.—On the date that the Treasury Inspector General for Tax Administration 11 determines that the Internal Revenue Service has a 12 program in place that complies with the require-13 ments of subsections (a)(2)(B) and (b), the Treas-14 ury Inspector General for Tax Administration shall 15 certify to the Committee on Ways and Means of the 16 House of Representatives and the Committee on Fi-17 nance of the Senate that the Internal Revenue Serv-18 ice is in compliance with such requirements.

#### (2) Reports.—

(A) Interim report.—Not later than December 31, 2019, the Treasury Inspector General for Tax Administration shall submit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on the steps

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1	being taken by the Commissioner of Internal
2	Revenue and the Chief Counsel for the Internal
3	Revenue Service to comply with the require-
4	ments of subsections (a)(2)(B) and (b).
5	(B) Final Report.—Not later than April
6	1, 2020, the Treasury Inspector General for
7	Tax Administration shall submit a report to the
8	Committee on Ways and Means of the House of
9	Representatives and the Committee on Finance
10	of the Senate describing whether the Internal
11	Revenue Service is in compliance with the re-
12	quirements of subsections (a)(2)(B) and (b).
13	(d) Definitions.—For purposes of this section—
14	(1) Principal officer.—The term "principal
15	officer" means, with respect to the Internal Revenue
16	Service—
17	(A) any employee whose position is listed
18	under the Internal Revenue Service in the most
19	recent version of the United States Government
20	Manual published by the Office of the Federal
21	Register;
22	(B) any employee who is a senior staff
23	member reporting directly to the Commissioner
24	of Internal Revenue or the Chief Counsel for
25	the Internal Revenue Service; and

1	(C) any associate counsel, deputy counsel,
2	or division head in the Office of the Chief
3	Counsel for the Internal Revenue Service.
4	(2) Specified employee.—The term "speci-
5	fied employee" means, with respect to the Internal
6	Revenue Service, any employee who—
7	(A) holds a Senior Executive Service posi-
8	tion (as defined in section 3132 of title 5,
9	United States Code) in the Internal Revenue
10	Service or the Office of Chief Counsel for the
11	Internal Revenue Service; and
12	(B) is not a principal officer of the Inter-
13	nal Revenue Service.
14	SEC. 3002. PROHIBITION ON REHIRING ANY EMPLOYEE OF
15	THE INTERNAL REVENUE SERVICE WHO WAS
16	INVOLUNTARILY SEPARATED FROM SERVICE
17	FOR MISCONDUCT.
18	(a) In General.—Section 7804 is amended by add-
19	ing at the end the following new subsection:
20	"(d) Prohibition on Rehiring Employees Invol-
21	UNTARILY SEPARATED.—The Commissioner may not hire
<ul><li>21</li><li>22</li></ul>	UNTARILY SEPARATED.—The Commissioner may not hire any individual previously employed by the Commissioner
	·
22	any individual previously employed by the Commissioner

- 1 of the Internal Revenue Service Restructuring and Reform
- 2 Act of 1998 (26 U.S.C. 7804 note).".
- 3 (b) Effective Date.—The amendment made by
- 4 subsection (a) shall apply with respect to the hiring of em-
- 5 ployees after the date of the enactment of this Act.
- 6 SEC. 3003. NOTIFICATION OF UNAUTHORIZED INSPECTION
- 7 OR DISCLOSURE OF RETURNS AND RETURN
- 8 INFORMATION.
- 9 (a) IN GENERAL.—Subsection (e) of section 7431 is
- 10 amended by adding at the end the following new sen-
- 11 tences: "The Secretary shall also notify such taxpayer if
- 12 the Internal Revenue Service or a Federal or State agency
- 13 (upon notice to the Secretary by such Federal or State
- 14 agency) proposes an administrative determination as to
- 15 disciplinary or adverse action against an employee arising
- 16 from the employee's unauthorized inspection or disclosure
- 17 of the taxpayer's return or return information. The notice
- 18 described in this subsection shall include the date of the
- 19 unauthorized inspection or disclosure and the rights of the
- 20 taxpayer under such administrative determination.".
- 21 (b) Effective Date.—The amendment made by
- 22 this section shall apply to determinations proposed after
- 23 the date which is 180 days after the date of the enactment
- 24 of this Act.

#### **Subtitle B—Provisions Relating to** 1 **Exempt Organizations** 2 SEC. 3101. MANDATORY E-FILING BY EXEMPT ORGANIZA-4 TIONS. 5 (a) In General.—Section 6033 is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m) the following new subsection: 7 8 "(n) Mandatory Electronic Filing.—Any organization required to file a return under this section shall 10 file such return in electronic form.". 11 (b) Conforming Amendment.—Paragraph (7) of 12 section 527(j) is amended by striking "if the organization has" and all that follows through "such calendar year". 13 14 (c) Inspection of Electronically Filed An-NUAL RETURNS.—Subsection (b) of section 6104 is amended by adding at the end the following: "Any annual 16 return required to be filed electronically under section 18 6033(n) shall be made available by the Secretary to the public as soon as practicable in a machine readable for-20 mat.". (d) Effective Date.— (1) In general.—Except as provided in para-

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- 22 23 graph (2), the amendments made by this section 24 shall apply to taxable years beginning after the date 25 of the enactment of this Act.

1	(2) Transitional relief.—
2	(A) SMALL ORGANIZATIONS.—
3	(i) In general.—In the case of any
4	small organizations, or any other organiza-
5	tions for which the Secretary of the Treas-
6	ury or the Secretary's delegate (hereafter
7	referred to in this paragraph as the "Sec-
8	retary") determines the application of the
9	amendments made by this section would
10	cause undue burden without a delay, the
11	Secretary may delay the application of
12	such amendments, but such delay shall not
13	apply to any taxable year beginning on or
14	after the date 2 years after of the enact-
15	ment of this Act.
16	(ii) Small organization.—For pur-
17	poses of clause (i), the term "small organi-
18	zation" means any organization—
19	(I) the gross receipts of which for
20	the taxable year are less than
21	\$200,000; and
22	(II) the aggregate gross assets of
23	which at the end of the taxable year
24	are less than \$500,000.

1	(B) Organizations filing form 990-
2	T.—In the case of any organization described
3	in section 511(a)(2) of the Internal Revenue
4	Code of 1986 which is subject to the tax im-
5	posed by section 511(a)(1) of such Code on its
6	unrelated business taxable income, or any orga-
7	nization required to file a return under section
8	6033 of such Code and include information
9	under subsection (e) thereof, the Secretary may
10	delay the application of the amendments made
11	by this section, but such delay shall not apply
12	to any taxable year beginning on or after the
13	date 2 years after of the enactment of this Act.
14	SEC. 3102. NOTICE REQUIRED BEFORE REVOCATION OF
15	TAX EXEMPT STATUS FOR FAILURE TO FILE
16	RETURN.
17	(a) In General.—Section 6033(j)(1) is amended by
18	striking "If an organization" and inserting the following:
19	"(A) Notice.—
20	"(i) In general.—After an organiza-
21	tion described in subsection $(a)(1)$ or $(i)$
22	fails to file the annual return or notice re-
23	quired under either subsection for 2 con-
24	secutive years, the Secretary shall notify

1	"(I) that the Internal Revenue
2	Service has no record of such a return
3	or notice from such organization for 2
4	consecutive years, and
5	"(II) about the revocation that
6	will occur under subparagraph (B) if
7	the organization fails to file such a re-
8	turn or notice by the due date for the
9	next such return or notice required to
10	be filed.
11	The notification under the preceding sen-
12	tence shall include information about how
13	to comply with the filing requirements
14	under subsection (a)(1) and (i).
15	"(B) Revocation.—If an organization".
16	(b) Effective Date.—The amendment made by
17	this section shall apply to failures to file returns or notices
18	for 2 consecutive years if the return or notice for the sec-
19	ond year is required to be filed after December 31, 2018.
20	Subtitle C—Tax Court
21	SEC. 3301. DISQUALIFICATION OF JUDGE OR MAGISTRATE
22	JUDGE OF THE TAX COURT.
23	(a) In General.—Part II of subchapter C of chap-
24	ter 76 is amended by adding at the end the following new
25	section:

#### 1 "SEC. 7467. DISQUALIFICATION OF JUDGE OR MAGISTRATE

- 2 **JUDGE OF THE TAX COURT.**
- 3 "Section 455 of title 28, United States Code, shall
- 4 apply to judges and magistrate judges of the Tax Court
- 5 and to proceedings of the Tax Court.".
- 6 (b) CLERICAL AMENDMENT.—The table of sections
- 7 for such part is amended by adding at the end the fol-
- 8 lowing new item:

"Sec. 7467. Disqualification of judge or magistrate judge of the Tax Court.".

#### 9 SEC. 3302. OPINIONS AND JUDGMENTS.

- 10 (a) In General.—Section 7459 is amended by strik-
- 11 ing all that precedes subsection (c) and inserting the fol-
- 12 lowing:

#### 13 "SEC. 7459. OPINIONS AND JUDGMENTS.

- 14 "(a) Requirement.—An opinion upon any pro-
- 15 ceeding instituted before the Tax Court and a judgment
- 16 thereon shall be made as quickly as practicable. The judg-
- 17 ment shall be made by a judge in accordance with the
- 18 opinion of the Tax Court, and such judgment so made
- 19 shall, when entered, be the judgment of the Tax Court.
- 20 "(b) Inclusion of Findings of Fact in Opin-
- 21 ION.—It shall be the duty of the Tax Court and of each
- 22 division to include in its opinion or memorandum opinion
- 23 upon any proceeding, its findings of fact. The Tax Court
- 24 shall issue in writing all of its findings of fact, opinions,
- 25 and memorandum opinions. Subject to such conditions as

- 1 the Tax Court may by rule provide, the requirements of
- 2 this subsection and of section 7460 are met if findings
- 3 of fact or opinion are stated orally and recorded in the
- 4 transcript of the proceedings.".
- 5 (b) References.—Section 7459 is amended by re-
- 6 designating subsection (g) as subsection (h) and by insert-
- 7 ing after subsection (f) the following new subsection:
- 8 "(g) References.—Any reference in this title to a
- 9 decision or report of the Tax Court shall be treated as
- 10 a reference to a judgment or opinion of the Tax Court,
- 11 respectively.".
- 12 (c) Conforming Amendment.—The item relating
- 13 to section 7459 in the table of sections for part II of sub-
- 14 chapter C of chapter 76 is amended to read as follows: "Sec. 7459. Opinions and judgments.".
- 15 (d) Continuing Effect of Legal Documents.—
- 16 All orders, decisions, reports, rules, permits, agreements,
- 17 grants, contracts, certificates, licenses, registrations, privi-
- 18 leges, and other administrative actions, in connection with
- 19 the Tax Court, which are in effect at the time this section
- 20 takes effect, or were final before the effective date of this
- 21 section and are to become effective on or after the effective
- 22 date of this section, shall continue in effect according to
- 23 their terms until modified, terminated, superseded, set
- 24 aside, or revoked in accordance with law by the Tax Court.

1	SEC. 3303. TITLE OF SPECIAL TRIAL JUDGE CHANGED TO
2	MAGISTRATE JUDGE OF THE TAX COURT.
3	(a) In General.—Section 7443A is amended—
4	(1) by striking "special trial judges" in sub-
5	sections (a) and (e) and inserting "magistrate
6	judges of the Tax Court";
7	(2) by striking "special trial judges of the
8	court" in subsection (b) and inserting "magistrate
9	judges of the Tax Court"; and
10	(3) by striking "special trial judge" in sub-
11	sections (c) and (d) and inserting "magistrate judge
12	of the Tax Court".
13	(b) Conforming Amendments.—
14	(1) The heading of section 7443A is amended
15	by striking "SPECIAL TRIAL JUDGES" and insert-
16	ing "MAGISTRATE JUDGES OF THE TAX
17	COURT".
18	(2) The heading of section 7443A(b) is amend-
19	ed by striking "Special Trial Judges" and insert-
20	ing "Magistrate Judges of the Tax Court".
21	(3) The item relating to section 7443A in the
22	table of sections for part I of subchapter C of chap-
23	ter 76 is amended to read as follows:

"Sec. 7443A. Magistrate judges of the Tax Court.".

1	(4) The heading of section 7448 is amended by
2	striking "SPECIAL TRIAL JUDGES" and inserting
3	"MAGISTRATE JUDGES OF THE TAX COURT".
4	(5) Section 7448 is amended—
5	(A) by striking "special trial judge's" each
6	place it appears in subsections $(a)(6)$ , $(c)(1)$ ,
7	(d), and (m)(1) and inserting "magistrate judge
8	of the Tax Court's"; and
9	(B) by striking "special trial judge" each
10	place it appears other than in subsection (n)
11	and inserting "magistrate judge of the Tax
12	Court".
13	(6) Section 7448(n) is amended—
14	(A) by striking "special trial judge which
15	are allowable" and inserting "magistrate judge
16	of the Tax Court which are allowable"; and
17	(B) by striking "special trial judge of the
18	Tax Court" both places it appears and inserting
19	"magistrate judge of the Tax Court".
20	(7) The heading of section $7448(b)(2)$ is
21	amended by striking "Special trial judges" and
22	inserting "Magistrate Judges of the tax
23	COURT".

1	(8) The item relating to section 7448 in the
2	table of sections for part I of subchapter C of chap-
3	ter 76 is amended to read as follows:
	"Sec. 7448. Annuities to surviving spouses and dependent children of judges and magistrate judges of the Tax Court.".
4	(9) Section 7456(a) is amended—
5	(A) by striking "special trial judge" each
6	place it appears and inserting "magistrate
7	judge"; and
8	(B) by striking "(or by the clerk" and in-
9	serting "of the Tax Court (or by the clerk".
10	(10) Section 7466(a) is amended by striking
11	"special trial judge" and inserting "magistrate
12	judge''.
13	(11) Section 7470A is amended by striking
14	"special trial judges" both places it appears in sub-
15	sections (a) and (b) and inserting "magistrate
16	judges''.
17	(12) Section $7471(a)(2)(A)$ is amended by
18	striking "special trial judges" and inserting "mag-
19	istrate judges".
20	(13) Section 7471(c) is amended—
21	(A) by striking "Special Trial Judges"
22	in the heading and inserting "MAGISTRATE
23	JUDGES OF THE TAX COURT"; and

1	(B) by striking "special trial judges" and
2	inserting "magistrate judges".
3	SEC. 3304. REPEAL OF DEADWOOD RELATED TO BOARD OF
4	TAX APPEALS.
5	(a) Section 7459, as amended by this Act, is amended
6	by striking subsection (f) and by redesignating subsections
7	(g) and (h) as subsections (f) and (g), respectively.
8	(b) Section 7447(a)(3) is amended to read as follows:
9	"(3) In any determination of length of service
10	as judge or as a judge of the Tax Court of the
11	United States there shall be included all periods
12	(whether or not consecutive) during which an indi-
13	vidual served as judge.".
	Passed the House of Representatives December 20,
	2018.
	Attest:

Clerk.

# 115TH CONGRESS H. R. 7227

## AN ACT

To amend the Internal Revenue Code of 1986 to modernize and improve the Internal Revenue Service, and for other purposes.