HOUSE BILL 833

D4, E2, E3 2lr1596 CF 2lr1598

By: Delegate Lierman

Introduced and read first time: February 3, 2022

Assigned to: Judiciary

A BILL ENTITLED

1	AN ACT concerning
2 3	Criminal Law – Victims of Child Sex Trafficking – Safe Harbor and Service Response
4 5 6 7 8 9 10	FOR the purpose of altering procedures that a law enforcement officer and a court are required to follow when the law enforcement officer or a court has reason to believe that a child who has been detained is a victim of sex trafficking; providing that a minor may not be criminally prosecuted or proceeded against as a delinquent child for a certain crime or civil offense if the minor committed the crime or civil offense as a direct result of sex trafficking; providing that certain criminal prohibitions do not apply to minors; and generally relating to victims of child sex trafficking.
11 12 13 14 15	BY repealing and reenacting, with amendments, Article – Courts and Judicial Proceedings Section 3–8A–14 Annotated Code of Maryland (2020 Replacement Volume and 2021 Supplement)
16 17 18 19 20	BY adding to Article – Courts and Judicial Proceedings Section 3–8A–17.13 Annotated Code of Maryland (2020 Replacement Volume and 2021 Supplement)
21 22 23 24 25	BY adding to Article – Criminal Law Section 1–402 Annotated Code of Maryland (2021 Replacement Volume and 2021 Supplement)
26	BY repealing and reenacting, with amendments,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Article – Criminal Law

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(1)

1 2 3	Section 11–303 and 11–306 Annotated Code of Maryland (2021 Replacement Volume and 2021 Supplement)
4 5 6 7 8	BY repealing and reenacting, without amendments, Article – Family Law Section 5–701(a) and (x) Annotated Code of Maryland (2019 Replacement Volume and 2021 Supplement)
9 10 11 12 13	BY repealing and reenacting, with amendments, Article – Human Services Section 1–202 Annotated Code of Maryland (2019 Replacement Volume and 2021 Supplement)
14 15	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
16	Article - Courts and Judicial Proceedings
17	3–8A–14.
18 19	(a) A child may be taken into custody under this subtitle by any of the following methods:
20	(1) Pursuant to an order of the court;
21	(2) By a law enforcement officer pursuant to the law of arrest;
22 23 24 25	(3) By a law enforcement officer or other person authorized by the court if the officer or other person has reasonable grounds to believe that the child is in immediate danger from the child's surroundings and that the child's removal is necessary for the child's protection;
26 27 28	(4) By a law enforcement officer or other person authorized by the court if the officer or other person has reasonable grounds to believe that the child has run away from the child's parents, guardian, or legal custodian; or
29	(5) In accordance with § 3–8A–14.1 of this subtitle.
30 31 32 33	(b) If a law enforcement officer takes a child into custody, the officer shall immediately notify, or cause to be notified, the child's parents, guardian, or custodian of the action. After making every reasonable effort to give notice, the law enforcement officer shall with all reasonable speed:

Release the child to the child's parents, guardian, or custodian or to any

- other person designated by the court, upon their written promise to bring the child before the court when requested by the court, and such security for the child's appearance as the court may reasonably require, unless the child's placement in detention or shelter care is
- 4 permitted and appears required by § 3–8A–15 of this subtitle; or
- 5 (2) Deliver the child to the court or a place of detention or shelter care 6 designated by the court.
- 7 (c) If a parent, guardian, or custodian fails to bring the child before the court 8 when requested, the court may issue a writ of attachment directing that the child be taken 9 into custody and brought before the court. The court may proceed against the parent, 10 guardian, or custodian for contempt.
- 11 (d) **(1) (I)** IN THIS SECTION THE FOLLOWING WORDS HAVE THE 12 MEANINGS INDICATED.
- 13 (II) "QUALIFYING OFFENSE" HAS THE MEANING STATED IN § 14 8–302 OF THE CRIMINAL PROCEDURE ARTICLE.
- 15 (III) "SEX TRAFFICKING" HAS THE MEANING STATED IN § 5–701 16 OF THE FAMILY LAW ARTICLE.
- 17 **(2)** In addition to the requirements for reporting child abuse and neglect under § 5–704 of the Family Law Article, if a law enforcement officer has reason to believe that a child who has been detained is a victim of sex trafficking [, as defined in § 5–701 of the Family Law Article], the law enforcement officer shall [notify any], AS SOON AS PRACTICABLE:
- 22 (I) NOTIFY AN appropriate regional navigator, as defined in § 5–704.4 of the Family Law Article, for the jurisdiction where the child was taken into custody or where the child is a resident that the child is a suspected victim of sex trafficking SO THE REGIONAL NAVIGATOR CAN COORDINATE A SERVICE RESPONSE;
- 26 (II) REPORT TO THE LOCAL CHILD WELFARE AGENCY THAT THE 27 CHILD IS A SUSPECTED VICTIM OF SEX TRAFFICKING; AND
- (III) RELEASE THE CHILD TO THE CHILD'S PARENTS, GUARDIAN,
 OR CUSTODIAN IF IT IS SAFE AND APPROPRIATE TO DO SO, OR TO THE LOCAL CHILD
 WELFARE AGENCY IF THERE IS REASON TO BELIEVE THAT THE CHILD'S SAFETY WILL
 BE AT RISK IF THE CHILD IS RETURNED TO THE CHILD'S PARENTS, GUARDIAN, OR
 CUSTODIAN.
- 33 (3) A LAW ENFORCEMENT OFFICER WHO TAKES A CHILD WHO IS A SUSPECTED VICTIM OF SEX TRAFFICKING INTO CUSTODY UNDER SUBSECTION (A)(3) OF THIS SECTION MAY NOT DETAIN THE CHILD IN A JUVENILE DETENTION FACILITY,

- 1 AS DEFINED UNDER § 9-237 OF THE HUMAN SERVICES ARTICLE, IF THE REASON
- 2 FOR DETAINING THE CHILD IS A SUSPECTED VIOLATION OF A QUALIFYING OFFENSE
- 3 OR AN OFFENSE UNDER TITLE 3, SUBTITLE 11 OF THE CRIMINAL LAW ARTICLE.
- 4 3-8A-17.13.
- 5 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS
- 6 INDICATED.
- 7 (2) "REGIONAL NAVIGATOR" HAS THE MEANING STATED IN § 5–704.4
- 8 OF THE FAMILY LAW ARTICLE.
- 9 (3) "SEX TRAFFICKING" HAS THE MEANING STATED IN § 5–701 OF THE
- 10 FAMILY LAW ARTICLE.
- 11 (B) (1) AT ANY TIME AFTER A PETITION ALLEGING THAT A CHILD HAS
- 12 COMMITTED A DELINQUENT ACT IS FILED WITH THE COURT UNDER THIS SUBTITLE,
- 13 THE COURT ON ITS OWN MOTION, OR ON MOTION OF THE CHILD'S COUNSEL OR THE
- 14 STATE'S ATTORNEY, SHALL STAY ALL PROCEEDINGS AND ORDER THAT THE
- 15 REGIONAL NAVIGATOR FOR THE RELEVANT JURISDICTION CONDUCT AN
- 16 EVALUATION OF THE CHILD'S STATUS AS A VICTIM OF SEX TRAFFICKING, IF THE
- 17 COURT FINDS THAT:
- 18 (I) THERE IS PROBABLE CAUSE TO BELIEVE THAT THE CHILD
- 19 HAS COMMITTED THE DELINQUENT ACT; AND
- 20 (II) THERE IS REASON TO BELIEVE THAT THE CHILD
- 21 COMMITTED THE ACT AS A DIRECT RESULT OF, OR INCIDENTAL OR RELATED TO, SEX
- 22 TRAFFICKING.
- 23 (2) IF THE REGIONAL NAVIGATOR FINDS THAT THE CHILD IS A VICTIM
- 24 OF SEX TRAFFICKING, AND IF THE COURT FINDS THAT THE CHILD COMMITTED THE
- 25 VIOLATION AS A DIRECT RESULT OF, OR INCIDENTAL OR RELATED TO, SEX
- 26 TRAFFICKING, THE COURT SHALL DISMISS THE CASE AND TRANSFER THE CASE TO
- 27 THE DEPARTMENT OF HUMAN SERVICES.
- 28 Article Criminal Law
- 29 **1–402**.
- 30 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS
- 31 INDICATED.
- 32 (2) "QUALIFYING OFFENSE" HAS THE MEANING STATED IN §

1 8-302 OF THE CRIMINAL PROCEDURE ARTICLE.

- 2 (3) "SEX TRAFFICKING" HAS THE MEANING STATED IN § 5–701 OF THE 3 FAMILY LAW ARTICLE.
- 4 (B) A MINOR MAY NOT BE CRIMINALLY PROSECUTED OR PROCEEDED
- 5 AGAINST AS A DELINQUENT CHILD UNDER TITLE 3, SUBTITLE 8A OF THE COURTS
- 6 ARTICLE FOR A QUALIFYING OFFENSE OR AN OFFENSE UNDER TITLE 3, SUBTITLE
- 7 11 OF THIS ARTICLE IF THE MINOR COMMITTED THE UNDERLYING ACT AS A DIRECT
- 8 RESULT OF SEX TRAFFICKING.
- 9 11-303.
- 10 (a) [A person] **AN ADULT** may not knowingly:
- 11 (1) engage in prostitution or assignation by any means; or
- 12 (2) occupy a building, structure, or conveyance for prostitution or 13 assignation.
- 14 (b) A person who violates this section is guilty of a misdemeanor and on conviction 15 is subject to imprisonment not exceeding 1 year or a fine not exceeding \$500 or both.
- 16 (c) (1) Subject to paragraph (2) of this subsection, in a prosecution under this section, it is an affirmative defense of duress if the defendant committed the act as a result of being a victim of an act of another in violation of Title 3, Subtitle 11 of this article or the prohibition against human trafficking under federal law.
- 20 (2) A defendant may not assert the affirmative defense provided in paragraph (1) of this subsection unless the defendant notifies the State's Attorney of the defendant's intention to assert the defense at least 10 days prior to trial.
- 23 (D) A LAW ENFORCEMENT OFFICER WHO ENCOUNTERS A MINOR SUSPECTED OF OR KNOWN TO HAVE ENGAGED IN CONDUCT THAT AN ADULT IS PROHIBITED FROM ENGAGING IN UNDER THIS SECTION MAY TAKE THE MINOR INTO CUSTODY IN ACCORDANCE WITH § 3–8A–14 OF THE COURTS ARTICLE.
- 27 11–306.
- 28 (a) [A person] **AN ADULT** may not knowingly procure or solicit or offer to procure 29 or solicit prostitution or assignation.
- 30 (b) A person who violates this section is guilty of a misdemeanor and on conviction 31 is subject to imprisonment not exceeding 1 year or a fine not exceeding \$500 or both.
- 32 (c) (1) Subject to paragraph (2) of this subsection, in a prosecution under this

- section, it is an affirmative defense of duress if the defendant committed the act as a result of being a victim of an act of another in violation of Title 3, Subtitle 11 of this article or the prohibition against human trafficking under federal law.
- 4 (2) A defendant may not assert the affirmative defense provided in 5 paragraph (1) of this subsection unless the defendant notifies the State's Attorney of the 6 defendant's intention to assert the defense at least 10 days prior to trial.
- 7 (D) A LAW ENFORCEMENT OFFICER WHO ENCOUNTERS A MINOR 8 SUSPECTED OF OR KNOWN TO HAVE ENGAGED IN CONDUCT THAT AN ADULT IS 9 PROHIBITED FROM ENGAGING IN UNDER THIS SECTION MAY TAKE THE MINOR INTO 10 CUSTODY IN ACCORDANCE WITH § 3–8A–14 OF THE COURTS ARTICLE.

11 Article – Family Law

- 12 5-701.
- 13 (a) Except as otherwise provided in § 5–705.1 of this subtitle, in this subtitle the following words have the meanings indicated.
- 15 (x) "Sex trafficking" means the recruitment, harboring, transportation, provision, obtaining, patronizing, or soliciting of a child for the purpose of a commercial sex act.

17 Article – Human Services

- 18 1–202.
- 19 (A) IN THIS SECTION, "SEX TRAFFICKING" HAS THE MEANING STATED IN § 20 5–701 OF THE FAMILY LAW ARTICLE.
- [(a)] (B) Except as otherwise provided in Title 5, Subtitles 7 and 12 of the Family Law Article, § 1–203 of this subtitle, and this section, a person may not disclose a report or record concerning child abuse [or], neglect, OR SEX TRAFFICKING.
- [(b)] (C) A report or record concerning child abuse [or], neglect, OR SEX TRAFFICKING shall be disclosed:
- 26 (1) under a court order;
- 27 (2) under an order of an administrative law judge, if:
- 28 (i) the request for disclosure concerns a case pending before the 29 Office of Administrative Hearings; and
- 30 (ii) provisions are made to comply with other State or federal 31 confidentiality laws and to protect the identity of the reporter or other person whose life or

1 safety is likely to be endangered by the disclosure; or

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- (3) to the Division of Parole and Probation in the Department of Public Safety and Correctional Services if, as a result of a report or investigation of suspected child abuse [or], neglect, OR SEX TRAFFICKING, the local department of social services has reason to believe that an individual who lives in or has a regular presence in a child's home is registered under Title 11, Subtitle 7 of the Criminal Procedure Article based on the commission of an offense against a child.
- 8 [(c)] (D) A report or record concerning child abuse or neglect:
- 9 (1) may be disclosed on request to:
- 10 (i) personnel of the Social Services Administration or a local department of social services, law enforcement personnel, and members of multidisciplinary case consultation teams, including an addiction specialist as defined in Title 5, Subtitle 12 of the Family Law Article or § 5–314 of this article, who are investigating a report of known or suspected child abuse or neglect or providing services to or assessing a child or family that is the subject of the report;
- 16 (ii) local or State officials responsible for the administration of child 17 protective services, juvenile services, or child care, foster care, or adoption licensing, 18 approval, or regulations, as necessary to carry out their official functions;
- 19 (iii) the State Council on Child Abuse and Neglect or its designee, the 20 State Citizens Review Board for Children or its designee, or a child fatality review team, 21 as necessary to carry out their official functions;
 - (iv) a person who is the alleged abuser or neglector, if that person is responsible for the child's welfare and provisions are made for the protection of the identity of the reporter or any other person whose life or safety is likely to be endangered by disclosing the information;
 - (v) a licensed practitioner who, or an agency, institution, or program that, is providing treatment or care to a child who is the subject of a report of child abuse or neglect for a purpose relevant to the treatment or care;
- (vi) a parent or other person who has permanent or temporary care and custody of the child, if provisions are made for the protection of the identity of the reporter or any other person whose life or safety is likely to be endangered by disclosing the information;
- (vii) 1. The appropriate public school superintendent or the principal or equivalent employee of a nonpublic school that holds a certificate of approval from the State or is registered with the State Department of Education to carry out appropriate personnel or administrative actions following a report of suspected child abuse involving a student committed by:

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(2)

1	A. a public school employee in that school system;
2	B. an employee of that nonpublic school;
3 4	C. an independent contractor who supervises or works directly with students in that school system or that nonpublic school; or
5 6 7	D. an employee of an independent contractor, including a bus driver or bus assistant, who supervises or works directly with students in that school system or that nonpublic school; and
8 9 10 11 12 13	2. if the report concerns suspected child abuse involving a student committed by an employee, independent contractor, or employee of an independent contractor described in item 1 of this item and employed by a nonpublic school under the jurisdiction of the superintendent of schools for the Archdiocese of Baltimore, the Archdiocese of Washington, or the Catholic Diocese of Wilmington, the appropriate superintendent of schools;
14 15 16 17 18	(viii) the director of a licensed child care facility or licensed child placement agency to carry out appropriate personnel actions following a report of suspected child abuse or neglect alleged to have been committed by an employee of the facility or agency and involving a child who is currently or was previously under the care of that facility or agency;
19 20	(ix) the Juvenile Justice Monitoring Unit of the Office of the Attorney General established under Title 6, Subtitle 4 of the State Government Article;
21 22 23 24 25	(x) subject to subsection [(d)] (E) of this section, a licensed practitioner of a hospital or birthing center to make discharge decisions concerning a child, when the practitioner suspects that the child may be in danger after discharge based on the practitioner's observation of the behavior of the child's parents or immediate family members; or
26 27 28 29	(xi) the president of a Maryland public institution of higher education, as defined in § 10–101 of the Education Article, or the Chancellor of the University System of Maryland, to carry out appropriate personnel or administrative actions following a report of child abuse committed:
30 31	1. by an employee of the institution who has on-campus contact with children; or
32 33	2. by a contractor, an employee of a contractor, or a volunteer of the institution who has on–campus contact with children; and

may be disclosed by the Department of Human Services to the operator ${\bf r}$

of a child care center that is required to be licensed or to hold a letter of compliance under

- Title 5, Subtitle 5, Part VII of the Family Law Article or to a family child care provider who is required to be registered under Title 5, Subtitle 5, Part V of the Family Law Article, to determine the suitability of an individual for employment in the child care center or family child care home.
- 5 [(d)] (E) Only the following information concerning child abuse and neglect may 6 be disclosed to a practitioner of a hospital or birthing center under subsection [(c)(1)(x)] 7 (D)(1)(X) of this section:
- 8 (1) whether there is a prior finding of indicated child abuse or neglect by 9 either parent; and
- 10 (2) whether there is an open investigation of child abuse or neglect pending 11 against either parent.
- [(e)] **(F)** A person who violates this section is guilty of a misdemeanor and on conviction is subject to imprisonment not exceeding 90 days or a fine not exceeding \$500 or both.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 16 October 1, 2022.