

115TH CONGRESS 1ST SESSION

H. R. 3325

To amend title XIX of the Social Security Act to provide States with the option of providing coordinated care for children with complex medical conditions through a health home, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 20, 2017

Mr. Barton (for himself, Ms. Castor of Florida, Mr. Gene Green of Texas, Ms. Eshoo, Mr. Reichert, and Ms. Herrera Beutler) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend title XIX of the Social Security Act to provide States with the option of providing coordinated care for children with complex medical conditions through a health home, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Advancing Care for
- 5 Exceptional Kids Act" or the "ACE Kids Act".

1	SEC. 2. ESTABLISHMENT OF STATE MEDICAID OPTION TO
2	PROVIDE COORDINATED CARE THROUGH A
3	HEALTH HOME FOR CHILDREN WITH COM-
4	PLEX MEDICAL CONDITIONS.
5	Title XIX of the Social Security Act (42 U.S.C. 1396
6	et seq.) is amended by adding at the end the following
7	new section:
8	"STATE OPTION TO PROVIDE COORDINATED CARE
9	THROUGH A HEALTH HOME FOR CHILDREN WITH
10	COMPLEX MEDICAL CONDITIONS
11	"Sec. 1947. (a) In General.—Notwithstanding sec-
12	tion 1902(a)(1) (relating to statewideness), section
13	1902(a)(10)(B) (relating to comparability), section
14	1902(a)(23) (relating to freedom of choice), section
15	1902(a)(30)(A) (relating to equal access), and any other
16	provision of this title which the Secretary determines it
17	is necessary to waive in order to implement this section
18	(other than section 1905(a)(4)(B) (relating to early and
19	periodic screening, diagnostic, and treatment services)),
20	beginning on January 1, 2018, a State, at its option as
21	a State plan amendment, may provide for medical assist-
22	ance under this title to children with medically complex
23	conditions who select (or for whom is selected) a des-
24	ignated provider, or a team of health care professionals,
25	as the individual's health home for purposes of providing
26	such children with health home services.

"(b) Payments.—

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"(1) IN GENERAL.—A State shall provide, with respect to health home services furnished to each child with medically complex conditions who selects or for whom there is selected a designated provider or a team as the child's health home pursuant to this section, to such designated provider or team with payments for the provision of such health home services. The State shall make such payments regardless of whether a child with medically complex conditions described in the preceding sentence receives health home services under this section through a fee-for-service or managed care system. Such payments for such services shall be treated as medical assistance (as defined in section 1905(a)) for purposes of payments made under section 1903(a), except that, during the first 8 fiscal year quarters that the State plan amendment is in effect, the Federal medical assistance percentage applicable to such payments shall be increased by 20 percentage points, but in no case shall exceed 90 percent.

"(2) Methodology.—

"(A) IN GENERAL.—The State shall specify in the State plan amendment the methodology the State will use for determining pay-

1	ment under paragraph (1). Such methodology
2	for determining payment—
3	"(i) may be tiered to reflect, with re-
4	spect to each child with medically complex
5	conditions and each designated provider, or
6	team of health care professionals, the se-
7	verity or number of such child's chronic
8	conditions, life-threatening illnesses, dis-
9	abilities, or rare diseases or the specific ca-
10	pabilities of such provider or such team;
11	"(ii) shall be established consistent
12	with section $1902(a)(30)(A)$; and
13	"(iii) shall take into account any feed-
14	back the State receives from stakeholders
15	"(B) Models of Payment.—The method-
16	ology under subparagraph (A) may include pay-
17	ments made on a per-member, per-month basis
18	and may include shared savings models, pay-
19	for-performance models, contingency awards de-
20	pendent on reducing utilization of emergency
21	departments, or other incentive-based ap-
22	proaches, as defined by the State.
23	"(C) Ensuring high-quality care.—
24	The methodology under subparagraph (A) shall
25	include the State's strategy for evaluating the

1	quality of care provided within a health home
2	pursuant to this section. Such strategy shall
3	take into account the following quality meas-
4	ures that may be applicable for health homes
5	that serve children with medically complex con-
6	ditions:
7	"(i) Child health quality measures and
8	measures for centers of excellence for chil-
9	dren with complex needs developed under
10	this title, title XXI, and section 1139A.
11	"(ii) The Healthcare Effectiveness
12	Data and Information Set (HEDIS).
13	"(iii) The health home's expertise in
14	providing, integrating, or coordinating
15	prompt care for children with complex
16	medical conditions, including access to pe-
17	diatric emergency services at all times.
18	"(iv) The health home's ability to co-
19	ordinate and integrate the full range of pe-
20	diatric medical, surgical, and behavioral
21	specialists and subspecialists needed, based
22	on clinical qualifications (such as board
23	certification) and patient preference on the
24	care team to care for children with com-

plex medical conditions, as well as pro-

1	viders offering specialized services, such as
2	rehabilitative and habilitative health care
3	and private-duty nursing, if needed.
4	"(v) The health home's ability to co-
5	ordinate the provision of outpatient care
6	needs, including durable medical equip-
7	ment, medical supplies, and medical foods,
8	if needed.
9	"(vi) The health home's ability to ar-
10	range and coordinate care for children with
11	complex medical conditions from out-of-
12	State providers to the maximum extent
13	practicable for the families of such children
14	and where medically necessary in accord-
15	ance with the guidance from the Adminis-
16	trator of the Centers for Medicare & Med-
17	icaid Services issued pursuant to section 4
18	of the ACE Kids Act.
19	"(vii) The health home's ability to co-
20	ordinate and collect payments from liable
21	third parties (including parties described in
22	section 1902(a)(25)(A)) for care and serv-

ices provided or arranged for by the entity.

1	"(viii) The health home's ability to
2	collect and report on the information re-
3	quired under subsection (d)(1).
4	"(c) Coordinating Care.—
5	"(1) Hospital referrals.—A State shall in-
6	clude in the State plan amendment under this sec-
7	tion—
8	"(A) a requirement for hospitals partici-
9	pating under the State plan under this title or
10	a waiver of such plan to establish procedures
11	for hospital emergency departments to refer
12	children with medically complex conditions en-
13	rolled in a health home pursuant to this section
14	to designated providers or teams of health care
15	professionals who are participating in such
16	health home; and
17	"(B) a requirement for the State to notify
18	such hospitals of any designated providers or
19	teams of health care professionals who are par-
20	ticipating in a health home.
21	"(2) Education with respect to avail-
22	ABILITY OF HEALTH HOME SERVICES.—A State
23	shall include in the State plan amendment under
24	this section a description of the State's process for
25	educating providers participating in the State plan

under this title or a waiver of such plan about the availability of health home services for children with medically complex conditions, including the process by which such providers can refer such children to designated providers (or a team of health care professionals) to receive such services.

"(3) Family Education.—A State shall include in the State plan amendment under this section a description of the State's process for educating families with children eligible to receive health home services pursuant to this section of the availability of such services. Such process may include the participation of family-to-family entities or other public or private organizations or entities who provide outreach and information about the availability of health care items and services to families of individuals eligible to receive medical assistance under the State plan under this title (or a waiver of the plan).

"(4) Coordinating care from out-of-state providers.—

"(A) IN GENERAL.—A State electing to provide medical assistance pursuant to subsection (a) shall provide guidance, consistent with guidance from the Administrator of the

Centers for Medicare & Medicaid Services issued pursuant to section 4 of the ACE Kids Act, to designated providers, or teams of health care professionals, receiving payment under this section, regarding the State's policies and procedures for accessing care for children with medically complex conditions from out-of-State providers. The guidance provided by the State under the preceding sentence shall include information on how out-of-State providers who provide services to children with medically complex conditions enrolled in a health home in such State pursuant to this section may receive payment under the State plan under this title (or a waiver of the plan).

"(B) Best practices.—A State electing to provide medical assistance pursuant to subsection (a) shall, to the extent practicable, adopt best practices for providing access to out-of-State providers for children with medically complex conditions consistent with guidance issued by the Administrator of the Centers for Medicare & Medicaid Services pursuant to section 4 of the ACE Kids Act. The Administrator of the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers for Medicare & Medicaid Services pursuant to service the Centers

ices shall make available on a public Internet website of the Centers for Medicare & Medicaid Services a list of the States with a State plan amendment approved under this section and the degree to which (as determined by the Administrator) such States have adopted the best practices recommended by the Administrator in such guidance.

"(C) Mental Health Coordination.—A State shall consult and coordinate, as appropriate, with the Assistant Secretary for Mental Health and Substance Use, in addressing issues regarding the prevention and treatment of mental illness and substance use among children with medically complex conditions receiving home health services pursuant to this section.

"(D) Failure to implement best practices.—Beginning 180 days after the date on which guidance is issued by the Administrator of the Centers for Medicare & Medicaid Services pursuant to section 4 of the ACE Kids Act, in the case of a State with a State plan amendment approved under this section that the Administrator of the Centers for Medicare & Medicaid Services determines has not adopted the

best practices recommended by the Administrator in such guidance, the increase of the
Federal medical assistance percentage applied
under subsection (b)(1) shall be reduced by 10
percentage points.

"(d) Data Collection.—
"(1) Provider reporting requirements.—

- "(1) Provider Reporting Requirements.—
 As a condition of receiving payment under this section, a designated provider or team of health care professionals receiving payment for health home services under this section shall report to the State the following information:
 - "(A) With respect to each such provider or team, the name, National Provider Identification number, address, and specific health care services offered to be provided to children with medically complex conditions enrolled in the health home involved.
 - "(B) Information on all applicable measures used by such provider or team for purposes of assisting in assessing the quality and effectiveness of such services.
 - "(C) Other such information as the Administrator of the Centers for Medicare & Medicaid Services shall specify in guidance.

I	"(2) STATE REPORTING REQUIREMENTS.—A
2	State electing to provide medical assistance pursuant
3	to subsection (a) shall collect and provide to the Ad-
4	ministrator of the Centers for Medicare & Medicaid
5	Services (and to the Medicaid and CHIP Payment
6	and Access Commission upon request), in a form
7	and manner determined by the Administrator to be
8	reasonable and minimally burdensome, the following
9	information:
10	"(A) Information reported under para-
11	graph (1).
12	"(B) The number of children with medi-
13	cally complex conditions who have selected a
14	health home or for whom a health home was se-
15	lected pursuant to this section.
16	"(C) The nature, number, and prevalence
17	of chronic conditions, life-threatening illnesses,
18	disabilities, or rare diseases that such children
19	have.
20	"(D) The type of delivery systems and pay-
21	ment models used to provide services to such
22	children under this section.
23	"(E) The number and characteristics of
24	providers or health care professionals des-
25	ignated as health homes pursuant to this sec-

1	tion, including the number and characteristics
2	of out-of-State providers or health care profes-
3	sionals who provide health care items and serv-
4	ices to such children.
5	"(F) The extent to which such children re-
6	ceive health care items and services under a
7	State plan under this title or a waiver of such
8	plan from out-of-State providers, and the extent
9	to which such services were provided on an
10	emergency or non-emergency basis.
11	"(G) Quality measures developed specifi-
12	cally with respect to health care items and serv-
13	ices furnished to children with medically com-
14	plex conditions.
15	"(e) Definitions.—In this section:
16	"(1) CHILD WITH MEDICALLY COMPLEX CONDI-
17	TIONS.—
18	"(A) In general.—Subject to subpara-
19	graph (B), the term 'child with medically com-
20	plex conditions' means an individual under 21
21	years of age who—
22	"(i) is eligible for medical assistance
23	under the State plan under this title or
24	under a waiver of such plan; and
25	"(ii) has at least—

1	"(I) 1 chronic condition that af-
2	fects three or more organ systems and
3	severely reduces cognitive or physical
4	functioning (such as the ability to eat,
5	drink, or breathe independently) and
6	which also requires the use of medica-
7	tion, durable medical equipment, ther-
8	apy, surgery, or other treatment or
9	treatments; or
10	"(II) 1 life-limiting illness or rare
11	pediatric disease (as defined in section

"(II) 1 life-limiting illness or rare pediatric disease (as defined in section 529(a)(3) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360fff(a)(3))), such as a form of cancer.

"(B) Rule of construction.—Nothing in this paragraph shall prevent a State with a State plan amendment approved under this section, with respect to determining the eligibility of a children with medically complex conditions to receive health home services under such State plan amendment, from increasing the number or severity of chronic conditions, lifethreatening illnesses, disabilities, or rare diseases.

1	"(2) Chronic condition.—The term 'chronic
2	condition' means a serious, long-term physical, men-
3	tal, or developmental disability or disease, such as
4	any of the following:
5	"(A) Cerebral palsy.
6	"(B) Cystic fibrosis.
7	"(C) HIV/AIDS.
8	"(D) Blood diseases, such as anemia or
9	sickle cell disease.
10	"(E) Muscular dystrophy.
11	"(F) Spina bifida.
12	"(G) Epilepsy.
13	"(H) Severe autism spectrum disorder.
14	"(I) Serious emotional disturbance or seri-
15	ous mental health illness.
16	"(3) HEALTH HOME.—The term 'health home'
17	means a designated provider or a team of health
18	care professionals selected to provide health home
19	services to a child with medically complex conditions.
20	"(4) Health home services.—
21	"(A) IN GENERAL.—The term 'health
22	home services' means the services described in
23	subparagraph (B) that are provided by a des-
24	ignated provider, or a team of health care pro-

1	fessionals in a timely manner and on a high-
2	quality basis.
3	"(B) Services described.—The services
4	described in this subparagraph shall, at a min-
5	imum, include—
6	"(i) an individualized comprehensive
7	pediatric family-centered care plan for each
8	child with complex medical conditions as-
9	signed to the health home that provides
10	seamless pediatric care coordination by a
11	customized care team with a designated
12	team lead for each such child and the
13	child's family;
14	"(ii) care coordination, health pro-
15	motion, and providing access to the full
16	range of pediatric specialty and sub-
17	specialty medical services, including early
18	and periodic screening, diagnostic, and
19	treatment services described in section
20	1905(a)(4)(B) and services from out-of-
21	State providers, as medically necessary;
22	"(iii) comprehensive transitional care,
23	including appropriate follow-up, from inpa-
24	tient to other settings:

1	"(iv) working with the family of each
2	child with complex medical conditions as-
3	signed to the health home to develop and
4	incorporate ongoing home care, community
5	based pediatric primary care, care from the
6	most medically appropriate or family-pre-
7	ferred children's hospital, social support
8	services, and local hospital pediatric emer-
9	gency care into the child's care plan, to the
10	extent consistent with family choice and
11	the needs of the child;
12	"(v) referrals to community and social
13	support services, if relevant;
14	"(vi) use of health information tech-
15	nology to link services, as feasible and ap-
16	propriate;
17	"(vii) in the case of a State that, as
18	of the date of the enactment of the ACE
19	Kids Act, provides under the State plan
20	under this title (or a waiver of such plan)
21	for palliative services, palliative services;
22	"(viii) efforts to include, with respect
23	to the delivery of care and the develop-
24	ment, operation, and evaluation of the

health home's services, the families of children with complex medical conditions;

"(ix) ensuring that any interactions with each child with complex medical conditions and the child's family occurs in a culturally and linguistically appropriate manner; and

"(x) providing integration with, and access to, subspecialized pediatric services and programs for children with complex medical conditions, including the most intensive diagnostic, treatment, and critical care levels as medically necessary and appropriate out-of-State care.

"(5) Designated provider' means a physician (including a pediatrician or a pediatric specialty or subspecialty provider), children's hospital, clinical practice or clinical group practice, prepaid inpatient health plan or prepaid ambulatory health plan (as defined by the Secretary of Health and Human Services), rural clinic, community health center, community mental health center, home health agency, or any other entity or provider that is determined by the State and approved by the Administrator of the Centers for

Medicare & Medicaid Services to be qualified to be a health home for children with medically complex conditions on the basis of documentation evidencing that the entity has the systems, expertise, and infrastructure in place to provide health home services. Such term may include providers who are employed by, or affiliated with, a children's hospital.

"(6) TEAM OF HEALTH CARE PROFESSIONALS.—

"(A) IN GENERAL.—The term 'team of health care professionals' means a team of health care professionals (as described in the State plan amendment under this section) that may—

"(i) include physicians and other professionals, such as pediatricians or pediatric specialty or subspecialty providers, nurse care coordinators, dietitians, nutritionists, social workers, behavioral health professionals, physical therapists, occupational therapists, speech pathologists, nurses, individuals with experience in medical supportive technologies, or any professionals determined to be appropriate by the State and approved by the Administrator

1	of the Centers for Medicare & Medicaid
2	Services; and
3	"(ii) be free standing, virtual, or
4	based at a children's hospital, hospital,
5	community health center, community men-
6	tal health center, rural clinic, clinical prac-
7	tice or clinical group practice, academic
8	health center, or any entity determined to
9	be appropriate by the State and approved
10	by the Administrator of the Centers for
11	Medicare & Medicaid Services.
12	"(B) Inclusion.—Such term includes—
13	"(i) an entity or individual who is des-
14	ignated to coordinate such team; and
15	"(ii) community health workers,
16	translators, and other individuals with cul-
17	turally-appropriate expertise.".
18	SEC. 3. RULE OF CONSTRUCTION ON FREEDOM OF CHOICE.
19	Nothing in section 1947 of the Social Security Act
20	(as added by section 2 of this Act) may be construed, with
21	respect to children with medically complex conditions (as
22	defined in such section 1947), to limit the choice of such
23	children or their families to participate (or not participate
24	in) a health home (as defined in such section 1947).

1 SEC. 4. GUIDANCE ON COORDINATING CARE FROM OUT-OF-

2	STATE PROVIDERS.
3	(a) In General.—Not later than one year after the
4	date of the enactment of this Act, the Administrator of
5	the Centers for Medicare & Medicaid Services shall issue
6	guidance to State Medicaid Directors on best practices for
7	using out-of-State providers to provide care to children
8	with medically complex conditions (as defined in section
9	1947 of the Social Security Act, as added by section 2
10	of this Act), including guidance regarding—
11	(1) arranging access to, and providing payment
12	for, care for such children furnished by such out-of-
13	State providers (including when provided in emer-
14	gency and non-emergency situations);
15	(2) reducing barriers for such children receiving
16	care from such providers in a timely fashion; and
17	(3) processes for screening and enrolling such
18	providers in the State plan under title XIX of the
19	Social Security Act (or a waiver of the plan), includ-
20	ing efforts to streamline such processes or reduce
21	the burden of such processes on providers.
22	(b) Stakeholder Input.—In carrying out sub-
23	section (a), the Administrator of the Centers for Medicare
24	& Medicaid Services shall issue a request for information
25	to seek input from children with medically complex condi-
26	tions (as defined in section 1947 of the Social Security

- 1 Act, as added by section 2 of this Act) and their families,
- 2 States, providers (including children's hospitals, hospitals,
- 3 pediatricians, and other providers), managed care plans,
- 4 children's health groups, family and beneficiary advocates,
- 5 and other stakeholders with respect to coordinating the
- 6 care for such children furnished by out-of-State providers.
- 7 (c) State Participation.—Not later than 90 days
- 8 after the issuance of the best practice guidelines under
- 9 subsection (a), States with a State plan amendment in ef-
- 10 fect under section 1947 of the Social Security Act shall
- 11 submit to the Secretary of Health and Human Services,
- 12 and make publicly available on the appropriate Internet
- 13 website of the State, information on how the State is
- 14 achieving the purposes described in such subsection, in-
- 15 cluding any of such best practices adopted by the State.

16 SEC. 5. MACPAC REPORT.

- 17 (a) IN GENERAL.—Not later than 24 months after
- 18 the date of the enactment of this Act, the Medicaid and
- 19 CHIP Payment and Access Commission established under
- 20 section 1900 of the Social Security Act (42 U.S.C. 1396)
- 21 shall submit to Congress and the Secretary of Health and
- 22 Human Services a report on children with medically com-
- 23 plex conditions that—
- 24 (1) describes options for defining the character-
- 25 istics of such children;

1	(2) includes the information described in sub-
2	section (b); and
3	(3) includes such recommendations as the Com-
4	mission determines is appropriate.
5	(b) Information To Be Included.—The informa-
6	tion described in this subsection is, to the extent practical
7	and available, the following information:
8	(1) With respect to the characteristics of chil-
9	dren with medically complex conditions (as defined
10	in section 1947 of the Social Security Act (as added
11	by section 2 of this Act))—
12	(A) a literature review examining—
13	(i) research on such children;
14	(ii) clinical measures or other
15	groupings which enable comparison among
16	such children; and
17	(iii) demographic characteristics, in-
18	cluding primary language, based on avail-
19	able data; and
20	(B) information gathered from consulta-
21	tion with medical and academic experts engaged
22	in research about, or the treatment of, such
23	children.
24	(2) Information relating to children with medi-
25	cally compley conditions who are receiving medica

1	assistance under a State Medicaid plan under title
2	XIX of the Social Security Act (or a waiver of such
3	plan), including—
4	(A) the number of such children;
5	(B) the chronic conditions, life-threatening
6	illnesses, disabilities, injuries, or rare diseases
7	that such children have;
8	(C) the number of such children receiving
9	services under each delivery system or payment
10	model, including health homes (as defined in
11	such section 1947), fee-for-service systems, pri-
12	mary care case managers, or managed care
13	plans; and
14	(D) the extent to which such children re-
15	ceive care coordination services.
16	(3) Information on the providers who furnish
17	health care items and services to children with medi-
18	cally complex conditions, such as physicians (includ-
19	ing pediatricians and pediatric specialty or sub-
20	specialty providers), children's hospitals, clinical
21	practices or clinical group practices, rural clinics,
22	community health centers, community mental health
23	centers, or home health agencies.
24	(4) The extent to which children with medically
25	complex conditions receive (or are denied) health

- care items and services from out-of-State providers
 that receive payment under the State Medicaid plan
 under title XIX of the Social Security Act (or a
 waiver of such plan) and any barriers to receiving
 such services from such providers in a timely fashion, including any variation in access to such services furnished by such providers, disaggregated by
 delivery system.
 - (5) The amount and nature of the total resources used to provide care to individual children with medically complex conditions during the period in which such a child is enrolled in a health home, including—
 - (A) the amount of capital spent in providing such care;
 - (B) the resources used to provide such care during any waiting period with respect to the enrollment of the child in the State plan under title XIX of the Social Security Act (or a waiver of such plan) or any necessary approval under the State plan for the furnishing of such services (such as inpatient costs awaiting discharge);
 - (C) the cost of the coordination of such child's care;

1	(D) the cost of providing to such child any
2	non-medical benefits (such as transportation
3	and home services); and
4	(E) the clinical costs of providing such
5	care.

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