

116TH CONGRESS 1ST SESSION

H. R. 3524

To support the people of Central America and strengthen United States national security by addressing the root causes of migration from El Salvador, Guatemala and Honduras, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 27, 2019

Ms. Lofgren (for herself, Mr. Cohen, Mr. Correa, Mr. Cox of California, Ms. Dean, Mr. DeSaulnier, Ms. Escobar, Ms. Eshoo, Mr. Espaillat, Mr. Garamendi, Ms. Garcia of Texas, Mr. Horsford, Ms. Jayapal, Mr. Johnson of Georgia, Mr. Kennedy, Mr. Khanna, Mr. McGovern, Ms. Meng, Mr. Nadler, Ms. Norton, Mr. Raskin, Ms. Roybal-Allard, Ms. Scanlon, Mr. Smith of Washington, Mr. Tonko, Mr. Welch, Mr. Peters, and Ms. Judy Chu of California) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on the Judiciary, Education and Labor, Armed Services, Intelligence (Permanent Select), Financial Services, Homeland Security, Ways and Means, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To support the people of Central America and strengthen United States national security by addressing the root causes of migration from El Salvador, Guatemala and Honduras, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Northern Triangle and Border Stabilization Act".
- 4 (b) Table of Contents of
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - TITLE I—ADDRESSING THE ROOT CAUSES OF MIGRATION AND PROMOTING RULE OF LAW, SECURITY, AND ECONOMIC DEVELOPMENT IN CENTRAL AMERICA
 - Sec. 101. United States strategy for engagement in Central America.
 - Sec. 102. United States coordinator on the strategy for engagement in Central America.
 - Sec. 103. Requirement for strategy to secure support of international donors and partners.
 - Sec. 104. Strengthening the rule of law and combating corruption.
 - Sec. 105. Combating criminal violence and improving citizen security.
 - Sec. 106. Combating sexual, gender-based, and domestic violence.
 - Sec. 107. Tackling extreme poverty and advancing economic development.
 - Sec. 108. Conditions, limitations, and certifications on United States assistance.
 - Sec. 109. Limitations on funding.
 - TITLE II—ADDRESSING MIGRATION NEEDS BY STRENGTHENING REGIONAL HUMANITARIAN RESPONSES FOR REFUGEES AND ASYLUM SEEKERS IN THE WESTERN HEMISPHERE
 - Sec. 201. Expanding refugee and asylum processing in the western hemisphere.
 - Sec. 202. Further strengthening regional humanitarian responses in the western hemisphere.
 - Sec. 203. Information campaign on dangers of irregular migration.
 - Sec. 204. Definitions.
 - Sec. 205. Reporting requirement.
 - TITLE III—MANAGING MIGRATION THROUGH REFUGEE RESETTLEMENT, COMPLEMENTARY PATHWAYS, AND STRENGTHENING REPATRIATION INITIATIVES.
 - Sec. 301. Identification, screening, and processing of refugees and other individuals eligible for lawful admission to the United States.
 - Sec. 302. Registration and intake.
 - Sec. 303. Central American refugee program.
 - Sec. 304. Central American minors program.
 - Sec. 305. Central American family reunification parole program.
 - Sec. 306. Central American worker referral program.
 - Sec. 307. Informational campaign; case status hotline.

TITLE IV—IMPROVING BORDER INFRASTRUCTURE FOR FAMILIES AND CHILDREN; CRACKING DOWN ON CRIMINAL ORGANIZATIONS.

- Sec. 401. Additional U.S. Customs and Border Protection personnel.
- Sec. 402. Ports of entry infrastructure enhancement report.
- Sec. 403. General short-term custody standards in Customs and Border Protection facilities.
- Sec. 404. Standards for children in the short-term custody of Customs and Border Protection.
- Sec. 405. Child welfare at the border.
- Sec. 406. Enhanced investigation and prosecution of human smuggling networks and trafficking organizations.
- Sec. 407. Enhanced penalties for organized smuggling schemes.
- Sec. 408. Expanding financial sanctions on narcotics trafficking and money laundering.
- Sec. 409. Support for FBI Transnational Anti-Gang Task Forces for countering criminal gangs.
- Sec. 410. Hindering immigration, border, and customs controls.
- Sec. 411. Office of Inspector General Oversight.
- Sec. 412. Fatality reporting.
- Sec. 413. Establishment of the Office of Ombudsman for Border and Immigration Related Concerns.

TITLE V—PROMOTING EFFICIENT PROCESSING OF ASYLUM SEEKERS; ADDRESSING IMMIGRATION COURT BACKLOGS; EFFICIENT REPATRIATION OF MIGRANTS ORDERED REMOVED.

- Sec. 501. Joint Task Force to address rise in migrants.
- Sec. 502. Incentivizing applications at ports of entry.
- Sec. 503. Streamlining intake of asylum seekers.
- Sec. 504. Prioritizing prosecution resources for illegal entry.
- Sec. 505. Expanding alternatives to detention.
- Sec. 506. Eliminating immigration court backlogs.
- Sec. 507. Improved training for immigration judges and members of the Board of Immigration Appeals.
- Sec. 508. New technology to improve court efficiency.
- Sec. 509. Court appearance compliance and legal orientation.
- Sec. 510. Improving court efficiency and reducing costs by increasing access to legal information.
- Sec. 511. Facilitating safe and efficient repatriation.

TITLE VI—PROTECTING FAMILY VALUES AND MONITORING AND CARING FOR UNACCOMPANIED ALIEN CHILDREN AFTER ARRIVAL.

- Sec. 601. Limitation on the separation of families.
- Sec. 602. Family reunification.
- Sec. 603. Prohibiting use of certain information.
- Sec. 604. Responsibility of sponsor for immigration court compliance and child well-being.
- Sec. 605. Monitoring unaccompanied alien children.
- Sec. 606. Funding to school districts for unaccompanied alien children.
- Sec. 607. School enrollment.
- Sec. 608. Definitions.

1	TITLE I—ADDRESSING THE
2	ROOT CAUSES OF MIGRATION
3	AND PROMOTING RULE OF
4	LAW, SECURITY, AND ECO-
5	NOMIC DEVELOPMENT IN
6	CENTRAL AMERICA
7	SEC. 101. UNITED STATES STRATEGY FOR ENGAGEMENT IN
8	CENTRAL AMERICA.
9	(a) In General.—Not later than 90 days after the
10	date of the enactment of this Act, the Secretary of State
11	shall submit to Congress a 5-year, interagency strategy,
12	to be known as the "United States Strategy for Engage-
13	ment in Central America" (hereinafter referred to as the
14	"Strategy"), to advance reforms in Central American
15	countries and address the key factors contributing to the
16	flight of families, unaccompanied alien children, and other
17	individuals to the United States.
18	(b) Elements.—The Strategy under subsection (a)
19	shall include efforts to—
20	(1) strengthen the rule of law, improve access
21	to justice, bolster the effectiveness and independence
22	of judicial systems and public prosecutors' offices,
23	and improve the effectiveness of civilian police
24	forces;

- 1 (2) combat corruption and improve public sec-2 tor transparency;
 - (3) confront and counter the violence, extortion and other crimes perpetrated by armed criminal gangs, illicit trafficking organizations, and organized crime, and disrupt recruitment efforts by such organizations;
 - (4) disrupt money laundering and other illicit financial operations of criminal networks, armed gangs, illicit trafficking organizations, and human smuggling networks;
 - (5) strengthen democratic governance and promote greater respect for internationally recognized human rights, labor rights, fundamental freedoms, and the media, including through the protection of human rights and environmental defenders, other civil society activists, and journalists;
 - (6) enhance accountability for government officials, including police and security force personnel, credibly alleged to have committed serious violations of human rights or other crimes;
 - (7) enhance the capability of Central American governments to protect and provide for vulnerable and at-risk populations;

1	(8) address the underlying causes of poverty
2	and inequality, and the constraints to inclusive eco-
3	nomic growth in Central America; and
4	(9) prevent and respond to endemic levels of
5	sexual, gender-based, and domestic violence.
6	(e) COORDINATION AND CONSULTATION.—In formu-
7	lating the Strategy required under subsection (a), the Sec-
8	retary of State shall—
9	(1) coordinate with the Secretary of the Treas-
10	ury, the Secretary of Defense, the Secretary of
11	Homeland Security, the Attorney General, and the
12	Administrator of the United States Agency for
13	International Development;
14	(2) consult with the Director of National Intel-
15	ligence; and
16	(3) consult with national and local civil society
17	organizations in Central America and the United
18	States.
19	(d) Support for Central American Efforts.—
20	To the degree feasible, the Strategy shall support or com-
21	plement efforts being carried out by the Governments of
22	El Salvador, Guatemala, and Honduras under the Plan
23	of the Alliance for Prosperity in the Northern Triangle
24	(hereinafter referred to as the "Plan"), in coordination

- with the Inter-American Development Bank and other bilateral and multilateral donors. 3 (e) Definitions.—In this section— 4 (1) the term the "Plan of the Alliance for Pros-5 perity in the Northern Triangle" means the plan de-6 veloped by the Governments of El Salvador, Guate-7 mala, and Honduras, with the technical assistance of 8 the Inter-American Development Bank, to address 9 national security priorities, including rule of law and 10 anti-corruption initiatives; and 11 (2) the term "unaccompanied alien child" has 12 the meaning given such term in section 269(g)(2) of 13 the Homeland Security Act of 2002. 14 SEC. 102. UNITED STATES COORDINATOR ON THE STRAT-15 EGY FOR ENGAGEMENT IN CENTRAL AMER-16 ICA. 17 (a) Designation.—Not later than 30 days after the 18 date of the enactment of this Act, the President shall designate a senior official to coordinate the Strategy. The of-19 20 ficial shall report directly to the Secretary of State. 21 (b) Duties.—The official designated under sub-
- section (a) shall coordinate all efforts, activities, and programs related to the United States Strategy for Engage-
- 24 ment in Central America, including the following:

- 1 (1) Coordinating with the Department of State, 2 the Department of Justice, the Department of De-3 fense, the Department of the Treasury, the Depart-4 ment of Homeland Security, the intelligence commu-5 nity (as such term is defined in section 3(4) of the 6 National Security Act of 1947 (50 U.S.C. 3003(4))), 7 the United States Agency for International Develop-8 ment, and international partners on efforts to— 9 (A) dismantle and disrupt criminal gangs, 10 illicit trafficking networks, illicit financial net-11 works, human smuggling networks, and orga-12 nized crime; 13 (B) combat corruption, and strengthen the 14 rule of law, democratic governance, and human 15 rights protections; and 16 (C) prevent and mitigate the effects of 17 criminal gangs and other criminal organizations 18 on vulnerable Central American populations.
 - (2) Coordinating with the Department of State, the Department of Homeland Security, the United States Agency for International Development, and international partners, including the United Nations High Commissioner for Refugees, to increase protections for vulnerable Central American populations,

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- improve refugee processing, and strengthen asylum
 and migration systems throughout the region.
- 3 (3) Coordinating with the Department of State, the Department of Agriculture, the United States 5 Agency for International Development, the Depart-6 ment of Labor, the Overseas Private Investment Corporation, the United States Trade and Develop-7 8 ment Agency, and international partners, including 9 the Inter-American Development Bank, to strength-10 en the foundation for inclusive economic growth and 11 improve food security, the investment climate, and 12 protections for labor rights.
 - (4) Coordinating with the Ambassador-at-Large for Global Women's Issues, the Senior Coordinator for Gender Equality and Women's Empowerment at the United States Agency for International Development, the President and Chief Executive Officer of the Inter-American Foundation, and international partners to develop and implement new community-based interventions to combat sexual, gender-based, and domestic violence.
- 22 (c) Consultation.—The official designated under 23 subsection (a) shall consult multilateral organizations and 24 institutions, and domestic and international civil society

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1	organizations, in strategy development and implementa-
2	tion.
3	SEC. 103. REQUIREMENT FOR STRATEGY TO SECURE SUP-
4	PORT OF INTERNATIONAL DONORS AND
5	PARTNERS.
6	(a) Strategy.—Not later than 90 days after the
7	date of the enactment of this Act, the Secretary of State
8	shall submit to the appropriate congressional committees
9	a 3-year strategy that—
10	(1) describes how the United States will secure
11	support from international donors and regional part-
12	ners to enhance the implementation of the Strategy;
13	(2) identifies governments that are willing to
14	provide financial and technical assistance for the im-
15	plementation of the Strategy and a description of
16	such assistance; and
17	(3) identifies the financial and technical assist-
18	ance to be provided by multilateral institutions, in-
19	cluding the Inter-American Development Bank, the
20	World Bank, the International Monetary Fund, the
21	Andean Development Corporation - Development
22	Bank of Latin America, and the Organization of
23	American States, and a description of such assist-
24	ance.

1	(b) DIPLOMATIC ENGAGEMENT AND COORDINA-
2	TION.—The Secretary of State, in coordination with the
3	Secretary of the Treasury, as appropriate, shall—
4	(1) carry out diplomatic engagement to secure
5	contributions of financial and technical assistance
6	from international donors and partners in support of
7	the Strategy; and
8	(2) take all necessary steps to ensure effective
9	cooperation among international donors and part-
10	ners supporting the Strategy.
11	(c) Report.—Not later than one year after submit-
12	ting the strategy under subsection (a) and annually there-
13	after, the Secretary of State shall submit to the appro-
14	priate congressional committees a report that describes—
15	(1) the progress made in implementing the
16	Strategy; and
17	(2) the financial and technical assistance pro-
18	vided by international donors and partners, includ-
19	ing the multilateral institutions specified in sub-
20	section $(a)(3)$.
21	(d) Definition.—In this section, the term "appro-
22	priate congressional committees" means—
23	(1) the Committee on Foreign Affairs of the
24	House of Representatives;

1	(2) the Committee on Appropriations of the
2	House of Representatives;
3	(3) the Committee on Foreign Relations of the
4	Senate; and
5	(4) the Committee on Appropriations of the
6	Senate.
7	SEC. 104. STRENGTHENING THE RULE OF LAW AND COM-
8	BATING CORRUPTION.
9	There are authorized to be appropriated such sums
10	as may be necessary to the Secretary of State and the
11	Administrator of the United States Agency for Inter-
12	national Development to strengthen the rule of law, com-
13	bat corruption, consolidate democratic governance, and de-
14	fend human rights in Central American countries through
15	the following activities:
16	(1) Strengthening the rule of law in Central
17	American countries by providing support for:
18	(A) Attorney general offices, public pros-
19	ecutors, and the judiciary, including the en-
20	hancement of investigative and forensics capa-
21	bilities.
22	(B) The promotion of independent, merit-
23	based selection processes for judges and pros-
24	ecutors, independent internal controls, and rel-
25	evant ethics and professional training, including

1	training on sexual, gender-based, and domestic
2	violence.
3	(C) The improvement of victim, witness
4	and whistleblower protection and access to jus-
5	tice.
6	(D) The reform and improvement of prisor
7	facilities and management.
8	(2) Combating corruption by providing support
9	for:
10	(A) Inspectors general and oversight insti-
11	tutions, including relevant training for inspec-
12	tors and auditors.
13	(B) International commissions against im-
14	punity, including the International Commission
15	against Impunity in Guatemala and the Sup-
16	port Mission against Corruption and Impunity
17	in Honduras.
18	(C) Civil society organizations conducting
19	oversight of executive branch officials and func-
20	tions, police and security forces, and judicial of
21	ficials and public prosecutors.
22	(D) The enhancement of freedom of infor-
23	mation mechanisms.
24	(3) Consolidating democratic governance by
25	providing support for:

1	(A) The reform of civil services, related
2	training programs, and relevant laws and proc-
3	esses that lead to independent, merit-based se-
4	lection processes.
5	(B) National legislatures and their capac-
6	ity to conduct oversight of executive branch
7	functions.
8	(C) The reform and strengthening of polit-
9	ical party and campaign finance laws and elec-
10	toral tribunals.
11	(D) Local governments and their capacity
12	to provide critical safety, education, health, and
13	sanitation services to citizens.
14	(4) Defending human rights by providing sup-
15	port for:
16	(A) Human rights ombudsman offices.
17	(B) Government protection programs that
18	provide physical protection and security to
19	human rights defenders, journalists, trade
20	unionists, whistleblowers, and civil society activ-
21	ists at risk.
22	(C) Civil society organizations that pro-
23	mote and defend human rights, freedom of ex-
24	pression, freedom of the press, labor rights, en-
25	vironmental protection, and the rights of indi-

1	viduals with diverse sexual orientations or gen-
2	der identities.
3	(D) Civil society organizations that address
4	sexual, gender-based, and domestic violence,
5	and that protect victims of such violence.
6	SEC. 105. COMBATING CRIMINAL VIOLENCE AND IMPROV-
7	ING CITIZEN SECURITY.
8	There are authorized to be appropriated such sums
9	as may be necessary to the Secretary of State and the
10	Administrator of the United States Agency for Inter-
11	national Development to counter the violence and crime
12	perpetrated by armed criminal gangs, illicit trafficking or-
13	ganizations, and human smuggling networks in Central
14	American countries through the following activities:
15	(1) Countering criminal activity by providing
16	assistance to civilian law enforcement, including sup-
17	port for—
18	(A) the execution and management of com-
19	plex, multi-actor criminal cases;
20	(B) the enhancement of intelligence collec-
21	tion capacity, and training on civilian intel-
22	ligence collection (including safeguards for pri-
23	vacy and basic civil liberties), investigative tech-
24	niques, forensic analysis, and evidence preserva-
25	tion;

1	(C) community policies and pro-
2	grams;
3	(D) the enhancement of capacity to iden-
4	tify, investigate, and prosecute crimes involving
5	sexual, gender-based, and domestic violence;
6	and
7	(E) port, airport, and border security sys-
8	tems, including—computer infrastructure and
9	data management systems, secure communica-
10	tions technologies, nonintrusive inspection
11	equipment, radar and aerial surveillance equip-
12	ment, and canine units.
13	(2) Disrupting illicit financial networks, includ-
14	ing by providing support for—
15	(A) finance ministries, including for the
16	imposition of financial sanctions to block the
17	assets of individuals and organizations involved
18	in money laundering and the financing of
19	armed criminal gangs, illicit trafficking net-
20	works, human smuggling networks, and orga-
21	nized crime;
22	(B) financial intelligence units, including
23	the establishment and enhancement of anti-
24	money laundering programs; and
25	(C) the reform of bank secrecy laws.

1	(3) Professionalizing civilian police forces by
2	providing support for—
3	(A) the reform of personnel recruitment,
4	vetting and dismissal processes, including the
5	enhancement of polygraph capability for use in
6	such processes;
7	(B) inspectors general and oversight of-
8	fices, including relevant training for inspectors
9	and auditors, and independent oversight mecha-
10	nisms, as appropriate; and
11	(C) training and the development of proto-
12	cols regarding the appropriate use of force and
13	human rights.
14	(4) Improving crime prevention, and reducing
15	violence, extortion, child recruitment into gangs, and
16	sexual slavery by providing support for—
17	(A) the improvement of child protection
18	systems;
19	(B) the enhancement of programs for at-
20	risk youth, including the improvement of com-
21	munity centers and programs aimed at success-
22	fully reinserting former gang members;
23	(C) livelihood programming that provides
24	youth and other at-risk individuals with legal

1	and sustainable alternatives to gang member-
2	ship;
3	(D) safe shelter and humanitarian re-
4	sponses for victims of crime and internal dis-
5	placement; and
6	(E) programs to receive and effectively re-
7	integrate repatriated migrants in El Salvador,
8	Guatemala, and Honduras.
9	SEC. 106. COMBATING SEXUAL, GENDER-BASED, AND DO-
10	MESTIC VIOLENCE.
11	There are authorized to be appropriated such sums
12	as may be necessary for the Secretary of State and the
13	Administrator of the United States Agency for Inter-
14	national Development to counter sexual, gender-based
15	and domestic violence in Central American countries
16	through the following activities:
17	(1) Broadening engagement among national
18	and local institutions to address sexual, gender-
19	based, and domestic violence.
20	(2) Supporting educational initiatives to reduce
21	sexual, gender-based, and domestic violence.
22	(3) Supporting outreach efforts tailored to meet
23	the needs of women, girls, individuals of diverse sex-
24	ual orientations or gender identities, and other vul-

1	nerable individuals at risk of violence and exploi-
2	tation.
3	(4) Formalizing standards of care and confiden-
4	tiality at police, health facilities, and other govern-
5	ment facilities.
6	(5) Establishing accountability mechanisms for
7	perpetrators of violence.
8	SEC. 107. TACKLING EXTREME POVERTY AND ADVANCING
9	ECONOMIC DEVELOPMENT.
10	There are authorized to be appropriated such sums
11	as may be necessary for the Secretary of State and the
12	Administrator of the United States Agency for Inter-
13	national Development to tackle extreme poverty and the
14	underlying causes of poverty in Central American coun-
15	tries through the following activities:
16	(1) Strengthening human capital, including by
17	providing support for—
18	(A) workforce development and entrepre-
19	neurship training programs that are driven by
20	market demand, including programs that
21	prioritize women, at-risk youth, and indigenous
22	communities;
23	(B) improving early-grade literacy, and
24	primary and secondary school curricula;

1	(C) relevant professional training for
2	teachers and educational administrators;
3	(D) educational policy reform and improve-
4	ment of education sector budgeting; and
5	(E) establishment and expansion of safe
6	schools and related facilities for children.
7	(2) Enhancing economic competitiveness and
8	investment climate by providing support for—
9	(A) small business development centers
10	and programs that strengthen supply chain in-
11	tegration;
12	(B) the improvement of protections for in-
13	vestors, including dispute resolution and arbi-
14	tration mechanisms;
15	(C) trade facilitation and customs harmo-
16	nization programs; and
17	(D) reducing energy costs through invest-
18	ments in clean technologies and the reform of
19	energy policies and regulations.
20	(3) Strengthening food security, including by
21	providing support for:
22	(A) Small and medium-scale sustainable
23	agriculture, including by providing technical
24	training, improving access to credit, and pro-
25	moting policies and programs that incentivize

1	government agencies and private institutions to
2	buy from local producers.
3	(B) Agricultural value chain development
4	for farming communities.
5	(C) Nutrition programs to reduce child-
6	hood malnutrition and stunting rates.
7	(D) Mitigation, adaptation, and recovery
8	programs in response to natural disasters and
9	other external shocks.
10	(4) Improving fiscal and financial affairs, in-
11	cluding by providing support for—
12	(A) domestic revenue generation, including
13	programs to improve tax administration, collec-
14	tion, and enforcement;
15	(B) strengthening public sector financial
16	management, including strategic budgeting and
17	expenditure tracking; and
18	(C) reform of customs and procurement
19	policies and processes.
20	SEC. 108. CONDITIONS, LIMITATIONS, AND CERTIFI-
21	CATIONS ON UNITED STATES ASSISTANCE.
22	(a) Assistance Funding Without Condition.—
23	The Secretary of State or the Administrator of the United
24	States Agency for International Development, as appro-
25	priate, may obligate up to 25 percent of the funds made

- 1 available for the Governments of El Salvador, Guatemala,
- 2 and Honduras to carry out the United States Strategy for
- 3 Engagement in Central America.
- 4 (b) Conditions Related To Combatting Smug-
- 5 GLING AND PROVIDING FOR SCREENING AND SAFETY OF
- 6 Migrants.—In addition, 25 percent of the funds that are
- 7 made available for assistance for the Governments of El
- 8 Salvador, of Guatemala, and of Honduras to carry out the
- 9 United States Strategy for Engagement in Central Amer-
- 10 ica may only be made available after the Secretary of
- 11 State, in consultation with the Secretary of Homeland Se-
- 12 curity, consults with, and subsequently certifies and re-
- 13 ports to the appropriate congressional committees that
- 14 such governments are taking effective steps, in addition
- 15 to steps taken during previous years, to—
- 16 (1) combat human smuggling networks and
- 17 trafficking organizations, including investigating,
- prosecuting, and increasing penalties for individuals
- 19 responsible for such crimes;
- 20 (2) improve border security and border screen-
- 21 ing to detect and deter illicit smuggling and traf-
- ficking, while respecting the rights of individuals
- fleeing violence and seeking asylum or other forms
- of protection, in accordance with regional and inter-
- 25 national law;

- 1 (3) cooperate with United States Government 2 agencies and other governments in the region to fa-3 cilitate the safe and timely repatriation of migrants 4 who are not found to have a well-founded fear of 5 persecution or other serious harm, in accordance 6 with international law;
 - (4) improve reintegration services, in open partnership with civil society organizations, for repatriated migrants in a manner that ensures the safety and well-being of the individual and reduces the likelihood of repeated migration to the United States; and
- 13 (5) cooperate with the United Nations High 14 Commissioner for Refugees to improve protections 15 for, and the processing of, vulnerable populations 16 fleeing violence.
- 17 (c) Conditions Related to Progress on Spe-18 cific Issues.—
- 19 (1) EFFECTIVE IMPLEMENTATION.—In addi-20 tion, 50 percent of the funds that are made available 21 for assistance for the Governments of El Salvador, 22 of Guatemala, and of Honduras to carry out the 23 United States Strategy for Engagement in Central 24 America may only be made available after the Sec-25 retary consults with, and subsequently certifies and

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1	reports to, the appropriate congressional committees
2	that such governments are meeting these conditions
3	in their respective countries, in addition to steps
4	taken during the previous calendar year, to—
5	(A) combat corruption, including inves-
6	tigating and prosecuting government officials,
7	military personnel, and civilian police officers
8	credibly alleged to be corrupt;
9	(B) implement reforms and strengthen the
10	rule of law, including increasing the capacity
11	and independence of the judiciary and public
12	prosecutors;
13	(C) counter the activities of armed crimi-
14	nal gangs, illicit trafficking networks, and orga-
15	nized crime;
16	(D) establish and implement a plan to cre-
17	ate a professional, accountable civilian police
18	force and curtail the role of the military in in-
19	ternal policing;
20	(E) investigate and prosecute, through the
21	civilian justice system, military and police per-
22	sonnel who are credibly alleged to have violated
23	human rights, and to ensure that the military

and the police are cooperating in such cases;

1	(F) counter and prevent domestic, sexual
2	and gender-based violence;
3	(G) cooperate, as appropriate, with inter-
4	national human rights entities and international
5	commissions against impunity, including the
6	United Nations' Commission against Impunity
7	in Guatemala (CICIG), the Organization of
8	American States' Mission to Support the Fight
9	against Corruption and Impunity in Honduras
10	(MACCIH), and any other similar entities that
11	may be established;
12	(H) implement electoral and political re-
13	forms, including reforms related to improving
14	the transparency of financing political cam-
15	paigns and political parties;
16	(I) protect the right of political opposition
17	parties, journalists, trade unionists, human
18	rights defenders, whistleblowers, and other civil
19	society activists to operate without interference
20	(J) increase government revenues, includ-
21	ing by enhancing tax collection, strengthening
22	customs agencies, and reforming procurement
23	processes;

1	(K) implement reforms to strengthen edu-
2	cational systems, vocational training programs,
3	and programs for at-risk youth;
4	(L) resolve commercial disputes, including
5	the confiscation of real property, between
6	United States entities and the respective gov-
7	ernments; and
8	(M) implement a policy by which local
9	communities, civil society organizations (includ-
10	ing indigenous and marginalized groups), and
11	local governments are consulted in the design,
12	implementation, and evaluation of the activities
13	of the Plan that affect such communities, orga-
14	nizations, or governments.
15	(2) Additional elements.—The Secretary of
16	State may not certify that the Government of Guate-
17	mala is taking effective steps to address the issues
18	listed in paragraph (1) until after the Government
19	of Guatemala—
20	(A) extends the mandate of the Inter-
21	national Commission against Impunity in Gua-
22	temala (CICIG) beyond 2019; and
23	(B) permits the CICIG Commissioner and
24	CICIG staff to carry out their work with gov-
25	ernment obstruction.

1 (3) EXCEPTION.—The certification and report2 ing requirements under paragraph (1) shall not
3 apply to assistance provided to the International
4 Commission against Impunity in Guatemala and the
5 Mission to Support the Fight against Corruption
6 and Impunity in Honduras.

(d) Reprogramming.—

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- (1) IN GENERAL.—Funds withheld pursuant to the limitations described in subsections (b) and (c) shall be made available for programs in El Salvador, Guatemala, and Honduras that do not directly support the central governments of such countries.
- 13 (2) EXCEPTION.—The limitations described in 14 subsections (b) and (c) do not apply to funds au-15 thorized to be appropriated by this Act for humani-16 tarian assistance or global good security programs.

17 SEC. 109. LIMITATIONS ON FUNDING.

None of the amounts authorized to be appropriated pursuant to this title may be used or transferred to another agency to assist in the removal or repatriation of any individual from a third country to his or her country of origin or to another country.

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2	TION NEEDS BY STRENGTH-
3	ENING REGIONAL HUMANI-
4	TARIAN RESPONSES FOR REF-
5	UGEES AND ASYLUM SEEK-
6	ERS IN THE WESTERN HEMI-
7	SPHERE
8	SEC. 201. EXPANDING REFUGEE AND ASYLUM PROCESSING
9	IN THE WESTERN HEMISPHERE.
10	(a) Refugee Processing.—The Secretary of State,
11	in consultation with the Secretary of Homeland Security,
12	shall work with international partners, including the
13	United Nations High Commissioner for Refugees, to sup-
14	port and strengthen the domestic capacity of countries in
15	the Western Hemisphere to process and accept refugees
16	for resettlement and adjudicate asylum claims, including
17	by—
18	(1) providing support and technical assistance
19	to expand and improve the capacity to identify, proc-
20	ess, and adjudicate refugee claims, adjudicate appli-
21	cations for asylum, or otherwise accept refugees re-
22	ferred for resettlement by the United Nations High
23	Commissioner for Refugees or host nations, includ-

ing by increasing the number of refugee and asylum

1	officers who are trained in the relevant legal stand-
2	ards for adjudicating claims for protection;
3	(2) establishing and expanding safe and secure
4	refugee reception centers to facilitate the safe and
5	orderly movement of individuals and families seeking
6	international protection;
7	(3) improving national refugee and asylum reg-
8	istration systems to ensure that any person seeking
9	refugee status, asylum, or other humanitarian pro-
10	tections—
11	(A) receives due process and meaningful
12	access to existing humanitarian protections;
13	(B) is provided with adequate information
14	about his or her rights, including the right to
15	seek protection;
16	(C) is properly screened for security, in-
17	cluding biographic and biometric capture; and
18	(D) receives appropriate documents to pre-
19	vent fraud and ensure freedom of movement
20	and access to basic social services; and
21	(4) developing the capacity to conduct best in-
22	terest determinations for unaccompanied children
23	with international protection needs to ensure that
24	such children are properly registered and that their
25	claims are appropriately considered.

1	(b) DIPLOMATIC ENGAGEMENT AND COORDINA-
2	TION.—The Secretary of State, in coordination with the
3	Secretary of Homeland Security, as appropriate, shall—
4	(1) carry out diplomatic engagement to secure
5	commitments from governments to resettle refugees
6	from Central America; and
7	(2) take all necessary steps to ensure effective
8	cooperation among governments resettling refugees
9	from Central America.
10	SEC. 202. FURTHER STRENGTHENING REGIONAL HUMANI-
11	TARIAN RESPONSES IN THE WESTERN HEMI-
12	SPHERE.
13	The Secretary of State, in consultation with the Sec-
14	retary of Homeland Security, and in coordination with
15	international partners, including the United Nations High
16	Commissioner for Refugees, shall support and coordinate
17	with the government of each country hosting a significant
18	population of refugees and asylum seekers from El Sal-
19	vador, Guatemala, and Honduras to—
20	(1) establish and expand temporary shelter and
21	shelter network capacity to meet the immediate pro-
22	tection and humanitarian needs of refugees and asy-
23	lum seekers, including shelters for families, women,
24	unaccompanied children, and other vulnerable popu-
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1	(2) deliver gender-, trauma-, and age-sensitive
2	humanitarian assistance to refugees and asylum
3	seekers, including access to accurate information,
4	legal representation, education, livelihood opportuni-
5	ties, cash assistance, and health care;
6	(3) establish and expand sexual, gender-based,
7	and domestic violence prevention, recovery, and hu-
8	manitarian programming;
9	(4) fund national- and community-led humani-
10	tarian organizations in humanitarian response; and
11	(5) support local integration initiatives to help
12	refugees and asylum seekers rebuild their lives and
13	contribute in a meaningful way to the local economy
14	in their host country.
15	SEC. 203. INFORMATION CAMPAIGN ON DANGERS OF IR-
16	REGULAR MIGRATION.
17	(a) In General.—The Secretary of State, in con-
18	sultation with the Secretary of Homeland Security, shall
19	design and implement public information campaigns in El
20	Salvador, Guatemala, and Honduras to—
21	(1) disseminate information about the potential
22	dangers of travel to the United States;
2223	dangers of travel to the United States; (2) provide accurate information about United

1	(3) provide accurate information about the
2	availability of asylum and other humanitarian pro-
3	tections in countries in the Western Hemisphere.
4	(b) Elements.—The information campaigns imple-
5	mented pursuant to subsection (a) shall, to the greatest
6	extent possible—
7	(1) be targeted at regions with high rates of vi-
8	olence, high levels of out-bound migration, or signifi-
9	cant populations of internally displaced persons;
10	(2) be in local languages;
11	(3) employ a variety of communications media
12	and
13	(4) be developed in consultation with program
14	officials at the Department of Homeland Security,
15	the Department of State, and other government
16	nonprofit, or academic entities in close contact with
17	migrant populations from El Salvador, Guatemala
18	and Honduras, including repatriated migrants.
19	SEC. 204. DEFINITIONS.
20	In this title—
21	(1) the term "internally displaced persons"
22	means persons or groups of persons who have been
23	forced to leave their homes or places of habitual res-
24	idence, in particular due to armed conflict, general-

ized violence, violations of human rights, or natural

1	or human-made disasters, and who have not crossed
2	an internationally recognized state border;
3	(2) the term "international protection" means
4	asylum status, refugee status, protection under the
5	Convention Against Torture, and other regional pro-
6	tection status available in the Western Hemisphere;
7	and
8	(3) the term "best interest determination"
9	means a formal process with procedural safeguards
10	designed to give primary consideration to the child's
11	best interests in decisionmaking.
12	SEC. 205. REPORTING REQUIREMENT.
13	Not later than 90 days after the date of the enact-
14	ment of this Act, the Secretary of State, in consultation
15	with the Secretary of Homeland Security, shall submit a
16	report describing the plans of the Secretary of State to
17	assist in developing the refugee and asylum processing ca-
18	pabilities described in this title to—
19	(1) the Committee on the Judiciary of the
20	House of Representatives;
21	(2) the Committee on Foreign Affairs of the
22	House of Representatives;
23	(3) the Committee on Appropriations of the
24	House of Representatives:

1	(4) the Committee on the Judiciary of the Sen-
2	ate;
3	(5) the Committee on Foreign Relations of the
4	Senate; and
5	(6) the Committee on Appropriations of the
6	Senate.
7	TITLE III—MANAGING MIGRA-
8	TION THROUGH REFUGEE RE-
9	SETTLEMENT, COMPLEMEN-
10	TARY PATHWAYS, AND
11	STRENGTHENING REPATRI-
12	ATION INITIATIVES.
13	SEC. 301. IDENTIFICATION, SCREENING, AND PROCESSING
14	OF REFUGEES AND OTHER INDIVIDUALS ELI-
15	GIBLE FOR LAWFUL ADMISSION TO THE
16	UNITED STATES.
17	(a) Designated Processing Centers.—
18	(1) In general.—Not later than 90 days after
19	the date of the enactment of this Act, the Secretary
20	of State, in consultation with the Secretary of
21	Homeland Security, shall enter into agreements for
22	the establishment by the Secretary of Homeland Se-
23	curity of Designated Processing Centers for the reg-
24	istration, screening, and processing of refugees and
25	other eligible individuals in North and Central

1	America, and the resettlement or relocation of these
2	individuals to the United States or other countries.
3	(2) Locations.—One or more Designated
4	Processing Centers shall be established in a safe and
5	secure location identified by the United States and
6	the host government in—
7	(A) El Salvador;
8	(B) Guatemala;
9	(C) Honduras;
10	(D) Mexico;
11	(E) Costa Rica; and
12	(F) any other country deemed appropriate
13	by the Secretary of State to accept and process
14	requests and applications under this title, in-
15	cluding any country in North or Central Amer-
16	ica hosting significant numbers of refugees or
17	other displaced individuals.
18	(b) Assistant Director of Regional Proc-
19	ESSING.—
20	(1) In general.—There shall be an Assistant
21	Director of Regional Processing, who shall report to
22	the Director of U.S. Citizenship and Immigration
23	Services, and who shall oversee the establishment
24	and operation of all Designated Processing Centers.

1	(2) Duties.—The Assistant Director of Re-
2	gional Processing, in coordination with the Secretary
3	of Homeland Security and the Director of U.S. Citi-
4	zenship and Immigration Services, shall—
5	(A) coordinate with the Secretary of State
6	and the host country to ensure that each Des-
7	ignated Processing Center is safe, secure, and
8	reasonably accessible to the public to facilitate
9	the registration, screening, and processing of
10	individuals under this title;
11	(B) establish standard operating proce-
12	dures for the registration, screening, and proc-
13	essing of individuals under this title;
14	(C) oversee the administration of such pro-
15	cedures; and
16	(D) carry out other duties and powers pre-
17	scribed by the Director of U.S. Citizenship and
18	Immigration Services.
19	(e) Personnel.—
20	(1) Refugee officers and related per-
21	SONNEL.—The Secretary of Homeland Security, in
22	consultation with the Director of U.S. Citizenship
23	and Immigration Services and the Assistant Director
24	of Regional Processing, shall ensure that sufficient

numbers of refugee officers and other personnel are

- assigned to each Designated Processing Center to fulfill the requirements of this title.
- 3 (2) Support Personnel.—The Secretary of
 4 Homeland Security and the Attorney General shall
 5 hire and assign sufficient personnel to ensure that
 6 absent exceptional circumstances, all security and
 7 law enforcement background checks required under
 8 this title are completed in 180 days or less.

(d) Operations.—

- (1) In General.—Absent extraordinary circumstances, each Designated Processing Center shall commence operations not later than 270 days after the date of the enactment of this Act.
- (2) PRODUCTIVITY.—The Secretary of Homeland Security, in coordination with the Secretary of State, shall monitor the activities of each Designated Processing Center and establish metrics and criteria for evaluating the productivity of each Designated Processing Center.
- (3) CONTINUING OPERATIONS.—Each Designated Processing Center shall remain in operation for at least five fiscal years, and shall continue in operation until such time as the Secretary of Homeland Security, in consultation with the Secretary of State, determines, under the metrics and criteria es-

- 1 tablished under paragraph (2), that for at least 4
- 2 consecutive calendar quarters the Designated Proc-
- 3 essing Center has failed to maintain sufficient pro-
- 4 ductivity.
- 5 (e) Congressional Reports.—Not later than Jan-
- 6 uary 31 following the end of each fiscal year, and begin-
- 7 ning with the first fiscal year that at least one Designated
- 8 Processing Center commences operations, the Secretary of
- 9 Homeland Security, in consultation with the Secretary of
- 10 State, shall submit a report to the Committee on the Judi-
- 11 ciary and the Committee on Foreign Affairs of the House
- 12 of Representatives and to the Committee on the Judiciary
- 13 and the Committee on Foreign Relations of the Senate
- 14 on the number of individuals who have been registered,
- 15 screened, and processed for benefits under this title at
- 16 each Designated Processing Center, including the number
- 17 of benefits requests that have been approved and the num-
- 18 ber of benefits requests that have been denied.

19 SEC. 302. REGISTRATION AND INTAKE.

- 20 (a) Registration.—Each Designated Processing
- 21 Center shall receive and register individuals seeking to
- 22 apply for benefits under this title.
- 23 (b) Intake.—Consistent with this title, registered in-
- 24 dividuals shall be assessed to determine the benefits for
- 25 which they may be eligible, including—

- 1 (1) refugee resettlement pursuant to the Cen-2 tral American Refugee Program described in section 3 303; (2) the Central American Minors Program de-5 scribed in section 304; 6 (3) the Central American Family Reunification 7 Parole Program described in section 305; and 8 (4) referral for suitable temporary worker pro-9 grams under the Central American Worker Referral 10 Program described in section 306. 11 (c) Expedited Processing.—Expedited processing 12 of applications and requests under this title shall be granted in emergency situations, for humanitarian reasons, or if other circumstances warrant expedited treatment in the 14 15 exercise of discretion. 16 SEC. 303. CENTRAL AMERICAN REFUGEE PROGRAM. 17 (a) In General.—In addition to any refugees designated for admission under section 207 of the Immigra-18
- tion and Nationality Act (8 U.S.C. 1157), in each of fiscal 19
- years 2020, 2021, 2022, 2023, and 2024, not less than
- 21 100,000 nationals of El Salvador, Guatemala, and Hon-
- 22 duras combined shall be admitted into the United States
- 23 under this section. Admission under this subsection shall
- be available to any such national who registers at a Des-
- ignated Processing Center and is determined to be admis-

1 sible as a refugee of special humanitarian concern to the

2 United States consistent with this section.

(b) Initial Processing.—

- (1) In General.—Any individual who registers at a Designated Processing Center and who expresses a fear of persecution or an intention to apply for refugee status may make an application for refugee resettlement under this section. Upon filing of a completed application, the applicant shall be referred to a refugee officer for further processing consistent with this section.
- (2) Submission of Biographic and Biometric Ric Data.—An applicant described in paragraph (1) shall be required to submit biographic and biometric data in accordance with procedures established by the Assistant Director of Regional Processing. The Assistant Director shall provide an alternative procedure for applicants who are unable to provide all required biographic and biometric data due to a physical or mental impairment.
- (3) Background Checks.—The Assistant Director of Regional Processing shall utilize biometric, biographic, and other appropriate data to conduct security and law enforcement background checks of applicants to determine whether there is any crimi-

- nal, national security, or other ground that would render the applicant ineligible for admission as a refugee under section 207 of the Immigration and Nationality Act (8 U.S.C. 1157).
 - (4) Orientation.—The Assistant Director of Regional Processing shall provide prospective applicants for refugee resettlement with information on applicable requirements and legal standards. All orientation materials, including application forms and instructions, shall be provided in English and Spanish.
 - (5) International organizations.—The Secretary of State, in consultation with the Secretary of Homeland Security, shall enter into agreements with international organizations, including the United Nations High Commissioner for Refugees, to facilitate the processing and preparation of case files for applicants under this section.

(c) ADJUDICATION OF APPLICATIONS.—

(1) IN GENERAL.—Not later than 60 days after the date on which an applicant is referred under subsection (b)(1), the applicant shall be interviewed by a refugee officer for a determination of whether the applicant is a refugee of special humanitarian concern, as described in paragraph (5).

- (2) Decision.—Not later than 14 days after the date on which an applicant is interviewed under paragraph (1), the refugee officer shall issue a written decision on the application.
 - (3) APPROVAL OF APPLICATION.—If the refugee officer approves an application under this section, the applicant shall be processed for resettlement to the United States as a refugee under section 207 of the Immigration and Nationality Act. The security and law enforcement background checks required under subsection (b)(3) shall be completed, to the satisfaction of the Assistant Director of Regional Processing, before the date on which an approved applicant may be admitted to the United States.
 - (4) Denial of application.—If the refugee officer denies an application under this section, the officer shall include a reasoned, written explanation for the denial and refer the applicant for a determination of eligibility for other benefits under this title, consistent with section 302(b). A denied applicant may request review of the decision by a supervisory refugee officer not later than 30 days after the date of the denial. The supervisory refugee officer shall issue a final written decision within 30 days of the request for review.

1	(5) Refugees of special humanitarian
2	CONCERN.—For the purposes of this section, refu-
3	gees of special humanitarian concern to the United
4	States shall include individuals who have suffered, or
5	have a well-founded fear of suffering—
6	(A) domestic, sexual, or other forms of
7	gender-based violence, including persecution
8	based on sexual orientation or gender identity;
9	(B) violence, extortion, or other forms of
10	persecution (including forced recruitment) com-
11	mitted by gangs or other organized criminal or-
12	ganizations;
13	(C) a severe form of trafficking in persons;
14	or
15	(D) other serious human rights abuses.
16	(6) Spouses and minor children.—The
17	spouse or child of any applicant who qualifies for ad-
18	mission under section 207(c) of the Immigration and
19	Nationality Act shall be granted the same status as
20	the applicant if accompanying or following to join
21	such applicant, consistent with such section.
22	(7) Refugee status.—An individual who is
23	admitted to the United States as a refugee under
24	this section shall enjoy the same rights and privi-

leges and shall be subject to the same grounds for

1	termination of refugee status as provided in sections
2	207 and 209 of the Immigration and Nationality
3	Act.
4	(8) Fees.—No fee shall be imposed for the fil-
5	ing, processing, or adjudication of an application
6	under this section.
7	(d) Optional Referral to Other Countries.—
8	(1) In General.—Notwithstanding subsection
9	(b), an applicant for refugee resettlement under this
10	section may be referred to another country for the
11	processing of the applicant's refugee claim if—
12	(A) another country agrees to immediately
13	process the applicant's refugee claim in accord-
14	ance with the terms and procedures of a bilat-
15	eral agreement under paragraph (2); and
16	(B) the applicant lacks substantial ties to
17	the United States as defined in paragraph (3)
18	or requests resettlement to a country other than
19	the United States.
20	(2) Bilateral agreements for referral
21	OF REFUGEES.—
22	(A) IN GENERAL.—The Secretary of State,
23	in consultation with the Secretary of Homeland
24	Security, shall enter into bilateral agreements
25	with other countries for the referral, processing,

and resettlement of individuals who register with a Designated Processing Center and seek to apply for refugee resettlement under this section. Such agreements shall be limited to countries with the demonstrated capacity to accept and adjudicate applications for refugee status, and other forms of international protection, and resettle refugees consistent with obligations under the 1951 United Nations Convention Relating to the Status of Refugees and the 1967 United Nations Protocol Relating to the Status of Refugees.

- (B) International organizations.—
 The Secretary of State, in consultation with the Secretary of Homeland Security, shall enter into agreements with international organizations, including the United Nations High Commissioner for Refugees, to facilitate the referral, processing, and resettlement of individuals covered under this paragraph.
- (3) Substantial ties defined.—An individual has substantial ties to the United States if the individual—

1	(A) has a spouse, parent, son, daughter,
2	sibling, grandparent, aunt, or uncle who resides
3	in the United States;
4	(B) can demonstrate previous residence in
5	the United States for not less than 2 years; or
6	(C) can otherwise demonstrate substantial
7	ties to the United States as defined by the Sec-
8	retary of Homeland Security.
9	(e) Emergency Relocation Coordination.—The
10	Secretary of State, in consultation with the Secretary of
11	Homeland Security, shall enter into bilateral or multilat-
12	eral agreements with other Western Hemisphere countries
13	to establish safe and secure emergency transit centers for
14	individuals who register at a Designated Processing Cen-
15	ter, are deemed to face an imminent risk of harm, and
16	require temporary placement in a safe location pending
17	a final decision on an application under this section. Such
18	agreements shall be developed in consultation with the
19	United Nations High Commissioner for Refugees and
20	shall conform to international humanitarian standards.
21	(f) Expansion of Refugee Corps.—Not later than
22	60 days after the date of the enactment of this Act, and
23	subject to the availability of amounts provided in advance

24 in appropriation Acts, the Secretary of Homeland Security

1	shall appoint additional refugee officers as may be nec-
2	essary to carry out this section.
3	SEC. 304. CENTRAL AMERICAN MINORS PROGRAM.
4	(a) Eligibility.—If it is determined as a result of
5	the assessment under section 302(b) that an alien is eligi-
6	ble for special immigrant status in accordance with this
7	subsection, the Designated Processing Center shall accept
8	a petition for such status filed by the alien, or on behalf
9	of the alien by a parent or legal guardian, and, subject
10	to subsection (d) and notwithstanding any other provision
11	of law, the Secretary of Homeland Security shall provide
12	the alien with status as a special immigrant under section
13	101(a)(27) of the Immigration and Nationality Act. An
14	alien shall be eligible under this subsection if the alien—
15	(1) is a national of El Salvador, Honduras, or
16	Guatemala;
17	(2) is an unmarried child (as defined in section
18	101(b)(1) of the Immigration and Nationality Act)
19	of an individual who is lawfully present in the
20	United States;
21	(3) is otherwise eligible to receive an immigrant
22	visa; and
23	(4) is otherwise admissible to the United States

(excluding the grounds of inadmissibility specified in

- 1 section 212(a)(4) of the Immigration and Nation-
- 2 ality Act).
- 3 (b) MINOR CHILDREN.—Any child (as defined in sec-
- 4 tion 101(b)(1) of the Immigration and Nationality Act)
- 5 of an alien described in subsection (b) is entitled to the
- 6 same special immigrant status if accompanying or fol-
- 7 lowing to join the alien.

8 (c) Numerical Limitations.—

- 9 (1) In general.—The total number of aliens
- who may be provided special immigrant status under
- this section may not exceed 10,000 per year for the
- 12 fiscal year during which at least one Designated
- 13 Processing Center commences operations, and for
- each of the four fiscal years that immediately follow.
- 15 (2) Exclusion from numerical limita-
- 16 Tions.—Aliens provided special immigrant status
- 17 under this section shall not be counted against any
- numerical limitation under section 201, 202, or 203
- of the Immigration and Nationality Act.
- 20 (3) Carry forward.—If the numerical limita-
- 21 tion under paragraph (1) is not reached during a
- given fiscal year, the numerical limitation under
- such paragraph for the following fiscal year shall be
- increased by a number equal to the difference be-
- 25 tween—

- 1 (A) the total number of aliens provided 2 special immigrant status under paragraph (1) 3 for the given fiscal year; and
- 4 (B) the number of aliens provided special 5 immigrant status under this section during the 6 given fiscal year.

(d) Petition and Adjudication.—

- (1) In GENERAL.—Absent exceptional circumstances, an eligible alien shall be permitted to submit a petition for special immigrant status under this section up to 90 days after the date the alien was determined to be eligible for such status.
- (2) Adjudication deadlines.—Absent exceptional circumstances, petitions submitted under this section shall be adjudicated not later than 180 days after submission.
- (3) APPLICANTS UNDER PRIOR CAM PROGRAM.—The Secretary of Homeland Security shall deem an application filed under the Central American Minors Refugee Program, established on December 1, 2014 and terminated on August 16, 2017, and which was not the subject of a final disposition prior to January 31, 2018, to be a petition filed under this section. Absent exceptional circumstances, the Secretary shall make a final determination on

such petitions not later than 180 days after the date of enactment of this Act. The Secretary shall promptly notify all relevant parties of the conversion of a CAM application into a special immigrant petition, and shall provide instructions for withdrawal of the petition if the alien no longer wishes to proceed with the requested relief.

(4) Biometrics and background checks.—

- (A) Submission of biometric and biographic data immigrant status under this section shall be required to submit biometric and biographic data in accordance with procedures established by the Assistant Director of Regional Processing. The Assistant Director shall provide an alternative procedure for applicants who are unable to provide all required biometric data due to a physical or mental impairment.
- (B) Background Checks.—The Assistant Director of Regional Processing shall utilize biometric, biographic, and other appropriate data to conduct security and law enforcement background checks of petitioners to determine whether there is any criminal, national security, or other ground that would render the applicant

1	ineligible	for	special	immigrant	status	under
2	this section	on.				

3 (C) COMPLETION OF BACKGROUND 4 CHECKS.—The security and law enforcement 5 background checks required under subpara-6 graph (B) shall be completed, to the satisfac-7 tion of the Assistant Director of Regional Proc-8 essing, before the date on which a petition for 9 special immigrant status under this section may 10 be approved.

11 SEC. 305. CENTRAL AMERICAN FAMILY REUNIFICATION PA-

12 ROLE PROGRAM.

- 13 (a) IN GENERAL.—If it is determined as a result of
 14 the assessment under section 302(b) that an alien is eligi15 ble for parole in accordance with this subsection, the Des16 ignated Processing Center shall accept a completed appli17 cation for parole filed by the alien, or on behalf of the
 18 alien by a parent or legal guardian, and the Secretary of
 19 Homeland Security shall grant parole, as provided under
- 20 section 212(d)(5), to that alien. An alien shall be eligible
- 21 under this subsection if the alien—
- 22 (1) is a national of El Salvador, Guatemala, or
- 23 Honduras;

- (2) is the beneficiary of an approved immigrant visa petition under section 203(a) of the Immigration and Nationality Act; and
 - (3) does not have an immigrant visa that is immediately available but the visa is expected to be available within 5 years of the date the alien registers with a Designated Processing Center.

(b) APPLICATION AND ADJUDICATION.—

- (1) In GENERAL.—Absent exceptional circumstances, an eligible alien shall be permitted to submit an application for parole under this section up to 90 days after the date the alien is determined to be eligible for parole.
- (2) Adjudication deadlines.—Absent exceptional circumstances, applications submitted under this section shall be adjudicated not later than 180 days after submission.

(3) BIOMETRICS AND BACKGROUND CHECKS.—

(A) Submission of biometric and bio-Graphic data.—Applicants for parole under this section shall be required to submit biometric and biographic data in accordance with procedures established by the Assistant Director of Regional Processing. The Assistant Director shall provide an alternative procedure for appli-

- cants who are unable to provide all required biometric data due to a physical or mental impairment.
 - (B) Background Checks.—The Assistant Director of Regional Processing shall utilize biometric, biographic, and other appropriate data to conduct security and law enforcement background checks of applicants to determine whether there is any criminal, national security, or other ground that would render the applicant ineligible for parole under this section.
 - (C) COMPLETION OF BACKGROUND CHECKS.—The security and law enforcement background checks required under subparagraph (B) shall be completed to the satisfaction of the Assistant Director of Regional Processing before the date on which an application for parole may be approved.
 - (4) APPROVAL.—Designated Processing Centers shall issue appropriate travel documentation to aliens granted parole. Such documentation must be presented to U.S. Customs and Border Protection at a port of entry for parole into the United States within 120 days of issuance.

1	SEC. 306. CENTRAL AMERICAN WORKER REFERRAL PRO-
2	GRAM.
3	(a) In General.—An alien who registers with a
4	Designated Processing Center shall be screened for refer-
5	ral for suitable temporary worker programs as provided
6	in this section.
7	(b) Qualifying Temporary Worker Pro-
8	GRAMS.—In accordance with the standard operating pro-
9	cedures described in section 301(b)(2)(B) of this title, and
10	using tools and resources developed by the Secretary of
11	Homeland Security in consultation with the Secretary of
12	Labor, Designated Processing Centers shall—
13	(1) connect prospective workers to U.S. employ-
14	ers or recruiters seeking temporary workers to per-
15	form agricultural labor or services as described in
16	section 101(a)(15)(H)(ii)(a) of the Immigration and
17	Nationality Act, or other temporary or seasonal
18	work as described in section $101(a)(15)(H)(ii)(b)$ of
19	the Immigration and Nationality Act; and
20	(2) connect prospective workers to an organiza-
21	tion, approved by the Department of State to spon-
22	sor exchange visitors as described under section
23	101(a)(15)(J) of the Immigration and Nationality
24	Act, for placement as an au pair with a qualified
25	host family in the United States.

1	(c) Other Temporary Work Programs.—The
2	Secretary of Homeland Security, in consultation with the
3	Secretary of Labor, may, as a matter of discretion, develop
4	tools and resources and establish procedures to allow Des-
5	ignated Processing Centers to connect prospective workers
6	to other temporary employment, training, or exchange vis-
7	itor opportunities in the United States that require non-
8	immigrant visa sponsorship.
9	(d) Eligibility.—Eligibility for referral under this
10	section shall be limited to nationals of El Salvador, Guate-
11	mala, or Honduras who—
12	(1) have registered with a Designated Proc-
13	essing Center; and
14	(2) have agreed in writing to participate in the
15	referral program.
16	Eligible individuals shall only be referred to prospective
17	employers or designated organizations for possible visa
18	sponsorship and employment in an area or areas in which
19	the individual has indicated a willingness and desire to
20	work.
21	(e) Limitations.—Nothing in this section shall be
22	construed—
23	(1) to limit the obligations of an employer, re-
24	cruiter, designated organization, or other entity to

fulfill all requirements for nonimmigrant visa spon-

- 1 sorship as required under the relevant provisions of
- 2 the Immigration and Nationality Act and regulations
- 3 issued by the Secretary of Homeland Security or the
- 4 Attorney General;
- 5 (2) to guarantee employment or visa sponsor-
- 6 ship for any prospective worker who registers with
- 7 a Designated Processing Center; or
- 8 (3) to allow a Designated Processing Center,
- 9 employer, recruiter, or designated organization to
- charge or collect any placement or referral fee for
- services rendered under this section.
- 12 SEC. 307. INFORMATIONAL CAMPAIGN; CASE STATUS HOT-
- 13 LINE.
- 14 (a) Informational Campaign.—The Secretary of
- 15 Homeland Security shall implement an informational cam-
- 16 paign, in English and Spanish, in the United States, El
- 17 Salvador, Guatemala, and Honduras to increase aware-
- 18 ness of the provisions of this title.
- 19 (b) Case Status Hotline.—Not later than 90 days
- 20 after the date of the enactment of this Act, the Secretary
- 21 of Homeland Security shall establish a case status hotline
- 22 providing confidential processing information on pending
- 23 cases.

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1	TITLE IV—IMPROVING BORDER
2	INFRASTRUCTURE FOR FAMI-
3	LIES AND CHILDREN; CRACK-
4	ING DOWN ON CRIMINAL OR-
5	GANIZATIONS.
6	SEC. 401. ADDITIONAL U.S. CUSTOMS AND BORDER PRO-
7	TECTION PERSONNEL.
8	(a) Officers.—The Commissioner of U.S. Customs
9	and Border Protection shall, every fiscal year, hire, train,
10	and assign not fewer than 200 new officers above the level
11	as of September 30 of the immediately preceding fiscal
12	year until the total number of officers equals the require-
13	ments identified each year in the Workload Staffing Model
14	issued by the Commissioner pursuant to the Department
15	of Homeland Security Appropriations Act, 2012 (herein-
16	after in this title referred to as the "Workload Staffing
17	Model").
18	(b) Protection of Human Rights and Child
19	Welfare.—
20	(1) Humanitarian specialists and child
21	WELFARE PROFESSIONALS.—Not later than the last
22	day of the first fiscal year after the date of enact-
23	ment of this Act, the Commissioner of U.S. Customs

and Border Protection shall hire, train, and assign

not fewer than 100 new humanitarian specialists

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and not fewer than 100 new child welfare professionals. The Commissioner shall thereafter annually hire, train, and assign an additional 100 specialists and 100 professionals under this section until the Commissioner determines that a sufficient number of such specialists and professionals are available to adequately provide for the protection of the health and welfare of aliens arriving at the border or in the custody of the Commissioner, including the requirements of sections 404 and 405. The total number of such specialists and professionals may not be less than the requirements identified in the Workload Staffing Model. The Commissioner is authorized to enter into such contracts as may be necessary to carry out this subsection, including with independent child welfare professionals.

(2) QUALIFIED EXPERTS IN PEDIATRIC MEDI-CINE.—The Commissioner of U.S. Customs and Border Protection shall, every fiscal year, hire, train, and assign qualified experts in pediatric medicine in such numbers as the Commissioner determines appropriate to adequately provide for the health needs of children arriving at the border or in the custody of the Commissioner, including the requirements of sections 404 and 405.

- 1 (c) AGRICULTURAL SPECIALISTS.—The Commis-
- 2 sioner of U.S. Customs and Border Protection shall, every
- 3 fiscal year, hire, train, and assign not fewer than 100 new
- 4 agricultural specialists above the level as of September 30
- 5 of the immediately preceding fiscal year until the total
- 6 number of such specialists equals the requirements identi-
- 7 fied each year in the Agriculture Resource Allocation
- 8 Model developed by the Commissioner. The Commissioner
- 9 is authorized to enter into such contracts as may be nec-
- 10 essary to carry out this subsection.
- 11 (d) Support Staff.—The Commissioner of U.S.
- 12 Customs and Border Protection is authorized to hire,
- 13 train, and assign support staff, including technicians and
- 14 interpreters, to perform non-law enforcement administra-
- 15 tive functions to support all personnel of U.S. Customs
- 16 and Border Protection. The Commissioner is authorized
- 17 to enter into such contracts as may be necessary to carry
- 18 out this subsection.
- 19 (e) Office of Professional Responsibility.—
- 20 The Commissioner of U.S. Customs and Border Protec-
- 21 tion shall hire, train, and assign sufficient Office of Pro-
- 22 fessional Responsibility special agents to ensure that there
- 23 is one such special agent for every 30 officers to inves-
- 24 tigate criminal and administrative matters and misconduct
- 25 by officers and other employees of U.S. Customs and Bor-

- 1 der Protection. The Commissioner is authorized to enter
- 2 into such contracts as may be necessary to carry out this
- 3 subsection.
- 4 (f) Traffic Forecasts.—In calculating the number
- 5 of U.S. Customs and Border Protection officers needed
- 6 at each land, air, and maritime port of entry through the
- 7 Workload Staffing Model, the Office of Field Operations
- 8 of U.S. Customs and Border Protection shall—
- 9 (1) rely on data collected regarding the inspec-
- tions and other activities conducted at each such
- 11 port of entry; and
- 12 (2) consider volume due to regional humani-
- tarian conditions, seasonal increases, other projected
- changes in commercial and passenger volumes, the
- most current commercial forecasts, and other rel-
- evant information.
- 17 (g) Staffing Updates.—Not later than 90 days
- 18 after the date of enactment of this Act, the Commissioner
- 19 of U.S. Customs and Border Protection shall report to
- 20 Congress on the status of efforts to implement subsections
- 21 (a) through (e).
- 22 (h) AMENDMENT.—Subparagraph (A) of section
- 23 411(g)(5) of the Homeland Security Act of 2002 (6)
- 24 U.S.C. 211(g)(5)) is amended—

(1) by striking "model" and inserting "mod-1 2 els"; (2) by inserting "humanitarian and agricultural 3 4 specialists, child welfare professionals," before "and 5 support personnel"; and 6 (3) by inserting before the period at the end the 7 following: ", and shall also provide information con-8 cerning the progress made toward meeting officer, 9 humanitarian and agriculture specialists, child wel-10 fare professionals, and support staff hiring targets, 11 while accounting for attrition". (i) GAO REPORT.—If by March 31, 2020, the Com-12 missioner of U.S. Customs and Border Protection has not hired at least 100 additional humanitarian specialists and 14 15 100 child welfare professionals in accordance with subsection (b) or at least 200 additional U.S. Customs and 16 Border Protection officers in accordance with subsection 18 (a), and in any subsequent fiscal year in which the staffing levels specified in the applicable Workload Staffing Model 19 have not been achieved, the Comptroller General of the 20 21 United States shall— 22 (1) conduct a review of U.S. Customs and Bor-23 der Protection hiring policies and processes to iden-24 tify factors contributing to such levels not being

1	achieved and any other issues related to hiring by
2	U.S. Customs and Border Protection;
3	(2) consider attrition levels within the Office of
4	Field Operations to identify associated factors con-
5	tributing to attrition within the workforce of such
6	Office; and
7	(3) submit to the Committee on Homeland Se-
8	curity of the House of Representatives and the Com-
9	mittee on Homeland Security and Governmental Af-
10	fairs of the Senate a report that describes the re-
11	sults of the review and consideration under para-
12	graphs (1) and (2), respectively, and that contains
13	recommendations to enhance the likelihood of achiev-
14	ing such staffing levels.
15	SEC. 402. PORTS OF ENTRY INFRASTRUCTURE ENHANCE-
16	MENT REPORT.
17	Not later than 90 days after the date of the enact-
18	ment of this Act, the Commissioner of U.S. Customs and
19	Border Protection shall submit to the Committee on
20	Homeland Security of the House of Representatives and
21	the Committee on Homeland Security and Governmental
22	Affairs of the Senate a report that identifies—
23	(1) infrastructure improvements at ports of
24	entry that would enhance the ability of U.S. Cus-
25	toms and Border Protection officers to process and

- 1 protect refugees and asylum seekers, facilitate daily 2 pedestrian and vehicular trade and traffic, and de-3 tect, interdict, disrupt, and prevent fentanyl, other synthetic opioids, and other narcotics and 5 psychoactive substances and associated contraband 6 from entering the United States, including a descrip-7 tion of circumstances in which effective technology 8 in use at certain ports of entry cannot be imple-9 mented at other ports of entry;
 - (2) detection equipment that would improve the ability of such officers to identify such drugs and other dangers that are being illegally transported into the United States; and
 - (3) safety equipment that would protect such officers from accidental exposure to such drugs or other dangers associated with the inspection of potential drug traffickers.
- 18 SEC. 403. GENERAL SHORT-TERM CUSTODY STANDARDS IN
- 19 CUSTOMS AND BORDER PROTECTION FACILI-
- 20 TIES.

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- 21 (a) IN GENERAL.—Not later than 180 days after the
- 22 date of the enactment of this Act, the Secretary of Home-
- 23 land Security, acting through the head of the Office of
- 24 Civil Rights and Civil Liberties of the Department of
- 25 Homeland Security, in consultation with the Commis-

- 1 sioner of U.S. Customs and Border Protection, shall es-
- 2 tablish short-term custody standards providing for basic
- 3 minimum standards of care, intake procedures, and capac-
- 4 ity guidelines at all U.S. Customs and Border Protection
- 5 facilities holding individuals in the agency's custody, in-
- 6 cluding the following:
- 7 (1) U.S. Border Patrol stations.
- 8 (2) Ports of entry.
- 9 (3) Checkpoints.
- 10 (4) Forward operating bases.
- 11 (5) Secondary inspection areas.
- 12 (6) Short-term custody facilities.
- 13 (b) REQUIREMENTS.—All U.S. Customs and Border
- 14 Protection and subcontracted or cooperating entity per-
- 15 sonnel shall undergo mandatory training on all standards
- 16 established in accordance with subsection (a), shall ensure
- 17 that detention space capacity will not be exceeded except
- 18 in emergency circumstances, and shall ensure that all indi-
- 19 viduals in agency custody receive the following:
- 20 (1) Potable water and a snack, and, if detained
- 21 for more than five hours, a nutritious meal with reg-
- 22 ular meals and snacks, thereafter.
- 23 (2) Medically appropriate meals and snacks for
- pregnant women and individuals with identifiable
- 25 medical needs.

- 1 (3) Adequate bathroom and shower facilities, as
 2 well as basic toiletries and hygiene items, including
 3 soap, a toothbrush, toilet paper, and other items ap4 propriate for the age and gender identification of
 5 such individuals, including diapers and feminine hy6 giene products.
 - (4) A cot, clean linens, and blankets, if detained for more than five hours.
 - (5) Adequate lighting and climate control that achieves a reasonable indoor temperature.
 - (6) Adequate protection from the elements, including sun shades, for outside holding areas.
 - (7) A physical and mental health screening conducted promptly upon arrival in a manner that complies with the requirements for such screenings specified in the National Commission for Correctional Health Care Jails Standards, as well as information about the availability of, and access to, health care services that is communicated in a form and language such individuals are known to understand.
 - (8) Immediate physical and mental health needs addressed by a qualified health care professional as soon as possible.
- 24 (9) Prompt notice of the ability to make tele-25 phone calls and the procedures therefore.

1	(10) Prompt notice of phone numbers to file a
2	complaint with the Office of the Inspector General
3	of the Department and the Office for Civil Rights
4	and Civil Liberties of the Department.
5	(11) A reasonable accommodation for religious
6	practices.
7	(12) Applicable protections under the Prison
8	Rape Elimination Act of 2003 (42 U.S.C. 15601 et
9	seq.; Public Law 108–79).
10	(13) Safe transport, including prevention of
11	sexual assault during transfer, including in subcon-
12	tracted transportation services, while such individ-
13	uals are transported from a U.S. Customs and Bor-
14	der Protection facility.
15	(c) Further Provisions.—The Commissioner of
16	U.S. Customs and Border Protection shall ensure that all
17	individuals in agency custody—
18	(1) have regular access to consular officials and
19	legal service providers through confidential in-person
20	visits or telephonic communications;
21	(2) receive copies of all signed documents; and
22	(3) are transferred, together with records, in-
23	cluding medical screening records, to an appropriate
24	U.S. Immigration and Customs Enforcement or De-

partment of Health and Human Services Office of

- 1 Refugee Resettlement facility or are safely released
- 2 from short-term custody within 72 hours of appre-
- 3 hension.
- 4 (d) Surveillance of Certain Individuals in
- 5 CBP Custody.—The Commissioner of U.S. Customs and
- 6 Border Protection shall ensure constant surveillance of an
- 7 individual in agency custody who exhibits signs of hos-
- 8 tility, depression, or similar behaviors, or who is reason-
- 9 ably known to pose an elevated suicide risk.
- 10 (e) Physical and Mental Health Assess-
- 11 Ment.—The Commissioner of U.S. Customs and Border
- 12 Protection shall ensure that individuals in agency custody
- 13 for more than 24 hours receive, in addition to the physical
- 14 and mental health screening specified in subsection (b)(7),
- 15 a physical and mental health assessment by a qualified
- 16 healthcare professional. To the extent practicable, such in-
- 17 dividuals with known or readily apparent disabilities, in-
- 18 cluding temporary disabilities, shall be housed in a manner
- 19 that accommodates their mental or physical condition, or
- 20 both, and provides for the safety, comfort, and security
- 21 of such individuals.
- 22 (f) Return of Certain Belongings.—Any lawful,
- 23 nonperishable belongings of an individual in U.S. Customs
- 24 and Border Protection custody that are confiscated by
- 25 personnel operating under Federal authority shall be re-

- 1 turned to such individual prior to the release or repatri-
- 2 ation of such individual.
- 3 (g) Inspection of Short-Term Custody Facili-
- 4 TIES.—Short-term custody facilities shall be inspected at
- 5 least once every year by the Office of the Inspector Gen-
- 6 eral of the Department of Homeland Security, with the
- 7 results made public without the need to submit a request
- 8 under section 552 of title 5, United States Code.
- 9 (h) Consultation.—The Secretary of Homeland
- 10 Security shall seek input from nongovernmental organiza-
- 11 tions regarding their independent opinion of specific U.S.
- 12 Customs and Border Protection facilities and permit reg-
- 13 ular access to such facilities by nongovernmental organiza-
- 14 tions for human rights monitoring.
- 15 (i) Regulations.—Not later than 180 days after the
- 16 date of the enactment of this Act, the Secretary of Home-
- 17 land Security shall promulgate regulations to—
- 18 (1) establish a publicly accessible online system
- allowing any person with the alien number of an in-
- dividual to track the location of that individual in
- 21 U.S. Customs and Border Protection custody held in
- short-term custody, and provide an online list of all
- locations with phone numbers routinely used to hold
- 24 individuals in short-term custody;

- (2) improve the education of individuals in U.S. 1 2 Customs and Border Protection custody regarding 3 administrative procedures and legal rights under United States immigration law, in consultation with the Executive Office for Immigration Review; and 6 (3) ensure notification to Congress and the Of-7 fice of the Inspector General and the Office for Civil 8 Rights and Civil Liberties of the Department of 9 Homeland Security within 48 hours of each instance in which— 10 11 (A) an individual in U.S. Customs and 12 Border Protection custody has died, including 13 during transfer to another facility or while 14 being released; or 15 (B) an individual has died as the result of 16 an encounter with U.S. Customs and Border 17 Protection. 18 (j) Annual Reports.—Not later than 180 days 19 after the date of the enactment of this Act and annually 20 thereafter, the Secretary of Homeland Security shall sub-21 mit to Congress a report that details all instances in which 22 an individual in U.S. Customs and Border Protection cus-
- 24 transfer to another facility or while being released, as well

tody has died in the prior fiscal year, including during

25 as all instances in which an individual has died as the re-

- 1 sult of an encounter with U.S. Customs and Border Pro-
- 2 tection, and the result of any subsequent investigation.
- 3 Such reports shall also detail all instances in which an
- 4 individual, including an individual in the custody of U.S.
- 5 Customs and Border Protection, has suffered serious inju-
- 6 ries requiring hospitalization as a result of the use of force
- 7 by U.S. Customs and Border Protection.
- 8 SEC. 404. STANDARDS FOR CHILDREN IN THE SHORT-TERM
- 9 CUSTODY OF CUSTOMS AND BORDER PRO-
- 10 **TECTION.**
- 11 (a) IN GENERAL.—Not later than 180 days after the
- 12 date of the enactment of this Act, the Secretary of Home-
- 13 land Security, acting through the head of the Office for
- 14 Civil Rights and Civil Liberties of the Department of
- 15 Homeland Security, in consultation with the Commis-
- 16 sioner of U.S. Customs and Border Protection, shall es-
- 17 tablish basic standards of care for the short-term custody
- 18 of children by the Commissioner of U.S. Customs and
- 19 Border Protection.
- 20 (b) Requirements.—The standards required pursu-
- 21 ant to subsection (a) shall include and apply the general
- 22 short term custody standards described in section 403, as
- 23 well as ensure that all children in the custody of the Com-
- 24 missioner of U.S. Customs and Border Protection are

1	placed in a safe and sanitary location, and while in such
2	custody—
3	(1) have available to them at all times diapers
4	diapering supplies, infant formula, and infant feed-
5	ing supplies, as necessary;
6	(2) in the case of any child in such custody for
7	more than 24 hours, have access to—
8	(A) a parent or other member of the fam-
9	ily group, including siblings, grandparents
10	aunts, and uncles in U.S. Customs and Border
11	Protection custody; and
12	(B) daily recreational programs and activi-
13	ties, including recreational time outdoors; and
14	(3) are permitted to make supervised video con-
15	ference calls, if available, and telephone calls to fam-
16	ily members (or legal guardians).
17	(c) Ensuring Children Have Access to Legal
18	RIGHTS.—The Secretary of Homeland Security shall en-
19	sure that on apprehension each child is provided—
20	(1) an interview and screening with a child wel-
21	fare professional; and
22	(2) a video orientation and oral and written no-
23	tice, in a language understood by the child, of the
24	rights of the child under the immigration laws (as

1	such term is defined in section 101 of the Immigra-
2	tion and Nationality Act), including—
3	(A) communication with counsel pursuant
4	to section 292 of such Act (8 U.S.C. 1362); and
5	(B) an applicable complaint mechanism to
6	report any abuse, mistreatment, or misconduct.
7	SEC. 405. CHILD WELFARE AT THE BORDER.
8	(a) Guidelines.—Not later than 180 days after the
9	date of enactment of this Act, the Secretary of Homeland
10	Security, in consultation with the Secretary of Health and
11	Human Services, experts in child development, child wel-
12	fare, and pediatric medicine, and other relevant experts
13	as appropriate, shall, by rule, develop and establish guide-
14	lines for the intake and treatment of children and families
15	in the custody of the Commissioner of U.S. Customs and
16	Border Protection.
17	(b) Mandatory Training.—The Secretary of
18	Homeland Security shall—
19	(1) require all U.S. Customs and Border Pro-
20	tection and subcontracted or cooperating entity per-
21	sonnel, who may have contact with a child at a port
22	of entry or U.S. Border Patrol station to undergo
23	appropriate training, which shall include in-person
24	training, on—

1	(A) the applicable legal authorities, poli-
2	cies, practices, and procedures relating to chil-
3	dren in the custody of U.S. Customs and Bor-
4	der Protection; and
5	(B) child development, trauma, and the
6	manner in which trauma affects the health and
7	behavior of children; and
8	(2) require U.S. Customs and Border Protec-
9	tion personnel to annually undertake continuing
10	training on—
11	(A) identifying and responding to common
12	signs and symptoms of medical distress in chil-
13	dren;
14	(B) best practices with respect to the
15	guidelines developed in accordance with sub-
16	section (a); and
17	(C) changes in the legal authorities, poli-
18	cies, and procedures described in paragraph
19	(1)(A).
20	(c) Sufficient Staffing.—The Commissioner of
21	U.S. Customs and Border Protection shall ensure that
22	sufficient qualified child welfare professionals and quali-
23	fied experts in pediatric medicine are stationed at each
24	port of entry and each U.S. Border Patrol station with
25	a high volume of arriving children to accomplish the duties

1	described in this section without creating an undue delay
2	in the length of time children and apprehended parents
3	and legal guardians remain in the custody of the Commis-
4	sioner of U.S. Customs and Border Protection.
5	(d) Family Unit Tracking Number.—
6	(1) In general.—Not later than 90 days after
7	the date of the enactment of this Act, the Secretary
8	of Homeland Security shall submit to Congress noti-
9	fication that the Secretary has established a system
10	for use by U.S. Customs and Border Protection to
11	assign a family unit tracking number to each mem-
12	ber of a family unit that is apprehended, including
13	each of the following:
14	(A) An apprehended spouse.
15	(B) An apprehended parent or legal guard-
16	ian.
17	(C) A child accompanying an apprehended
18	parent or legal guardian.
19	(D) Each accompanying member of the
20	family group, including siblings, grandparents,
21	aunts, and uncles.
22	(2) REQUIREMENTS.—The Secretary of Home-
23	land Security shall ensure that a family unit track-

1	(A) may be shared among the data sys-
2	tems of—
3	(i) U.S. Customs and Border Protec-
4	tion;
5	(ii) U.S. Immigration and Customs
6	Enforcement; and
7	(iii) the Office of Refugee Resettle-
8	ment of the Department of Health and
9	Human Services;
10	(B) is included on any document per-
11	taining to any member of an apprehended fam-
12	ily unit; and
13	(C) is not deleted or altered, except in the
14	case of an error.
15	(e) Definitions.—In this section:
16	(1) Child.—The term "child" has the meaning
17	given such term in section 101(b)(1) of the Immi-
18	gration and Nationality Act (8 U.S.C. 1101(b)(1)).
19	(2) CHILD WELFARE PROFESSIONAL.—The
20	term "child welfare professional" means an indi-
21	vidual who—
22	(A) is licensed in social work by the rel-
23	evant State welfare agency, and, if applicable,
24	county welfare agency, of a State and county in

1	which the port of entry or U.S. Border Patrol
2	station is located;
3	(B) has direct experience working with
4	children; and
5	(C) is proficient in one or more of the most
6	common languages spoken by children appre-
7	hended at the applicable port of entry or U.S.
8	Border Patrol station.
9	(3) Cooperating entity.—The term "cooper-
10	ating entity" means a State or local entity acting
11	pursuant to an agreement with the Secretary.
12	SEC. 406. ENHANCED INVESTIGATION AND PROSECUTION
12 13	SEC. 406. ENHANCED INVESTIGATION AND PROSECUTION OF HUMAN SMUGGLING NETWORKS AND
13	OF HUMAN SMUGGLING NETWORKS AND
13 14	OF HUMAN SMUGGLING NETWORKS AND TRAFFICKING ORGANIZATIONS.
13 14 15	OF HUMAN SMUGGLING NETWORKS AND TRAFFICKING ORGANIZATIONS. The Attorney General and the Secretary of Homeland
13 14 15 16	OF HUMAN SMUGGLING NETWORKS AND TRAFFICKING ORGANIZATIONS. The Attorney General and the Secretary of Homeland Security shall expand collaboration on the investigation
13 14 15 16	OF HUMAN SMUGGLING NETWORKS AND TRAFFICKING ORGANIZATIONS. The Attorney General and the Secretary of Homeland Security shall expand collaboration on the investigation and prosecution of human smuggling networks and traf-
113 114 115 116 117	OF HUMAN SMUGGLING NETWORKS AND TRAFFICKING ORGANIZATIONS. The Attorney General and the Secretary of Homeland Security shall expand collaboration on the investigation and prosecution of human smuggling networks and traf- ficking organizations targeting Central American families
13 14 15 16 17 18	TRAFFICKING ORGANIZATIONS. The Attorney General and the Secretary of Homeland Security shall expand collaboration on the investigation and prosecution of human smuggling networks and trafficking organizations targeting Central American families and unaccompanied children and operating at the south-

1	SEC. 407. ENHANCED PENALTIES FOR ORGANIZED SMUG-
2	GLING SCHEMES.
3	(a) In General.—Section 274(a)(1)(B) of the Im-
4	migration and Nationality Act (8 U.S.C. 1324(a)(1)(B))
5	is amended—
6	(1) by redesignating clauses (iii) and (iv) as
7	clauses (iv) and (v), respectively;
8	(2) by inserting after clause (ii) the following:
9	"(iii) in the case of a violation of sub-
10	paragraph (A)(i) during and in relation to
11	which the person, while acting for profit or
12	other financial gain, knowingly directs or
13	participates in a scheme to cause 10 or
14	more persons (other than a parent, spouse,
15	sibling, child, grandparent, or grandchild
16	of the offender) to enter or to attempt to
17	enter the United States at the same time
18	at a place other than a designated port of
19	entry or place other than designated by the
20	Secretary, be fined under title 18, United
21	States Code, imprisoned not more than 15
22	years, or both;"; and
23	(3) in clause (iv), as redesignated, by inserting
24	"commits or attempts to commit sexual assault of,"
25	after "section 1365 of title 18, United States Code)
26	to,".

1	(b) Bulk Cash Smuggling.—Section 5332(b)(1) of
2	title 31, United States Code, is amended—
3	(1) in the paragraph heading, by striking
4	"Term of imprisonment" and inserting "In gen-
5	ERAL''; and
6	(2) by inserting ", fined under title 18, or
7	both" after "5 years".
8	SEC. 408. EXPANDING FINANCIAL SANCTIONS ON NAR-
9	COTICS TRAFFICKING AND MONEY LAUN-
10	DERING.
11	(a) Financial Sanctions Expansion.—The Sec-
12	retary of the Treasury, the Attorney General, the Sec-
13	retary of State, the Secretary of Defense, and the Director
14	of Central Intelligence shall expand investigations, intel-
15	ligence collection, and analysis pursuant to the Foreign
16	Narcotics Kingpin Designation Act to increase the identi-
17	fication and application of sanctions against—
18	(1) significant foreign narcotics traffickers,
19	their organizations, and networks; and
20	(2) foreign persons who provide material, finan-
21	cial, or technological support to such traffickers, or-
22	ganizations, and networks.
23	(b) Targets.—The activities described in subsection
24	(a) shall specifically target foreign narcotics traffickers,
25	their organizations and networks, and the foreign persons

1	who provide material, financial, or technological support
2	to such traffickers, organizations, and networks that are
3	present and operating in Central America.
4	SEC. 409. SUPPORT FOR FBI TRANSNATIONAL ANTI-GANG
5	TASK FORCES FOR COUNTERING CRIMINAL
6	GANGS.
7	The Director of the Federal Bureau of Investigation
8	in coordination with the Secretary of State, shall expand
9	the efforts of the Transnational Anti-Gang Task Forces
10	in El Salvador, Guatemala, and Honduras, including by—
11	(1) expanding transnational criminal investiga-
12	tions focused on criminal gangs in El Salvador, Gua-
13	temala, and Honduras, such as the MS-13 and 18th
14	Street organizations;
15	(2) expanding training and partnership efforts
16	with Salvadoran, Guatemalan, and Honduran law
17	enforcement entities to disrupt and dismantle crimi-
18	nal gangs, both internationally and in their respec-
19	tive countries;
20	(3) establishing or expanding gang-related in-
21	vestigative units;
22	(4) collecting and disseminating intelligence to
23	support related United States-based investigations
24	and

1	(5) expanding programming related to gang
2	intervention and prevention for at-risk youth.
3	SEC. 410. HINDERING IMMIGRATION, BORDER, AND CUS-
4	TOMS CONTROLS.
5	(a) Immigration and Nationality Act.—The Im-
6	migration and Nationality Act (8 U.S.C. 1101 et seq.) is
7	amended by inserting after section 274D the following:
8	"SEC. 274E. HINDERING IMMIGRATION, BORDER, AND CUS-
9	TOMS CONTROLS.
10	"(a) Illicit Spotting.—
11	"(1) In general.—It shall be unlawful to
12	knowingly surveil, track, monitor, or transmit the lo-
13	cation, movement, or activities of any officer or em-
14	ployee of a Federal, State, or tribal law enforcement
15	agency with the intent to—
16	"(A) gain financially; and
17	"(B) violate the immigration laws, the cus-
18	toms and trade laws of the United States (as
19	defined in section 2 of the Trade Facilitation
20	and Trade Enforcement Act of 2015 (Public
21	Law 114–125)), any other Federal law relating
22	to transporting controlled substances, agri-
23	culture, or monetary instruments into the
24	United States, or any Federal law relating to
25	border controls measures of the United States.

1	"(2) Penalty.—Any person who violates para-
2	graph (1) shall be fined under title 18, United
3	States Code, imprisoned for not more than 5 years,
4	or both.
5	"(b) Destruction of United States Border
6	Controls.—
7	"(1) In general.—It shall be unlawful to
8	knowingly and without lawful authorization—
9	"(A) destroy or significantly damage any
10	fence, barrier, sensor, camera, or other physical
11	or electronic device deployed by the Federal
12	Government to control an international border
13	of, or a port of entry to, the United States; or
14	"(B) otherwise construct, excavate, or
15	make any structure intended to defeat, cir-
16	cumvent or evade such a fence, barrier, sensor
17	camera, or other physical or electronic device
18	deployed by the Federal Government to control
19	an international border of, or a port of entry to,
20	the United States.
21	"(2) Penalty.—Any person who violates para-
22	graph (1) shall be fined under title 18, United
23	States Code, imprisoned for not more than 5 years,
24	or both.".

- 1 (b) CLERICAL AMENDMENT.—The table of contents
- 2 of such Act (8 U.S.C. 1101 et seq.) is amended by insert-
- 3 ing after the item relating to section 274D the following: "Sec. 274E. Hindering immigration, border, and customs controls.".

4 SEC. 411. OFFICE OF INSPECTOR GENERAL OVERSIGHT.

- 5 Not later than six months after enactment of this Act
- 6 and every six months thereafter, the Inspector General of
- 7 the Department of Homeland Security shall report to Con-
- 8 gress on the status of efforts to implement sections 403,
- 9 404, and 405 of this Act and findings made after an-
- 10 nounced and unannounced inspections to U.S. Customs
- 11 and Border Protection facilities.

12 SEC. 412. FATALITY REPORTING.

- 13 (a) Quarterly Reporting.—The Secretary of
- 14 Homeland Security shall publish information on a quar-
- 15 terly basis regarding each death of a person in the custody
- 16 of the Commissioner of U.S. Customs and Border Protec-
- 17 tion or the Director of Immigration and Customs Enforce-
- 18 ment.
- 19 (b) Annual Reports.—Not later than 180 days
- 20 after the date of the enactment of this Act and annually
- 21 thereafter, the Secretary of Homeland Security shall sub-
- 22 mit to Congress a report that details all instances in which
- 23 an individual in U.S. Customs and Border Protection cus-
- 24 tody has died in the prior fiscal year, including during
- 25 transfer to another facility or while being released, as well

- 1 as all instances in which an individual has died as the re-
- 2 sult of an encounter with U.S. Customs and Border Pro-
- 3 tection, and the result of any subsequent investigation.
- 4 Such reports shall also detail all instances in which an
- 5 individual, including an individual in the custody of U.S.
- 6 Customs and Border Protection, has suffered serious inju-
- 7 ries requiring hospitalization as a result of the use of force
- 8 by U.S. Customs and Border Protection.
- 9 SEC. 413. ESTABLISHMENT OF THE OFFICE OF OMBUDS-
- 10 MAN FOR BORDER AND IMMIGRATION RE-
- 11 LATED CONCERNS.
- 12 (a) IN GENERAL.—The Secretary of Homeland Secu-
- 13 rity shall appoint an Ombudsman for Border and Immi-
- 14 gration Related Concerns (hereinafter referred to as the
- 15 "Ombudsman") who will be independent of Department
- 16 agencies and officers, and report directly to the Secretary.
- 17 The Ombudsman shall have a background in immigration,
- 18 civil rights, and law enforcement.
- 19 (b) Functions.—The functions of the Ombudsman
- 20 shall be to—
- 21 (1) establish an independent, neutral, and con-
- fidential process to receive, investigate, resolve, and
- provide redress, including referral for investigation
- 24 to the Office of the Inspector General, referral to
- 25 U.S. Citizenship and Immigration Services for immi-

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priate, in cases in which Department officers or employees, or subcontracted or cooperating entity per-

gration relief, or any other action determined appro-

- sonnel, are alleged to have engaged in misconduct or violated the rights of individuals, associations, or employers;
- 7 (2) establish an accessible and standardized 8 complaint process regarding complaints against any 9 officer or employee of U.S. Customs and Border 10 Protection or U.S. Immigration and Customs En-11 forcement, or any subcontracted or cooperating enti-12 ty personnel, for violations of law or violations of 13 standards of professional conduct pertaining to 14 interaction with an alien in course of carrying out
- 16 (3) identify and thereafter review, examine, and
 17 make recommendations to address chronic concerns
 18 in border security and enforcement activities of U.S.
 19 Customs and Border Protection and U.S. Immigra20 tion and Customs Enforcement.

any duty under law; and

- 21 (e) Report on the Impact of Border Enforce-22 Ment Technologies and Operations on Border 23 Communities.—Not later than 180 days after the date 24 of the enactment of this subsection, the Secretary shall
- 25 submit to the Committee on Homeland Security and the

- 1 Committee on the Judiciary of the House of Representa-
- 2 tives and the Committee on Homeland Security and Gov-
- 3 ernmental Affairs and the Committee on the Judiciary of
- 4 the Senate a report prepared by the Ombudsman that as-
- 5 sesses current technologies used at United States borders,
- 6 and the impact on border communities of such tech-
- 7 nologies on civil rights, property rights, privacy rights, and
- 8 civil liberties.

9 TITLE V—PROMOTING EFFI-

- 10 CIENT PROCESSING OF ASY-
- 11 LUM SEEKERS; ADDRESSING
- 12 IMMIGRATION COURT BACK-
- 13 LOGS: EFFICIENT REPATRI-
- 14 ATION OF MIGRANTS OR-
- 15 **DERED REMOVED.**
- 16 SEC. 501. JOINT TASK FORCE TO ADDRESS RISE IN MI-
- 17 GRANTS.
- Pursuant to section 708 of the Homeland Security
- 19 Act of 2002 (6 U.S.C. 348), not later than 60 days after
- 20 the date of the enactment of this Act, the Secretary of
- 21 Homeland Security shall establish and operate a depart-
- 22 mental Joint Task Force to coordinate border security op-
- 23 erations on the southern border of the United States to
- 24 address the rise in asylum seekers and migrants, including
- 25 unaccompanied children, seeking asylum pursuant to sec-

- 1 tion 208 of the Immigration and Nationality Act (8 U.S.C.
- 2 1158) or other forms of humanitarian protection.
- 3 SEC. 502. INCENTIVIZING APPLICATIONS AT PORTS OF
- 4 ENTRY.
- 5 (a) Access to Ports of Entry.—The Commis-
- 6 sioner of U.S. Customs and Border Protection shall en-
- 7 sure that individuals seeking to apply for asylum or other
- 8 forms of relief under the immigration laws are able to
- 9 make such applications at designated ports of arrival
- 10 along the United States border. The Commissioner of U.S.
- 11 Customs and Border Protection may not engage in any
- 12 practice to deny or restrict access to such ports of arrival
- 13 by such individuals.
- 14 (b) MIGRANT PROTECTION PROTOCOLS.—An alien in
- 15 proceedings under section 240 of the Immigration and Na-
- 16 tionality Act may not be removed, returned, or otherwise
- 17 physically moved outside the United States until the con-
- 18 clusion of those proceedings.
- 19 SEC. 503. STREAMLINING INTAKE OF ASYLUM SEEKERS.
- Not later than six months after the date of enactment
- 21 of this Act, the Commissioner of U.S. Customs and Border
- 22 Protection shall implement a plan to improve the efficiency
- 23 and accuracy of initial intake processes for all individuals
- 24 in the custody of U.S. Customs and Border Protection to
- 25 ensure that those individuals are transferred to the appro-

- 1 priate agency, or released with complete and accurate doc-
- 2 uments, within 72 hours of apprehension.

3 SEC. 504. PRIORITIZING PROSECUTION RESOURCES FOR IL-

- 4 LEGAL ENTRY.
- 5 (a) IN GENERAL.—An individual who has expressed
- 6 a credible or reasonable fear of persecution filed an appli-
- 7 cation for asylum, withholding of removal, or protection
- 8 under the Convention Against Torture, or expressed an
- 9 intent to file such an application, may not be prosecuted
- 10 under section 275(a) or 276(a) of the Immigration and
- 11 Nationality Act (8 U.S.C. 1325(a), 1326(a)) until the ear-
- 12 lier of—
- 13 (1) the date on which any such application has
- been finally adjudicated and denied, including any
- appeals thereto; or
- 16 (2) in the case of an alien who expresses an in-
- tent to file such an application, the date on which
- any applicable time limitation for the filing of such
- an application under section 208 of such Act has
- 20 ended and no application has been filed.
- 21 (b) Affirmative Defense.—In a case in which an
- 22 individual is prosecuted under section 275(a) or 276(a)
- 23 of the Immigration and Nationality Act (8 U.S.C.
- 24 1325(a), 1326(a)) in violation of subsection (a), it shall
- 25 be a defense that the alien has expressed a credible or

- 1 reasonable fear of persecution, filed an application for asy-
- 2 lum or another form of protection as described in sub-
- 3 section (a), or expressed an intent to file such an applica-
- 4 tion, and that such application has not been finally adju-
- 5 dicated and denied, including any appeals thereto.

6 SEC. 505. EXPANDING ALTERNATIVES TO DETENTION.

- 7 (a) Family Case Management Program.—The
- 8 Secretary of Homeland Security shall expand use of the
- 9 Family Case Management Program (described in section
- 10 226 of Public Law 116–6) for apprehended aliens who are
- 11 members of family units arriving in the United States, and
- 12 develop additional community-based programs to increase
- 13 the number of enrollees in the Alternatives to Detention
- 14 program.
- 15 (b) Nonprofit Entity Contracting Partner.—
- 16 The Secretary of Homeland Security shall contract with
- 17 qualified nonprofit entities for the operation of the Alter-
- 18 natives to Detention program, including the Family Case
- 19 Management Program and other community-based pro-
- 20 grams described in subsection (a).
- 21 (c) Legal Orientation.—The Secretary of Home-
- 22 land Security shall ensure that enrollees in the Alter-
- 23 natives to Detention program, including the Family Case
- 24 Management Program and other community-based pro-
- 25 grams described in subsection (a), are provided a legal ori-

- 1 entation consistent with program elements described in
- 2 section 604(a)(2).
- 3 SEC. 506. ELIMINATING IMMIGRATION COURT BACKLOGS.
- 4 (a) Addressing Immigration Judge Short-
- 5 AGES.—The Attorney General shall increase the total
- 6 number of immigration judges by at least 55 judges per
- 7 year for each of fiscal years 2020, 2021, 2022, 2023, and
- 8 2024.
- 9 (b) QUALIFICATION; SELECTION.—The Attorney
- 10 General—
- 11 (1) shall ensure that all newly hired immigra-
- tion judges and Board of Immigration Appeals mem-
- bers are highly qualified experts on immigration law
- and who are trained to conduct fair, impartial adju-
- dications in accordance with applicable due process
- 16 requirements; and
- 17 (2) may not give any preference, in selecting
- immigration judges, to candidates with prior govern-
- ment experience compared to equivalent subject-mat-
- 20 ter expertise resulting from nonprofit, private bar, or
- 21 academic experience.
- 22 (c) Addressing Support Staff Shortages.—
- 23 Subject to the availability of amounts made available in
- 24 advance appropriation Acts, the Attorney General shall
- 25 ensure that each immigration judge has sufficient support

- 1 staff, adequate technological and security resources, and
- 2 appropriate courtroom facilities.
- 3 (d) Additional Board of Immigration Appeals
- 4 Personnel.—The Attorney General shall increase the
- 5 number of Board of Immigration Appeals staff attorneys
- 6 (including necessary additional support staff) to efficiently
- 7 process cases by at least 23 attorneys per year for each
- 8 of fiscal years 2020, 2021, and 2022.
- 9 (e) GAO REPORT.—The Comptroller General of the
- 10 United States shall—
- 11 (1) conduct a study of the impediments to effi-
- cient hiring of immigration court judges within the
- 13 Department of Justice; and
- 14 (2) propose solutions to Congress for improving
- the efficiency of the hiring process.
- 16 SEC. 507. IMPROVED TRAINING FOR IMMIGRATION JUDGES
- 17 AND MEMBERS OF THE BOARD OF IMMIGRA-
- 18 TION APPEALS.
- 19 (a) In General.—To ensure efficient and fair pro-
- 20 ceedings, the Director of the Executive Office for Immi-
- 21 gration Review shall establish or expand (as appropriate)
- 22 training programs for immigration judges and members
- 23 of the Board of Immigration Appeals.
- 24 (b) Mandatory Training referred to
- 25 under subsection (a) shall include—

1	(1) expansion of the training program for new
2	immigration judges and Board members to include
3	age-, gender-, and trauma-sensitivity;
4	(2) continuing education regarding current de-
5	velopments in immigration law, including through
6	regularly available training resources and an annual
7	conference; and
8	(3) training on properly crafting and dictating
9	decisions and standards of review, including im-
10	proved on-bench reference materials and decision
11	templates.
12	SEC. 508. NEW TECHNOLOGY TO IMPROVE COURT EFFI-
13	CIENCY.
14	The Director of the Executive Office for Immigration
15	Review shall modernize its case management, video-tele-
	Review shall modernize its case management, video-tele- conferencing, digital audio recording, and related elec-
16 17	conferencing, digital audio recording, and related elec-
16 17	conferencing, digital audio recording, and related elec- tronic and computer-based systems, including by allowing
16 17 18 19	conferencing, digital audio recording, and related elec- tronic and computer-based systems, including by allowing for electronic filing, to improve efficiency in the processing
16 17 18 19 20	conferencing, digital audio recording, and related electronic and computer-based systems, including by allowing for electronic filing, to improve efficiency in the processing of immigration proceedings.
16 17 18 19	conferencing, digital audio recording, and related electronic and computer-based systems, including by allowing for electronic filing, to improve efficiency in the processing of immigration proceedings. SEC. 509. COURT APPEARANCE COMPLIANCE AND LEGAL
116 117 118 119 220 221	conferencing, digital audio recording, and related electronic and computer-based systems, including by allowing for electronic filing, to improve efficiency in the processing of immigration proceedings. SEC. 509. COURT APPEARANCE COMPLIANCE AND LEGAL ORIENTATION.
116 117 118 119 220 221 222	conferencing, digital audio recording, and related electronic and computer-based systems, including by allowing for electronic filing, to improve efficiency in the processing of immigration proceedings. SEC. 509. COURT APPEARANCE COMPLIANCE AND LEGAL ORIENTATION. (a) ACCESS TO LEGAL ORIENTATION PROGRAMS TO

1	shall establish procedures to ensure that legal ori-
2	entation programs are available for all aliens de-
3	tained by the Department of Homeland Security.
4	(2) Program elements.—Programs under
5	paragraph (1) shall provide information to aliens re-
6	garding—
7	(A) the basic procedures of immigration
8	hearings;
9	(B) the rights and obligations of aliens re-
10	lating to immigration hearings, including the
11	consequences of filing frivolous legal claims and
12	of failing to appear for proceedings;
13	(C) legal protections available to aliens,
14	and the procedures for requesting such protec-
15	tions;
16	(D) legal resources available to aliens, and
17	lists of potential legal providers; and
18	(E) other subjects determined to be appro-
19	priate and necessary by the Attorney General.
20	(3) Eligibility.—An alien shall be given ac-
21	cess to legal orientation programs under this sub-
22	section regardless of the alien's current immigration
23	status, prior immigration history, or potential for
24	immigration relief.

1	(b) Expansion of the Information Help Desk
2	PROGRAM FOR NON-DETAINED ALIENS IN REMOVAL
3	PROCEEDINGS.—The Attorney General shall expand the
4	information help desk program to all immigration courts
5	to provide aliens who are not detained and who have pend-
6	ing asylum claims access to information related to that
7	alien's immigration status.
8	SEC. 510. IMPROVING COURT EFFICIENCY AND REDUCING
9	COSTS BY INCREASING ACCESS TO LEGAL IN-
10	FORMATION.
11	(a) Appointment of Counsel in Certain Cases;
12	RIGHT TO REVIEW CERTAIN DOCUMENTS IN REMOVAL
13	Proceedings.—Section 240(b) of the Immigration and
14	Nationality Act (8 U.S.C. 1229a(b)) is amended—
15	(1) in paragraph (4)—
16	(A) in subparagraph (A)—
17	(i) by striking ", at no expense to the
18	Government,"; and
19	(ii) by striking the comma at the end
20	and inserting a semicolon;
21	(B) by redesignating subparagraphs (B)
22	and (C) as subparagraphs (D) and (E), respec-
23	tively;
24	(C) by inserting after subparagraph (A)
25	the following:

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"(B) the Attorney General may appoint or provide counsel, at Government expense, to aliens in immigration proceedings;

"(C) the alien shall, at the beginning of the proceedings or as expeditiously as possible thereafter, receive a complete copy of all relevant documents in the possession of the Department of Homeland Security, including all documents (other than documents protected from disclosure by privilege, including national security information referred to in subparagraph (D), law enforcement sensitive information, and information prohibited from disclosure pursuant to any other provision of law) contained in the file maintained by the Government that includes information with respect to all transactions involving the alien during the immigration process (commonly referred to as an 'A-file'), and all documents pertaining to the alien that the Department of Homeland Security has obtained or received from other government agencies, unless the alien waives the right to receive such documents by executing a knowing and voluntary written waiver in a language that he or she understands;"; and

1	(D) in subparagraph (D), as redesignated,
2	by striking ", and" and inserting "; and"; and
3	(2) by adding at the end the following:
4	"(8) Failure to provide alien required
5	DOCUMENTS.—In the absence of a written waiver
6	under paragraph (4)(C), a removal proceeding may
7	not proceed until the alien—
8	"(A) has received the documents as re-
9	quired under such paragraph; and
10	"(B) has been provided meaningful time to
11	review and assess such documents.".
12	(b) Clarification Regarding the Authority of
13	THE ATTORNEY GENERAL TO APPOINT COUNSEL TO
14	ALIENS IN IMMIGRATION PROCEEDINGS.—Section 292 of
15	the Immigration and Nationality Act (8 U.S.C. 1362) is
16	amended—
17	(1) by striking "In any" and inserting the fol-
18	lowing:
19	"(a) In General.—In any proceeding conducted
20	under section 235, 236, 238, 240, 241, or any other sec-
21	tion of this Act, in any";
22	(2) in subsection (a), as redesignated—
23	(A) by striking "(at no expense to the Gov-
24	ernment)"; and

1	(B) by striking "he shall" and inserting
2	"the person shall"; and
3	(3) by adding at the end the following:
4	"(b) Access to Counsel.—The Attorney General
5	may appoint or provide counsel to aliens in any proceeding
6	conducted under section 235, 236, 238, 240, or 241 or
7	any other section of this Act. The Secretary of Homeland
8	Security shall ensure that aliens have access to counsel
9	inside all immigration detention and border facilities.".
10	(c) Appointment of Counsel for Children and
11	VULNERABLE ALIENS.—
12	(1) In general.—Section 292 of the Immigra-
13	tion and Nationality Act (8 U.S.C. 1362), as amend-
14	ed by paragraph (2), is further amended by adding
15	at the end the following:
16	"(c) Children and Vulnerable Individuals.—
17	Notwithstanding subsection (b), the Attorney General
18	shall appoint counsel at the expense of the Government
19	to any person financially unable to obtain adequate rep-
20	resentation at the beginning of the proceedings or as expe-
21	ditiously as possible, to represent in such proceedings any
22	alien who has been determined by the Secretary of Home-
23	land Security or the Attorney General to be—
24	"(1) a child (as defined in section $101(b)(1)$ of
25	this Act);

1	"(2) a particularly vulnerable individual, includ-
2	ing—
3	"(A) a person with a disability;
4	"(B) a victim of abuse, torture, or violence;
5	or
6	"(C) a pregnant or lactating woman; or
7	"(3) the parent of a United States citizen
8	minor.
9	"(d) Extension to Consolidated Cases.—If the
10	Attorney General has consolidated the case of any alien
11	for whom counsel was appointed under subsection (c) with
12	that of any other alien, and that other alien does not have
13	counsel, then the counsel appointed under subsection (c)
14	shall be appointed to represent such other alien unless
15	there is a demonstrated conflict of interest.".
16	(2) Rulemaking.—Not later than 180 days
17	after the date of enactment of this title, the Attor-
18	ney General shall promulgate regulations to imple-
19	ment section 292(c) of the Immigration and Nation-
20	ality Act, as added by paragraph (1).
21	(d) In General.—Chapter 9 of the Immigration and
22	Nationality Act is amended by adding at the end the fol-
23	lowing:

1 "SEC. 295. SUPPLEMENTARY SURCHARGE.

- 2 "(a) IN GENERAL.—There is established in the gen-
- 3 eral fund of the Treasury a separate account which shall
- 4 be known as the 'Immigration Counsel Account'. Notwith-
- 5 standing any other section of this title, there shall be de-
- 6 posited as offsetting receipts into the Immigration Counsel
- 7 Account all fees collected under subsection (c) of this sec-
- 8 tion, to remain available until expended for purposes of
- 9 providing access to counsel when required or authorized
- 10 under this Act.
- 11 "(b) Report.—At the end of each 2-year period, be-
- 12 ginning with the creation of this account, the Secretary
- 13 of Homeland Security, following a public rulemaking with
- 14 opportunity for notice and comment, shall submit a report
- 15 to the Congress concerning the status of the account, in-
- 16 cluding any balances therein, and recommend any adjust-
- 17 ment in the prescribed fee that may be required to ensure
- 18 that the receipts collected from the fee charged for the
- 19 succeeding two years equal, as closely as possible, the cost
- 20 of providing access to counsel when required or authorized
- 21 under this Act.
- 22 "(c) Receipts.—In any case in which a fee is
- 23 charged pursuant to this Act or any of the other immigra-
- 24 tion laws, an additional surcharge of \$25 shall also be im-
- 25 posed and collected.".

1	(e) Table of Contents.—The table of contents for
2	such Act is amended by inserting after the item relating
3	to section 294 the following:
	"Sec. 295. Supplementary surcharge.".
4	(f) Motions To Reopen.—Section 240(c)(7)(C) of
5	the Immigration and Nationality Act (8 U.S.C.
6	1229a(c)(7)(C)) is amended by adding at the end the fol-
7	lowing:
8	"(v) Special rule for children
9	AND OTHER VULNERABLE ALIENS.—If the
10	Attorney General fails to appoint counsel
11	for an alien in violation of section 292(c)—
12	"(I) no limitation under this
13	paragraph pertaining to the filing of
14	any motion under this paragraph by
15	such alien shall apply; and
16	"(II) the filing of such a motion
17	shall stay the removal of the alien.".
18	SEC. 511. FACILITATING SAFE AND EFFICIENT REPATRI-
19	ATION.
20	(a) United States Support for Reintegra-
21	TION.—The Secretary of State, in consultation with the
22	Secretary of Homeland Security and the Administrator of
23	the United States Agency for International Development,
24	shall coordinate with the governments of El Salvador,
25	Guatemala, and Honduras to develop and fund programs

- 1 for the successful reintegration of families, unaccompanied
- 2 children, and other aliens repatriated to their countries of
- 3 origin by—

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- (1) providing comprehensive reintegration services at the municipal level for repatriated aliens, including family reunification and access to medical
- 7 and psychosocial services;
 - (2) supporting the establishment of educational and vocational centers for repatriated aliens that provide skills training relevant to national and local economic needs;
 - (3) promoting the hiring of repatriated aliens in the private sector, including strategic partnerships with specific industries and businesses;
 - (4) supporting the issuance of appropriate documents to repatriated aliens, including identification documents, documents related to educational attainment, and documents certifying skill attainment; and
 - (5) monitoring repatriated unaccompanied children to ensure they have been adequately screened and processed in the United States.
- 22 (b) Consultation With Nongovernmental Or-23 Ganizations.—In developing reintegration programs in 24 countries of repatriation, the Secretary of State shall con-25 sult with nongovernmental organizations in such countries

- 1 and the United States with experience in integrating repa-
- 2 triated individuals and families, protecting and ensuring
- 3 the welfare of unaccompanied alien children, and pro-
- 4 moting economic development and skills acquisition.

5 TITLE VI—PROTECTING FAMILY

- 6 VALUES AND MONITORING
- 7 AND CARING FOR UNACCOM-
- 8 PANIED ALIEN CHILDREN
- 9 **AFTER ARRIVAL.**
- 10 SEC. 601. LIMITATION ON THE SEPARATION OF FAMILIES.
- 11 (a) IN GENERAL.—An agent or officer of U.S. Cus-
- 12 toms and Border Protection may not remove a child from
- 13 his or her parent or legal guardian, at the port of entry
- 14 or within 100 miles of a border of the United States, un-
- 15 less one of the following has occurred:
- 16 (1) A State court, authorized under State law,
- terminates the rights of the parent or legal guard-
- ian, determines that it is in the best interests of the
- child to be removed from the parent or legal guard-
- ian, in accordance with the Adoption and Safe Fam-
- 21 ilies Act of 1997 (Public Law 105–89), or makes
- any similar determination that is legally authorized
- 23 under State law.
- 24 (2) An official from a State or county child wel-
- fare agency with expertise in child trauma and devel-

- opment makes a best interests determination that the child be removed from the parent or legal guardian because the child is in danger of abuse or neglect at the hands of the parent or legal guardian, or is a danger to herself or others.
 - (3) The Chief Patrol Agent or the Area Port Director in their official and undelegated capacity, authorizes separation upon the recommendation by an agent or officer, based on a finding that—
 - (A) the child is a victim of trafficking or is at significant risk of becoming a victim of trafficking;
 - (B) there is a strong likelihood that the adult is not the parent or legal guardian of the child; or
 - (C) the child is in danger of abuse or neglect at the hands of the parent or legal guardian, or is a danger to themselves or others.
- 19 (b) EXCEPTION.—If a child is removed from his or 20 her parent or legal guardian under this section, an inde-21 pendent child welfare expert licensed by the State or coun-22 ty in which the child was so removed, must authorize the 23 separation not later than 48 hours after such removal, and 24 if such expert does not authorize such separation, the child

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- 1 shall be reunited with his or her parent or legal guardian
- 2 not later than 48 hours after such determination.
- 3 (c) Prohibition on Separation.—
- 4 (1) IN GENERAL.—A designated agency may
 5 not remove a child from a parent or legal guardian
 6 solely for the policy goal of deterring individuals
 7 from migrating to the United States or for the pol-
- 8 icy goal of promoting compliance with civil immigra-
- 9 tion laws.
- 10 (2) Penalty for family separation.—Any
- person who knowingly separates a child from his or
- her parent or legal guardian in violation of this sec-
- tion, shall be fined not more than \$10,000.
- 14 (d) Documentation Required.—The Secretary
- 15 shall ensure that a separation under subsection (a)(3) is
- 16 documented in writing and includes, at a minimum, the
- 17 reason for such separation, together with the stated evi-
- 18 dence for such separation. The Secretary shall take such
- 19 actions as may be feasible to acquire written documenta-
- 20 tion pertaining to any separation under subsection (a)(1)
- 21 or (a)(2).
- 22 SEC. 602. FAMILY REUNIFICATION.
- 23 (a) Family Reunification.—The Secretary shall
- 24 reallocate resources to expedite the immediate reunifica-
- 25 tion of each child separated from a parent or legal guard-

- 1 ian at or near a port of entry or within 100 miles of the
- 2 border, or otherwise removed from a parent or legal guard-
- 3 ian by the Secretary of Health and Human Services, the
- 4 Secretary of Homeland Security, the Attorney General,
- 5 the Director of the Bureau of Prisons, or any agent or
- 6 agency thereof, if the prior removal was not in conformity
- 7 with section 601, regardless of when the separation took
- 8 place.
- 9 (b) Parental Rights.—Consistent with the laws of
- 10 the State in which the child is located, only an order from
- 11 a court of competent jurisdiction may terminate the rights
- 12 of a parent or legal guardian, including the rights of a
- 13 parent or legal guardian separated from a child in the cus-
- 14 tody of the Department of Homeland Security.

15 SEC. 603. PROHIBITING USE OF CERTAIN INFORMATION.

- 16 The Secretary of Homeland Security may not use in-
- 17 formation initially obtained by the Secretary of Health
- 18 and Human Services, including information used to make
- 19 a suitability determination, a home study determination,
- 20 or a secure facility determination, for the purpose of ap-
- 21 prehending, detaining, or removing from the United
- 22 States—
- 23 (1) an unaccompanied alien child;
- 24 (2) the proposed sponsor or current sponsor; or

1	(3) a resident of the home in which the pro-
2	posed sponsor or current sponsor resides.
3	SEC. 604. RESPONSIBILITY OF SPONSOR FOR IMMIGRATION
4	COURT COMPLIANCE AND CHILD WELL-
5	BEING.
6	(a) In General.—The Secretary of Health and
7	Human Services, in consultation with the Attorney Gen-
8	eral, shall establish procedures to ensure that a legal ori-
9	entation program is provided to all sponsors of unaccom-
10	panied alien children prior to the placement with a spon-
11	sor.
12	(b) Program Elements.—Programs under sub-
13	section (a) shall provide information to sponsors regard-
14	ing—
15	(1) the basic procedures of immigration hear-
16	ings;
17	(2) the rights and obligations of the unaccom-
18	panied alien child relating to immigration hearings,
19	including the consequences of filing frivolous legal
20	claims and of failing to appear for proceedings;
21	(3) the obligation of the sponsor to ensure the
22	unaccompanied alien child appears at immigration
23	court proceedings, and notify the court of the child's
24	change of address and other relevant information;

1	(4) legal protections available to unaccompanied
2	alien children, and the procedures for requesting
3	such protections;
4	(5) legal resources available to unaccompanied
5	alien children, and lists of potential legal providers;
6	(6) the sponsor's obligation to address the
7	needs of the unaccompanied alien child, including
8	providing access to health care and enrolling the
9	child in an educational institution;
10	(7) the importance of reporting potential child
11	traffickers and other persons seeking to victimize or
12	exploit unaccompanied alien children, or otherwise
13	engage such children in criminal, harmful, or dan-
14	gerous activity; and
15	(8) other subjects determined to be appropriate
16	and necessary by the Secretary of Health and
17	Human Services or the Attorney General.
18	SEC. 605. MONITORING UNACCOMPANIED ALIEN CHIL-
19	DREN.
20	(a) Risk-Based Post-Placement Services.—
21	(1) IN GENERAL.—The Secretary of Health and
22	Human Services shall, to assist an unaccompanied
23	alien child in a placement with a sponsor—

1	(A) complete an individualized assessment
2	of the need for services to be provided after
3	placement;
4	(B) provide such post-placement services to
5	the child during the pendency of removal pro-
6	ceedings or until no longer necessary; and
7	(C) assess whether a child's separation
8	from a detained parent is causing hardship
9	such that the parent should be recommended
10	for humanitarian parole in the best interests of
11	the child.
12	(2) Minimum services.—For purposes of
13	paragraph (1), the services shall, at a minimum, in-
14	clude—
15	(A) for the unaccompanied alien child, at
16	least one in-person post-placement case man-
17	agement services visit within 30 days after
18	placement with a sponsor, the referral of unac-
19	companied alien children to service providers in
20	the community, and support on enrollment in
21	an educational institution; and
22	(B) for the family of the child's sponsor,
23	orientation and other functional family support
24	services, as determined to be necessary in the
25	individualized assessment.

1	(3) Identifying new areas of vulner-
2	ABILITY.—Within 90 days after the date of enact-
3	ment of this Act, the Director of the Office for Ref-
4	ugee Resettlement shall consult with family reunifi-
5	cation service providers on the emergence of new or
6	additional risk factors for children that would neces-
7	sitate mandatory family reunification services.
8	(b) Effective Use of Child Advocates for the
9	Most Vulnerable Unaccompanied Alien Chil-
10	DREN.—
11	(1) The Secretary of Health and Human Serv-
12	ices shall instruct the Director of the Office of Ref-
13	ugee Resettlement to—
14	(A) identify and track the referral rates of
15	unaccompanied alien children to child advocates
16	by care providers and investigate instances in
17	which such a rate is low;
18	(B) ensure that the referral criteria estab-
19	lished by the Director are appropriately applied
20	when a care provider determines that a child is
21	eligible for referral to a child advocate;
22	(C) provide technical assistance to care
23	providers to ensure compliance with such cri-
24	teria: and

1	(D) establish a process for stakeholders
2	and the public to refer unaccompanied alien
3	children, including those placed with a sponsor,
4	to the Office for Refugee Resettlement to deter-
5	mine if such child meets the referral criteria for
6	appointment of a child advocate; and
7	(2) ensure that each child advocate for an unac-
8	companied alien child is—
9	(A) provided access to materials necessary
10	to advocate effectively for the best interest of
11	the child, including direct access to significant
12	incident reports, home studies, and similar ma-
13	terials and information; and
14	(B) notified when new materials and infor-
15	mation described in subparagraph (A) relating
16	to the child are created or become available.
17	SEC. 606. FUNDING TO SCHOOL DISTRICTS FOR UNACCOM-
18	PANIED ALIEN CHILDREN.
19	(a) Grants Authorized.—The Secretary of Edu-
20	cation shall award grants, on a competitive basis, to eligi-
21	ble local educational agencies, or consortia of neighboring
22	local educational agencies, described in subsection (b) to
23	enable the local educational agencies or consortia to en-
24	hance opportunities for, and provide services to, immi-
25	grant children including unaccompanied alien children, in

1 the area served by the local educational agencies or con-2 sortia.

(b) ELIGIBLE LOCAL EDUCATIONAL AGENCIES.—

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- (1) IN GENERAL.—A local educational agency,
 or a consortium of neighboring local educational
 agencies, is eligible for a grant under subsection (a)
 if, during the fiscal year for which a grant is awarded under this section, there are 50 or more unaccompanied alien children enrolled in the public
 schools served by the local educational agency or the
 consortium, respectively.
 - (2) Determinations of Number of Unac-Companied alien children for purposes of paragraph (1) based on the most accurate data available that is provided to the Secretary of Education by the Director or the Department of Homeland Security.
- (c) APPLICATIONS.—A local educational agency, or a consortia of neighboring local educational agencies, desiring a grant under this section shall submit an application to the Secretary of Education at such time, in such manner, and containing such information, as the Secretary of Education may require, including a description of how the grant will be used to enhance opportunities for, and pro-

1	vide services to, immigrant children and youth (including
2	unaccompanied alien children) and their families.
3	SEC. 607. SCHOOL ENROLLMENT.
4	To be eligible for funding under the Elementary and
5	Secondary Education Act of 1965 (20 U.S.C. 6301 et
6	seq.), a local educational agency shall take measures to—
7	(1) ensure that an unaccompanied alien child in
8	the area served by the local educational agency is
9	enrolled in school within 7 days following a request
10	for enrollment; and
11	(2) remove barriers to enrollment and full par-
12	ticipation in educational programs and services of
13	fered by the local educational agency for unaccom-
14	panied alien children (including barriers related to
15	documentation, age, and language), which shall in-
16	clude reviewing and revising policies that may have
17	a negative effect on such children.
18	SEC. 608. DEFINITIONS.
19	(a) DEFINITIONS.—In this title:
20	(1) AGENT OR OFFICER.—The term "agent or
21	officer" includes contractors of the Federal Govern-
22	ment.
23	(2) CHILD.—The term "child" means an indi-
24	vidual who—
25	(A) has not reached the age of 18; and

1	(B) has no permanent immigration status.
2	(3) Designated agency.—The term "des-
3	ignated agency" means—
4	(A) the Department of Homeland Security;
5	(B) the Department of Justice; and
6	(C) the Department of Health and Human
7	Services.
8	(4) Finding.—The term "finding" means an
9	individualized written assessment or screening for-
10	malized as required under subsection (d).
11	(5) In danger of abuse or neglect at the
12	HAND OF THE PARENT OR LEGAL GUARDIAN.—The
13	term "in danger of abuse or neglect at the hands of
14	the parent or legal guardian" does not include mi-
15	grating to or crossing of a border of the United
16	States.
17	(6) Local educational agency.—The term
18	"local educational agency" has the meaning given
19	the term in section 8101 of the Elementary and Sec-
20	ondary Education Act of 1965 (20 U.S.C. 7801).
21	(7) Resident Adult.—The term "resident
22	adult" means any individual who is at least 18 years
23	of age and regularly lives, shares common areas, and
24	sleeps in a sponsor or prospective sponsor's home.

- 1 (8) Secretary.—The term "Secretary" means
- 2 the Secretary of Homeland Security.

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