

#### 117TH CONGRESS 2D SESSION

# S. 3788

To address the homelessness and housing crises, to move toward the goal of providing for a home for all Americans, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

MARCH 8 (legislative day, MARCH 7), 2022

Mr. Padilla introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

# A BILL

To address the homelessness and housing crises, to move toward the goal of providing for a home for all Americans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Housing for All Act of 2022".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Definitions.

TITLE I—ADDRESSING THE HOUSING SHORTAGE

Sec. 101. Housing Trust Fund.

- Sec. 102. Section 202 supportive housing for the elderly program.
- Sec. 103. Section 811 supportive housing for people with disabilities.
- Sec. 104. HOME Investment Partnerships Program.
- Sec. 105. Technical assistance for navigating Federal and State housing funding sources.
- Sec. 106. Permanent authorization of United States Interagency Council on Homelessness and establishment of racial equity commission.

#### TITLE II—ADDRESSING HOMELESSNESS

- Sec. 201. Expansion of housing choice voucher program.
- Sec. 202. Project-based rental assistance.
- Sec. 203. Emergency solutions grant program.
- Sec. 204. Continuum of care grant program.
- Sec. 205. Program administration, training, technical assistance, and capacity building.
- Sec. 206. GAO report on eviction data.

# TITLE III—INVESTING IN INNOVATIVE COMMUNITY-DRIVEN SOLUTIONS

- Sec. 301. Safe parking program grants.
- Sec. 302. Hotel, motel, and commercial acquisitions and conversions to permanent housing.
- Sec. 303. Eviction protection grant program.
- Sec. 304. Mobile crisis intervention teams grants.
- Sec. 305. Library consortium pilot grants.
- Sec. 306. Report on inclusive transit-oriented development to enhance climate mitigation and disaster resiliency.
- Sec. 307. Establishing an innovation pilot within the carbon reduction program.
- Sec. 308. Making infill housing and other transportation efficiency projects eligible for RAISE grants.

#### 1 SEC. 2. DEFINITIONS.

- 2 In this Act:
- 3 (1) At risk of homelessness.—The term
- 4 "at risk of homelessness" has the meaning given the
- 5 term in section 401 of the McKinney-Vento Home-
- 6 less Assistance Act (42 U.S.C. 11360).
- 7 (2) Homeless.—The term "homeless" has the
- 8 meaning given the term in section 103 of the
- 9 McKinney-Vento Homeless Assistance Act (42
- 10 U.S.C. 11302).

"justice system-involved" includes individuals who are or have been incarcerated or held in municipal, State, or Federal jails, prisons, juvenile facilities, or other types of detention facilities, who have been held in pre-trial or post-conviction detention, who have an arrest or conviction regardless of whether they were detained or incarcerated, who have been held in immigration detention, or, with respect to youth, who are or have been held in the custody of the Office of Refugee Resettlement of the Department of Health and Human Services.

## (4) Population at higher risk of homelessness.—

- (A) IN GENERAL.—The term "population at higher risk of homelessness" means a group of individuals that is defined by a common characteristic and that has been found to experience homelessness, housing instability, or to be cost-burdened at a rate higher than that of the general public.
- (B) Higher rate.—Information that may be used in demonstrating such a higher rate includes data generated by the Federal Government, by State or municipal governments, by

peer-reviewed research, and by organizations having expertise in working with or advocating on behalf of homeless, housing unstable, or cost-burdened groups.

- (C) Included populations.—Such term shall include populations for which such higher rate has already been demonstrated, including Asian, Black, Latino, Native American, Native Hawaiian, Pacific Islander and other communities of color, individuals with disabilities, including mental health disabilities, elderly individuals, foster and former foster youth, lesbian, gay, bisexual, transgender, and queer individuals, gender non-binary and gender non-conforming individuals, veterans, and such additional communities and individuals as the Secretary may include after receiving public comment.
- (5) Secretary.—The term "Secretary" means the Secretary of Housing and Urban Development.

# 1 TITLE I—ADDRESSING THE 2 HOUSING SHORTAGE

3	SEC. 101. HOUSING TRUST FUND.
4	Section 1338(a) of the Federal Housing Enterprises
5	Financial Safety and Soundness Act of 1992 (12 U.S.C.
6	4568(a)) is amended by adding at the end the following:
7	"(3) Authorization of appropriations.—
8	There is authorized to be appropriated to the Hous-
9	ing Trust Fund \$45,000,000,000 for each of fiscal
10	years 2022 through 2031.".
11	SEC. 102. SECTION 202 SUPPORTIVE HOUSING FOR THE EL-
12	DERLY PROGRAM.
13	There is authorized to be appropriated to the Sec-
14	retary for fiscal year 2022, to remain available until Sep-
15	tember 30, 2031—
16	(1) \$2,500,000,000 for the supportive housing
17	for the elderly program authorized under section 202
18	of the Housing Act of 1959 (12 U.S.C. 1701q),
19	which shall be used—
20	(A) for capital advance awards in accord-
21	ance with section 202(c)(1) of the Housing Act
22	of 1959 (12 U.S.C. $1701q(c)(1)$ ) to recipients
23	that are eligible under that Act;
24	(B) for section 8 project-based rental as-
25	sistance contracts in accordance with subsection

1	(b) of this section and section 8 of the United
2	States Housing Act of 1937 (42 U.S.C. 1437f),
3	for capital advance projects; and
4	(C) for service coordinators;
5	(2) \$15,000,000, to provide technical assistance
6	to support State-level efforts to improve the design
7	and delivery of voluntary supportive services for resi-
8	dents of any housing assisted under the Housing Act
9	of 1959 (Public Law 101–625) and other housing
10	supporting low-income older adults; and
11	(3) \$125,000,000 for the costs to the Secretary
12	of administration and oversight.
13	SEC. 103. SECTION 811 SUPPORTIVE HOUSING FOR PEOPLE
13 14	SEC. 103. SECTION 811 SUPPORTIVE HOUSING FOR PEOPLE WITH DISABILITIES.
14	WITH DISABILITIES.
14 15	WITH DISABILITIES.  There is authorized to be appropriated to the Sec-
14 15 16	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until Sep-
14 15 16 17	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until September 30, 2031—
14 15 16 17	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until September 30, 2031—  (1) \$900,000,000 for capital advances, includ-
114 115 116 117 118	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until September 30, 2031—  (1) \$900,000,000 for capital advances, including amendments to capital advance contracts, for
14 15 16 17 18 19 20	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until September 30, 2031—  (1) \$900,000,000 for capital advances, including amendments to capital advance contracts, for supportive housing for persons with disabilities, as
14 15 16 17 18 19 20 21	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until September 30, 2031—  (1) \$900,000,000 for capital advances, including amendments to capital advance contracts, for supportive housing for persons with disabilities, as authorized by section 811 of the Cranston-Gonzalez
14 15 16 17 18 19 20 21	WITH DISABILITIES.  There is authorized to be appropriated to the Secretary for fiscal year 2022, to remain available until September 30, 2031—  (1) \$900,000,000 for capital advances, including amendments to capital advance contracts, for supportive housing for persons with disabilities, as authorized by section 811 of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 8013),

- sistance contracts pursuant to section 202(h) of the Housing Act of 1959 (12 U.S.C. 1701q(h)), and for project rental assistance to State housing finance agencies and other appropriate entities as authorized under subsection (b)(3) of such section 811 (42)
- 6 U.S.C. 8013);
- 7 (2) \$15,000,000 for providing technical assist-8 ance to support State-level efforts to integrate hous-9 ing assistance and voluntary supportive services for 10 residents of housing receiving such assistance; and
- 11 (3) \$87,000,000 for the costs to the Secretary 12 of administration and oversight.

#### 13 SEC. 104. HOME INVESTMENT PARTNERSHIPS PROGRAM.

- 14 (a) AUTHORIZATION OF APPROPRIATIONS.—There is 15 authorized to be appropriated to the Secretary for fiscal 16 year 2022, to remain available until September 30, 17 2031—
- 18 (1) \$40,000,000,000, for activities and assist19 ance for the HOME Investment Partnerships Pro20 gram (in this section referred to as the "HOME
  21 program"), as authorized under title II of the Cran22 ston-Gonzalez National Affordable Housing Act (42
  23 U.S.C. 12721 et seq.);
- 24 (2) \$100,000,000 to make new awards to or in-25 crease prior awards to existing technical assistance

- 1 providers, including for technical assistance to
- 2 grantees regarding best practices for coordination of
- 3 available funds provided under this section with
- 4 other forms of assistance, such as with project-based
- 5 rental assistance; and
- 6 (3) \$360,000,000 for the costs to the Secretary
- 7 of administration and oversight of the HOME pro-
- 8 gram and the Housing Trust Fund established
- 9 under section 1338(a) of the Federal Housing En-
- terprises Financial Safety and Soundness Act of
- 11 1992 (12 U.S.C. 4568(a)).
- 12 (b) Administration.—Notwithstanding subsections
- 13 (c) and (d)(1) of section 212 of the Cranston-Gonzalez
- 14 National Affordable Housing Act (42 U.S.C. 12742), eligi-
- 15 ble grantees may use not more than 15 percent of their
- 16 allocations under this section for administrative and plan-
- 17 ning costs.
- 18 SEC. 105. TECHNICAL ASSISTANCE FOR NAVIGATING FED-
- 19 ERAL AND STATE HOUSING FUNDING
- 20 **SOURCES.**
- 21 (a) Establishment.—The Secretary shall establish
- 22 a grant program to provide technical assistance to States
- 23 relating to the understanding of the relationship between
- 24 Federal and State housing funding sources and how to
- 25 best use those sources to finance housing projects in the

1	State, such as permanent supportive housing, including
2	resources, tools, and products that—
3	(1) provide assistance on coordinating a single
4	application for multiple funding sources;
5	(2) provide assistance on consolidating funding
6	sources and implementing reporting requirements at
7	the State level; and
8	(3) support staff capacity within State housing
9	finance agencies to maintain the collaborations and
10	systems necessary to better align types of funding
11	with need and expand access to housing stability.
12	(b) Authorization of Appropriations.—There is
13	authorized to be appropriated to the Secretary such sums
14	as may be necessary, to remain available until expended,
15	to carry out this section.
16	SEC. 106. PERMANENT AUTHORIZATION OF UNITED STATES
17	INTERAGENCY COUNCIL ON HOMELESSNESS
18	AND ESTABLISHMENT OF RACIAL EQUITY
19	COMMISSION.
20	Title II of the McKinney-Vento Homeless Assistance
21	Act (42 U.S.C. 11311 et seq.) is amended—
22	(1) in section 208 (42 U.S.C. 11318), by strik-
23	ing the sentence and inserting the following: "There
24	is authorized to be appropriated for each fiscal year
25	\$10,000,000 to carry out this title."; and

1	(2) by striking section 209 (42 U.S.C. 11319)
2	and inserting the following:
3	"SEC. 209. RACIAL EQUITY COMMISSION.
4	"(a) Establishment of Commission.—
5	"(1) IN GENERAL.—There is established a com-
6	mission to be known as the Commission on Racial
7	Equity in Housing (in this section referred to as the
8	'Commission') to support the Council with efforts to
9	conduct research into, collect, analyze, and make
10	publicly available data on, and provide leadership
11	and coordination for furthering racial equity in
12	housing, examining the impacts of structural racism
13	on housing and homelessness, and the effectiveness
14	of intervention strategies to address these impacts.
15	"(2) Reporting.—The Commission shall re-
16	port to the Executive Director of the Council and
17	work in partnership with employees of the Council.
18	"(b) Membership.—
19	"(1) Composition.—The Commission shall be
20	composed of 14 members, who shall be—
21	"(A) appointed by the Executive Director
22	of the Council not later than January 1, 2024;
23	and
24	"(B) fairly balanced in terms of points of
25	view represented and background experience.

1	"(2) QUALIFICATIONS.—Each member of the
2	Commission shall have—
3	"(A) proven expertise in directing, assem-
4	bling, or applying capital resources from a vari-
5	ety of sources to the successful development of
6	affordable housing, assisted living facilities, or
7	health care facilities;
8	"(B) lived experience with homelessness; or
9	"(C) demonstrated experience in—
10	"(i) homeless services, affordable
11	housing, or housing law; and
12	"(ii) racial equity work.
13	"(3) Co-chairpersons.—The Executive Direc-
14	tor shall appoint 2 co-chairpersons of the Commis-
15	sion from among the members of the Commission.
16	"(4) Vacancies.—Any vacancy on the Com-
17	mission shall not affect its powers and shall be filled
18	in the manner in which the original appointment was
19	made.
20	"(5) Prohibition of Pay.—Members of the
21	Commission shall serve without pay.
22	"(6) Travel expenses.—Each member of the
23	Commission shall receive travel expenses, including
24	per diem in lieu of subsistence, in accordance with

1	sections 5702 and 5703 of title 5, United States
2	Code.
3	"(7) QUORUM.—A majority of the members of
4	the Commission shall constitute a quorum but a
5	lesser number may hold hearings.
6	"(8) Meetings.—The Commission shall meet
7	at the call of the co-chairpersons of the Commission.
8	"(c) DIRECTOR AND STAFF.—
9	"(1) Director.—The Commission shall have a
10	Director who shall be—
11	"(A) appointed by the co-chairpersons of
12	the Commission; and
13	"(B) paid at a rate not to exceed the rate
14	of basic pay payable for level V of the Executive
15	Schedule under section 5316 of title 5, United
16	States Code.
17	"(2) Staff.—The Commission may appoint
18	personnel as appropriate subject to the provisions of
19	title 5, United States Code, governing appointments
20	in the competitive service, and who shall be paid in
21	accordance with the provisions of chapter 51 and
22	subchapter III of chapter 53 of that title relating to
23	classification and General Schedule pay rates.
24	"(3) Experts and consultants.—The Coun-
25	cil may procure temporary and intermittent services

to support the work of the Commission under section 3109(b) of title 5, United States Code, but at rates for individuals not to exceed the daily equivalent of the maximum annual rate of basic pay payable for the General Schedule.

"(4) STAFF OF FEDERAL AGENCIES.—Upon request of the Council and the Commission, the head of any Federal department or agency may detail, on a reimbursable basis, any of the personnel of that department or agency to the Commission to assist it in carrying out its duties under this section.

#### "(d) Duties.—The Commission shall—

"(1) work with the Council to make recommendations, inform, and participate in efforts to
conduct research into, collect, analyze, and make
publicly available data on, and provide leadership
and coordination for furthering racial equity in
housing, examining the impacts of structural racism
on housing and homelessness, and the effectiveness
of intervention strategies to address these impacts;
and

"(2) work with the Council to implement the Federal Strategic Plan to Prevent and End Homelessness.

- 1 "(e) Reports.—The Council shall submit to Con-
- 2 gress, the Secretary of Housing and Urban Development,
- 3 the Secretary of Health and Human Services, the Sec-
- 4 retary of Transportation, the Secretary of Education, the
- 5 Secretary of Labor, the Secretary of Defense, the Sec-
- 6 retary of Agriculture, the Secretary of Veterans Affairs,
- 7 the Secretary of the Treasury, the Attorney General, the
- 8 Secretary of the Interior, the Chair of the Federal Re-
- 9 serve, the Comptroller of the Currency, the Director of
- 10 the Office of Thrift Supervision, the Chair of the Federal
- 11 Deposit Insurance Corporation, and such other individuals
- 12 as the Commission determines relevant an annual report
- 13 on research findings with recommendations to improve ra-
- 14 cial equity in housing and to disrupt processes that pre-
- 15 serve and reinforce racism and racial disparities in hous-
- 16 ing and homelessness services.
- 17 "(f) TERMINATION.—Section 14 of the Federal Advi-
- 18 sory Committee Act (5 U.S.C. App.) shall not apply to
- 19 the Commission.
- 20 "(g) Authorization of Appropriations.—There
- 21 is authorized to be appropriated such sums as may be nec-
- 22 essary to carry out this section.".

1	TITLE II—ADDRESSING
2	HOMELESSNESS
3	SEC. 201. EXPANSION OF HOUSING CHOICE VOUCHER PRO-
4	GRAM.
5	(a) Definitions.—In this section:
6	(1) ELIGIBLE HOUSEHOLD.—The term "eligible
7	household" means a family who initially—
8	(A) has an income that does not exceed 50
9	percent of the maximum income limitation for
10	extremely low-income families established by the
11	Secretary pursuant to section 3(b)(2)(C) of the
12	United States Housing Act of 1937 (42 U.S.C.
13	1437a(b)(2)(C); or
14	(B) is an extremely low-income family that
15	includes an individual who is an individual who
16	is a recipient of supplemental security income
17	benefits under title XVI of the Social Security
18	Act (42 U.S.C. 1381 et seq.).
19	(2) Extremely low-income family; public
20	HOUSING AGENCY; STATE.—The terms "extremely
21	low-income family", "public housing agency", and
22	"State" have the meanings given those terms in sec-
23	tion 3(b) of the United States Housing Act of 1937
24	(42 U.S.C. 1437a(b)).
25	(b) Expanded Vouchers.—

1	(1) Funding.—There is appropriated, out of
2	any money in the Treasury not otherwise appro-
3	priated, for providing incremental vouchers for rent-
4	al assistance under section 8(o) of the United States
5	Housing Act of 1937 (42 U.S.C. 1437f(o)) in ac-
6	cordance with this section for each of fiscal years
7	2022 through 2025, the amount necessary to fund—
8	(A) the number of incremental vouchers
9	required to be allocated under paragraph (2);
10	(B) annual renewals of the vouchers allo-
11	cated under paragraph (2); and
12	(C) administrative fees for vouchers allo-
13	cated under paragraph (2).
14	(2) Allocation.—
15	(A) Incremental vouchers.—The Sec-
16	retary shall allocate 500,000 incremental vouch-
17	ers in fiscal year 2022 and 1,000,000 incre-
18	mental vouchers in increments of 500,000 in
19	each calendar year from 2023 through 2025
20	under this section to public housing agencies
21	pursuant to section 213(d) of the Housing and
22	Community Development Act of 1974 (42
23	U.S.C. 1439(d)).
24	(B) Selection Criteria.—The Secretary
25	shall, by notice in the Federal Register, estab-

lish selection criteria under section 213(d) of the Housing and Community Development Act of 1974 (42 U.S.C. 1439(d)) that prioritizes housing needs among eligible households and severe housing hardship, such as experiencing homelessness, overcrowding, or evictions.

#### (c) Entitlement to Vouchers.—

- (1) IN GENERAL.—On and after the date that is 5 years after the date of enactment of this Act, any family that is otherwise eligible for tenant-based rental assistance under section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)) shall be entitled to that rental assistance during any period that the family is an eligible household.
- (2) Funding.—There is appropriated, out of any money in the Treasury not otherwise appropriated, such sums as may be necessary—
- (A) to provide assistance under section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)) in accordance with the entitlement under paragraph (1) of this subsection for each eligible household in the amount determined under such section 8(o); and

1	(B) to provide administrative fees under
2	section 8(q) of the United States Housing Act
3	of 1937 (42 U.S.C. 1437f(q)) in connection
4	with each voucher for assistance provided pur-
5	suant to subparagraph (A) of this paragraph.
6	SEC. 202. PROJECT-BASED RENTAL ASSISTANCE.
7	(a) Authorization of Appropriations.—In addi-
8	tion to amounts otherwise available, there is authorized
9	to be appropriated to the Secretary for fiscal year 2022,
10	to remain available until September 30, 2031—
11	(1) \$14,500,000,000 for the project-based rent-
12	al assistance program, as authorized under section
13	8(b) of the United States Housing Act of 1937 (42
14	U.S.C. 1437f(b), subject to the terms and conditions
15	of subsection (b) of this section;
16	(2) \$40,000,000 for providing technical assist-
17	ance to recipients of or applicants for project-based
18	rental assistance or to States allocating the project-
19	based rental assistance; and
20	(3) \$200,000,000 for the costs to the Secretary
21	of administration and oversight.
22	(b) Terms and Conditions.—
23	(1) Authority.—Notwithstanding section 8(a)
24	of the United States Housing Act of 1937 (49

- U.S.C. 1437f(a)), the Secretary may use amounts
   made available under this section—
  - (A) to provide assistance payments with respect to newly constructed housing, existing housing, or substantially rehabilitated non-housing structures for use as new multifamily housing in accordance with this section and the provisions of section 8 of the United States Housing Act of 1937 (42 U.S.C. 1437f); and
    - (B) for performance-based contract administrators for project-based assistance under section 8 of the United States Housing Act of 1937 (42 U.S.C. 1437f), for carrying out this section and section 8 of the United States Housing Act of 1937 (42 U.S.C. 1437f).

#### (2) Project-based rental assistance.—

(A) In General.—The Secretary may make assistance payments using amounts made available under this section pursuant to contracts with owners or prospective owners who agree to construct housing, to substantially rehabilitate existing housing, to substantially rehabilitate non-housing structures for use as new multifamily housing, or to attach the assistance to newly constructed housing in which some or

all of the units shall be available for occupancy by very low-income families in accordance with the provisions of section 8 of the United States Housing Act of 1937 (42 U.S.C. 1437f), under terms determined by the Secretary.

(B) PRIORITY.—In awarding contracts pursuant to this section, the Secretary shall give priority to owners or prospective owners of multifamily housing projects located or to be located in areas of high opportunity, as defined by the Secretary, in areas experiencing economic growth or rising housing prices to prevent displacement or secure affordable housing for low-income households, or that serve people at risk of homelessness or that integrate additional units that are accessible for persons with mobility impairments and persons with hearing or visual impairments beyond those required by applicable Federal accessibility standards.

#### 20 SEC. 203. EMERGENCY SOLUTIONS GRANT PROGRAM.

21 (a) AUTHORIZATION OF APPROPRIATIONS.—There is 22 authorized to be appropriated to the Secretary for fiscal 23 year 2022 \$5,000,000,000, to remain available until Sep-24 tember 30, 2031, to make grants under the emergency so-25 lutions grant program authorized under subtitle B of title

- 1 IV of the McKinney-Vento Homeless Assistance Act (42
- 2 U.S.C. 11371 et seq.).
- 3 (b) Maximum Allocation for Emergency Shel-
- 4 TER ACTIVITIES.—A recipient of a grant using amounts
- 5 appropriated under subsection (a) in any fiscal year may
- 6 not use an amount of the assistance for emergency shelter
- 7 activities that exceeds the greater of—
- 8 (1) 40 percent of the aggregate amount of that
- 9 assistance provided for the grantee for that fiscal
- 10 year; or
- 11 (2) the amount expended by the grantee for
- emergency shelter activities during fiscal year 2010.
- 13 SEC. 204. CONTINUUM OF CARE GRANT PROGRAM.
- 14 (a) AUTHORIZATION OF APPROPRIATIONS.—There is
- 15 authorized to be appropriated to the Secretary for fiscal
- 16 year 2022 \$15,000,000,000, to remain available until the
- 17 end of fiscal year 2031, to make grants under the con-
- 18 tinuum of care program authorized under subtitle C of
- 19 the McKinney-Vento Homeless Assistance Act (42 U.S.C.
- 20 11381 et seq.).
- 21 (b) Minimum Allocation for Permanent Hous-
- 22 ING FOR HOMELESS INDIVIDUALS AND FAMILIES WITH
- 23 DISABILITIES.—Of amounts appropriated under sub-
- 24 section (a) for a fiscal year, not less than 50 percent shall
- 25 be used for permanent housing for homeless individuals

- 1 with disabilities and homeless families that include such
- 2 an individual who is an adult or a minor head of household
- 3 if no adult is present in the household.
- 4 (c) Prioritization of Continuum of Care.—In
- 5 awarding grants using amounts appropriated under sub-
- 6 section (a), the Secretary shall prioritize funding for appli-
- 7 cants that provide documentation of coordination with cer-
- 8 tain systems serving young people and can answer ques-
- 9 tions regarding how the applicant works with child welfare
- 10 organizations, the juvenile and adult justice system, and
- 11 institutions of mental and physical health to ensure that
- 12 participants in the programs are not released into home-
- 13 lessness.
- 14 SEC. 205. PROGRAM ADMINISTRATION, TRAINING, TECH-
- 15 NICAL ASSISTANCE, AND CAPACITY BUILD-
- 16 ING.
- 17 In addition to amounts otherwise available, there is
- 18 authorized to be appropriated for fiscal year 2022, to re-
- 19 main available until expended—
- 20 (1) \$1,000,000,000 to the Secretary for the
- 21 costs to the Secretary of administering and over-
- seeing the implementation of this title and the pro-
- grams of the Department of Housing and Urban
- 24 Development generally and new awards or increasing
- prior awards to provide training, technical assist-

1	ance, and capacity building related to the programs
2	of the Department of Housing and Urban Develop-
3	ment;
4	(2) \$5,000,000 to the United States Inter-
5	agency Council on Homelessness for necessary ex-
6	penses in carrying out the functions of the Council
7	pursuant to title II of the McKinney-Vento Home-
8	less Assistance Act (42 U.S.C. 11311 et seq.); and
9	(3) \$10,000,000 to the Secretary for necessary
10	salaries and expenses of the Office of the Inspector
11	General of the Department of Housing and Urban
12	Development in carrying out the Inspector General
13	Act of 1978 (5 U.S.C. App.).
14	SEC. 206. GAO REPORT ON EVICTION DATA.
15	Not later than 180 days after the date of enactment
16	of this Act, the Comptroller General of the United States
16 17	of this Act, the Comptroller General of the United States shall submit to Congress a report that examines—
	,
17	shall submit to Congress a report that examines—
17 18	shall submit to Congress a report that examines—  (1) with respect to eviction moratoriums during
17 18 19	shall submit to Congress a report that examines—  (1) with respect to eviction moratoriums during the COVID-19 pandemic—
17 18 19 20	shall submit to Congress a report that examines—  (1) with respect to eviction moratoriums during the COVID-19 pandemic—  (A) how eviction moratoriums have con-
17 18 19 20 21	shall submit to Congress a report that examines—  (1) with respect to eviction moratoriums during the COVID-19 pandemic—  (A) how eviction moratoriums have contributed to housing stability;

- 1 (C) an economic analysis of how the evic-2 tion moratoriums saved public funds, such as 3 by reducing shelter costs;
  - (2) whether women, Black, Hispanic, and other minority renters disproportionately faced eviction during the COVID-19 pandemic, and an accounting of the disproportionate risk of eviction faced by veterans, children, the elderly, and individuals living with disabilities during the COVID-19 pandemic;
  - (3) the barriers that exist to collecting the data related to paragraphs (1) and (2);
  - (4) the barriers that exist to collecting, digitizing, and standardizing data from the beginning to the end of the eviction process, such as pre-eviction information, the renter's race or ethnicity, age and gender, as well as the composition of the household and landlord data; and
  - (5) a study of the relationship between emergency rental assistance distribution and eviction patterns, as well as how emergency rental assistance affected evictions, during the periods in which the eviction moratoriums were in effect during the COVID-19 pandemic.

### TITLE III—INVESTING IN INNO-VATIVE **COMMUNITY-DRIVEN** 2 **SOLUTIONS** 3 SEC. 301. SAFE PARKING PROGRAM GRANTS. 4 5 (a) DEFINITIONS.—In this section: 6 (1) ELIGIBLE ENTITY.—The term "eligible enti-7 ty" means— (A) a unit of general purpose local govern-8 9 ment; 10 (B) an Indian tribe or a tribally designated 11 housing entity (as those terms are defined in 12 section 4 of the Native American Housing As-13 sistance and Self-Determination Act of 1996 14 (25 U.S.C. 4103)); 15 (C) a nonprofit organization that provides 16 services to homeless persons; or 17 (D) a collaborative applicant or other orga-18 nization or entity funded under the Continuum 19 of Care program under subtitle C of title IV of 20 the McKinney-Vento Homeless Assistance Act 21 (42 U.S.C. 11381 et seq.). 22

(2) ESSENTIAL SERVICE.—The term "essential service" means an essential service described in section 576.102 of title 24, Code of Federal Regulations, or any successor regulation.

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1	(3) Homeless Person.—The term "homeless
2	person" has the meaning given the term in section
3	103 of the McKinney-Vento Homeless Assistance
4	Act (42 U.S.C. 11302).
5	(4) Safe Parking Program.—The term "safe
6	parking program" means a program that—
7	(A) provides a homeless person living in a
8	vehicle, including a motor home, with a safe
9	place to park the vehicle overnight to facilitate
10	a transition to more stable housing; and
11	(B) provides permanent rehousing services
12	and essential services.
13	(b) Establishment of Program.—Not later than
14	180 days after the date of enactment of this Act, the Sec-
15	retary shall establish a grant program to provide amounts
16	to eligible entities for costs associated with—
17	(1) the establishment and operation of a new
18	safe parking program; or
19	(2) the operation of a safe parking program in
20	existence as of the date on which amounts are pro-
21	vided.
22	(e) Grant Term.—The term of a grant awarded
23	under subsection (b) shall be 5 years.
24	(d) Amount.—

- 1 (1) IN GENERAL.—During the 5-year term of a 2 grant awarded under subsection (b), the Secretary 3 shall distribute 20 percent of the grant amounts 4 each year.
- 5 (2) CAP.—An eligible entity may not receive 6 more than \$5,000,000 in grant amounts under sub-7 section (b).

#### (e) Applications.—

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- (1) IN GENERAL.—To be eligible to receive a grant under subsection (b), an eligible entity shall submit an application to the Secretary at the time, in the manner, and containing the information that the Secretary requires, including a description of how the eligible entity will use any amounts received.
- (2) Priority.—The Secretary shall give priority to applications from eligible entities that serve homeless persons in underserved areas (as defined in section 81.2 of title 24, Code of Federal Regulations, or any successor regulation).
- 20 (f) USE OF FUNDS.—Except as provided in sub-21 section (h), any eligible entity that is awarded a grant 22 under subsection (b) shall use the grant amounts for costs 23 associated with—
- (1) establishing and operating a safe parkingprogram;

1	(2) providing permanent rehousing assistance to
2	families using the safe parking program, such as
3	case management services;
4	(3) employing staff who maintain the safety
5	and health of participants in the safe parking pro-
6	gram and monitor program compliance with subtitle
7	C of title IV of the McKinney-Vento Homeless As-
8	sistance Act (42 U.S.C. 11381 et seq.), if applicable
9	(4) establishing and maintaining the operation
10	of hygiene facilities and restrooms for homeless per-
11	sons;
12	(5) maintaining the vehicles of homeless per-
13	sons using a safe parking program and providing
14	gas for those persons to use their vehicles for activi-
15	ties that will help them obtain or maintain housing,
16	including—
17	(A) driving to work, school, or medical ap-
18	pointments; and
19	(B) searching for a home; or
20	(6) entering data and information into a home-
21	less management information system (as that term
22	is used in section 402(f)(3) of the McKinney-Vento
23	Homeless Assistance Act (42 U.S.C. 11360a(f)(3))).
24	(g) Multiple Locations.—An eligible entity may
25	use amounts provided under subsection (b) to establish or

- 1 continue operating a safe parking program at multiple lo-
- 2 cations.
- 3 (h) ALTERNATIVE USE OF FUNDS.—If an eligible en-
- 4 tity determines that a safe parking program is no longer
- 5 necessary, the eligible entity may, after approval from the
- 6 Secretary, use amounts provided under subsection (b) for
- 7 activities that are eligible for the use of Emergency Solu-
- 8 tions Grants Program amounts under section 415 of the
- 9 McKinney-Vento Homeless Assistance Act (42 U.S.C.
- 10 11374).
- 11 (i) Rehousing and Case Management Serv-
- 12 ICES.—A homeless person who makes use of a safe park-
- 13 ing program established or operated using amounts
- 14 awarded under subsection (b) shall not be required to ac-
- 15 cept case management or rehousing services offered as
- 16 part of the program.
- 17 (j) Reports to Congress.—
- 18 (1) Initial report.—Not later than 180 days
- after the last day of the second fiscal year beginning
- after the date of enactment of this Act, the Sec-
- 21 retary shall submit to Congress an initial report on
- the impact of grants awarded under subsection (b),
- 23 including, to the extent determinable, any data
- 24 about—

- 1 (A) the number of homeless persons living 2 in vehicles in the geographic region over which 3 the eligible entity has jurisdiction, or in which 4 the eligible entity operates, during each of the 5 7 previous years;
  - (B) the demographics and number of homeless persons who choose to participate in a safe parking program; and
  - (C) the number of homeless persons who choose to participate in a safe parking program and exit into permanent housing.
  - (2) Final Report.—Not later than 180 days after the last day of the fifth fiscal year beginning after the date of enactment of this Act, the Secretary shall submit to Congress a final report on the impact of grants awarded under subsection (b), including, to the extent determinable, any data described in subparagraphs (A), (B), and (C) of paragraph (1) of this subsection.
- 20 (k) TERMINATION OF GRANT PROGRAM.—The Sec-21 retary may not award a grant under subsection (b) after 22 the last day of the fifth fiscal year beginning after the 23 date of enactment of this Act.
- 24 (l) AUTHORIZATION OF APPROPRIATIONS.—There is 25 authorized to be appropriated to carry out this section

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1	\$25,000,000 for each of the first 5 fiscal years beginning
2	after the date of enactment of this Act.
3	SEC. 302. HOTEL, MOTEL, AND COMMERCIAL ACQUISITIONS
4	AND CONVERSIONS TO PERMANENT HOUS-
5	ING.
6	(a) AUTHORIZATION OF APPROPRIATIONS.—There is
7	authorized to be appropriated to the Secretary for fiscal
8	year 2022, \$500,000,000, to remain available until Sep-
9	tember 30, 2031, for—
10	(1) projects related to the acquisition, rehabili-
11	tation, renovation, or conversion of transitional
12	housing, temporary shelters, and other spaces, such
13	as hotels, motels, government-owned properties, and
14	commercial business spaces such as shopping malls,
15	to address urgent safety and public health needs for
16	individuals experiencing homelessness and housing
17	instability, provided that the funds are used for non-
18	congregate shelter or creating more permanent sup-
19	portive housing; and
20	(2) supportive services for individuals housed in
21	the spaces described in paragraph (1), including—
22	(A) activities listed in section 401(29) of
23	the McKinney-Vento Homeless Assistance Act
24	(42 U.S.C. 11360(29));
25	(B) housing counseling; and

- 1 (C) homeless prevention services.
- 2 (b) Implementation.—The Secretary shall have au-
- 3 thority to issue such regulations or other notices, guid-
- 4 ance, forms, instructions, and publications as may be nec-
- 5 essary or appropriate to carry out the programs, projects,
- 6 or activities authorized under this section, including to en-
- 7 sure that such programs, projects, or activities are com-
- 8 pleted in a timely and effective manner.

#### 9 SEC. 303. EVICTION PROTECTION GRANT PROGRAM.

- 10 (a) AUTHORIZATION OF APPROPRIATIONS.—There is
- 11 authorized to be appropriated to the Secretary for fiscal
- 12 year 2022, \$800,000,000, to remain available until Sep-
- 13 tember 30, 2031, for an eviction protection grant program
- 14 established by the Secretary to support experienced legal
- 15 service providers in providing legal assistance at no cost
- 16 to low-income tenants at risk of or subject to eviction.
- 17 (b) Implementation.—The Secretary shall have au-
- 18 thority to issue such regulations or other notices, guid-
- 19 ance, forms, instructions, and publications as may be nec-
- 20 essary or appropriate to carry out the programs, projects,
- 21 or activities authorized under this section, including to en-
- 22 sure that such programs, projects, or activities are com-
- 23 pleted in a timely and effective manner.

### 1 SEC. 304. MOBILE CRISIS INTERVENTION TEAMS GRANTS.

2	(a) Grant Authorization.—The Attorney General
3	may make grants to States, units of local government,
4	public and community defender systems, and nonprofit or-
5	ganizations to create or expand mobile crisis intervention
6	teams to address homelessness and reduce recidivism.
7	(b) Application.—
8	(1) IN GENERAL.—An entity seeking a grant
9	under this section shall submit to the Attorney Gen-
10	eral an application at such time, in such manner,
11	and containing such information as the Attorney
12	General may reasonably require, including an assur-
13	ance described in paragraph (2).
14	(2) Assurance described.—An assurance de-
15	scribed in this paragraph is an assurance that—
16	(A) the entity has in place a policy pro-
17	tecting employees, individuals, and communities
18	served by the entity from discrimination under
19	applicable civil rights laws; and
20	(B) the policy described in subparagraph
21	(A) includes protection from discrimination on
22	the basis of gender-related identity, appearance,
23	mannerisms, or other gender-related character-
24	istics of an individual, regardless of the individ-
25	ual's designated sex at birth.

- 1 (3) Nonprofit expertise.—In addition to the 2 assurance described in paragraph (2), a nonprofit 3 organization seeking a grant under this section shall 4 demonstrate in the application submitted under this 5 subsection that the organization has a proven his-6 tory of—
- 7 (A) successful engagement with popu-8 lations experiencing homelessness and housing 9 instability, including members of a population 10 at higher risk of homelessness; or
- 11 (B) assisting communities to engage in al-12 ternatives to penalizing homelessness.
- 13 (c) Use of Funds.—An entity that receives a grant under this section may use funds received under this sec-14 15 tion for creating, supporting, expanding, or studying mobile crisis intervention teams that are trained to provide 16 17 stabilization services to individuals with an urgent medical 18 or psychological need, as an alternative to a law enforce-19 ment response, which teams may include healthcare pro-20 fessionals, mental health professionals, addiction coun-21 selors, housing referral specialists, groups serving or rep-22 resenting justice system-involved or homeless individuals,
- 24 (d) AUTHORIZATION OF APPROPRIATIONS.—There is 25 authorized to be appropriated to carry out this section

and other related resource providers.

1	\$50,000,000 for the first fiscal year beginning after the
2	date of enactment of this Act and for each of the 9 suc-
3	ceeding fiscal years thereafter.
4	SEC. 305. LIBRARY CONSORTIUM PILOT GRANTS.
5	Part A of title V of the Public Health Service Act
6	(42 U.S.C. 290aa et seq.) is amended by adding at the
7	end the following:
8	"SEC. 506B. LIBRARY CONSORTIUM PILOT GRANTS.
9	"(a) Definitions.—In this section:
10	"(1) ELIGIBLE ENTITY.—The term 'eligible en-
11	tity' means—
12	"(A) an eligible library;
13	"(B) a library agency that is an official
14	agency of a State or other unit of government
15	and is charged by the law governing it with the
16	extension and development of public library
17	services within its jurisdiction;
18	"(C) an eligible library consortium; or
19	"(D) a library association that exists on a
20	permanent basis, serves libraries or library pro-
21	fessionals on a national, regional, State, or local
22	level, and engages in activities designed to ad-
23	vance the well-being of libraries and the library
24	profession.

1	"(2) ELIGIBLE LIBRARY.—The term 'eligible li-
2	brary' means—
3	"(A) a public library;
4	"(B) an elementary or secondary school li-
5	brary;
6	"(C) a library that is operated by an insti-
7	tution of higher education;
8	"(D) a research library or archive that is
9	not an integral part of an institution of higher
10	education and that makes publicly available li-
11	brary services and materials that are suitable
12	for scholarly research and not otherwise avail-
13	able; or
14	"(E) a Tribal library.
15	"(3) ELIGIBLE LIBRARY CONSORTIUM.—The
16	term 'eligible library consortium' means a local,
17	statewide, regional, interstate, or international coop-
18	erative association of library entities that provides
19	for the systematic and effective coordination of the
20	resources of eligible libraries, and information cen-
21	ters that work to improve the services delivered to
22	the clientele of these libraries.
23	"(b) Grant Program.—From amounts made avail-
24	able under this section for a fiscal year, the Assistant Sec-
25	retary shall award grants, on a competitive basis, to eligi-

1	ble entities to enable those eligible entities to carry out
2	pilot programs to address the needs of homeless individ-
3	uals or individuals at risk of homelessness.
4	"(c) Use of Funds.—
5	"(1) In general.—Each eligible entity receiv-
6	ing funds under this section may use such funds to
7	provide programs or resources that address the
8	needs of homeless individuals or individuals at risk
9	of homelessness by—
10	"(A) connecting them with resources to
11	help them transition to stable, independent or
12	supported living, through the eligible entity's
13	own activities or through subgrants to eligible
14	libraries, as appropriate;
15	"(B) providing homeless individuals or in-
16	dividuals at risk of homelessness with programs
17	on issues such as health, mortgage or rental as-
18	sistance, and applying for government benefits
19	or
20	"(C) partnering with other community or
21	ganizations or the locality's department of pub-
22	lic health for outreach activities and connec-

tions to other relevant services.

1	"(2) Criteria for subgrants.—In awarding
2	a subgrant under this section, an eligible entity
3	shall—
4	"(A) require eligible libraries desiring a
5	subgrant to submit an application containing—
6	"(i) the estimated number of homeless
7	individuals or individuals at risk of home-
8	lessness that will be served under the
9	homelessness-related programs to be fund-
10	ed by the subgrant; and
11	"(ii) any other criteria established by
12	the grantee in the application submitted
13	under subsection (d); and
14	"(B) give preference to eligible libraries
15	that propose to carry out programs or develop
16	resources that integrate existing Federal or
17	State programs that serve homeless individuals
18	or individuals at risk of homelessness.
19	"(d) APPLICATION.—An eligible entity desiring a
20	grant under this section shall submit an application at
21	such time, in such manner, and containing such informa-
22	tion as the Assistant Secretary may require. Each applica-
23	tion shall include—
24	"(1) a description of the homelessness-related
25	programs or resources that the eligible entity will

1	support (in accordance with subsection $(c)(1)$ ) either
2	through its own activities or through subgrants to
3	eligible libraries;
4	"(2) a description of how community or govern-
5	mental partners will be involved in the homelessness-
6	related programs or resources provided by the eligi-
7	ble entity; and
8	"(3) in the case of projects that the eligible en-
9	tity intends to carry out through subgrants—
10	"(A) a description of how the eligible enti-
11	ty will make subgrants, including any priorities
12	or considerations that will be applied in making
13	such subgrants;
14	"(B) a description of how the eligible enti-
15	ty will disseminate, in a timely manner, infor-
16	mation regarding the subgrants, and the appli-
17	cation process for such subgrants;
18	"(C) a description of the criteria that the
19	eligible entity will require for the programs car-
20	ried out by subgrantees with funds awarded by
21	that eligible entity; and
22	"(D) an assurance that each eligible li-
23	brary that receives a subgrant will use the
24	funds from that subgrant to provide programs

1	that primarily serve homeless individuals or in-
2	dividuals at risk of homelessness.
3	"(e) Consultation.—In carrying out this section,
4	the Assistant Secretary—
5	"(1) shall consult with the Director of the Insti-
6	tute of Museum and Library Services and the Sec-
7	retary of Housing and Urban Development; and
8	"(2) may consult with the Interagency Council
9	on Homelessness or any other appropriate Federal
10	agency or office to help ensure that funds are dis-
11	bursed and utilized effectively.
12	"(f) Reports.—Each eligible entity receiving a grant
13	under this section for a fiscal year shall prepare and sub-
14	mit a report to the Assistant Secretary, in such form and
15	containing such information, as the Assistant Secretary
16	may reasonably require to determine the extent to which
17	funds provided under this section have been effective in
18	carrying out the purposes of this section.
19	"(g) Authorization of Appropriations.—There
20	is authorized to be appropriated to carry out this section
21	\$10,000,000 for the first fiscal year beginning after the
22	date of enactment of this section and for each of the 9
23	succeeding fiscal years thereafter.".

1	SEC. 306. REPORT ON INCLUSIVE TRANSIT-ORIENTED DE-
2	VELOPMENT TO ENHANCE CLIMATE MITIGA-
3	TION AND DISASTER RESILIENCY.
4	Not later than 180 days after the date of enactment
5	of this Act, the Secretary shall submit to Congress a re-
6	port on how to add a focus to housing programs of the
7	Department of Housing and Urban Development on—
8	(1) infill projects that better connect people to
9	jobs and transit and reduce greenhouse gas emis-
10	sions; and
11	(2) supporting developers and local govern-
12	ments constructing units on existing or underused
13	urban land close to city amenities and transpor-
14	tation.
15	SEC. 307. ESTABLISHING AN INNOVATION PILOT WITHIN
16	THE CARBON REDUCTION PROGRAM.
17	Section 175(c) of title 23, United States Code, is
18	amended—
19	(1) in paragraph (1), in the matter preceding
20	subparagraph (A), by striking "paragraph (2)" and
21	inserting "paragraphs (2) and (3)"; and
22	(2) by adding at the end the following:
23	"(3) Innovation pilot.—
24	"(A) In general.—In addition to eligible
25	projects under paragraphs (1) and (2), funds
26	apportioned to a State under section 104(b)(7)

1	may be used for innovative strategies to reduce
2	transportation emissions, including associated
3	infrastructure improvements that will increase
4	the share of nonmotorized trips and improve
5	the efficiency of existing surface transportation
6	infrastructure to address carbon reduction.
7	"(B) Notice.—Not later than 120 days
8	after the date of enactment of this paragraph,
9	the Secretary shall provide notice and guidance
10	for interested entities to participate in activities
11	under subparagraph (A).
12	"(C) Exclusion.—Funds used to carry
13	out a project under subparagraph (A) may not
14	be used on a project that increases net capacity
15	for vehicular travel.".
16	SEC. 308. MAKING INFILL HOUSING AND OTHER TRANS-
17	PORTATION EFFICIENCY PROJECTS ELIGI-
18	BLE FOR RAISE GRANTS.
19	Section 6702(a)(3) of title 49, United States Code,
20	is amended—
21	(1) in subparagraph (G), by striking "and" at
22	the end;
23	(2) by redesignating subparagraph (H) as sub-
24	paragraph (I); and

1	(3) by inserting after subparagraph (G) the fol-
2	lowing:
3	"(H) a project or series of projects to re-
4	duce transportation emissions, including associ-
5	ated infrastructure improvements to support
6	infill development or transit-oriented develop-
7	ment, and to increase nonmotorized trips, sub-
8	ject to the conditions that—
9	"(i) the project or series of projects
10	shall directly improve the efficiency of ex-
11	isting surface transportation infrastruc-
12	ture; and
13	"(ii) the Federal share for the project
14	or series of projects shall be used to fund
15	only the elements of the project or series
16	that provide public benefits; and".
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