

Calendar No. 190

117TH CONGRESS 1ST SESSION

S. 2340

To improve the safety and security of the Federal judiciary.

IN THE SENATE OF THE UNITED STATES

July 14, 2021

Mr. Menendez (for himself, Mr. Booker, Mr. Graham, Mr. Durbin, Mr. Kennedy, Mrs. Feinstein, Ms. Klobuchar, Mr. Coons, Mr. Blumenthal, Ms. Hirono, Mr. Padilla, Mr. Grassley, and Mr. Cruz) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

December 16, 2021

Reported by Mr. Durbin, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To improve the safety and security of the Federal judiciary.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Daniel Anderl Judicial
- 5 Security and Privacy Act of 2021".

1 SEC. 2. PURPOSE; RULES OF CONSTRUCTION.

2	(a) Purpose.—The purpose of this Act is to improve
3	the safety and security of Federal judges, including senior,
4	recalled, or retired Federal judges, and their immediate
5	family, to ensure Federal judges are able to administer
6	justice fairly without fear of personal reprisal from indi-
7	viduals affected by the decisions they make in the course
8	of earrying out their public duties.
9	(b) Rules of Construction.—
10	(1) In GENERAL.—Nothing in this Act shall be
11	construed
12	(A) to prohibit, restrain, or limit—
13	(i) the lawful investigation or report-
14	ing by the press of any unlawful activity or
15	misconduct alleged to have been committed
16	by an at-risk individual or their immediate
17	family; or
18	(ii) the reporting on an at-risk indi-
19	vidual or their immediate family regarding
20	matters of public concern;
21	(B) to impair access to decisions and opin-
22	ions from a Federal judge in the course of car-
23	rying out their public functions; or
24	(C) to limit the publication or transfer of
25	personally identifiable information that the at-
26	risk individual or their immediate family mem-

ber voluntarily publishes on the internet after

the date of enactment of this Act.

3 (2) PROTECTION OF PERSONALLY IDENTIFI4 ABLE INFORMATION.—This Act shall be broadly con5 struct to favor the protection of the personally iden6 tifiable information of at-risk individuals and their
7 immediate family.

8 SEC. 3. FINDINGS.

- Congress finds the following:
- (1) Members of the Federal judiciary perform the important function of interpreting our Constitution and administering justice in a fair and impartial manner.
- (2) In recent years, partially as a result of the rise in the use of social media and online access to information, members of the Federal judiciary have been exposed to an increased number of personal threats in connection to their role. The ease of access to free or inexpensive sources of personally identifiable information has considerably lowered the effort required for malicious actors to discover where individuals live, where they spend leisure hours, and to find information about their family members. Such threats have included ealling a judge a traitor with references to mass shootings and serial killings,

- calling for an "angry mob" to gather outside a
 judge's home and, in reference to a United States
 courts of appeals judge, stating how easy it would be
 to "get them."
 - (3) Between 2015 and 2019, threats and other inappropriate communications against Federal judges and other judiciary personnel increased from 926 in 2015 to approximately 4,449 in 2019.
 - (4) Over the past decade, several members of the Federal judiciary have experienced acts of violence against themselves or a family member in connection to their Federal judiciary role, including the murder of the family of United States District Judge for the Northern District of Illinois Joan Lefkow in 2005.
 - (5) On Sunday July 19, 2020, an assailant went to the home of Esther Salas, a judge for the United States District Court for the District of New Jersey, impersonating a package delivery driver, opening fire upon arrival, and killing Daniel Anderl, the 20-year-old only son of Judge Salas, and seriously wounding Mark Anderl, her husband.
 - (6) In the aftermath of the recent tragedy that occurred to Judge Salas and in response to the continuous rise of threats against members of the Fed-

1	eral judiciary, there is an immediate need for en-
2	hanced security procedures and increased availability
3	of tools to protect Federal judges and their families.
4	SEC. 4. DEFINITIONS.
5	In this Act:
6	(1) AT-RISK INDIVIDUAL.—The term "at-risk
7	individual" means—
8	(A) a Federal judge; or
9	(B) a senior, recalled, or retired Federal
10	judge
11	(2) Data Broker.—
12	(A) In GENERAL.—The term "data
13	broker" means a business or commercial entity
14	when it is engaged in collecting, assembling, or
15	maintaining personal information concerning an
16	individual who is not a customer, client, or an
17	employee of that entity in order to sell the in-
18	formation or otherwise profit from providing
19	third party access to the information.
20	(B) Exclusion.—The following activities
21	conducted by a business or commercial entity,
22	and the collection and sale or licensing of per-
23	sonally identifiable information incidental to
24	conducting these activities do not qualify the
25	entity as a data broker:

1	(i) Engaging in reporting, newsga-
2	thering, speaking, or other activities in-
3	tended to inform the public on matters of
4	public interest or public concern.
5	(ii) Providing 411 directory assistance
6	or directory information services, including
7	name, address, and telephone number, on
8	behalf of or as a function of a tele-
9	communications carrier.
10	(iii) Utilizing personal information in-
11	ternally, providing access to businesses
12	under common ownership or affiliated by
13	corporate control, or selling or providing
14	data for a transaction or service requested
15	by or concerning the individual whose per-
16	sonal information is being transferred.
17	(iv) Providing publicly available infor-
18	mation via real-time or near-real-time alert
19	services for health or safety purposes.
20	(v) A consumer reporting agency to
21	the extent that it is covered by the Federal
22	Fair Credit Reporting Act (15 U.S.C.
23	1681 et seq.).
24	(vi) A financial institution to the ex-
25	tent that it is covered by the Gramm-

1	Leach-Bliley Act (Public Law 106–102)
2	and implementing regulations.
3	(vii) An entity to the extent that it is
4	covered by the Health Insurance Port-
5	ability and Accountability Act (Public Law
6	104–191).
7	(3) FEDERAL JUDGE.—The term "Federal
8	judge'' means—
9	(A) a justice or judge of the United States,
10	as those terms are defined in section 451 of
11	title 28, United States Code;
12	(B) a bankruptey judge appointed under
13	section 152 of title 28, United States Code;
14	(C) a United States magistrate judge ap-
15	pointed under section 631 of title 28, United
16	States Code;
17	(D) a judge confirmed by the United
18	States Senate and empowered by statute in any
19	commonwealth, territory, or possession to per-
20	form the duties of a Federal judge; and
21	(E) a judge of the United States Court of
22	Federal Claims appointed under section 171 of
23	title 28, United States Code.
24	(4) GOVERNMENT AGENCY.—The term "Gov-
25	ernment agency' means any department enumerated

- 1 in section 1 of title 5 of the United States Code, 2 independent establishment, commission, administra-3 tion, authority, board or bureau of the United States 4 or any corporation in which the United States has 5 a proprietary interest. The term includes all such in-6 stitutions, offices, and any other bodies politic and 7 corporate of the United States Government created 8 by the constitution or statute, whether in the execu-9 tive, judicial, or legislative branch; all units and cor-10 porate outgrowths created by Executive order of the 11 President or any constitutional officer, by the Su-12 preme Court of the United States, or by resolution 13 of the United States Congress. (5) IMMEDIATE FAMILY.—The term "immediate 14
 - (5) IMMEDIATE FAMILY.—The term "immediate family" means a spouse, child, parent, or any other familial relative of an at-risk individual whose permanent residence is the same as the at-risk individual.
 - (6) PERSONALLY IDENTIFIABLE INFORMATION.—The term "personally identifiable information" means—
- 22 (A) a home address, including primary res-23 idence or secondary residences;
- 24 (B) a home or personal mobile telephone 25 number, or the direct telephone number of a

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1	Government-issued cell phone or private exten-
2	sion in the chambers of an at-risk individual;
3	(C) a personal email address;
4	(D) the social security number, driver's li-
5	cense number, or home address displayed on
6	voter registration information;
7	(E) a bank account or credit or debit card
8	information;
9	(F) home or other address displayed on
10	property tax records or held by a Federal,
11	State, or local government agency of an at-risk
12	individual, including a secondary residence and
13	any investment property at which an at-risk in-
14	dividual resides for part of a year;
15	(G) license plate number or home address
16	displayed on vehicle registration information;
17	(H) identification of children of an at-risk
18	individual under the age of 18;
19	(I) full date of birth;
20	(J) a photograph of any vehicle that legibly
21	displays the license plate or a photograph of a
22	residence that legibly displays the residence ad-
23	dress:

1	(K) the name and address of a school or
2	day care facility attended by immediate family;
3	Ol'
4	(L) the name and address of an employer
5	of immediate family.
6	(7) Social Media.—The term "social media"
7	means any online electronic medium, a live-chat sys-
8	tem, or an electronic dating service—
9	(A) that primarily serves as a medium for
10	users to interact with content generated by
11	other third-party users of the medium;
12	(B) that enables users to create accounts
13	or profiles specific to the medium or to import
14	profiles from another medium; and
15	(C) that enables one or more users to gen-
16	erate content that can be viewed by other third-
17	party users of the medium.
18	(8) Transfer.—The term "transfer" means to
19	sell, license, trade, or exchange for consideration the
20	personally identifiable information of an at-risk indi-
21	vidual or immediate family.
22	SEC. 5. PROTECTING PERSONALLY IDENTIFIABLE INFOR-
23	MATION IN PUBLIC RECORDS.
24	(a) Government Agencies.—

1	(1) In General.—Each at-risk individual
2	may
3	(A) file written notice of the status of the
4	individual as an at-risk individual, for them-
5	selves and immediate family, to each Govern-
6	ment agency; and
7	(B) ask each Government agency described
8	in subparagraph (A) to mark as private their
9	personally identifiable information and that of
10	their immediate family.
11	(2) No public posting.—Government agen-
12	cies shall not publicly post or display publicly avail-
13	able content that includes personally identifiable in-
14	formation of an at-risk individual or immediate fam-
15	ily. Government agencies, upon receipt of a writter
16	request in accordance with subsection $(a)(1)(A)$ of
17	this section, shall remove the personally identifiable
18	information of the at-risk individual or immediate
19	family from publicly available content within 72
20	hours.
21	(3) Exceptions.—Nothing in this section shall
22	prohibit a Government agency from providing access
23	to records containing judges' personally identifiable
24	information to a third party if the third party pos-

sesses a signed release from the judge or a court

1	order, the entity is already subject to the require-
2	ments of title V of the Gramm-Leach-Bliley Act (15
3	U.S.C. 6801 et seq.), or the third party executes a
4	confidentiality agreement with the Government agen-
5	e y.
6	(b) STATE AND LOCAL GOVERNMENTS.—
7	(1) Grant program to prevent disclosure
8	OF PERSONAL INFORMATION OF AT-RISK INDIVID-
9	UALS OR IMMEDIATE FAMILY.—
10	(A) AUTHORIZATION.—The Attorney Gen-
11	eral shall make grants to prevent the release of
12	personally identifiable information of at-risk in-
13	dividuals and immediate family (in this sub-
14	section referred to as "judges' personally identi-
15	fiable information") to the detriment of such
16	individuals or their families to an entity that—
17	(i) is—
18	(I) a State or unit of local gov-
19	ernment (as such terms are defined in
20	section 901 of the Omnibus Crime
21	Control and Safe Streets Act of 1968
22	(34 U.S.C. 10251)); or
23	(II) an agency of a State or unit
24	of local government; and

1	(ii) operates a State or local database
2	or registry that contains personally identi-
3	fiable information.
4	(B) APPLICATION.—An eligible entity seek-
5	ing a grant under this section shall submit to
6	the Attorney General an application at such
7	time, in such manner, and containing such in-
8	formation as the Attorney General may reason-
9	ably require.
10	(2) Authorization of appropriations.—
11	There is authorized to be appropriated such sums as
12	may be necessary to provide grants to entities de-
13	scribed in paragraph (1) to create or expand pro-
14	grams designed to protect judges' personally identifi-
15	able information, including through—
16	(A) the creation of programs to redact or
17	remove judges' personally identifiable informa-
18	tion, upon the request of an at-risk individual,
19	from public records in state agencies; these ef-
20	forts may include but are not limited to hiring
21	a third party to redact or remove judges' per-
22	sonally identifiable information from public
23	records;
24	(B) the expansion of existing programs
25	that the State may have enacted in an effort to

1	protect judges' personally identifiable informa-
2	tion;
3	(C) the development or improvement of
4	protocols, procedures, and policies to prevent
5	the release of judges' personally identifiable in-
6	formation;
7	(D) the defrayment of costs of modifying
8	or improving existing databases and registries
9	to ensure that judges' personally identifiable in-
10	formation is protected from release; and
11	(E) the development of confidential opt out
12	systems that will enable at-risk individuals to
13	make a single request to keep judges' personally
14	identifiable information out of multiple data-
15	bases or registries.
16	(3) Report.—
17	(A) In General.—Not later than 1 year
18	after the date of enactment of this Act, and bi-
19	ennially thereafter, the Comptroller General of
20	the United States, shall submit to the Com-
21	mittee on the Judiciary of the Senate and the
22	Committee on the Judiciary of the House of
23	Rangeantatives an annual report that in

eludes—

1	(i) a detailed amount spent by States
2	and local governments on protection of
3	judges' personally identifiable information;
4	and
5	(ii) where the judges' personally iden-
6	tifiable information was found.
7	(B) STATES AND LOCAL GOVERNMENTS.—
8	States and local governments that receive funds
9	under this section shall submit to the Comp-
10	troller General a report on data described in
11	clauses (i) and (ii) of subparagraph (A) to be
12	included in the report required under that sub-
13	paragraph.
14	(c) Data Brokers and Other Businesses.—
15	(1) Prohibition.—
16	(A) Data brokers.—It shall be unlawful
17	for a data broker to knowingly sell, license,
18	trade for consideration, or purchase personally
19	identifiable information of an at-risk individual
20	or immediate family.
21	(B) Other businesses.—No person,
22	business, or association shall publicly post or
23	publicly display on the internet personally iden-
24	tifiable information of an at-risk individual or
25	immediate family if the at-risk individual has

1	made a written request of that person, business,
2	or association to not disclose the personally
3	identifiable information of the at-risk individual
4	or immediate family.
5	(C) Exceptions.—The restriction in sub-
6	paragraph (B) shall not apply to—
7	(i) the display on the internet of the
8	personally identifiable information of an
9	at-risk individual or immediate family if
10	the information is relevant to and dis-
11	played as part of a news story, com-
12	mentary, editorial, or other speech on a
13	matter of public concern;
14	(ii) personally identifiable information
15	that the at-risk individual voluntarily pub-
16	lishes on the internet after the date of en-
17	actment of this Act; or
18	(iii) personally identifiable information
19	received from a Federal Government
20	source (or from an employee or agent of
21	the Federal Government).
22	(2) Required conduct.—
23	(A) In General.—After a person, busi-
24	ness, or association has received a written re-
25	quest from an at-risk individual to protect per-

1	sonally identifiable information of the at-risk in-
2	dividual or immediate family, that person, busi-
3	ness, or association shall—
4	(i) remove within 72 hours the per-
5	sonally identifiable information from the
6	internet and ensure that the information is
7	not made available on any website or sub-
8	sidiary website controlled by that person,
9	business, or association; and
10	(ii) ensure that the personally identifi-
11	able information of the at-risk individual
12	or immediate family is not made available
13	on any website or subsidiary website con-
14	trolled by that person, business, or associa-
15	tion.
16	(B) Transfer.—After receiving an at-risk
17	individual's written request, no person, busi-
18	ness, or association shall transfer the personally
19	identifiable information of the at-risk individual
20	or immediate family to any other person, busi-
21	ness, or association through any medium, ex-

cept where the at-risk individual's or immediate

family member's personally identifiable informa-

tion is relevant to and displayed as part of a

news story, commentary, editorial, or other

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speech on a matter of public concern. The restriction on transfer shall also not apply to personally identifiable information that the at-risk individual or immediate family voluntarily publishes on the internet after the date of enactment of this Act.

(d) DELEGATION OF AUTHORITY.—

(1) In GENERAL.—Upon written request of the at-risk individual, the Director of the Administrative Office of the United States Courts is authorized to make any notice or request required or authorized by this section on behalf of the at-risk individual. The Director may delegate this authority under section 602(d) of title 28, United States Code. Any notice or request made under this subsection shall be deemed to have been made by the at-risk individual and compliant with the notice and request requirements of this section.

(2) List.—In lieu of individual notices or requests, the Director may provide Government agencies, State and local governments, data brokers, persons, businesses, or associations with a list of at-risk individuals and their immediate family for the purpose of maintaining compliance with this section.

Such list shall be deemed to comply with individual notice and request requirements of this section.

(e) Redress and Penalties.—

- (1) IN GENERAL.—An at-risk individual or immediate family member whose personally identifiable information is made public as a result of a violation of this Act may bring an action seeking injunctive or declaratory relief in any court of competent jurisdiction. If the court grants injunctive or declaratory relief, the person, business, or association responsible for the violation shall be required to pay the atrisk individual's or immediate family member's costs and reasonable attorney's fees.
- (2) PENALTIES AND DAMAGES.—Upon a knowing and willful violation of any order granting injunctive or declarative relief obtained pursuant to this subsection, the court issuing such order may—
 - (A) if the violator is a public entity, impose a fine not exceeding \$4,000 and require the payment of court costs and reasonable attorney's fees;
 - (B) if the violator is a person, business, association, or private agency, award damages to the affected at-risk individual or immediate family in an amount up to a maximum of 3

1	times the actual damages, but not less than
2	\$10,000, and require the payment of court
3	costs and reasonable attorney's fees.
4	SEC. 6. TRAINING AND EDUCATION.
5	There is authorized to be appropriated to the Federal
6	judiciary such sums as may be necessary for biannual judi-
7	cial security training for active, senior, or recalled Federal
8	judges and their immediate family, including—
9	(1) best practices for using social media and
10	other forms of online engagement and for maintain-
11	ing online privacy;
12	(2) home security program and maintenance;
13	(3) understanding removal programs and re-
14	quirements for personally identifiable information;
15	(4) any other judicial security training that the
16	United States Marshals Services and the Adminis-
17	trative Office of the United States Courts deter-
18	mines is relevant.
19	SEC. 7. VULNERABILITY MANAGEMENT CAPABILITY.
20	(a) Authorization.
21	(1) VULNERABILITY MANAGEMENT CAPA-
22	BILITY.—The Federal judiciary is authorized to per-
23	form all necessary functions consistent with the pro-
24	visions of this Act, and to support existing threat
25	management canabilities within the United States

1	Marshals Service and other relevant Federal law en-
2	forcement and security agencies. Such functions may
3	include
4	(A) monitor the protection of at-risk indi-
5	viduals and judiciary assets;
6	(B) manage the monitoring of websites for
7	personally identifiable information of at-risk in-
8	dividuals or immediate family and remove or
9	limit the publication of such information; and
10	(C) receive, review, and analyze complaints
11	by at-risk individuals of threats, whether direct
12	or indirect, and report to law enforcement part-
13	ners.
14	(2) Technical and conforming amend-
15	MENT. Section 604(a) of title 28, United States
16	Code is amended—
17	(A) in paragraph (23), by striking "and"
18	at the end;
19	(B) by redesignating paragraph (24) as
20	paragraph (25);
21	(C) by inserting after paragraph 23 the
22	following:
23	"(24) Establish and administer a vulnerability
24	management program in the judicial branch; and".

1	(b) Expansion of Capabilities of Office of
2	PROTECTIVE INTELLIGENCE.—There is authorized to be
3	appropriated such sums as may be necessary to the United
4	States Marshals Service to expand the current capabilities
5	of the Office of Protective Intelligence of the Judicial Se-
6	curity Division to increase the workforce of the Office of
7	Protective Intelligence to include additional intelligence
8	analysts, United States deputy marshals, and any other
9	relevant personnel to ensure that the Office of Protective
10	Intelligence is ready and able to perform all necessary
11	functions, consistent with the provisions of this Act, in
12	order to anticipate and deter threats to the judiciary, in-
13	cluding —
14	(1) assigning personnel to State and major
15	urban area fusion and intelligence centers for the
16	specific purpose of identifying potential threats
17	against the judiciary, and coordination of responses
18	to potential threats.
19	(2) expanding the use of investigative analysts
20	physical security specialists, and intelligence analysts
21	at the 94 judicial districts and territories to enhance
22	the management of local and distant threats and in-
23	vestigations; and
24	(3) increasing the number of United States

Marshal Service personnel for the protection of the

1 judicial function and assigned to protective oper-2 ations and details for the judiciary. 3 (c) Report. 4 (1) In GENERAL.—Not later than one year 5 after the date of enactment of this Act, the Depart-6 ment of Justice, in consultation with the Adminis-7 trative Office of the United States Courts, shall sub-8 mit to the Committee on the Judiciary of the Senate 9 and the Committee on the Judiciary of the House of 10 Representatives a report on the security of Federal 11 judges arising from the Federal prosecutions and 12 civil litigation. 13 (2) DESCRIPTION.—The report required under 14 paragraph (1) shall describe— 15 (A) the number and nature of threats and 16

(A) the number and nature of threats and assaults against at-risk individuals handling prosecutions and other matters described in paragraph (1) and the reporting requirements and methods;

(B) the security measures that are in place to protect the at-risk individuals handling prosecutions described in paragraph (1), including threat assessments, response procedures, availability of security systems and other devices, firearms licensing such as deputations, and

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- other measures designed to protect the at-risk individuals and immediate family of an at-risk individual; and
- (C) for each requirement, measure, or policy described in subparagraphs (A) and (B),
 when the requirement, measure, or policy was
 developed and who was responsible for developing and implementing the requirement, measure, or policy.

10 SEC. 8. SEVERABILITY.

- 11 If any provision of this Act or the application of such
- 12 provision to any person or circumstance is held to be un-
- 13 constitutional, the remainder of this Act and the applica-
- 14 tion of such provision to any person or circumstance shall
- 15 not be affected thereby.

16 **SEC. 9. EFFECTIVE DATE.**

- 17 This Act shall take effect upon the date of enactment
- 18 of this Act, except for subsections (b)(1), (c), and (e) of
- 19 section 5, which shall take effect on the date that is 120
- 20 days after the date of enactment of this Act.
- 21 SECTION 1. SHORT TITLE.
- 22 This Act may be cited as the "Daniel Anderl Judicial
- 23 Security and Privacy Act of 2021".
- 24 SEC. 2. FINDINGS AND PURPOSE.
- 25 (a) FINDINGS.—Congress finds the following:

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- (1) Members of the Federal judiciary perform the important function of interpreting the Constitution of the United States and administering justice in a fair and impartial manner.
 - (2) In recent years, partially as a result of the rise in the use of social media and online access to information, members of the Federal judiciary have been exposed to an increased number of personal threats in connection to their role. The ease of access to free or inexpensive sources of covered information has considerably lowered the effort required for malicious actors to discover where individuals live and where they spend leisure hours and to find information about their family members. Such threats have included calling a judge a traitor with references to mass shootings and serial killings, calling for an "angry mob" to gather outside a home of a judge and, in reference to a judge on the court of appeals of the United States, stating how easy it would be to "get them".
 - (3) Between 2015 and 2019, threats and other inappropriate communications against Federal judges and other judiciary personnel increased from 926 in 2015 to approximately 4,449 in 2019.

- 1 (4) Over the past decade, several members of the
 2 Federal judiciary have experienced acts of violence
 3 against themselves or a family member in connection
 4 to their Federal judiciary role, including the murder
 5 in 2005 of the family of Joan Lefkow, a judge for the
 6 United States District Court for the Northern District
 7 of Illinois.
- 8 (5) On Sunday July 19, 2020, an assailant went 9 to the home of Esther Salas, a judge for the United 10 States District Court for the District of New Jersey, 11 impersonating a package delivery driver, opening fire 12 upon arrival, and killing Daniel Anderl, the 20-year-13 old only son of Judge Salas, and seriously wounding 14 Mark Anderl, her husband.
 - (6) In the aftermath of the recent tragedy that occurred to Judge Salas and in response to the continuous rise of threats against members of the Federal judiciary, there is an immediate need for enhanced security procedures and increased availability of tools to protect Federal judges and their families.
- 21 (b) PURPOSE.—The purpose of this Act is to improve 22 the safety and security of Federal judges, including senior, 23 recalled, or retired Federal judges, and their immediate 24 family to ensure Federal judges are able to administer jus-25 tice fairly without fear of personal reprisal from individ-

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1	uals affected by the decisions they make in the course of
2	carrying out their public duties.
3	SEC. 3. DEFINITIONS.
4	In this Act:
5	(1) AT-RISK INDIVIDUAL.—The term "at-risk in-
6	dividual" means—
7	(A) a Federal judge; or
8	(B) a senior, recalled, or retired Federal
9	judge.
10	(2) Covered information.—The term "covered
11	information" means—
12	(A) a home address, including primary res-
13	idence or secondary residences;
14	(B) a home or personal mobile telephone
15	number, or the direct telephone number of a Gov-
16	ernment-issued cell phone or private extension in
17	the chambers of an at-risk individual;
18	(C) a personal email address;
19	(D) the social security number, driver's li-
20	cense number, or home address displayed on
21	$voter\ registration\ information;$
22	(E) a bank account or credit or debit card
23	information;
24	(F) the home or other address displayed on
25	property tax records or held by a Federal. State.

1	or local government agency of an at-risk indi-
2	vidual, including a secondary residence and any
3	investment property at which an at-risk indi-
4	vidual resides for part of a year;
5	(G) a license plate number or home address
6	displayed on vehicle registration information;
7	(H) the identification of children of an at-
8	risk individual under the age of 18;
9	(I) the full date of birth;
10	(I) a photograph of any vehicle that legibly
11	displays the license plate or a photograph of a
12	residence that legibly displays the address of the
13	residence;
14	(K) the name and address of a school or
15	day care facility attended by immediate family;
16	or
17	(L) the name and address of an employer of
18	immediate family.
19	(3) Data broker.—
20	(A) In general.—The term "data broker"
21	means a commercial entity engaged in collecting,
22	assembling, or maintaining personal informa-
23	tion concerning an individual who is not a cus-
24	tomer, client, or an employee of that entity in
25	order to sell the information or otherwise profit

1	from providing third-party access to the infor-
2	mation.
3	(B) Exclusion.—The term "data broker"
4	does not include a commercial entity engaged in
5	the following activities:
6	(i) Engaging in reporting, news-gath-
7	ering, speaking, or other activities intended
8	to inform the public on matters of public
9	interest or public concern.
10	(ii) Providing 411 directory assistance
11	or directory information services, including
12	name, address, and telephone number, on
13	behalf of or as a function of a telecommuni-
14	cations carrier.
15	(iii) Using personal information inter-
16	nally, providing access to businesses under
17	common ownership or affiliated by cor-
18	porate control, or selling or providing data
19	for a transaction or service requested by or
20	concerning the individual whose personal
21	information is being transferred.
22	(iv) Providing publicly available infor-
23	mation via real-time or near-real-time alert
24	services for health or safety purposes.

1	(v) A consumer reporting agency sub-
2	ject to the Fair Credit Reporting Act (15
3	U.S.C. 1681 et seq.).
4	(vi) A financial institution to subject
5	to the Gramm-Leach-Bliley Act (Public
6	Law 106–102) and regulations imple-
7	menting that Act.
8	(vii) A covered entity for purposes of
9	the privacy regulations promulgated under
10	section 264(c) of the Health Insurance Port-
11	ability and Accountability Act of 1996 (42
12	$U.S.C.\ 1320d-2\ note).$
13	(viii) The collection and sale or licens-
14	ing of covered information incidental to
15	conducting the activities described in
16	clauses (i) through (vii).
17	(4) FEDERAL JUDGE.—The term "Federal judge"
18	means—
19	(A) a justice of the United States or a judge
20	of the United States, as those terms are defined
21	in section 451 of title 28, United States Code;
22	(B) a bankruptcy judge appointed under
23	section 152 of title 28, United States Code;

1	(C) a United States magistrate judge ap-
2	pointed under section 631 of title 28, United
3	States Code;
4	(D) a judge confirmed by the United States
5	Senate and empowered by statute in any com-
6	monwealth, territory, or possession to perform
7	the duties of a Federal judge;
8	(E) a judge of the United States Court of
9	Federal Claims appointed under section 171 of
10	title 28, United States Code;
11	(F) a judge of the United States Court of
12	Appeals for Veterans Claims appointed under
13	section 7253 of title 38, United States Code;
14	(G) a judge of the United States Court of
15	Appeals for the Armed Forces appointed under
16	section 942 of title 10, United States Code;
17	(H) a judge of the United States Tax Court
18	appointed under section 7443 of the Internal
19	Revenue Code of 1986; and
20	(I) a special trial judge of the United States
21	Tax Court appointed under section 7443A of the
22	Internal Revenue Code of 1986.
23	(5) Government agency.—The term "Govern-
24	ment agency" includes—

1	(A) an Executive agency, as defined in sec-
2	tion 105 of title 5, United States Code; and
3	(B) any agency in the judicial branch or
4	legislative branch.
5	(6) Immediate family.—The term "immediate
6	family" means a spouse, child, or parent of an at-risk
7	individual or any other familial relative of an at-risk
8	individual whose permanent residence is the same as
9	the at-risk individual.
10	(7) Social media.—The term "social media"
11	means any online electronic medium, a live-chat sys-
12	tem, or an electronic dating service—
13	(A) that primarily serves as a medium for
14	users to interact with content generated by other
15	third-party users of the medium;
16	(B) that enables users to create accounts or
17	profiles specific to the medium or to import pro-
18	files from another medium; and
19	(C) that enables one or more users to gen-
20	erate content that can be viewed by other third-
21	party users of the medium.
22	(8) Transfer.—The term "transfer" means to
23	sell, license, trade, or exchange for consideration the
24	covered information of an at-risk individual or imme-
25	$diate\ family.$

1	SEC. 4. PROTECTING COVERED INFORMATION IN PUBLIC
2	RECORDS.
3	(a) Government Agencies.—
4	(1) In General.—Each at-risk individual
5	may—
6	(A) file written notice of the status of the
7	individual as an at-risk individual, for them-
8	selves and immediate family, with each Govern-
9	ment agency that includes information necessary
10	to ensure compliance with this section, as deter-
11	mined by the Administrative Office of the United
12	States Courts; and
13	(B) request that each Government agency
14	described in subparagraph (A) mark as private
15	their covered information and that of their im-
16	$mediate\ family.$
17	(2) No public posting.—Government agencies
18	shall not publicly post or display publicly available
19	content that includes covered information of an at-
20	risk individual or immediate family. Government
21	agencies, upon receipt of a written request under
22	paragraph (1)(A), shall remove the covered informa-
23	tion of the at-risk individual or immediate family
24	from publicly available content not later than 72
25	hours after such receipt.

1	(3) Exceptions.—Nothing in this section shall
2	prohibit a Government agency from providing access
3	to records containing the covered information of a
4	Federal judge to a third party if the third party—
5	(A) possesses a signed release from the Fed-
6	eral judge or a court order;
7	(B) is subject to the requirements of title V
8	of the Gramm-Leach-Bliley Act (15 U.S.C. 6801
9	$et \ seq.); \ or$
10	(C) executes a confidentiality agreement
11	with the Government agency.
12	(b) Delegation of Authority.—
13	(1) In General.—
14	(A) Administrative office of the
15	United States courts.—Upon written request
16	of an at-risk individual, the Director of the Ad-
17	ministrative Office of the United States Courts is
18	authorized to make any notice or request re-
19	quired or authorized by this section on behalf of
20	the at-risk individual. The notice or request shall
21	include information necessary to ensure compli-
22	ance with this section, as determined by the Ad-
23	ministrative Office of the United States Courts.
24	The Director may delegate this authority under
25	section 602(d) of title 28, United States Code.

Any notice or request made under this subsection shall be deemed to have been made by the at-risk individual and comply with the notice and request requirements of this section.

- (B) United States court of appeals for Veterans Claims.—Upon written request of an at-risk individual described in section 3(4)(F), the chief judge of the United States Court of Appeals for Veterans Claims is authorized to make any notice or request required or authorized by this section on behalf of the at-risk individual. Any notice or request made under this subsection shall be deemed to have been made by the at-risk individual and comply with the notice and request requirements of this section.
- (C) United States court of appeals for the Armed Forces.—Upon written request of an at-risk individual described in section 3(4)(G), the chief judge of the United States Court of Appeals for the Armed Forces is authorized to make any notice or request required or authorized by this section on behalf of the at-risk individual. Any notice or request made under this subsection shall be deemed to have been

made by the at-risk individual and comply with the notice and request requirements of this section.

- (D) United States tax court.—Upon written request of an at-risk individual described in subparagraph (H) or (I) of section 3(4), the chief judge of the United States Tax Court is authorized to make any notice or request required or authorized by this section on behalf of the atrisk individual. Any notice or request made under this subsection shall be deemed to have been made by the at-risk individual and comply with the notice and request requirements of this section.
- (2) List.—In lieu of individual notices or requests, the Director of the Administrative Office of the United States Courts, or a Federal judge described in subparagraph (F), (G), (H), or (I) of section 3(4), as applicable, may provide Government agencies, State and local governments, data brokers, persons, businesses, or associations with a list of at-risk individuals and their immediate family that includes information necessary to ensure compliance with this section, as determined by the Administrative Office of the United States Courts for the purpose of maintain-

1	ing compliance with this section. Such list shall be
2	deemed to comply with individual notice and request
3	requirements of this section.
4	(c) State and Local Governments.—
5	(1) Grant program to prevent disclosure
6	OF PERSONAL INFORMATION OF AT-RISK INDIVIDUALS
7	OR IMMEDIATE FAMILY.—
8	(A) Authorization.—The Attorney Gen-
9	eral may make grants to prevent the release of
10	covered information of at-risk individuals and
11	immediate family (in this subsection referred to
12	as "judges' covered information") to the det-
13	riment of such individuals or their families to
14	an entity that—
15	(i) is—
16	(I) a State or unit of local govern-
17	ment, as defined in section 901 of title
18	I of the Omnibus Crime Control and
19	Safe Streets Act of 1968 (34 U.S.C.
20	10251); or
21	(II) an agency of a State or unit
22	of local government; and
23	(ii) operates a State or local database
24	or registry that contains covered informa-
25	tion.

1	(B) APPLICATION.—An entity seeking a
2	grant under this section shall submit to the At-
3	torney General an application at such time, in
4	such manner, and containing such information
5	as the Attorney General may reasonably require.
6	(2) Scope of grants.—Grants made under this
7	subsection may be used to create or expand programs
8	designed to protect judges' covered information, in-
9	cluding through—
10	(A) the creation of programs to redact or re-
11	move judges' covered information, upon the re-
12	quest of an at-risk individual, from public
13	records in State agencies, including hiring a
14	third party to redact or remove judges' covered
15	information from public records;
16	(B) the expansion of existing programs that
17	the State may have enacted in an effort to pro-
18	tect judges' covered information;
19	(C) the development or improvement of pro-
20	tocols, procedures, and policies to prevent the re-
21	lease of judges' covered information;
22	(D) the defrayment of costs of modifying or
23	improving existing databases and registries to
24	ensure that judges' covered information is cov-
25	ered from release; and

1	(E) the development of confidential opt out
2	systems that will enable at-risk individuals to
3	make a single request to keep judges' covered in-
4	formation out of multiple databases or registries.
5	(3) Report.—
6	(A) In general.—Not later than 1 year
7	after the date of enactment of this Act, and bien-
8	nially thereafter, the Comptroller General of the
9	United States, shall submit to the Committee on
10	the Judiciary of the Senate and the Committee
11	on the Judiciary of the House of Representatives
12	an annual report that includes—
13	(i) a detailed amount spent by States
14	and local governments on protecting judges'
15	$covered\ information;$
16	(ii) where the judges' covered informa-
17	tion was found; and
18	(iii) the collection of any new types of
19	personal data found to be used to identify
20	judges who have received threats, including
21	prior home addresses, employers, and insti-
22	tutional affiliations such as nonprofit
23	boards.
24	(B) States and local governments.—
25	States and local governments that receive funds

1	under this section shall submit to the Comp-
2	troller General of the United States a report on
3	data described in clauses (i) and (ii) of subpara-
4	graph (A) to be included in the report required
5	under that subparagraph.
6	(d) Data Brokers and Other Businesses.—
7	(1) Prohibitions.—
8	(A) Data brokers.—It shall be unlawful
9	for a data broker to knowingly sell, license, trade
10	for consideration, or purchase covered informa-
11	tion of an at-risk individual or immediate fam-
12	ily.
13	(B) Other businesses.—
14	(i) In general.—Except as provided
15	in clause (ii), no person, business, or asso-
16	ciation shall publicly post or publicly dis-
17	play on the internet covered information of
18	an at-risk individual or immediate family
19	if the at-risk individual has made a written
20	request to that person, business, or associa-
21	tion to not disclose the covered information
22	of the at-risk individual or immediate fam-
23	ily.
24	(ii) Exceptions.—Clause (i) shall not
25	apply to—

1	(I) the display on the internet of
2	the covered information of an at-risk
3	individual or immediate family if the
4	information is relevant to and dis-
5	played as part of a news story, com-
6	mentary, editorial, or other speech on a
7	matter of public concern;
8	(II) covered information that the
9	at-risk individual voluntarily pub-
10	lishes on the internet after the date of
11	enactment of this Act; or
12	(III) covered information received
13	from a Federal Government source (or
14	from an employee or agent of the Fed-
15	$eral\ Government).$
16	(2) Required conduct.—
17	(A) In general.—After receiving a written
18	request under paragraph (1)(B), the person,
19	business, or association shall—
20	(i) remove within 72 hours the covered
21	information from the internet and ensure
22	that the information is not made available
23	on any website or subsidiary website con-
24	trolled by that person, business, or associa-
25	tion; and

1	(ii) ensure that the covered informa-
2	tion of the at-risk individual or immediate
3	family is not made available on any website
4	or subsidiary website controlled by that per-
5	son, business, or association.
6	(B) Transfer.—
7	(i) In general.—Except as provided
8	in clause (ii), after receiving a written re-
9	quest under paragraph (1)(B), the person,
10	business, or association shall not transfer
11	the covered information of the at-risk indi-
12	vidual or immediate family to any other
13	person, business, or association through any
14	medium.
15	(ii) Exceptions.—Clause (i) shall not
16	apply to—
17	(I) the transfer of the covered in-
18	formation of the at-risk individual or
19	immediate family if the information is
20	relevant to and displayed as part of a
21	news story, commentary, editorial, or
22	other speech on a matter of public con-
23	cern;
24	(II) covered information that the
25	at-risk individual or immediate familu

1	voluntarily publishes on the internet
2	after the date of enactment of this Act;
3	or
4	(III) a transfer made at the re-
5	quest of the at-risk individual or that
6	is necessary to effectuate a request to
7	the person, business, or association
8	from the at-risk individual.
9	(e) Redress and Penalties.—
10	(1) In general.—An at-risk individual or their
11	immediate family whose covered information is made
12	public as a result of a violation of this Act may bring
13	an action seeking injunctive or declaratory relief in
14	any court of competent jurisdiction. If the court
15	grants injunctive or declaratory relief, the person,
16	business, or association responsible for the violation
17	shall be required to pay the costs and reasonable at-
18	torney's fees of the at-risk individual or immediate
19	family, as applicable.
20	(2) Penalties and damages.—If a person,
21	business, or association knowingly violates an order
22	granting injunctive or declarative relief under para-
23	graph (1), the court issuing such order may—
24	(A) if the person, business, or association is
25	a government agency—

1	(i) impose a fine not greater than
2	\$4,000; and
3	(ii) award to the at-risk individual or
4	their immediate family, as applicable, court
5	costs and reasonable attorney's fees; and
6	(B) if the person, business, or association is
7	not a government agency, award to the at-risk
8	individual or their immediate family, as appli-
9	cable—
10	(i) an amount equal to the actual dam-
11	ages sustained by the at-risk individual or
12	their immediate family; and
13	(ii) court costs and reasonable attor-
14	ney's fees.
15	SEC. 5. TRAINING AND EDUCATION.
16	Amounts appropriated to the Federal judiciary for fis-
17	cal year 2022, and each fiscal year thereafter, may be used
18	for biannual judicial security training for active, senior,
19	or recalled Federal judges described in subparagraph (A),
20	(B), (C), (D), or (E) of section 3(4) and their immediate
21	family, including—
22	(1) best practices for using social media and
23	other forms of online engagement and for maintain-
24	ing online privacy;
25	(2) home security program and maintenance;

1	(3) understanding removal programs and re-
2	quirements for covered information; and
3	(4) any other judicial security training that the
4	United States Marshals Services and the Administra-
5	tive Office of the United States Courts determines is
6	relevant.
7	SEC. 6. VULNERABILITY MANAGEMENT CAPABILITY.
8	(a) Authorization.—
9	(1) Vulnerability management capability.—
10	The Federal judiciary is authorized to perform all
11	necessary functions consistent with the provisions of
12	this Act and to support existing threat management
13	capabilities within the United States Marshals Serv-
14	ice and other relevant Federal law enforcement and
15	security agencies for Federal judges described in sub-
16	paragraphs (A), (B), (C), (D), and (E) of section
17	3(4), including—
18	(A) monitoring the protection of at-risk in-
19	dividuals and judiciary assets;
20	(B) managing the monitoring of websites
21	for covered information of at-risk individuals or
22	immediate family and remove or limit the publi-
23	cation of such information;
24	(C) receiving, reviewing, and analyzing
25	complaints by at-risk individuals of threats,

1	whether direct or indirect, and report such
2	threats to law enforcement partners; and
3	(D) providing training described in section
4	<i>5</i> .
5	(2) Vulnerability management for certain
6	ARTICLE I COURTS.—The functions and support au-
7	thorized in paragraph (1) shall be authorized as fol-
8	lows:
9	(A) The chief judge of the United States
10	Court of Appeals for Veterans Claims is author-
11	ized to perform such functions and support for
12	the Federal judges described in section $3(4)(F)$.
13	(B) The United States Court of Appeals for
14	the Armed Forces is authorized to perform such
15	functions and support for the Federal judges de-
16	scribed in section $3(4)(G)$.
17	(C) The United States Tax Court is author-
18	ized to perform such functions and support for
19	the Federal judges described in subparagraphs
20	(H) and (I) of section $3(4)$.
21	(3) Technical and conforming amend-
22	MENT.—Section 604(a) of title 28, United States Code
23	is amended—
24	(A) in paragraph (23), by striking "and"
25	at the end:

1	(B) by redesignating paragraph (24) as
2	paragraph (25); and
3	(C) by inserting after paragraph (23) the
4	following:
5	"(24) Establish and administer a vulnerability
6	management program in the judicial branch; and".
7	(b) Expansion of Capabilities of Office of Pro-
8	TECTIVE INTELLIGENCE.—The United States Marshals
9	Service is authorized to expand the current capabilities of
10	the Office of Protective Intelligence of the Judicial Security
11	Division to increase the workforce of the Office of Protective
12	Intelligence to include additional intelligence analysts,
13	United States deputy marshals, and any other relevant per-
14	sonnel to ensure that the Office of Protective Intelligence
15	is ready and able to perform all necessary functions, con-
16	sistent with the provisions of this Act, in order to anticipate
17	and deter threats to the judiciary, including—
18	(1) assigning personnel to State and major
19	urban area fusion and intelligence centers for the spe-
20	cific purpose of identifying potential threats against
21	the judiciary and coordinating responses to such po-
22	tential threats;
23	(2) expanding the use of investigative analysts,
24	physical security specialists, and intelligence analysts
25	at the 94 judicial districts and territories to enhance

- the management of local and distant threats and investigations; and
 - (3) increasing the number of United States Marshal Service personnel for the protection of the judicial function and assigned to protective operations and details for the judiciary.

(c) Report.—

- (1) In General.—Not later than 1 year after the date of enactment of this Act, the Department of Justice, in consultation with the Administrative Office of the United States Courts, the United States Court of Appeals for Veterans Claims, the United States Court of Appeals for the Armed Forces, and the United States Tax Court, shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives a report on the security of Federal judges arising from Federal prosecutions and civil litigation.
- (2) Description.—The report required under paragraph (1) shall describe—
 - (A) the number and nature of threats and assaults against at-risk individuals handling prosecutions and other matters described in paragraph (1) and the reporting requirements and methods:

1	(B) the security measures that are in place
2	to protect at-risk individuals handling prosecu-
3	tions described in paragraph (1), including
4	threat assessments, response procedures, the
5	availability of security systems and other de-
6	vices, firearms licensing such as deputations,
7	and other measures designed to protect the at-
8	risk individuals and their immediate family;
9	and
10	(C) for each requirement, measure, or policy
11	described in subparagraphs (A) and (B), when
12	the requirement, measure, or policy was devel-
13	oped and who was responsible for developing and
14	implementing the requirement, measure, or pol-
15	icy.
16	SEC. 7. RULES OF CONSTRUCTION.
17	(a) In General.—Nothing in this Act shall be con-
18	strued—
19	(1) to prohibit, restrain, or limit—
20	(A) the lawful investigation or reporting by
21	the press of any unlawful activity or misconduct
22	alleged to have been committed by an at-risk in-
23	dividual or their immediate family; or

1	(B) the reporting on an at-risk individual
2	or their immediate family regarding matters of
3	$public\ concern;$
4	(2) to impair access to decisions and opinions
5	from a Federal judge in the course of carrying out
6	their public functions;
7	(3) to limit the publication or transfer of covered
8	information that the at-risk individual or their im-
9	mediate family member voluntarily publishes on the
10	internet after the date of enactment of this Act; or
11	(4) to prohibit information sharing by a data
12	broker to a Federal, State, Tribal, or local govern-
13	ment, or any unit thereof.
14	(b) Protection of Covered Information.—This
15	Act shall be broadly construed to favor the protection of the
16	covered information of at-risk individuals and their imme-
17	diate family.
18	SEC. 8. SEVERABILITY.
19	If any provision of this Act, an amendment made by
20	this Act, or the application of such provision or amendment
21	to any person or circumstance is held to be unconstitu-
22	tional, the remainder of this Act and the amendments made
23	by this Act, and the application of the remaining provisions
24	of this Act and amendments to any person or circumstance
25	shall not be affected.

1 SEC. 9. EFFECTIVE DATE.

- 2 (a) In General.—Except as provided in subsection
- 3 (b), this Act shall take effect on the date of enactment of
- 4 this Act.
- 5 (b) Exception.—Subsections (c)(1), (d), and (e) of
- 6 section 4 shall take effect on the date that is 120 days after
- 7 the date of enactment of this Act.

Calendar No. 190

117TH CONGRESS S. 2340

A BILL

To improve the safety and security of the Federal judiciary.

DECEMBER 16, 2021 Reported with an amendment