

Calendar No. 251

117TH CONGRESS
2D SESSION

S. 3488

To counter the aggression of the Russian Federation against Ukraine and Eastern European allies, to expedite security assistance to Ukraine to bolster Ukraine's defense capabilities, and to impose sanctions relating to the actions of the Russian Federation with respect to Ukraine, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 12 (legislative day, JANUARY 10), 2022

Mr. MENENDEZ (for himself, Mr. SCHUMER, Mr. DURBIN, Mr. CARDIN, Mrs. SHAHEEN, Mr. COONS, Mr. MURPHY, Mr. KAINE, Mr. MARKEY, Mr. MERKLEY, Mr. BOOKER, Mr. SCHATZ, Mr. VAN HOLLEN, Mrs. FEINSTEIN, Mr. WYDEN, Mr. REED, Mr. CARPER, Ms. STABENOW, Ms. KLOBUCHAR, Mr. TESTER, Mr. WARNER, Mr. BENNET, Mrs. GILLIBRAND, Mr. BLUMENTHAL, Ms. BALDWIN, Ms. HIRONO, Mr. HEINRICH, Ms. DUCKWORTH, Ms. HASSAN, Ms. ROSEN, Mr. KELLY, Mr. LUJÁN, Mr. HICKENLOOPER, Mr. PADILLA, Ms. SMITH, Mr. PETERS, Mrs. MURRAY, Mr. WHITEHOUSE, Mr. CASEY, Mr. MANCHIN, Mr. KING, and Mr. WARNOCK) introduced the following bill; which was read the first time

JANUARY 18, 2022

Read the second time and placed on the calendar

A BILL

To counter the aggression of the Russian Federation against Ukraine and Eastern European allies, to expedite security assistance to Ukraine to bolster Ukraine's defense capabilities, and to impose sanctions relating to the ac-

tions of the Russian Federation with respect to Ukraine,
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Defending Ukraine Sovereignty Act of 2022”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Sense of Congress.
- Sec. 4. Statement of policy.

TITLE I—EXPEDITING SECURITY ASSISTANCE TO UKRAINE AND
BOLSTERING UKRAINE’S DEFENSE CAPABILITIES

- Sec. 101. Prioritizing delivery of excess defense articles to Ukraine.
- Sec. 102. Use of Department of Defense lease authority and Special Defense Acquisition Fund to support Ukraine.
- Sec. 103. Strategy for bolstering defensive capacities of Ukraine and enhancing delivery of security assistance.
- Sec. 104. Presidential drawdown authority.
- Sec. 105. Foreign Military Financing.
- Sec. 106. International Military Education and Training cooperation with Ukraine.
- Sec. 107. Strategy on International Military Education and Training programming in Ukraine.
- Sec. 108. Sense of Congress on loan program.
- Sec. 109. Report on security assistance and provision of defense articles to armed forces of Ukraine.

TITLE II—COUNTERING KREMLIN AGGRESSION AGAINST
UKRAINE AND EASTERN EUROPEAN ALLIES

- Sec. 201. Authorizing programs to counter and combat disinformation activities of the Russian Federation.
- Sec. 202. Expanded support and authorization for Radio Free Europe/Radio Liberty to reach audiences on the periphery of the Russian Federation.
- Sec. 203. Multilateral efforts to bolster Ukraine’s cyber defense capabilities.
- Sec. 204. Report on role of intelligence and security services of the Russian Federation in efforts to undermine the independence and integrity of Ukraine.
- Sec. 205. Strategy for forum on European security.
- Sec. 206. Deepening security and economic ties with Baltic allies.

- Sec. 207. Public disclosure of assets of Vladimir Putin and his inner circle.
 Sec. 208. Briefing to fulfill United States-Ukraine strategic dialogue objectives.

TITLE III—DETERRENCE MEASURES AGAINST FURTHER MILITARY ESCALATION AND AGGRESSION BY THE RUSSIAN FEDERATION WITH RESPECT TO UKRAINE

- Sec. 301. Definitions.
 Sec. 302. Determination with respect to operations of the Russian Federation in Ukraine.
 Sec. 303. Imposition of sanctions with respect to officials of the Government of the Russian Federation relating to operations in Ukraine.
 Sec. 304. Imposition of sanctions with respect to Russian financial institutions.
 Sec. 305. Imposition of sanctions with respect to provision of specialized financial messaging services to sanctioned Russian financial institutions.
 Sec. 306. Prohibition on and imposition of sanctions with respect to transactions involving Russian sovereign debt.
 Sec. 307. Department of State review of sanctions with respect to Nord Stream 2.
 Sec. 308. Imposition of sanctions with respect to Nord Stream 2.
 Sec. 309. Imposition of sanctions with respect to Russian extractive industries.
 Sec. 310. Sanctions described.
 Sec. 311. Implementation; regulations; penalties.
 Sec. 312. Exceptions; waiver.
 Sec. 313. Termination.

TITLE IV—GENERAL PROVISIONS

- Sec. 401. Sunset.
 Sec. 402. Exception relating to importation of goods.

1 SEC. 2. DEFINITIONS.

2 In this Act:

3 (1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term “appropriate congressional committees” means the Committee on Foreign Relations
4 of the Senate and the Committee on Foreign Affairs
5 of the House of Representatives.

6 (2) DEFENSE ARTICLE; DEFENSE SERVICE.—
7 The terms “defense article” and “defense service”
8 have the meanings given those terms in section 47
9 of the Arms Export Control Act (22 U.S.C. 2794).

1 **SEC. 3. SENSE OF CONGRESS.**

2 It is the sense of Congress that—

3 (1) it is in the national security interests of the
4 United States to continue and deepen the security
5 partnership between the United States and Ukraine,
6 and support Ukraine’s sovereignty and territorial in-
7 tegrity;

8 (2) aggression and malign influence by the Gov-
9 ernment of the Russian Federation and its proxies
10 in Ukraine is a threat to the democratic sovereignty
11 of Ukraine;

12 (3) in coordination with the European Union,
13 the North Atlantic Treaty Organization (NATO),
14 and members of the international community, the
15 United States should support the territorial integrity
16 of Ukraine and oppose any effort by the Government
17 of the Russian Federation to further encroach on
18 Ukraine’s territory and independence;

19 (4) the United States should work in close con-
20 cert with allies and partners of the United States—

21 (A) to support and expedite the provision
22 of lethal and non-lethal assistance to Ukraine;
23 and

24 (B) to support and bolster the defense of
25 Ukraine against potential renewed aggression
26 and military escalation by the Government of

1 the Russian Federation or through any of its
2 proxies;

3 (5) the United States and NATO should not
4 cede to the demands of the Government of the Rus-
5 sian Federation regarding NATO membership or ex-
6 pansion;

7 (6) economic and financial sanctions, when used
8 as part of a coordinated and comprehensive strategy,
9 are a powerful tool to advance United States foreign
10 policy and national security interests; and

11 (7) the United States, in coordination with al-
12 lies and partners of the United States, should im-
13 pose substantial new sanctions in the event that the
14 Government of the Russian Federation or its proxies
15 engages in escalatory military operations or other
16 destabilizing aggression against Ukraine.

17 **SEC. 4. STATEMENT OF POLICY.**

18 It is the policy of the United States that—

19 (1) the United States will support the terri-
20 torial integrity of Ukraine and other Eastern Euro-
21 pean countries against aggression by the Govern-
22 ment of the Russian Federation or its proxies;

23 (2) the United States will work to ensure the
24 swift and ongoing provision of lethal and non-lethal
25 security assistance to Ukraine, particularly so long

1 as the Government of the Russian Federation or its
2 proxies has armed forces within the territorial bor-
3 ders of Ukraine or stationed near Ukraine's border;

4 (3) the United States will continue to build the
5 resiliency of Ukraine's military and cyber defenses
6 and bolster Ukraine's ability to defend against ag-
7 gression by the Government of the Russian Federa-
8 tion;

9 (4) the United States will continue to improve
10 Ukraine's interoperability with NATO forces and
11 seek to further enhance security cooperation and en-
12 gagement with and among partners in the Black Sea
13 and Baltic region;

14 (5) the United States will work closely with re-
15 gional partners, including those in the Black Sea re-
16 gion and the Baltic states, to strengthen Ukrainian
17 and regional security; and

18 (6) the United States is committed to a strong
19 and unified NATO and will not cede to the demands
20 of the Government of the Russian Federation re-
21 garding NATO membership.

1 **TITLE I—EXPEDITING SECURITY**
2 **ASSISTANCE TO UKRAINE**
3 **AND BOLSTERING UKRAINE’S**
4 **DEFENSE CAPABILITIES**

5 **SEC. 101. PRIORITIZING DELIVERY OF EXCESS DEFENSE**
6 **ARTICLES TO UKRAINE.**

7 (a) IN GENERAL.—During fiscal year 2022, the
8 United States should give priority to the delivery of excess
9 defense articles to Ukraine over the transfer of such arti-
10 cles to other countries and regions under section 516(c)(2)
11 of the Foreign Assistance Act of 1961 (22 U.S.C.
12 2321j(c)(2)).

13 (b) WAIVER.—The President may waive subsection
14 (a) if the President certifies to the appropriate congres-
15 sional committees, the Committee on Armed Services of
16 the Senate, and the Committee on Armed Services of the
17 House of Representatives, that such a waiver is in the na-
18 tional security interest of the United States.

19 **SEC. 102. USE OF DEPARTMENT OF DEFENSE LEASE AU-**
20 **THORITY AND SPECIAL DEFENSE ACQUISI-**
21 **TION FUND TO SUPPORT UKRAINE.**

22 (a) USE OF SPECIAL DEFENSE ACQUISITION
23 FUND.—The Secretary of Defense, in consultation with
24 the Secretary of State, may utilize, to the maximum extent
25 possible, the Special Defense Acquisition Fund established

1 under section 51 of the Arms Export Control Act (22
2 U.S.C. 2795) to expedite the procurement and delivery of
3 defense articles and defense services for the purpose of
4 assisting and supporting the armed forces of Ukraine.

5 (b) USE OF LEASE AUTHORITY.—The Secretary of
6 Defense, in consultation with the Secretary of State, may
7 utilize, to the maximum extent possible, its lease author-
8 ity, including with respect to no-cost leases, to provide de-
9 fense articles to Ukraine for the purpose of assisting and
10 supporting the armed forces of Ukraine.

11 **SEC. 103. STRATEGY FOR BOLSTERING DEFENSIVE CAPAC-**
12 **ITIES OF UKRAINE AND ENHANCING DELIV-**
13 **ERY OF SECURITY ASSISTANCE.**

14 (a) IN GENERAL.—Not later than 30 days after the
15 date of the enactment of this Act, the Secretary of State
16 shall submit to the appropriate congressional committees,
17 the Committee on Armed Services of the Senate, and the
18 Committee on Armed Services of the House of Represent-
19 atives, a strategy for bolstering the defensive capabilities
20 of the armed forces of Ukraine and enhancing the delivery
21 of security assistance to Ukraine, which shall include the
22 following:

23 (1) A plan to meet the most critical capability
24 gaps and capacity shortfalls of the armed forces of
25 Ukraine.

1 (2) A plan for United States cooperation with
2 allies and partners to provide immediate assistance
3 to the armed forces of Ukraine.

4 (3) A plan to prioritize the delivery of excess
5 defense articles to Ukraine in accordance with sec-
6 tion 101.

7 (4) A plan to transfer to Ukraine defense arti-
8 cles previously allocated for operations in Afghani-
9 stan that are available for transfer, as appropriate.

10 (b) FORM.—The strategy required by subsection (a)
11 shall be submitted in unclassified form, but may include
12 a classified annex if necessary.

13 **SEC. 104. PRESIDENTIAL DRAWDOWN AUTHORITY.**

14 The authority under section 506(a) of the Foreign
15 Assistance Act of 1961 (22 U.S.C. 2318(a)) may be exer-
16 cised during fiscal year 2022 for Ukraine to the maximum
17 extent available for that fiscal year.

18 **SEC. 105. FOREIGN MILITARY FINANCING.**

19 (a) SENSE OF CONGRESS.—It is the sense of Con-
20 gress that—

21 (1) the provision of security assistance to
22 Ukraine is one of the most efficient and effective
23 mechanisms for supporting Ukraine and ensuring
24 that it can defend against aggression by the Russian
25 Federation;

1 (2) in light of the military build-up by the Gov-
2 ernment of the Russian Federation, the United
3 States, working with allies and partners, should
4 work to expedite the provision of defense articles
5 and other security assistance to Ukraine and
6 prioritize and facilitate assistance to respond to the
7 most urgent defense needs of the armed forces of
8 Ukraine; and

9 (3) the United States should ensure adequate
10 planning for maintenance for any equipment pro-
11 vided to Ukraine.

12 (b) AUTHORIZATION OF EMERGENCY SUPPLE-
13 MENTAL APPROPRIATIONS.—Upon an affirmative deter-
14 mination under section 302, there is authorized to be ap-
15 propriated for the Department of State for fiscal year
16 2022 \$500,000,000, as an authorization of emergency
17 supplemental appropriations, for Foreign Military Financ-
18 ing assistance to Ukraine to assist the country in meeting
19 its defense needs.

20 (c) NOTICE TO CONGRESS.—Not later than 15 days
21 before providing assistance or support pursuant to sub-
22 section (a), the Secretary of State shall submit to the ap-
23 propriate congressional committees, the Committee on Ap-
24 propriations of the Senate, and the Committee on Appro-

1 priations of the House of Representatives a notification
 2 containing the following:

3 (1) A detailed description of the assistance or
 4 support to be provided, including—

5 (A) the objectives of such assistance or
 6 support;

7 (B) the budget for such assistance or sup-
 8 port; and

9 (C) the expected or estimated timeline for
 10 delivery of such assistance or support.

11 (2) A description of such other matters as the
 12 Secretary considers appropriate.

13 (d) **AUTHORITY TO PROVIDE LETHAL ASSIST-**
 14 **ANCE.**—The Secretary of State is authorized to provide
 15 lethal assistance under this section, including anti-armor
 16 weapon systems, mortars, crew-served weapons and am-
 17 munition, grenade launchers and ammunition, anti-tank
 18 weapons systems, anti-ship weapons systems, anti-aircraft
 19 weapons systems, and small arms and ammunition.

20 **SEC. 106. INTERNATIONAL MILITARY EDUCATION AND**
 21 **TRAINING COOPERATION WITH UKRAINE.**

22 (a) **SENSE OF CONGRESS.**—It is the sense of Con-
 23 gress that—

24 (1) International Military Education and Train-
 25 ing (IMET) is a critical component of United States

1 security assistance that facilitates training of inter-
2 national forces and strengthens cooperation and ties
3 between the United States and foreign countries;

4 (2) it is in the national interest of the United
5 States to further strengthen the armed forces of
6 Ukraine, particularly to enhance their defensive ca-
7 pability and improve interoperability for joint oper-
8 ations; and

9 (3) the Government of Ukraine should fully uti-
10 lize the United States IMET program, encourage eli-
11 gible officers and civilian leaders to participate in
12 the training, and promote successful graduates to
13 positions of prominence in the armed forces of
14 Ukraine.

15 (b) AUTHORIZATION OF APPROPRIATIONS.—There is
16 authorized to be appropriated to the Department of State
17 for fiscal year 2022 \$3,000,000 for International Military
18 Education and Training assistance for Ukraine. The as-
19 sistance shall be made available for the following purposes:

20 (1) Training of future leaders.

21 (2) Establishing a rapport between the United
22 States Armed Forces and the armed forces of
23 Ukraine to build partnerships for the future.

24 (3) Enhancement of interoperability and capa-
25 bilities for joint operations.

1 (4) Focusing on professional military education,
2 civilian control of the military, and human rights.

3 (5) Fostering a better understanding of the
4 United States.

5 (c) NOTICE TO CONGRESS.—Not later than 15 days
6 before providing assistance or support pursuant to sub-
7 section (a), the Secretary of State shall submit to the ap-
8 propriate congressional committees, the Committee on Ap-
9 propriations of the Senate, and the Committee on Appro-
10 priations of the House of Representatives a notification
11 containing the following elements:

12 (1) A detailed description of the assistance or
13 support to be provided, including—

14 (A) the objectives of such assistance or
15 support;

16 (B) the budget for such assistance or sup-
17 port; and

18 (C) the expected or estimated timeline for
19 delivery of such assistance or support.

20 (2) A description of such other matters as the
21 Secretary considers appropriate.

1 **SEC. 107. STRATEGY ON INTERNATIONAL MILITARY EDU-**
2 **CATION AND TRAINING PROGRAMMING IN**
3 **UKRAINE.**

4 (a) IN GENERAL.—Not later than 90 days after the
5 date of the enactment of this Act, the Secretary of State
6 shall submit to the appropriate congressional committees
7 a strategy for the implementation of the International
8 Military Education and Training program in Ukraine au-
9 thorized under section 106.

10 (b) ELEMENTS.—The strategy required under sub-
11 section (a) shall include the following elements:

12 (1) A clear plan, developed in close consultation
13 with the Ukrainian Ministry of Defense and the
14 armed forces of Ukraine, for how the IMET pro-
15 gram will be used by the United States Government
16 and the Government of Ukraine to propel program
17 graduates to positions of prominence in support of
18 the reform efforts of the armed forces of Ukraine in
19 line with NATO standards.

20 (2) An assessment of the education and train-
21 ing requirements of the armed forces of Ukraine and
22 clear recommendations for how IMET graduates
23 should be assigned by the Ukrainian Ministry of De-
24 fense upon completion of education or training.

25 (3) An accounting of the current combat re-
26 quirements of the armed forces of Ukraine and an

1 assessment of the viability of alternative mobile
2 training teams, distributed learning, and other flexi-
3 ble solutions to reach such students.

4 (4) An identification of opportunities to influ-
5 ence the next generation of leaders through attend-
6 ance at United States staff and war colleges, junior
7 leader development programs, and technical schools.

8 (c) FORM.—The strategy required under subsection
9 (a) shall be submitted in unclassified form, but may con-
10 tain a classified annex.

11 **SEC. 108. SENSE OF CONGRESS ON LOAN PROGRAM.**

12 It is the sense of Congress that—

13 (1) as appropriate, the United States Govern-
14 ment should provide direct loans to Ukraine for the
15 procurement of defense articles, defense services,
16 and design and construction services pursuant to the
17 authority of section 23 of the Arms Export Control
18 Act (22 U.S.C. 2763) to support the further devel-
19 opment of Ukraine’s military forces; and

20 (2) such loans should be considered an additive
21 security assistance tool, and not a substitute for
22 Foreign Military Financing for grant assistance or
23 Ukraine Security Assistance Initiative programming.

1 **SEC. 109. REPORT ON SECURITY ASSISTANCE AND PROVI-**
2 **SION OF DEFENSE ARTICLES TO ARMED**
3 **FORCES OF UKRAINE.**

4 Not later than 90 days after the date of the enact-
5 ment of this Act, the Secretary of State shall submit to
6 the appropriate congressional committees, the Committee
7 on Armed Services of the Senate, and the Committee on
8 Armed Services of the House of Representatives, a report
9 that includes—

10 (1) a description of the steps the United States
11 has taken to provide and expedite security assist-
12 ance, defense articles, and any other forms of sup-
13 port to Ukraine and the armed forces of Ukraine,
14 including increasing air defense capabilities, since
15 September 1, 2021;

16 (2) a description of any increased assistance
17 and support provided by allies and partners of the
18 United States or Ukraine to Ukraine or the armed
19 forces of Ukraine, including increasing air defense
20 capabilities, since September 1, 2021; and

21 (3) a description of any plans by the United
22 States to provide additional assistance and support
23 to Ukraine or the armed forces of Ukraine.

1 **TITLE II—COUNTERING KREM-**
2 **LIN AGGRESSION AGAINST**
3 **UKRAINE AND EASTERN EU-**
4 **ROPEAN ALLIES**

5 **SEC. 201. AUTHORIZING PROGRAMS TO COUNTER AND**
6 **COMBAT DISINFORMATION ACTIVITIES OF**
7 **THE RUSSIAN FEDERATION.**

8 (a) COUNTERING RUSSIAN INFLUENCE FUND.—The
9 Secretary of State should use funds available for obliga-
10 tion in the Countering Russian Influence Fund described
11 in section 7070(d) of the Department of State, Foreign
12 Operations, and Related Programs Appropriations Act,
13 2017 (division J of Public Law 115–31; 131 Stat. 706)—

14 (1) to prioritize assisting Ukraine to detect and
15 combat disinformation from the Russian Federation
16 and its proxies; and

17 (2) to assist the Government of Ukraine in de-
18 veloping new defense strategies and technologies.

19 (b) STRATEGY REQUIRED.—

20 (1) IN GENERAL.—Not later than 60 days after
21 the date of the enactment of this Act, the Secretary
22 of State shall submit to the appropriate congres-
23 sional committees a plan for countering and com-
24 bating disinformation by the Russian Federation

1 and supporting free and independent media in
2 Ukraine that includes—

3 (A) a plan to assist the Government of
4 Ukraine in combating and responding to malign
5 influence operations of the Russian Federation
6 aimed at inflaming tensions and dividing
7 Ukrainian society;

8 (B) an assessment of effective efforts and
9 programs to improve media literacy in Ukraine
10 and recommendations for how the United
11 States can assist in supporting and expanding
12 those programs;

13 (C) a plan to assist the Government of
14 Ukraine improve efforts to detect and remove
15 content originating from Russian troll farms,
16 bots, and other sources aimed at sowing divi-
17 sion and disseminating disinformation in
18 Ukraine or targeting Ukrainian audiences;

19 (D) recommendations to increase support
20 for independent media outlets, including Radio
21 Free Europe/Radio Liberty; and

22 (E) recommendations to increase support
23 for independent media outlets catering to Rus-
24 sian-speaking populations residing in Russian-

1 occupied Crimea, the Donbas region of Ukraine,
2 and throughout Ukraine.

3 (2) FORM.—The strategy required by para-
4 graph (1) shall be submitted in unclassified form,
5 but may include a classified annex if necessary.

6 **SEC. 202. EXPANDED SUPPORT AND AUTHORIZATION FOR**
7 **RADIO FREE EUROPE/RADIO LIBERTY TO**
8 **REACH AUDIENCES ON THE PERIPHERY OF**
9 **THE RUSSIAN FEDERATION.**

10 (a) SENSE OF CONGRESS.—It is the sense of Con-
11 gress that—

12 (1) Radio Free Europe/Radio Liberty continues
13 to fulfill its mission of providing reliable, uncen-
14 sored, and accessible news and reporting in Ukraine
15 and other countries where media freedom is re-
16 stricted;

17 (2) Radio Free Europe/Radio Liberty is one of
18 the most critical sources of unrestricted, independent
19 news and reporting for audiences on the periphery of
20 the Russian Federation;

21 (3) the Government of the Russian Federation
22 has engaged in systematic targeting of Radio Free
23 Europe/Radio Liberty reporters inside the Russian
24 Federation, which has negatively impacted the orga-

1 nization’s ability to provide timely, reliable, and ac-
 2 curate news from inside the country; and

3 (4) despite pressure from the Government of
 4 the Russian Federation, Radio Free Europe/Radio
 5 Liberty’s audience continues to grow inside the Rus-
 6 sian Federation and surrounding countries.

7 (b) AUTHORIZATION OF APPROPRIATIONS.—There is
 8 authorized to be appropriated \$155,500,000 for Radio
 9 Free Europe/Radio Liberty for fiscal year 2022.

10 (c) AUTHORIZATION OF NEW BUREAUS.—Radio Free
 11 Europe/Radio Liberty may explore opening new bureaus
 12 to help expand its ability to reach audiences on the periph-
 13 ery of the Russian Federation.

14 (d) INITIATIVES TO BOLSTER RADIO FREE EUROPE/
 15 RADIO LIBERTY BUREAUS AROUND RUSSIAN FEDERA-
 16 TION’S PERIPHERY.—To help expand its reach to Rus-
 17 sian-speaking audiences and increase its reach to audi-
 18 ences through digital media, Radio Free Europe/Radio
 19 Liberty should—

20 (1) evaluate where Russian disinformation is
 21 most deeply pervasive in the Eurasia region;

22 (2) develop strategies to better communicate
 23 with predominately Russian-speaking regions;

24 (3) build on efforts to increase capacity and
 25 programming to counter disinformation in real time;

1 (4) expand Russian language investigative jour-
2 nalism;

3 (5) improve the technical capacity of the
4 Ukraine bureau; and

5 (6) continue efforts to increase digital news
6 services.

7 (e) REPORT REQUIRED.—Not later than 90 days
8 after the date of the enactment of this Act, the United
9 States Agency for Global Media shall submit to the appro-
10 priate congressional committees, the Committee on Appro-
11 priations of the Senate, and the Committee on Appropria-
12 tions of the House of Representatives a report that in-
13 cludes—

14 (1) recommendations of locations to open new
15 bureaus to help reach new audiences in the broader
16 Eurasia region;

17 (2) an assessment of current staffing and an-
18 ticipated staffing needs in order to effectively reach
19 audiences in the broader Eurasia region; and

20 (3) an assessment of the impact of the Govern-
21 ment of the Russian Federation closing down Radio
22 Free Europe/Radio Liberty within the Russian Fed-
23 eration.

1 **SEC. 203. MULTILATERAL EFFORTS TO BOLSTER**
2 **UKRAINE'S CYBER DEFENSE CAPABILITIES.**

3 (a) STATEMENT OF POLICY.—It is the policy of the
4 United States—

5 (1) to support multilateral, intergovernmental,
6 and nongovernmental efforts to improve Ukraine's
7 cybersecurity capacity, including addressing legisla-
8 tive and regulatory gaps in Ukraine's cybersecurity
9 policies, improving cybersecurity sector governance,
10 and expanding collaboration among relevant stake-
11 holders in both the public and private sectors;

12 (2) to work with the Government of Ukraine to
13 strengthen cybersecurity technical capacity within
14 critical infrastructure sectors and improve the over-
15 all cybersecurity workforce by strengthening cyberse-
16 curity-related academic and training programs and
17 exchanges;

18 (3) to work closely with the NATO Cooperative
19 Cyber Defence Centre of Excellence, the European
20 Union Agency for Cybersecurity, and the National
21 Cyber Security Centre of the United Kingdom to
22 bolster Ukraine's cyber defense capabilities; and

23 (4) to strengthen the ability of the Government
24 of Ukraine to detect, investigate, disrupt, and deter
25 cyberattacks and to develop cybersecurity incident
26 response teams.

1 (b) REPORT REQUIRED.—Not later than 180 days
 2 after the date of the enactment of this Act, the Secretary
 3 of State shall submit to the appropriate congressional
 4 committees a report on efforts to implement the policy de-
 5 scribed in subsection (a).

6 (c) EVALUATION OF IMPOSITION OF SANCTIONS.—In
 7 the event the Government of the Russian Federation or
 8 any of its proxies engages in a cyberattack or cyber inci-
 9 dent that materially disrupts or degrades any critical in-
 10 frastructure in Ukraine, the President shall evaluate
 11 whether imposing any of the sanctions described in section
 12 310 is in the national security interests of the United
 13 States.

14 **SEC. 204. REPORT ON ROLE OF INTELLIGENCE AND SECU-**
 15 **RITY SERVICES OF THE RUSSIAN FEDERA-**
 16 **TION IN EFFORTS TO UNDERMINE THE INDE-**
 17 **PENDENCE AND INTEGRITY OF UKRAINE.**

18 (a) IN GENERAL.—Not later than 120 days after the
 19 date of the enactment of this Act, the Director of National
 20 Intelligence, in coordination with the Secretary of State,
 21 shall submit to the appropriate congressional committees,
 22 the Select Committee on Intelligence of the Senate, and
 23 the Permanent Select Committee on Intelligence of the
 24 House of Representatives, a report on the role of the intel-
 25 ligence and security services of the Russian Federation in

1 efforts to undermine and interfere with the independence
2 of Ukraine.

3 (b) ELEMENTS.—The report required by subsection
4 (a) shall include—

5 (1) an assessment of the priorities and objec-
6 tives of the intelligence and security services of the
7 Russian Federation with respect to Ukraine;

8 (2) a detailed description of the steps taken by
9 any intelligence or security services of the Russian
10 Federation to undermine the stability of Ukraine or
11 the Government of Ukraine;

12 (3) a complete list of the branches of the intel-
13 ligence or security services of the Russian Federa-
14 tion that have engaged in any influence efforts or
15 campaigns to undermine the stability of Ukraine or
16 the Government of Ukraine;

17 (4) an assessment of—

18 (A) the tactics and techniques used by any
19 intelligence and security services of the Russian
20 Federation with respect to Ukraine; and

21 (B) the success of those tactics and tech-
22 niques; and

23 (5) any plans by the United States to provide
24 additional support to the Government of Ukraine to
25 prevent internal destabilization efforts, including

1 through intelligence sharing and support for reforms
2 and anti-corruption efforts.

3 **SEC. 205. STRATEGY FOR FORUM ON EUROPEAN SECURITY.**

4 (a) SENSE OF CONGRESS.—It is the sense of Con-
5 gress that—

6 (1) the United States should work closely with
7 NATO allies, particularly those that share a border
8 with the Russian Federation, on any matters related
9 to European security; and

10 (2) the United States Mission to the Organiza-
11 tion for Security and Co-operation in Europe (com-
12 monly referred to as the “OSCE”) should—

13 (A) support an inclusive European security
14 dialogue that calls on OSCE participating
15 states to comply with principles set forth in the
16 Helsinki Final Act, the Charter of Paris for a
17 New Europe, and the Charter of the United
18 Nations; and

19 (B) continue to publicly call for the Gov-
20 ernment of the Russian Federation to adhere to
21 its commitments as an OSCE participating
22 state.

23 (b) STRATEGY ON EUROPEAN SECURITY.—Not later
24 than 30 days after the date of the enactment of this Act,
25 the Secretary of State shall submit to the appropriate con-

gressional committees a strategy for continued engagement with the Government of the Russian Federation following January 2022 security dialogues, including the Strategic Stability Dialogue in Geneva, the NATO-Russia Council Meeting in Brussels, and the Organization for Security and Co-operation in Europe Permanent Council Meeting in Vienna, which shall include—

(1) an assessment of whether the Government of the Russian Federation has sufficiently de-escalated regional tensions, including through a significant withdrawal of troops from the border of Ukraine, to merit further discussion;

(2) an assessment of the objectives of the Government of the Russian Federation related to European security;

(3) a plan to reduce tensions between the Russian Federation and Eastern European allies, taking into account the perspectives of a wide cross section of European allies of the United States; and

(4) a plan for including Eastern European NATO allies, specifically those that share a border with the Russian Federation, in any conversations on European security.

1 (c) FORM.—The strategy required by subsection (a)
2 shall be submitted in unclassified form, but may include
3 a classified annex if necessary.

4 **SEC. 206. DEEPENING SECURITY AND ECONOMIC TIES**
5 **WITH BALTIC ALLIES.**

6 (a) SENSE OF CONGRESS.—It is the sense of Con-
7 gress that—

8 (1) supporting and bolstering the security of
9 the Baltic states of Estonia, Latvia, and Lithuania
10 is in the national security interests of the United
11 States;

12 (2) the Baltic states are critical in countering
13 aggression by the Government of the Russian Fed-
14 eration and maintaining the collective security of the
15 NATO alliance;

16 (3) the United States should continue to sup-
17 port and foster a security partnership with the Bal-
18 tic states that aims to meet their security needs and
19 provides additional capabilities and tools to help de-
20 fend against aggression by the Government of the
21 Russian Federation in the region;

22 (4) the United States should encourage the ini-
23 tiative undertaken by the Baltic states to advance
24 the Three Seas Initiative to strengthen transport,

1 energy, and digital infrastructures among eastern
2 Europe countries;

3 (5) there are mutually beneficial opportunities
4 for increased investment and economic expansion be-
5 tween the United States and the Baltic states; and

6 (6) improved economic ties between the United
7 States and the Baltic states will lead to a strength-
8 ened strategic partnership.

9 (b) BALTIC SECURITY AND ECONOMIC ENHANCE-
10 MENT INITIATIVE.—

11 (1) IN GENERAL.—The Secretary of State shall
12 establish an initiative to deepen and foster security
13 and economic ties with the Baltic states.

14 (2) PURPOSE AND OBJECTIVES.—The initiative
15 established under paragraph (1) shall have the fol-
16 lowing goals and objectives:

17 (A) Ensuring the efficient and effective de-
18 livery of security assistance to the Baltic states,
19 prioritizing assistance that will bolster defenses
20 against hybrid warfare and improve interoper-
21 ability with NATO forces.

22 (B) Bolstering United States support for
23 the Baltic region’s physical and energy security
24 needs.

1 (C) Mitigating the impact of economic co-
2ercion by the Russian Federation and the Peo-
3ple's Republic of China on Baltic states and
4identifying new opportunities for foreign direct
5investment and United States business ties.

6 (D) Improving high-level engagement be-
7tween the United States and the Baltic states,
8with a focus on improving high-level security
9and economic cooperation.

10 (3) ACTIVITIES.—The initiative established
11under paragraph (1) shall—

12 (A) develop a comprehensive security as-
13sistance strategy to strengthen the defensive ca-
14pabilities of the Baltic states, in coordination
15with other security assistance authorities, that
16takes into account the unique challenges of the
17proximity of the Baltic states to the Russian
18Federation and the threat of aggression against
19the Baltic states from the Government of the
20Russian Federation;

21 (B) encourage the United States Inter-
22national Development Finance Corporation to
23identify new opportunities for investment in the
24Baltic states;

1 (C) send high-level representatives of the
2 Department of State to—

3 (i) the Baltic states not less fre-
4 quently than twice a year; and

5 (ii) major regional fora on physical
6 and energy security, including the Three
7 Seas Initiative Summit and Business
8 Forum and the Baltic Sea Security Con-
9 ference;

10 (D) convene an annual trade forum, in co-
11 ordination with the governments of Baltic
12 states, to foster investment opportunities in the
13 Baltic region for United States businesses; and

14 (E) foster dialogue between experts from
15 the United States and from the Baltic states on
16 hybrid warfare, cyber defenses, economic expan-
17 sion, and foreign direct investment.

18 **SEC. 207. PUBLIC DISCLOSURE OF ASSETS OF VLADIMIR**
19 **PUTIN AND HIS INNER CIRCLE.**

20 (a) IN GENERAL.—Not later than 180 days after the
21 date of the enactment of this Act, the Secretary of the
22 Treasury, in coordination with the Director of National
23 Intelligence and the Secretary of State, shall submit to
24 the committees specified in subsection (d) a detailed re-
25 port on the personal net worth and assets of the President

1 of the Russian Federation, Vladimir Putin, and his inner
2 circle.

3 (b) ELEMENTS.—The report required by subsection
4 (a) shall include—

5 (1) an identification of significant senior foreign
6 political figures and oligarchs in the Russian Fed-
7 eration, as determined by their closeness to Vladimir
8 Putin;

9 (2) the estimated net worth and known sources
10 of income of the individuals identified under para-
11 graph (1), Vladimir Putin, and the family members
12 of such individuals and Vladimir Putin (including
13 spouses, children, parents, and siblings), including
14 assets, investments, bank accounts, business inter-
15 ests, held in and outside of the Russian Federation,
16 and relevant beneficial ownership information;

17 (3) an estimate of the total annual income and
18 personal expenditures of Vladimir Putin and his
19 family members for calendar years 2017 through
20 2021; and

21 (4) all known details about the financial prac-
22 tices and transparency, or lack thereof, of Vladimir
23 Putin and the individuals identified under paragraph
24 (1).

25 (c) FORM.—

1 (1) IN GENERAL.—The report required by sub-
 2 section (a) shall be submitted in unclassified form,
 3 but may include a classified annex.

4 (2) PUBLIC AVAILABILITY.—The unclassified
 5 portion of the report required by subsection (a) shall
 6 be made available on a publicly accessible internet
 7 website.

8 (d) COMMITTEES SPECIFIED.—The committees spec-
 9 ified in this subsection are—

10 (1) the appropriate congressional committees;

11 (2) the Select Committee on Intelligence and
 12 the Committee on Banking, Housing, and Urban Af-
 13 fairs of the Senate; and

14 (3) the Permanent Select Committee on Intel-
 15 ligence and the Committee on Financial Services of
 16 the House of Representatives.

17 **SEC. 208. BRIEFING TO FULFILL UNITED STATES-UKRAINE**
 18 **STRATEGIC DIALOGUE OBJECTIVES.**

19 (a) IN GENERAL.—Not later than 90 days after the
 20 date of the enactment of this Act, the Secretary of State
 21 shall provide to the appropriate congressional committees
 22 a briefing on efforts to deepen ties with Ukraine and fully
 23 implement the objectives outlined in the United States-
 24 Ukraine Charter on Strategic Partnership, signed by Sec-

1 retary of State Antony Blinken and Ukrainian Foreign
2 Minister Dmytro Kuleba on November 10, 2021.

3 (b) ELEMENTS.—The briefing required by subsection
4 (a) shall include the following:

5 (1) A plan to bolster support for Ukraine’s sov-
6 ereignty, independence, territorial integrity, and in-
7 violability of borders, including plans for high-level
8 representation and robust participation in Ukraine’s
9 Crimea Platform.

10 (2) A plan to highlight human rights abuses by
11 the Government of the Russian Federation in
12 Ukrainian territory, which shall include mechanisms
13 to draw attention to persecuted minorities and polit-
14 ical prisoners in Crimea and the Donbas.

15 (3) An assessment of humanitarian assistance
16 needs for those affected or displaced by the war in
17 Donbas.

18 (4) A plan to support democracy and the rule
19 of law in Ukraine, which shall include efforts to
20 build on progress made on the establishment of anti-
21 corruption institutions, land reform, local govern-
22 ance, and digitalization.

1 **TITLE III—DETERRENCE MEAS-**
2 **URES AGAINST FURTHER**
3 **MILITARY ESCALATION AND**
4 **AGGRESSION BY THE RUS-**
5 **SIAN FEDERATION WITH RE-**
6 **SPECT TO UKRAINE**

7 **SEC. 301. DEFINITIONS.**

8 In this title:

9 (1) ADMISSION; ADMITTED; ALIEN.—The terms
10 “admission”, “admitted”, and “alien” have the
11 meanings given those terms in section 101 of the
12 Immigration and Nationality Act (8 U.S.C. 1101).

13 (2) APPROPRIATE COMMITTEES OF CON-
14 GRESS.—The term “appropriate committees of Con-
15 gress” means—

16 (A) the Committee on Foreign Relations
17 and the Committee on Banking, Housing, and
18 Urban Affairs of the Senate; and

19 (B) the Committee on Foreign Affairs and
20 the Committee on Financial Services of the
21 House of Representatives.

22 (3) FINANCIAL INSTITUTION.—The term “fi-
23 nancial institution” means a financial institution
24 specified in subparagraph (A), (B), (C), (D), (E),

1 (F), (G), (H), (I), (J), (M), or (Y) of section
2 5312(a)(2) of title 31, United States Code.

3 (4) FOREIGN FINANCIAL INSTITUTION.—The
4 term “foreign financial institution” has the meaning
5 given that term in regulations prescribed by the Sec-
6 retary of the Treasury.

7 (5) FOREIGN PERSON.—The term “foreign per-
8 son” means an individual or entity that is not a
9 United States person.

10 (6) KNOWINGLY.—The term “knowingly” with
11 respect to conduct, a circumstance, or a result,
12 means that a person had actual knowledge, or
13 should have known, of the conduct, the cir-
14 cumstance, or the result.

15 (7) UNITED STATES PERSON.—The term
16 “United States person” means—

17 (A) a United States citizen or an alien law-
18 fully admitted for permanent residence to the
19 United States; or

20 (B) an entity organized under the laws of
21 the United States or any jurisdiction within the
22 United States, including a foreign branch of
23 such an entity.

1 **SEC. 302. DETERMINATION WITH RESPECT TO OPERATIONS**
2 **OF THE RUSSIAN FEDERATION IN UKRAINE.**

3 (a) IN GENERAL.—The President shall determine, at
4 such times as are required under subsection (b), wheth-
5 er—

6 (1) the Government of the Russian Federation,
7 including through any of its proxies, is engaged in
8 or knowingly supporting a significant escalation in
9 hostilities or hostile action in or against Ukraine,
10 compared to the level of hostilities or hostile action
11 in or against Ukraine prior to December 1, 2021;
12 and

13 (2) if so, whether such escalation has the aim
14 or effect of undermining, overthrowing, or disman-
15 tling the Government of Ukraine, occupying the ter-
16 ritory of Ukraine, or interfering with the sovereignty
17 or territorial integrity of Ukraine.

18 (b) TIMING OF DETERMINATIONS.—The President
19 shall make the determination described in subsection (a)—

20 (1) not later than 15 days after the date of the
21 enactment of this Act;

22 (2) after the first determination under para-
23 graph (1), every 90 days (or more frequently as war-
24 ranted) during the one-year period beginning on
25 such date of enactment; and

1 (3) after the end of that one-year period, every
2 120 days.

3 (c) REPORT REQUIRED.—Upon making a determina-
4 tion under this section, the President shall submit to the
5 appropriate committees of Congress, the Committee on
6 Armed Services of the Senate, and the Committee on
7 Armed Services of the House of Representatives, a report
8 on the determination.

9 **SEC. 303. IMPOSITION OF SANCTIONS WITH RESPECT TO**
10 **OFFICIALS OF THE GOVERNMENT OF THE**
11 **RUSSIAN FEDERATION RELATING TO OPER-**
12 **ATIONS IN UKRAINE.**

13 (a) IN GENERAL.—Upon making an affirmative de-
14 termination under section 302 and not later than 60 days
15 following such a determination, the President shall impose
16 the sanctions described in section 310 with respect to each
17 of the officials specified in subsection (b).

18 (b) OFFICIALS SPECIFIED.—The officials specified in
19 this subsection are the following:

20 (1) The President of the Russian Federation.

21 (2) The Prime Minister of the Russian Federa-
22 tion.

23 (3) The Foreign Minister of the Russian Fed-
24 eration.

1 (4) The Minister of Defense of the Russian
2 Federation.

3 (5) The Chief of the General Staff of the
4 Armed Forces of the Russian Federation.

5 (6) The Commander-in-Chief of the Land
6 Forces of the Russian Federation.

7 (7) The Commander-in-Chief of the Aerospace
8 Forces of the Russian Federation.

9 (8) The Commander of the Airborne Forces of
10 the Russian Federation.

11 (9) The Commander-in-Chief of the Navy of the
12 Russian Federation.

13 (10) The Commander of the Strategic Rocket
14 Forces of the Russian Federation.

15 (11) The Commander of the Special Operations
16 Forces of the Russian Federation.

17 (12) The Commander of Logistical Support of
18 the Armed Forces of the Russian Federation.

19 (c) ADDITIONAL OFFICIALS.—

20 (1) LIST REQUIRED.—Not later than 30 days
21 after making an affirmative determination under
22 section 302 and every 90 days thereafter, the Presi-
23 dent shall submit to the appropriate committees of
24 Congress a list of foreign persons that the President
25 determines—

1 (A) are—

2 (i) senior officials of any branch of
3 the armed forces of the Russian Federa-
4 tion leading any of the operations de-
5 scribed in section 302; or

6 (ii) senior officials of the Government
7 of the Russian Federation, including any
8 intelligence agencies or security services of
9 the Russian Federation, with significant
10 roles in planning or implementing such op-
11 erations; and

12 (B) with respect to which sanctions should
13 be imposed in the interest of the national secu-
14 rity of the United States.

15 (2) IMPOSITION OF SANCTIONS.—Upon the sub-
16 mission of each list required by paragraph (1), the
17 President shall impose the sanctions described in
18 section 310 with respect to each foreign person on
19 the list.

20 **SEC. 304. IMPOSITION OF SANCTIONS WITH RESPECT TO**
21 **RUSSIAN FINANCIAL INSTITUTIONS.**

22 (a) IMPOSITION OF SANCTIONS.—

23 (1) IN GENERAL.—Upon making an affirmative
24 determination under section 302 and not later than
25 30 days following such a determination, the Presi-

dent shall impose the sanctions described in section 310(a)(1) with respect to 3 or more of the following financial institutions:

(A) Sberbank.

(B) VTB.

(C) Gazprombank.

(D) VEB.RF.

(E) The Russian Direct Investment Fund.

(F) Credit Bank of Moscow.

(G) Alfa Bank.

(H) Rosselkhozbank.

(I) FC Bank Otkritie.

(J) Promsvyazbank.

(K) Sovcombank.

(L) Transkapitalbank.

(2) SUBSIDIARIES AND SUCCESSOR ENTITIES.—

The President may impose the sanctions described in section 310(a)(1) with respect to any subsidiary of, or successor entity to, a financial institution specified in paragraph (1).

(b) ADDITIONAL RUSSIAN FINANCIAL INSTITUTIONS.—

(1) LIST REQUIRED.—Not later than 30 days after making an affirmative determination under section 302, and every 90 days thereafter, the Presi-

1 dent shall submit to the appropriate committees of
2 Congress a list of foreign persons that the President
3 determines—

4 (A) are significant financial institutions
5 owned or operated by the Government of the
6 Russian Federation; and

7 (B) should be sanctioned in the interest of
8 United States national security.

9 (2) IMPOSITION OF SANCTIONS.—Upon the sub-
10 mission of each list required by paragraph (1), the
11 President shall impose the sanctions described in
12 section 310(a)(1) with respect to each foreign person
13 identified on the list.

14 **SEC. 305. IMPOSITION OF SANCTIONS WITH RESPECT TO**
15 **PROVISION OF SPECIALIZED FINANCIAL MES-**
16 **SAGING SERVICES TO SANCTIONED RUSSIAN**
17 **FINANCIAL INSTITUTIONS.**

18 (a) LIST OF PROVIDERS OF SPECIALIZED FINANCIAL
19 MESSAGING SERVICES TO RUSSIAN FINANCIAL INSTITU-
20 TIONS.—Not later than 60 days after making an affirma-
21 tive determination under section 302, and not later than
22 30 days after the submission of any list of Russian finan-
23 cial institutions under section 304(b)(1), the Secretary of
24 State, in consultation with the Secretary of the Treasury,
25 shall submit to the appropriate committees of Congress

1 a list of all known persons that provide specialized finan-
2 cial messaging services to, or that enable or facilitate ac-
3 cess to such services for, any financial institution specified
4 in subsection (a) of section 304 or on the list required
5 by subsection (b) of that section.

6 (b) REPORT ON EFFORTS TO TERMINATE THE PRO-
7 VISION OF SPECIALIZED FINANCIAL MESSAGING SERV-
8 ICES FOR SANCTIONED RUSSIAN FINANCIAL INSTITU-
9 TIONS.—Not later than 90 days after the imposition of
10 any sanctions under section 304, and every 30 days there-
11 after as necessary, the Secretary of State, in consultation
12 with the Secretary of the Treasury, shall submit to the
13 appropriate committees of Congress a report that—

14 (1) describes the status of efforts to ensure that
15 the termination of the provision of specialized finan-
16 cial messaging services to, and the enabling and fa-
17 cilitation of access to such services for, any financial
18 institution with respect to which sanctions are im-
19 posed under section 304; and

20 (2) identifies any other provider of specialized
21 financial messaging services that continues to pro-
22 vide messaging services to, or enables or facilitates
23 access to such services for, any such financial insti-
24 tution.

1 (c) AUTHORIZATION FOR THE IMPOSITION OF SANC-
2 TIONS.—If, on or after the date that is 90 days after the
3 imposition of any sanctions under section 304, a provider
4 of financial specialized financial messaging services con-
5 tinues to knowingly provide specialized financial mes-
6 saging services to, or knowingly enable or facilitate direct
7 or indirect access to such messaging services for, any fi-
8 nancial institution with respect to which sanctions are im-
9 posed under section 304, the President may impose sanc-
10 tions pursuant to that section or the International Emer-
11 gency Economic Powers Act (50 U.S.C. 1701 et seq.) with
12 respect to that provider.

13 (d) ENABLING OR FACILITATION OF ACCESS TO SPE-
14 CIALIZED FINANCIAL MESSAGING SERVICES THROUGH
15 INTERMEDIARY FINANCIAL INSTITUTIONS.—For purposes
16 of this section, enabling or facilitating direct or indirect
17 access to specialized financial messaging services includes
18 doing so by serving as an intermediary financial institu-
19 tion with access to such messaging services.

20 (e) FORM OF LISTS AND REPORTS.—Each list re-
21 quired by subsection (a) and each report required by sub-
22 section (b) shall be submitted in unclassified form, but
23 may include a classified annex.

1 **SEC. 306. PROHIBITION ON AND IMPOSITION OF SANC-**
2 **TIONS WITH RESPECT TO TRANSACTIONS IN-**
3 **VOLVING RUSSIAN SOVEREIGN DEBT.**

4 (a) PROHIBITION ON TRANSACTIONS.—Upon making
5 an affirmative determination under section 302 and not
6 later than 30 days following such a determination, the
7 President shall prohibit all transactions by United States
8 persons involving the sovereign debt of the Government
9 of the Russian Federation issued on or after the date of
10 the enactment of this Act, including governmental bonds.

11 (b) IMPOSITION OF SANCTIONS WITH RESPECT TO
12 STATE-OWNED ENTERPRISES.—

13 (1) IN GENERAL.—Not later than 60 days after
14 making an affirmative determination under section
15 302, the President shall identify and impose the
16 sanctions described in section 310 with respect to
17 foreign persons that the President determines en-
18 engage in transactions involving the debt—

19 (A) of not less than 10 entities owned or
20 controlled by the Government of the Russian
21 Federation; and

22 (B) that is not subject to any other sanc-
23 tions imposed by the United States.

24 (2) APPLICABILITY.—Sanctions imposed under
25 paragraph (1) shall apply with respect to debt of an
26 entity described in subparagraph (A) of that para-

1 graph that is issued after the date that is 90 days
 2 after the President makes an affirmative determina-
 3 tion under section 302.

4 (c) LIST; IMPOSITION OF SANCTIONS.—Not later
 5 than 30 days after making an affirmative determination
 6 under section 302, and every 90 days thereafter, the Presi-
 7 dent shall—

8 (1) submit to the appropriate committees of
 9 Congress a list of foreign persons that the President
 10 determines are engaged in transactions described in
 11 subsection (a); and

12 (2) impose the sanctions described in section
 13 310 with respect to each such person.

14 **SEC. 307. DEPARTMENT OF STATE REVIEW OF SANCTIONS**
 15 **WITH RESPECT TO NORD STREAM 2.**

16 (a) SENSE OF CONGRESS.—It is the sense of Con-
 17 gress that—

18 (1) the Nord Stream 2 pipeline is a tool of ma-
 19 lign influence of the Russian Federation and if it be-
 20 comes operational, it will embolden the Russian Fed-
 21 eration to further pressure and destabilize Ukraine;
 22 and

23 (2) the United States should consider all avail-
 24 able and appropriate measures to prevent the Nord
 25 Stream 2 pipeline from becoming operational, in-

1 cluding through sanctions with respect to entities
 2 and individuals responsible for planning, con-
 3 structing, or operating the pipeline, and through
 4 diplomatic efforts.

5 (b) DEPARTMENT OF STATE REVIEW OF SANCTIONS
 6 ON NORD STREAM 2.—Not later than 30 days after the
 7 date of the enactment of this Act, the Secretary of State
 8 shall review whether the May 19, 2021, waiver regarding
 9 sanctions with respect to Nord Stream 2 AG and the chief
 10 executive officer of Nord Stream 2 AG remains in the best
 11 interest of United States national security, especially in
 12 light of the Russian Federation’s military build-up along
 13 the border of Ukraine.

14 **SEC. 308. IMPOSITION OF SANCTIONS WITH RESPECT TO**
 15 **NORD STREAM 2.**

16 Upon making an affirmative determination under
 17 section 302 and not later than 30 days following such a
 18 determination, the President shall impose the sanctions
 19 described in section 310 with respect to a foreign person
 20 that is—

- 21 (1) any entity established for or responsible for
- 22 the planning, construction, or operation of the Nord
- 23 Stream 2 pipeline or a successor entity; and
- 24 (2) any corporate officer of an entity described
- 25 in paragraph (1).

1 **SEC. 309. IMPOSITION OF SANCTIONS WITH RESPECT TO**
2 **RUSSIAN EXTRACTIVE INDUSTRIES.**

3 (a) IDENTIFICATION.—Not later than 60 days after
4 making an affirmative determination under section 302,
5 the President shall identify foreign persons in any of the
6 sectors or industries described in subsection (b) that the
7 President determines should be sanctioned in the interest
8 of United States national security.

9 (b) SECTORS AND INDUSTRIES DESCRIBED.—The
10 sectors and industries described in this subsection are the
11 following:

12 (1) Oil and gas extraction and production.

13 (2) Coal extraction, mining, and production.

14 (3) Minerals extraction and processing.

15 (4) Any other sector or industry with respect to
16 which the President determines the imposition of
17 sanctions is in the United States national security
18 interest.

19 (c) LIST; IMPOSITION OF SANCTIONS.—Not later
20 than 90 days after making an affirmative determination
21 under section 302, the President shall—

22 (1) submit to the appropriate committees of
23 Congress a list of the persons identified under sub-
24 section (a); and

25 (2) impose the sanctions described in section
26 310 with respect to each such person.

1 **SEC. 310. SANCTIONS DESCRIBED.**

2 The sanctions to be imposed with respect to a foreign
3 person under this title are the following:

4 (1) **PROPERTY BLOCKING.**—The President shall
5 exercise all of the powers granted by the Inter-
6 national Emergency Economic Powers Act (50
7 U.S.C. 1701 et seq.) to the extent necessary to block
8 and prohibit all transactions in all property and in-
9 terests in property of the foreign person if such
10 property and interests in property are in the United
11 States, come within the United States, or are or
12 come within the possession or control of a United
13 States person.

14 (2) **ALIENS INADMISSIBLE FOR VISAS, ADMIS-**
15 **SION, OR PAROLE.**—

16 (A) **VISAS, ADMISSION, OR PAROLE.**—In
17 the case of an alien, the alien is—

- 18 (i) inadmissible to the United States;
19 (ii) ineligible to receive a visa or other
20 documentation to enter the United States;
21 and
22 (iii) otherwise ineligible to be admitted
23 or paroled into the United States or to re-
24 ceive any other benefit under the Immigra-
25 tion and Nationality Act (8 U.S.C. 1101 et
26 seq.).

1 (B) CURRENT VISAS REVOKED.—

2 (i) IN GENERAL.—The visa or other
3 entry documentation of an alien described
4 in subparagraph (A) shall be revoked, re-
5 gardless of when such visa or other entry
6 documentation is or was issued.

7 (ii) IMMEDIATE EFFECT.—A revoca-
8 tion under clause (i) shall—

9 (I) take effect immediately; and

10 (II) automatically cancel any
11 other valid visa or entry documenta-
12 tion that is in the alien's possession.

13 **SEC. 311. IMPLEMENTATION; REGULATIONS; PENALTIES.**

14 (a) IMPLEMENTATION.—The President may exercise
15 all authorities provided to the President under sections
16 203 and 205 of the International Emergency Economic
17 Powers Act (50 U.S.C. 1702 and 1704) to carry out this
18 title.

19 (b) REGULATIONS.—The President shall issue such
20 regulations, licenses, and orders as are necessary to carry
21 out this title.

22 (c) PENALTIES.—A person that violates, attempts to
23 violate, conspires to violate, or causes a violation of this
24 Act or any regulation, license, or order issued to carry out
25 this title shall be subject to the penalties set forth in sub-

1 sections (b) and (c) of section 206 of the International
 2 Emergency Economic Powers Act (50 U.S.C. 1705) to the
 3 same extent as a person that commits an unlawful act de-
 4 scribed in subsection (a) of that section.

5 **SEC. 312. EXCEPTIONS; WAIVER.**

6 (a) EXCEPTIONS.—

7 (1) EXCEPTION FOR INTELLIGENCE ACTIVI-
 8 TIES.—This title shall not apply with respect to ac-
 9 tivities subject to the reporting requirements under
 10 title V of the National Security Act of 1947 (50
 11 U.S.C. 3091 et seq.) or any authorized intelligence
 12 activities of the United States.

13 (2) EXCEPTION FOR COMPLIANCE WITH INTER-
 14 NATIONAL OBLIGATIONS AND LAW ENFORCEMENT
 15 ACTIVITIES.—Sanctions under this title shall not
 16 apply with respect to an alien if admitting or parol-
 17 ing the alien into the United States is necessary—

18 (A) to permit the United States to comply
 19 with the Agreement regarding the Head-
 20 quarters of the United Nations, signed at Lake
 21 Success on June 26, 1947, and entered into
 22 force November 21, 1947, between the United
 23 Nations and the United States, or other appli-
 24 cable international obligations of the United
 25 States; or

1 (B) to carry out or assist law enforcement
2 activity in the United States.

3 (b) NATIONAL SECURITY WAIVER.—The President
4 may waive the imposition of sanctions under this title with
5 respect to a person if the President—

6 (1) determines that such a waiver is in the na-
7 tional security interests of the United States; and

8 (2) submits to the appropriate committees of
9 Congress a notification of the waiver and the rea-
10 sons for the waiver.

11 **SEC. 313. TERMINATION.**

12 The President may terminate the sanctions imposed
13 under this title after determining and certifying to the ap-
14 propriate committees of Congress that the Government of
15 the Russian Federation has—

16 (1) verifiably withdrawn all of its forces from
17 Ukrainian territory that was not occupied or subject
18 to control by forces or proxies of the Government of
19 the Russian Federation prior to December 1, 2021;

20 (2) ceased supporting proxies in Ukrainian ter-
21 ritory described in paragraph (1); and

22 (3) entered into an agreed settlement with a le-
23 gitimate democratic government of Ukraine.

TITLE IV—GENERAL PROVISIONS

SEC. 401. SUNSET.

(a) TITLES I AND II.—The provisions of titles I and II shall terminate on the date that is 5 years after the date of the enactment of this Act.

(b) TITLE III.—The provisions of title III shall terminate on the date that is 3 years after the date of the enactment of this Act.

SEC. 402. EXCEPTION RELATING TO IMPORTATION OF GOODS.

(a) IN GENERAL.—Notwithstanding any other provision of this Act, the authority or a requirement to impose sanctions under this Act shall not include the authority or a requirement to impose sanctions on the importation of goods.

(b) GOOD DEFINED.—In this section, the term “good” means any article, natural or manmade substance, material, supply, or manufactured product, including inspection and test equipment, and excluding technical data.

Calendar No. 251

117TH CONGRESS
2D Session
S. 3488

A BILL

To counter the aggression of the Russian Federation against Ukraine and Eastern European allies, to expedite security assistance to Ukraine to bolster Ukraine's defense capabilities, and to impose sanctions relating to the actions of the Russian Federation with respect to Ukraine, and for other purposes.

JANUARY 18, 2022

Read the second time and placed on the calendar