### **Derrin R. Owens** proposes the following substitute bill:

## **Emergency Medical Services Modifications**

# 2025 GENERAL SESSION STATE OF UTAH

**Chief Sponsor: Derrin R. Owens** 

House Sponsor: Jefferson Moss

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#### General Description:

This bill addresses ground ambulance interfacility transport services.

### **Highlighted Provisions:**

This bill:

- grants authority to and requires municipalities and counties to ensure that a minimum level of ground ambulance interfacility transport services are provided within the respective municipality or county;
- requires a municipality or county to conduct a review and evaluation of  $\hat{\mathbf{H}} \rightarrow \underline{\mathbf{an}} \leftarrow \hat{\mathbf{H}}$  emergency
- medical service provider's  $\hat{\mathbf{H}} \rightarrow [\text{sevices}] \text{ services} \leftarrow \hat{\mathbf{H}}$  every four years;
  - requires a municipality or county to request competitive sealed proposals for the purpose of evaluating alternative qualified emergency medical service providers;
  - removes the Bureau of Emergency Medical Services  $\hat{\mathbf{H}} \rightarrow [\mathbf{Management}] \leftarrow \hat{\mathbf{H}}$  (bureau) from
- involvement in the process by which a municipality or county selects emergency medical service providers, except verifying and providing notice that an applicant emergency medical service provider meets minimum requirements;
  - recognizes the bureau's jurisdiction to discipline non-911 ambulance service providers;
  - requires a county or municipality to:
  - offer a first right to provide interfacility transports to the current 911 ambulance service provider;
  - conduct formal reviews of 911 service providers and interfacility transport service providers;
    - grants investigative authority to the bureau;
    - makes it a class B misdemeanor to willfully disobey a valid subpoena or cease and desist

27	letter from the bureau; and
28	<ul> <li>makes technical changes.</li> </ul>
29	Money Appropriated in this Bill:
30	None
31	Other Special Clauses:
32	None
33	Utah Code Sections Affected:
34	AMENDS:
35	11-48-103, as last amended by Laws of Utah 2024, Chapter 506
36	53-2d-103, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310 and
37	last amended by Coordination Clause, Laws of Utah 2023, Chapter 307
38	53-2d-505, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
39	53-2d-604, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
40	53-2d-607, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310 and
41	last amended by Coordination Clause, Laws of Utah 2023, Chapter 307
42	ENACTS:
43	<b>53-2d-606.5</b> , Utah Code Annotated 1953
44	REPEALS:
45	53-2d-505.1, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
46	53-2d-505.2, as last amended by Laws of Utah 2023, Chapter 16 and renumbered and
47	amended by Laws of Utah 2023, Chapters 307, 310
48	53-2d-505.3, as last amended by Laws of Utah 2023, Chapter 435 and renumbered and
49	amended by Laws of Utah 2023, Chapters 307, 310
50	53-2d-505.4, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310 and
51	last amended by Coordination Clause, Laws of Utah 2023, Chapter 307
52	53-2d-505.5, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
53	53-2d-506, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
54	53-2d-507, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
55	53-2d-508, as renumbered and amended by Laws of Utah 2023, Chapters 307, 310
56	53-2d-509, as last amended by Laws of Utah 2024, Chapter 147
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Be it enacted by the Legislature of the state of Utah:

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Section 1. Section 11-48-103 is amended to read:

11-48-103. Provision of ambulance services in municipalities and counties.

61	(1) The governing body of each municipality and county <u>has exclusive authority to and</u>
62	shall, subject to Title 53, Chapter 2d, Part 5, Ambulance and Paramedic Providers,
63	ensure at least a minimum level of 911 ambulance services and ground ambulance
64	interfacility transport services are provided:
65	(a) within the territorial limits of the municipality or county;
66	(b) by a ground ambulance provider, licensed by the Bureau of Emergency Medical
67	Services under Title 53, Chapter 2d, Part 5, Ambulance and Paramedic Providers; and
68	(c) in accordance with rules established by the Trauma System and Emergency Medical
69	Services Committee under Section 53-2d-105.
70	(2)(a) A municipality or county may:
71	[(a)] (i) [subject to Subsection (3), ] provide, maintain, and support 911 ambulance
72	services for the municipality's or county's own jurisdiction; or
73	[(b)] (ii) [eontract to:] enter into an interlocal agreement or procurement contract with
74	a public or private entity to provide, receive, support, or maintain, 911 ambulance
75	services or ground ambulance interfacility transport services, under any
76	arrangement and to any extent that the municipality or county determines.
77	[(i) provide 911 ambulance services to any county, municipal corporation, special
78	district, special service district, interlocal entity, private corporation, nonprofit
79	corporation, state agency, or federal agency;]
80	[(ii) receive 911 ambulance services from any county, municipal corporation, special
81	district, special service district, interlocal entity, private corporation, nonprofit
82	corporation, state agency, or federal agency;]
83	[(iii) jointly provide 911 ambulance services with any county, municipal corporation,
84	special district, special service district, interlocal entity, private corporation,
85	nonprofit corporation, state agency, or federal agency; or]
86	(iv) contribute toward the support of 911 ambulance services in any county,
87	municipal corporation, special district, special service district, interlocal entity,
88	private corporation, nonprofit corporation, state agency, or federal agency in
89	return for 911 ambulance services.]
90	(b)(i) A municipality or county shall enter into an interlocal agreement with a public
91	or private entity for the provision of backup interfacility transport services.
92	(ii) An interlocal agreement described in Subsection (2)(b)(i) may be used when the
93	primary interfacility transport service provider is unavailable.
94	(iii) A municipality or county shall share a copy of the interlocal agreement described

95	in Subsection (2)(b)(i) with dispatchers and health care facilities within the
96	municipality's or county's jurisdiction.
97	(3)(a) Subject to Subsections (3)(b) and (c), at the expiration of a license term under
98	Subsection 53-2d-501, a county or municipality shall offer a first right to provide
99	interfacility transports for an area to the current 911 ambulance service provider for
100	that area.
101	(b) If the first right under Subsection (3)(a) is not exercised, the county or municipality
102	shall ensure that 911 ambulance services are provided in accordance with this section.
103	(c) If the current 911 ambulance service provider under Subsection (3)(a) is not the
104	current interfacility transport provider, the current interfacility provider's license shall
105	remain intact until the later of:
106	(i) two years after the enactment of this subsection; or
107	(ii) the day of the next formal review conducted in accordance with Subsection (4).
108	(4)(a) A county or municipality shall conduct a formal review of 911 service providers
109	and interfacility transport service providers:
110	$\hat{\mathbf{H}} \rightarrow [\underline{(i)}]$ not less than every four years;
111	$[\underline{(ii)}]$ $(i) \leftarrow \hat{\mathbf{H}}$ in an open and public meeting in accordance with Title 52, Chapter 4,
111a	Open and
112	Public Meetings Act; and
113	$\hat{\mathbf{H}} \rightarrow [\underline{(iii)}]$ (ii) $\leftarrow \hat{\mathbf{H}}$ not more than three months prior to the day on which the
113a	<u>current license</u> $\hat{\mathbf{H}} \rightarrow [\underline{\mathbf{will}}]$ <u>is set to</u> $\leftarrow \hat{\mathbf{H}}$
114	expire under Subsection 53-2d-501(2).
115	(b) The review under Subsection (4)(a) shall evaluate the cost, quality, and access goals
116	for the county's or municipality's emergency medical services in the geographic area
117	pursuant to rule made by the division $\hat{\mathbf{H}} \rightarrow [\frac{1}{2}, \frac{1}{2}] \cdot \hat{\mathbf{H}}$
118	(c) The county or municipality conducting a review under Section (4)(b) shall issue a
119	$\hat{\mathbf{H}} \rightarrow \underline{\mathbf{formal}} \leftarrow \hat{\mathbf{H}} \ \underline{\mathbf{request for}} \ \hat{\mathbf{H}} \rightarrow [\underline{\mathbf{a competitive sealed proposal}}] \ \underline{\mathbf{proposals}} \leftarrow \hat{\mathbf{H}}$
119a	for the purpose of evaluating alternative
120	qualified emergency medical service providers and interfacility transport providers,
121	including for-profit emergency $\hat{\mathbf{H}} \rightarrow [\underline{\mathbf{management}}] \underline{\mathbf{medical}} \leftarrow \hat{\mathbf{H}} \underline{\mathbf{service}}$
121a	providers, government-operated
122	emergency $\hat{\mathbf{H}} \rightarrow [\underline{\mathbf{management}}]$ medical $\leftarrow \hat{\mathbf{H}}$ service providers, and
122a	quasi-governmental emergency

123	$\hat{\mathbf{H}} \rightarrow [\underline{\mathbf{management}}] \underline{\mathbf{medical}} \leftarrow \hat{\mathbf{H}} \underline{\mathbf{service providers.}}$
124	[(3)] (5)[(a)] A municipality or county that provides, maintains, and supports 911
125	ambulance services for the municipality's or county's own jurisdiction under
126	Subsection (2)(a) shall obtain a license as a ground ambulance provider from the
127	Bureau of Emergency Medical Services under Title 53, Chapter 2d, Part 5,
128	Ambulance and Paramedic Providers.
129	[(b) Sections 53-2d-505 through 53-2d-505.3 do not apply to a license described in
130	Subsection (3)(a).]
131	Section 2. Section <b>53-2d-103</b> is amended to read:
132	53-2d-103 . Bureau duties Data sharing.
133	(1) The bureau shall:
134	(a) coordinate the emergency medical services within the state;
135	(b) administer and enforce any programs and applicable rules created under this chapter;
136	(c) establish a voluntary task force representing a diversity of emergency medical
137	service providers to advise the bureau and the committee on rules;
138	(d) establish an emergency medical service personnel peer review board to advise the
139	bureau concerning discipline of emergency medical service personnel under this
140	chapter; and
141	(e) adopt rules in accordance with Title 63G, Chapter 3, Utah Administrative
142	Rulemaking Act, to:
143	(i) license ambulance providers and paramedic providers;
144	(ii) permit ambulances, emergency medical response vehicles, and nonemergency
145	secured behavioral health transport vehicles, including approving an emergency
146	vehicle operator's course in accordance with Section 53-2d-404;
147	(iii) establish:
148	(A) the qualifications for membership of the peer review board created by this
149	section;
150	(B) a process for placing restrictions on a license while an investigation is pending;
151	(C) the process for the investigation and recommendation by the peer review
152	board; and
153	(D) the process for determining the status of a license while a peer review board
154	investigation is pending;
155	(iv) establish application, submission, and procedural requirements for licenses,
156	designations, and permits; and

157	(v) establish and implement the programs, plans, and responsibilities as specified in
158	other sections of this chapter.
159	(2)(a) The bureau shall share data related to the bureau's duties with the Department of
160	Health and Human Services.
161	(b) The Department of Health and Human Services shall share data related to the
162	bureau's duties with the bureau.
163	(c) All data collected by the bureau under this chapter is subject to Title 26B, Chapter 8,
164	Part 4, Health Statistics, including data privacy protections.
165	Section 3. Section <b>53-2d-505</b> is amended to read:
166	53-2d-505. Ground ambulance and paramedic licenses.
167	[(1)] If the bureau determines that the application meets the minimum requirements for
168	licensure under Section 53-2d-504, the bureau shall issue a notice of the approved
169	application to the applicant.
170	[(2) A current license holder responding to a request for proposal under Section 53-2d-505.2
171	is considered an approved applicant for purposes of Section 53-2d-505.2 if the current
172	license holder, prior to responding to the request for proposal, submits the following to
173	the department:]
174	[(a) the information described in Subsections 53-2d-504(4)(a)(i) through (iii); and]
175	[(b)(i) if the license holder is a private entity, a financial statement, a pro forma
176	budget and necessary letters of credit demonstrating a financial ability to expand
177	service to a new service area; or]
178	[(ii) if the license holder is a governmental entity, a letter from the governmental
179	entity's governing body demonstrating the governing body's willingness to
180	financially support the application.]
181	Section 4. Section <b>53-2d-604</b> is amended to read:
182	53-2d-604. Discipline of designated and licensed providers.
183	(1) The bureau may refuse to issue a license or designation or a renewal, or revoke,
184	suspend, restrict, or place on probation, [an] any emergency medical service provider's
185	license or designation, including the license or designation of a non-911 service provider,
186	if the provider has:
187	(a) failed to abide by terms of the license or designation;
188	(b) violated statute or rule;
189	(c) failed to provide services at the level or in the exclusive geographic service area
190	required by the license or designation;

191	(d) failed to submit a renewal application in a timely fashion as required by department
192	rule;
193	(e) failed to follow operational standards established by the committee; or
194	(f) committed an act in the performance of a professional duty that endangered the
195	public or constituted gross negligence.
196	(2)(a) An action to revoke, suspend, restrict, or place a license or designation on
197	probation shall be done in accordance with Title 63G, Chapter 4, Administrative
198	Procedures Act.
199	(b) Notwithstanding Subsection (2)(a), the department may issue a cease and desist
200	order under Section 53-2d-607 to immediately suspend a license or designation
201	pending an administrative proceeding to be held within 30 days if there is evidence to
202	show that the provider or facility poses a clear, immediate, and unjustifiable threat or
203	potential threat to the public health, safety, or welfare.
204	Section 5. Section 53-2d-606.5 is enacted to read:
205	53-2d-606.5 . Investigative authority of the bureau Subpoenas Criminal
206	penalty.
207	(1) In connection with conducting a formal investigation or any matters pending before the
208	peer review board, the bureau may administer oaths and affirmations, subpoena
209	witnesses, take evidence, and require by subpoena duces tecum the production of
210	relevant papers, records, or other documents or information.
211	(2) A person who willfully disobeys a valid subpoena issued by the bureau is guilty of a
212	class B misdemeanor.
213	Section 6. Section <b>53-2d-607</b> is amended to read:
214	53-2d-607. Cease and desist letters Criminal penalty.
215	(1) The bureau may issue a cease and desist order to any person who:
216	$[\underbrace{(1)}]$ (a) may be disciplined under Section 53-2d-603 or 53-2d-604; or
217	[(2)] (b) otherwise violates this chapter or any rules adopted under this chapter.
218	(2) An individual who willfully disobeys a valid cease and desist letter issued by the bureau
219	is guilty of a class B misdemeanor.
220	Section 7. Repealer.
221	This bill repeals:
222	Section 53-2d-505.1, Selection of provider by political subdivision.
223	Section 53-2d-505.2, Selection of provider Request for competitive sealed proposal
224	Public convenience and necessity.

225	Section 53-2d-505.3, Use of competitive sealed proposals Procedure Appeal rights.
226	Section 53-2d-505.4, Non-911 provider Finding of meritorious complaint Request
227	for proposals.
228	Section 53-2d-505.5, Use of competitive sealed proposals Procedure Appeal rights.
229	Section 53-2d-506, Ground ambulance and paramedic licenses Parties.
230	Section 53-2d-507, Ground ambulance and paramedic licenses Proceedings.
231	Section 53-2d-508, Criteria for determining public convenience and necessity.
232	Section 53-2d-509, Ground ambulance and paramedic licenses Hearing and presiding
233	officers.
234	Section 8. Effective Date.
235	This bill takes effect on May 7, 2025.