

116TH CONGRESS 1ST SESSION H.R. 2820

To authorize the cancellation of removal and adjustment of status of certain individuals who are long-term United States residents and entered the United States as children, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 17, 2019

Ms. Roybal-Allard introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To authorize the cancellation of removal and adjustment of status of certain individuals who are long-term United States residents and entered the United States as children, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Dream Act of 2019".

1	TITLE I—TREATMENT OF CER-
2	TAIN LONG-TERM RESIDENTS
3	WHO ENTERED THE UNITED
4	STATES AS CHILDREN
5	SEC. 101. PERMANENT RESIDENT STATUS ON A CONDI-
6	TIONAL BASIS FOR CERTAIN LONG-TERM
7	RESIDENTS WHO ENTERED THE UNITED
8	STATES AS CHILDREN.
9	(a) Conditional Basis for Status.—Notwith-
10	standing any other provision of law, and except as pro-
11	vided in section 103(c)(2), an alien shall be considered,
12	at the time of obtaining the status of an alien lawfully
13	admitted for permanent residence under this section, to
14	have obtained such status on a conditional basis subject
15	to the provisions of this Act.
16	(b) Requirements.—
17	(1) In general.—Notwithstanding any other
18	provision of law, the Secretary or the Attorney Gen-
19	eral shall cancel the removal of, and adjust to the
20	status of an alien lawfully admitted for permanent
21	residence on a conditional basis, or without the con-
22	ditional basis as provided in section $103(c)(2)$, an
23	alien who is inadmissible or deportable from the
24	United States (or is under a grant of Deferred En-

forced Departure or has temporary protected status

1	under section 244 of the Immigration and Nation-
2	ality Act (8 U.S.C. 1254a)) if—
3	(A) the alien has been continuously phys-
4	ically present in the United States since the
5	date that is 4 years before the date of the en-
6	actment of this Act;
7	(B) the alien was younger than 18 years of
8	age on the date on which the alien entered the
9	United States and has continuously resided in
10	the United States since such entry;
11	(C) the alien—
12	(i) subject to section 203(d), is not in-
13	admissible under paragraph (1), (6)(E),
14	(6)(G), (8) , or (10) of section $212(a)$ of
15	the Immigration and Nationality Act (8
16	U.S.C. 1182(a));
17	(ii) has not ordered, incited, assisted,
18	or otherwise participated in the persecution
19	of any person on account of race, religion,
20	nationality, membership in a particular so-
21	cial group, or political opinion; and
22	(iii) is not barred from adjustment of
23	status under this Act based on the crimi-
24	nal and national security grounds de-

1	scribed under subsection (c), subject to the
2	provisions of such subsection; and
3	(D) the alien—
4	(i) has been admitted to an institution
5	of higher education;
6	(ii) has been admitted to an area ca-
7	reer and technical education school at the
8	postsecondary level;
9	(iii) in the United States, has ob-
10	tained—
11	(I) a high school diploma or a
12	commensurate alternative award from
13	a public or private high school;
14	(II) a General Education Devel-
15	opment credential, a high school
16	equivalency diploma recognized under
17	State law, or another similar State-
18	authorized credential;
19	(III) a credential or certificate
20	from an area career and technical
21	education school at the secondary
22	level; or
23	(IV) a recognized postsecondary
24	credential; or

1	(iv) is enrolled in secondary school or
2	in an education program assisting students
3	in—
4	(I) obtaining a high school di-
5	ploma or its recognized equivalent
6	under State law;
7	(II) passing the General Edu-
8	cation Development test, a high school
9	equivalence diploma examination, or
10	other similar State-authorized exam;
11	(III) obtaining a certificate or
12	credential from an area career and
13	technical education school providing
14	education at the secondary level; or
15	(IV) obtaining a recognized post-
16	secondary credential.
17	(2) Application fee.—
18	(A) IN GENERAL.—The Secretary may,
19	subject to an exemption under section 203(c),
20	require an alien applying under this section to
21	pay a reasonable fee that is commensurate with
22	the cost of processing the application but does
23	not exceed \$495.00.
24	(B) Special procedure for applicants
25	WITH DACA.—The Secretary shall establish a

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streamlined procedure for aliens who have been granted DACA and who meet the requirements for renewal (under the terms of the program in effect on January 1, 2017) to apply for cancellation of removal and adjustment of status to that of an alien lawfully admitted for permanent residence on a conditional basis under this section, or without the conditional basis as provided in section 103(c)(2). Such procedure shall not include a requirement that the applicant pay a fee, except that the Secretary may require an applicant who meets the requirements for lawful permanent residence without the conditional basis under section 103(c)(2) to pay a fee that is commensurate with the cost of processing the application, subject to the exemption under section 203(c).

- (3) Background checks.—The Secretary may not grant an alien permanent resident status on a conditional basis under this section until the requirements of section 202 are satisfied.
- (4) MILITARY SELECTIVE SERVICE.—An alien applying for permanent resident status on a conditional basis under this section, or without the conditional basis as provided in section 103(c)(2), shall

1	establish that the alien has registered under the
2	Military Selective Service Act (50 U.S.C. 3801 et
3	seq.), if the alien is subject to registration under
4	such Act.
5	(c) Criminal and National Security Bars.—
6	(1) Grounds of ineligibility.—Except as
7	provided in paragraph (2), an alien is ineligible for
8	adjustment of status under this Act (whether on a
9	conditional basis or without the conditional basis as
10	provided in section 103(c)(2)) if any of the following
11	apply:
12	(A) The alien is inadmissible under para-
13	graph (2) or (3) of section 212(a) of the Immi-
14	gration and Nationality Act (8 U.S.C. 1182(a)).
15	(B) Excluding any offense under State law
16	for which an essential element is the alien's im-
17	migration status, and any minor traffic offense,
18	the alien has been convicted of—
19	(i) any felony offense;
20	(ii) 3 or more misdemeanor offenses
21	(excluding simple possession of cannabis or
22	cannabis-related paraphernalia, any offense
23	involving cannabis or cannabis-related par-
24	aphernalia which is no longer prosecutable

in the State in which the conviction was

1	entered, and any offense involving civil dis-
2	obedience without violence) not occurring
3	on the same date, and not arising out of
4	the same act, omission, or scheme of mis-
5	conduct; or
6	(iii) a misdemeanor offense of domes-
7	tic violence, unless the alien demonstrates
8	that such crime is related to the alien hav-
9	ing been—
10	(I) a victim of domestic violence,
11	sexual assault, stalking, child abuse or
12	neglect, abuse or neglect in later life,
13	or human trafficking;
14	(II) battered or subjected to ex-
15	treme cruelty; or
16	(III) a victim of criminal activity
17	described in section 101(a)(15)(U)(iii)
18	of the Immigration and Nationality
19	Act (8 U.S.C. 1101(a)(15)(U)(iii)).
20	(2) Waivers for Certain Misdemeanors.—
21	For humanitarian purposes, family unity, or if oth-
22	erwise in the public interest, the Secretary may—
23	(A) waive the grounds of inadmissibility
24	under subparagraphs (A), (C), and (D) of sec-
25	tion 212(a)(2) of the Immigration and Nation-

1	ality Act (8 U.S.C. 1182(a)(2)), unless the con-
2	viction forming the basis for inadmissibility
3	would otherwise render the alien ineligible
4	under paragraph (1)(B) (subject to subpara-
5	graph (B)); and
6	(B) for purposes of clauses (ii) and (iii) of
7	paragraph (1)(B), waive consideration of—
8	(i) one misdemeanor offense if the
9	alien has not been convicted of any offense
10	in the 5-year period preceding the date on
11	which the alien applies for adjustment of
12	status under this Act; or
13	(ii) up to two misdemeanor offenses if
14	the alien has not been convicted of any of-
15	fense in the 10-year period preceding the
16	date on which the alien applies for adjust-
17	ment of status under this Act.
18	(3) Authority to conduct secondary re-
19	VIEW.—
20	(A) In general.—Notwithstanding an
21	alien's eligibility for adjustment of status under
22	this Act, and subject to the procedures de-
23	scribed in this paragraph, the Secretary of
24	Homeland Security may, as a matter of non-
25	delegable discretion, provisionally deny an appli-

1 cation for adjustment of status (whether on a 2 conditional basis or without the conditional 3 basis as provided in section 103(c)(2) if the 4 Secretary, based on clear and convincing evidence, which shall include credible law enforce-6 ment information, determines that the alien is 7 described in subparagraph (B) or (C). (B) Public safety.—An alien is de-8 9 scribed in this subparagraph if— 10 (i) excluding simple possession of can-11 nabis or cannabis-related paraphernalia, 12 any offense involving cannabis or cannabis-13 related paraphernalia which is no longer 14 prosecutable in the State in which the con-15 viction was entered, any offense under 16 State law for which an essential element is 17 the alien's immigration status, any offense 18 involving civil disobedience without vio-19 lence, and any minor traffic offense, the 20 alien— 21 (I) has been convicted of a mis-22 demeanor offense punishable by a 23 term of imprisonment of more than

30 days; or

1	(II) has been adjudicated delin-
2	quent in a State or local juvenile court
3	proceeding that resulted in a disposi-
4	tion ordering placement in a secure
5	facility; and
6	(ii) the alien poses a significant and
7	continuing threat to public safety related
8	to such conviction or adjudication.
9	(C) GANG PARTICIPATION.—An alien is de-
10	scribed in this subparagraph if the alien has,
11	within the 5 years immediately preceding the
12	date of the application, knowingly, willingly,
13	and willfully participated in offenses committed
14	by a criminal street gang (as described in sub-
15	sections (a) and (c) of section 521 of title 18,
16	United States Code) with the intent to promote
17	or further the commission of such offenses.
18	(D) EVIDENTIARY LIMITATION.—For pur-
19	poses of subparagraph (C), allegations of gang
20	membership obtained from a State or Federal
21	in-house or local database, or a network of
22	databases used for the purpose of recording and
23	sharing activities of alleged gang members

across law enforcement agencies, shall not es-

1	tablish the participation described in such para-
2	graph.
3	(E) Notice.—
4	(i) In general.—Prior to rendering
5	a discretionary decision under this para-
6	graph, the Secretary of Homeland Security
7	shall provide written notice of the intent to
8	provisionally deny the application to the
9	alien (or the alien's counsel of record, if
10	any) by certified mail and, if an electronic
11	mail address is provided, by electronic mail
12	(or other form of electronic communica-
13	tion). Such notice shall—
14	(I) articulate with specificity all
15	grounds for the preliminary deter-
16	mination, including the evidence relied
17	upon to support the determination;
18	and
19	(II) provide the alien with not
20	less than 90 days to respond.
21	(ii) Second notice.—Not more than
22	30 days after the issuance of the notice
23	under clause (i), the Secretary of Home-
24	land Security shall provide a second writ-

1	ten notice that meets the requirements of
2	such clause.
3	(iii) Notice not received.—Not-
4	withstanding any other provision of law, it
5	an applicant provides good cause for not
6	contesting a provisional denial under this
7	paragraph, including a failure to receive
8	notice as required under this subpara-
9	graph, the Secretary of Homeland Security
10	shall, upon a motion filed by the alien, re-
11	open an application for adjustment of sta-
12	tus under this Act and allow the applicant
13	an opportunity to respond, consistent with
14	clause (i)(II).
15	(F) Judicial review.—An alien is enti-
16	tled to judicial review of the Secretary's deci-
17	sion to provisionally deny an application under
18	this paragraph in accordance with the proce-
19	dures described in section 206(c).
20	(4) Definitions.—For purposes of this sub-
21	section—
22	(A) the term "felony offense" means an of-
23	fense under Federal or State law that is pun-
24	ishable by a maximum term of imprisonment of
25	more than 1 year;

1 (B) the term "misdemeanor offense"
2 means an offense under Federal or State law
3 that is punishable by a term of imprisonment of
4 more than 5 days but not more than 1 year;

(C) the term "crime of domestic violence" means any offense that has as an element the use, attempted use, or threatened use of physical force against a person committed by a current or former spouse of the person, by an individual with whom the person shares a child in common, by an individual who is cohabiting with or has cohabited with the person as a spouse, by an individual similarly situated to a spouse of the person under the domestic or family violence laws of the jurisdiction where the offense occurs, or by any other individual against a person who is protected from that individual's acts under the domestic or family violence laws of the United States or any State, Indian tribal government, or unit of local government; and

(D) the term "convicted" or "conviction" does not include a judgment that has been expunged or set aside, that resulted in a rehabilitative disposition, or the equivalent.

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1	(d) Limitation on Removal of Certain Alien
2	MINORS.—An alien who is under 18 years of age and
3	meets the requirements under subparagraphs (A), (B)
4	and (C) of subsection (b)(1) shall be provided a reasonable
5	opportunity to meet the educational requirements under
6	subsection (b)(1)(D). The Attorney General or the Sec-
7	retary may not commence or continue with removal pro-
8	ceedings against such an alien.
9	(e) WITHDRAWAL OF APPLICATION.—The Secretary
10	of Homeland Security shall, upon receipt of a request to
11	withdraw an application for adjustment of status under
12	this section, cease processing of the application, and close
13	the case. Withdrawal of the application under this sub-
14	section shall not prejudice any future application filed by
15	the applicant for any immigration benefit under this Act
16	or under the Immigration and Nationality Act (8 U.S.C.
17	1101 et seq.).
18	SEC. 102. TERMS OF PERMANENT RESIDENT STATUS ON A
19	CONDITIONAL BASIS.
20	(a) Period of Status.—Permanent resident status
21	on a conditional basis is—
22	(1) valid for a period of 10 years, unless such
23	period is extended by the Secretary; and

(2) subject to termination under subsection (c).

1	(b) Notice of Requirements.—At the time an
2	alien obtains permanent resident status on a conditional
3	basis, the Secretary shall provide notice to the alien re-
4	garding the provisions of this Act and the requirements
5	to have the conditional basis of such status removed.
6	(c) TERMINATION OF STATUS.—The Secretary may
7	terminate the permanent resident status on a conditional
8	basis of an alien only if the Secretary—
9	(1) determines that the alien ceases to meet the
10	requirements under section 101(b)(1)(C); and
11	(2) prior to the termination, provides the
12	alien—
13	(A) notice of the proposed termination;
14	and
15	(B) the opportunity for a hearing to pro-
16	vide evidence that the alien meets such require-
17	ments or otherwise to contest the proposed ter-
18	mination.
19	(d) Return to Previous Immigration Status.—
20	An alien whose permanent resident status on a conditional
21	basis expires under subsection (a)(1) or is terminated
22	under subsection (c), shall return to the immigration sta-
23	tus that the alien had immediately before receiving perma-

24 nent resident status on a conditional basis.

1	SEC. 103. REMOVAL OF CONDITIONAL BASIS OF PERMA
2	NENT RESIDENT STATUS.
3	(a) Eligibility for Removal of Conditional
4	Basis.—
5	(1) In General.—Subject to paragraph (2),
6	the Secretary shall remove the conditional basis of
7	an alien's permanent resident status granted under
8	this Act and grant the alien status as an alien law-
9	fully admitted for permanent residence if the alien—
10	(A) is described in section 111(b)(1)(C);
11	(B) has not abandoned the alien's resi-
12	dence in the United States during the period in
13	which the alien has permanent resident status
14	on a conditional basis; and
15	(C)(i) has obtained a degree from an insti-
16	tution of higher education, or has completed at
17	least 2 years, in good standing, of a program in
18	the United States leading to a bachelor's degree
19	or higher degree or a recognized postsecondary
20	credential from an area career and technical
21	education school providing education at the
22	postsecondary level;
23	(ii) has served in the Uniformed Services
24	for at least 2 years and, if discharged, received
25	an honorable discharge; or

(iii) demonstrates earned income for periods totaling at least 3 years and that, during at least 75 percent of such earning periods, the alien had a valid employment authorization, except that, in the case of an alien who was enrolled in an institution of higher education, an area career and technical education school to obtain a recognized postsecondary credential, or an education program described in section 101(b)(1)(D)(iii), the Secretary shall reduce such total 3-year requirement by the total of such periods of enrollment.

(2) Hardship exception.—

- (A) IN GENERAL.—The Secretary shall remove the conditional basis of an alien's permanent resident status and grant the alien status as an alien lawfully admitted for permanent residence if the alien—
 - (i) satisfies the requirements under subparagraphs (A) and (B) of paragraph (1);
 - (ii) demonstrates compelling circumstances for the inability to satisfy the requirements under subparagraph (C) of such paragraph; and

1	(iii) demonstrates that—
2	(I) the alien has a disability;
3	(II) the alien is a full-time care-
4	giver; or
5	(III) the removal of the alien
6	from the United States would result
7	in hardship to the alien or the alien's
8	spouse, parent, or child who is a na-
9	tional of the United States or is law-
10	fully admitted for permanent resi-
11	dence.
12	(3) CITIZENSHIP REQUIREMENT.—
13	(A) In general.—Except as provided in
14	subparagraph (B), the conditional basis of an
15	alien's permanent resident status granted under
16	this Act may not be removed unless the alien
17	demonstrates that the alien satisfies the re-
18	quirements under section 312(a) of the Immi-
19	gration and Nationality Act (8 U.S.C. 1423(a)).
20	(B) Exception.—Subparagraph (A) shall
21	not apply to an alien who is unable to meet the
22	requirements under such section 312(a) due to
23	disability.
24	(4) Application fee.—The Secretary may,
25	subject to an exemption under section 203(c), re-

- quire aliens applying for removal of the conditional basis of an alien's permanent resident status under this section to pay a reasonable fee that is commensurate with the cost of processing the application.
- 5 (5) BACKGROUND CHECK.—The Secretary may 6 not remove the conditional basis of an alien's perma-7 nent resident status until the requirements of sec-8 tion 202 are satisfied.
- 9 (b) Treatment for Purposes of Naturaliza-10 tion.—
- 11 (1) IN GENERAL.—For purposes of title III of 12 the Immigration and Nationality Act (8 U.S.C. 1401 13 et seq.), an alien granted permanent resident status 14 on a conditional basis shall be considered to have 15 been admitted to the United States, and be present 16 in the United States, as an alien lawfully admitted 17 for permanent residence.
 - (2) Limitation on application for naturalization.—An alien may not apply for naturalization while the alien is in permanent resident status on a conditional basis.
- (c) Timing of Approval of Lawful PermanentResident Status.—
- 24 (1) IN GENERAL.—An alien granted permanent 25 resident status on a conditional basis under this Act

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1	may apply to have such conditional basis removed at
2	any time after such alien has met the eligibility re-
3	quirements set forth in subsection (a).
4	(2) Approval with regard to initial appli-
5	CATIONS.—
6	(A) In General.—Notwithstanding any
7	other provision of law, the Secretary or the At-
8	torney General shall cancel the removal of, and
9	adjust to the status of an alien lawfully admit-
10	ted for permanent resident status without con-
11	ditional basis, any alien who—
12	(i) demonstrates eligibility for lawful
13	permanent residence status on a condi-
14	tional basis under section 101(b); and
15	(ii) subject to the exceptions described
16	in subsections $(a)(2)$ and $(a)(3)(B)$ of this
17	section, already has fulfilled the require-
18	ments of paragraphs (1) and (3) of sub-
19	section (a) of this section at the time such
20	alien first submits an application for bene-
21	fits under this Act.
22	(B) Background Checks.—Subsection
23	(a)(5) shall apply to an alien seeking lawful
24	permanent resident status without conditional
25	basis in an initial application in the same man-

ner as it applies to an alien seeking removal of
the conditional basis of an alien's permanent
resident status. Section 101(b)(3) shall not be
construed to require the Secretary to conduct
more than one identical security or law enforcement background check on such an alien.

(C) APPLICATION FEES.—In the case of an alien seeking lawful permanent resident status without conditional basis in an initial application, the alien shall pay the fee required under subsection (a)(4), subject to the exemption allowed under section 203(c), but shall not be required to pay the application fee under section 101(b)(2).

TITLE II—GENERAL PROVISIONS

16 SEC. 201. DEFINITIONS.

17 In this Act:

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- (1) IN GENERAL.—Except as otherwise specifically provided, any term used in this Act that is used in the immigration laws shall have the meaning given such term in the immigration laws.
- 22 (2) Area career and technical edu-23 school.—The term "area career and technical edu-24 cation school" has the meaning given such term in

- section 3 of the Carl D. Perkins Career and Technical Education Act of 2006 (20 U.S.C. 2302).
- 3 (3) DACA.—The term "DACA" means de-4 ferred action granted to an alien pursuant to the 5 Deferred Action for Childhood Arrivals policy an-6 nounced by the Secretary of Homeland Security on 7 June 15, 2012.
- 8 (4) DISABILITY.—The term "disability" has the 9 meaning given such term in section 3(1) of the 10 Americans with Disabilities Act of 1990 (42 U.S.C. 11 12102(1)).
 - (5) Federal Poverty Line.—The term "Federal poverty line" has the meaning given such term in section 213A(h) of the Immigration and Nationality Act (8 U.S.C. 1183a).
 - (6) High school; secondary school.—The terms "high school" and "secondary school" have the meanings given such terms in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).
 - (7) IMMIGRATION LAWS.—The term "immigration laws" has the meaning given such term in section 101(a)(17) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(17)).

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1	(8) Institution of higher education.—The
2	term "institution of higher education"—
3	(A) except as provided in subparagraph
4	(B), has the meaning given such term in section
5	102 of the Higher Education Act of 1965 (20
6	U.S.C. 1002); and
7	(B) does not include an institution of high-
8	er education outside of the United States.
9	(9) Recognized postsecondary creden-
10	TIAL.—The term "recognized postsecondary creden-
11	tial" has the meaning given such term in section 3
12	of the Workforce Innovation and Opportunity Act
13	(29 U.S.C. 3102).
14	(10) Secretary.—Except as otherwise specifi-
15	cally provided, the term "Secretary" means the Sec-
16	retary of Homeland Security.
17	(11) Uniformed Services.—The term "Uni-
18	formed Services" has the meaning given the term
19	"uniformed services" in section 101(a) of title 10,
20	United States Code.
21	SEC. 202. SUBMISSION OF BIOMETRIC AND BIOGRAPHIC
22	DATA; BACKGROUND CHECKS.
23	(a) Submission of Biometric and Biographic
24	Data.—The Secretary may not grant an alien adjustment
25	of status under this Act, on either a conditional or perma-

- 1 nent basis, unless the alien submits biometric and bio-
- 2 graphic data, in accordance with procedures established
- 3 by the Secretary. The Secretary shall provide an alter-
- 4 native procedure for aliens who are unable to provide such
- 5 biometric or biographic data because of a physical impair-
- 6 ment.
- 7 (b) Background Checks.—The Secretary shall use
- 8 biometric, biographic, and other data that the Secretary
- 9 determines appropriate to conduct security and law en-
- 10 forcement background checks and to determine whether
- 11 there is any criminal, national security, or other factor
- 12 that would render the alien ineligible for adjustment of
- 13 status under this Act, on either a conditional or perma-
- 14 nent basis. The status of an alien may not be adjusted,
- 15 on either a conditional or permanent basis, unless security
- 16 and law enforcement background checks are completed to
- 17 the satisfaction of the Secretary.
- 18 SEC. 203. LIMITATION ON REMOVAL; APPLICATION AND
- 19 FEE EXEMPTION; WAIVER OF GROUNDS FOR
- 20 INADMISSIBILITY AND OTHER CONDITIONS
- 21 ON ELIGIBLE INDIVIDUALS.
- 22 (a) Limitation on Removal.—An alien who ap-
- 23 pears to be prima facie eligible for relief under this Act
- 24 shall be given a reasonable opportunity to apply for such
- 25 relief and may not be removed until, subject to section

- 1 206(c), a final decision establishing ineligibility for relief
- 2 is rendered.
- 3 (b) APPLICATION.—An alien present in the United
- 4 States who has been ordered removed or has been per-
- 5 mitted to depart voluntarily from the United States may,
- 6 notwithstanding such order or permission to depart, apply
- 7 for adjustment of status under this Act. Such alien shall
- 8 not be required to file a separate motion to reopen, recon-
- 9 sider, or vacate the order of removal. If the Secretary ap-
- 10 proves the application, the Secretary shall cancel the order
- 11 of removal. If the Secretary renders a final administrative
- 12 decision to deny the application, the order of removal or
- 13 permission to depart shall be effective and enforceable to
- 14 the same extent as if the application had not been made,
- 15 only after all available administrative and judicial rem-
- 16 edies have been exhausted.
- 17 (c) FEE EXEMPTION.—An applicant may be exempt-
- 18 ed from paying an application fee required under this Act
- 19 if the applicant—
- 20 (1) is younger than 18 years of age;
- 21 (2) received total income, during the 12-month
- period immediately preceding the date on which the
- applicant files an application under this Act, that is
- less than 150 percent of the Federal poverty line;

- 1 (3) is in foster care or otherwise lacks any pa-
- 2 rental or other familial support; or
- (4) cannot care for himself or herself because of
 a serious, chronic disability.
- 5 (d) Waiver of Grounds of Inadmissibility.—
- 6 With respect to any benefit under this Act, and in addition
- 7 to the waivers under section 101(c)(2), the Secretary may
- 8 waive the grounds of inadmissibility under paragraph (1),
- 9 (6)(E), (6)(G), or (10)(D) of section 212(a) of the Immi-
- 10 gration and Nationality Act (8 U.S.C. 1182(a)) for hu-
- 11 manitarian purposes, for family unity, or because the
- 12 waiver is otherwise in the public interest.
- (e) ADVANCE PAROLE.—During the period beginning
- 14 on the date on which an alien applies for adjustment of
- 15 status under this Act and ending on the date on which
- 16 the Secretary makes a final decision regarding such appli-
- 17 cation, the alien shall be eligible to apply for advance pa-
- 18 role. Section 101(g) of the Immigration and Nationality
- 19 Act (8 U.S.C. 1101(g)) shall not apply to an alien granted
- 20 advance parole under this section.
- 21 (f) Employment.—An alien whose removal is stayed
- 22 pursuant to this Act, who may not be placed in removal
- 23 proceedings pursuant to this Act, or who has pending an
- 24 application under this Act, shall, upon application to the

1	Secretary, be granted an employment authorization docu-
2	ment.
3	SEC. 204. DETERMINATION OF CONTINUOUS PRESENCE
4	AND RESIDENCE.
5	(a) Effect of Notice To Appear.—Any period of
6	continuous physical presence or continuous residence in
7	the United States of an alien who applies for permanent
8	resident status under this Act (whether on a conditional
9	basis or without the conditional basis as provided in sec-
10	tion 103(e)(2)) shall not terminate when the alien is
11	served a notice to appear under section 239(a) of the Im-
12	migration and Nationality Act (8 U.S.C. 1229(a)).
13	(b) Treatment of Certain Breaks in Presence
14	OR RESIDENCE.—
15	(1) In general.—Except as provided in para-
16	graphs (2) and (3), an alien shall be considered to
17	have failed to maintain—
18	(A) continuous physical presence in the
19	United States under this Act if the alien has
20	departed from the United States for any period
21	exceeding 90 days or for any periods, in the ag-
22	gregate, exceeding 180 days; and
23	(B) continuous residence in the United
24	States under this Act if the alien has departed
25	from the United States for any period exceeding

- 1 180 days, unless the alien establishes to the 2 satisfaction of the Secretary of Homeland Secu-3 rity that the alien did not in fact abandon resi-4 dence in the United States during such period.
 - (2) EXTENSIONS FOR EXTENUATING CIRCUMSTANCES.—The Secretary may extend the time periods described in paragraph (1) for an alien who demonstrates that the failure to timely return to the United States was due to extenuating circumstances beyond the alien's control, including the serious illness of the alien, or death or serious illness of a parent, grandparent, sibling, or child of the alien.
- 13 (3)TRAVEL AUTHORIZED BYTHE SEC-14 RETARY.—Any period of travel outside of the United 15 States by an alien that was authorized by the Sec-16 retary may not be counted toward any period of de-17 parture from the United States under paragraph 18 (1).
- 19 (c) WAIVER OF PHYSICAL PRESENCE.—With respect
 20 to aliens who were removed or departed the United States
 21 on or after January 20, 2017, and who were continuously
 22 physically present in the United States for at least 4 years
 23 prior to such removal or departure, the Secretary may,
 24 as a matter of discretion, waive the physical presence re25 quirement under section 101(b)(1)(A) for humanitarian

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- 1 purposes, for family unity, or because a waiver is other-
- 2 wise in the public interest. The Secretary, in consultation
- 3 with the Secretary of State, shall establish a procedure
- 4 for such aliens to apply for relief under section 101 from
- 5 outside the United States if they would have been eligible
- 6 for relief under such section, but for their removal or de-
- 7 parture.

8 SEC. 205. EXEMPTION FROM NUMERICAL LIMITATIONS.

- 9 Nothing in this Act or in any other law may be con-
- 10 strued to apply a numerical limitation on the number of
- 11 aliens who may be granted permanent resident status
- 12 under this Act (whether on a conditional basis, or without
- 13 the conditional basis as provided in section 103(c)(2)).
- 14 SEC. 206. AVAILABILITY OF ADMINISTRATIVE AND JUDI-
- 15 CIAL REVIEW.
- 16 (a) Administrative Review.—Not later than 30
- 17 days after the date of the enactment of this Act, the Sec-
- 18 retary shall provide to aliens who have applied for adjust-
- 19 ment of status under this Act a process by which an appli-
- 20 cant may seek administrative appellate review of a denial
- 21 of an application for adjustment of status, or a revocation
- 22 of such status.
- 23 (b) Judicial Review.—Except as provided in sub-
- 24 section (c), and notwithstanding any other provision of
- 25 law, an alien may seek judicial review of a denial of an

- 1 application for adjustment of status, or a revocation of
- 2 such status, under this Act in the United States district
- 3 court with jurisdiction over the alien's residence.
- 4 (c) Judicial Review of a Provisional Denial.—
- (1) IN GENERAL.—Notwithstanding any other 5 6 provision of law, if, after notice and the opportunity 7 to respond under section 101(c)(3)(E), the Secretary 8 provisionally denies an application for adjustment of 9 status under this Act, the alien shall have 60 days 10 from the date of the Secretary's determination to 11 seek review of such determination in the United 12 States District Court for the District of Columbia or 13 in the United States district court with jurisdiction 14 over the alien's residence.
 - (2) Scope of Review and Decision.—Not-withstanding any other provision of law, review under paragraph (1) shall be de novo and based solely on the administrative record, except that the applicant shall be given the opportunity to supplement the administrative record and the Secretary shall be given the opportunity to rebut the evidence and arguments raised in such submission. Upon issuing its decision, the court shall remand the matter, with appropriate instructions, to the Depart-

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- ment of Homeland Security to render a final deci-sion on the application.
 - (3) APPOINTED COUNSEL.—Notwithstanding any other provision of law, an applicant seeking judicial review under paragraph (1) shall be represented by counsel. Upon the request of the applicant, counsel shall be appointed for the applicant, in accordance with procedures to be established by the Attorney General within 90 days of the date of the enactment of this Act, and shall be funded in accordance with fees collected and deposited in the Immigration Counsel Account under section 212.

(d) STAY OF REMOVAL.—

- (1) IN GENERAL.—Except as provided in paragraph (2), an alien seeking administrative or judicial review under this Act may not be removed from the United States until a final decision is rendered establishing that the alien is ineligible for adjustment of status under this Act.
- (2) EXCEPTION.—The Secretary may remove an alien described in paragraph (1) pending judicial review if such removal is based on criminal or national security grounds described in this Act. Such removal shall not affect the alien's right to judicial review under this Act. The Secretary shall promptly

1	return a removed alien if a decision to deny an ap-
2	plication for adjustment of status under this Act, or
3	to revoke such status, is reversed.
4	SEC. 207. DOCUMENTATION REQUIREMENTS.
5	(a) Documents Establishing Identity.—An
6	alien's application for permanent resident status under
7	this Act (whether on a conditional basis, or without the
8	conditional basis as provided in section $103(c)(2)$) may in-
9	clude, as evidence of identity—
10	(1) a passport or national identity document
11	from the alien's country of origin that includes the
12	alien's name and the alien's photograph or finger-
13	print;
14	(2) the alien's birth certificate and an identity
15	card that includes the alien's name and photograph;
16	(3) a school identification card that includes the
17	alien's name and photograph, and school records
18	showing the alien's name and that the alien is or
19	was enrolled at the school;
20	(4) a Uniformed Services identification card
21	issued by the Department of Defense;
22	(5) any immigration or other document issued
23	by the United States Government bearing the alien's

name and photograph;

1	(6) a State-issued identification card bearing
2	the alien's name and photograph; or
3	(7) any other evidence determined to be credible
4	by the Secretary.
5	(b) Documents Establishing Entry, Contin-
6	UOUS PHYSICAL PRESENCE, LACK OF ABANDONMENT OF
7	RESIDENCE.—To establish that an alien was younger than
8	18 years of age on the date on which the alien entered
9	the United States, as required under section 101(b)(1)(B)
10	that an alien has been continuously physically present in
11	the United States, as required under section 101(b)(1)(A)
12	or that an alien has not abandoned residence in the United
13	States, as required under section 103(a)(1)(B), the alien
14	may submit the following forms of evidence:
15	(1) Passport entries, including admission
16	stamps on the alien's passport.
17	(2) Any document from the Department of Jus-
18	tice or the Department of Homeland Security noting
19	the alien's date of entry into the United States.
20	(3) Records from any educational institution
21	the alien has attended in the United States.
22	(4) Employment records of the alien that in-
23	clude the employer's name and contact information
24	or other records demonstrating earned income.

(5) Records of service from the Uniformed

2	Services.
3	(6) Official records from a religious entity con-
4	firming the alien's participation in a religious cere-
5	mony.
6	(7) A birth certificate for a child who was born
7	in the United States.
8	(8) Hospital or medical records showing med-
9	ical treatment or hospitalization, the name of the
10	medical facility or physician, and the date of the
11	treatment or hospitalization.
12	(9) Automobile license receipts or registration
13	(10) Deeds, mortgages, or rental agreement
14	contracts.
15	(11) Rent receipts or utility bills bearing the
16	alien's name or the name of an immediate family
17	member of the alien, and the alien's address.
18	(12) Tax receipts.
19	(13) Insurance policies.
20	(14) Remittance records, including copies of
21	money order receipts sent in or out of the country.
22	(15) Travel records.
23	(16) Dated bank transactions.
24	(17) Two or more sworn affidavits from individ-
25	uals who are not related to the alien who have direct

1	knowledge of the alien's continuous physical pres-
2	ence in the United States, that contain—
3	(A) the name, address, and telephone num-
4	ber of the affiant; and
5	(B) the nature and duration of the rela-
6	tionship between the affiant and the alien.
7	(18) Any other evidence determined to be cred-
8	ible by the Secretary.
9	(c) Documents Establishing Admission to an
10	Institution of Higher Education.—To establish that
11	an alien has been admitted to an institution of higher edu-
12	cation, the alien may submit to the Secretary a document
13	from the institution of higher education certifying that the
14	alien—
15	(1) has been admitted to the institution; or
16	(2) is currently enrolled in the institution as a
17	student.
18	(d) Documents Establishing Receipt of a De-
19	GREE FROM AN INSTITUTION OF HIGHER EDUCATION.—
20	To establish that an alien has acquired a degree from an
21	institution of higher education in the United States, the
22	alien may submit to the Secretary a diploma or other doc-
23	ument from the institution stating that the alien has re-
24	ceived such a degree.

1	(e) Documents Establishing Receipt of a High
2	SCHOOL DIPLOMA, GENERAL EDUCATIONAL DEVELOP-
3	MENT CREDENTIAL, OR A RECOGNIZED EQUIVALENT.—
4	To establish that in the United States an alien has earned
5	a high school diploma or a commensurate alternative
6	award from a public or private high school, has obtained
7	the General Education Development credential, or other-
8	wise has satisfied section 101(b)(1)(D)(iii), the alien may
9	submit to the Secretary—
10	(1) a high school diploma, certificate of comple-
11	tion, or other alternate award;
12	(2) a high school equivalency diploma or certifi-
13	cate recognized under State law;
14	(3) evidence that the alien passed a State-au-
15	thorized exam, including the General Education De-
16	velopment test, in the United States;
17	(4) evidence that the alien successfully com-
18	pleted an area career and technical education pro-
19	gram, such as a certification, certificate, or similar
20	alternate award;
21	(5) evidence that the alien obtained a recog-
22	nized postsecondary credential; or
23	(6) any other evidence determined to be credible
24	by the Secretary.

1	(f) DOCUMENTS ESTABLISHING ENROLLMENT IN AN
2	EDUCATIONAL PROGRAM.—To establish that an alien is
3	enrolled in any school or education program described in
4	section $101(b)(1)(D)(iv)$ or $103(a)(1)(C)$, the alien may
5	submit school records from the United States school that
6	the alien is currently attending that include—
7	(1) the name of the school; and
8	(2) the alien's name, periods of attendance, and
9	current grade or educational level.
10	(g) Documents Establishing Exemption From
11	APPLICATION FEES.—To establish that an alien is exempt
12	from an application fee under section 203(c), the alien
13	may submit to the Secretary the following relevant docu-
14	ments:
15	(1) Documents to establish age.—To es-
16	tablish that an alien meets an age requirement, the
17	alien may provide proof of identity, as described in
18	subsection (a), that establishes that the alien is
19	younger than 18 years of age.
20	(2) Documents to establish income.—To
21	establish the alien's income, the alien may provide—
22	(A) employment records or other records of
23	earned income that have been maintained by
24	the Social Security Administration, the Internal

1	Revenue Service, or any other Federal, State,
2	or local government agency;
3	(B) bank records; or
4	(C) at least 2 sworn affidavits from indi-
5	viduals who are not related to the alien and
6	who have direct knowledge of the alien's work
7	and income that contain—
8	(i) the name, address, and telephone
9	number of the affiant; and
10	(ii) the nature and duration of the re-
11	lationship between the affiant and the
12	alien.
13	(3) Documents to establish foster care,
14	LACK OF FAMILIAL SUPPORT, OR SERIOUS, CHRONIC
15	DISABILITY.—To establish that the alien was in fos-
16	ter care, lacks parental or familial support, or has
17	a serious, chronic disability, the alien may provide at
18	least 2 sworn affidavits from individuals who are not
19	related to the alien and who have direct knowledge
20	of the circumstances that contain—
21	(A) a statement that the alien is in foster
22	care, otherwise lacks any parental or other fa-
23	miliar support, or has a serious, chronic dis-
24	ability, as appropriate;

1	(B) the name, address, and telephone num-
2	ber of the affiant; and
3	(C) the nature and duration of the rela-
4	tionship between the affiant and the alien.
5	(h) Documents Establishing Qualification for
6	HARDSHIP EXEMPTION.—To establish that an alien satis-
7	fies one of the criteria for the hardship exemption set forth
8	in section 103(a)(2)(A)(iii), the alien may submit to the
9	Secretary at least 2 sworn affidavits from individuals who
10	are not related to the alien and who have direct knowledge
11	of the circumstances that warrant the exemption, that
12	contain—
13	(1) the name, address, and telephone number of
14	the affiant; and
15	(2) the nature and duration of the relationship
16	between the affiant and the alien.
17	(i) Documents Establishing Service in the
18	UNIFORMED SERVICES.—To establish that an alien has
19	served in the Uniformed Services for at least 2 years and,
20	if discharged, received an honorable discharge, the alien
21	may submit to the Secretary—
22	(1) a Department of Defense form DD-214;
23	(2) a National Guard Report of Separation and
24	Record of Service form 22:

1	(3) personnel records for such service from the
2	appropriate Uniformed Service; or
3	(4) health records from the appropriate Uni-
4	formed Service.
5	(j) Documents Establishing Earned Income.—
6	(1) In general.—An alien may satisfy the
7	earned income requirement under section
8	103(a)(1)(C)(iii) by submitting records that—
9	(A) establish compliance with such require-
10	ment; and
11	(B) have been maintained by the Social Se-
12	curity Administration, the Internal Revenue
13	Service, or any other Federal, State, or local
14	government agency.
15	(2) Other documents.—An alien who is un-
16	able to submit the records described in paragraph
17	(1) may satisfy the earned income requirement by
18	submitting at least 2 types of reliable documents
19	that provide evidence of employment or other forms
20	of earned income, including—
21	(A) bank records;
22	(B) business records;
23	(C) employer or contractor records;

1	(D) records of a labor union, day labor
2	center, or organization that assists workers in
3	employment;
4	(E) sworn affidavits from individuals who
5	are not related to the alien and who have direct
6	knowledge of the alien's work, that contain—
7	(i) the name, address, and telephone
8	number of the affiant; and
9	(ii) the nature and duration of the re-
10	lationship between the affiant and the
11	alien;
12	(F) remittance records; or
13	(G) any other evidence determined to be
14	credible by the Secretary.
15	(k) Authority To Prohibit Use of Certain
16	DOCUMENTS.—If the Secretary determines, after publica-
17	tion in the Federal Register and an opportunity for public
18	comment, that any document or class of documents does
19	not reliably establish identity or that permanent resident
20	status under this Act (whether on a conditional basis, or
21	without the conditional basis as provided in section
22	103(c)(2)) is being obtained fraudulently to an unaccept-
23	able degree, the Secretary may prohibit or restrict the use
24	of such document or class of documents.

SEC. 208. RULE MAKING.

- 2 (a) IN GENERAL.—Not later than 90 days after the
- 3 date of the enactment of this Act, the Secretary shall pub-
- 4 lish in the Federal Register interim final rules imple-
- 5 menting this Act, which shall allow eligible individuals to
- 6 immediately apply for relief under section 101 or
- 7 103(c)(2). Notwithstanding section 553 of title 5, United
- 8 States Code, the regulation shall be effective, on an in-
- 9 terim basis, immediately upon publication, but may be
- 10 subject to change and revision after public notice and op-
- 11 portunity for a period of public comment. The Secretary
- 12 shall finalize such rules not later than 180 days after the
- 13 date of publication.
- 14 (b) Paperwork Reduction Act.—The require-
- 15 ments under chapter 35 of title 44, United States Code,
- 16 (commonly known as the "Paperwork Reduction Act")
- 17 shall not apply to any action to implement this Act.

18 SEC. 209. CONFIDENTIALITY OF INFORMATION.

- 19 (a) IN GENERAL.—The Secretary may not disclose
- 20 or use information (including information provided during
- 21 administrative or judicial review) provided in applications
- 22 filed under this Act or in requests for DACA for the pur-
- 23 pose of immigration enforcement.
- (b) Referrals Prohibited.—The Secretary, based
- 25 solely on information provided in an application for adjust-
- 26 ment of status under this Act (including information pro-

- 1 vided during administrative or judicial review) or an appli-
- 2 cation for DACA, may not refer an applicant to U.S. Im-
- 3 migration and Customs Enforcement, U.S. Customs and
- 4 Border Protection, or any designee of either such entity.
- 5 (c) Limited Exception.—Notwithstanding sub-
- 6 sections (a) and (b), information provided in an applica-
- 7 tion for adjustment of status under this Act may be
- 8 shared with Federal security and law enforcement agen-
- 9 cies—
- 10 (1) for assistance in the consideration of an ap-
- plication for adjustment of status under this Act;
- 12 (2) to identify or prevent fraudulent claims;
- 13 (3) for national security purposes; or
- 14 (4) for the investigation or prosecution of any
- 15 felony offense not related to immigration status.
- 16 (d) Penalty.—Any person who knowingly uses, pub-
- 17 lishes, or permits information to be examined in violation
- 18 of this section shall be fined not more than \$10,000.
- 19 SEC. 210. GRANT PROGRAM TO ASSIST ELIGIBLE APPLI-
- 20 CANTS.
- 21 (a) Establishment.—The Secretary of Homeland
- 22 Security shall establish, within U.S. Citizenship and Immi-
- 23 gration Services, a program to award grants, on a com-
- 24 petitive basis, to eligible nonprofit organizations that will
- 25 use the funding to assist eligible applicants under this Act

1	by providing them with the services described in sub-
2	section (b).
3	(b) Use of Funds.—Grant funds awarded under
4	this section shall be used for the design and implementa-
5	tion of programs that provide—
6	(1) information to the public regarding the eli-
7	gibility and benefits of permanent resident status
8	under this Act (whether on a conditional basis, or
9	without the conditional basis as provided in section
10	103(c)(2)), particularly to individuals potentially eli-
11	gible for such status;
12	(2) assistance, within the scope of authorized
13	practice of immigration law, to individuals submit-
14	ting applications for adjustment of status under this
15	Act (whether on a conditional basis, or without the
16	conditional basis as provided in section $103(c)(2)$,
17	including—
18	(A) screening prospective applicants to as-
19	sess their eligibility for such status;
20	(B) completing applications and petitions,
21	including providing assistance in obtaining the
22	requisite documents and supporting evidence;
23	and
24	(C) providing any other assistance that the
25	Secretary or grantee considers useful or nec-

1	essary to apply for adjustment of status under
2	this Act (whether on a conditional basis, or
3	without the conditional basis as provided in sec-
4	tion $103(c)(2)$; and
5	(3) assistance, within the scope of authorized
6	practice of immigration law, and instruction, to indi-
7	viduals—
8	(A) on the rights and responsibilities of
9	United States citizenship;
10	(B) in civics and English as a second lan-
11	guage;
12	(C) in preparation for the General Edu-
13	cation Development test; and
14	(D) in applying for adjustment of status
15	and United States citizenship.
16	(e) Authorization of Appropriations.—
17	(1) Amounts authorized.—There are author-
18	ized to be appropriated such sums as may be nec-
19	essary for each of the fiscal years 2020 through
20	2030 to carry out this section.
21	(2) AVAILABILITY.—Any amounts appropriated
22	pursuant to paragraph (1) shall remain available
23	until expended.

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- 2 **JUSTMENT OF STATUS.**
- 3 An alien's eligibility to be lawfully admitted for per-
- 4 manent residence under this Act (whether on a conditional
- 5 basis, or without the conditional basis as provided in sec-
- 6 tion 103(c)(2)) shall not preclude the alien from seeking
- 7 any status under any other provision of law for which the
- 8 alien may otherwise be eligible.

9 SEC. 212. SUPPLEMENTARY SURCHARGE FOR APPOINTED

- 10 COUNSEL.
- 11 (a) In General.—Except as provided in section 202
- 12 and in cases where the applicant is exempt from paying
- 13 a fee under section 203(c), in any case in which a fee is
- 14 charged pursuant to this Act, an additional surcharge of
- 15 \$25 shall be imposed and collected for the purpose of pro-
- 16 viding appointed counsel to applicants seeking judicial re-
- 17 view of the Secretary's decision to provisionally deny an
- 18 application under section 206(c)(3).
- 19 (b) Immigration Counsel Account.—There is es-
- 20 tablished in the general fund of the Treasury a separate
- 21 account which shall be known as the "Immigration Coun-
- 22 sel Account". Fees collected under subsection (a) shall be
- 23 deposited into the Immigration Counsel Account and shall
- 24 to remain available until expended for purposes of pro-
- 25 viding appointed counsel as required under this Act.

1	(c) Report.—At the end of each 2-year period, be
2	ginning with the establishment of this account, the Sec
3	retary of Homeland Security shall submit a report to the
4	Congress concerning the status of the account, including
5	any balances therein, and recommend any adjustment in
6	the prescribed fee that may be required to ensure that the
7	receipts collected from the fee charged for the succeeding
8	two years equal, as closely as possible, the cost of pro
9	viding appointed counsel as required under this Act.
10	SEC. 213. ANNUAL REPORT ON PROVISIONAL DENIAL AU
11	THORITY.
12	Not later than 1 year after the date of the enactmen
12 13	Not later than 1 year after the date of the enactment of this Act, and annually thereafter, the Secretary of
13	of this Act, and annually thereafter, the Secretary of
13 14	of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a report
131415	of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a repor- detailing the number of applicants that receive—
13 14 15 16	of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a report detailing the number of applicants that receive— (1) a provisional denial under this Act;
1314151617	of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a report detailing the number of applicants that receive— (1) a provisional denial under this Act; (2) a final denial under this Act without seek
13 14 15 16 17 18	of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a report detailing the number of applicants that receive— (1) a provisional denial under this Act; (2) a final denial under this Act without seek ing judicial review;
13 14 15 16 17 18 19	of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a report detailing the number of applicants that receive— (1) a provisional denial under this Act; (2) a final denial under this Act without seek ing judicial review; (3) a final denial under this Act after seeking

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