

115TH CONGRESS
1ST SESSION

H. R. 1677

To halt the wholesale slaughter of the Syrian people, encourage a negotiated political settlement, and hold Syrian human rights abusers accountable for their crimes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 22, 2017

Mr. ENGEL (for himself, Mr. ROYCE of California, Ms. ROS-LEHTINEN, Mr. DEUTCH, Mr. KINZINGER, Mr. CICILLINE, Mr. POE of Texas, Mr. KILDEE, Mr. MESSER, Mr. SUOZZI, Mr. TED LIEU of California, Mrs. McMORRIS RODGERS, and Mr. BEYER) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Financial Services, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To halt the wholesale slaughter of the Syrian people, encourage a negotiated political settlement, and hold Syrian human rights abusers accountable for their crimes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Caesar Syria Civilian Protection Act of 2017”.

1 (b) TABLE OF CONTENTS.—The table of contents for
 2 this Act is as follows:

- Sec. 1. Short title and table of contents.
 Sec. 2. Sense of Congress.
 Sec. 3. Statement of policy.

TITLE I—ADDITIONAL ACTIONS IN CONNECTION WITH THE
 NATIONAL EMERGENCY WITH RESPECT TO SYRIA

- Sec. 101. Sanctions with respect to Central Bank of Syria and foreign persons that engage in certain transactions.
 Sec. 102. Prohibitions with respect to the transfer of arms and related materials to Syria.
 Sec. 103. Rule of construction.
 Sec. 104. Definitions.

TITLE II—AMENDMENTS TO SYRIA HUMAN RIGHTS
 ACCOUNTABILITY ACT OF 2012

- Sec. 201. Imposition of sanctions with respect to certain persons who are responsible for or complicit in human rights abuses committed against citizens of Syria or their family members.
 Sec. 202. Imposition of sanctions with respect to the transfer of goods or technologies to Syria that are likely to be used to commit human rights abuses.
 Sec. 203. Imposition of sanctions with respect to persons who hinder humanitarian access.
 Sec. 204. Report on certain persons who are responsible for or complicit in certain human rights violations in Syria.

TITLE III—REPORTS AND WAIVER FOR HUMANITARIAN-RELATED
 ACTIVITIES WITH RESPECT TO SYRIA

- Sec. 301. Report on monitoring and evaluating of ongoing assistance programs in Syria and to the Syrian people.
 Sec. 302. Assessment of potential methods to enhance the protection of civilians.
 Sec. 303. Assistance to advance a comprehensive relief and recovery strategy in Syria.
 Sec. 304. Assistance to support entities taking actions relating to gathering evidence for investigations into war crimes or crimes against humanity in Syria since March 2011.

TITLE IV—SUSPENSION OF SANCTIONS WITH RESPECT TO SYRIA

- Sec. 401. Suspension of sanctions with respect to Syria.
 Sec. 402. Waivers and exemptions.

TITLE V—REGULATORY AUTHORITY, COST LIMITATION, AND
 SUNSET

- Sec. 501. Regulatory authority.
 Sec. 502. Cost limitation.
 Sec. 503. Authority to consolidate reports.
 Sec. 504. Sunset.

1 **SEC. 2. SENSE OF CONGRESS.**

2 It is the sense of Congress that—

3 (1) Bashar al-Assad’s murderous actions
4 against the people of Syria have directly contributed
5 to the deaths of more than 480,000 civilians, led to
6 the destruction of more than 50 percent of Syria’s
7 critical infrastructure, and forced the displacement
8 of more than 14,000,000 people, precipitating one of
9 the worst humanitarian crises in more than 60
10 years;

11 (2) international actions to protect vulnerable
12 populations from attack by uniformed and irregular
13 forces associated with the Assad regime, including
14 Hezbollah, on land and by air, including through the
15 use of barrel bombs, chemical weapons, mass starva-
16 tion, industrial-scale torture and execution of polit-
17 ical dissidents, sniper attacks against pregnant
18 women, and the deliberate targeting of medical fa-
19 cilities, schools, residential areas, and community
20 gathering places, including markets, have been insuf-
21 ficient to date;

22 (3) Assad’s use of chemical weapons, including
23 chlorine, against the Syrian people violates the
24 Chemical Weapons Convention;

25 (4) violent attacks resulting in death, injury,
26 imprisonment or threat of prosecution against hu-

1 humanitarian aid workers and diplomatic personnel, as
2 well as attacks on humanitarian supplies, facilities,
3 transports, and assets, and acts to impede the access
4 and secure movement of all humanitarian personnel
5 are in violation of international humanitarian law
6 and impede the lifesaving work of humanitarian or-
7 ganizations and diplomatic institutions; and

8 (5) Assad's continued claim of leadership and
9 war crimes in Syria have served as a rallying point
10 for the extremist ideology of the Islamic State,
11 Jabhat al-Nusra, and other terrorist organizations.

12 **SEC. 3. STATEMENT OF POLICY.**

13 It is the policy of the United States that all diplo-
14 matic and coercive economic means should be utilized to
15 compel the government of Bashar al-Assad to immediately
16 halt the wholesale slaughter of the Syrian people and to
17 support an immediate transition to a democratic govern-
18 ment in Syria that respects the rule of law, human rights,
19 and peaceful co-existence with its neighbors.

1 **TITLE I—ADDITIONAL ACTIONS**
2 **IN CONNECTION WITH THE**
3 **NATIONAL EMERGENCY WITH**
4 **RESPECT TO SYRIA**

5 **SEC. 101. SANCTIONS WITH RESPECT TO CENTRAL BANK**
6 **OF SYRIA AND FOREIGN PERSONS THAT EN-**
7 **GAGE IN CERTAIN TRANSACTIONS.**

8 (a) APPLICATION OF CERTAIN MEASURES TO CEN-
9 TRAL BANK OF SYRIA.—Except as provided in subsections
10 (a) and (b) of section 402, the President shall apply the
11 measures described in section 5318A(b)(5) of title 31,
12 United States Code, to the Central Bank of Syria.

13 (b) BLOCKING PROPERTY OF FOREIGN PERSONS
14 THAT ENGAGE IN CERTAIN TRANSACTIONS.—

15 (1) IN GENERAL.—Beginning on and after the
16 date that is 30 days after the date of the enactment
17 of this Act, the President shall impose on a foreign
18 person the sanctions described in subsection (c) if
19 the President determines that such foreign person
20 has, on or after such date of enactment, knowingly
21 engaged in an activity described in paragraph (2).

22 (2) ACTIVITIES DESCRIBED.—A foreign person
23 engages in an activity described in this paragraph if
24 the foreign person—

1 (A) knowingly provided significant finan-
2 cial, material or technological support to (in-
3 cluding engaging in or facilitating a significant
4 transaction or transactions with) or provided
5 significant financial services for—

6 (i) the Government of Syria (including
7 Syria’s intelligence and security services or
8 its armed forces or government entities op-
9 erating as a business enterprise) and the
10 Central Bank of Syria, or any of its agents
11 or affiliates; or

12 (ii) a foreign person subject to sanc-
13 tions pursuant to—

14 (I) the International Emergency
15 Economic Powers Act (50 U.S.C.
16 1701 et seq.) with respect to Syria or
17 any other provision of law that im-
18 poses sanctions with respect to Syria;
19 or

20 (II) a resolution that is agreed to
21 by the United Nations Security Coun-
22 cil that imposes sanctions with respect
23 to Syria;

24 (B) knowingly—

1 (i) sold or provided significant goods,
2 services, technology, information, or other
3 support that could directly and signifi-
4 cantly facilitate the maintenance or expan-
5 sion of Syria's domestic production of nat-
6 ural gas or petroleum or petroleum prod-
7 ucts of Syrian origin in areas controlled by
8 the Government of Syria;

9 (ii) sold or provided to Syria crude oil
10 or condensate, refined petroleum products,
11 liquefied natural gas, or petrochemical
12 products that have a fair market value of
13 \$500,000 or more or that during a 12-
14 month period have an aggregate fair mar-
15 ket value of \$2,000,000 or more in areas
16 controlled by the Government of Syria;

17 (iii) sold or provided civilian aircraft
18 or spare parts, or provides significant
19 goods, services, or technologies associated
20 with the operation of aircraft or airlines to
21 any foreign person operating in areas con-
22 trolled by the Government of Syria; or

23 (iv) sold or provided significant goods,
24 services, or technology to a foreign person
25 operating in the shipping (including ports

1 and free trade zones), transportation, or
2 telecommunications sectors in areas con-
3 trolled by the Government of Syria;

4 (C) knowingly facilitated efforts by a for-
5 eign person to carry out an activity described in
6 subparagraph (A) or (B);

7 (D) knowingly provided loans, credits, in-
8 cluding export credits, or financing to carry out
9 an activity described in subparagraph (A) or
10 (B); and

11 (E) is owned or controlled by a foreign
12 person that engaged in the activities described
13 in subparagraphs (A) through (C).

14 (c) SANCTIONS AGAINST A FOREIGN PERSON.—The
15 sanctions to be imposed on a foreign person described in
16 subsection (b) are the following:

17 (1) IN GENERAL.—The President shall exercise
18 all powers granted by the International Emergency
19 Economic Powers Act (50 U.S.C. 1701 et seq.) (ex-
20 cept that the requirements of section 202 of such
21 Act (50 U.S.C. 1701) shall not apply) to the extent
22 necessary to freeze and prohibit all transactions in
23 all property and interests in property of the foreign
24 person if such property and interests in property are
25 in the United States, come within the United States,

1 or are or come within the possession or control of a
2 United States person.

3 (2) ALIENS INELIGIBLE FOR VISAS, ADMISSION,
4 OR PAROLE.—

5 (A) VISAS, ADMISSION, OR PAROLE.—An
6 alien who the Secretary of State or the Sec-
7 retary of Homeland Security (or a designee of
8 one of such Secretaries) knows, or has reason
9 to believe, meets any of the criteria described in
10 subsection (a) is—

11 (i) inadmissible to the United States;

12 (ii) ineligible to receive a visa or other
13 documentation to enter the United States;
14 and

15 (iii) otherwise ineligible to be admitted
16 or paroled into the United States or to re-
17 ceive any other benefit under the Immigra-
18 tion and Nationality Act (8 U.S.C. 1101 et
19 seq.).

20 (B) CURRENT VISAS REVOKED.—

21 (i) IN GENERAL.—The issuing con-
22 sular officer, the Secretary of State, or the
23 Secretary of Homeland Security (or a des-
24 ignee of one of such Secretaries) shall re-
25 voke any visa or other entry documentation

1 issued to an alien who meets any of the
2 criteria described in subsection (a) regard-
3 less of when issued.

4 (ii) EFFECT OF REVOCATION.—A rev-
5 ocation under clause (i)—

6 (I) shall take effect immediately;

7 and

8 (II) shall automatically cancel
9 any other valid visa or entry docu-
10 mentation that is in the alien's pos-
11 session.

12 (3) EXCEPTION TO COMPLY WITH UNITED NA-
13 TIONS HEADQUARTERS AGREEMENT.—Sanctions
14 under paragraph (2) shall not apply to an alien if
15 admitting the alien into the United States is nec-
16 essary to permit the United States to comply with
17 the Agreement regarding the Headquarters of the
18 United Nations, signed at Lake Success June 26,
19 1947, and entered into force November 21, 1947,
20 between the United Nations and the United States,
21 or other applicable international obligations.

22 (4) PENALTIES.—The penalties provided for in
23 subsections (b) and (c) of section 206 of the Inter-
24 national Emergency Economic Powers Act (50
25 U.S.C. 1705) shall apply to a person that knowingly

1 violates, attempts to violate, conspires to violate, or
2 causes a violation of regulations promulgated under
3 section 501(a) to carry out paragraph (1) of this
4 subsection to the same extent that such penalties
5 apply to a person that knowingly commits an unlaw-
6 ful act described in section 206(a) of that Act.

7 **SEC. 102. PROHIBITIONS WITH RESPECT TO THE TRANSFER**
8 **OF ARMS AND RELATED MATERIALS TO**
9 **SYRIA.**

10 (a) SANCTIONS.—

11 (1) IN GENERAL.—Beginning on and after the
12 date that is 30 days after the date of the enactment
13 of this Act, the President shall impose on a foreign
14 person the sanctions described in subsection (b) if
15 the President determines that such foreign person
16 has, on or after such date of enactment, knowingly
17 exported, transferred, or provided significant finan-
18 cial, material, or technological support to the Gov-
19 ernment of Syria to—

20 (A) acquire or develop chemical, biological,
21 or nuclear weapons or related technologies;

22 (B) acquire or develop ballistic or cruise
23 missile capabilities;

1 (C) acquire or develop destabilizing num-
2 bers and types of advanced conventional weap-
3 ons;

4 (D) acquire defense articles, defense serv-
5 ices, or defense information (as such terms are
6 defined under the Arms Export Control Act (22
7 U.S.C. 2751 et seq.)); or

8 (E) acquire items designated by the Presi-
9 dent for purposes of the United States Muni-
10 tions List under section 38(a)(1) of the Arms
11 Export Control Act (22 U.S.C. 2778(a)(1)).

12 (2) APPLICABILITY TO OTHER FOREIGN PER-
13 SONS.—The sanctions described in subsection (b)
14 shall also be imposed on any foreign person that—

15 (A) is a successor entity to a foreign per-
16 son described in paragraph (1); or

17 (B) is owned or controlled by a foreign
18 person described in paragraph (1).

19 (b) SANCTIONS AGAINST A FOREIGN PERSON.—The
20 sanctions to be imposed on a foreign person described in
21 subsection (a) are the following:

22 (1) IN GENERAL.—The President shall exercise
23 all powers granted by the International Emergency
24 Economic Powers Act (50 U.S.C. 1701 et seq.) (ex-
25 cept that the requirements of section 202 of such

1 Act (50 U.S.C. 1701) shall not apply) to the extent
2 necessary to freeze and prohibit all transactions in
3 all property and interests in property of the foreign
4 person if such property and interests in property are
5 in the United States, come within the United States,
6 or are or come within the possession or control of a
7 United States person.

8 (2) ALIENS INELIGIBLE FOR VISAS, ADMISSION,
9 OR PAROLE.—

10 (A) VISAS, ADMISSION, OR PAROLE.—An
11 alien who the Secretary of State or the Sec-
12 retary of Homeland Security (or a designee of
13 one of such Secretaries) knows, or has reason
14 to believe, meets any of the criteria described in
15 subsection (a) is—

16 (i) inadmissible to the United States;

17 (ii) ineligible to receive a visa or other
18 documentation to enter the United States;

19 and

20 (iii) otherwise ineligible to be admitted
21 or paroled into the United States or to re-
22 ceive any other benefit under the Immigra-
23 tion and Nationality Act (8 U.S.C. 1101 et
24 seq.).

25 (B) CURRENT VISAS REVOKED.—

1 (i) IN GENERAL.—The issuing con-
2 sular officer, the Secretary of State, or the
3 Secretary of Homeland Security (or a des-
4 ignee of one of such Secretaries) shall re-
5 voke any visa or other entry documentation
6 issued to an alien who meets any of the
7 criteria described in subsection (a) regard-
8 less of when issued.

9 (ii) EFFECT OF REVOCATION.—A rev-
10 ocation under clause (i)—

11 (I) shall take effect immediately;

12 and

13 (II) shall automatically cancel
14 any other valid visa or entry docu-
15 mentation that is in the alien's pos-
16 session.

17 (3) EXCEPTION TO COMPLY WITH UNITED NA-
18 TIONS HEADQUARTERS AGREEMENT.—Sanctions
19 under paragraph (2) shall not apply to an alien if
20 admitting the alien into the United States is nec-
21 essary to permit the United States to comply with
22 the Agreement regarding the Headquarters of the
23 United Nations, signed at Lake Success June 26,
24 1947, and entered into force November 21, 1947,

1 between the United Nations and the United States,
2 or other applicable international obligations.

3 (4) PENALTIES.—A person that violates, at-
4 tempts to violate, conspires to violate, or causes a
5 violation of any regulation, license, or order issued
6 to carry out this section shall be subject to the pen-
7 alties set forth in subsections (b) and (c) of section
8 206 of the International Emergency Economic Pow-
9 ers Act (50 U.S.C. 1705) to the same extent as a
10 person that commits an unlawful act described in
11 subsection (a) of that section.

12 **SEC. 103. RULE OF CONSTRUCTION.**

13 The sanctions that are required to be imposed under
14 this title are in addition to other similar or related sanc-
15 tions that are required to be imposed under any other pro-
16 vision of law.

17 **SEC. 104. DEFINITIONS.**

18 In this title:

19 (1) ADMITTED; ALIEN.—The terms “admitted”
20 and “alien” have the meanings given such terms in
21 section 101 of the Immigration and Nationality Act
22 (8 U.S.C. 1101).

23 (2) FINANCIAL, MATERIAL, OR TECHNOLOGICAL
24 SUPPORT.—The term “financial, material, or techno-
25 logical support” has the meaning given such term in

1 section 542.304 of title 31, Code of Federal Regula-
2 tions, as such section was in effect on the date of
3 the enactment of this Act.

4 (3) FOREIGN PERSON.—The term “foreign per-
5 son” means any citizen or national of a foreign
6 country, or any entity not organized solely under the
7 laws of the United States or existing solely in the
8 United States.

9 (4) GOVERNMENT OF SYRIA.—The term “Gov-
10 ernment of Syria” has the meaning given such term
11 in section 542.305 of title 31, Code of Federal Reg-
12 ulations, as such section was in effect on the date
13 of the enactment of this Act.

14 (5) KNOWINGLY.—The term “knowingly” has
15 the meaning given such term in section 566.312 of
16 title 31, Code of Federal Regulations, as such sec-
17 tion was in effect on the date of the enactment of
18 this Act.

19 (6) PERSON.—The term “person” means an in-
20 dividual or entity.

21 (7) PETROLEUM OR PETROLEUM PRODUCTS OF
22 SYRIAN ORIGIN.—The term “petroleum or petroleum
23 products of Syrian origin” has the meaning given
24 such term in section 542.314 of title 31, Code of

1 Federal Regulations, as such section was in effect on
2 the date of the enactment of this Act.

3 (8) SIGNIFICANT TRANSACTION OR TRANS-
4 ACTIONS; SIGNIFICANT FINANCIAL SERVICES.—A
5 transaction or transactions or financial services shall
6 be determined to be a significant for purposes of this
7 section in accordance with section 566.404 of title
8 31, Code of Federal Regulations, as such section
9 was in effect on the date of the enactment of this
10 Act.

11 (9) SYRIA.—The term “Syria” has the meaning
12 given such term in section 542.316 of title 31, Code
13 of Federal Regulations, as such section was in effect
14 on the date of the enactment of this Act.

15 (10) UNITED STATES PERSON.—The term
16 “United States person” means any United States
17 citizen, permanent resident alien, entity organized
18 under the laws of the United States (including for-
19 eign branches), or any person in the United States.

1 **TITLE II—AMENDMENTS TO**
2 **SYRIA HUMAN RIGHTS AC-**
3 **COUNTABILITY ACT OF 2012**

4 **SEC. 201. IMPOSITION OF SANCTIONS WITH RESPECT TO**
5 **CERTAIN PERSONS WHO ARE RESPONSIBLE**
6 **FOR OR COMPLICIT IN HUMAN RIGHTS**
7 **ABUSES COMMITTED AGAINST CITIZENS OF**
8 **SYRIA OR THEIR FAMILY MEMBERS.**

9 (a) IN GENERAL.—Section 702(c) of the Syria
10 Human Rights Accountability Act of 2012 (22 U.S.C.
11 8791(c)) is amended to read as follows:

12 “(c) SANCTIONS DESCRIBED.—

13 “(1) IN GENERAL.—The President shall exer-
14 cise all powers granted by the International Emer-
15 gency Economic Powers Act (50 U.S.C. 1701 et
16 seq.) (except that the requirements of section 202 of
17 such Act (50 U.S.C. 1701) shall not apply) to the
18 extent necessary to freeze and prohibit all trans-
19 actions in all property and interests in property of
20 a person on the list required by subsection (b) if
21 such property and interests in property are in the
22 United States, come within the United States, or are
23 or come within the possession or control of a United
24 States person.

1 “(2) ALIENS INELIGIBLE FOR VISAS, ADMIS-
2 SION, OR PAROLE.—

3 “(A) VISAS, ADMISSION, OR PAROLE.—An
4 alien who the Secretary of State or the Sec-
5 retary of Homeland Security (or a designee of
6 one of such Secretaries) knows, or has reason
7 to believe, meets any of the criteria described in
8 subsection (b) is—

9 “(i) inadmissible to the United States;

10 “(ii) ineligible to receive a visa or
11 other documentation to enter the United
12 States; and

13 “(iii) otherwise ineligible to be admit-
14 ted or paroled into the United States or to
15 receive any other benefit under the Immi-
16 gration and Nationality Act (8 U.S.C.
17 1101 et seq.).

18 “(B) CURRENT VISAS REVOKED.—

19 “(i) IN GENERAL.—The issuing con-
20 sular officer, the Secretary of State, or the
21 Secretary of Homeland Security (or a des-
22 ignee of one of such Secretaries) shall re-
23 voke any visa or other entry documentation
24 issued to an alien who meets any of the

1 criteria described in subsection (b) regard-
2 less of when issued.

3 “(ii) EFFECT OF REVOCATION.—A
4 revocation under clause (i)—

5 “(I) shall take effect imme-
6 diately; and

7 “(II) shall automatically cancel
8 any other valid visa or entry docu-
9 mentation that is in the alien’s pos-
10 session.

11 “(3) PENALTIES.—A person that violates, at-
12 tempts to violate, conspires to violate, or causes a
13 violation of this section or any regulation, license, or
14 order issued to carry out this section shall be subject
15 to the penalties set forth in subsections (b) and (c)
16 of section 206 of the International Emergency Eco-
17 nomic Powers Act (50 U.S.C. 1705) to the same ex-
18 tent as a person that commits an unlawful act de-
19 scribed in subsection (a) of that section.

20 “(4) REGULATORY AUTHORITY.—The President
21 shall, not later than 90 days after the date of the
22 enactment of this section, promulgate regulations as
23 necessary for the implementation of this section.

24 “(5) EXCEPTION TO COMPLY WITH UNITED NA-
25 TIONS HEADQUARTERS AGREEMENT.—Sanctions

1 under paragraph (2) shall not apply to an alien if
2 admitting the alien into the United States is nec-
3 essary to permit the United States to comply with
4 the Agreement regarding the Headquarters of the
5 United Nations, signed at Lake Success June 26,
6 1947, and entered into force November 21, 1947,
7 between the United Nations and the United States,
8 or other applicable international obligations.

9 “(6) RULE OF CONSTRUCTION.—Nothing in
10 this section shall be construed to limit the authority
11 of the President to impose additional sanctions pur-
12 suant to the International Emergency Economic
13 Powers Act (50 U.S.C. 1701 et seq.), relevant Exec-
14 utive orders, regulations, or other provisions of
15 law.”.

16 (b) SERIOUS HUMAN RIGHTS ABUSES DESCRIBED.—
17 Section 702 of the Syria Human Rights Accountability
18 Act of 2012 (22 U.S.C. 8791) is amended by adding at
19 the end the following:

20 “(d) SERIOUS HUMAN RIGHTS ABUSES DE-
21 SCRIBED.—In subsection (b), the term ‘serious human
22 rights abuses’ includes—

23 “(1) the deliberate targeting of civilian infra-
24 structure to include schools, hospitals, markets, and

1 other infrastructure that is essential to human life,
2 such as power and water systems; and

3 “(2) the deliberate diversion, hindering, or
4 blocking of access for humanitarian purposes, in-
5 cluding access across conflict lines and borders.”.

6 (c) EFFECTIVE DATE.—The amendments made by
7 subsections (a) and (b) shall take effect on the date of
8 the enactment of this Act and shall apply with respect to
9 the imposition of sanctions under section 702(a) of the
10 Syria Human Rights Accountability Act of 2012 on after
11 such date of enactment.

12 **SEC. 202. IMPOSITION OF SANCTIONS WITH RESPECT TO**
13 **THE TRANSFER OF GOODS OR TECH-**
14 **NOLOGIES TO SYRIA THAT ARE LIKELY TO BE**
15 **USED TO COMMIT HUMAN RIGHTS ABUSES.**

16 Section 703(b)(2)(C) of the Syria Human Rights Ac-
17 countability Act of 2012 (22 U.S.C. 8792(b)(2)(C)) is
18 amended—

19 (1) in clause (i), by striking “or” at the end;

20 (2) in clause (ii), by striking the period at the
21 end and inserting a semicolon; and

22 (3) by adding at the end the following:

23 “(iii) any article designated by the
24 President for purposes of the United
25 States Munitions List under section

1 38(a)(1) of the Arms Export Control Act
2 (22 U.S.C. 2778(a)(1)); or

3 “(iv) other goods or technologies that
4 the President determines may be used by
5 the Government of Syria to commit human
6 rights abuses against the people of Syria.”.

7 **SEC. 203. IMPOSITION OF SANCTIONS WITH RESPECT TO**
8 **PERSONS WHO HINDER HUMANITARIAN AC-**
9 **CESS.**

10 The Syria Human Rights Accountability Act of 2012
11 (22 U.S.C. 8791 et seq.) is amended—

12 (1) by redesignating sections 705 and 706 as
13 sections 706 and 707, respectively;

14 (2) by inserting after section 704 the following:

15 **“SEC. 705. IMPOSITION OF SANCTIONS WITH RESPECT TO**
16 **PERSONS WHO HINDER HUMANITARIAN AC-**
17 **CESS.**

18 “(a) IN GENERAL.—The President shall impose sanc-
19 tions described in section 702(c) with respect to each per-
20 son on the list required by subsection (b).

21 “(b) LIST OF PERSONS WHO HINDER HUMANI-
22 TARIAN ACCESS.—

23 “(1) IN GENERAL.—Not later than 120 days
24 after the date of the enactment of the Caesar Syria
25 Civilian Protection Act of 2017, the President shall

1 submit to the appropriate congressional committees
2 a list of persons that the President determines have
3 engaged in deliberate diversion, hindering, or block-
4 ing of access for humanitarian purposes for the
5 United Nations, its specialized agencies and imple-
6 menting partners, national and international non-
7 governmental organizations, and all other actors en-
8 gaged in humanitarian relief activities in Syria, in-
9 cluding through the deliberate targeting of such hu-
10 manitarian actors and activities in Syria and across
11 conflict lines and borders.

12 “(2) UPDATES OF LIST.—The President shall
13 submit to the appropriate congressional committees
14 an updated list under paragraph (1)—

15 “(A) not later than 300 days after the date
16 of the enactment of the Caesar Syria Civilian
17 Protection Act of 2017 and every 180 days
18 thereafter; and

19 “(B) as new information becomes avail-
20 able.

21 “(3) FORM OF REPORT; PUBLIC AVAIL-
22 ABILITY.—

23 “(A) FORM.—The list required by para-
24 graph (1) shall be submitted in unclassified
25 form but may contain a classified annex.

1 “(B) PUBLIC AVAILABILITY.—The unclas-
2 sified portion of the list required by paragraph
3 (1) shall be made available to the public and
4 posted on the Web sites of the Department of
5 the Treasury and the Department of State.”;
6 and

7 (3) in section 706 (as so redesignated), by
8 striking “or 704” and inserting “704, or 705”.

9 **SEC. 204. REPORT ON CERTAIN PERSONS WHO ARE RE-**
10 **SPONSIBLE FOR OR COMPLICIT IN CERTAIN**
11 **HUMAN RIGHTS VIOLATIONS IN SYRIA.**

12 (a) IN GENERAL.—Not later than 120 days after the
13 date of the enactment of this Act, the President shall sub-
14 mit to the appropriate congressional committees a detailed
15 report with respect to whether each person described in
16 subsection (c) is a person that meets the requirements de-
17 scribed in section 702(b) of the Syria Human Rights Ac-
18 countability Act of 2012 (22 U.S.C. 8791(b)) for purposes
19 of inclusion on the list of persons who are responsible for
20 or complicit in certain human rights abuses under such
21 section.

22 (b) JUSTIFICATION.—The President shall include in
23 the report required by subsection (a) a description of the
24 reasons why any of the individuals described in subsection
25 (c) do not meet the requirements described in section

1 702(b) of the Syria Human Rights Accountability Act of
2 2012 (22 U.S.C. 8791(b)), including information on
3 whether sufficient credible evidence of responsibility for
4 such abuses was found.

5 (c) PERSONS DESCRIBED.—The persons described in
6 this subsection are the following:

- 7 (1) Bashar Al-Assad.
- 8 (2) Asthma Al-Assad.
- 9 (3) Rami Makhlouf.
- 10 (4) Bouthayna Shaaban.
- 11 (5) Walid Moallem.
- 12 (6) Ali Al-Salim.
- 13 (7) Wael Nader Al-Halqi.
- 14 (8) Jamil Hassan.
- 15 (9) Suhail Hassan.
- 16 (10) Ali Mamluk.
- 17 (11) Muhammed Khadour, Deir Ez Zor Mili-
18 tary and Security.
- 19 (12) Jamal Razzouq, Security Branch 243.
- 20 (13) Munzer Ghanam, Air Force Intelligence.
- 21 (14) Daas Hasan Ali, Branch 327.
- 22 (15) Jassem Ali Jassem Hamad, Political Secu-
23 rity.
- 24 (16) Samir Muhammad Youssef, Military Intel-
25 ligence.

- 1 (17) Ali Ahmad Dayoub, Air Force Intelligence.
- 2 (18) Khaled Muhsen Al-Halabi, Security
- 3 Branch 335.
- 4 (19) Mahmoud Kahila, Political Security.
- 5 (20) Zuhair Ahmad Hamad, Provincial Secu-
- 6 rity.
- 7 (21) Wafiq Nasser, Security Branch 245.
- 8 (22) Qussay Mayoub, Air Force Intelligence.
- 9 (23) Muhammad Ammar Sardini, Political Se-
- 10 curity.
- 11 (24) Fouad Hammouda, Military Security.
- 12 (25) Hasan Daaboul, Branch 261.
- 13 (26) Yahia Wahbi, Air Force Intelligence.
- 14 (27) Okab Saqer, Security Branch 318.
- 15 (28) Husam Luqa, Political Security.
- 16 (29) Sami Al-Hasan, Security Branch 219.
- 17 (30) Yassir Deeb, Political Security.
- 18 (31) Ibrahim Darwish, Security Branch 220.
- 19 (32) Nasser Deeb, Political Security.
- 20 (33) Abdullatif Al-Fahed, Security Branch 290.
- 21 (34) Adeeb Namer Salamah, Air Force Intel-
- 22 ligence.
- 23 (35) Akram Muhammed, State Security.
- 24 (36) Reyad Abbas, Political Security.
- 25 (37) Ali Abdullah Ayoub, Syrian Armed Forces.

1 (38) Fahd Jassem Al-Freij, Defense Ministry.

2 (39) Issam Halaq, Air Force.

3 (40) Ghassan Al-Abdullah, General Intelligence
4 Directorate.

5 (41) Maher Al-Assad, Republican Guard.

6 (42) Fahad Al-Farouch.

7 (43) Rafiq Shahada, Military Intelligence.

8 (44) Loay Al-Ali, Military Intelligence.

9 (45) Nawfal Al-Husayn, Military Intelligence.

10 (46) Muhammad Zamrini, Military Intelligence.

11 (47) Muhammad Mahallah, Military Intel-
12 ligence.

13 (d) FORM OF REPORT; PUBLIC AVAILABILITY.—

14 (1) FORM.—The list required by subsection (a)
15 shall be submitted in unclassified form, but may
16 contain a classified annex if necessary.

17 (2) PUBLIC AVAILABILITY.—The unclassified
18 portion of the list required by paragraph (1) shall be
19 made available to the public and posted on the Web
20 sites of the Department of the Treasury and the De-
21 partment of State.

22 (e) DEFINITION.—In this section, the term “appro-
23 priate congressional committees” means—

24 (1) the Committee on Foreign Affairs, the
25 Committee on Financial Services, the Committee on

1 Ways and Means, and the Committee on the Judici-
2 ary of the House of Representatives; and

3 (2) the Committee on Foreign Relations, the
4 Committee on Banking, Housing, and Urban Af-
5 fairs, and the Committee on the Judiciary of the
6 Senate.

7 **TITLE III—REPORTS AND WAIV-**
8 **ER FOR HUMANITARIAN-RE-**
9 **LATED ACTIVITIES WITH RE-**
10 **SPECT TO SYRIA**

11 **SEC. 301. REPORT ON MONITORING AND EVALUATING OF**
12 **ONGOING ASSISTANCE PROGRAMS IN SYRIA**
13 **AND TO THE SYRIAN PEOPLE.**

14 (a) IN GENERAL.—Not later than 180 days after the
15 date of the enactment of this Act, the Secretary of State
16 and the Administrator of the United States Agency for
17 International Development shall submit to the Committee
18 on Foreign Affairs of the House of Representatives and
19 the Committee on Foreign Relations of the Senate a re-
20 port on the monitoring and evaluation of ongoing assist-
21 ance programs in Syria and for the Syrian people, includ-
22 ing assistance provided through multilateral organizations.

23 (b) MATTERS TO BE INCLUDED.—The report re-
24 quired by subsection (a) shall include—

1 (1) the specific project monitoring and evalua-
2 tion plans, including measurable goals and perform-
3 ance metrics for assistance in Syria;

4 (2) a description of the memorandums of un-
5 derstanding entered into by the Department of
6 State, the United States Agency for International
7 Development, and their respective Inspectors Gen-
8 eral and the multilateral organizations through
9 which United States assistance will be delivered that
10 formalize requirements for the sharing of informa-
11 tion between such entities for the conduct of audits,
12 investigations, and evaluations; and

13 (3) the major challenges to monitoring and
14 evaluating such programs.

15 **SEC. 302. ASSESSMENT OF POTENTIAL METHODS TO EN-**
16 **HANCE THE PROTECTION OF CIVILIANS.**

17 (a) IN GENERAL.—Not later than 90 days after the
18 date of the enactment of this Act, the President shall sub-
19 mit to the appropriate congressional committee a report
20 that—

21 (1) assesses the potential effectiveness, risks,
22 and operational requirements of the establishment
23 and maintenance of a no-fly zone over part or all of
24 Syria, including—

1 (A) the operational and legal requirements
2 for United States and coalition air power to es-
3 tablish a no-fly zone in Syria;

4 (B) the impact a no-fly zone in Syria
5 would have on humanitarian and counterter-
6 rorism efforts in Syria and the surrounding re-
7 gion; and

8 (C) the potential for force contributions
9 from other countries to establish a no-fly zone
10 in Syria;

11 (2) assesses the potential effectiveness, risks,
12 and operational requirements for the establishment
13 of one or more safe zones in Syria for internally dis-
14 placed persons or for the facilitation of humani-
15 tarian assistance, including—

16 (A) the operational and legal requirements
17 for United States and coalition forces to estab-
18 lish one or more safe zones in Syria;

19 (B) the impact one or more safe zones in
20 Syria would have on humanitarian and counter-
21 terrorism efforts in Syria and the surrounding
22 region; and

23 (C) the potential for contributions from
24 other countries and vetted non-state actor part-

1 ners to establish and maintain one or more safe
2 zones in Syria; and

3 (3) assesses the potential effectiveness, risks,
4 and operational requirements of other non-military
5 means to enhance the protection of civilians, espe-
6 cially civilians who are in besieged areas, trapped at
7 borders, or internally displaced.

8 (b) FORM.—The report required by subsection (a)
9 shall be submitted in unclassified form, but may contain
10 a classified annex if necessary.

11 (c) CONSULTATION.—The report required by sub-
12 section (a) shall be informed by consultations with the De-
13 partment of State, the United States Agency for Inter-
14 national Development, the Department of Defense, and
15 international and local organizations operating in Syria or
16 in neighboring countries to alleviate the suffering of the
17 Syrian people.

18 (d) DEFINITION.—In this section, the term “appro-
19 priate congressional committees” means—

20 (1) the Committee on Foreign Affairs and the
21 Committee on Armed Services of the House of Rep-
22 resentatives; and

23 (2) the Committee on Foreign Relations and
24 the Committee on Armed Services of the Senate.

1 **SEC. 303. ASSISTANCE TO ADVANCE A COMPREHENSIVE RE-**
2 **LIEF AND RECOVERY STRATEGY IN SYRIA.**

3 (a) SENSE OF CONGRESS.—It is the sense of Con-
4 gress that—

5 (1) the Government of Syria is in violation of
6 numerous United Nations Security Council resolu-
7 tions regarding the provision of humanitarian assist-
8 ance to the people of Syria; and

9 (2) the Government of the Russian Federation,
10 as a guarantor of prospective cessations of hostilities
11 in Syria, is complicit in the humanitarian crisis in
12 Syria due to its failure to enforce such United Na-
13 tions Security Council resolutions.

14 (b) AUTHORIZATION FOR ASSISTANCE.—The Presi-
15 dent is authorized to provide assistance to advance a com-
16 prehensive relief and recovery strategy in Syria that in-
17 cludes the policy objectives described in subsection (c).
18 The President shall coordinate the provision of assistance
19 under this subsection with other donors, international or-
20 ganizations, international financial institutions, and inter-
21 national and local nongovernmental organizations.

22 (c) POLICY OBJECTIVES DESCRIBED.—The policy
23 objectives described in this subsection are the following:

24 (1) To meet immediate humanitarian needs in
25 Syria and in neighboring countries hosting signifi-
26 cant numbers of Syria refugees.

1 (2) To support the peaceful resolution of the
2 conflict and the establishment of an inclusive, demo-
3 cratic government in Syria that demonstrates re-
4 spect for the rule of law, human rights, religious
5 freedom, and peaceful co-existence with its neigh-
6 bors.

7 (3) To build the capacity of legitimate local
8 councils and leaders inside Syria such that they may
9 provide basic services in areas liberated from the Is-
10 lamic State of Iraq and Syria (ISIS).

11 (4) To support the inclusion and participation
12 of women, minorities, business leaders, civil society
13 organizations, and traditional and religious leaders,
14 including from religious minority groups, in peace
15 processes and transitional governance arrangements
16 in Syria.

17 (5) To work to ensure that any transitional ar-
18 rangements or future governments in Syria reflect
19 commitments to—

20 (A) inclusive and representative democ-
21 racy;

22 (B) open and transparent governance;

23 (C) respect for the rule of law, human
24 rights, and religious freedom;

25 (D) accountability and reconciliation;

1 (E) ending the violence and supporting
2 peace and security throughout the country;

3 (F) stability and peaceful co-existence
4 throughout the region; and

5 (G) relief, recovery, and reconstruction
6 throughout the country, including the rehabili-
7 tation and reintegration of former combatants.

8 (6) To build the capacity of legitimate gov-
9 erning institutions following a democratic transition
10 in Syria.

11 (7) To ensure that the Syria Reconstruction
12 Trust Fund, a multi-donor trust fund established in
13 2013 to which the United States is a contributing
14 member, continues to function as a suitable mecha-
15 nism through which United States contributions can
16 leverage the support of other donors for the delivery
17 of essential services in Syria, particularly in areas
18 liberated from the Assad regime or ISIS control,
19 until such mechanism is no longer necessary or ap-
20 propriate.

21 (d) COORDINATION WITH OTHER DONOR NA-
22 TIONS.—The United States should work with other donor
23 countries, on a bilateral and multilateral basis, to increase
24 donor contributions to multilateral mechanisms that meet

1 immediate humanitarian needs in Syria and accomplish
2 the policy objectives described in subsection (c).

3 **SEC. 304. ASSISTANCE TO SUPPORT ENTITIES TAKING AC-**
4 **TIONS RELATING TO GATHERING EVIDENCE**
5 **FOR INVESTIGATIONS INTO WAR CRIMES OR**
6 **CRIMES AGAINST HUMANITY IN SYRIA SINCE**
7 **MARCH 2011.**

8 (a) IN GENERAL.—The Secretary of State, acting
9 through the Assistant Secretary for Democracy, Human
10 Rights and Labor and the Assistant Secretary for Inter-
11 national Narcotics and Law Enforcement Affairs, is au-
12 thorized to provide assistance to support entities that are
13 conducting criminal investigations, building Syrian inves-
14 tigative capacity, supporting prosecutions in national
15 courts, collecting evidence and preserving the chain of evi-
16 dence for eventual prosecution against those who have
17 committed war crimes or crimes against humanity in
18 Syria, including the aiding and abetting of such crimes
19 by foreign governments and organizations supporting the
20 Government of Syria, since March 2011.

21 (b) REPORT.—Not later than one year after the date
22 of the enactment of this Act, the Secretary of State shall
23 submit to the Committee on Foreign Affairs of the House
24 of Representatives and the Committee on Foreign Rela-

1 tions of the Senate a detailed report on assistance pro-
2 vided under subsection (a).

3 **TITLE IV—SUSPENSION OF**
4 **SANCTIONS WITH RESPECT**
5 **TO SYRIA**

6 **SEC. 401. SUSPENSION OF SANCTIONS WITH RESPECT TO**
7 **SYRIA.**

8 (a) SUSPENSION OF SANCTIONS.—

9 (1) NEGOTIATIONS NOT CONCLUDING IN
10 AGREEMENT.—If the President determines that
11 internationally recognized negotiations to resolve the
12 violence in Syria have not concluded in an agree-
13 ment or are likely not to conclude in an agreement,
14 the President may suspend, as appropriate, in whole
15 or in part, the imposition of sanctions otherwise re-
16 quired under this Act or any amendment made by
17 this Act for a period not to exceed 120 days, and re-
18 newable for additional periods not to exceed 120
19 days, if the President submits to the appropriate
20 congressional committees in writing a determination
21 and certification that the Government of Syria has
22 ended military attacks against and gross violations
23 of the human rights of the Syrian people, specifi-
24 cally—

1 (A) the air space over Syria is no longer
2 being utilized by the Government of Syria and
3 associated forces to target civilian populations
4 through the use of incendiary devices, including
5 barrel bombs, chemical weapons, and conven-
6 tional arms, including air-delivered missiles and
7 explosives;

8 (B) areas besieged by the Assad regime
9 and associated forces, including Hezbollah and
10 irregular Iranian forces, are no longer cut off
11 from international aid and have regular access
12 to humanitarian assistance, freedom of travel,
13 and medical care;

14 (C) the Government of Syria is releasing
15 all political prisoners forcibly held within the
16 Assad regime prison system, including the fa-
17 cilities maintained by various security, intel-
18 ligence, and military elements associated with
19 the Government of Syria and allowed full access
20 to the same facilities for investigations by ap-
21 propriate international human rights organiza-
22 tions; and

23 (D) the forces of the Government of Syria
24 and associated forces, including Hezbollah, ir-
25 regular Iranian forces, and Russian government

1 air assets, are no longer engaged in deliberate
2 targeting of medical facilities, schools, residen-
3 tial areas, and community gathering places, in-
4 cluding markets, in flagrant violation of inter-
5 national norms.

6 (2) NEGOTIATIONS CONCLUDING IN AGREE-
7 MENT.—

8 (A) INITIAL SUSPENSION OF SANCTIONS.—

9 If the President determines that internationally
10 recognized negotiations to resolve the violence
11 in Syria have concluded in an agreement or are
12 likely to conclude in an agreement, the Presi-
13 dent may suspend, as appropriate, in whole or
14 in part, the imposition of sanctions otherwise
15 required under this Act or any amendment
16 made by this Act for a period not to exceed 120
17 days if the President submits to the appropriate
18 congressional committees in writing a deter-
19 mination and certification that—

20 (i) in the case in which the negotia-
21 tions are likely to conclude in an agree-
22 ment—

23 (I) the Government of Syria, the
24 Syrian High Negotiations Committee
25 or its successor, and appropriate

1 international parties are participating
2 in direct, face-to-face negotiations;
3 and

4 (II) the suspension of sanctions
5 under this Act or any amendment
6 made by this Act is essential to the
7 advancement of such negotiations; and

8 (ii) the Government of Syria has dem-
9 onstrated a commitment to a significant
10 and substantial reduction in attacks on
11 and violence against the Syrian people by
12 the Government of Syria and associated
13 forces.

14 (B) RENEWAL OF SUSPENSION OF SANC-
15 TIONS.—The President may renew a suspension
16 of sanctions under subparagraph (A) for addi-
17 tional periods not to exceed 120 days if, for
18 each such additional period, the President sub-
19 mits to the appropriate congressional commit-
20 tees in writing a determination and certification
21 that—

22 (i) the conditions described in clauses
23 (i) and (ii) of subparagraph (A) are con-
24 tinuing to be met;

1 (ii) the renewal of the suspension of
2 sanctions is essential to implementing an
3 agreement described in subparagraph (A)
4 or making progress toward concluding an
5 agreement described in subparagraph (A);

6 (iii) the Government of Syria and as-
7 sociated forces have ceased attacks against
8 Syrian civilians; and

9 (iv) the Government of Syria has pub-
10 lically committed to negotiations for a
11 transitional government in Syria and con-
12 tinues to demonstrate that commitment
13 through sustained engagement in talks and
14 substantive and verifiable progress towards
15 the implementation of such an agreement.

16 (3) BRIEFING AND REIMPOSITION OF SANC-
17 TIONS.—

18 (A) BRIEFING.—Not later than 30 days
19 after the President submits to the appropriate
20 congressional committees a determination and
21 certification in the case of a renewal of suspen-
22 sion of sanctions under paragraph (2)(B), and
23 every 30 days thereafter, the President shall
24 provide a briefing to the appropriate congres-

1 sional committees on the status and frequency
2 of negotiations described in paragraph (2).

3 (B) RE-IMPOSITION OF SANCTIONS.—If
4 the President provides a briefing to the appro-
5 priate congressional committees under subpara-
6 graph (A) with respect to which the President
7 indicates a lapse in negotiations described in
8 paragraph (2) for a period that equals or ex-
9 ceeds 90 days, the sanctions that were sus-
10 pended under paragraph (2)(B) shall be re-im-
11 posed and any further suspension of such sanc-
12 tions is prohibited.

13 (4) DEFINITION.—In this subsection, the term
14 “appropriate congressional committees” means—

15 (A) the Committee on Foreign Affairs, the
16 Committee on Financial Services, the Com-
17 mittee on Ways and Means, and the Committee
18 on the Judiciary of the House of Representa-
19 tives; and

20 (B) the Committee on Foreign Relations,
21 the Committee on Banking, Housing, and
22 Urban Affairs, and the Committee on the Judi-
23 ciary of the Senate.

24 (b) SENSE OF CONGRESS TO BE CONSIDERED FOR
25 DETERMINING A TRANSITIONAL GOVERNMENT IN

1 SYRIA.—It is the sense of Congress that a transitional
2 government in Syria is a government that—

3 (1) is taking verifiable steps to release all polit-
4 ical prisoners and provided full access to Syrian
5 prisons for investigations by appropriate inter-
6 national human rights organizations;

7 (2) is taking verifiable steps to remove former
8 senior Syrian Government officials who are complicit
9 in the conception, implementation, or cover up of
10 war crimes, crimes against humanity, or human
11 rights abuses from government positions and any
12 person subject to sanctions under any provision of
13 law;

14 (3) is in the process of organizing free and fair
15 elections for a new government—

16 (A) to be held in a timely manner and
17 scheduled while the suspension of sanctions or
18 the renewal of the suspension of sanctions
19 under this section is in effect; and

20 (B) to be conducted under the supervision
21 of internationally recognized observers;

22 (4) is making tangible progress toward estab-
23 lishing an independent judiciary;

24 (5) is demonstrating respect for and compliance
25 with internationally recognized human rights and

1 basic freedoms as specified in the Universal Declara-
2 tion of Human Rights;

3 (6) is taking steps to verifiably fulfill its com-
4 mitments under the Chemical Weapons Convention
5 and the Treaty on the Non-Proliferation of Nuclear
6 Weapons and is making tangible progress toward be-
7 coming a signatory to Convention on the Prohibition
8 of the Development, Production and Stockpiling of
9 Bacteriological (Biological) and Toxin Weapons and
10 on their Destruction, entered into force March 26,
11 1975, and adhering to the Missile Technology Con-
12 trol Regime and other control lists, as necessary;

13 (7) has halted the development and deployment
14 of ballistic and cruise missiles; and

15 (8) is taking verifiable steps to remove from po-
16 sitions of authority within the intelligence and secu-
17 rity services as well as the military those who were
18 in a position of authority or responsibility during the
19 conflict and who under the authority of their posi-
20 tion were implicated in or implicit in the torture,
21 extrajudicial killing, or execution of civilians, to in-
22 clude those who were involved in decisionmaking or
23 execution of plans to use chemical weapons.

1 **SEC. 402. WAIVERS AND EXEMPTIONS.**

2 (a) EXEMPTIONS.—The following activities and
3 transactions shall be exempt from sanctions authorized
4 under this Act:

5 (1) Any activity subject to the reporting re-
6 quirements under title V of the National Security
7 Act of 1947 (50 U.S.C. 3091 et seq.), or to any au-
8 thorized intelligence activities of the United States.

9 (2) Any transaction necessary to comply with
10 United States obligations under—

11 (A) the Agreement between the United Na-
12 tions and the United States of America regard-
13 ing the Headquarters of the United Nations,
14 signed at Lake Success June 26, 1947, and en-
15 tered into force November 21, 1947; or

16 (B) the Convention on Consular Relations,
17 done at Vienna April 24, 1963, and entered
18 into force March 19, 1967.

19 (b) HUMANITARIAN AND DEMOCRACY ASSISTANCE
20 WAIVER.—

21 (1) STATEMENT OF POLICY.—It shall be the
22 policy of the United States to fully utilize the waiver
23 authority under this subsection to ensure that ade-
24 quate humanitarian relief or support for democracy
25 promotion is provided to the Syrian people.

1 (2) WAIVER.—Except as provided in paragraph
2 (5), the President may waive, on a case-by-case
3 basis, for a period not to exceed one year, and re-
4 newable for additional periods not to exceed one
5 year, the application of sanctions authorized under
6 this Act with respect to a person if the President
7 submits to the appropriate congressional committees
8 a written determination that the waiver is necessary
9 for purposes of providing humanitarian assistance or
10 support for democracy promotion to the people of
11 Syria.

12 (3) CONTENT OF WRITTEN DETERMINATION.—
13 A written determination submitted under paragraph
14 (1) with respect to a waiver shall include a descrip-
15 tion of all notification and accountability controls
16 that have been employed in order to ensure that the
17 activities covered by the waiver are humanitarian as-
18 sistance or support for democracy promotion and do
19 not entail any activities in Syria or dealings with the
20 Government of Syria not reasonably related to hu-
21 manitarian assistance or support for democracy pro-
22 motion.

23 (4) CLARIFICATION OF PERMITTED ACTIVITIES
24 UNDER WAIVER.—The President may not impose

1 sanctions authorized under this Act against a hu-
2 manitarian organization for—

3 (A) engaging in a financial transaction re-
4 lating to humanitarian assistance or for human-
5 itarian purposes pursuant to a waiver issued
6 under paragraph (1);

7 (B) transporting goods or services that are
8 necessary to carry out operations relating to
9 humanitarian assistance or humanitarian pur-
10 poses pursuant to such a waiver; or

11 (C) having incidental contact, in the course
12 of providing humanitarian assistance or aid for
13 humanitarian purposes pursuant to such a
14 waiver, with individuals who are under the con-
15 trol of a foreign person subject to sanctions
16 under this Act or any amendment made by this
17 Act unless the organization or its officers, mem-
18 bers, representatives or employees have engaged
19 in (or the President knows or has reasonable
20 ground to believe is engaged in or is likely to
21 engage in) conduct described in section
22 212(a)(3)(B)(iv)(VI) of the Immigration and
23 Nationality Act (8 U.S.C.
24 1182(a)(3)(B)(iv)(VI)).

1 (5) EXCEPTION TO WAIVER AUTHORITY.—The
2 President may not exercise the waiver authority
3 under paragraph (2) with respect to a foreign person
4 who has (or whose officers, members, representatives
5 or employees have) engaged in (or the President
6 knows or has reasonable ground to believe is en-
7 gaged in or is likely to engage in) conduct described
8 in section 212(a)(3)(B)(iv)(VI) of the Immigration
9 and Nationality Act (8 U.S.C.
10 1182(a)(3)(B)(iv)(VI)).

11 (c) WAIVER.—

12 (1) IN GENERAL.—The President may, on a
13 case-by-case basis and for periods not to exceed 120
14 days, waive the application of sanctions under this
15 Act with respect to a foreign person if the President
16 certifies to the appropriate congressional committees
17 that such waiver is vital to the national security in-
18 terests of the United States.

19 (2) CONSULTATION.—

20 (A) BEFORE WAIVER ISSUED.—Not later
21 than 5 days before the issuance of a waiver
22 under paragraph (1) is to take effect, the Presi-
23 dent shall notify and brief the appropriate con-
24 gressional committees on the status of the for-

1 eign person involvement in activities described
2 in this Act.

3 (B) AFTER WAIVER ISSUED.—Not later
4 than 90 days after the issuance of a waiver
5 under paragraph (1), and every 120 days there-
6 after if the waiver remains in effect, the Presi-
7 dent shall brief the appropriate congressional
8 committees on the status of the foreign person’s
9 involvement in activities described in this Act.

10 (3) DEFINITION.—In this subsection, the term
11 “appropriate congressional committees” means—

12 (A) the Committee on Foreign Affairs, the
13 Committee on Financial Services, the Com-
14 mittee on Ways and Means, and the Committee
15 on the Judiciary of the House of Representa-
16 tives; and

17 (B) the Committee on Foreign Relations,
18 the Committee on Banking, Housing, and
19 Urban Affairs, and the Committee on the Judi-
20 ciary of the Senate.

21 (d) CODIFICATION OF CERTAIN SERVICES IN SUP-
22 PORT OF NONGOVERNMENTAL ORGANIZATIONS’ ACTIVI-
23 TIES AUTHORIZED.—

24 (1) IN GENERAL.—Except as provided in para-
25 graph (2), section 542.516 of title 31, Code of Fed-

1 eral Regulations (relating to certain services in sup-
2 port of nongovernmental organizations' activities au-
3 thorized), as in effect on the day before the date of
4 the enactment of this Act, shall—

5 (A) remain in effect on and after such date
6 of enactment; and

7 (B) in the case of a nongovernmental orga-
8 nization that is authorized to export or reexport
9 services to Syria under such section on the day
10 before such date of enactment, shall apply to
11 such organization on and after such date of en-
12 actment to the same extent and in the same
13 manner as such section applied to such organi-
14 zation on the day before such date of enact-
15 ment.

16 (2) EXCEPTION.—Section 542.516 of title 31,
17 Code of Federal Regulations, as codified under para-
18 graph (1), shall not apply with respect to a foreign
19 person who has (or whose officers, members, rep-
20 resentatives or employees have) engaged in (or the
21 President knows or has reasonable ground to believe
22 is engaged in or is likely to engage in) conduct de-
23 scribed in section 212(a)(3)(B)(iv)(VI) of the Immi-
24 gration and Nationality Act (8 U.S.C.
25 1182(a)(3)(B)(iv)(VI)).

1 (e) STRATEGY REQUIRED.—

2 (1) IN GENERAL.—Not later than 180 days
3 after the date of the enactment of this Act, the
4 President shall submit to the appropriate congress-
5 sional committees a report containing a strategy to
6 ensure that humanitarian organizations can access
7 financial services to ensure the safe and timely deliv-
8 ery of assistance to communities in need in Syria.

9 (2) CONSIDERATION OF DATA FROM OTHER
10 COUNTRIES AND NONGOVERNMENTAL ORGANIZA-
11 TIONS.—In preparing the strategy required by para-
12 graph (1), the President shall consider credible data
13 already obtained by other countries and nongovern-
14 mental organizations, including organizations oper-
15 ating in Syria.

16 (3) FORM.—The strategy required by para-
17 graph (1) shall be submitted in unclassified form but
18 may contain a classified annex.

19 **TITLE V—REGULATORY AU-**
20 **THORITY, COST LIMITATION,**
21 **AND SUNSET**

22 **SEC. 501. REGULATORY AUTHORITY.**

23 (a) IN GENERAL.—The President shall, not later
24 than 90 days after the date of the enactment of this Act,

1 promulgate regulations as necessary for the implementa-
2 tion of this Act and the amendments made by this Act.

3 (b) NOTIFICATION TO CONGRESS.—Not less than 10
4 days before the promulgation of regulations under sub-
5 section (a), the President shall notify and provide to the
6 appropriate congressional committees the proposed regula-
7 tions and the provisions of this Act and the amendments
8 made by this Act that the regulations are implementing.

9 (c) DEFINITION.—In this section, the term “appro-
10 priate congressional committees” means—

11 (1) the Committee on Foreign Affairs and the
12 Committee on Financial Services of the House of
13 Representatives; and

14 (2) the Committee on Foreign Relations and
15 the Committee on Banking, Housing, and Urban Af-
16 fairs of the Senate.

17 **SEC. 502. COST LIMITATION.**

18 No additional funds are authorized to carry out the
19 requirements of this Act and the amendments made by
20 this Act. Such requirements shall be carried out using
21 amounts otherwise authorized.

22 **SEC. 503. AUTHORITY TO CONSOLIDATE REPORTS.**

23 Any reports required to be submitted to the appro-
24 priate congressional committees under this Act or any
25 amendment made by this Act that are subject to a dead-

1 line for submission consisting of the same unit of time may
2 be consolidated into a single report that is submitted to
3 appropriate congressional committees pursuant to such
4 deadline. The consolidated reports must contain all infor-
5 mation required under this Act or any amendment made
6 by this Act, in addition to all other elements mandated
7 by previous law.

8 **SEC. 504. SUNSET.**

9 This Act shall cease to be effective beginning on De-
10 cember 31, 2021.

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