

117TH CONGRESS 1ST SESSION

S. 2658

To ensure that older adults and individuals with disabilities are prepared for disasters, and for other purposes.

IN THE SENATE OF THE UNITED STATES

August 5, 2021

Mr. Casey (for himself, Mr. Blumenthal, Ms. Duckworth, Ms. Klo-Buchar, Mrs. Gillibrand, Mr. Van Hollen, and Ms. Warren) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To ensure that older adults and individuals with disabilities are prepared for disasters, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Real Emergency Ac-
- 5 cess for Aging and Disability Inclusion for Disasters Act"
- 6 or the "REAADI for Disasters Act".
- 7 SEC. 2. FINDINGS AND SENSE OF CONGRESS.
- 8 (a) FINDINGS.—Congress makes the following find-
- 9 ings:

1	(1) In the United States, according to the Cen-
2	ters for Disease Control and Prevention, there are
3	more than 61,000,000 adults who are individuals
4	with disabilities and, according to the Bureau of the
5	Census, there are more than 47,800,000 adults age
6	65 or older.
7	(2) There have been more than 80 hurricanes
8	resulting in thousands of deaths, in the United
9	States since 2005.
10	(3) The National Oceanic and Atmospheric Ad-
11	ministration estimates that—
12	(A) the cumulative damage from weather-
13	and climate-related disasters in 2017 cost the
14	United States over \$300,000,000,000; and
15	(B) 17 of the disasters in 2017 cost over
16	\$1,000,000,000 each.
17	(4) Individuals with disabilities and older adults
18	have been found to die at higher rates, compared to
19	the general population, during disasters.
20	(5) According to the Federal Emergency Man-
21	agement Agency—
22	(A) more than 48,000,000 people were af-
23	fected by hurricanes and wildfires between Au-
24	gust and December of 2017: and

- 1 (B) more than 12,000,000, or one quarter, 2 of those peoples were adults who were individ-3 uals with disabilities.
 - (6) An estimated 70 percent of the deaths attributed to Hurricane Maria in 2017 were to people age 70 or older.
 - (7) Failure to provide accessibility for, or plan for accommodating, individuals with physical or sensory disabilities, chronic illness, or mental disabilities decreases the ability of those individuals to evacuate prior to or during a disaster.
 - (8) Households of individuals with disabilities are more likely to need assistance and are less likely to be able to evacuate in advance of disasters.
 - (9) Less than a third of individuals with intellectual disabilities and individuals needing personal care attendants have planned with their personal care providers what to do in a disaster.
 - (10) Evacuation information, including orders, is not uniformly communicated in ways and via media that are accessible to individuals with disabilities, including being communicated in ways that lack use of American Sign Language, captions, and plain language on websites, instructional materials, and television and radio announcements.

- (11) Displaced individuals with disabilities served in general population shelters have better access to information and material resources than individuals with disabilities in specially designed shelters.
 - (12) Despite better access to information and resources, personnel in general population shelters often do not have the resources or training to address the needs of individuals with disabilities and older adults.
 - (13) Public shelters often do not have disability-related accommodations, often forcing individuals with disabilities and older adults to be segregated, sometimes apart from their families and natural supports during disasters.
 - (14) Households with individuals with disabilities sustain more costly property damage from disasters than households without individuals with disabilities.
 - (15) Historically, disaster-related recommendations for individuals with disabilities and older adults have been typically aimed at caregivers and service providers, not individuals with disabilities and older adults.

1	(16) Thousands of individuals with disabilities
2	have been denied their civil rights because they do
3	not receive accessible notice during disasters—
4	(A) of spoken instructions via phone or
5	video; or
6	(B) of instructions regarding evacuations,
7	sheltering, and other procedures during disas-
8	ters.
9	(17) Disaster shelters and services do not rou-
10	tinely have American Sign Language interpreters
11	nor procedures written or presented in plain lan-
12	guage.
13	(18) Individuals with disabilities and older
14	adults are more at risk for loss of life, loss of inde-
15	pendence, or violation of civil rights than the general
16	population during times of disasters, response, and
17	recovery.
18	(b) Sense of Congress.—It is the sense of Con-
19	gress that—
20	(1) individuals with disabilities and older adults
21	should be supported during times of disasters, and
22	during disaster preparedness, response, recovery,
23	and mitigation in order to—
24	(A) ensure maintenance of and access to
25	services and supports; and

- 1 (B) enable those individuals and adults to 2 return to their communities in a timely manner 3 as compared with the general population;
 - (2) during the recovery and mitigation phases of disaster response, all buildings and services should be designed, and constructed or reconstructed, according to principles of universal design and to the standards established by the Architectural and Transportation Barriers Compliance Board in order to ensure access for individuals with disabilities, older adults, and all individuals;
 - (3) individuals with disabilities and older adults should have access to shelters and other services during disasters in the same locations and settings as the general population;
 - (4) individuals with disabilities and older adults should receive information about preparation for, response to, recovery from, and mitigation of disasters in formats accessible to them, including in American Sign Language, Braille, and plain language, as well as captioned video messages;
 - (5) individuals with disabilities and older adults must be included as key speakers, essential stakeholders, and decisionmakers in the preparation (in-

- cluding planning), response, recovery, and mitigation
 phases of disasters;
- (6) local, State (including territorial), Tribal,
 and Federal disaster planning must include robust
 representation of individuals with disabilities and
 older adults; and
- 7 (7) individuals with disabilities and older adults 8 must be included in the evaluation of governmental, 9 VOAD, and other nongovernmental preparation (in-10 cluding planning), response, recovery, and mitigation 11 of disasters.

12 SEC. 3. PURPOSES.

14

15

16

17

18

19

20

21

22

- The purposes of this Act are to—
 - (1) improve the inclusion of individuals with disabilities and older adults in the preparation for, response to, recovery from, and mitigation of disasters;
 - (2) ensure that individuals with disabilities and older adults with disabilities are free from discrimination on the basis of disability or age in programs and activities, are protected during and included in all phases of disaster preparation, response, recovery, and mitigation;
- 24 (3) ensure compliance with the Americans with 25 Disabilities Act of 1990, the Rehabilitation Act of

- 1 1973, and other disability laws during preparation
 2 for, response to, recovery from, and mitigation of
 3 disasters;
- (4) improve coordination among the commu-5 nities of individuals with disabilities and older 6 adults, including multiply marginalized BIPOC and 7 LGBTQ+ communities, government agencies, centers for independent living, VOADs, and other non-8 9 governmental organizations, including organizations 10 that represent and are comprised of covered individ-11 uals; in preparing (including planning) for, respond-12 ing to, recovery from, and mitigation of disasters; 13 and
 - (5) improve outcomes for all individuals, including individuals with disabilities and older adults, who are affected by disasters, and increase community resilience in responding to disasters.

18 SEC. 4. DEFINITIONS.

19 In this Act:

14

15

16

- 20 (1) Access and functional needs.—The 21 term "access and functional needs", used with re-22 spect to an individual, means an individual with 23 needs such as—
- 24 (A) an individual with a disability;
- 25 (B) an older adult;

1	(C) an individual with limited English pro-
2	ficiency;
3	(D) an individual with limited access to
4	transportation that would enable the individual
5	to prepare for, respond to, recover from, and
6	mitigate a disaster; or
7	(E) an individual with limited access to the
8	financial resources that would enable the indi-
9	vidual to prepare for, respond to, recover from,
10	and mitigate a disaster.
11	(2) All Hazards approach.—The term "all
12	hazards approach" means planning for natural,
13	technological, or human-caused incidents that war-
14	rant action to—
15	(A) protect life, property, the environment,
16	or the public health or safety; and
17	(B) minimize disruptions of school activi-
18	ties.
19	(3) CIVIL RIGHTS.—The term "civil rights",
20	used with respect to an individual, means the exist-
21	ing (as of the date of enactment of this Act) legal
22	rights of an individual to be free from discrimination
23	on the basis of disability or age in programs and ac-
24	tivities.

1	(4) COVERED INDIVIDUAL.—The term "covered
2	individual" means an individual with a disability, an
3	older adult, and an individual with access and func-
4	tional needs.
5	(5) Disability inclusive emergency man-
6	AGEMENT EXPERIENCE.—The term "disability inclu-
7	sive emergency management experience", used with
8	respect to an individual or entity—
9	(A) means an individual or entity that
10	has—
11	(i) demonstrated disability leadership
12	experience, including working with non-
13	governmental entities; and
14	(ii) subject matter expertise in leading
15	disability inclusive preparedness, response,
16	recovery, and mitigation initiatives that
17	focus on meeting the civil rights of covered
18	individuals who are affected by disasters,
19	to be free from discrimination on the basis
20	of disability or age in programs and activi-
21	ties; and
22	(B) includes an individual or entity that
23	has demonstrated favorable outcomes that
24	measure the effective communication access,
25	physical access, program access, health, safety,

- 1 and independence of individuals affected by dis-2 asters and their communities.
- 3 (6) DISASTER.—The term "disaster" means an 4 emergency or major disaster (as such terms are de-5 fined under section 102 of the Robert T. Stafford 6 Disaster Relief and Emergency Assistance Act (42 7 U.S.C. 5122)) that results in severe property dam-8 age, deaths, or multiple injuries.
 - (7) DISASTER SERVICES.—The term "disaster services" means the process of responding to a disaster and providing humanitarian aid to individuals and communities who are affected by a disaster.
 - (8) DISPROPORTIONATELY AFFECTED.—The term "disproportionately affected", used with respect to a group, means a group of individuals with protected status, including individuals with disabilities or older adults, who are excessively adversely affected by disaster-related harms.
 - (9) Indian Tribal government" has the meaning given the term "Indian tribal government" in section 102 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5122).
- 24 (10) Individual with a disability.—

10

11

12

13

14

15

16

17

18

19

20

21

22

1	(A) SINGLE.—The term "individual with a
2	disability" means an individual with a dis-
3	ability, as defined in section 3 of the Americans
4	with Disabilities Act of 1990 (42 U.S.C.
5	12102).
6	(B) Plural.—The term "individuals with
7	disabilities" means more than one individual
8	with a disability, as defined in subparagraph
9	(A).
10	(11) Older adult.—The term "older adult"
11	means a resident who is age 50 or older.
12	(12) Resident.—The term "resident"
13	means—
14	(A) in the case of an individual receiving
15	assistance through an Indian Tribal Govern-
16	ment or other Indian entity, a resident of an
17	area or member of a community governed by an
18	Indian Tribal Government; and
19	(B) in the case of an individual not de-
20	scribed in subparagraph (A), a resident of a
21	State that is not an Indian Tribal Government.
22	(13) Secretary.—The term "Secretary"
23	means the Secretary of Health and Human Services.
24	(14) State.—The term "State" means any of

1	District of Columbia, the Commonwealth of Puerto
2	Rico, the United States Virgin Islands, Guam,
3	American Samoa, and the Commonwealth of the
4	Northern Mariana Islands.
5	(15) VISITABILITY STANDARDS.—The term
6	"visitability standards" means standards for Type C
7	(Visitable) Units under the Standards for Accessible
8	and Usable Buildings and Facilities (ICC A117.1–
9	2009), or any successor standards, of the American
10	National Standards Institute.
11	(16) VOAD.—The term "VOAD" means a non-
12	governmental organization assisting in disaster prep-
13	aration, recovery, response, or mitigation.
14	SEC. 5. USE OF DISASTER RESPONSE FUNDS.
15	Section 615 of the Robert T. Stafford Disaster Relief
16	and Emergency Assistance Act (42 U.S.C. 5196d) is
17	amended—
18	(1) by striking "Funds made available" and in-
19	serting the following:
20	"(a) Definitions.—In this section:
21	"(1) Access and functional needs.—The
22	term 'access and functional needs', used with respect
23	to an individual, means an individual with needs
24	such as—
25	"(A) an individual with a disability;

1	"(B) an older adult;
2	"(C) an individual with limited English
3	proficiency;
4	"(D) an individual with limited access to
5	transportation that would enable the individual
6	to prepare for, respond to, or recover from, and
7	mitigate an emergency or major disaster; or
8	"(E) an individual with limited access to
9	the financial resources that would enable the in-
10	dividual to prepare for, respond to, recover
11	from, or mitigate an emergency or major dis-
12	aster.
13	"(2) Center for independent living.—The
14	term 'center for independent living' has the meaning
15	given that term in section 702 of the Rehabilitation
16	Act of 1973 (29 U.S.C. 796a).
17	"(3) Covered recipient.—
18	"(A) IN GENERAL.—The term 'covered re-
19	cipient' means a direct or indirect recipient of
20	funds made available under this title for a cov-
21	ered use of funds.
22	"(B) Exclusion.—The term 'covered re-
23	cipient' does not include individuals or house-
24	holds.

1	"(4) COVERED USE OF FUNDS.—The term 'cov-
2	ered use of funds' means the use of funds for the
3	preparation for, response to, recovery from, or miti-
4	gation of hazards.
5	"(5) Individual with a disability.—
6	"(A) SINGLE.—The term 'individual with a
7	disability' means an individual with a disability,
8	as defined in section 3 of the Americans with
9	Disabilities Act of 1990 (42 U.S.C. 12102).
10	"(B) Plural.—The term individuals with
11	disabilities' means more than one individual
12	with a disability, as defined in subparagraph
13	(A).
14	"(6) Older adult.—The term 'older adult'
15	means an individual who is age 50 or older.
16	"(7) VISITABILITY STANDARDS.—The term
17	'visitability standards' means standards for Type C
18	(Visitable) Units under the Standards for Accessible
19	and Usable Buildings and Facilities (ICC A117.1-
20	2009), or any successor standards, of the American
21	National Standards Institutes.
22	"(b) Use of Funds Generally.—Funds made
23	available"; and
24	(2) by adding at the end the following:

1	"(c) Advisory Committees.—A covered recipient
2	shall ensure that an advisory committee that includes indi-
3	viduals with disabilities, older adults, and other individuals
4	with access and functional needs shall oversee the use of
5	funds made available under this title to the covered recipi-
6	ent.
7	"(d) Compliance With Disability Laws.—A cov-
8	ered recipient shall use funds made available under this
9	title in accordance with the Rehabilitation Act of 1973 (29
10	U.S.C. 701 et seq.) and the Americans with Disabilities
11	Act of 1990 (42 U.S.C. 12101 et seq.).
12	"(e) Centers for Independent Living.—A cov-
13	ered recipient may contract with 1 or more centers for
14	independent living to—
15	"(1) prepare for hazards;
16	"(2) provide personal assistance services during
17	response and recovery periods;
18	"(3) identify accessible emergency shelters and
19	adapt emergency shelters to be accessible;
20	"(4) develop accessible media, including media
21	using American Sign Language; and
22	"(5) meet other needs for individuals with dis-
23	abilities, older adults, and individuals with access
24	and functional needs.

- 1 "(f) Contractors.—A nongovernmental organiza-
- 2 tion that enters into a contract with a covered recipient
- 3 relating to a covered use of funds shall comply with the
- 4 Rehabilitation Act of 1973 (29 U.S.C. 701 et seq.) and
- 5 the Americans with Disabilities Act of 1990 (42 U.S.C.
- 6 12101 et seq.) in providing property or services under the
- 7 contract.
- 8 "(g) COMMUNICATIONS.—Communications relating
- 9 to a covered use of funds by a covered recipient shall be
- 10 made available in languages, including American Sign
- 11 Language and other sign languages, used in the commu-
- 12 nities receiving the communications.
- 13 "(h) Accessibility.—A covered recipient shall en-
- 14 sure each facility or service made available in connection
- 15 with a covered use of funds is accessible to individuals with
- 16 disabilities, older adults, and other individuals with access
- 17 and functional needs, including—
- 18 "(1) notifications relating to a hazard;
- 19 "(2) evacuation notifications;
- 20 "(3) notifications relating to disaster services;
- 21 and
- 22 "(4) emergency shelters.
- "(i) VISITABILITY.—A covered recipient that, as part
- 24 of a covered use of funds, constructs or prepares dwelling

1	units (including sleeping units) shall ensure that the dwell-
2	ing units meet visitability standards.".
3	SEC. 6. TRAINING, TECHNICAL ASSISTANCE, AND RE-
4	SEARCH DISABILITY AND DISASTER CEN-
5	TERS.
6	(a) Purpose.—The purpose of this section is to pro-
7	vide financial support to eligible entities to create centers
8	through which the eligible entities will—
9	(1) provide training and technical assistance to
10	State, local, Tribal, and territorial disaster relief,
11	public health, and social service agencies in the im-
12	plementation and enhancement of systemic and ef-
13	fective engagement policies, programs, and activities
14	that ensure—
15	(A) that the needs and civil rights of cov-
16	ered individuals are addressed and implemented
17	throughout all phases of disaster preparation,
18	response, recovery, and mitigation; and
19	(B) the inclusion of covered individuals in
20	the development of all State, local, Tribal, and
21	territorial disaster preparation plans;
22	(2) assist Federal, State, local, Tribal, and ter-
23	ritorial disaster relief agencies in the coordination
24	and integration of Federal, State (including terri-
25	torial), local, and Tribal services and programs to

1	serve covered individuals in the least restrictive envi-
2	ronment appropriate to their needs during a dis-
3	aster;
4	(3) conduct research and expand knowledge
5	about covered individuals and their experiences dur-
6	ing the preparation, response, recovery, and mitiga-
7	tion phases of disasters; and
8	(4) discover, through research, and disseminate
9	knowledge about, the most effective methods for—
10	(A) protecting the civil rights of covered
11	individuals during times of disasters;
12	(B) including covered individuals in all
13	phases of disaster preparation, response, recov-
14	ery, and mitigation;
15	(C) reducing their deaths, injuries and
16	losses from disasters;
17	(D) reducing the displacement and dis-
18	proportionate effects of relocation after a dis-
19	aster, including financial and social effects, on
20	covered individuals; and
21	(E) ensuring covered individuals are par-
22	ticipants in the research, development, and dis-
23	tribution of evidence-based information regard-
24	ing disasters.
25	(b) DEFINITIONS—In this section:

1	(1) ELIGIBLE ENTITY.—The term "eligible enti-
2	ty" means an entity or partnership of entities that—
3	(A) submits an application to the Sec-
4	retary in accordance with subsection (e);
5	(B) is or includes an institution (which
6	may be an institution of higher education), or
7	a nongovernmental organization, that focuses
8	on—
9	(i) serving the needs of individuals
10	with disabilities; or
11	(ii) serving the needs of older adults;
12	(C) in the case of an entity or partnership
13	with a disability focus, has a cross-disability
14	service focus;
15	(D) has experience in conducting training,
16	technical assistance, and research pertaining to
17	consumer-directed community support services
18	for covered individuals;
19	(E) includes covered individuals in posi-
20	tions of leadership in the planning, manage-
21	ment, and operation of the programs of train-
22	ing, technical assistance, and research;
23	(F) has knowledge and experience per-
24	taining to the implementation and enhancement
25	of systemic and effective engagement policies,

1	programs, and activities that promote the inclu-
2	sion, needs, and civil rights of covered individ-
3	uals in preparation for, response to, recovery
4	from, and mitigation of disasters; and
5	(G) has, or will establish, an advisory
6	council or similar entity, of which at least 51
7	percent of the members are covered individuals.
8	(2) Institution of higher education.—The
9	term "institution of higher education" has the
10	meaning given the term in section 101(a) of the
11	Higher Education Act of 1965 (20 U.S.C. 1001(a)).
12	(3) Stakeholder group.—The term "stake-
13	holder group" means a group of individuals and or-
14	ganizations that—
15	(A) is committed to disability inclusive and
16	older adult inclusive disaster management;
17	(B) includes covered individuals through-
18	out preparedness, response, recovery, and miti-
19	gation activities;
20	(C) has leaders that include covered indi-
21	viduals;
22	(D) has a governing or advisory board, of
23	which at least half of the members are covered
24	individuals; and

1	(E) has a mission to inclusively serve cov-
2	ered individuals.
3	(c) AUTHORITY FOR GRANTS.—The Secretary may
4	award grants, on a competitive basis, to eligible entities,
5	to provide for—
6	(1) activities that include covered individuals in
7	the preparation (including planning) for, response
8	to, recovery from, and mitigation of disasters; and
9	(2) except as described in subsection (d)(2), re-
10	search related to disasters and covered individuals.
11	(d) Amount and Period of Grants.—
12	(1) Amount.—In awarding grants under this
13	section, the Secretary shall, to the extent prac-
14	ticable, award a grant to an eligible entity in an
15	amount that is not less than \$1,000,000 and not
16	more than \$3,000,000.
17	(2) DISTRIBUTION.—The Secretary shall award
18	not fewer than 2 of the grants in each of the 10
19	Federal regions of the Department of Health and
20	Human Services. At least 1 grant in each region
21	shall be awarded to an eligible entity exclusively to
22	conduct training and technical assistance described
23	in paragraphs (1) and (2) of subsection (a).
24	(3) Periods.—The Secretary shall award the
25	grants for periods of 5 years, through an open com-

petition held at the end of each 5-year period. Eligible entities that receive grants under this section may reapply for such grants at the end of the periods.

(e) Applications.—

- (1) Submissions.—To be eligible to receive a grant under this section, an entity shall submit an application to the Secretary at such time and in such manner as the Secretary may require.
- (2) CONTENTS.—Each such application shall include, at a minimum, the following:
 - (A) A description of the applicant's demonstrated experience in providing training, information, and support to individuals with disabilities in preparing for, responding to, recovering from, and mitigating disasters.
 - (B) A description of the applicant's demonstrated experience in providing training, information, and support to older adults in preparing for, responding to, recovering from, and mitigating disasters.
 - (C) A description of the applicant's demonstrated experience in working with Federal, State, local, Tribal, and territorial government

1	agencies in preparing for, responding to, recov-
2	ering from, and mitigating disasters.
3	(D) A description of the steps the appli-
4	cant, acting through the center, will take to tar-
5	get services to low-income individuals and indi-
6	viduals identified as disproportionately affected
7	in disasters, including those individuals at
8	greatest risk of institutionalization.
9	(E) An assurance that the applicant, act-
10	ing through the center, will—
11	(i) work with State, local, Tribal, and
12	territorial disaster relief, public health, and
13	social service agencies to determine the
14	best means for delivery of services to ad-
15	dress the needs of covered individuals;
16	(ii) assist in establishing State, local,
17	Tribal, and territorial disaster plans to ad-
18	dress the needs of both rural and urban
19	populations;
20	(iii) in carrying out activities under
21	the grant, conduct sufficient outreach to
22	centers for independent living, VOADs,
23	and other nongovernmental organizations,
24	including organizations that represent and
25	are comprised of covered individuals;

1	(iv) include covered individuals in a
2	meaningful way in the development and
3	execution of activities carried out under
4	the grant; and
5	(v) communicate information on the
6	programs and systems developed under the
7	grant, in accessible formats and languages,
8	including American Sign Language, of the
9	communities being served.
10	(f) Priority.—In awarding grants for activities de-
11	scribed in this section, the Secretary shall give priority to
12	eligible entities that—
13	(1) demonstrate a minimum of 3 years of expe-
14	rience in actively conducting disability inclusive and
15	older adult inclusive disaster management;
16	(2) propose activities to address the prepared-
17	ness, response, recovery, and mitigation needs of
18	covered individuals;
19	(3) propose activities to address leadership de-
20	velopment in State, local, Tribal, and territorial
21	agencies and covered individual advocacy organiza-
22	tions;
23	(4) demonstrate ability to provide training that
24	prevents bias due to disability or age, and that uses

- experiential approaches and does not rely on simulations;
 - (5) demonstrate expertise concerning the obligation to prevent discrimination against covered individuals on the basis of disability and age in programs and provide activities and specific plans for achieving and maintaining physical access, program access, and effective communication for covered individuals throughout all grant activities;
 - (6) demonstrate that the eligible entity involved will use measurable collaboration and partnership strategies with State, local, Tribal, and territorial agencies, centers for independent living, VOADs, and other nongovernmental organizations, including organizations that represent and are comprised of covered individuals;
 - (7) demonstrate that the eligible entity will use measurable disaster outcomes strategies in carrying out grant activities;
 - (8) demonstrate the ability to quickly create products, such as videos, fact sheets, guidelines, and checklists, to be used in disaster management;
 - (9) employ constituents of the entity in decisionmaking positions;

1	(10) provide disability inclusive and older adult
2	inclusive disaster management leadership skills de-
3	velopment;
4	(11) demonstrate awareness of available re-
5	sources in the community for meeting the prepared-
6	ness, response, recovery, and mitigation needs of
7	covered individuals; and
8	(12) demonstrate expertise in promoting the
9	use of universal design (as defined in section 3 of
10	the Higher Education Act of 1965 (20 U.S.C.
11	1003)), the philosophy of independent living (within
12	the meaning of that philosophy in title VII of the
13	Rehabilitation Act of 1973 (29 U.S.C. 796 et seq.)).
14	intersectionality imperatives, and the social model of
15	disability.
16	(g) Use of Funds.—
17	(1) In general.—Grant funds made available
18	under this section shall be used only for activities
19	described in and approved by the Secretary as a part
20	of an application submitted under subsection (e), to
21	carry out—
22	(A) a strategy designed to ensure the in-
23	clusion of covered individuals in the preparation
24	(including planning) for response to recovery

from, and mitigation of disasters; and

- 1 (B) research to enhance the activities de-2 scribed in subparagraph (A), using not more 3 than 25 percent of the grant funds to carry out 4 that research.
 - (2) Activities.—Such activities may include initiatives that provide comprehensive training, technical assistance, development of funding sources, and support to State, local, Tribal, and territorial disaster relief, public health, and social service agencies and stakeholder groups, in order to ensure that, in carrying out disaster management planning and programs, the agencies and groups address the inclusion, civil rights, and needs of covered individuals by—
 - (A) hiring personnel with direct knowledge of and experience with meeting the civil rights of covered individuals to be free from discrimination on the basis of disability or age in programs and activities;
 - (B) training staff of State, local, Tribal, and territorial disaster relief, public health, and social service agencies on the needs and civil right of covered individuals, preferably through training by experts who are, collectively, individuals with disabilities and older adults;

- 1 (C) creating partnerships between eligible 2 entities, State, local, Tribal, and territorial dis-3 aster relief, public health, and social service 4 agencies, centers for independent living, 5 VOADs, and other nongovernmental organiza-6 tions, including organizations that represent 7 and are comprised of covered individuals;
 - (D) assisting in the development and implementation, in partnership with State, local, Tribal, and territorial disaster relief, public health, and social service agencies, of plans that will provide for a continuum of services to remove barriers to full engagement for covered individuals during a disaster and in preparedness (including planning) for, response to, recovery from, and mitigation of a disaster;
 - (E) assisting in the creation of standards and identification of funding sources for rebuilding disaster-damaged housing and new housing that is accessible, affordable, and disaster-resilient;
 - (F) assisting in the creation of standards for homeowner and flood insurance coverage for rebuilding disaster-damaged housing and new

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	housing that is accessible, affordable, and dis-
2	aster-resilient;
3	(G) establishing universal design and ac-
4	cessibility standards, and establishing specifica-
5	tions for visitability (based on the visitability
6	standards), for achieving and maintaining equal
7	access for covered individuals throughout all
8	hazard mitigation and disaster resilience activi-
9	ties;
10	(H) establishing initiatives to increase new
11	and transferred technology and innovations to
12	solve notification, evacuation, health mainte-
13	nance, and other barriers for covered individ-
14	uals before, during, and after disasters; and
15	(I) conducting research, in partnership
16	with covered individuals, that will contribute to
17	knowledge and strategies to—
18	(i) decrease injuries, deaths, and harm
19	to covered individuals;
20	(ii) create inclusive disaster prepared-
21	ness, recovery, response, and mitigation
22	strategies for State, local, Tribal, and ter-
23	ritorial agencies, centers for independent
24	living, VOADs, and other nongovernmental

organizations, including organizations that

1	represent and are comprised of covered in-
2	dividuals;

- (iii) preserve community living options and access to needed services and supports for covered individuals during post-disaster periods; and
- (iv) conduct longitudinal studies that create and maintain datasets to assist in the understanding of Federal, State, local, Tribal, and territorial policies designed to reduce the negative impact of disasters on covered individuals and protect the civil right of covered individuals to be free from discrimination on the basis of disability or age in programs and activities.
- (3) STANDARDS AND GUIDELINES.—The Secretary shall establish standards and guidelines for activities supported by a grant under this section. Such standards and guidelines shall be developed with the input of stakeholder groups. In a situation in which a refinement or adaptation of the standards or guidelines is made necessary by a local circumstance, the Secretary shall enter into negotiations with an eligible entity applying for such a

1	grant for a project in the affected area, to refine or
2	adapt the standards and guidelines for the project
3	(h) Individual Rights.—Notwithstanding any
4	other provision of this section, no entity, agency, or group
5	assisted under this section shall take any action that in-
6	fringes in any manner on the civil right of covered individ-
7	uals to be free from discrimination on the basis of dis-
8	ability or age in programs and activities.
9	(i) Reports.—Not later than January 31 of fiscal
10	years 2024 and 2026, the Secretary shall submit to Con-
11	gress a report describing the activities carried out under
12	this section during the preceding 2 fiscal years.
13	(j) Authorization of Appropriations.—There is
14	authorized to be appropriated to carry out this section
15	\$50,000,000 for each of fiscal years 2022 through 2026.
16	SEC. 7. PROJECTS OF NATIONAL SIGNIFICANCE.
17	(a) Definitions.—In this section:
18	(1) Eligible enti-
19	ty" means an entity or partnership of entities that—
20	(A) submits an application to the Sec-
21	retary at such time, in such manner, and con-
22	taining such information as the Secretary may
23	reasonably require;
24	(B) is or includes an institution (which
25	may be an institution of higher education), or

1	a nongovernmental organization, that focuses
2	on—
3	(i) serving the needs of individuals
4	with disabilities; or
5	(ii) serving the needs of older adults;
6	(C) in the case of an entity or partnership
7	with a disability focus, has a cross-disability
8	service focus;
9	(D) has experience in conducting training,
10	technical assistance, and research pertaining to
11	consumer-directed community support services
12	for covered individuals;
13	(E) includes covered individuals in posi-
14	tions of leadership in the planning, manage-
15	ment, and operation of the programs of train-
16	ing, technical assistance, and research;
17	(F) has knowledge and experience per-
18	taining to the implementation and enhancement
19	of systemic and effective engagement policies,
20	programs, and activities that promote the inclu-
21	sion, needs, and civil right of covered individ-
22	uals in preparation for, response to, recovery
23	from, and mitigation of disasters; and

1	(G) has, or will establish, an advisory
2	council or similar entity, of which at least half
3	of the members are covered individuals.
4	(2) Institution of higher education.—The
5	term "institution of higher education" has the
6	meaning given the term in section 6(b).
7	(b) Grants, Contracts, and Cooperative
8	AGREEMENTS.—
9	(1) In General.—The Secretary shall award
10	grants to, or enter into contracts or cooperative
11	agreements with, eligible entities on a competitive
12	basis to carry out projects of national significance
13	that—
14	(A) create opportunities for individuals
15	with disabilities and older adults to directly con-
16	tribute to improving preparation for, recovery
17	from, response to, and mitigation of disasters;
18	(B) support the development of State,
19	local, Tribal, and territorial policies that rein-
20	force and promote the inclusion of individuals
21	with disabilities and older adults in Federal,
22	State, local, Tribal, and territorial community
23	preparation for disasters; and
24	(C) support research that—

1	(i) tracks, in the short-term and long-
2	term, the effects of disasters on individuals
3	with disabilities and older adults;
4	(ii) identifies evidence-based practices
5	that enhance inclusion of individuals with
6	disabilities and older adults to participate
7	in and lead preparation for disasters at
8	Federal, State, local, Tribal, and territorial
9	levels;
10	(iii) leads to the creation of strategies
11	and procedures to implement community
12	level practices that decrease deaths, inju-
13	ries, and harm resulting from disasters to
14	individuals with disabilities and older
15	adults;
16	(iv) contributes to the protection of
17	the civil right of covered individuals with
18	disabilities and older adults to be free from
19	discrimination on the basis of disability or
20	age in programs and activities, and self-de-
21	termination of those individuals and
22	adults, while also promoting their safety
23	and well-being during and following disas-
24	ters;

1	(v) contributes to the development of
2	Federal, State, local, Tribal, and territorial
3	policies that enhance collaboration among
4	governmental entities, centers for inde-
5	pendent living, VOADs, and other non-
6	governmental organizations, including or-
7	ganizations that represent and are com-
8	prised of covered individuals, to improve
9	the inclusion of covered individuals in
10	preparation for, response to, recovery from,
11	and mitigation of disasters; and
12	(vi) contributes to other efforts, as de-
13	termined by the Secretary, to advance the
14	purposes of this section.
15	(2) Amount, quantity, and duration.—In
16	awarding grants or entering into contracts or coop-
17	erative agreements under this section, the Secretary
18	shall—
19	(A) to the extent practicable, ensure that
20	each such grant, contract, or cooperative agree-
21	ment is for an amount that is not less than
22	\$1,000,000 and not more than \$3,000,000;
23	(B) award or enter into not less than 4
24	grants, contracts, or cooperative agreements;
25	and

1	(C) ensure that each such grant, contract,
2	or cooperative agreement is for a period of not
3	less than 3 years and not more than 5 years.
4	SEC. 8. NATIONAL COMMISSION ON DISABILITY RIGHTS
5	AND DISASTERS.
6	Section 2811C of the Public Health Service Act (42
7	U.S.C. 300hh–10d) is amended—
8	(1) in subsection (c)—
9	(A) in paragraph (1), by striking "17
10	members" and inserting "44 members";
11	(B) in paragraph (2), by adding at the end
12	the following:
13	"(N) 11 members, representing the dis-
14	ability community and reflecting the diverse
15	characteristics of its members, who shall—
16	"(i) represent individuals with disabil-
17	ities with a wide variety of disaster experi-
18	ences, including cross-disability representa-
19	tion;
20	"(ii) be geographically diverse;
21	"(iii) be ethnically and racially di-
22	verse;
23	"(iv) be of diverse ages, and include
24	older adults;

1	"(v) represent both genders, and in-
2	clude members that represent a variety of
3	sexual orientations and gender identities;
4	"(vi) include veterans; and
5	"(vii) be linguistically diverse;
6	"(O) 1 representative from each of—
7	"(i) a coastal State emergency man-
8	agement agency with an employee in a po-
9	sition with established duties relating to in-
10	tegration of individuals with disabilities or
11	to addressing access and functional needs;
12	"(ii) a noncoastal State emergency
13	management agency with an employee in a
14	position described in clause (i);
15	"(iii) a Tribal emergency management
16	agency with an employee in a position de-
17	scribed in clause (i);
18	"(iv) a territorial emergency manage-
19	ment agency with an employee in a posi-
20	tion described in clause (i);
21	"(v) a nongovernmental organization
22	providing disaster preparedness and re-
23	sponse services;
24	"(vi) a local urban disaster manage-
25	ment entity, which representative has dis-

1	ability inclusive emergency management
2	experience;
3	"(vii) a local rural disaster manage-
4	ment entity, which representative has dis-
5	ability inclusive emergency management
6	experience;
7	"(viii) a local disability organization
8	with a cross-disability focus;
9	"(ix) a State disability organization
10	with a cross-disability focus;
11	"(x) a national disability organization
12	with a cross-disability focus;
13	"(xi) a national older adults organiza-
14	tion;
15	"(xii) the Council of the Inspectors
16	General on Integrity and Efficiency;
17	"(xiii) a low-income housing organiza-
18	tion, who has expertise in the civil rights
19	of disaster-affected covered individuals;
20	and
21	"(xiv) a representative of a legal serv-
22	ices agency with expertise in the civil
23	rights of disaster-affected covered individ-
24	uals;
25	"(P) the Secretary of Transportation;

1	"(Q) the Director of Disability Policy for
2	the Domestic Policy Council."; and
3	(C) by adding at the end the following:
4	"(3) Definitions.—In this section, the terms
5	'access and functional needs', 'civil rights', 'covered
6	individual', 'disability inclusive emergency manage-
7	ment experience', 'disaster', 'individuals with disabil-
8	ities', 'older adult', and 'State' have the meanings
9	given the terms in section 4 of the REAADI for Dis-
10	asters Act.";
11	(2) by redesignating subsection (g) as sub-
12	section (h);
13	(3) by inserting after subsection (f) the fol-
14	lowing:
15	"(g) Authorization of Appropriations.—There
16	is authorized to be appropriated to carry out this section
17	\$500,000 for each of fiscal years 2022 through 2025.";
18	and
19	(4) in subsection (h), as so redesignated—
20	(A) in paragraph (1), by striking "on Sep-
21	tember 30, 2023" and inserting "3 years after
22	the date of enactment of the REAADI for Dis-
23	asters Act''; and
24	(B) in paragraph (2), by striking "October
25	1, 2022" and inserting "2 years after the date

1	of enactment of the REAADI for Disasters
2	Act".
3	SEC. 9. REVIEW OF SETTLEMENT AGREEMENTS RELATED
4	TO DISASTERS AND INDIVIDUALS WITH DIS-
5	ABILITIES AND OLDER ADULTS.
6	(a) Definitions.—In this section:
7	(1) CHIEF OF THE DISABILITY RIGHTS SEC-
8	TION.—The term "Chief of the Disability Rights
9	Section" means the Chief of the Disability Rights
10	Section of the Civil Rights Division of the Depart-
11	ment of Justice.
12	(2) COMMITTEE.—The term "Committee"
13	means the Disability and Disaster Preparedness Ad-
14	visory Committee established under subsection (b).
15	(3) Covered committee of congress.—The
16	term "covered committee of Congress" means—
17	(A) the Committee on Health, Education,
18	Labor, and Pensions and the Committee on
19	Homeland Security and Governmental Affairs
20	of the Senate; and
21	(B) the Committee on Transportation and
22	Infrastructure, the Committee on Education
23	and Labor, and the Committee on Energy and
24	Commerce of the House of Representatives.

1	(4) COVERED SETTLEMENT AGREEMENT.—The
2	term "covered settlement agreement" means a set-
3	tlement agreement—
4	(A) entered into by the United States dur-
5	ing the period beginning on January 1, 2005,
6	and ending on the first December 31 after the
7	date of enactment of this Act; and
8	(B) that relates to a potential violation of
9	the Rehabilitation Act of 1973 (29 U.S.C. 701
10	et seq.) or the Americans with Disabilities Act
11	of 1990 (42 U.S.C. 12101 et seq.) in connec-
12	tion with the preparation for, response to, re-
13	covery from, or mitigation of a disaster.
14	(b) Establishment of Committee.—There is es-
15	tablished an advisory committee, to be known as the "Dis-
16	ability and Disaster Preparedness Advisory Committee" to
17	review covered settlement agreements.
18	(c) Membership.—
19	(1) In general.—Not later than 60 days after
20	the date of enactment of this Act, the Attorney Gen-
21	eral shall appoint the members of the Committee,
22	which shall include—
23	(A) employees of the Department of Jus-
24	tice; and

1	(B) not less than 3 disability rights advo-
2	cates who—
3	(i) are not employees of the Federal
4	Government;
5	(ii) are individuals with disabilities;
6	and
7	(iii) have disability inclusive emer-
8	gency management experience.
9	(2) Period of appointment; vacancies.—
10	(A) IN GENERAL.—A member of the Com-
11	mittee shall be appointed for the life of the
12	Committee.
13	(B) VACANCIES.—Any vacancy in the
14	Committee—
15	(i) shall not affect the powers of the
16	Committee; and
17	(ii) shall be filled in the same manner
18	as the original appointment.
19	(3) Chairperson and vice chairperson.—
20	The members of the Committee shall elect a Chair-
21	person and a Vice Chairperson from among the
22	members, not less than 1 of whom shall be a mem-
23	ber appointed under paragraph (1)(B).
24	(4) Meetings.—

1	(A) In General.—The Committee shall
2	meet at the call of the Chairperson.
3	(B) Quorum.—A majority of the members
4	of the Committee shall constitute a quorum, but
5	a lesser number of members may hold hearings.
6	(d) Duties.—The Committee shall—
7	(1) conduct a review of each covered settlement
8	agreement;
9	(2) review annual reports and recommendations
10	provided to each covered committee of Congress re-
11	lating to addressing the needs of covered individuals
12	in the preparation for, response to, recovery from, or
13	mitigation of a disaster;
14	(3) not later than 1 year after the date of en-
15	actment of this Act, submit a report containing the
16	findings and recommendations of the Committee
17	to—
18	(A) each covered committee of Congress;
19	(B) any other entity of Congress with ju-
20	risdiction over matters relating to addressing
21	the needs of covered individuals in the prepara-
22	tion for, response to, recovery from, or mitiga-
23	tion of a disaster;
24	(C) the Attorney General;
25	(D) the Secretary of Education;

1	(E) the Secretary of Homeland Security;
2	(F) the Secretary of Health and Human
3	Services;
4	(G) the Secretary of Transportation; and
5	(H) the President, through the Director of
6	Disability Policy for the Domestic Policy Coun-
7	cil; and
8	(4) provide the comments and recommendations
9	described in section $10(b)(2)$.
10	(e) Powers of Committee.—
11	(1) Hearings.—The Committee may hold such
12	hearings, sit and act at such times and places, take
13	such testimony, and receive such evidence as the
14	Committee considers advisable to carry out this sec-
15	tion.
16	(2) Information from federal agencies.—
17	(A) In General.—The Committee may
18	secure directly from any Federal department or
19	agency such information as the Committee con-
20	siders necessary to carry out this section.
21	(B) Furnishing information.—On re-
22	quest of the Chairperson of the Committee, the
23	head of the department or agency shall furnish
24	the information to the Committee.

- (C) DISABILITY RIGHTS SECTION.—The Chief of the Disability Rights Section shall sub-mit to the Committee a report on the oversight of covered settlement agreements a sufficient period of time before the date specified in sub-section (d)(3) to allow the Committee to review the report and include the report of the Chief of the Disability Rights Section in the report of the Committee under subsection (d)(3).
 - (3) Postal services.—The Committee may use the United States mails in the same manner and under the same conditions as other departments and agencies of the Federal Government.

(f) COMMITTEE PERSONNEL MATTERS.—

(1) Compensation of members.—

(A) IN GENERAL.—A member of the Committee who is not an officer or employee of the Federal Government shall be compensated at a rate equal to the daily equivalent of the annual rate of basic pay prescribed for level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which the member is engaged in the performance of the duties of the Committee.

- (B) Federal members.—A member of the Committee who is an officer or employee of the United States shall serve without compensation in addition to that received for service as an officer or employee of the United States.
 - (2) Travel expenses.—A member of the Committee shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their home or regular places of business in the performance of services for the Committee.

(3) Staff.—

- (A) In General.—The Chairperson of the Committee may, without regard to the civil service laws (including regulations), appoint and terminate an executive director and such other additional personnel as may be necessary to enable the Committee to perform the duties of the Committee, except that the employment of an executive director shall be subject to confirmation by the Committee.
- (B) COMPENSATION.—The Chairperson of the Committee may fix the compensation of the executive director and other personnel without

- regard to chapter 51 and subchapter III of
 chapter 53 of title 5, United States Code, relating to classification of positions and General
 Schedule pay rates, except that the rate of pay
 for the executive director and other personnel
 may not exceed the rate payable for level V of
 the Executive Schedule under section 5316 of
 that title.
 - (4) Detail of government employees.—
 Any Federal Government employee may be detailed to the Committee without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege.
 - (5) PROCUREMENT OF TEMPORARY AND INTER-MITTENT SERVICES.—The Chairperson of the Committee may procure temporary and intermittent services under section 3109(b) of title 5, United States Code, at rates for individuals which do not exceed the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule under section 5316 of that title.
- 22 (g) TERMINATION OF COMMITTEE.—The Committee 23 shall terminate 90 days after the date on which the Com-24 mittee submits the report required under subsection 25 (d)(3).

9

10

11

12

13

14

15

16

17

18

19

20

- 1 (h) Reports by Disability Rights Section.—On 2 and after the date on which the Committee submits the 3 report required under subsection (d)(3), the Chief of the 4 Disability Rights Section shall publish an annual report 5 on the oversight of settlement agreements relating to disaster preparation, response, recovery, and mitigation ac-6 7 tivities. 8 SEC. 10. GAO REPORT ON PAST USE OF DISASTER FUNDS. 9 (a) Investigation.—Not later than 60 days after 10 the date of enactment of this Act, the Comptroller General of the United States shall begin to conduct an investiga-12 tion of whether, on or after January 1, 2005, Federal agencies have complied with the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seg.), and the Reha-14 15 bilitation Act of 1973 (29 U.S.C. 701 et seq.), in expending Federal funds to prepare for, respond to, recover from, 16 17 or mitigate disasters, including whether and, if so, how 18 such funds were used to ensure accessibility to services 19 and supports for individuals with disabilities and older 20 adults. 21 (b) Report.— (1) IN GENERAL.—Not later than 1 year after 22 23 the date of enactment of this Act, the Comptroller
- 25 issue a report on the investigation conducted under

General shall, in accordance with paragraph (2),

subsection (a), along with recommendations for remediation of any misexpenditures identified.

(2) Review.—

(A) IN GENERAL.—Prior to issuing the report under paragraph (1), the Comptroller General shall obtain comments and recommendations on a draft version of the report, including the recommendations described in subparagraph (B), from the National Advisory Committee on Individuals with Disabilities and Disasters established under section 2811C of the Public Health Service Act (42 U.S.C. 300hh–10d) and the Disability and Disaster Preparedness Advisory Committee established under section 9(b) (referred to in this paragraph as the "Committees"), and any other agency determined appropriate by the Secretary.

(B) COMMITTEE RECOMMENDATIONS ON ADDITIONAL SOURCES.—The recommendations obtained under subparagraph (A) shall include recommendations from the Committees regarding additional sources the Comptroller General may interview for purposes of the investigation under subsection (a).