

116TH CONGRESS 2D SESSION

H. R. 8704

To amend title IV of the Social Security Act to reauthorize the grant program to promote responsible fatherhood, to modernize the child support enforcement program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 30, 2020

Mr. Danny K. Davis of Illinois introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend title IV of the Social Security Act to reauthorize the grant program to promote responsible fatherhood, to modernize the child support enforcement program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; DEFINI-
- 4 TION.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Strengthening Families for Success Act of 2020".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:

Sec. 1. Short title; table of contents; definition.

TITLE I—PROMOTING RESPONSIBLE FATHERHOOD AND STRENGTHENING LOW-INCOME FAMILIES

Sec. 101. Reauthorization of healthy marriage promotion and responsible fatherhood grants.

TITLE II—IMPROVING RESOURCES FOR DOMESTIC VIOLENCE AND FAMILY STRENGTHENING

- Sec. 201. Best practices for coordination of policy to address domestic violence and family engagement.
- Sec. 202. Grants supporting healthy family partnerships for domestic violence intervention and prevention.
- Sec. 203. Procedures to address domestic violence.

TITLE III—MODERNIZATION OF CHILD SUPPORT ENFORCEMENT

- Sec. 301. Pilot program to stay automatic child support enforcement against non-custodial parents participating in a healthy marriage or responsible fatherhood program.
- Sec. 302. Closure of certain child support enforcement cases.

TITLE IV—PARENTING TIME SERVICES PILOT PROGRAM

Sec. 401. Parenting time services pilot program.

TITLE V—IMPROVEMENTS TO THE CHILD SUPPORT PASS-THROUGH REQUIREMENTS

- Sec. 501. Child support pass-through program improvements.
- Sec. 502. Improving State documentation and reporting of child support collection data.

TITLE VI—PROGRAM FLEXIBILITY DURING THE COVID-19 PANDEMIC

- Sec. 601. Emergency TANF flexibility.
- Sec. 602. 2020 recovery rebates not subject to reduction or offset with respect to past-due support.
- Sec. 603. Protection of 2020 recovery rebates.

TITLE VII—EFFECTIVE DATE

Sec. 701. Effective date.

- 1 (c) Secretary Defined.—In this Act, the term
- 2 "Secretary" means the Secretary of Health and Human
- 3 Services.

1	TITLE I—PROMOTING RESPON-
2	SIBLE FATHERHOOD AND
3	STRENGTHENING LOW-IN-
4	COME FAMILIES
5	SEC. 101. REAUTHORIZATION OF HEALTHY MARRIAGE PRO-
6	MOTION AND RESPONSIBLE FATHERHOOD
7	GRANTS.
8	(a) Voluntary Participation.—
9	(1) Assurance.—Section 403(a)(2)(A)(ii)(II)
10	of the Social Security Act (42 U.S.C.
11	603(a)(2)(A)(ii)(II)) is amended—
12	(A) in item (aa), by striking "and" after
13	the semicolon;
14	(B) in item (bb), by striking the period
15	and inserting a semicolon; and
16	(C) by adding at the end the following:
17	"(cc) if the entity is a State
18	or an Indian tribe or tribal orga-
19	nization, to not condition the re-
20	ceipt of assistance under the pro-
21	gram funded under this part,
22	under a program funded with
23	qualified State expenditures (as
24	defined in section
25	409(a)(7)(B)(i), or under a pro-

1	gram funded under part B or E
2	of this title, on enrollment or
3	participation in any such pro-
4	grams; and
5	"(dd) to permit any partici-
6	pant in a program or activity
7	funded under this paragraph, in-
8	cluding an individual whose par-
9	ticipation is specified in the indi-
10	vidual responsibility plan devel-
11	oped for the individual in accord-
12	ance with section 408(b), to
13	transfer to another such program
14	or activity upon notification to
15	the entity and the State agency
16	responsible for administering the
17	State program funded under this
18	part.".
19	(2) Prohibition.—Section 408(a) of such Act
20	(42 U.S.C. 608(a)) is amended by adding at the end
21	the following:
22	"(13) Ban on conditioning receipt of
23	TANF OR CERTAIN OTHER BENEFITS ON PARTICIPA-
24	TION IN A HEALTHY MARRIAGE OR RESPONSIBLE
25	FATHERHOOD PROGRAM.—A State to which a grant

- 1 is made under section 403 shall not condition the re-2 ceipt of assistance under the State program funded 3 under this part, under a program funded with qualified State expenditures (as defined in section 5 409(a)(7)(B)(i)), or under a program funded under 6 part B or E of this title, on participation in a 7 healthy marriage promotion activity (as defined in 8 section 403(a)(2)(A)(iii)) or in an activity promoting 9 defined responsible fatherhood (as in section 10 403(a)(2)(C)(ii)).".
 - (3) Penalty.—Section 409(a) of such Act (42 U.S.C. 609(a)) is amended by adding at the end the following:
 - "(17) Penalty for conditioning receipt of tanf or certain other benefits on participation in a healthy marriage or responsible fatherhood program.—If the Secretary determines that a State has violated section 408(a)(13) during a fiscal year, the Secretary shall reduce the grant payable to the State under section 403(a)(1) for the immediately succeeding fiscal year by an amount equal to 5 percent of the State family assistance grant."

11

12

13

14

15

16

17

18

19

20

21

22

1	(b) ALIGNMENT OF ENTITIES ELIGIBLE FOR GRANTS
2	AND TECHNICAL ASSISTANCE.—Section 403(a)(2) of such
3	Act (42 U.S.C. 603(a)(2)) is further amended—
4	(1) in subparagraph (A)—
5	(A) in clause (i), by inserting "territories,"
6	after "States,"; and
7	(B) by adding at the end the following:
8	"(iv) Eligible entities.—States,
9	territories, Indian tribes and tribal organi-
10	zations, public or private entities, and non-
11	profit community entities, including reli-
12	gious organizations, are eligible to be
13	awarded funds made available under this
14	paragraph for the purpose of carrying out
15	healthy marriage promotion activities, for
16	the purpose of carrying out activities pro-
17	moting responsible fatherhood, or for both
18	such purposes.
19	"(v) Territory defined.—For pur-
20	poses of awarding funds under this para-
21	graph, the term 'territory' means the Com-
22	monwealth of Puerto Rico, the United
23	States Virgin Islands, Guam, American
24	Samoa, and the Commonwealth of the
25	Northern Mariana Islands."; and

1	(2) in subparagraph (C)(i), by striking "and
2	public" and inserting "public or private entities,".
3	(c) Territory and Tribal Set-Aside; Elimi-
4	NATION OF PREFERENCE PROVISION.—Section
5	$403(a)(2)(E)$ of such Act $(42\ U.S.C.\ 603(a)(2)(E))$ is
6	amended to read as follows:
7	"(E) Funding for territories and in-
8	DIAN TRIBES AND TRIBAL ORGANIZATIONS.—
9	"(i) In general.—Of the amounts
10	made available under subparagraph (D)
11	for a fiscal year, not less than 10 of the
12	awards made by the Secretary of such
13	funds for fiscal year 2021 or any fiscal
14	year thereafter for the purpose of carrying
15	out healthy marriage promotion activities,
16	activities promoting responsible fatherhood,
17	or both, (excluding any award under sub-
18	paragraph (B)(i) for any fiscal year), shall
19	be made to a territory or an Indian tribe
20	or tribal organization.
21	"(ii) Clarification of eligibility
22	OF TRIBAL CONSORTIUMS.—A tribal con-
23	sortium of Indian tribes or tribal organiza-
24	tions may be awarded funds under this
25	paragraph for the purpose of carrying out

1	healthy marriage promotion activities, ac-
2	tivities promoting responsible fatherhood,
3	or both.".
4	(d) Activities Promoting Responsible Father-
5	HOOD.—Section 403(a)(2)(C)(ii) of such Act (42 U.S.C.
6	603(a)(2)(C)(ii)) is amended—
7	(1) in subclause (I), by striking "marriage or
8	sustain marriage" and inserting "healthy relation-
9	ships and marriages or to sustain healthy relation-
10	ships or marriages";
11	(2) in subclause (II), by inserting "educating
12	youth who are not yet parents about the economic,
13	social, and family consequences of early parenting,
14	helping participants in fatherhood programs work
15	with their own children to break the cycle of early
16	parenthood," after "child support payments,"; and
17	(3) in subclause (III)—
18	(A) by striking "fathers" and inserting
19	"parents (with priority for low-income non-
20	custodial parents)"; and
21	(B) by inserting "employment training for
22	both parents and for other family members,"
23	after "referrals to local employment training
24	initiatives,".

1	(e) Ensuring Healthy Marriage Promotion
2	AND RESPONSIBLE FATHERHOOD ACTIVITIES CAN BE
3	OFFERED DURING PUBLIC HEALTH EMERGENCIES.—
4	(1) In General.—Section 403(a)(2)(A)(ii)(I)
5	of such Act (42 U.S.C. 603(a)(2)(A)(ii)(I)) is
6	amended—
7	(A) in each of items (aa) and (bb), by
8	striking "and" after the semicolon; and
9	(B) by adding at the end the following:
10	"(ce) how, and the extent to
11	which, funds awarded will be
12	used by the entity for technology
13	and access to broadband in order
14	to carry out healthy marriage
15	promotion activities, activities
16	promoting responsible father-
17	hood, or both, remotely during a
18	public health emergency; and
19	"(dd) how the entity will
20	sustain continuity of critical serv-
21	ices, specifying the scope of the
22	critical services to be maintained,
23	and the ability of the entity to be
24	able to resume providing such
25	services within 3 weeks of the be-

1	ginning of a public health emer-
2	gency or other incident that com-
3	promises the ability of the entity
4	to deliver such services in-person,
5	by telephone, or virtually; and".
6	(2) Public Health Emergency Defined.—
7	Section 403(a)(2)(A) of such Act (42 U.S.C.
8	603(a)(2)(A)) is further amended—
9	(A) by redesignating clauses (iv) and (v)
10	(as added by subsection $(b)(1)$) as clauses (v)
11	and (vi), respectively; and
12	(B) by inserting after clause (iii) the fol-
13	lowing:
14	"(iv) Public Health Emergency
15	DEFINED.—In clause (ii), the term 'public
16	health emergency' means—
17	"(I) a national or public health
18	emergency declared by the President
19	or the Secretary, including—
20	"(aa) a major disaster relat-
21	ing to public health declared by
22	the President under section 401
23	of the Robert T. Stafford Dis-
24	aster Relief and Emergency As-
25	sistance Act (42 U.S.C. 5170);

1	"(bb) an emergency relating
2	to public health declared by the
3	President under section 501 of
4	the Robert T. Stafford Disaster
5	Relief and Emergency Assistance
6	Act (42 U.S.C. 5191); or
7	"(cc) a public health emer-
8	gency declared by the Secretary
9	under section 319 of the Public
10	Health Service Act (42 U.S.C.
11	247d); or
12	"(II) an emergency relating to
13	public health that has been declared
14	by a Governor or other appropriate of-
15	ficial of any State, the District of Co-
16	lumbia, or commonwealth, territory,
17	or locality of the United States.".
18	(f) Measuring Outcomes for Eligible Fami-
19	Lies.—Section 403(a)(2) of such Act (42 U.S.C.
20	603(a)(2)), as amended by the preceding subsections of
21	this section, is further amended—
22	(1) in subparagraph (A)—
23	(A) in clause (ii)—
24	(i) in subclause (I)(dd), by striking
25	"and" after the semicolon;

1	(ii) in subclause (II)—
2	(I) in item (cc), by striking
3	"and" after the semicolon;
4	(II) in item (dd), by striking the
5	period at the end and inserting ";
6	and"; and
7	(III) by adding at the end the
8	following:
9	"(ee) to submit the report
10	required under clause (vi); and";
11	and
12	(iii) by adding at the end the fol-
13	lowing:
14	"(III) provides, subject to the ap-
15	proval of the Secretary, for evalua-
16	tions of the activities carried out
17	using each grant made under this
18	paragraph that satisfy the require-
19	ments of subparagraph (F)."; and
20	(B) by adding at the end the following:
21	"(vii) Requirements relating to
22	OUTCOMES FOR MEASURING IMPROVE-
23	MENTS.—
24	"(I) Report on improvements
25	AFTER 3 VEARS—Not later than 30

1 days after the end of the 3rd year in 2 which an eligible entity conducts pro-3 grams or activities with funds made 4 available under this paragraph, the entity shall submit a report to the 6 Secretary demonstrating the extent to 7 which the programs and activities car-8 ried out with such funds made quan-9 tifiable, measurable improvements in 10 the areas identified in the entity's ap-11 plication in accordance with clause (ii)(III). 12 13 "(II) TECHNICAL ASSISTANCE.— 14 The Secretary shall provide technical 15 assistance to help the eligible entity 16 develop and implement ways to evalu-17 ate and improve outcomes for eligible 18 families. The Secretary may provide 19 the technical assistance directly or 20 through grants, contracts, or coopera-21 tive agreements. 22 "(III) ADVISORY PANEL.—The 23 Secretary shall establish an advisory 24 panel for purposes of obtaining rec-

ommendations regarding the technical

1 assistance provided to entities in ac-2 cordance with subclause (II). 3 "(IV) FINAL REPORT.—Not later than December 31 of the first calendar year that begins after October 6 1 of the 5th consecutive fiscal year for 7 which an eligible entity conducts pro-8 grams or activities with funds made 9 available under this paragraph, and 10 every 5th such fiscal year thereafter 11 (beginning with funds awarded for fis-12 cal year 2021), the eligible entity shall 13 submit a report to the Secretary dem-14 onstrating the extent to which the 15 programs and activities carried out 16 with such funds made quantifiable, 17 measurable improvements in the areas 18 identified in the entity's application 19 for funding for such 5 fiscal years. 20 "(V) Report to congress.— 21 Not later than March 31, 2026, and 22 annually thereafter, the Secretary 23 shall submit a report to the Com-24 mittee on Ways and Means of the 25 House of Representatives and the

1	Committee on Finance of the Senate
2	on the programs and activities carried
3	out with funds made available under
4	this paragraph based on the most re-
5	cent final reports submitted under
6	subclause (IV). Each report submitted
7	under this subclause shall identify the
8	programs and activities carried out
9	with funds made available under this
10	paragraph which made quantifiable,
11	measurable improvements and in
12	which outcome areas."; and
13	(2) by adding at the end the following new sub-
14	paragraph:
15	"(F) Evaluation requirements.—
16	"(i) In general.—For purposes of
17	subparagraph (A)(ii)(III), an evaluation
18	satisfies the requirements of this subpara-
19	graph if—
20	"(I) the evaluation is designed
21	to—
22	"(aa) build evidence of the
23	effectiveness of the activities car-
24	ried out using each grant made
25	under this paragraph;

1	"(bb) determine the lessons
2	learned (including barriers to
3	success) from such activities; and
4	"(cc) to the extent prac-
5	ticable, help build local evaluation
6	capacity, including the capacity
7	to use evaluation data to inform
8	continuous program improve-
9	ment; and
10	"(II) the evaluation includes re-
11	search designs that encourage innova-
12	tion and reflect the nature of the ac-
13	tivities undertaken, successful imple-
14	mentation efforts, and the needs of
15	the communities, without prioritizing
16	efficacy research over effectiveness re-
17	search.
18	"(ii) Randomized controlled
19	TRIALS.—An evaluation conducted in ac-
20	cordance with subparagraph (A)(ii)(III)
21	and this subparagraph may, but shall not
22	be required to, include a randomized con-
23	trolled trial.
24	"(iii) Outcomes.—Outcomes of inter-
25	est for an evaluation conducted in accord-

1	ance with subparagraph (A)(ii)(III) and
2	this subparagraph shall include, but are
3	not limited to, the following:
4	"(I) Relationship quality between
5	custodial and non-custodial parents.
6	"(II) Family economic wellbeing,
7	including receipt of public benefits
8	and access to employment services
9	and education.
10	"(III) Payment of child support
11	by non-custodial parents, non-finan-
12	cial contributions, and involvement in
13	child-related activities.
14	"(IV) Parenting skills or par-
15	enting quality.
16	"(V) Health and mental health
17	outcomes of parents.
18	"(VI) Quality and frequency of
19	contact between children and non-cus-
20	todial parents.
21	"(VII) Reduction in crime or do-
22	mestic violence.
23	"(VIII) Prevention of child inju-
24	ries, child abuse, neglect, or maltreat-

1	ment, and reduction of emergency de-
2	partment visits.
3	"(IX) Coordination and referrals
4	for other community resources and
5	supports.".
6	(g) Authority for Substitution Grantees.—
7	Section $403(a)(2)(A)$ of such Act (42 U.S.C.
8	603(a)(2)(A), as amended by subsections (b)(1), (e)(2),
9	and (f)(2), is further amended—
10	(1) in clause (ii), in the matter preceding sub-
11	clause (I), by striking "The Secretary" and inserting
12	"Except as provided in clause (viii), the Secretary";
13	and
13 14	and (2) by adding at the end the following:
14	(2) by adding at the end the following:
14 15	(2) by adding at the end the following: "(viii) AUTHORITY FOR SUBSTITUTE
14 15 16	(2) by adding at the end the following: "(viii) AUTHORITY FOR SUBSTITUTE ENTITIES.—If, after being awarded funds
14 15 16 17	(2) by adding at the end the following: "(viii) AUTHORITY FOR SUBSTITUTE ENTITIES.—If, after being awarded funds under this paragraph for a fiscal year for
14 15 16 17	(2) by adding at the end the following: "(viii) Authority for substitute Entities.—If, after being awarded funds under this paragraph for a fiscal year for the purpose of carrying out healthy mar-
114 115 116 117 118	(2) by adding at the end the following: "(viii) AUTHORITY FOR SUBSTITUTE ENTITIES.—If, after being awarded funds under this paragraph for a fiscal year for the purpose of carrying out healthy mar- riage promotion activities, activities pro-
14 15 16 17 18 19 20	(2) by adding at the end the following: "(viii) Authority for substitute Entities.—If, after being awarded funds under this paragraph for a fiscal year for the purpose of carrying out healthy mar- riage promotion activities, activities pro- moting responsible fatherhood, or both, an
14 15 16 17 18 19 20 21	(2) by adding at the end the following: "(viii) Authority for substitute Entities.—If, after being awarded funds under this paragraph for a fiscal year for the purpose of carrying out healthy mar- riage promotion activities, activities pro- moting responsible fatherhood, or both, an entity becomes unable to continue to carry
14 15 16 17 18 19 20 21	(2) by adding at the end the following: "(viii) Authority for substitute Entities.—If, after being awarded funds under this paragraph for a fiscal year for the purpose of carrying out healthy mar- riage promotion activities, activities pro- moting responsible fatherhood, or both, an entity becomes unable to continue to carry out such activities for the duration of the

1 remain available for obligation, for the re-2 mainder of the initial award period. The 3 Secretary shall make any such selection 4 from among applications submitted by other entities for funding to carry out the 6 same activities as the activities for which 7 the initial award was made, and may base 8 the criteria for making such a selection on 9 the objectives specified in the announce-10 ment of the opportunity to apply for the 11 initial award funds.". 12 (h) REAUTHORIZATION.—Section 403(a)(2)(D) of such Act (42 U.S.C. 603(a)(2)(D)) is amended to read 13 as follows: 14 15 "(D) Appropriation.— 16 "(i) In general.—Subject to clauses 17 (ii) and (iii), out of any money in the 18 Treasury of the United States not other-19 wise appropriated, there are appropriated 20 for each of fiscal years 2021 through and 21 2025 for expenditure in accordance with 22 this paragraph— 23 "(I) \$75,000,000 for awarding 24 funds for the purpose of carrying out

1	healthy marriage promotion activities;
2	and
3	"(II) \$75,000,000 for awarding
4	funds for the purpose of carrying out
5	activities promoting responsible fa-
6	therhood.
7	"(ii) Demonstration projects for
8	COORDINATION OF PROVISION OF CHILD
9	WELFARE AND TANF SERVICES TO TRIBAL
10	FAMILIES AT RISK OF CHILD ABUSE OR
11	NEGLECT.—If the Secretary makes an
12	award under subparagraph (B)(i) for any
13	fiscal year, the funds for such award shall
14	be taken in equal portion from the
15	amounts appropriated under subclauses (I)
16	and (II) of clause (i).
17	"(iii) Research; technical assist-
18	ANCE.—The Secretary may use 0.5 percent
19	of the amounts appropriated under each of
20	subclauses (I) and (II) of clause (i), re-
21	spectively, for the purpose of conducting
22	and supporting research and demonstra-
23	tion projects by public or private entities,
24	and providing technical assistance to
25	States. Indian tribes and tribal organiza-

1	tions,	and such other entit	ies as the Sec-
2	retary	may specify that a	are receiving a
3	grant	under another pro	vision of this
4	part."	· .	
5	TITLE II	I—IMPROVIN	G RE-
6	SOURCES	S FOR DOMES	STIC VIO-
7	LENCE	AND	FAMILY
8	STRENG	THENING	
9	SEC. 201. BEST PRAC	TICES FOR COORDINAT	TION OF POLICY
10	TO ADD	DRESS DOMESTIC VIOL	ENCE AND FAM-
11	ILY ENG	GAGEMENT.	
12	The Secretary	shall develop a coordi	nated policy to
13	address domestic vio	lence and family streng	gthening that—
14	(1) establi	ishes criteria and bes	t practices for
15	coordination ar	nd partnership between	n domestic vio-
16	lence shelter as	nd service organization	ns and respon-
17	sible fatherhoo	d and healthy marri	age promotion
18	programs;		
19	(2) not la	ter than 120 days af	ter the date of
20	enactment of	this Act, issue guida	nce containing
21	such criteria an	nd best practices; and	
22	(3) update	e and reissue such cr	iteria and best
23	practices at leas	st once every 5 years.	

1	SEC. 202. GRANTS SUPPORTING HEALTHY FAMILY PART
2	NERSHIPS FOR DOMESTIC VIOLENCE INTER
3	VENTION AND PREVENTION.
4	Section 403(a) of the Social Security Act (42 U.S.C.
5	603(a)) is amended by adding at the end the following
6	new paragraph:
7	"(6) Grants supporting healthy family
8	PARTNERSHIPS FOR DOMESTIC VIOLENCE INTER-
9	VENTION AND PREVENTION.—
10	"(A) IN GENERAL.—The Secretary shall
11	award grants on a competitive basis to healthy
12	family partnerships to build capacity for, and
13	facilitate such partnerships.
14	"(B) Use of funds.—Funds made avail-
15	able under a grant awarded under this para-
16	graph may be used for staff training, the provi-
17	sion of domestic violence intervention and pre-
18	vention services, and the dissemination of best
19	practices for—
20	"(i) assessing and providing services
21	to individuals and families affected by do-
22	mestic violence, including through case-
23	worker training, the provision of technical
24	assistance to other community partners
25	the implementation of safe visitation and

1	exchange programs, and the implementa-
2	tion of safe child support procedures; or
3	"(ii) preventing domestic violence,
4	particularly as a barrier to economic secu-
5	rity, and fostering healthy relationships.
6	"(C) Application.—The respective entity
7	and organization of a healthy family partner-
8	ship entered into for purposes of receiving a
9	grant under this paragraph shall submit a joint
10	application to the Secretary, at such time and
11	in such manner as the Secretary shall specify,
12	containing—
13	"(i) a description of how the partner-
14	ship intends to carry out the activities de-
15	scribed in subparagraph (B), including a
16	detailed plan for how the entity and orga-
17	nization comprising the partnership will
18	collaborate;
19	"(ii) an assurance that funds made
20	available under the grant shall be used to
21	supplement, and not supplant, other funds
22	used by the entity or organization to carry
23	out programs, activities, or services de-
24	scribed in subparagraph (B); and

1	"(iii) such other information as the
2	Secretary may require.
3	"(D) GENERAL RULES GOVERNING USE OF
4	FUNDS.—Neither the rules of section 404
5	(other than subsection (b) of that section), nor
6	section 417 shall apply to a grant made under
7	this paragraph.
8	"(E) Definitions.—In this paragraph:
9	"(i) Domestic violence.—The term
10	'domestic violence' means violence between
11	intimate partners, which involves any form
12	of physical violence, sexual violence, stalk-
13	ing, or psychological aggression, by a cur-
14	rent or former intimate partner.
15	"(ii) Healthy family partner-
16	SHIP.—The term 'healthy family partner-
17	ship' means a partnership between—
18	"(I) an entity receiving funds
19	under—
20	"(aa) a grant made under
21	paragraph (2) to promote healthy
22	marriage or responsible father-
23	hood; or

1	"(bb) the pilot program es-
2	tablished under section 469C;
3	and
4	"(II) a domestic violence shelter
5	and service organization.
6	"(F) APPROPRIATION.—Out of any money
7	in the Treasury of the United States not other-
8	wise appropriated, there are appropriated for
9	each of fiscal years 2022 through 2025,
10	\$25,000,000 to carry out this paragraph.".
11	SEC. 203. PROCEDURES TO ADDRESS DOMESTIC VIOLENCE.
12	(a) In General.—Section 403(a)(2) of the Social
13	Security Act (42 U.S.C. 603(a)(2)), as amended by sub-
14	sections (c) and (h) of section 101, is amended—
15	(1) by redesignating subparagraphs (D) and
16	(E) as subparagraphs (F) and (G), respectively; and
17	(2) by inserting after subparagraph (C) the fol-
18	lowing:
19	"(D) REQUIREMENTS FOR RECEIPT OF
20	FUNDS.—An entity may not be awarded a grant
21	under this paragraph unless the entity, as a
22	condition of receiving funds under such a
23	grant—
24	"(i) agrees to coordinate with the
25	State domestic violence coalition (as de-

1 fined in section 302(11) of the Family Vio-2 lence Prevention and Services Act (42) U.S.C. 10402(11))); 3 "(ii) identifies in its application for the grant the domestic violence shelter and 6 service organization at the local, State, or 7 national level with whom the entity will 8 partner with respect to the development 9 and implementation of the programs and 10 activities of the entity; 11 "(iii) describes in such application 12 how the programs or activities proposed in 13 the application will address, as appro-14 priate, issues of domestic violence, and 15 contains a commitment by the entity to 16 consult with experts in domestic violence or 17 relevant domestic violence shelter and serv-18 ice organizations in the community in de-19 veloping the programs and activities; 20 "(iv) describes in such application the 21 roles and responsibilities of the entity and 22 the domestic violence shelter and service 23 organization, including with respect to 24 training, cross-trainings for each entity,

development of protocols using comprehen-

1	sive and evidence-based practices and tools,
2	and reporting, and the resources that each
3	partner will be responsible for bringing to
4	the program;
5	"(v) on award of the grant, and in
6	consultation with the domestic violence
7	shelter and service organization, develops
8	and submits to the Secretary for approval,
9	a written protocol using comprehensive and
10	evidence-based practices and tools which
11	describes—
12	"(I) how the entity will identify
13	instances or risks of domestic violence
14	among participants in the program
15	and their families;
16	"(II) the procedures for respond-
17	ing to such instances or risks, includ-
18	ing making service referrals, assisting
19	with safety planning, and providing
20	protections and other appropriate as-
21	sistance for identified individuals and
22	families;
23	"(III) how confidentiality issues
24	will be addressed; and

1	"(IV) the training on domestic
2	violence that will be provided to en-
3	sure effective and consistent imple-
4	mentation of the protocol;
5	"(vi) describes the entity's plan to
6	build the capacity of program staff and
7	other partners to address and commu-
8	nicate with parents about domestic vio-
9	lence;
10	"(vii) provides an assurance that the
11	program staff will include a domestic vio-
12	lence coordinator to serve as the lead staff
13	person on domestic violence for the entity
14	(which may be funded with funds made
15	available under the grant); and
16	"(viii) in an annual report to the Sec-
17	retary, includes a description of the domes-
18	tic violence protocols, and a description of
19	any implementation issues identified with
20	respect to domestic violence and how the
21	issues were addressed.
22	"(E) Domestic violence defined.—In
23	this paragraph, the term 'domestic violence'
24	means violence between intimate partners,
25	which involves any form of physical violence,

1	sexual violence, stalking, or psychological ag-
2	gression, by a current or former intimate part-
3	ner.''.
4	(b) Conforming Amendments.—Section 403(a)(2)
5	of such Act (42 U.S.C. 603(a)(2)), is further amended—
6	(1) in subparagraph (A)(i)—
7	(A) by striking "and (E)" and inserting
8	"(D), and (G)"; and
9	(B) by striking "(D)" and inserting "(F)";
10	and
11	(2) in subparagraphs (B)(i) and (C)(i), by
12	striking "(D)" each place it appears and inserting
13	``(F)''.
14	(c) Effective Date.—The amendments made by
15	this section shall take effect on October 1, 2021.
16	TITLE III—MODERNIZATION OF
17	CHILD SUPPORT ENFORCEMENT
18	SEC. 301. PILOT PROGRAM TO STAY AUTOMATIC CHILD
19	SUPPORT ENFORCEMENT AGAINST NON-CUS-
20	TODIAL PARENTS PARTICIPATING IN A
21	HEALTHY MARRIAGE OR RESPONSIBLE FA-
22	THERHOOD PROGRAM.
23	(a) Establishment.—
24	(1) In general.—The Secretary shall establish
25	a pilot program to test whether the impact of stay-

1 ing automatic child support enforcement and cost re-2 covery efforts improves family outcomes in cases 3 under the State program funded under part A of 4 title IV of the Social Security Act (42 U.S.C. 601 5 et seq.) while a non-custodial parent participates in 6 a healthy marriage or responsible fatherhood pro-7 gram carried out under section 403(a)(2) of the So-8 cial Security Act (42 U.S.C. 603(a)(2)), under a 9 program funded with qualified State expenditures 10 (as defined in section 409(a)(7)(B)(i) of such Act 11 (42 U.S.C. 609(a)(7)(B)(i)), or under any other 12 program funded with non-Federal funds. While a 13 child's non-custodial parent is participating in a 14 healthy marriage or responsible fatherhood program 15 that is part of the pilot program established under 16 this section, an eligible entity participating in the 17 pilot program— 18 (A) shall not apply paragraph (3) of sec-19 tion 408(a) of the Social Security Act (42) 20 U.S.C. 608(a)) to a family of a child receiving 21 assistance under the State program funded 22 under part A of title IV of such Act (42 U.S.C. 23 601 et seq.);

(B) shall not refer the child's case to the State program funded under part D of title IV

24

of the Social Security Act (42 U.S.C. 651 et seq.) or apply a penalty against the child's family based on the custodial parent's noncooperation with child support activities with respect to the child under paragraph (2) of section 408(a) of such Act (42 U.S.C. 608(a)), but shall provide an exception to the custodial parent pursuant to section 454(29)(A) of such Act (42 U.S.C. 654(29)(A));

- (C) shall not be subject to penalties under section 409(a)(5) of such Act (42 U.S.C. 609(a)(5));
- (D) notwithstanding subparagraph (B), any such individual shall retain the right to apply for child support services under section 454(4)(A)(ii) of the Social Security Act (42 U.S.C. 654(4)(A)(ii)) with respect to a child of the individual;
- (E) if the child has an open child support case with the State agency responsible for administering the State plan under part D of title IV of the Social Security Act (42 U.S.C. 651 et seq.), such State agency, shall suspend any activity to establish or enforce a support order with respect to the child (other than to estab-

1 lish the paternity of the child), and monthly 2 child support obligations shall be suspended and 3 shall not accrue, but only if both parents of the 4 child agree in writing to the suspension; and (F) if child support activities are sus-6 pended in a case by agreement of both parents 7 in accordance with subparagraph (E), may ex-8 clude the case in determining applicable per-9 centages based on State performance levels 10 under section 458 of the Social Security Act 11 (42 U.S.C. 658a), and the Secretary shall dis-12 regard the case in determining whether the 13 State data submitted to the Secretary are com-14 plete and reliable for purposes of that section 15 and section 452 of such Act (42 U.S.C. 652). 16 (2) ELIGIBLE ENTITY.—In this section, the 17 term "eligible entity" means— 18 (A) a State; 19 (B) a unit of local government; or 20 (C) an Indian tribe or tribal organization 21 (as defined in subsections (e) and (l) of section 22 4 of the Indian Self-Determination and Edu-23

cation Assistance Act (25 U.S.C. 5304)) that

receives direct payments from the Secretary

under section 455(f) of the Social Security Act

24

1	(42 U.S.C. 655(f)) or has entered into a coop-
2	erative agreement with a State under section
3	454(33) of such Act (42 U.S.C. 654(33)).
4	(3) Application, selection of eligible en-
5	TITIES.—
6	(A) APPLICATION.—
7	(i) In general.—To participate in
8	the pilot program, an eligible entity shall
9	submit an application to the Secretary at
10	such time and in such manner as the Sec-
11	retary may require.
12	(ii) Required information.—An
13	application to participate in the pilot pro-
14	gram shall include—
15	(I) an outline of the healthy mar-
16	riage or responsible fatherhood pro-
17	grams that the eligible entity will
18	partner with for the purposes of par-
19	ticipating in the pilot program, includ-
20	ing a description of each the eligibility
21	and participation criteria for each
22	such program;
23	(II) the goals, strategies, and de-
24	sired outcomes of the eligible entity's

1	proposed participation in the pilot
2	program; and
3	(III) such other information as
4	the Secretary shall require.
5	(B) Selection of eligible entities.—
6	Not later than September 30, 2021, the Sec-
7	retary shall select at least 10 eligible entities to
8	participate in the pilot program.
9	(4) Duration of Pilot Program.—The Sec-
10	retary shall conduct the pilot program during the 4-
11	year period that begins with fiscal year 2022 and
12	ends with fiscal year 2025.
13	(5) Data collection and reporting.—
14	Throughout the pilot period, an eligible entity par-
15	ticipating in the pilot program shall collect and re-
16	port to the Secretary such data related to the enti-
17	ty's participation in the pilot program as the Sec-
18	retary shall require.
19	(b) GAO REPORT.—
20	(1) Study.—The Comptroller General of the
21	United States shall study the implementation and
22	impact of the pilot program established under sub-
23	section (a).
24	(2) Report.—Not later than January 1, 2026,
25	the Comptroller General shall submit a report to

1 Congress on the results of the study required under 2 paragraph (1) that includes information on the fol-3 lowing:

> (A) How State agencies responsible for administering the State program funded under part A of title IV of the Social Security Act (42) U.S.C. 601 et seq.) and the State agency responsible for administering the State plan under part D of title IV of such Act (42 U.S.C. 651 et seq.) designate healthy marriage or responsible fatherhood programs as eligible programs for purposes of the pilot program and what types of organizations have programs so designated, including whether such programs are funded under a grant made under section 403(a)(2) of such Act (42 U.S.C. 603(a)(2)), under a program funded with qualified State defined expenditures (as in section of such Act (42)U.S.C. 409(a)(7)(B)(i)609(a)(7)(B)(i)), or under any other program funded with non-Federal funds.

> (B) The types of activities and services designated programs provide, including the extent to which any such activities and services

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	are intended for domestic violence victims and
2	survivors.
3	(C) An assessment of how the designated
4	programs compare to other entities receiving a
5	grant under section 403(a)(2) of such Act (42
6	U.S.C. 603(a)(2)), under a program funded
7	with qualified State expenditures (as defined in
8	section 409(a)(7)(B)(i) of such Act (42 U.S.C.
9	609(a)(7)(B)(i))), or under any other program
10	funded with non-Federal funds, with respect to
11	the information described in subparagraphs (A)
12	and (B).
13	(D) Recommendations for such administra-
14	tive or legislative action as the Comptroller
15	General determines appropriate.
16	SEC. 302. CLOSURE OF CERTAIN CHILD SUPPORT EN-
17	FORCEMENT CASES.
18	Section 454(4)(A) of the Social Security Act (42
19	U.S.C. 654(4)(A)) is amended—
20	(1) by striking clause (i) and inserting the fol-
21	lowing:
22	"(i) a child living apart from 1 or
23	both parents for whom (I) assistance is
24	provided under the State program funded
25	under part A of this title, (II) benefits or

1 services for foster care maintenance are 2 provided under the State program funded 3 under part E of this title, (III) medical assistance is provided under the State plan approved under title XIX, or (IV) coopera-6 tion is required pursuant to section 6(1)(1)7 of the Food and Nutrition Act of 2008 (7 8 U.S.C. 2015(l)(1) unless, in accordance 9 with paragraph (29), good cause or other 10 exceptions exist, or in the event that the 11 State agency becomes aware after opening 12 a child support case upon referral from an-13 other program that both parents of the 14 child comprise an intact 2-parent house-15 hold (even if a parent is temporarily living 16 elsewhere), and neither parent has applied 17 for child support services under clause (ii), 18 in which case the State agency shall notify 19 the referring program and each parent 20 that the case will be closed within 60 days 21 of the date of such notice unless either 22 parent contacts the State agency and re-23 quests that the case remain open; and"; 24 and

1 (2) in clause (ii), by inserting "living apart 2 from 1 or both parents" after "any other child".

3 TITLE IV—PARENTING TIME

4 SERVICES PILOT PROGRAM

- 5 SEC. 401. PARENTING TIME SERVICES PILOT PROGRAM.
- 6 Part D of title IV of the Social Security Act (42
- 7 U.S.C. 651 et seq.) is amended by adding at the end the
- 8 following:
- 9 "SEC. 469C. PARENTING TIME SERVICES PILOT PROGRAM.
- 10 "(a) Establishment.—
- "(1) IN GENERAL.—Not later than June 30,
- 12 2021, the Secretary shall establish a pilot program
- (referred to in this section as the 'pilot program') to
- provide payments to State, local, and tribal agencies
- responsible for administering the program under this
- part (referred to in this section as 'eligible entities')
- for carrying out the activities described in subsection
- (d) for the purpose of promoting the inclusion of
- uncontested parenting time agreements in child sup-
- 20 port orders. Expenditures for activities carried out
- 21 by a State, local, or tribal agency participating in
- the pilot program shall be treated as expenditures
- authorized under the State or tribal plan approved
- under this part, without regard to whether such ex-

1	penditures would otherwise be a permissible use of
2	funds under such plan.
3	"(2) No budget neutrality required.—No
4	budget neutrality requirement shall apply to the
5	pilot program.
6	"(b) Application, Selection of Eligible Enti-
7	TIES, AND DURATION.—
8	"(1) Application.—
9	"(A) IN GENERAL.—To participate in the
10	pilot program, an eligible entity shall submit an
11	application to the Secretary at such time and in
12	such manner as the Secretary may require.
13	"(B) Required information.—An appli-
14	cation to participate in the pilot program shall
15	include the following:
16	"(i) The identity of the courts or judi-
17	cial or administrative agencies with which
18	the eligible entity will coordinate activities
19	carried out under the pilot program.
20	"(ii) The identity of the local, State,
21	or national level domestic violence shelter
22	and service organization with which the eli-
23	gible entity will partner with to develop
24	and implement the procedures to address

1	domestic violence required under sub-
2	section (d).
3	"(iii) A description of the role and re-
4	sponsibilities of each of such partner with
5	respect to developing and implementing the
6	procedures required under subsection (d),
7	and of the resources that each partner will
8	contribute to developing and implementing
9	such procedures.
10	"(iv) Such other information as the
11	Secretary shall require.
12	"(2) Selection of eligible entities.—Not
13	later than September 30, 2021, the Secretary shall
14	select at least 12 eligible entities to participate in
15	the pilot program, at least 2 of which shall be tribal
16	agencies described in subsection (b).
17	"(3) Duration of Pilot Program.—The Sec-
18	retary shall conduct the pilot program during the 5-
19	year period that begins with fiscal year 2022 and
20	ends with fiscal year 2026.
21	"(c) AUTHORIZED ACTIVITIES.—An eligible entity
22	participating in the pilot program shall carry out the fol-
23	lowing activities:
24	"(1) Establishing parent time plans in conjunc-
25	tion with the establishment of a child support order.

1	"(2) Coordinating with the custodial and non-
2	custodial parent when establishing a parent time
3	plan.
4	"(3) Supervising and facilitating parents' visita-
5	tion and access to their children, including virtual
6	visitation in situations where in-person visitation is
7	not practicable.
8	"(4) Providing parents with legal information
9	and referrals related to parenting time.
10	"(5) Coordinating with domestic violence shelter
11	and service organizations.
12	"(6) Employing a staff member to serve as a
13	domestic violence coordinator.
14	"(7) Such other activities related to promoting
15	the inclusion of uncontested parenting time agree-
16	ments in child support orders as the Secretary may
17	approve.
18	"(d) Program Requirements.—As a condition of
19	receiving payments under the pilot program, an eligible
20	entity shall meet the following requirements:
21	"(1) Procedures to address domestic vio-
22	LENCE.—Not later than 3 months after the eligible
23	entity is selected to participate in the pilot program,
24	the eligible entity, in consultation with the State do-

mestic violence coalition (as defined in section

1	302(11) of the Family Violence Prevention and
2	Services Act (42 U.S.C. 10402(11))) and the domes-
3	tic violence shelter and service organization with
4	which the entity is partnering, shall do the following:
5	"(A) Develop, and submit to the Secretary
6	for approval, written protocols for use by the el-
7	igible entity in carrying out activities under the
8	pilot program that are based on comprehensive
9	and evidence-based practices and tools for—
10	"(i) identifying instances of domestic
11	violence and situations where there is a
12	risk of domestic violence;
13	"(ii) responding to any instances of
14	domestic violence and situations where
15	there is a risk of domestic violence that are
16	so identified, including by making referrals
17	to domestic violence intervention and pre-
18	vention services, assisting with safety plan-
19	ning, and providing protections and other
20	appropriate assistance to individuals and
21	families who are victims or potential vic-
22	tims of domestic violence;
23	"(iii) addressing confidentiality issues
24	related to identifying and responding to in-
25	stances of domestic violence and situations

1	where there is a risk of domestic violence;
2	and
3	"(iv) providing domestic violence
4	awareness and intervention and prevention
5	training to ensure the effective and con-
6	sistent implementation of the protocols de-
7	veloped under this subparagraph.
8	"(B) Build the capacity of the staff of the
9	eligible entity and the domestic violence shelter
10	and service organization partner of the entity to
11	communicate with parents about domestic vio-
12	lence.
13	"(C) Appoint a staff member of the eligible
14	entity or the domestic violence shelter and serv-
15	ice organizations to serve as the domestic vio-
16	lence coordinator for purposes of the activities
17	carried out under the pilot program.
18	"(D) Submit a final report to the Sec-
19	retary describing—
20	"(i) the protocols established by the
21	eligible entity to address domestic violence;
22	and
23	"(ii) any issues that the eligible entity
24	encountered in implementing such proto-

1 cols and if so, how the eligible entity ad-2 dressed such issues.

"(2) Data collection and reporting.—
Throughout the pilot period, an eligible entity participating in the pilot program shall collect and report to the Secretary such data related to the entity's participation in the pilot program as the Secretary shall require.

"(e) Payments to Eligible Entities.—

"(1) IN GENERAL.—For each quarter during the pilot period described in subsection (b)(3), the Secretary shall pay to each eligible entity participating in the pilot program an amount equal to the applicable percentage specified in paragraph (2) of the amounts expended by the entity during the quarter to carry out the pilot program. Such payments shall be made in addition to, and as part of, the quarterly payment made to the eligible entity under section 455(a)(1). Amounts expended by an eligible entity participating in the pilot program shall be treated as amounts expended for a purpose for which a quarterly payment is available under section 455(a)(1)(A), without regard to whether payment would otherwise be available under such section in the absence of the pilot program (and subject to the

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	application of the applicable percentage for such
2	quarter under paragraph (2) in lieu of the percent-
3	age that would otherwise apply under such section
4	(if any)).
5	"(2) Applicable percentage.—The applica-
6	ble percentage specified in this paragraph is—
7	"(A) in the case of payments made for the
8	first 8 quarters of the pilot period, 100 percent;
9	and
10	"(B) in the case of payments made for
11	each subsequent quarter of the pilot period, 66
12	percent (80 percent in the case of an eligible
13	entity that is a tribal agency).
14	"(3) Sunset for payments.—In no case may
15	payments be provided by the Secretary for amounts
16	expended by an eligible entity to carry out the pilot
17	program for any quarter of a fiscal year after fiscal
18	year 2026.
19	"(f) Evaluation of Pilot Program.—
20	"(1) IN GENERAL.—The Secretary shall con-
21	duct (directly or by grant, contract, or interagency
22	agreement) a comprehensive evaluation of the pilot
23	program that satisfies the requirements of this sub-
24	section.

1	"(2) DEADLINE.—Not later than 1 year after
2	the pilot program ends, the Secretary shall submit
3	to Congress a report containing the results of such
4	comprehensive evaluation.
5	"(3) Evaluation requirements.—
6	"(A) In general.—A comprehensive eval-
7	uation satisfies the requirements of this sub-
8	section if—
9	"(i) the evaluation is designed to iden-
10	tify successful activities for creating oppor-
11	tunities for developing and sustaining par-
12	enting time to—
13	"(I) build evidence of the effec-
14	tiveness of such activities;
15	"(II) determine the lessons
16	learned (including barriers to success)
17	from such activities; and
18	"(III) to the extent practicable,
19	help build local evaluation capacity,
20	including the capacity to use evalua-
21	tion data to inform continuous pro-
22	gram improvement; and
23	"(ii) the evaluation includes research
24	designs that encourage innovation and re-
25	flect the nature of the activities under-

1	taken, successful implementation efforts,
2	and the needs of the communities, without
3	prioritizing efficacy research over effective-
4	ness research.
5	"(B) RANDOMIZED CONTROLLED
6	TRIALS.—A comprehensive evaluation con-
7	ducted in accordance with this subsection may,
8	but shall not be required to, include a random-
9	ized controlled trial.
10	"(4) Report requirements.—The report on
11	the comprehensive evaluation conducted in accord-
12	ance with this subsection shall include the following:
13	"(A) An assessment of the process used to
14	assist parents in developing and establishing
15	parenting time agreements and the number of
16	parenting time agreements established during
17	the pilot program.
18	"(B) An assessment of the impact of the
19	pilot program on child support payment out-
20	comes, including payment behaviors such as the
21	amount of monthly payments, the frequency of
22	monthly payments, and the frequency and type
23	of non-financial assistance.
24	"(C) An assessment of the access barriers
25	to establishing and complying with parenting

1	time agreements, and the effectiveness of meth-
2	ods used by the pilot projects to address bar-
3	riers.
4	"(D) An assessment of the impact of the
5	pilot program on co-parenting quality.
6	"(E) An assessment of the impact of the
7	pilot program on relationships between custo-
8	dial and non-custodial parents.
9	"(F) An assessment of the impact of the
10	pilot program on relationships between non-cus-
11	todial parents and their children.
12	"(G) Data on the incidence and prevalence
13	of domestic violence between custodial and non-
14	custodial parents during the course of the pilot
15	program.
16	"(H) A detailed description of the proce-
17	dures used to address incidents of domestic vio-
18	lence between custodial and non-custodial par-
19	ents during the course of the pilot program.
20	"(I) An assessment of the impact of the
21	pilot program on increasing custodial and non-
22	custodial parents' knowledge about domestic vi-
23	olence.
24	"(5) APPROPRIATION.—Out of any money in
25	the Treasury not otherwise appropriated, there is

1	appropriated to the Secretary to carry out this sub-
2	section \$1,000,000 for each of fiscal years 2022
3	through 2026, to remain available until expended.
4	"(g) Domestic Violence Defined.—In this sec-
5	tion, the term 'domestic violence' means violence between
6	intimate partners, which involves any form of physical vio-
7	lence, sexual violence, stalking, or psychological aggres-
8	sion, by a current or former intimate partner.".
9	TITLE V—IMPROVEMENTS TO
10	THE CHILD SUPPORT PASS
11	THROUGH REQUIREMENTS
12	SEC. 501. CHILD SUPPORT PASS-THROUGH PROGRAM IM
13	PROVEMENTS.
13 14	PROVEMENTS. (a) Pass-Through of All Current Support
14	(a) Pass-Through of All Current Support
14 15	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former TANF Families.—Section 457 of the So-
14 15 16	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former TANF Families.—Section 457 of the So-
14 15 16 17	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former TANF Families.—Section 457 of the So- cial Security Act (42 U.S.C. 657) is amended—
14 15 16 17	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former TANF Families.—Section 457 of the Social Security Act (42 U.S.C. 657) is amended— (1) in subsection (a), in the matter preceding
14 15 16 17 18	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former TANF Families.—Section 457 of the Social Security Act (42 U.S.C. 657) is amended— (1) in subsection (a), in the matter preceding paragraph (1), by striking "and (e)" and inserting
14 15 16 17 18 19 20	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former Tanf Families.—Section 457 of the Social Security Act (42 U.S.C. 657) is amended— (1) in subsection (a), in the matter preceding paragraph (1), by striking "and (e)" and inserting ", (e), (f), and (g)"; and
14 15 16 17 18 19 20 21	(a) Pass-Through of All Current Support Amounts and Arrearages Collected for Current and Former Tanf Families.—Section 457 of the Social Security Act (42 U.S.C. 657) is amended— (1) in subsection (a), in the matter preceding paragraph (1), by striking "and (e)" and inserting ", (e), (f), and (g)"; and (2) by adding at the end the following:

(d), (e), and (g), beginning October 1, 2023—

1	"(A) paragraph (1) of subsection (a) shall
2	no longer apply to the distribution of amounts
3	collected on behalf of a TANF family as sup-
4	port by a State pursuant to a plan approved
5	under this part;
6	"(B) the State shall pay to a TANF family
7	all of the current support amount collected by
8	the State on behalf of the family and all of any
9	excess amount collected on behalf of the family
10	to the extent necessary to satisfy support ar-
11	rearages; and
12	"(C) for purposes of determining eligibility
13	for, and the amount and type of, assistance
14	from the State under the State program funded
15	under part A, the State shall disregard the cur-
16	rent support amount paid to a TANF family
17	and shall disregard the current support amount
18	paid to any family that is an applicant for as-
19	sistance under the State program funded under
20	part A.
21	"(2) Former tanf families.—
22	"(A) In general.—Subject to subsections
23	(e) and (g), beginning October 1, 2025—
24	"(i) subsection (a)(2) shall no longer
25	apply to the distribution of amounts col-

1	lected on behalf of a former TANF family
2	as support by a State pursuant to a plan
3	approved under this part or to support ob-
4	ligations assigned by the family; and
5	"(ii) the State shall pay to a former
6	TANF family all of the current support
7	amount collected by the State on behalf of
8	the family and all of any excess amount
9	collected on behalf of the family to the ex-
10	tent necessary to satisfy support arrear-
11	ages (and the State shall treat amounts
12	collected pursuant to an assignment by the
13	family as if the amounts had never been
14	assigned and shall distribute the amounts
15	to the family in accordance with subsection
16	(a)(4)).
17	"(B) STATE OPTION FOR EARLIER IMPLE-
18	MENTATION.—A State may elect to apply sub-
19	paragraph (A) to the distribution of amounts
20	collected on behalf of a former TANF family as
21	support by a State pursuant to a plan approved
22	under this part beginning on the first day of
23	any quarter of fiscal year 2024 or 2025.
24	"(3) Definitions.—In this subsection:

"(A) TANF FAMILY.—The term 'TANF 1 2 family' means a family receiving assistance 3 from the State under the State program funded 4 under part A. "(B) FORMER TANF FAMILY.—The term 5 'former TANF family' means a family that for-6 7 merly received assistance from the State under 8 the State program funded under part A. 9 "(C) Excess amount.—The term 'excess amount' means, with respect to amounts col-10 11 lected by a State as support on behalf of a fam-12 ily, the amount by which such amount collected 13 exceeds the current support amount.". 14 (b) Temporary Increase in Matching Rate.— 15 Section 455(a)(3) of such Act (42 U.S.C. 655(a)(3)) is amended to read as follows: 16 17 "(3)(A) The Secretary shall pay to each State, for 18 each quarter of fiscal years 2022 and 2023, 90 percent 19 of so much of the State expenditures described in paragraph (1)(B) for the quarter as the Secretary finds are 20 21 for a system meeting the requirements specified in sec-22 tions 454(16) and 454A. 23 "(B) In the case of a State which elects the option under subparagraph (B) of section 457(f)(2) to apply sub-

paragraph (A) of that section to the distribution of

- 1 amounts collected on behalf of a former TANF family (as
- 2 defined in subparagraph (B) of section 457(f)(3)) as sup-
- 3 port by a State pursuant to a plan approved under this
- 4 part beginning on the first day of any quarter of fiscal
- 5 year 2024 or 2025, the Secretary shall pay to the State
- 6 for each quarter of fiscal year 2024 and 2025 for which
- 7 such an election has been made, 90 percent of so much
- 8 of the State expenditures described in paragraph (1)(B)
- 9 for the quarter as the Secretary finds are for a system
- 10 meeting the requirements specified in sections 454(16)
- 11 and 454A.
- 12 "(C) This paragraph shall not apply to State expendi-
- 13 tures described in paragraph (1)(B) for any quarter begin-
- 14 ning on or after September 30, 2024 (September 30,
- 15 2023, in the case of a State that does not elect the option
- 16 described in subparagraph (B)).".
- 17 (e) Transition to Elimination of Excepted
- 18 PORTION FOR PASS-THROUGH DISREGARD OPTION.—
- 19 (1) In General.—Subparagraph (B) of section
- 20 457(a)(6) of such Act (42 U.S.C. 657(a)(6)) is
- amended to read as follows:
- 22 "(B) Families that currently re-
- 23 CEIVE ASSISTANCE UNDER PART A.—During
- 24 each of fiscal years 2021, 2022, and 2023, in
- 25 the case of a family that receives assistance

1	from the State under the State program funded
2	under part A, a State shall not be required to
3	pay to the Federal Government the Federal
4	share of an amount collected on behalf of a
5	family receiving assistance from the State
6	under the State program funded under part A
7	to the extent that the State—
8	"(i) pays the amount to the family;
9	and
10	"(ii) disregards all of the amount col-
11	lected that does not exceed the current
12	support amount for purposes of deter-
13	mining the family's eligibility for, and the
14	amount and type of, assistance from the
15	State under the State program funded
16	under part A.".
17	(2) Conforming Amendment.—Section
18	$457(a)(6)$ of such Act $(42\ U.S.C.\ 657(a)(6))$ is
19	amended in the heading, by inserting "; TRANSITION
20	TO ELIMINATION OF EXCEPTED PORTION" after
21	"PARTICIPATION".
22	(d) Amounts Collected on Behalf of Families
23	RECEIVING FOSTER CARE MAINTENANCE PAYMENTS.—

1	(1) In General.—Section 457 of such Act (42
2	U.S.C. 657) as amended by subsection (a), is fur-
3	ther amended by adding at the end the following:
4	"(g) Distribution of Amounts Collected on
5	BEHALF OF A CHILD FOR WHOM FOSTER CARE MAINTE-
6	NANCE PAYMENTS ARE BEING MADE.—
7	"(1) In General.—Beginning October 1,
8	2023—
9	"(A) subsection (e) shall no longer apply to
10	the distribution of amounts collected by a State
11	as child support for months in any period on
12	behalf of a child for whom a public agency is
13	making foster care maintenance payments
14	under part E;
15	"(B) with respect to the current support
16	amount collected by the State on behalf of the
17	child, the State shall elect to—
18	"(i) pay such amount to a foster par-
19	ent of the child or a kinship caregiver for
20	the child whenever practicable, or to the
21	person responsible for meeting the child's
22	day-to-day needs; or
23	"(ii) deposit such amount in a savings
24	account to be used for the child's future
25	needs in the event of the child's reunifica-

1	tion with family from which the child was
2	removed (including for reunification serv-
3	ices for the child and family);
4	"(C) to the extent any amount collected
5	exceeds the current support amount and, after
6	the beginning of the period in which a public
7	agency began making foster care maintenance
8	payments under part E on behalf of the child,
9	support arrearages have accrued with respect to
10	the child, the State shall deposit such excess
11	amount into a savings account to be used for
12	the child's future needs; and
13	"(D) when the child is returned to the
14	family from which the child was removed, or
15	placed for adoption, with a legal guardian, or,
16	if adoption or legal guardianship is determined
17	not to be safe and appropriate for a child, in
18	some other planned, permanent living arrange-
19	ment, any amount in such savings account
20	shall—
21	"(i) if the child has attained age 18,
22	be transferred to the child; or
23	"(ii) if the child has not attained age
24	18, be maintained in such account until
25	the child attains such age, and shall be

transferred to the child when the child at-tains such age. "(2) Administration.—The State agency re-sponsible for administering the program under this part shall be responsible for the distribution under this subsection of amounts collected on behalf of a child for whom a public agency is making foster care maintenance payments under part E.". (2) GAO REPORT.—

- (A) STUDY.—The Comptroller General of the United States shall study the implementation and impact of the requirements for distribution of amounts collected on behalf of a child for whom foster care maintenance payments are being made under subsection (g) of section 457 of the Social Security Act (42 U.S.C. 657) as added by paragraph (1).
- (B) Report.—Not later than January 1, 2027, the Comptroller General shall submit a report to Congress on the results of the study required under paragraph (1) that includes information on the following:
 - (i) A description of how States have elected to implement the distribution requirements of such subsection, including

with respect to the choices States make regarding how much of current support amounts are paid to foster families, saved in the event of a child's reunification with the family from which the child was removed, or saved for the child's future needs.

- (ii) A description of how States distribute or use amounts saved in the event of a child's reunification with the family from which the child was removed, including the extent to which such amounts are used to provide reunification services for the child and family or distributed in full to the family.
- (iii) Recommendations regarding best practices regarding distributions made under such subsection, along with recommendations for such administrative or legislative action as the Comptroller General determines appropriate.
- 22 (e) Elimination of Option To Apply Former 23 Distribution Rules for Families Formerly Receiv-24 ing Assistance.—

1	(1) In General.—Section 454 of such Act (42
2	U.S.C. 654) is amended—
3	(A) in paragraph (32)(C), by adding
4	"and" after the semicolon;
5	(B) in paragraph (33), by striking "; and"
6	and inserting a period; and
7	(C) by striking paragraph (34).
8	(2) Effective date.—The amendments made
9	by paragraph (1) take effect on October 1, 2023.
10	(f) Conforming Amendments.—
11	(1) Section $454B(c)(1)$ of such Act (42 U.S.C.
12	654b(c)(1)) is amended by striking " $457(a)$ " and in-
13	serting "457".
14	(2) Section 457 of such Act (42 U.S.C. 657),
15	as amended by subsections (a) and (d), is further
16	amended—
17	(A) in subsection (c), in the matter pre-
18	ceding paragraph (1), by striking "subsection
19	(a)" and inserting "subsections (a), (f), and
20	(g)"; and
21	(B) in subsection (e), in the matter pre-
22	ceding paragraph (1), by striking "Notwith-
23	standing the preceding provisions of this sec-
24	tion, amounts" and inserting "Subject to sub-
25	section (g), amounts".

1	SEC. 502. IMPROVING STATE DOCUMENTATION AND RE-
2	PORTING OF CHILD SUPPORT COLLECTION
3	DATA.
4	(a) State Plan Requirement.—Paragraph (10) of
5	section 454(10) of the Social Security Act (42 U.S.C.
6	654(10)) is amended to read as follows:
7	"(10) provide that the State will—
8	"(A) maintain a full record of collections
9	and disbursements made under the plan and
10	have an adequate reporting system; and
11	"(B) document outcomes with respect to
12	each child support obligation that is enforced by
13	the State, including monthly support payment
14	amounts (distinguishing between full monthly
15	payments and partial monthly payments) and
16	the frequency of monthly support payments for
17	each such case and include information on such
18	outcomes in the annual report required under
19	paragraph (15);".
20	(b) Inclusion in Annual Report by the Sec-
21	RETARY.—Section 452(a)(10)(A) of such Act (42 U.S.C.
22	652(a)(10)(A)) is amended—
23	(1) in clause (ii), by striking "and" after the
24	semicolon;
25	(2) in clause (iii)(II), by adding "and" after the
26	semicolon; and

1	(3) by adding at the end the following:
2	"(iv) information on the documented
3	outcomes with respect to each child sup-
4	port obligation that was enforced under a
5	State plan approved under this part during
6	the fiscal year, as required under para-
7	graph (10) of section 454 and included in
8	the annual report required under para-
9	graph (15) of that section;".
10	TITLE VI—PROGRAM FLEXI-
11	BILITY DURING THE COVID-19
12	PANDEMIC
13	SEC. 601. EMERGENCY TANF FLEXIBILITY.
14	(a) In General.—With respect to the period that
15	begins on March 1, 2020, and ends September 30, 2021
16	(1) Sections $408(a)(2)$, $409(a)(5)$, and
17	409(a)(8) of the Social Security Act shall have no
18	force or effect.
19	(2) Notwithstanding section 466(d) of such Act
20	the Secretary may exempt a State from any require-
21	ment of section 466 of such Act to respond to the
22	COVID-19 pandemic, except that the Secretary may
23	not exempt a State from any requirement to—

- 1 (A) provide a parent with notice of a right 2 to request a review and, if appropriate, adjust-3 ment of a support order; or
 - (B) afford a parent the opportunity to make such a request.
 - (3) The Secretary may not impose a penalty or take any other adverse action against a State pursuant to section 452(g)(1) of such Act for failure to achieve a paternity establishment percentage of less than 90 percent.
 - (4) The Secretary may not find that the paternity establishment percentage for a State is not based on reliable data for purposes of section 452(g)(1) of such Act, and the Secretary may not determine that the data which a State submitted pursuant to section 452(a)(4)(C)(i) of such Act and which is used in determining a performance level is not complete or reliable for purposes of section 458(b)(5)(B) of such Act, on the basis of the failure of the State to submit OCSE Form 396 or 34 in a timely manner.
 - (5) The Secretary may not impose a penalty or take any other adverse action against a State for failure to comply with section 454B(c)(1) or 454A(g)(1)(A)(i) of such Act.

- 1 (6) The Secretary may not disapprove a State
 2 plan submitted pursuant to part D of title IV of
 3 such Act for failure of the plan to meet the require4 ment of section 454(1) of such Act, and may not im5 pose a penalty or take any other adverse action
 6 against a State with such a plan that meets that re7 quirement for failure to comply with that require8 ment.
 - (7) To the extent that a preceding provision of this section applies with respect to a provision of law applicable to a program operated by an Indian tribe or tribal organization (as defined in subsections (e) and (l) of section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b)), that preceding provision shall apply with respect to the Indian tribe or tribal organization.
 - (8) Any increase in the Federal medical assistance percentage for a State resulting from the application of this subsection shall not be taken into account for purposes of calculating the Federal share of assigned collections paid by the State to the Federal Government under section 457 of the Social Security Act (42 U.S.C. 657).
- 24 (b) STATE DEFINED.—In subsection (a), the term 25 "State" has the meaning given the term in section

- 1 1101(a) of the Social Security Act for purposes of title
- 2 IV of such Act.
- 3 (c) Technical Correction.—Section 6008 of the
- 4 Families First Coronavirus Response Act (42 U.S.C.
- 5 1396d note) is amended by adding at the end the fol-
- 6 lowing:
- 7 "(e) Scope of Application.—An increase in the
- 8 Federal medical assistance percentage for a State under
- 9 this section shall not be taken into account for purposes
- 10 of calculating the Federal share of assigned collections
- 11 paid by the State to the Federal Government under sec-
- 12 tion 457 of the Social Security Act (42 U.S.C. 657).".
- 13 (d) State Performance Year for Incentive
- 14 Payments.—Notwithstanding section 458 of the Social
- 15 Security Act (42 U.S.C. 658a), the data which a State
- 16 submitted pursuant to section 454(15)(B) of such Act (42
- 17 U.S.C. 654(15)(B)) for fiscal year 2019 and which the
- 18 Secretary has determined is complete and reliable shall be
- 19 used to determine the performance level for each measure
- 20 of State performance specified in section 458(b)(4) of such
- 21 Act for each of fiscal years 2020 and 2021.

1	SEC. 602. 2020 RECOVERY REBATES NOT SUBJECT TO RE-
2	DUCTION OR OFFSET WITH RESPECT TO
3	PAST-DUE SUPPORT.
4	(a) In General.—Section 2201(d)(2) of the CARES
5	Act is amended by inserting "(c)," before "(d)".
6	(b) Effective Date.—The amendment made by
7	this section shall apply to credits and refunds allowed or
8	made after the date of the enactment of this Act.
9	SEC. 603. PROTECTION OF 2020 RECOVERY REBATES.
10	(a) In General.—Subsection (d) of section 2201 of
11	the CARES Act (Public Law 116–136) is amended—
12	(1) by redesignating paragraphs (1), (2), and
13	(3) as subparagraphs (A), (B), and (C), and by mov-
14	ing such subparagraphs 2 ems to the right,
15	(2) by striking "Reduction or Offset.—Any
16	credit" and inserting "REDUCTION, OFFSET, GAR-
17	NISHMENT, ETC.—
18	"(1) IN GENERAL.—Any credit", and
19	(3) by adding at the end the following new
20	paragraphs:
21	"(2) Assignment of Benefits.—
22	"(A) IN GENERAL.—The right of any per-
23	son to any applicable payment shall not be
24	transferable or assignable, at law or in equity,
25	and no applicable payment shall be subject to,
26	execution, levy, attachment, garnishment, or

1	other legal process, or the operation of any
2	bankruptcy or insolvency law.
3	"(B) Encoding of Payments.—As soon
4	as practicable, but not earlier than 10 days
5	after the date of the enactment of this para-
6	graph, in the case of an applicable payment
7	that is paid electronically by direct deposit
8	through the Automated Clearing House (ACH)
9	network, the Secretary of the Treasury (or the
10	Secretary's delegate) shall—
11	"(i) issue the payment using a unique
12	identifier that is reasonably sufficient to
13	allow a financial institution to identify the
14	payment as an applicable payment, and
15	"(ii) further encode the payment pur-
16	suant to the same specifications as re-
17	quired for a benefit payment defined in
18	section 212.3 of title 31, Code of Federal
19	Regulations.
20	"(C) Garnishment.—
21	"(i) Encoded payments.—In the
22	case of a garnishment order received after
23	the date that is 10 days after the date of
24	the enactment of this paragraph and that
25	applies to an account that has received an

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

applicable payment that is encoded as provided in subparagraph (B), a financial institution shall follow the requirements and procedures set forth in part 212 of title 31, Code of Federal Regulations, except a financial institution shall not, with regard to any applicable payment, be required to provide the notice referenced in sections 212.6 and 212.7 of title 31, Code of Federal Regulations. This paragraph shall not alter the status of applicable payments as tax refunds or other nonbenefit payments for purpose of any reclamation rights of the Department of the Treasury or the Internal Revenue Service as per part 210 of title 31 of the Code of Federal Regulations.

"(ii) OTHER PAYMENTS.—If a financial institution receives a garnishment order, other than an order that has been served by the United States or an order that has been served by a Federal, State, or local child support enforcement agency, that has been received by a financial institution after the date that is 10 days after

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the date of the enactment of this paragraph and that applies to an account into which an applicable payment that has not been encoded as provided in subparagraph (B) has been deposited electronically or by an applicable payment that has been deposited by check on any date in the lookback period, the financial institution, upon the request of the account holder, shall treat the amount of the funds in the account at the time of the request, up to the amount of the applicable payment (in addition to any amounts otherwise protected under part 212 of title 31, Code of Federal Regulations), as exempt from a garnishment order without requiring the consent of the party serving the garnishment order or the judgment creditor.

"(iii) Liability.—A financial institution that acts in good faith in reliance on clauses (i) or (ii) shall not be subject to liability or regulatory action under any Federal or State law, regulation, court or other order, or regulatory interpretation for actions concerning any applicable payments.

1	"(D) Definitions.—For purposes of this
2	paragraph—
3	"(i) ACCOUNT HOLDER.—The term
4	'account holder' means a natural person
5	whose name appears in a financial institu-
6	tion's records as the direct or beneficial
7	owner of an account.
8	"(ii) Account review.—The term
9	'account review' means the process of ex-
10	amining deposits in an account to deter-
11	mine if an applicable payment has been de-
12	posited into the account during the
13	lookback period. The financial institution
14	shall perform the account review following
15	the procedures outlined in section 212.5 of
16	title 31, Code of Federal Regulations and
17	in accordance with the requirements of sec-
18	tion 212.6 of title 31, Code of Federal
19	Regulations.
20	"(iii) Applicable payment.—The
21	term 'applicable payment' means any pay-
22	ment of credit or refund by reason of sec-
23	tion 6428 of the Internal Revenue Code of
24	1986 (as so added) or by reason of sub-
25	section (c) of this section.

1	"(iv) Garnishment.—The term 'gar-
2	nishment' means execution, levy, attach-
3	ment, garnishment, or other legal process.
4	"(v) Garnishment order.—The
5	term 'garnishment order' means a writ,
6	order, notice, summons, judgment, levy, or
7	similar written instruction issued by a
8	court, a State or State agency, a munici-
9	pality or municipal corporation, or a State
10	child support enforcement agency, includ-
11	ing a lien arising by operation of law for
12	overdue child support or an order to freeze
13	the assets in an account, to effect a gar-
14	nishment against a debtor.
15	"(vi) LOOKBACK PERIOD.—The term
16	'lookback period' means the two month pe-
17	riod that begins on the date preceding the
18	date of account review and ends on the
19	corresponding date of the month two
20	months earlier, or on the last date of the
21	month two months earlier if the cor-
22	responding date does not exist.".
23	(b) Effective Date.—The amendments made by

1 TITLE VII—EFFECTIVE DATE

- 2 SEC. 701. EFFECTIVE DATE.
- 3 (a) In General.—Except as otherwise provided in
- 4 this Act, the amendments made by this Act shall take ef-
- 5 fect on the date of enactment of this Act and shall apply
- 6 to payments under parts A and D of title IV of the Social
- 7 Security Act for calendar quarters beginning on or after
- 8 such date, and without regard to whether regulations to
- 9 implement the amendments (in the case of State programs
- 10 operated under such part D) are promulgated by such
- 11 date.
- 12 (b) Exception for State Plans Requiring
- 13 STATE LAW AMENDMENTS.—In the case of a State plan
- 14 under part A or D of title IV of the Social Security Act
- 15 which the Secretary determines requires State legislation
- 16 in order for the plan to meet the additional requirements
- 17 imposed by the amendments made by this Act, the effec-
- 18 tive date of the amendments imposing the additional re-
- 19 quirements shall be 3 months after the first day of the
- 20 first calendar quarter beginning after the close of the first
- 21 regular session of the State legislature that begins after
- 22 the date of the enactment of this Act. For purposes of
- 23 the preceding sentence, in the case of a State that has
- 24 a 2-year legislative session, each year of the session shall

- 1 be considered to be a separate regular session of the State
- 2 legislature.

 \bigcirc