

Calendar No. 547

115TH CONGRESS
2D SESSION

S. RES. 571

Condemning the ongoing illegal occupation of Crimea by the Russian Federation.

IN THE SENATE OF THE UNITED STATES

JULY 10, 2018

Mr. MENENDEZ (for himself, Mr. PORTMAN, Mr. DURBIN, Mr. TOOMEY, Mr. COONS, Mr. RUBIO, Mr. MARKEY, Mr. ISAKSON, Mr. CARDIN, Mr. BROWN, Mr. CASEY, and Mr. BOOKER) submitted the following resolution; which was referred to the Committee on Foreign Relations

JULY 30, 2018

Reported by Mr. CORKER, with an amendment and an amendment to the preamble

[Strike out all after the resolving clause and insert the part printed in *italic*]

[Strike the preamble and insert the part printed in *italic*]

RESOLUTION

Condemning the ongoing illegal occupation of Crimea by the Russian Federation.

~~Whereas, in February 2014, unidentified Russian armed forces entered Ukrainian territory and took control of key military and government infrastructure in the Crimean peninsula of Ukraine;~~

~~Whereas, in March 2014, the parliament of the Russian Federation gave rubber-stamp approval to President Vladimir~~

Putin's request to use military force against Ukrainian territory ostensibly because of the "threat of violence from ultranationalists";

Whereas, on March 27, 2014, the United Nations General Assembly adopted Resolution 68/262 calling on states and international organizations not to recognize any change in Crimea's status and affirmed the commitment of the United Nations to recognize Crimea as part of Ukraine;

Whereas the Russian Federation's illegal invasion and annexation of Crimea has been widely seen as an effort to stifle the spread of pro-democracy developments across Ukraine in 2014 in the wake of the Euromaidan protests;

Whereas the Russian Federation is a signatory to the 1994 Budapest Memorandum and thus committed to respect the independence, sovereignty, and borders of Ukraine and to refrain from threats, coercive economic actions, or the use of force against Ukraine's territorial integrity and political independence;

Whereas the Russian Federation committed in the 1975 Final Act of the Conference for Security and Cooperation in Europe (Helsinki Final Act) to respect the sovereign equality and territorial integrity of other participating States;

Whereas the Russian Federation's obligations under the Charter of the United Nations prohibit the threat or use of force against the territorial integrity and political independence of other states;

Whereas the Russian Federation's ongoing illegal occupation of Crimea in Ukraine have been widely condemned by the international community as illegal acts;

Whereas the United States and European Union have imposed sanctions on individuals and entities who have enabled the illegal invasion, annexation, and occupation of Crimea;

Whereas the Department of State has stated in its Country Reports on Human Rights Practices that security services and local authorities in Crimea installed by the Government of the Russian Federation have “worked to consolidate control over Crimea and continued to restrict human rights by imposing repressive Federal laws of the Russian Federation on the Ukrainian territory of Crimea” and that “the most significant human rights problems in Crimea [were] related directly to the Russian occupation”;

Whereas the Department of State has described “an extensive campaign of intimidation to suppress dissent and opposition to the occupation” that has been carried out by Russian security services inside Crimea, including the use of torture and physical abuse, kidnapping, disappearances, and deportations, and reporting from independent human rights groups inside and outside Crimea has documented such alleged human rights violations by Russian security services and paramilitary groups;

Whereas the campaign of intimidation in Crimea has resulted in the prosecution and imprisonment of individuals who oppose or criticize the occupation or support Ukrainian sovereignty as well as the transfer of some individuals from Crimea to Russian Federation territory from prosecution and imprisonment;

Whereas the Department of State has noted that illegal occupying authorities in Crimea have also restricted the fundamental human rights of particular groups, including

ethnic Ukrainians and Crimean Tatars, “particularly regarding expressions of nationality and ethnicity, and subjected them to systematic discrimination”;

Whereas human rights groups have cited that such discrimination has been carried out in myriad ways, including through the outlawing in 2016 of the elected representative body (mejlis) of the Crimean Tatar people; the closing of Crimean Tatar and Ukrainian-language schools; and forced conscription;

Whereas the Department of State and other international human rights groups have noted further continuing human rights concerns in Crimea, including the suppression of independent media and civil society through harassment and harsh administrative measures, politicized and unfair judicial processes, and poor prison conditions;

Whereas the Government of the Russian Federation has worked to extend Russian citizenship to individuals inside Crimea and deprived access to public services of those who refuse such citizenship;

Whereas civil society groups have alleged that the Government of the Russian Federation has encouraged Russian citizens to relocate to the Crimean peninsula and has supported the physical destruction of historical sites in Crimea, ostensibly to influence the demographics and political character of the region in favor of the Kremlin; and

Whereas the Government of the Russian Federation has supported the development of infrastructure and institutional ties between Crimea and the Russian Federation, including the opening of a road and rail bridge over the Kerch Strait on May 15, 2018: Now, therefore, be it

Whereas, in February 2014, unidentified Russian armed forces entered Ukrainian territory and took control of key military and government infrastructure in the Crimean peninsula of Ukraine;

Whereas, in March 2014, the parliament of the Russian Federation gave rubber-stamp approval to President Vladimir Putin's request to use military force against Ukrainian territory ostensibly because of the "threat of violence from ultranationalists";

Whereas, on March 27, 2014, the United Nations General Assembly adopted Resolution 68/262 calling on states and international organizations not to recognize any change in Crimea's status and affirmed the commitment of the United Nations to recognize Crimea as part of Ukraine;

Whereas the Russian Federation's illegal invasion and annexation of Crimea has been widely seen as an effort to stifle pro-democracy developments across Ukraine in 2014 in the wake of the Euromaidan protests;

Whereas the Russian Federation is a signatory to the 1994 Budapest Memorandum and thus committed to respect the independence, sovereignty, and borders of Ukraine and to refrain from threats, coercive economic actions, or the use of force against Ukraine's territorial integrity and political independence;

Whereas the Russian Federation committed in the 1975 Final Act of the Conference for Security and Cooperation in Europe (Helsinki Final Act) to respect the sovereign equality and territorial integrity of other participating States;

Whereas the Russian Federation's obligations under the Charter of the United Nations prohibit the threat or use of force

against the territorial integrity and political independence of other states;

Whereas the Russian Federation’s ongoing occupation of Crimea in Ukraine has been widely condemned by the international community as an illegal act;

Whereas the United States and European Union have imposed sanctions on individuals and entities who have enabled the illegal invasion, annexation, and occupation of Crimea;

Whereas the Department of State has stated in its Country Reports on Human Rights Practices that security services and local authorities in Crimea installed by the Government of the Russian Federation have “worked to consolidate control over Crimea and continued to restrict human rights by imposing repressive federal laws of the Russian Federation on the Ukrainian territory of Crimea” and that “the most significant human rights problems in Crimea [were] related directly to the Russian occupation”;

Whereas the Department of State has described “an extensive campaign of intimidation to suppress dissent and opposition to the occupation” that has been carried out by Russian security services inside Crimea, including the use of torture and physical abuse, kidnapping, disappearances, and deportations, and reporting from independent human rights groups inside and outside Crimea has documented such alleged human rights violations by Russian security services and paramilitary groups;

Whereas the campaign of intimidation in Crimea has resulted in the prosecution and imprisonment of individuals who oppose or criticize the occupation or support Ukrainian sovereignty as well as the transfer of some individuals

from Crimea to Russian Federation territory for prosecution and imprisonment;

Whereas the Department of State has noted that illegal occupying authorities in Crimea have also restricted the fundamental human rights of particular groups, including ethnic Ukrainians and Crimean Tatars, “particularly regarding expressions of nationality and ethnicity, and [have] subjected them to systematic discrimination,” and human rights groups have reported that such discrimination has been carried out in myriad ways, including through the outlawing in 2016 of the elected representative body (mejlis) of the Crimean Tatar people, the closing of Crimean Tatar and Ukrainian-language schools, and forced conscription;

Whereas the Department of State and other international human rights groups have noted further continuing human rights concerns in Crimea, including the suppression of independent media and civil society through harassment and harsh administrative measures, politicized and unfair judicial processes, and poor prison conditions;

Whereas the Government of the Russian Federation has worked to extend Russian citizenship to individuals inside Crimea and deprived access to public services of those who refuse such citizenship;

Whereas civil society groups have alleged that the Government of the Russian Federation has encouraged Russian citizens to relocate to the Crimean peninsula and has supported the physical destruction of historical sites in Crimea, ostensibly to influence the demographics and political character of the region in favor of the Government of the Russian Federation; and

Whereas the Government of the Russian Federation has supported the development of infrastructure and institutional ties between Crimea and the Russian Federation, including the opening of a road and rail bridge over the Kerch Strait on May 15, 2018: Now, therefore, be it

1 *Resolved, That the Senate—*

2 (1) reiterates that Crimea is part of the sov-
3 ereign territory of Ukraine;

4 (2) stresses that United States policy should re-
5 main that Crimea is part of Ukraine and should re-
6 ject attempts to change the status, demographics, or
7 political nature of Crimea;

8 (3) reaffirms respect for the values of democ-
9 racy, human rights, and rule of law that all individ-
10 uals in Crimea deserve, including non-Russian ethnic
11 groups and religious minorities;

12 (4) condemns all human rights violations
13 against individuals in Crimea, and underscores the
14 culpability of the Russian Federation for such viola-
15 tions while this territory is under illegal Russian oc-
16 cupation;

17 (5) calls on the Government of the Russian
18 Federation to immediately respect the political and
19 human rights of individuals in Crimea, including
20 those detained in Crimea or who have been trans-
21 ferred from Crimea to the territory of Russia, and

1 to cease efforts to restrict dissent or change the de-
2 mographic or political nature of the peninsula;

3 (6) urges the United States Government, in co-
4 ordination with the European Union, NATO, and
5 members of the international community, to
6 prioritize efforts to prevent the further consolidation
7 of illegal occupying powers in Crimea, reaffirm uni-
8 fied opposition to the actions of the Russian Federa-
9 tion in Crimea, and secure the human rights of indi-
10 viduals there;

11 (7) welcomes the sanctions that have been im-
12 posed and maintained to date by the United States
13 and European Union against individuals engaged in
14 furthering the illegal occupation of Crimea by the
15 Russian Federation;

16 (8) calls on the United States Government to
17 continue to use relevant sanctions authorities codi-
18 fied in the Countering America's Adversaries
19 Through Sanctions Act of 2017 (Public Law 115-
20 144), as well as under the Global Magnitsky Human
21 Rights Accountability Act (subtitle F of title XII of
22 Public Law 114-328; 22 U.S.C. 2656 note), to ad-
23 dress and deter those engaged in furthering the ille-
24 gal occupation of Crimea and human rights abuses

1 and corruption committed in Crimea or against indi-
2 viduals from Crimea;

3 (9) welcomes further efforts by the United
4 States Government to encourage the European
5 Union to impose additional Crimea-related sanctions;
6 and

7 (10) calls upon the United States Government
8 to declare it the foreign policy of the United States
9 to never recognize the illegal annexation of Crimea
10 by the Russian Federation, similar to the 1940
11 Welles Declaration in which the United States re-
12 fused to recognize the Soviet annexation of the Bal-
13 tic States.

14 *That the Senate—*

15 (1) reiterates that Crimea is part of the sov-
16 ereign territory of Ukraine;

17 (2) stresses that United States policy should re-
18 main that Crimea is part of Ukraine and should be
19 to reject attempts to change the status, demographics,
20 or political nature of Crimea;

21 (3) reaffirms its unwavering support for democ-
22 racy, human rights, and the rule of law for all indi-
23 viduals in Crimea, including non-Russian ethnic
24 groups and religious minorities;

1 (4) condemns all human rights violations
2 against individuals in Crimea, and underscores the
3 culpability of the Russian Federation for such viola-
4 tions while this territory is under illegal Russian oc-
5 cupation;

6 (5) calls on the Government of the Russian Fed-
7 eration to immediately respect the political and
8 human rights of individuals in Crimea, including
9 those detained in Crimea or who have been trans-
10 ferred from Crimea to the territory of Russia, and to
11 cease efforts to restrict dissent or change the demo-
12 graphic or political nature of the peninsula;

13 (6) urges the United States Government, in co-
14 ordination with the European Union, North Atlantic
15 Treaty Organization, and members of the inter-
16 national community, to prioritize efforts to prevent
17 the further consolidation of illegal occupying powers
18 in Crimea, reaffirm unified opposition to the actions
19 of the Russian Federation in Crimea, and secure the
20 human rights of individuals there;

21 (7) welcomes the sanctions that have been im-
22 posed and maintained to date by the United States
23 and European Union against individuals engaged in
24 furthering the illegal occupation of Crimea by the
25 Russian Federation;

1 (8) *calls on the United States Government to*
2 *continue to use relevant sanctions authorities, includ-*
3 *ing those codified in the Countering America’s Adver-*
4 *saries Through Sanctions Act of 2017 (Public Law*
5 *115–144) and the Global Magnitsky Human Rights*
6 *Accountability Act (subtitle F of title XII of Public*
7 *Law 114–328; 22 U.S.C. 2656 note), to address and*
8 *deter those engaged in furthering the illegal occupa-*
9 *tion of Crimea and human rights abuses and corrup-*
10 *tion committed in Crimea or against individuals*
11 *from Crimea;*

12 (9) *welcomes further efforts by the United States*
13 *Government to encourage the European Union to im-*
14 *pose additional Crimea-related sanctions; and*

15 (10) *calls upon the United States Government to*
16 *declare it the foreign policy of the United States to*
17 *never recognize the illegal annexation of Crimea by*
18 *the Russian Federation, similar to the 1940 Welles*
19 *Declaration in which the United States refused to rec-*
20 *ognize the Soviet annexation of the Baltic States.*

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preamble