

115TH CONGRESS 1ST SESSION

H. R. 3040

To direct the Administrator of the Environmental Protection Agency to take certain actions related to pesticides that may affect pollinators, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 23, 2017

Mr. Conyers (for himself, Mr. Blumenauer, Mr. Connolly, Mr. Meeks, Ms. Delauro, Ms. Clark of Massachusetts, Mr. Larsen of Washington, Mr. Nadler, Mr. Lewis of Georgia, Ms. Lee, Mr. Cartwright, Ms. McCollum, Ms. Tsongas, Ms. Roybal-Allard, Mr. Pascrell, Ms. Norton, Ms. Speier, Mr. Huffman, Mr. Himes, Mr. Ellison, Ms. Judy Chu of California, Mr. McGovern, Mrs. Watson Coleman, Mr. Cohen, Mr. Rush, and Ms. Lofgren) introduced the following bill; which was referred to the Committee on Agriculture

A BILL

To direct the Administrator of the Environmental Protection Agency to take certain actions related to pesticides that may affect pollinators, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Saving America's Polli-
- 5 nators Act of 2017".

1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) Pollination services are a vital part of agri-4 cultural production, valued at over 5 \$125,000,000,000 globally. According to a 2014 6 Presidential memorandum, pollinators provide for an 7 annual amount of \$24,000,000,000 to the economy 8 of the United States and honeybees account for 9 \$15,000,000,000 of such amount. Similarly, polli-10 nation services of native pollinators, such as bumble-11 bees, squash bees, and mason bees, contribute over 12 \$3,000,000,000 to the United States agricultural 13 economy and are estimated to contribute between 14 \$937,000,000 and \$2,400,000,000 to the economy 15 of California alone.
 - (2) One-third of food produced in North America—including nearly 100 varieties of fruits and vegetables such as almonds, avocados, cranberries, and apples—depends on pollination by bees.
 - (3) Over the past several years, documented incidents of colony collapse disorder and other forms of excess bee mortality have been at a record high, with some beekeepers repeatedly losing 100 percent of their operations. The national honey crop reported in 2013 was the lowest in many decades.

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- 1 (4) A recent national survey sponsored by the
 2 Federal Government indicates that United States
 3 beekeepers experienced a 45.2 percent annual mor4 tality rate with their hives during the period begin5 ning in April 2012 and ending in March 2013. Dur6 ing the winter of 2013–2014, two-thirds of bee7 keepers experienced loss rates greater than the es8 tablished acceptable winter mortality rate.
 - (5) According to scientists at the Department of Agriculture, current losses of honeybee colonies are too high to confidently ensure the United States will be able to meet the pollination demands for agricultural crops.
 - (6) Native pollinators, such as bumblebees, have also suffered alarming population declines. There are currently more than 40 pollinator species federally listed as threatened or endangered, and most recently, the iconic monarch butterfly has declined by 90 percent.
 - (7) Scientists have linked the use of a certain class of systemic insecticides, known as neonicotinoids, to the rapid decline of pollinators and to the deterioration of pollinator health.
 - (8) Neonicotinoids cause sublethal effects, including impaired foraging and feeding behavior, dis-

- orientation, weakened immunity, delayed larval development, and increased susceptibility to viruses, diseases, and parasites. Numerous reports also document acute, lethal effects from the application of neonicotinoids.
 - (9) Conclusions from a recent global review of the impacts of systemic pesticides, primarily neonicotinoids, warn that they are causing significant damage to a wide range of beneficial invertebrate species, are a key factor in the decline of bees, and pose a global threat to biodiversity and ecosystem services. Another recent global review documented high levels of freshwater contamination.
 - (10) Science has demonstrated that a single corn kernel coated with a neonicotinoid is toxic enough to kill a songbird. Peer-reviewed research from the Netherlands has shown that the most severe bird population declines occurred in those areas where neonicotinoid pollution was highest. Starlings, tree sparrows, and swallows were among the most affected.
 - (11) In January 2013, the European Food Safety Authority determined that the most widely used neonicotinoids pose unacceptable hazards to

- bees, prompting the European Union to suspend
 their use on agricultural crops.
- 3 (12) In June 2013, over 50,000 bumblebees 4 were killed as a direct result of exposure to a 5 neonicotinoid applied to linden trees for cosmetic 6 purposes.
 - (13) In February 2014, Eugene, Oregon, voted to ban the use of neonicotinoid pesticides on city property. Similar bans and restrictions have been enacted in Thurston County, Spokane, and Seattle, Washington, and Skagway, Alaska.
 - (14) In June 2014, a Presidential memorandum established a Pollinator Health Task Force after identifying pollinator decline as a threat to the sustainability of food production systems, the agricultural economy, and the health of the environment in the United States.
 - (15) In July 2014, the United States Fish and Wildlife Service announced plans to phase out neonicotinoid pesticides in all national wildlife refuges across the United States by January 2016. The United States Fish and Wildlife Service recognized that the prophylactic use of neonicotinoids for agricultural purposes harms a wide range of nontarget species and is therefore inconsistent with the man-

- agement policy of the United States Fish and Wild life Service.
- (16) In October 2014, an assessment by the 3 Environmental Protection Agency found that 5 neonicotinoid seed coatings provide little benefit to 6 overall soybean crop yield. Additional studies deter-7 mined that in approximately 80 to 90 percent of row 8 crop uses, neonicotinoid coatings are unnecessary. 9 The prophylactic overuse of neonicotinoids violates 10 the fundamental principles of integrated pest man-11 agement.
 - (17) In November 2014, the Province of Ontario, Canada, announced the province will move to restrict the use of neonicotinoid-coated corn and soybean seeds because of the broad harms from their overuse, with a goal of 80 percent reduction by 2017.
 - (18) In September 2015, the Circuit Court of the United States for the Ninth Circuit ruled to revoke the Environmental Protection Agency's approval for sufloxaflor—a neonicotinoid pesticide.
 - (19) In November 2016, Health Canada, the Department of the Government of Canada with responsibility for national public health, proposed a ban on almost all uses of the neonicotinoid

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- imidacloprid, saying it is seeping into Canadian waterways at levels that can harm insects and the ecosystem.
- 4 (20) The President's budget for fiscal year 5 2018 cuts funding for pesticide review programs of 6 the Environmental Protection Agency by 20 percent 7 delaying reviews of new, potentially safer pesticides 8 as well as reviews of older, more dangerous pes-9 ticides such as neonicotinoids.

10 SEC. 3. URGENT REGULATORY RESPONSE FOR HONEYBEE

11 AND POLLINATOR PROTECTION.

12 (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Administrator of the Environmental Protection Agency shall suspend the 14 15 registration of imidacloprid, clothianidin, thiamethoxam, dinotafuran, and any other members of the nitro group 16 of neonicotinoid insecticides to the extent such insecticide is registered, conditionally or otherwise, under the Federal 18 Insecticide, Fungicide, and Rodenticide Act (7 U.S.C. 136 19 20 et seq.) for use in seed treatment, soil application, or foliar 21 treatment on bee-attractive plants, trees, and cereals until 22 the Administrator has made a determination that such in-23 secticide will not cause unreasonable adverse effects on pollinators based on—

- 1 (1) an evaluation of the published and peer-re2 viewed scientific evidence on whether the use or uses
 3 of such neonicotinoids cause unreasonable adverse
 4 effects on pollinators, including native bees, honey5 bees, birds, bats, and other species of beneficial in6 sects; and
- 7 (2) a completed field study that meets the cri-8 teria required by the Administrator and evaluates 9 residues, including residue buildup after repeated 10 annual application, chronic low-dose exposure, cumu-11 lative effects of multiple chemical exposures, and any 12 other protocol determined to be necessary by the Ad-13 ministrator to protect managed and native polli-14 nators.
- 15 (b) Conditions on Certain Pesticides Reg-ISTRATIONS.—Notwithstanding section 3 of the Federal 16 Insecticide, Fungicide, and Rodenticide Act (7 U.S.C. 17 18 136a), for purposes of the protection of honeybees, other 19 pollinators, and beneficial insects, the Administrator of 20 the Environmental Protection Agency shall not issue any 21 new registrations, conditional or otherwise, for any seed 22 treatment, soil application, and foliar treatment on bee-23 attractive plants, trees, and cereals under such Act until the Administrator has made the determination described in subsection (a), based on an evaluation described in sub-

- 1 section (a)(1) and a completed field study described in
- 2 subsection (a)(2), with respect to such insecticide.
- 3 (c) Monitoring of Native Bees.—The Secretary
- 4 of the Interior, in coordination with the Administrator of
- 5 the Environmental Protection Agency, shall, for purposes
- 6 of protecting and ensuring the long-term viability of native
- 7 bees and other pollinators of agricultural crops, horti-
- 8 cultural plants, wild plants, and other plants—
- 9 (1) regularly monitor the health and population 10 status of native bees, including the status of native 11 bees in agricultural and nonagricultural habitats and 12 areas of ornamental plants, residential areas, and 13 landscaped areas;
 - (2) identify the scope and likely causes of unusual native bee mortality; and
 - (3) beginning not later than 180 days after the date of the enactment of this Act and each year thereafter, submit to Congress, and make available to the public, a report on such health and population status.

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