

### 117TH CONGRESS 1ST SESSION

# H. R. 6102

To ensure that claims for benefits under the Black Lung Benefits Act are processed in a fair and timely manner, to better protect miners from pneumoconiosis (commonly known as "black lung disease"), and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

**DECEMBER 1, 2021** 

Mr. Cartwright (for himself and Mr. Scott of Virginia) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To ensure that claims for benefits under the Black Lung Benefits Act are processed in a fair and timely manner, to better protect miners from pneumoconiosis (commonly known as "black lung disease"), and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Black Lung Benefits
- 5 Improvement Act of 2021".

#### 1 SEC. 2. TABLE OF CONTENTS.

- 2 The table of contents for this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.
  - Sec. 3. Findings.

#### TITLE I—BLACK LUNG BENEFITS

- PART A—IMPROVING THE PROCESS FOR FILING AND ADJUDICATING CLAIMS FOR BENEFITS
- Sec. 101. Mandatory disclosure of medical information and reports.
- Sec. 102. Attorneys' fees and medical expenses payment program.
- Sec. 103. Clarifying eligibility for black lung benefits.
- Sec. 104. Restoring adequate benefit adjustments for miners suffering from black lung disease and for their dependent family members.
- Sec. 105. Treatment of evidence in equipoise.
- Sec. 106. Providing assistance with claims for miners and their dependent family members.
- Sec. 107. False statements or misrepresentations, attorney disqualification, and discovery sanctions.
- Sec. 108. Development of medical evidence by the Secretary.
- Sec. 109. Medical evidence training program.
- Sec. 110. Technical and conforming amendments.
- Sec. 111. Readjudicating cases involving certain chest radiographs.
- Sec. 112. Disclosure of employment and earnings information for black lung benefits claims.
  - PART B—REPORTS TO IMPROVE THE ADMINISTRATION OF BENEFITS UNDER THE BLACK LUNG BENEFITS ACT
- Sec. 121. Strategy to reduce delays in adjudication.
- Sec. 122. GAO report on black lung program.
- PART C—IMPROVEMENT IN THE FINANCIAL SECURITY OF THE BLACK LUNG BENEFITS DISABILITY TRUST FUND
- Sec. 131. Regulations for self-insurance.

# TITLE II—ESTABLISHING THE OFFICE OF WORKERS' COMPENSATION PROGRAMS

Sec. 201. Office of Workers' Compensation Programs.

#### TITLE III—SEVERABILITY

Sec. 301. Severability.

- 3 SEC. 3. FINDINGS.
- 4 Congress finds the following:
- 5 (1) Black lung disease has been the underlying
- 6 or contributing cause of death of more than 79,000

miners since 1968. The Black Lung Benefits Act (30 U.S.C. 901 et seq.) was enacted to provide health care and modest benefits to coal miners who develop pneumoconiosis (referred to in this section as "black lung disease") resulting from exposure to coal mine dust during their employment. Yet the determination of a claimant's eligibility for these benefits often requires complex, adversarial litigation. Resource disparities between coal companies and claimants are widespread within the statutory and regulatory framework of such Act. Comprehensive reforms are necessary to ensure that coal miners are not at a disadvantage when filing claims for benefits.

(2) The Government Accountability Office has found that many claimants under the Black Lung Benefits Act are not equipped with the medical and legal resources necessary to develop evidence to meet the requirements for benefits. Miners often lack complete and reliable medical evidence, consequently increasing the risk that the individuals who review claims for benefits will be presented with insufficient medical evidence. Similarly, without better options for legal representation, significant numbers of claimants proceed with their claims through a complex and potentially long administrative process

without resources that Department of Labor officials and black lung disease experts note are important for developing evidence and supporting their claims. In 2020, only 42 percent of claimants were represented by an attorney during the initial claims determination. Absent efforts to remedy administrative problems and address structural weaknesses in the process for obtaining benefits, claimants with meritorious claims will not receive benefits.

(3) Full exchange and disclosure between the parties of relevant medical information is essential for fair adjudication of claims under the Black Lung Benefits Act, regardless of whether the parties intend to submit such information into evidence. Records of adjudications reveal that some mine operators' legal representatives have withheld relevant evidence from claimants, administrative law judges, and, in some cases, even their own medical experts. In several cases, the disclosure of such evidence would have substantiated a miner's claim for benefits. Withholding medical information can endanger miners by depriving them of important information about their own health and the potential need to seek medical treatment.

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(4) Given the remedial nature of the Black Lung Benefits Act, when an adjudicator determines that evidence is evenly balanced, it is appropriate for any resulting doubt to be resolved in favor of the claimant. The Supreme Court vacated this long-standing legal principle, not on substantive grounds, but because its application conflicted with the requirements of another statute. Such principle needs to be reinstated in the Black Lung Benefits Act because it provides fairness and improves the administration of benefits.

(5) Physicians who read lung x-rays as part of pulmonary assessments used in proceedings for claims under the Black Lung Benefits Act are required to demonstrate competency in classifying chest radiographs by becoming certified as B Readers by the National Institute for Occupational Safety (referred to in Health this section "NIOSH"). However, investigations have uncovered that there are NIOSH-certified B Readers who have systematically misclassified chest radiographs while employed by coal operators or their law firms for the purpose of opposing claims under such Act. In response, the Department of Labor has directed claims examiners "not to credit negative chest x-ray read-

- ings for pneumoconiosis" by one widely used physician employed at a prominent medical center unless the conclusions of such physician "have been rehabilitated". Where chest radiographs are needed to establish entitlement to benefits, claimants should have access to accurate interpretations so as to ensure the fair adjudication of such claims.
  - (6) Since survivors were denied benefits on claims under the Black Lung Benefits Act that involved the consideration of chest radiograph interpretations rendered by a certain physician whose interpretations have since been determined by the Department of Labor to be generally not worthy of credit, such survivors should be permitted to file a new claim for benefits under such Act. However, a survivor is effectively barred from filing a new claim one year after a decision regarding such benefits is final, constituting an injustice that merits a remedy.
  - (7) Benefit payments under the Black Lung Benefits Act do not automatically increase with the rising cost of living. Benefit payments are tied to the monthly pay rate for Federal employees in grade GS-2, step 1. In 2011 through 2013, there was a pay freeze for Federal employees, which had the effect of eliminating cost-of-living adjustments for

- miners, surviving spouses, and dependents under the
  Black Lung Benefits Act during such years.
- 3 (8) A competent assessment of medical infor-4 mation and testimony, which often involves multiple 5 physicians disputing a diagnosis, is necessary in de-6 termining whether to award benefits under the 7 Black Lung Benefits Act. To ensure that a deter-8 mination regarding a claim for benefits under such 9 Act is fair and accurate, regular training is needed 10 regarding—
  - (A) developments in pulmonary medicine relating to black lung disease;
    - (B) medical evidence necessary to sustain claims for such benefits; and
    - (C) the proper weight to be given to conflicting evidence.
  - (9) To eliminate an avoidable delay in evaluating claims under such Act, the Department of Labor's Inspector General has recommended legislation that would authorize the Department of Labor to have electronic access to miners' earning records held by the Social Security Administration.

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# 1 TITLE I—BLACK LUNG BENEFITS

2	PART A—IMPROVING THE PROCESS FOR FILING
3	AND ADJUDICATING CLAIMS FOR BENEFITS
4	SEC. 101. MANDATORY DISCLOSURE OF MEDICAL INFOR-
5	MATION AND REPORTS.
6	Part A of the Black Lung Benefits Act (30 U.S.C.
7	901 et seq.) is amended by adding at the end the fol-
8	lowing:
9	"SEC. 403. MANDATORY MEDICAL INFORMATION DISCLO-
10	SURE.
11	"(a) Report.—In any claim for benefits under this
12	title, an operator that requires a miner to submit to a
13	medical examination regarding the miner's respiratory or
14	pulmonary condition shall timely deliver to the claimant
15	a complete copy of the resulting medical information. The
16	medical information shall—
17	"(1) be in writing;
18	"(2) set out in detail the findings of any exam-
19	ining or non-examining physician, including any di-
20	agnoses and conclusions, the results of any diag-
21	nostic imaging tests, and any other tests performed
22	on the miner; and
23	"(3) be delivered not later than 30 days after
24	the operator or operator's agent has received the
25	medical information and, in the case of medical in-

1	formation received after a claim is already scheduled
2	for hearing before an administrative law judge, not
3	later than 20 days before the scheduled hearing is
4	held.
5	"(b) Disclosure.—
6	"(1) In general.—In any claim for benefits
7	under this title, each party shall provide all other
8	parties in the proceeding with a copy of all medical
9	information developed regarding the miner's physical
10	condition relating to such claim, even if the party
11	does not intend to submit the information as evi-
12	dence.
13	"(2) Definition of medical information.—
14	For purposes of paragraph (1), the term 'medical in-
15	formation'—
16	"(A) shall include the opinion of any exam-
17	ining or non-examining physician's assessment
18	of the miner, the results of any medical tests or
19	procedures, and any physician's or other med-
20	ical professional's interpretations of those tests
21	or procedures; and
22	"(B) shall not include—
23	"(i) any record of a miner's hos-
24	pitalization or other medical treatment; or

1	"(ii) any communication from a par-
2	ty's representative to a medical expert.
3	"(c) REGULATIONS.—The Secretary shall promulgate
4	regulations regarding the disclosure of medical informa-
5	tion under this section, and such regulations may establish
6	sanctions for noncompliance with this section.".
7	SEC. 102. ATTORNEYS' FEES AND MEDICAL EXPENSES PAY-
8	MENT PROGRAM.
9	Part A of the Black Lung Benefits Act (30 U.S.C.
10	901 et seq.), as amended by section 101, is further amend-
11	ed by adding at the end the following:
12	"SEC. 404. ATTORNEYS' FEES AND MEDICAL EXPENSES PAY-
13	MENT PROGRAM.
14	"(a) Program Established.—
15	"(1) In general.—Not later than 180 days
16	after the date of enactment of the Black Lung Bene-
17	fits Improvement Act of 2021, the Secretary shall
18	establish a payment program to pay attorneys' fees
19	and other reasonable and unreimbursed medical ex-
20	penses incurred in establishing the claimant's case,
21	using amounts from the fund, to the attorneys of
22	claimants in qualifying claims.
23	"(2) QUALIFYING CLAIM.—A qualifying claim
24	for purposes of this section is a contested claim for
25	benefits under this title for which a final order has

not been entered within one year of the filing of the claim.

"(3) USE OF PAYMENTS FROM THE FUND.— Notwithstanding any other provision of law, amounts in the fund shall be available for payments authorized by the Secretary under this section.

### "(b) Payments Authorized.—

"(1) Attorneys' fees.—If a claimant for benefits under this title obtains a proposed decision and order from a district director with an award of benefits for a qualifying claim, or an award for a qualifying claim before an administrative law judge, the district director may approve attorneys' fees for work done before such director in an amount not to exceed \$1,500 and an administrative law judge may approve attorneys' fees for work done before such judge in an amount not to exceed \$3,000. The Secretary shall, through the program under this section, pay such amounts approved.

"(2) Medical expenses.—If a claimant for benefits under this title obtains a proposed decision and order from a district director with an award of benefits for a qualifying claim, or an award for a qualifying claim before an administrative law judge, such district director and administrative law judge

- 1 may each approve an award to the claimant's attor-
- 2 new of reasonable and unreimbursed medical ex-
- penses incurred in establishing the claimant's case in
- 4 an amount not to exceed \$1,500. The Secretary
- 5 shall, through the program under this section, pay
- 6 such amounts approved.
- 7 "(3) Maximum.—The program established
- 8 under this section shall not pay more than a total
- 9 of \$4,500 in attorneys' fees nor more than \$3,000
- in medical expenses for any single qualifying claim.
- 11 "(c) Reimbursement of Funds.—In any case in
- 12 which a qualifying claim results in a final order awarding
- 13 compensation, the liable operator shall reimburse the fund
- 14 for any fees or expenses paid under this section, subject
- 15 to enforcement by the Secretary under section 424 and
- 16 in the same manner as compensation orders are enforced
- 17 under section 21(d) of the Longshore and Harbor Work-
- 18 ers' Compensation Act (33 U.S.C. 921(d)).
- 19 "(d) Additional Program Rules.—Nothing in
- 20 this section shall limit or otherwise affect an operator's
- 21 liability for any attorneys' fees, medical expenses, or other
- 22 allowable and unreimbursed expenses awarded by the dis-
- 23 trict director or an administrative law judge that were not
- 24 paid by the program under this section. Nothing in this
- 25 section shall limit or otherwise affect the Secretary's au-

- 1 thority to use amounts in the fund to pay approved attor-
- 2 neys' fees and other allowable and unreimbursed expenses
- 3 in claims for benefits under this title for which a final
- 4 order awarding compensation has been entered and the
- 5 operator is unable or refuses to pay.
- 6 "(e) No Recoupment.—Any payment for attorneys'
- 7 fees or medical expenses made by the Secretary under this
- 8 section shall not be recouped from the claimant or the
- 9 claimant's attorney.".
- 10 SEC. 103. CLARIFYING ELIGIBILITY FOR BLACK LUNG BEN-
- 11 EFITS.
- Section 411(c) of the Black Lung Benefits Act (30
- 13 U.S.C. 921(c)) is amended by striking paragraphs (3) and
- 14 (4) and inserting the following:
- "(3)(A) If x-ray, CT scan, biopsy, autopsy, or
- other medically accepted and relevant test or proce-
- dure establishes that a miner is suffering or has suf-
- 18 fered from a chronic dust disease of the lung, diag-
- 19 nosed as complicated pneumoconiosis or progressive
- 20 massive fibrosis (as determined in accordance with
- subparagraph (B)), then there shall be an
- irrebuttable presumption that such miner is totally
- disabled due to pneumoconiosis, that the miner's
- death was due to pneumoconiosis, or that at the

- 1 time of death the miner was totally disabled by 2 pneumoconiosis, as the case may be. 3 "(B) For purposes of subparagraph (A), com-4 plicated pneumoconiosis or progressive massive fi-5 brosis can be established by any of the following: 6 "(i) A chest radiograph, which yields one 7 or more large opacities whose greatest diameter exceeds 1 centimeter and would be classified in 8 9 Category A, B, or C in the International Classi-10 fication of Radiographs of Pneumoconiosis by 11 the International Labor Organization, in the 12 absence of more probative evidence sufficient to 13 establish that the etiology of the large opacity 14 is not pneumoconiosis. "(ii) A chest CT scan, which yields one or 15 16 17 18
  - more large opacities whose greatest diameter exceeds 1 centimeter, in the absence of more probative evidence sufficient to establish that the etiology of the large opacity is not pneumoconiosis.
  - "(iii) A lung biopsy or autopsy, which would yield a lesion at least 1 centimeter in its long axis diameter if measured at the time of gross dissection.

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1 "(iv) A diagnosis by other means that 2 would reasonably be expected to yield results 3 described in clause (i), (ii), or (iii).

> "(4) If a miner was employed for 15 years or more in one or more coal mines, and if there is a chest radiograph submitted in connection with the claim under this title of such miner or such miner's surviving spouse, child, parent, brother, sister, or dependent and it is interpreted as negative with respect to the requirements of paragraph (3), and if other evidence demonstrates the existence of a totally disabling respiratory or pulmonary impairment, then there shall be a rebuttable presumption that such miner is totally disabled due to pneumoconiosis, that the miner's death was due to pneumoconiosis, or that at the time of death the miner was totally disabled by pneumoconiosis. In the case of a living miner, a spouse's affidavit may not be used by itself to establish the presumption under this paragraph. The presumption under this paragraph may be rebutted only by establishing that such miner does not, or did not, have pneumoconiosis, or that no part of such miner's respiratory or pulmonary impairment or death was caused by pneumoconiosis.".

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1	SEC. 104. RESTORING ADEQUATE BENEFIT ADJUSTMENTS
2	FOR MINERS SUFFERING FROM BLACK LUNG
3	DISEASE AND FOR THEIR DEPENDENT FAM-
4	ILY MEMBERS.
5	Section 412(a) of the Black Lung Benefits Act (30
6	U.S.C. 922(a)) is amended by striking paragraph (1) and
7	inserting the following:
8	"(1) In the case of total disability of a miner
9	due to pneumoconiosis, the disabled miner shall be
10	paid benefits during the disability—
11	"(A) for any calendar year preceding Jan-
12	uary 1, 2020, at a rate equal to $37\frac{1}{2}$ percent
13	of the monthly pay rate for Federal employees
14	in grade GS-2, step 1;
15	"(B) for the calendar year beginning on
16	January 1, 2021, at a rate of \$8,643.85 per
17	year, payable in 12 equal monthly payments;
18	and
19	"(C) for each calendar year thereafter, at
20	a rate equal to the product of the rate in effect
21	under this paragraph for the calendar year im-
22	mediately preceding such calendar year multi-
23	plied by the ratio (not less than 1) of—
24	"(i) the Consumer Price Index for
25	Urban Wage Earners and Clerical Workers
26	(CPI_W as published by the Rureau of

1	Labor Statistics of the Department of
2	Labor) for the calendar year immediately
3	preceding such calendar year, to
4	"(ii) the CPI-W for the second cal-
5	endar year preceding such calendar year.".
6	SEC. 105. TREATMENT OF EVIDENCE IN EQUIPOISE.
7	Section 422 of the Black Lung Benefits Act (30
8	U.S.C. 932) is amended by adding at the end the fol-
9	lowing:
10	"(m) In determining the validity of a claim under this
11	title, an adjudicator who finds that the evidence is evenly
12	balanced on an issue shall resolve any resulting doubt in
13	the claimant's favor and find that the claimant has met
14	the burden of persuasion on such issue.".
15	SEC. 106. PROVIDING ASSISTANCE WITH CLAIMS FOR MIN-
16	ERS AND THEIR DEPENDENT FAMILY MEM-
17	BERS.
18	Section 427(a) of the Black Lung Benefits Act (30
19	U.S.C. 937(a)) is amended by striking "the analysis, ex-
20	amination, and treatment" and all that follows through
21	"coal miners." and inserting "the analysis, examination,
22	and treatment of respiratory and pulmonary impairments
23	in active and inactive coal miners and for assistance on
24	behalf of miners, spouses, dependents, and other family
25	members with claims arising under this title.".

1	SEC. 107. FALSE STATEMENTS OR MISREPRESENTATIONS,
2	ATTORNEY DISQUALIFICATION, AND DIS-
3	COVERY SANCTIONS.
4	Section 431 of the Black Lung Benefits Act (30
5	U.S.C. 941) is amended to read as follows:
6	"SEC. 431. FALSE STATEMENTS OR MISREPRESENTATIONS,
7	ATTORNEY DISQUALIFICATION, AND DIS-
8	COVERY SANCTIONS.
9	"(a) In General.—No person, including any claim-
10	ant, physician, operator, duly authorized agent of such op-
11	erator, or employee of an insurance carrier, shall—
12	"(1) knowingly and willfully make a false state-
13	ment or misrepresentation for the purpose of obtain-
14	ing, increasing, reducing, denying, or terminating
15	benefits under this title; or
16	"(2) knowingly and willfully threaten, coerce,
17	intimidate, deceive, or mislead a party, representa-
18	tive, witness, potential witness, judge, or anyone par-
19	ticipating in a proceeding regarding any matter re-
20	lated to a proceeding under this title.
21	"(b) Fine; Imprisonment.—Any person who en-
22	gages in the conduct described in subsection (a) shall,
23	upon conviction, be subject to a fine in accordance with
24	title 18, United States Code, imprisoned for not more than
25	5 years, or both

1	"(c) Prompt Investigation.—The United States
2	Attorney for the district in which the conduct described
3	in subsection (a) is alleged to have occurred shall make
4	every reasonable effort to promptly investigate each com-
5	plaint of a violation of such subsection.
6	"(d) DISQUALIFICATION.—
7	"(1) IN GENERAL.—An attorney or expert wit-
8	ness who engages in the conduct described in sub-
9	section (a) shall, in addition to the fine or imprison-
10	ment provided under subsection (b), be permanently
11	disqualified from representing any party, or appear-
12	ing in any proceeding, under this title.
13	"(2) Attorney disqualification.—In addi-
14	tion to the disqualification described in paragraph
15	(1), the Secretary may disqualify an attorney from
16	representing any party in any administrative pro-
17	ceeding under this title for either a limited term or
18	permanently, if the attorney—
19	"(A) engages in any action or behavior
20	that is prejudicial to the fair and orderly con-
21	duct of such proceeding; or
22	"(B) is suspended or disbarred by any
23	court of the United States, any State, or any
24	territory, commonwealth, or possession of the

1	United States with jurisdiction over the pro-
2	ceeding.
3	"(e) DISCOVERY SANCTIONS.—An administrative law
4	judge may sanction a party who fails to comply with an
5	order to compel discovery or disclosure, or to supplement
6	earlier responses, in a proceeding under this title. These
7	sanctions may include, as appropriate—
8	"(1) drawing an adverse inference against the
9	noncomplying party on the facts relevant to the dis-
10	covery or disclosure order;
11	"(2) limiting the noncomplying party's claims,
12	defenses, or right to introduce evidence; and
13	"(3) rendering a default decision against the
14	noncomplying party.
15	"(f) REGULATIONS.—The Secretary shall promulgate
16	regulations that—
17	"(1) provide procedures for the disqualifications
18	and sanctions under this section and are appropriate
19	for all parties; and
20	"(2) distinguish between parties that are rep-
21	resented by an attorney and parties that are not
22	represented by an attorney.".

1	SEC. 108. DEVELOPMENT OF MEDICAL EVIDENCE BY THE
2	SECRETARY.
3	Part C of the Black Lung Benefits Act (30 U.S.C.
4	931 et seq.) is amended by adding at the end the fol-
5	lowing:
6	"SEC. 435. DEVELOPMENT OF MEDICAL EVIDENCE BY THE
7	SECRETARY.
8	"(a) Complete Pulmonary Evaluation.—Upon
9	request by a claimant for benefits under this title, the Sec-
10	retary shall provide the claimant an opportunity to sub-
11	stantiate the claim through a complete pulmonary evalua-
12	tion of the miner that shall include—
13	"(1) an initial report, conducted by a qualified
14	physician on the list provided under subsection (d),
15	and in accordance with subsection (d)(5) and sec-
16	tions $402(f)(1)(D)$ and $413(b)$ ; and
17	"(2) if the conditions under subsection (b) are
18	met, any supplemental medical evidence described in
19	subsection $(c)$ .
20	"(b) Diagnosing Complicated Pneumo-
21	CONIOSIS.—In diagnosing whether there is complicated
22	pneumoconiosis as a part of a medical examination con-
23	ducted under subsection (a), the Secretary shall authorize
24	a high-quality, low-dose or standard computerized tomog-
25	raphy scan where any or a combination of the following
26	is found:

1	"(1) Any certified B reader of a chest
2	radiograph associated with an exam conducted under
3	section 413(b) finds advanced pneumoconiosis (ILC
4	category 1/0 or greater) and an examiner preparing
5	a report under section 413(b) determines, in the ex-
6	ercise of clinical judgment, that the miner presents
7	symptomatology of advanced pneumoconiosis to a
8	greater extent than indicated by the chest
9	radiograph.
10	"(2) Any certified Long of a chest radiograph
11	associated with an exam conducted under section
12	413(b) finds a coalescence of small opacities.
13	"(c) Conditions for Supplemental Medical
14	EVIDENCE.—The Secretary shall develop supplemental
15	medical evidence, in accordance with subsection (d)—
16	"(1) for any claim in which the Secretary rec-
17	ommends an award of benefits based on the results
18	of the initial report under subsection (a)(1) and $\epsilon$
19	party opposing such award submits evidence that
20	could be considered contrary to the findings of the
21	Secretary; and
22	"(2) for any compensation case under this title
23	heard by an administrative law judge, in which—
24	"(A) the Secretary has awarded benefits to
25	the claimant.

1	"(B) the party opposing such award has
2	submitted evidence not previously reviewed that
3	could be considered contrary to the award
4	under subparagraph (A); and
5	"(C) the claimant or, if the claimant is
6	represented by an attorney, the claimant's at-
7	torney consents to the Secretary developing
8	supplemental medical evidence.
9	"(d) Process for Supplemental Medical Evi-
10	DENCE.—
11	"(1) In general.—Except as provided under
12	paragraph (2), to develop supplemental medical evi-
13	dence under conditions described in subsection (c),
14	the Secretary shall request the physician who con-
15	ducted the initial report under subsection $(a)(1)$
16	to—
17	"(A) review any medical evidence sub-
18	mitted after such report or the most recent sup-
19	plemental report, as appropriate; and
20	"(B) update his or her opinion in a supple-
21	mental report.
22	"(2) Alternative Physician.—If such physi-
23	cian is no longer available or is unwilling to provide
24	supplemental medical evidence under paragraph (1),

- 1 the Secretary shall select another qualified physician
- 2 to provide such evidence.
- 3 "(e) Qualified Physicians for Complete Pul-
- 4 Monary Evaluation and Protections for Suit-
- 5 ABILITY AND POTENTIAL CONFLICTS OF INTEREST.—
- 6 "(1) QUALIFIED PHYSICIANS LIST.—The Sec-
- 7 retary shall create and maintain a list of qualified
- 8 physicians to be selected by a claimant to perform
- 9 the complete pulmonary evaluation described in sub-
- section (a).
- 11 "(2) Public availability.—The Secretary
- shall make the list under this subsection available to
- the public.
- 14 "(3) ANNUAL EVALUATION.—Each year, the
- 15 Secretary shall update such list by reviewing the
- suitability of the listed qualified physicians and as-
- sessing any potential conflicts of interest.
- 18 "(4) Criteria for Suitability.—The Sec-
- retary shall include on the list only those physicians
- whom the Secretary determines are qualified, capa-
- 21 ble, and willing to provide credible opinions con-
- sistent with the premises underlying this Act. In de-
- termining whether a physician is suitable to be on
- 24 the list under this subsection, the Secretary shall
- consult the National Practitioner Data Bank of the

1	Department of Health and Human Services and as-
2	sess reports of adverse licensure, certifications, hos-
3	pital privilege, and professional society actions in-
4	volving the physician. In no case shall such list in-
5	clude any physician—
6	"(A) who is not licensed to practice medi-
7	cine in any State or any territory, common-
8	wealth, or possession of the United States;
9	"(B) whose license is revoked by a medical
10	licensing board of any State, territory, common-
11	wealth, or possession of the United States; or
12	"(C) whose license is suspended by a med-
13	ical licensing board of any State, territory, com-
14	monwealth, or possession of the United States.
15	"(5) Conflicts of interest.—The Secretary
16	shall develop and implement policies and procedures
17	to ensure that any actual or potential conflict of in-
18	terest of qualified physicians on the list under this
19	subsection, including both individual and organiza-
20	tional conflicts of interest, are disclosed to the De-
21	partment, and to provide such disclosure to claim-
22	ants. Such policies and procedures shall provide that
23	a physician with a conflict of interest shall not be

used to perform a complete pulmonary medical eval-

1 uation under subsection (a) that is reimbursed pur-2 suant to subsection (g) if— "(A) such physician is employed by, under 3 4 contract to, or otherwise providing services to a 5 private party opposing the claim, a law firm or 6 lawyer representing such opposing party, or an 7 interested insurer or other interested third 8 party; or "(B) such physician has been retained by 9 10 a private party opposing the claim, a law firm 11 or lawyer representing such opposing party, or 12 an interested insurer or other interested third 13 party in the previous 24 months. 14 "(f) Record.—Upon receipt of any initial report or 15 supplemental report under this section, the Secretary shall enter the report in the record and provide a copy of such 16 17 report to all parties to the proceeding. 18 "(g) Expenses.—All expenses related to obtaining 19 the medical evidence under this section shall be paid for by the fund. If a claimant receives a final award of bene-20 21 fits, the operator liable for payment of benefits, if any, shall reimburse the fund for such expenses, which shall 23 include interest.".

### SEC. 109. MEDICAL EVIDENCE TRAINING PROGRAM.

- 2 Part C of the Black Lung Benefits Act (30 U.S.C.
- 3 931 et seq.), as amended by section 108, is further amend-
- 4 ed by adding at the end the following:
- 5 "SEC. 436. MEDICAL EVIDENCE TRAINING PROGRAM.
- 6 "(a) IN GENERAL.—Not later than 60 days after the
- 7 date of enactment of the Black Lung Benefits Improve-
- 8 ment Act of 2021, the Secretary, in coordination with the
- 9 National Institute for Occupational Safety and Health,
- 10 shall establish and implement a training program, to pro-
- 11 vide education on issues relating to medical evidence rel-
- 12 evant to claims for benefits under this title, to each of
- 13 the following individuals who engage in work under this
- 14 title:
- 15 "(1) District directors.
- 16 "(2) Claims examiners working under such di-
- 17 rectors.
- 18 "(3) Administrative law judges and attorneys
- 19 supporting such judges.
- 20 "(4) Members of the Benefits Review Board es-
- 21 tablished under section 21(b) of the Longshore and
- Harbor Workers' Compensation Act (33 U.S.C.
- 921(b)) and attorneys supporting such members.
- 24 Training programs for individuals listed in subsections (3)
- 25 and (4) shall be conducted separately from each other and

- 1 separately from individuals listed in subsections (1) and 2 (2).
- 3 "(b) Training Program Topics.—The training
- 4 program under this section shall provide an overview of
- 5 topics that include—
- 6 "(1) new developments in pulmonary medicine
- 7 relating to pneumoconiosis;
- 8 "(2) medical evidence, and other relevant evi-9 dence, sufficient to support a claim for benefits 10 under this title; and
- 11 "(3) weighing conflicting medical evidence and 12 testimony concerning eligibility for such benefits.
- 13 "(c) TIMING OF TRAINING.—
- 14 "(1) Individuals hired or appointed prior 15 TO THE BLACK LUNG BENEFITS IMPROVEMENT ACT 16 OF 2021.—Any individual described in paragraphs 17 (1) through (4) of subsection (a) who was hired or 18 appointed prior to the date of enactment of the 19 Black Lung Benefits Improvement Act of 2021 shall 20 complete the training program under this section not 21 later than 60 days after the establishment of such 22 program under subsection (a) and not less than an-23 nually thereafter.
- 24 "(2) Individuals hired or appointed after 25 The black lung benefits improvement act of

1 2021.—Any individual described in paragraphs (1) 2 through (4) of subsection (a) who is not described 3 in paragraph (1) shall complete the training program under this section not later than 60 days after 5 such individual is hired or appointed and not less 6 than annually thereafter.". 7 SEC. 110. TECHNICAL AND CONFORMING AMENDMENTS. 8 The Black Lung Benefits Act (30 U.S.C. 901 et seq.) is amended— 10 (1) in section 401(a) (30 U.S.C. 901(a)), by in-11 serting "or who were found to be totally disabled by 12 such disease" after "such disease"; 13 (2) in section 402— 14 (A) in subsection (a), by striking para-15 graph (2) and inserting the following: "(2) a spouse who is a member of the same 16 17 household as the miner, or is receiving regular con-18 tributions from the miner for support, or whose 19 spouse is a miner who has been ordered by a court 20 to contribute to support, or who meets the require-21 ments of paragraph (1) or (2) of section 216(b) of 22 the Social Security Act or paragraph (1) or (2) of 23 section 216(f) of such Act. An individual is the 24 'spouse' of a miner when such individual is legally 25

married to the miner under the laws of the State

- 1 where the marriage was celebrated. The term 2 'spouse' also includes a 'divorced wife' or 'divorced 3 husband', as such terms are defined in paragraph (1) or (4) of section 216(d) of such Act, who is re-5 ceiving at least one-half of his or her support, as de-6 termined in accordance with regulations prescribed 7 by the Secretary, from the miner, or is receiving 8 substantial contributions from the miner (pursuant 9 to a written agreement), or there is in effect a court 10 order for substantial contributions to the spouse's 11 support from such miner.";
- 12 (B) by striking subsection (e) and insert-13 ing the following:

14 "(e) The term 'surviving spouse' includes the spouse 15 living with or dependent for support on the miner at the time of the miner's death, or living apart for reasonable 16 cause or because of the miner's desertion, or who meets the requirements of subparagraph (A), (B), (C), (D), or 18 19 (E) of section 216(c)(1) of the Social Security Act, subparagraph (A), (B), (C), (D), or (E) of section 216(g)(1) 21 of such Act, or section 216(k) of such Act, who is not married. An individual is the 'surviving spouse' of a miner when legally married at the time of the miner's death under the laws of the State where the marriage was celebrated. Such term also includes a 'surviving divorced wife'

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or 'surviving divorced husband', as such terms are defined
    in paragraph (2) or (5) of section 216(d) of such Act who
 3
    for the month preceding the month in which the miner
 4
    died, was receiving at least one-half of his or her support,
 5
    as determined in accordance with regulations prescribed
    by the Secretary, from the miner, or was receiving sub-
 6
    stantial contributions from the miner (pursuant to a writ-
 8
    ten agreement) or there was in effect a court order for
 9
    substantial contributions to the spouse's support from the
10
    miner at the time of the miner's death.";
11
                  (C) in subsection (g)—
12
                       (i) in paragraph (2)(B)(ii), by striking
                  "he ceased" and inserting "the individual
13
14
                  ceased"; and
15
                       (ii) in the matter following paragraph
                  (2)(C), by striking "widow" each place it
16
17
                  appears and inserting "surviving spouse";
18
                  (D) in subsection (h), by striking "Internal
19
             Revenue Code of 1954" and inserting "Internal
20
             Revenue Code of 1986"; and
                  (E) in subsection (i), by striking "Internal
21
22
             Revenue Code of 1954" and inserting "Internal
23
             Revenue Code of 1986";
24
             (3) in section 411 (30 U.S.C. 921)—
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1	(A) by striking subsection (a) and insert-
2	ing the following:
3	"(a) The Secretary shall, in accordance with the pro-
4	visions of this title, and the regulations promulgated by
5	the Secretary under this title, make payments of benefits
6	in respect of—
7	"(1) total disability of any miner due to pneu-
8	moconiosis;
9	"(2) the death of any miner whose death was
10	due to pneumoconiosis;
11	"(3) total disability of any miner at the time of
12	the miner's death with respect to a claim filed under
13	part C prior to January 1, 1982;
14	"(4) survivors' benefits for any survivor's claim
15	filed after January 1, 2005, that is pending on or
16	after March 23, 2010, where the miner is found en-
17	titled to receive benefits on a claim filed under part
18	C; and
19	"(5) survivors' benefits where the miner is
20	found entitled to receive benefits on a claim filed
21	under part C before January 1, 1982."; and
22	(B) in subsection (e)—
23	(i) in paragraph (1), by striking "his
24	pneumoconiosis" and inserting "the min-
25	er's pneumoconiosis''; and

1	(ii) in paragraph (2), by striking "his
2	death" and inserting "the miner's death";
3	(4) in section 412 (30 U.S.C. 922)—
4	(A) in subsection (a)—
5	(i) by striking paragraph (2) and in-
6	serting the following:
7	"(2) In the case of a surviving spouse—
8	"(A) of a miner whose death is due to pneumo-
9	coniosis;
10	"(B) in a claim filed after January 1, 2005,
11	and that is pending on or after March 23, 2010, of
12	a miner who is found entitled to receive benefits on
13	a claim filed under part C;
14	"(C) of a miner who is found entitled to receive
15	benefits on a claim filed under part C before Janu-
16	ary 1, 1982; or
17	"(D) in a claim filed under part C before Janu-
18	ary 1, 1982, of a miner who was totally disabled by
19	pneumoconiosis at the time of the miner's death,
20	benefits shall be paid to the miner's surviving spouse at
21	the rate the deceased miner would receive such benefits
22	if he were totally disabled.";
23	(ii) in paragraph (3)—
24	(I) by striking "(3) In the case"
25	and all that follows through "section

1	411(c)" and inserting the following:
2	"(3)(A) In the case of the child or
3	children of a miner described in sub-
4	paragraph (B)";
5	(II) by striking "he" each place
6	it appears and inserting "the child";
7	(III) by striking "widow" each
8	place it appears and inserting "sur-
9	viving spouse"; and
10	(IV) by adding at the end the fol-
11	lowing:
12	"(B) Subparagraph (A) shall apply in the case of any
13	child or children—
14	"(i) of a miner whose death is due to pneumo-
15	coniosis;
16	"(ii) in a claim filed after January 1, 2005,
17	that is pending on or after March 23, 2010, of a
18	miner who is found entitled to receive benefits on a
19	claim filed under part C;
20	"(iii) of a miner who is found entitled to receive
21	benefits on a claim filed under part C before Janu-
22	ary 1, 1982;
23	"(iv) in a claim filed under part C before Janu-
24	ary 1, 1982, of a miner who was totally disabled by
25	pneumoconiosis at the time of the miner's death;

"(v) of a surviving spouse who is found entitled 1 2 to receive benefits under this part at the time of the 3 surviving spouse's death; or "(vi) entitled to the payment of benefits under 4 5 paragraph (5) of section 411(c)."; 6 (iii) in paragraph (5)— 7 (I) by striking the first sentence 8 and inserting the following: "In the 9 case of the dependent parent or par-10 ents of a miner who is not survived at 11 the time of death by a surviving 12 spouse or a child and (i) whose death 13 is due to pneumoconiosis, (ii) in a 14 claim filed after January 1, 2005, 15 that is pending on or after March 23, 16 2010, who is found entitled to receive 17 benefits on a claim filed under part C, 18 (iii) who is found entitled to receive 19 benefits on a claim filed under part C 20 before January 1, 1982, or (iv) in a 21 claim filed under part C before Janu-22 ary 1, 1982, who was totally disabled 23 by pneumoconiosis at the time of the 24 miner's death; in the case of the de-

pendent surviving brother(s) or sis-

1	ter(s) of such a miner who is not sur-
2	vived at the time of the miner's death
3	by a surviving spouse, child, or par-
4	ent; in the case of the dependent par-
5	ent or parents of a miner (who is not
6	survived at the time of the miner's
7	death by a surviving spouse or child)
8	who are entitled to the payment of
9	benefits under paragraph (5) of sec-
10	tion 411(c); or in the case of the de-
11	pendent surviving brother(s) or sis-
12	ter(s) of a miner (who is not survived
13	at the time of the miner's death by a
14	surviving spouse, child, or parent)
15	who are entitled to the payment of
16	benefits under paragraph (5) of sec-
17	tion 411(c), benefits shall be paid
18	under this part to such parent(s), or
19	to such brother(s), or sister(s), at the
20	rate specified in paragraph (3) (as if
21	such parent(s) or such brother(s) or
22	sister(s), were the children of such
23	miner)."; and
24	(II) in the fourth sentence—

1	(aa) by striking "brother
2	only if he" and inserting "broth-
3	er or sister only if the brother or
4	sister"; and
5	(bb) by striking "before he
6	ceased" and inserting "before the
7	brother or sister ceased"; and
8	(iv) in paragraph (6), by striking
9	"prescribed by him" and inserting "pre-
10	scribed by such Secretary";
11	(B) in subsection (b)—
12	(i) by striking "his" each place it ap-
13	pears and inserting "such miner's"; and
14	(ii) by striking "widow" each place it
15	appears and inserting "surviving spouse";
16	and
17	(C) in subsection (c), by striking "Internal
18	Revenue Code of 1954" and inserting "Internal
19	Revenue Code of 1986";
20	(5) in section 413 (30 U.S.C. 923)—
21	(A) in subsection (b)—
22	(i) in the second sentence, by striking
23	"his wife's affidavits" and inserting "affi-
24	davits of the miner's spouse";

1	(ii) in the ninth sentence, by striking
2	"widow" and inserting "surviving spouse";
3	and
4	(iii) by striking the last sentence; and
5	(B) in subsection (c), by striking "his
6	claim" and inserting "the claim";
7	(6) in section 414 (30 U.S.C. 924)—
8	(A) in subsection (a)—
9	(i) in paragraph (1), by striking
10	"widow, within six months after the death
11	of her husband" and inserting "surviving
12	spouse, within six months after the death
13	of the miner"; and
14	(ii) in paragraph (2)(C), by striking
15	"his" and inserting "the child's"; and
16	(B) in subsection (e)—
17	(i) by striking "widow" and inserting
18	"surviving spouse"; and
19	(ii) by striking "his death" and insert-
20	ing "the miner's death";
21	(7) in section 415(a) (30 U.S.C. 925(a))—
22	(A) in paragraph (1), by striking "Internal
23	Revenue Code of 1954" and inserting "Internal
24	Revenue Code of 1986"; and
25	(B) in paragraph (2)—

1	(i) by striking "he" and inserting
2	"such Secretary"; and
3	(ii) by striking "him" and inserting
4	"such Secretary";
5	(8) in section 421 (30 U.S.C. 931)—
6	(A) in subsection (a), by striking "widows"
7	and inserting "spouses"; and
8	(B) in subsection (b)(2)—
9	(i) in the matter preceding subpara-
10	graph (A), by striking "he" and inserting
11	"such Secretary"; and
12	(ii) in subparagraph (F), by striking
13	"promulgated by him" and inserting "pro-
14	mulgated by such Secretary';
15	(9) in section 422 (30 U.S.C. 932)—
16	(A) in subsection (a)—
17	(i) by striking "Internal Revenue
18	Code of 1954" and inserting "Internal
19	Revenue Code of 1986"; and
20	(ii) by striking "he" and inserting
21	"such Secretary";
22	(B) in subsection (i)(4), by striking "Inter-
23	nal Revenue Code of 1954" and inserting "In-
24	ternal Revenue Code of 1986"; and

1	(C) in subsection (j), by striking "Internal
2	Revenue Code of 1954" each place it appears
3	and inserting "Internal Revenue Code of
4	1986'';
5	(10) in section 423(a) (30 U.S.C. 933(a)), by
6	striking "he" and inserting "such operator";
7	(11) in section 424(b) (30 U.S.C. 934(b))—
8	(A) in the matter following subparagraph
9	(B) of paragraph (1), by striking "him" and in-
10	serting "such operator";
11	(B) in paragraph (3), by striking "Internal
12	Revenue Code of 1954" each place it appears
13	and inserting "Internal Revenue Code of
14	1986"; and
15	(C) in paragraph (5), by striking "Internal
16	Revenue Code of 1954" and inserting "Internal
17	Revenue Code of 1986";
18	(12) in section 428 (30 U.S.C. 938)—
19	(A) in subsection (a), by striking "him"
20	and inserting "such operator"; and
21	(B) in subsection (b)—
22	(i) in the first sentence, by striking
23	"he" and inserting "the miner";
24	(ii) in the third sentence, by striking
25	"he" and inserting "the Secretary";

1	(iii) in the ninth sentence—
2	(I) by striking "he" each place it
3	appears and inserting "the Sec-
4	retary'; and
5	(II) by striking "his" and insert-
6	ing "the miner's"; and
7	(iv) in the tenth sentence, by striking
8	"he" each place it appears and inserting
9	"the Secretary"; and
10	(13) in section 430 (30 U.S.C. 940)—
11	(A) by striking "1977 and" and inserting
12	"1977,"; and
13	(B) by striking "1981" and inserting
14	"1981, and the Black Lung Benefits Improve-
15	ment Act of 2021, and any amendments made
16	after the date of enactment of such Act,".
17	SEC. 111. READJUDICATING CASES INVOLVING CERTAIN
18	CHEST RADIOGRAPHS.
19	(a) Definitions.—In this section:
20	(1) COVERED CHEST RADIOGRAPH.—The term
21	"covered chest radiograph" means a chest
22	radiograph that was interpreted as negative for sim-
23	ple pneumoconiosis, complicated pneumoconiosis, or
24	progressive massive fibrosis by a physician with re-
25	spect to whom the Secretary has directed, in writing

- and after an evaluation by the Secretary, that such physician's negative interpretations of chest radiographs not be credited, except where subsequently determined to be credible by the Secretary in evaluating a claim for benefits under the Black Lung Benefits Act (30 U.S.C. 901 et seq.).
  - (2) COVERED INDIVIDUAL.—The term "covered individual" means an individual whose record for a claim for benefits under the Black Lung Benefits Act includes a covered chest radiograph.
  - (3) COVERED SURVIVOR.—The term "covered survivor" means an individual who—
- 13 (A) is a survivor of a covered individual
  14 whose claim under the Black Lung Benefits Act
  15 was still pending at the time of the covered in16 dividual's death; and
- 17 (B) who continued to seek an award with 18 respect to the covered individual's claim after 19 the covered individual's death.
- 20 (b) CLAIMS.—A covered individual or a covered sur-21 vivor whose claim for benefits under the Black Lung Bene-22 fits Act (30 U.S.C. 901 et seq.) was denied prior to the 23 enactment of this Act may file a new claim for benefits 24 under this Act not later than one year after the date of

25 enactment of this Act.

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## 1 (c) ADJUDICATION ON THE MERITS.—

- (1) IN GENERAL.—Any new claim filed under subsection (b) shall be adjudicated on the merits and shall not include consideration of a covered chest radiograph.
- (2) COVERED SURVIVOR.—Any new claim filed under subsection (b) by a covered survivor shall be adjudicated as either a miner's or a survivor's claim depending upon the type of claim pending at the time of the covered individual's death.

## (d) Time of Payment.—

- (1) MINER'S CLAIM.—If a claim, filed under subsection (b) and adjudicated under subsection (c) as a miner's claim, results in an award of benefits, benefits shall be payable beginning with the month of the filing of the denied claim that had included in its record a covered chest radiograph.
- (2) Survivor's claim.—If a claim, filed under subsection (b) and adjudicated under subsection (c) as a survivor's claim, results in an award of benefits, benefits shall be payable beginning with the month of the miner's death.
- 23 (e) Contributing Impact.—The Secretary shall 24 have the discretion to deny a new claim under subsection 25 (b) in circumstances where the party opposing such claim

1	establishes through clear and convincing evidence that a
2	covered chest radiograph did not contribute to the decision
3	to deny benefits in all prior claims filed by the covered
4	individual or the covered survivor.
5	(f) Limitation on Filing of New Claims.—A new
6	claim for benefits may be filed under subsection (b) only
7	if the original claim was finally denied by a district direc-
8	tor, an administrative law judge, or the Benefits Review
9	Board established under section 21(b) of the Longshore
10	and Harbor Workers' Compensation Act (33 U.S.C.
11	921(b)).
12	SEC. 112. DISCLOSURE OF EMPLOYMENT AND EARNINGS
13	INFORMATION FOR BLACK LUNG BENEFITS
13 14	INFORMATION FOR BLACK LUNG BENEFITS CLAIMS.
14	CLAIMS.
14 15	CLAIMS.  (a) Tax Return Information.—
14 15 16	CLAIMS.  (a) Tax Return Information.—  (1) In general.—Section 6103(l) of the Inter-
14 15 16 17	CLAIMS.  (a) Tax Return Information.—  (1) In General.—Section 6103(l) of the Internal Revenue Code of 1986 is amended by adding at
14 15 16 17 18	CLAIMS.  (a) Tax Return Information.—  (1) In General.—Section 6103(l) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:
14 15 16 17 18	CLAIMS.  (a) Tax Return Information.—  (1) In general.—Section 6103(l) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:  "(23) Disclosure of return information
14 15 16 17 18 19 20	CLAIMS.  (a) Tax Return Information.—  (1) In General.—Section 6103(1) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:  "(23) Disclosure of Return Information to Department of Labor to Carry out black
14 15 16 17 18 19 20 21	CLAIMS.  (a) Tax Return Information.—  (1) In General.—Section 6103(l) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:  "(23) Disclosure of Return Information to Department of Labor to Carry out black Lung benefits act.—
14 15 16 17 18 19 20 21	CLAIMS.  (a) Tax Return Information.—  (1) In General.—Section 6103(1) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:  "(23) Disclosure of Return Information To Department of Labor to Carry out Black Lung Benefits act.—  "(A) In General.—The Commissioner of

1 information from returns with respect to net 2 earnings from self-employment (as defined in 3 section 1402) and wages (as defined in section 4 3121(a) or 3401(a)) for employment for each 5 employer of such individual. 6 "(B) RESTRICTION ON DISCLOSURE.—The 7 Commissioner of Social Security shall disclose 8 return information under subparagraph (A) 9 only for purposes of, and the extent necessary 10 in, carrying out the proper administration of 11 the Black Lung Benefits Act (30 U.S.C. 901 et 12 seq.).". 13 (2)Conforming AMENDMENTS.—Section 14 6103(p)(4) of such Code is amended— 15 (A) in the matter preceding subparagraph (A), by striking "or (22)" and inserting "(22), 16 17 or (23)"; and 18 (B) in subparagraph (F)(ii), by striking 19 "or (22)," and inserting "(22), or (23)". 20 (b) Social Security Earnings Information.— 21 Notwithstanding section 552a of title 5, United States 22 Code, or any other provision of Federal or State law, the 23 Commissioner of Social Security shall make available to the officers and employees of the Department of Labor,

upon written request, the Social Security earnings infor-

- 1 mation of living or deceased individuals who are the sub-
- 2 ject of a claim under the Black Lung Benefits Act (30
- 3 U.S.C. 901 et seq.), which the Secretary of Labor may
- 4 require to carry out such Act. Such information shall be
- 5 made available in electronic form.
- 6 PART B-REPORTS TO IMPROVE THE ADMINIS-
- 7 TRATION OF BENEFITS UNDER THE BLACK
- 8 LUNG BENEFITS ACT
- 9 SEC. 121. STRATEGY TO REDUCE DELAYS IN ADJUDICA-
- 10 **TION**.
- 11 (a) IN GENERAL.—Not later than 90 days after the
- 12 date of enactment of this Act, the Secretary of Labor shall
- 13 submit to the Committee on Health, Education, Labor,
- 14 and Pensions and the Committee on Appropriations of the
- 15 Senate and the Committee on Education and Labor and
- 16 the Committee on Appropriations of the House of Rep-
- 17 resentatives a comprehensive strategy to reduce the back-
- 18 log of cases pending on such date of enactment before the
- 19 Office of Administrative Law Judges of the Department
- 20 of Labor.
- 21 (b) Contents of Strategy.—The strategy under
- 22 this section shall provide information relating to—
- (1) the current and targeted pendency for each
- 24 category of cases before the Office of Administrative
- Law Judges of the Department of Labor;

- 1 (2) the number of administrative law judges, 2 attorney advisors supporting such judges, support 3 staff, and other resources necessary to achieve and 4 maintain the targeted pendency for each category of 5 such cases;
  - (3) the necessary resources to improve efficiency and effectiveness, such as equipment for video conferences, training, use of reemployed annuitants, and administrative reforms; and
- 10 (4) with respect to claims filed under the Black
  11 Lung Benefits Act (30 U.S.C. 901 et seq.), the nec12 essary resources needed to reduce the average pend13 ency of cases to less than 12 months from the date
  14 of receipt of the case to the date of disposition of
  15 such case.

#### 16 SEC. 122. GAO REPORT ON BLACK LUNG PROGRAM.

- 17 (a) IN GENERAL.—Not later than one year after the
- 18 date of enactment of this Act, the Comptroller General
- 19 of the United States shall submit to the Committee on
- 20 Health, Education, Labor, and Pensions of the Senate and
- 21 the Committee on Education and Labor of the House of
- 22 Representatives a report on any barriers to health care
- 23 faced by coal miners with pneumoconiosis.
- 24 (b) Contents.—The report required under sub-
- 25 section (a) shall include—

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- 1 (1) an assessment of possible barriers to health
  2 care under the Black Lung Benefits Act (30 U.S.C.
  3 901 et seq.) and the degree to which any barriers
  4 impact the ability of miners with legitimate medical
  5 needs, particularly such miners in rural areas, to ac6 cess treatment for pneumoconiosis;
  - (2) recommendations necessary to address issues, if any, relating to patient access to care under such Act; and
- 10 (3) an evaluation of whether the benefit pay11 ments authorized under such Act, as amended by
  12 this Act, are sufficient to meet the expenses of dis13 abled miners, surviving spouses, dependents, and
  14 other family members entitled to receive benefits
  15 under the Black Lung Benefits Act.

#### 16 PART C—IMPROVEMENT IN THE FINANCIAL SE-

## 17 CURITY OF THE BLACK LUNG BENEFITS DIS-

### 18 ABILITY TRUST FUND

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- 19 SEC. 131. REGULATIONS FOR SELF-INSURANCE.
- Not later than 60 days after the date of enactment
- 21 of this Act, the Secretary shall publish an interim final
- 22 rule setting forth the requirements for an operator of a
- 23 coal mine to qualify as a self-insurer with respect any por-
- 24 tion of the operator's liabilities under the Black Lung

1	Benefits Act, as described in section 423(a)(1) of such
2	Act. Such requirements shall—
3	(1) establish initial criteria, relating to the fi-
4	nancial health of the operator, on which the eligi-
5	bility of the operator to seek qualification as a self-
6	insurer shall be determined; and
7	(2) establish procedures to determine the min-
8	imum amount of assets of the operator sufficient to
9	secure such liabilities.
10	TITLE II—ESTABLISHING THE
11	OFFICE OF WORKERS' COM-
1.0	PENSATION PROGRAMS
12	
12 13	SEC. 201. OFFICE OF WORKERS' COMPENSATION PRO-
13	SEC. 201. OFFICE OF WORKERS' COMPENSATION PRO-
13 14	SEC. 201. OFFICE OF WORKERS' COMPENSATION PROGRAMS.
13 14 15 16	SEC. 201. OFFICE OF WORKERS' COMPENSATION PROGRAMS.  (a) ESTABLISHMENT.—There shall be established, in
13 14 15 16 17	SEC. 201. OFFICE OF WORKERS' COMPENSATION PROGRAMS.  (a) ESTABLISHMENT.—There shall be established, in the Department of Labor, an Office of Workers' Com-
13 14 15 16 17	SEC. 201. OFFICE OF WORKERS' COMPENSATION PROGRAMS.  (a) ESTABLISHMENT.—There shall be established, in the Department of Labor, an Office of Workers' Compensation Programs (referred to in this section as the "Office of Programs of Labor).
13 14 15 16 17	SEC. 201. OFFICE OF WORKERS' COMPENSATION PROGRAMS.  (a) ESTABLISHMENT.—There shall be established, in the Department of Labor, an Office of Workers' Compensation Programs (referred to in this section as the "Office").
13 14 15 16 17 18	SEC. 201. OFFICE OF WORKERS' COMPENSATION PROGRAMS.  (a) ESTABLISHMENT.—There shall be established, in the Department of Labor, an Office of Workers' Compensation Programs (referred to in this section as the "Office").  (b) DIRECTOR.—
13 14 15 16 17 18 19 20	GRAMS.  (a) ESTABLISHMENT.—There shall be established, in the Department of Labor, an Office of Workers' Compensation Programs (referred to in this section as the "Office").  (b) DIRECTOR.—  (1) IN GENERAL.—The Office shall be directed.
13 14 15 16 17 18 19 20 21	GRAMS.  (a) ESTABLISHMENT.—There shall be established, in the Department of Labor, an Office of Workers' Compensation Programs (referred to in this section as the "Office").  (b) DIRECTOR.—  (1) IN GENERAL.—The Office shall be directed by a Director for the Office of Workers' Compensation.

- 1 (2) Duties.—The Director shall carry out all
- 2 duties carried out by the Director for the Office of
- Workers' Compensation as of the day before the
- 4 date of enactment of this Act.
- 5 (c) Functions.—The functions of the Office on and
- 6 after the date of enactment of this Act shall include the
- 7 functions of the Office on the day before the date of enact-
- 8 ment of this Act, including all of its personnel, assets, au-
- 9 thorities, and liabilities.
- 10 (d) References to Bureau of Employees' Com-
- 11 PENSATION.—Reference in any other Federal law, Execu-
- 12 tive order, reorganization plan, rule, regulation, or delega-
- 13 tion of authority, or any document of or relating to the
- 14 Bureau of Employees' Compensation with regard to func-
- 15 tions carried out by the Office of Workers' Compensation
- 16 Programs, shall be deemed to refer to the Office of Work-
- 17 ers' Compensation Programs.

# 18 TITLE III—SEVERABILITY

- 19 SEC. 301. SEVERABILITY.
- 20 If any provision of this Act, or an amendment made
- 21 by this Act, or the application of such provision to any
- 22 person or circumstance, is held to be invalid, the remain-
- 23 der of this Act, or an amendment made by this Act, or

- 1 the application of such provision to other persons or cir-
- 2 cumstances, shall not be affected.

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