

115TH CONGRESS
1ST SESSION

S. 520

To amend title XIX of the Social Security Act to reform payment to States under the Medicaid program.

IN THE SENATE OF THE UNITED STATES

MARCH 2, 2017

Mr. CASSIDY introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend title XIX of the Social Security Act to reform payment to States under the Medicaid program.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Medicaid Account-
5 ability and Care Act of 2017”.

6 **SEC. 2. MEDICAID PAYMENT REFORM.**

7 (a) IN GENERAL.—Title XIX of the Social Security
8 Act (42 U.S.C. 1396 et seq.) is amended by inserting after
9 section 1903 the following section:

1 **“SEC. 1903A. REFORMED PAYMENT TO STATES.**

2 “(a) REFORMED PAYMENT SYSTEM.—

3 “(1) IN GENERAL.—For quarters beginning on
 4 or after the implementation date (as defined in sub-
 5 section (k)(1)), in lieu of amounts otherwise payable
 6 to a State under this title (including any payments
 7 attributable to section 1923), except as otherwise
 8 provided in this section, the amount payable to such
 9 State shall be equal to the sum of the following:

10 “(A) ADJUSTED AGGREGATE BENE-
 11 FICIARY-BASED AMOUNT.—The aggregate bene-
 12 ficiary-based amount specified in subsection (b)
 13 for the quarter and the State, adjusted under
 14 subsection (e).

15 “(B) CHRONIC CARE QUALITY BONUS.—
 16 The amount (if any) of the chronic care quality
 17 bonus payment specified in subsection (f) for
 18 the quarter for the State.

19 “(2) REQUIREMENT OF STATE SHARE.—

20 “(A) IN GENERAL.—A State shall make,
 21 from non-Federal funds, expenditures in an
 22 amount equal to its State share (as determined
 23 under subparagraph (B)) for a quarter for
 24 items, services, and other costs for which, but
 25 for paragraph (1), Federal funds would have
 26 been payable under this title.

“(B) STATE SHARE.—The State share for a State for a quarter in a fiscal year is equal to the product of—

“(i) the aggregate beneficiary-based amount specified in subsection (b) for the quarter and the State; and

“(ii) the ratio of—

“(I) the State percentage described in subparagraph (D)(ii) for such State and fiscal year; to

“(II) the Federal percentage described in subparagraph (D)(i) for such State and fiscal year.

“(C) NONPAYMENT FOR FAILURE TO PAY STATE SHARE.—

“(i) IN GENERAL.—If a State fails to expend the amount required under subparagraph (A) for a quarter in a fiscal year, the amount payable to the State under paragraph (1) shall be reduced by the product of the amount by which the State payment is less than the State share and the ratio of—

1 “(I) the Federal percentage de-
 2 scribed in subparagraph (D)(i) for
 3 such State and fiscal year; to

4 “(II) the State percentage de-
 5 scribed in subparagraph (D)(ii) for
 6 such State and fiscal year.

7 “(ii) GRACE PERIOD.—A State shall
 8 not be considered to have failed to provide
 9 payment of its required State share for a
 10 quarter under subparagraph (A) if the ag-
 11 gregate State payment towards the State’s
 12 required State share for the 4-quarter pe-
 13 riod beginning with such quarter exceeds
 14 the required State share amount for such
 15 4-quarter period.

16 “(D) FEDERAL AND STATE PERCENT-
 17 AGES.—In this paragraph, with respect to a
 18 State and a fiscal year:

19 “(i) FEDERAL PERCENTAGE.—The
 20 Federal percentage described in this clause
 21 is 75 percent or, if higher, the Federal
 22 medical assistance percentage for such
 23 State for such fiscal year.

24 “(ii) STATE PERCENTAGE.—The State
 25 percentage described in this clause is 100

1 percent minus the Federal percentage de-
2 scribed in clause (i).

3 “(E) RULES FOR CREDITING TOWARD
4 STATE SHARE.—

5 “(i) GENERAL LIMITATION TO MATCH-
6 ABLE EXPENDITURES.—A payment for ex-
7 penditures shall not be counted toward the
8 State share under subparagraph (A) unless
9 Federal payments may be used for such
10 expenditures consistent with paragraph
11 (3)(B).

12 “(ii) FURTHER LIMITATIONS ON AL-
13 LOWABLE EXPENDITURES.—A payment for
14 expenditures shall not be counted towards
15 the State share under subparagraph (A) if
16 the expenditure is for any of the following:

17 “(I) ABORTION.—Expenditures
18 for an abortion.

19 “(II) INTERGOVERNMENTAL
20 TRANSFERS.—An expenditure that is
21 attributable to an intergovernmental
22 transfer.

23 “(III) CERTIFIED PUBLIC EX-
24 PENDITURES.—An expenditure that is

1 attributable to certified public expend-
2 itures.

3 “(iii) CREDITING FRAUD AND ABUSE
4 RECOVERIES.—Amounts recovered by a
5 State through the operation of its Medicaid
6 fraud and abuse control unit described in
7 section 1903(q) shall be fully counted to-
8 ward the State share under subparagraph
9 (A).

10 “(F) CONSTRUCTION.—Nothing in the
11 paragraph shall be construed as preventing a
12 State from expending, from non-Federal funds,
13 an amount under this title in excess of the
14 amount of the State share.

15 “(G) DETERMINATION BASED UPON SUB-
16 MITTED CLAIMS.—In applying this paragraph
17 with respect to expenditures of a State for a
18 quarter, the determination of the expenditures
19 for such State for such quarter shall be made
20 after the end of the period (which, as of the
21 date of the enactment of this section, is 2
22 years) for which the Secretary accepts claims
23 for payment under this title with respect to
24 such quarter.

25 “(3) USE OF FEDERAL PAYMENTS.—

“(A) APPLICATION OF MEDICAID LIMITATIONS.—A State may only use Federal payments received under paragraph (1) for expenditures for which Federal funds would have been payable under this title but for this section.

“(B) LIMITATION FOR CERTAIN ELIGIBLES.—

“(i) APPLICATION OF 100 PERCENT FEDERAL POVERTY LINE LIMIT ON ELIGIBILITY.—Subject to clause (iii), a State may not use such Federal payments to provide medical assistance for an individual who has an income (as determined under clause (ii)) that exceeds 100 percent of the poverty line (as defined in section 2110(c)(5)) applicable to a family of the size involved.

“(ii) DETERMINATION OF INCOME USING MODIFIED ADJUSTED GROSS INCOME WITHOUT ANY 5 PERCENT INCREASE.—In determining income for purposes of clause (i) under section 1902(e)(14) (relating to modified adjusted gross income), the following rules shall apply:

1 “(I) APPLICATION OF SPEND
 2 DOWN.—The State shall take into ac-
 3 count the costs incurred for medical
 4 care or for any other type of remedial
 5 care recognized under State law in the
 6 same manner and to the same extent
 7 that such State takes such costs into
 8 account for purposes of section
 9 1902(a)(17).

10 “(II) DISREGARD OF 5 PERCENT
 11 INCREASE.—Subparagraph (I) of sec-
 12 tion 1902(e)(14) (relating to a 5 per-
 13 cent reduction) shall not apply.

14 “(iii) EXCEPTION.—Clause (i) shall
 15 not apply to an individual who is—

16 “(I) a woman described in clause
 17 (i) of section 1903(v)(4)(A);

18 “(II) a child who is an individual
 19 described in clause (i) of section
 20 1905(a);

21 “(III) enrolled in a State plan
 22 under this title as of the date of the
 23 enactment of this section for the pe-
 24 riod of continuous enrollment; or

1 “(IV) described in section
2 1902(e)(14)(D) (relating to modified
3 adjusted gross income).

4 “(iv) CLARIFICATION RELATED TO
5 COMMUNITY SPOUSE.—Nothing in this
6 subparagraph shall supersede the applica-
7 tion of section 1924 (related to community
8 spouse income and assets).

9 “(4) EXCEPTIONS FOR PASS-THROUGH PAY-
10 MENTS.—

11 “(A) IN GENERAL.—Paragraph (1) shall
12 not apply, and amounts shall continue to be
13 payable under this title (and not under this
14 subsection), in the case of the following pay-
15 ments (and related administrative costs and ex-
16 penditures):

17 “(i) PAYMENTS TO TERRITORIES.—
18 Payments to a State other than the 50
19 States and the District of Columbia.

20 “(ii) MEDICARE COST SHARING.—
21 Payments attributable to Medicare cost
22 sharing under section 1905(p).

23 “(iii) PEDIATRIC VACCINES.—Pay-
24 ments attributable to section 1928.

1 “(iv) EMERGENCY SERVICES FOR CER-
2 TAIN INDIVIDUALS.—Payments for treat-
3 ment of emergency medical conditions at-
4 tributable to the application of section
5 1903(v)(2).

6 “(v) INDIAN HEALTH CARE FACILI-
7 TIES.—Payments for medical assistance
8 described in the third sentence of section
9 1905(b).

10 “(vi) EMPLOYER-SPONSORED INSUR-
11 ANCE (ESI).—Payments for medical assist-
12 ance attributable to payments to employers
13 for employer-sponsored health benefits cov-
14 erage.

15 “(vii) OTHER POPULATIONS WITH
16 LIMITED BENEFIT COVERAGE.—Other pay-
17 ments that are determined by the Sec-
18 retary to be related to a specified popu-
19 lation for which the medical assistance
20 under this title is limited and does not in-
21 clude any inpatient, nursing facility, or
22 long-term care services.

23 “(B) CERTAIN EXPENSES.—Paragraph (1)
24 shall not apply, and amounts shall continue to

be payable under this title (and not under this subsection), in the case of the following:

“(i) ADMINISTRATION OF MEDICARE PRESCRIPTION DRUG BENEFIT.—Expenditures described in section 1935(b) (relating to administration of the Medicare prescription drug benefit).

“(ii) PAYMENTS FOR HIT BONUSES.—Payments under section 1903(a)(3)(F) (relating to payments to encourage the adoption and use of certified EHR technology).

“(iii) PAYMENTS FOR DESIGN, DEVELOPMENT, AND INSTALLATION OF MMIS AND ELIGIBILITY SYSTEMS.—Payments under subparagraphs (A)(i) and (H)(i) of section 1903(a)(3) for expenditures for design, development, and installation of the Medicaid management information systems and mechanized verification and information retrieval systems (related to eligibility).

“(5) PAYMENT OF AMOUNTS.—

“(A) IN GENERAL.—Except as the Secretary may otherwise provide, amounts shall be payable to a State under this subsection in the same manner as amounts are payable under

1 subsection (d) of section 1903 to a State under
 2 subsection (a) of such section.

3 “(B) INFORMATION AND FORMS.—

4 “(i) SUBMISSION.—As a condition of
 5 receiving payment under this subsection, a
 6 State shall submit such information, in
 7 such form, and manner, as the Secretary
 8 shall specify, including information nec-
 9 essary to make the computations under
 10 subsections (c)(2)(C) and (e).

11 “(ii) UNIFORM REPORTING.—The
 12 Secretary shall develop such forms as may
 13 be needed to assure a system of uniform
 14 reporting of such information across
 15 States.

16 “(C) REQUIRED REPORTING OF INFORMA-
 17 TION ON MEDICAL LOSS RATIOS FOR MANAGED
 18 CARE.—The information required to be reported
 19 under subparagraph (B)(i) shall include infor-
 20 mation on the medical loss ratio with respect to
 21 coverage provided under each Medicaid man-
 22 aged care plan with a contract with the State
 23 under section 1903(m) or 1932.

24 “(b) AGGREGATE BENEFICIARY-BASED AMOUNT.—

1 “(1) IN GENERAL.—The aggregate beneficiary-
 2 based amount specified in this subsection for a State
 3 for a quarter is equal to the sum of the products,
 4 for each of the categories of Medicaid beneficiaries
 5 specified in paragraph (2), of the following:

6 “(A) BENEFICIARY-BASED QUARTERLY
 7 AMOUNT.—The beneficiary-based quarterly
 8 amount for such category computed under sub-
 9 section (c) for such State for such quarter.

10 “(B) NUMBER OF INDIVIDUALS IN CAT-
 11 EGORY.—Subject to subsection (d), the average
 12 number of Medicaid beneficiaries enrolled in
 13 such category in the State in such quarter.

14 “(2) CATEGORIES.—The categories specified in
 15 this paragraph are the following:

16 “(A) ELDERLY.—A category of Medicaid
 17 beneficiaries who are 65 years of age or older.

18 “(B) BLIND OR DISABLED.—A category of
 19 Medicaid beneficiaries not described in subpara-
 20 graph (A) who are described in section
 21 1937(a)(2)(B)(ii).

22 “(C) CHILDREN.—A category of Medicaid
 23 beneficiaries not described in subparagraph (B)
 24 who are under 21 years of age.

1 “(D) OTHER ADULTS.—A category of any
 2 Medicaid beneficiaries who are not described in
 3 a previous subparagraph of this paragraph.

4 “(c) COMPUTATION OF PER BENEFICIARY, PER CAT-
 5 EGORY QUARTERLY AMOUNT.—

6 “(1) IN GENERAL.—For a State, for each cat-
 7 egory of beneficiary for a quarter—

8 “(A) FIRST REFORM YEAR.—For quarters
 9 in the first reform year (as defined in sub-
 10 section (k)(2)), the beneficiary-based quarterly
 11 amount is equal to $\frac{1}{4}$ of the base average per
 12 beneficiary Federal payments for such State for
 13 such category determined under paragraph (2),
 14 increased by a factor that reflects the sum of
 15 the following:

16 “(i) HISTORICAL MEDICAL CARE COM-
 17 PONENT OF CPI THROUGH PREVIOUS RE-
 18 FORM YEAR.—The percentage increase in
 19 the historical medical care component of
 20 the Consumer Price Index for all urban
 21 consumers (U.S. city average) from the
 22 midpoint of the base fiscal year (as defined
 23 in paragraph (6)) to the midpoint of the
 24 fiscal year preceding the first reform year.

1 “(ii) PROJECTED MEDICAL CARE COM-
 2 PONENT OF CPI FOR THE FIRST REFORM
 3 YEAR.—The percentage increase in the
 4 projected medical care component of the
 5 Consumer Price Index for all urban con-
 6 sumers (U.S. city average) from the mid-
 7 point of the previous fiscal year referred to
 8 in clause (i) to the midpoint of the first re-
 9 form year.

10 “(B) SECOND AND THIRD REFORM
 11 YEARS.—The beneficiary-based quarterly
 12 amount for a State for a category for quarters
 13 in the second reform year or the third reform
 14 year is equal to the beneficiary-based quarterly
 15 amount under this paragraph for such State
 16 and category for the previous reform year in-
 17 creased by the per beneficiary percentage in-
 18 crease (as defined in subparagraph (E)) for
 19 such category and reform year.

20 “(C) FOURTH THROUGH TENTH REFORM
 21 YEARS.—The beneficiary-based quarterly
 22 amount for a State for a category for quarters
 23 in a reform year beginning with the fourth re-
 24 form year and ending with the tenth reform
 25 year is—

1 “(i) in the case of a State that is a
 2 high per beneficiary State or a low per
 3 beneficiary State (as defined in paragraph
 4 (4)(B)(iii)) for the category, the amount
 5 determined under clause (i) or (ii) of para-
 6 graph (4)(B) for such State, category, and
 7 reform year; or

8 “(ii) in the case of any other State,
 9 the beneficiary-based quarterly amount
 10 under this paragraph for such State and
 11 category for the previous reform year in-
 12 creased by the per beneficiary percentage
 13 increase for such category and reform
 14 year.

15 “(D) ELEVENTH REFORM YEAR AND SUB-
 16 SEQUENT REFORM YEARS.—The beneficiary-
 17 based quarterly amount for a State for a cat-
 18 egory for quarters in a reform year beginning
 19 with the eleventh reform year is equal to the
 20 beneficiary-based quarterly amount under this
 21 paragraph for such State and category for the
 22 previous reform year increased by the per bene-
 23 ficiary percentage increase for such category
 24 and reform year.

“(E) ANNUAL PERCENTAGE INCREASE BEGINNING WITH SECOND REFORM YEAR.—For purposes of this subsection, the term ‘per beneficiary percentage increase’ means, for a reform year, the sum of—

“(i) the projected percentage change in nominal gross domestic product from the midpoint of the previous reform year to the midpoint of the reform year for which the percentage increase is being applied; and

“(ii) one percentage point.

“(2) BASE PER BENEFICIARY, PER CATEGORY AMOUNT FOR EACH STATE.—

“(A) AVERAGE PER CATEGORY.—

“(i) IN GENERAL.—The Secretary shall determine, consistent with this paragraph and paragraph (3), a base per beneficiary, per category amount for each of the 50 States and the District of Columbia equal to the average amount, per Medicaid beneficiary, of Federal payments under this title, including payments attributable to disproportionate share hospital payments under section 1923, for each of the

1 categories of beneficiaries under subsection
2 (b)(2) for the base fiscal year for each of
3 the 50 States and the District of Colum-
4 bia.

5 “(ii) BEST AVAILABLE DATA.—The
6 determination under clause (i) shall ini-
7 tially be estimated by the Secretary, based
8 upon the best available data at the time
9 the determination is made.

10 “(iii) UPDATES.—The determination
11 under clause (i) shall be updated by the
12 Secretary on an annual basis based upon
13 improved data. The Secretary shall adjust
14 the amounts under subsection (a)(1)(A) to
15 reflect changes in the amounts so deter-
16 mined based on such updates.

17 “(B) EXCLUSION OF PASS-THROUGH PAY-
18 MENTS.—In computing base per beneficiary,
19 per category amounts under subparagraph
20 (A)(i) the Secretary shall exclude payments de-
21 scribed in subsection (a)(4).

22 “(C) STANDARDIZATION.—

23 “(i) IN GENERAL.—In computing each
24 such amount, the Secretary shall stand-

ardize the amount in order to remove the
variation attributable to the following:

“(I) RISK FACTORS.—Such risk
factors as age, health and disability
status (including high cost medical
conditions), gender, institutional sta-
tus, and such other factors as the
Secretary determines to be appro-
priate, so as to ensure actuarial
equivalence.

“(II) GEOGRAPHIC.—Variations
in costs on a county-by-county basis.

“(ii) METHOD OF STANDARDIZA-
TION.—

“(I) CONSULTATION IN DEVEL-
OPMENT OF RISK STANDARDIZA-
TION.—In developing the methodology
for risk standardization for purposes
of clause (i)(I), the Secretary shall
consult with the Medicaid and CHIP
Payment and Access Commission, the
Medicare Payment Advisory Commis-
sion, and the National Association of
Medicaid Directors.

1 “(II) METHOD FOR RISK STAND-
2 ARDIZATION.—In carrying out clause
3 (i)(I), the Secretary may apply the
4 hierarchal condition category method-
5 ology under section 1853(a)(1)(C). If
6 the Secretary uses such methodology,
7 the Secretary shall adjust the applica-
8 tion of such methodology to take into
9 account the differences in services
10 provided under this title compared to
11 title XVIII, such as the coverage of
12 long term care, pregnancy, and pedi-
13 atric services.

14 “(III) METHOD FOR GEOGRAPHIC
15 STANDARDIZATION.—The Secretary
16 shall apply the standardization under
17 clause (i)(II) in a manner similar to
18 that applied under section
19 1853(e)(4)(A)(iii).

20 “(iii) APPLICATION ON A NATIONAL,
21 BUDGET NEUTRAL BASIS.—The standard-
22 ization under clause (i) shall be designed
23 and implemented on a uniform national
24 basis and shall be budget neutral so as to

1 not result in any aggregate change in pay-
2 ments under subsection (a).

3 “(iv) RESPONSE TO NEW RISK.—Sub-
4 ject to clause (iii), the Secretary may ad-
5 just the standardization under clause (i) to
6 respond promptly to new instances of com-
7 municable diseases and other public health
8 hazards.

9 “(v) REFERENCE TO APPLICATION OF
10 RISK ADJUSTMENT.—For rules related to
11 the application of risk adjustment to
12 amounts under subsection (a)(1)(A), see
13 subsection (e).

14 “(D) ADJUSTMENT FOR TEMPORARY FMAP
15 INCREASES.—In computing each base per bene-
16 ficiary, per category amounts under subpara-
17 graph (A)(i) the Secretary shall disregard por-
18 tions of payments that are attributable to a
19 temporary increase in the Federal matching
20 rates, including those attributable to the fol-
21 lowing:

22 “(i) PPACA DISASTER FMAP.—Sec-
23 tion 1905(aa).

1 “(ii) ARRA.—Section 5001 of the
 2 American Recovery and Reinvestment Act
 3 of 2009 (42 U.S.C. 1396d note).

4 “(iii) EXTRAORDINARY EMPLOYER
 5 PENSION CONTRIBUTION.—Section 614 of
 6 the Children’s Health Insurance Program
 7 Reauthorization Act of 2009 (42 U.S.C.
 8 1396d note).

9 “(3) ALLOCATION OF NONMEDICAL ASSISTANCE
 10 PAYMENTS.—The Secretary shall establish rules for
 11 the allocation of payments under this title (other
 12 than those payments described in paragraph (1) or
 13 (5) of section 1903(a) and including such payments
 14 attributable to section 1923)—

15 “(A) among different categories of bene-
 16 ficiaries; and

17 “(B) between payments included under
 18 subsection (a)(1) and payments described in
 19 subsection (a)(4).

20 “(4) TRANSITION TO A CORRIDOR AROUND THE
 21 NATIONAL AVERAGE.—

22 “(A) DETERMINATION OF NATIONAL AVER-
 23 AGE BASE PER BENEFICIARY, PER CATEGORY
 24 AMOUNT.—Subject to subparagraph (C), the
 25 Secretary shall determine a national average

base per beneficiary, per category amount equal to the average of the base per beneficiary, per category amounts for each of the 50 States and the District of Columbia determined under paragraph (2), weighted by the average number of beneficiaries in each such category and State as determined by the Secretary consistent with subsection (d) for the base fiscal year.

“(B) TRANSITION ADJUSTMENT.—

“(i) HIGH PER BENEFICIARY STATES.—In the case of a high per beneficiary State (as defined in clause (iii)(I)) for a category, the beneficiary-based quarterly amount for such State and category for a quarter in a reform year (beginning with the fourth reform year and ending with the tenth reform year) is equal to the sum of—

“(I) the product of the State-specific factor for such reform year (as defined in clause (iv)) and the beneficiary-based quarterly amount that would otherwise be determined under paragraph (1) for such State and category if the State were a State de-

scribed in clause (ii) of paragraph
(1)(C), instead of a State described in
clause (i) of such paragraph; and

“(II) the product of 1 minus the
State-specific factor for such reform
year and the beneficiary-based quar-
terly amount that would otherwise be
determined under paragraph (1) for a
State and category if the base per
beneficiary, per category amount de-
termined under paragraph (2) for the
State and category were equal to 110
percent of the national average base
per beneficiary, per category amount
determined under subparagraph (A)
for such category.

“(ii) LOW PER BENEFICIARY
STATES.—In the case of a low per bene-
ficiary State (as defined in clause (iii)(II))
for a category, the beneficiary-based quar-
terly amount for such State and category
for a quarter in a reform year (beginning
with the fourth reform year and ending
with the tenth reform year) is equal to the
sum of—

1 “(I) the product of the State-spe-
2 cific factor for such reform year and
3 the beneficiary-based quarterly
4 amount that would otherwise be deter-
5 mined under paragraph (1) for such
6 State and category if the State were
7 a State described in clause (ii) of
8 paragraph (1)(C), instead of a State
9 described in clause (i) of such para-
10 graph; and

11 “(II) the product of 1 minus the
12 State-specific factor for such reform
13 year and the beneficiary-based quar-
14 terly amount that would otherwise be
15 determined under paragraph (1) for a
16 State and category if the base per
17 beneficiary, per category amount de-
18 termined under paragraph (2) for the
19 State and category were equal to 90
20 percent of the national average base
21 per beneficiary, per category amount
22 determined under subparagraph (A)
23 for such category.

1 “(iii) HIGH AND LOW PER BENE-
2 FICIARY STATES DEFINED.—In this sub-
3 paragraph:

4 “(I) HIGH PER BENEFICIARY
5 STATE.—The term ‘high per bene-
6 ficiary State’ means, with respect to a
7 category, a State for which the base
8 per beneficiary, per category amount
9 determined under paragraph (2) for
10 such category is greater than 110 per-
11 cent of the national average base per
12 beneficiary, per category amount de-
13 termined under subparagraph (A) for
14 such category.

15 “(II) LOW PER BENEFICIARY
16 STATE.—The term ‘low per bene-
17 ficiary State’ means, with respect to a
18 category, a State for which the base
19 per beneficiary, per category amount
20 determined under paragraph (2) for
21 such category is less than 90 percent
22 of the national average base per bene-
23 ficiary, per category amount deter-
24 mined under subparagraph (A) for
25 such category.

“(iv) STATE-SPECIFIC FACTOR.—In this subparagraph, the term ‘State-specific factor’ means—

“(I) for the fourth reform year, $\frac{7}{8}$; and

“(II) for a subsequent reform year, the State-specific factor under this clause for the previous reform year minus $\frac{1}{8}$.

“(C) NO ADDITIONAL EXPENDITURES.—

“(i) DETERMINATION OF INCREASE IN FEDERAL EXPENDITURES.—For each category for each reform year (beginning with the fourth reform year and ending with the tenth reform year), the Secretary shall determine whether the application of this paragraph—

“(I) to the category for the reform year will result in an aggregate increase in the aggregate Federal expenditures under subsection (a); and

“(II) to all the categories for the reform year will result in a net aggregate increase in the aggregate Federal expenditures under subsection (a).

“(ii) ADJUSTMENT.—If the Secretary determines under clause (i)(II) that the application of this paragraph to all the categories for a reform year will result in a net aggregate increase in the aggregate Federal expenditures under subsection (a), the Secretary shall reduce the national average base per beneficiary, per category amount computed under subparagraph (A) for each of the categories determined under clause (i)(I) for which there will be an aggregate increase in the aggregate Federal expenditures under subsection (a) by such uniform percentage as will ensure that there is no net aggregate Federal expenditure increase described in clause (i)(II) for the reform year.

“(5) REPORTS ON PER BENEFICIARY RATES;

APPEALS.—

“(A) REPORT TO STATES.—Not later than 8 months after the date of the enactment of this section, the Secretary shall submit to each State the Secretary’s initial determination of—

1 “(i) the base per beneficiary, per cat-
 2 egory amounts under paragraph (2) for
 3 such State; and

4 “(ii) the national average base per
 5 beneficiary, per category amounts under
 6 paragraph (4)(A).

7 “(B) OPPORTUNITY TO APPEAL.—Not
 8 later than 3 months after the date a State re-
 9 ceives notice of the Secretary’s initial deter-
 10 mination of such base per beneficiary, per cat-
 11 egory amounts for such State under subpara-
 12 graph (A)(i), the State may file with the Sec-
 13 retary, in a form and manner specified by the
 14 Secretary, an appeal of such determination.

15 “(C) DETERMINATION ON APPEAL.—Not
 16 later than 3 months after receiving such an ap-
 17 peal, the Secretary shall make a final deter-
 18 mination on such amounts for such State. If no
 19 such appeal is received for a State, the Sec-
 20 retary’s initial determination under subpara-
 21 graph (A)(i) shall become final.

22 “(6) BASE FISCAL YEAR DEFINED.—In this
 23 section, the term ‘base fiscal year’ means the latest
 24 fiscal year, ending before the date of the enactment
 25 of this section, for which the Secretary determines

1 that adequate data are available to make the com-
 2 putations required under this subsection.

3 “(d) NOT COUNTING INDIVIDUALS TO ACCOUNT FOR
 4 EXCLUDED PAYMENTS.—Under rules specified by the
 5 Secretary, individuals shall not be counted as Medicaid
 6 beneficiaries for purposes of subsection (b)(1)(B) and sub-
 7 section (c)(2)(A) in proportion to the extent that such in-
 8 dividuals are receiving medical assistance for which pay-
 9 ments described under subsection (a)(4)(A) are made.

10 “(e) RISK ADJUSTMENT.—

11 “(1) IN GENERAL.—The amount under sub-
 12 section (a)(1)(A) shall be adjusted under this sub-
 13 section in an appropriate manner, specified by the
 14 Secretary and consistent with paragraph (2), to take
 15 into account—

16 “(A) the factors described in subsection
 17 (c)(2)(C)(i)(I) within a category of bene-
 18 ficiaries; and

19 “(B) variations in costs on a county-by-
 20 county basis for medical assistance and admin-
 21 istrative expenses.

22 “(2) METHOD OF ADJUSTMENT.—

23 “(A) IN GENERAL.—The adjustments
 24 under paragraph (1) shall be made in a manner
 25 similar to the manner in which similar adjust-

1 ments are made under subsection (c)(2)(C) and
 2 consistent with the requirements of clause (iii)
 3 of such subsection and subparagraph (B).

4 “(B) BIENNIAL UPDATE OF RISK ADJUST-
 5 MENT METHODOLOGY.—In applying clause
 6 (i)(I) of subsection (c)(2)(C) for purposes of
 7 subparagraph (A), the Secretary shall, in con-
 8 sultation with the entities described in clause
 9 (ii)(I) of such subsection, update the risk ad-
 10 justment methodology applied as appropriate
 11 not less often than every 2 years.

12 “(f) CHRONIC CARE QUALITY BONUS PAYMENTS.—

13 “(1) DETERMINATION OF BONUS PAYMENTS.—

14 If the Secretary determines that, based on the re-
 15 ports under paragraph (5), with respect to cat-
 16 egories of chronic disease for which chronic care per-
 17 formance targets had been established under para-
 18 graph (3) for each category of Medicaid beneficiaries
 19 specified under subsection (b)(2) such targets have
 20 been met by a State for a reform year, the Secretary
 21 shall make an additional payment to such State in
 22 the amount specified in paragraph (6) for each quar-
 23 ter in the succeeding reform year. Such payments
 24 shall be made in a manner specified by the Secretary

1 and may only be used consistent with subsection
2 (a)(3).

3 “(2) IDENTIFICATION OF CATEGORIES OF
4 CHRONIC DISEASE.—The Secretary shall determine
5 the categories of chronic disease for which bonus
6 payments may be available under this subsection for
7 each category of Medicaid beneficiaries.

8 “(3) ADOPTION OF QUALITY MEASUREMENT
9 SYSTEM AND IDENTIFICATION OF PERFORMANCE
10 TARGETS.—

11 “(A) SYSTEM AND DATA.—With respect to
12 the categories of chronic disease under para-
13 graph (2), the Secretary shall adopt a quality
14 measurement system that uses data described
15 in paragraph (4) and is similar to the Five-Star
16 Quality Rating System used to indicate the per-
17 formance of Medicare Advantage plans under
18 part C of title XVIII.

19 “(B) TARGETS.—Using such system and
20 data, the Secretary shall establish for each re-
21 form year the chronic care performance targets
22 for purposes of the payments under paragraph
23 (1). Such performance targets shall be estab-
24 lished in consultation with States, associations
25 representing individuals with chronic illnesses,

1 entities providing treatment to such individuals
 2 for such chronic illnesses, and other stake-
 3 holders, including the National Association of
 4 Medicaid Directors and the National Governors
 5 Association.

6 “(4) DATA TO BE USED.—The data to be used
 7 under paragraph (3) shall include—

8 “(A) data collected through methods such
 9 as—

10 “(i) the ‘Healthcare Effectiveness
 11 Data and Information Set’ (also known as
 12 ‘HEDIS’) (or an appropriate successor
 13 performance measurement tool);

14 “(ii) the ‘Consumer Assessment of
 15 Healthcare Providers and Systems’ (also
 16 known as ‘CAHPS’) (or an appropriate
 17 successor performance measurement tool);
 18 and

19 “(iii) the ‘Health Outcomes Survey’
 20 (also known as ‘HOS’) (or an appropriate
 21 successor performance measurement tool);
 22 and

23 “(B) other data collected by the State.

24 “(5) REPORTS.—

“(A) IN GENERAL.—Each State shall collect, analyze, and report to the Secretary, at a frequency and in a manner to be established by the Secretary, data described in paragraph (4) that permit the Secretary to monitor the State’s performance relative to the chronic care performance targets established under paragraph (3).

“(B) REVIEW AND VERIFICATION.—The Secretary may review the data collected by the State under subparagraph (A) to verify the State’s analysis of such data with respect to the performance targets under paragraph (3).

“(6) AMOUNT OF BONUS PAYMENTS.—

“(A) IN GENERAL.—Subject to subparagraphs (B) and (C), with respect to each category of Medicaid beneficiaries, in the case of a State that the Secretary determines, based on the chronic care performance targets set under paragraph (3) for a reform year for such category, performs—

“(i) in the top five States in such category, subject to subparagraph (C)(ii), the amount of the bonus for each quarter in the succeeding reform year shall be 10 per-

1 cent of the payment amount otherwise paid
2 to the State under subsection (a) for indi-
3 viduals enrolled under the plan within such
4 category;

5 “(ii) in the next five States in such
6 category, subject to subparagraph (C)(ii),
7 the amount of the bonus for each such
8 quarter shall be 5 percent of the payment
9 amount otherwise paid to the State under
10 subsection (a) for individuals enrolled
11 under the plan within such category;

12 “(iii) in the next five States in such
13 category, subject to clauses (i) and (iii) of
14 subparagraph (C), the amount of the
15 bonus for each such quarter shall be 3 per-
16 cent of the payment amount otherwise paid
17 to the State under subsection (a) for indi-
18 viduals enrolled under the plan within such
19 category;

20 “(iv) in the next five States in such
21 category, subject to clauses (i) and (iii) of
22 subparagraph (C), the amount of the
23 bonus for each such quarter shall be 2 per-
24 cent of the payment amount otherwise paid
25 to the State under subsection (a) for indi-

viduals enrolled under the plan within such category; and

“(v) in the next five States in such category, subject to clauses (i) and (iii) of subparagraph (C), the amount of the bonus for each such quarter shall be 1 percent of the payment amount otherwise paid to the State under subsection (a) for individuals enrolled under the plan within such category.

“(B) AGGREGATE ANNUAL LIMIT FOR EACH CATEGORY OF MEDICAID BENEFICIARIES.—

“(i) IN GENERAL.—In no case may the aggregate amount of bonuses under this subsection for quarters in a reform year for a category of Medicaid beneficiaries exceed the limit specified in clause (ii) for the reform year.

“(ii) LIMIT.—The limit specified in this clause—

“(I) for the second reform year is equal to \$250,000,000; or

“(II) for a subsequent reform year is equal to the limit specified in

1 this clause for the previous reform
 2 year increased by the per beneficiary
 3 percentage increase determined under
 4 paragraph (1)(E) of subsection (c).

5 “(C) LIMITATION AND PRORATION OF BO-
 6 NUSES BASED ON APPLICATION OF AGGREGATE
 7 LIMIT.—

8 “(i) NO BONUS FOR THIRD OR SUBSE-
 9 QUENT TIERS UNLESS AGGREGATE LIMIT
 10 NOT REACHED ON FIRST TWO TIERS.—No
 11 bonus shall be payable under clause (iii),
 12 (iv), or (v) of subparagraph (A) for a cat-
 13 egory of Medicaid beneficiaries for a quar-
 14 ter in a reform year unless the aggregate
 15 amount of bonuses under clauses (i) and
 16 (ii) of such subparagraph for such category
 17 and reform year is less than the limit spec-
 18 ified in subparagraph (B)(ii) for the re-
 19 form year.

20 “(ii) PRORATION FOR FIRST TWO
 21 TIERS.—If the aggregate amount of bo-
 22 nuses under clauses (i) and (ii) of subpara-
 23 graph (A) for a category of Medicaid bene-
 24 ficiaries for quarters in a reform year ex-
 25 ceeds the limit specified in subparagraph

(B)(ii) for the reform year, the amount of each such bonus shall be prorated in a manner so the aggregate amount of such bonuses is equal to such limit.

“(iii) PRORATION FOR NEXT THREE TIERS.—If the aggregate amount of bonuses under clauses (i) and (ii) of subparagraph (A) for a category of Medicaid beneficiaries for quarters in a reform year is less than the limit specified in subparagraph (B)(ii) for the reform year, but the aggregate amount of bonuses under clauses (i) through (v) of subparagraph (A) for the category and such quarters in the reform year exceeds the limit specified in subparagraph (B)(ii) for the reform year, the amount of each bonus in clauses (iii), (iv), and (v) of subparagraph (A) shall be prorated in a manner so the aggregate amount of all the bonuses under subparagraph (A) is equal to such limit.

“(g) STATE OPTION FOR RECEIVING MEDICARE PAYMENTS FOR FULL-BENEFIT DUAL ELIGIBLE INDIVIDUALS.—

1 “(1) IN GENERAL.—Under this subsection a
 2 State may elect for quarters beginning on or after
 3 the implementation date in a reform year to receive
 4 payment from the Secretary under paragraph (3).
 5 As a condition of receiving such payment, the State
 6 shall agree to provide to full-benefit dual eligible in-
 7 dividuals eligible for medical assistance under the
 8 State plan—

9 “(A) the medical assistance to which such
 10 eligible individuals would otherwise be entitled
 11 under this title; and

12 “(B) any items and services which such eli-
 13 gible individuals would otherwise receive under
 14 title XVIII.

15 “(2) PROVIDER PAYMENT REQUIREMENT.—

16 “(A) IN GENERAL.—A State electing the
 17 option under this subsection shall provide pay-
 18 ment to health care providers for the items and
 19 services described under paragraph (1)(B) at a
 20 rate that is not less than the rate at which pay-
 21 ments would be made to such providers for such
 22 items and services under title XVIII.

23 “(B) FLEXIBILITY IN PAYMENT METH-
 24 ODS.—Nothing in subparagraph (A) shall be
 25 construed as preventing a State from using al-

ternative payment methodologies (such as bundled payments or the use of accountable care organizations (as such term is used in section 1899)) for purposes of making payments to health care providers for items and services provided to dual eligible individuals in the State under the option under this subsection.

“(3) PAYMENTS TO STATES IN LIEU OF MEDICARE PAYMENTS.—With respect to a full-benefit dual eligible individual, in the case of a State that elects the option under paragraph (1) for quarters in a reform year—

“(A) the Secretary shall not make any payment under title XVIII for items and services furnished to such individual for such quarters; and

“(B) the Secretary shall pay to the State, in addition to the amounts paid to such State under subsection (a), the amount that the Secretary would, but for this subsection, otherwise pay under title XVIII for items and services furnished to such an individual in such State for such quarters.

“(4) FULL-BENEFIT DUAL ELIGIBLE INDIVIDUAL DEFINED.—In this subsection, the term

1 ‘full-benefit dual eligible individual’ means an indi-
 2 vidual who meets the requirements of section
 3 1935(c)(6)(A)(ii).

4 “(h) AUDITS.—The Secretary shall conduct such au-
 5 dits on the number and classification of Medicaid bene-
 6 ficiaries under such subsections and expenditures under
 7 this section as may be necessary to ensure appropriate
 8 payments under this section.

9 “(i) TREATMENT OF WAIVERS.—

10 “(1) NO IMPACT ON CURRENT WAIVERS.—In
 11 the case of a waiver of requirements of this title pur-
 12 suant to section 1115 or other law that is in effect
 13 as of the date of the enactment of this section, noth-
 14 ing in this section shall be construed to affect such
 15 waiver for the period of the waiver as approved as
 16 of such date.

17 “(2) APPLICATION OF BUDGET NEUTRALITY TO
 18 SUBSEQUENT WAIVERS AND RENEWALS TAKING SEC-
 19 TION INTO ACCOUNT.—In the case of a waiver of re-
 20 quirements of this title pursuant to section 1115 or
 21 other law that is approved or renewed after the date
 22 of the enactment of this section, to the extent that
 23 such approval or renewal is conditioned upon a dem-
 24 onstration of budget neutrality, budget neutrality

1 shall be determined taking into account the applica-
 2 tion of this section.

3 “(j) REPORT TO CONGRESS.—Not later than Janu-
 4 ary 1 of the second reform year, the Secretary shall submit
 5 to Congress a report on the implementation of this section.

6 “(k) DEFINITIONS.—In this section:

7 “(1) IMPLEMENTATION DATE.—The term ‘im-
 8 plementation date’ means—

9 “(A) July 1, 2018, if this section is en-
 10 acted on or before July 1, 2017; or

11 “(B) July 1, 2019, if this section is en-
 12 acted after July 1, 2017.

13 “(2) REFORM YEARS.—

14 “(A) The term ‘reform year’ means a fiscal
 15 year beginning with the first reform year.

16 “(B) The term ‘first reform year’ means
 17 the fiscal year in which the implementation date
 18 occurs.

19 “(C) The terms ‘second’, ‘third’, and suc-
 20 cessive similar terms mean, with respect to a
 21 reform year, the second, third, or successive re-
 22 form year, respectively, succeeding the first re-
 23 form year.”.

24 (b) CONFORMING AMENDMENTS.—

1 (1) CONTINUED APPLICATION OF CLAWBACK
 2 PROVISIONS.—

3 (A) CONTINUED APPLICATION.—Sub-
 4 sections (a) and (c)(1)(C) of section 1935 of
 5 such Act (42 U.S.C. 1396u–5) are each amend-
 6 ed by inserting “or 1903A(a)” after “1903(a)”.

7 (B) TECHNICAL AMENDMENT.—Section
 8 1935(d)(1) of the Social Security Act (42
 9 U.S.C. 1396u–5(d)(1)) is amended by inserting
 10 “except as provided in section 1903A(g)” after
 11 “any other provision of this title”.

12 (2) PAYMENT RULES UNDER SECTION 1903.—

13 (A) Section 1903(a) of such Act (42
 14 U.S.C. 1396b(a)) is amended, in the matter be-
 15 fore paragraph (1), by inserting “and section
 16 1903A” after “except as otherwise provided in
 17 this section”.

18 (B) Section 1903(d) of such Act (42
 19 U.S.C. 1396b(d)) is amended—

20 (i) in paragraph (1), by inserting
 21 “and under section 1903A” after “sub-
 22 sections (a) and (b)”;

23 (ii) in paragraph (2)—

1 (I) in subparagraph (A), by in-
 2 serting “or section 1903A” after “was
 3 made under this section”; and

4 (II) in subparagraph (B), by in-
 5 serting “or section 1903A” after
 6 “under subsection (a)”; and

7 (iii) in paragraph (4)—

8 (I) by striking “under this sub-
 9 section” and inserting “, with respect
 10 to this section or section 1903A,
 11 under this subsection”; and

12 (II) by striking “under this sec-
 13 tion” and inserting “under the respec-
 14 tive section”; and

15 (iv) in paragraph (5), by inserting “or
 16 section 1903A” after “overpayment under
 17 this section”.

18 (3) CONFORMING WAIVER AUTHORITY.—Section
 19 1115(a)(2)(A) of the Social Security Act (42 U.S.C.
 20 1315(a)(2)(A)) is amended by striking “or 1903”
 21 and inserting “1903, or 1903A”.

22 (4) REPORT ON ADDITIONAL CONFORMING
 23 AMENDMENTS NEEDED.—Not later than 6 months
 24 after the date of the enactment of this Act, the Sec-
 25 retary of Health and Human Services shall submit

1 to Congress a report that includes a description of
2 any additional technical and conforming amend-
3 ments to law that are required to properly carry out
4 this Act.

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