

#### 115TH CONGRESS 2D SESSION

# S. 2610

To require the Secretary of Health and Human Services to provide coordinated care to patients who have experienced a non-fatal overdose after emergency department discharge, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

March 22, 2018

Mrs. Capito (for herself and Mr. Murphy) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

## A BILL

- To require the Secretary of Health and Human Services to provide coordinated care to patients who have experienced a non-fatal overdose after emergency department discharge, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Preventing Overdoses
  - 5 While in Emergency Departments Act of 2018".

1	SEC. 2. PROGRAM TO SUPPORT EMERGENCY DEPARTMENT
2	DISCHARGE AND CARE COORDINATION FOR
3	DRUG OVERDOSE PATIENTS.
4	(a) In General.—The Secretary of Health and
5	Human Services shall establish a program (referred to in
6	this Act as the "Program") to develop protocols for dis-
7	charging patients who have presented with a drug over-
8	dose and enhance the integration and coordination of care
9	and treatment options for individuals with substance use
10	disorder after discharge.
11	(b) Grant Establishment and Participation.—
12	(1) In General.—In carrying out the Pro-
13	gram, the Secretary shall award grants on a com-
14	petitive basis to not more than 20 eligible health
15	care sites described in paragraph (2).
16	(2) Eligible health care sites.—To be eli-
17	gible for a grant under this section, a health care
18	site shall—
19	(A) submit an application to the Secretary
20	at such time, in such manner, and containing
21	such information as specified by the Secretary;
22	(B) have an emergency department;
23	(C)(i) have a licensed health care profes-
24	sional on site who has a waiver under section
25	303(g) of the Controlled Substances Act (21

1	U.S.C. 823(g)) to administer medication-as-
2	sisted treatment; or
3	(ii) have a demonstrable plan to hire a full-
4	time licensed health care professional who has
5	a waiver described in clause (i) to administer
6	such treatment on site;
7	(D) have in place an agreement with a suf-
8	ficient number and range of entities certified
9	under applicable State and Federal law, such as
10	pursuant to registration or a waiver under sec-
11	tion 303(g) of the Controlled Substances Act
12	(21 U.S.C. 823(g)) or certification as described
13	in section 8.2 of title 42 of the Code of Federal
14	Regulations, to provide treatment for substance
15	use disorder such that, in combination, the re-
16	sulting network of entities with an agreement
17	with the hospital cumulatively are capable of
18	providing services for all evidence-based services
19	for the treatment of substance use disorder, as
20	medically appropriate for the individual in-
21	volved, including—
22	(i) medication-assisted treatment;
23	(ii) withdrawal and detoxification
24	services that include patient evaluation,

1	stabilization, and readiness for, and entry
2	into, treatment; and
3	(iii) counseling;
4	(E) deploy on-site recovery coaches to help
5	connect patients with treatment and recovery
6	support programs; and
7	(F) include the provision of overdose rever-
8	sal medication in discharge protocols for opioid
9	overdose patients.
10	(3) Preference.—In awarding grants under
11	this section, the Secretary shall give preference to el-
12	igible health care sites that meet either or both of
13	the following criteria:
14	(A) The site is a critical access hospital (as
15	defined in section $1861(mm)(1)$ of the Social
16	Security Act (42 U.S.C. 1395x(mm)(1))), a low
17	volume hospital (as defined in section
18	1886(d)(12)(C)(i) of such Act (42 U.S.C.
19	1395ww(d)(12)(C)(i)), or a sole community
20	hospital (as defined in section
21	1886(d)(5)(D)(iii) of such Act (42 U.S.C.
22	1395ww(d) $(5)$ (D) $(iii)$ )).
23	(B) The site is located in a geographic
24	area with an overdose rate higher than the na-

tional average, based on the most recent data of
the Centers for Disease Control and Prevention.

- (4) Medication-assisted treatment defined.—For purposes of this section, the term "medication-assisted treatment" means the use of medication approved by the Food and Drug Administration in combination with behavioral health services to provide an individualized approach to the treatment of substance use disorders, including opioid use disorder.
- 11 (c) PERIOD OF GRANT.—A grant awarded to an eligi-12 ble health care site under this section shall be for a period 13 of at least 2 years.

#### 14 (d) Grant Uses.—

- (1) REQUIRED USES.—A grant awarded under this section to an eligible health care site shall be used for both of the following purposes:
  - (A) To establish policies and procedures that address the provision of overdose reversal medication, the administration of medication-assisted treatment to a non-fatal overdose patient in the emergency department, and the subsequent referral to evidence-based treatment upon discharge for patients who have experienced a non-fatal drug overdose.

1	(B) To develop best practices for treating
2	non-fatal drug overdoses, including with respect
3	to care coordination and integrated care models
4	for long-term treatment and recovery options
5	for individuals who have experienced a non-fatal
6	drug overdose.
7	(2) Additional permissible uses.—A grant
8	awarded under this section to an eligible health care
9	site may be used for any of the following purposes:
10	(A) To hire emergency department recov-
11	ery coaches, counselors, therapists, social work-
12	ers, or other licensed medical professionals spe-
13	cializing in the treatment of substance use dis-
14	order.
15	(B) To establish integrated models of care
16	for individuals who have experienced a non-fatal
17	drug overdose which may include patient as-
18	sessment, followup, and transportation to treat-
19	ment facilities.
20	(C) To provide for options for increasing
21	the availability and access of medication-as-
22	sisted treatment and other evidence-based treat-
23	ment for individuals with substance use dis-
24	orders

(e) REPORTING REQUIREMENTS.—

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1	(1) Reports by Grantees.—Each eligible
2	health care site awarded a grant under this section
3	shall submit to the Secretary an annual report for
4	each year for which the site has received such grant
5	that includes information on—
6	(A) the number of individuals treated at
7	the site for non-fatal overdoses in the emer-
8	gency department;
9	(B) the number of individuals administered
10	medication-assisted treatment at the site in the
11	emergency department;
12	(C) the number of individuals referred by
13	the site to other treatment facilities after a non-
14	fatal overdose, the types of such other facilities,
15	and the number of such individuals admitted to
16	such other facilities pursuant to such referrals;
17	(D) the frequency and number of patient
18	readmissions for non-fatal overdoses and sub-
19	stance abuse disorder;
20	(E) how the grant funding was used; and
21	(F) the effectiveness of, and any other rel-
22	evant additional data regarding, having an on-
23	site health care professional to administer and
24	begin medication-assisted treatment for sub-

stance use disorders.

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1	(2) Report by Secretary.—Not less than
2	one year after the conclusion of the Program, the
3	Secretary shall submit to Congress a report that in-
4	cludes—
5	(A) findings of the Program;
6	(B) overall patient outcomes under the
7	Program, such as with respect to hospital read-
8	mission;
9	(C) what percentage of patients treated by
10	a site receiving a grant under this section were
11	readmitted to a hospital for non-fatal or fatal
12	overdose; and
13	(D) a compilation of voluntary guidelines
14	and best practices from the reports submitted
15	under paragraph (1).
16	(f) AUTHORIZATION OF APPROPRIATIONS.—There is
17	authorized to be appropriated to carry out this Act
18	\$50,000,000 for the period of fiscal years 2019 through
19	2023.

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