R1 7lr2447 CF SB 586

By: Delegates Beidle, Anderson, Anderton, Arentz, Barkley, B. Barnes, Carr, Ciliberti, Flanagan, Lisanti, Mautz, McComas, McCray, McKay, Miele, Morgan, Pena-Melnyk, Platt, Shoemaker, Sophocleus, M. Washington, and K. Young

Introduced and read first time: February 10, 2017

Assigned to: Environment and Transportation and Appropriations

A BILL ENTITLED

1 AN ACT concerning

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Local Infrastructure Fast Track for Maryland Act

3 FOR the purpose of authorizing the Office of Legislative Audits to perform a certain audit 4 of certain local governments that receive a distribution of highway user revenues; 5 requiring that the employees or authorized representatives of the Office have 6 access to certain records; increasing the portion of highway user revenues that is 7 distributed to local governments; altering the allocation of the local share of 8 highway user revenues among Baltimore City, counties, and municipalities; 9 requiring, under certain circumstances, that certain additional distributions of 10 highway user revenues be made to municipalities in certain fiscal years for certain 11 purposes; requiring, under certain circumstances, that a certain distribution be 12 reduced; requiring that certain additional distributions of highway user revenues 13 be allocated among municipalities in a certain manner; prohibiting the State 14 Highway Administration from disbursing, for a certain period of time, highway 15 user revenues to certain jurisdictions that do not submit a certain report or use highway user revenues in a certain manner; requiring the Department of Budget 16 17 and Management to report to the General Assembly on certain matters relating to local infrastructure on or before a certain date; repealing obsolete language; 18 19 making a stylistic change; and generally relating to financing and studying certain 20 county and municipal infrastructure projects.

- BY repealing and reenacting, with amendments,
- 22 Article State Government
- 23 Section 2–1220(c) and 2–1223(a)(3)
- 24 Annotated Code of Maryland
- 25 (2014 Replacement Volume and 2016 Supplement)
- 26 BY repealing and reenacting, without amendments,

1 2 3 4	Article – Transportation Section 1–101(a) and (e) Annotated Code of Maryland (2015 Replacement Volume and 2016 Supplement)
5 6 7 8 9	BY repealing and reenacting, with amendments, Article – Transportation Section 8–402, 8–403, and 8–412(a)(1) and (c) Annotated Code of Maryland (2015 Replacement Volume and 2016 Supplement)
10 11	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
12	Article - State Government
13	2–1220.
14	(c) (1) The Office of Legislative Audits may audit any:
15	(I) county officer or unit that collects State taxes; AND
16 17 18	(II) OFFICER OR UNIT OF A COUNTY OR MUNICIPALITY THAT RECEIVED IN THE PRECEDING FISCAL YEAR A DISTRIBUTION OF HIGHWAY USER REVENUES UNDER § 8–403 OF THE TRANSPORTATION ARTICLE.
19 20 21 22	(2) The audit authorized under paragraph (1)(ii) of this subsection shall ensure that the highway user revenues are used for the purposes specified in §§ 4–408 and 4–409 of the Transportation Article.
23	2–1223.
24 25 26	(a) (3) The employees or authorized representatives of the Office of Legislative Audits shall have access to and may inspect the records, including those that are confidential by law, of:
27 28 29	(i) any local school system to perform the audits authorized under § 2–1220 of this subtitle or in accordance with a request for information as provided in § 5–114(d) of the Education Article; [and]
30 31	(ii) the Board of Liquor License Commissioners for Baltimore City to perform the audits authorized under $\S~2-1220(f)$ of this subtitle; AND
32 33	(III) ANY OFFICER OR UNIT OF A COUNTY OR MUNICIPALITY TO PERFORM THE AUDITS AUTHORIZED UNDER § 2–1220(C)(1)(II) OF THIS SUBTITLE.

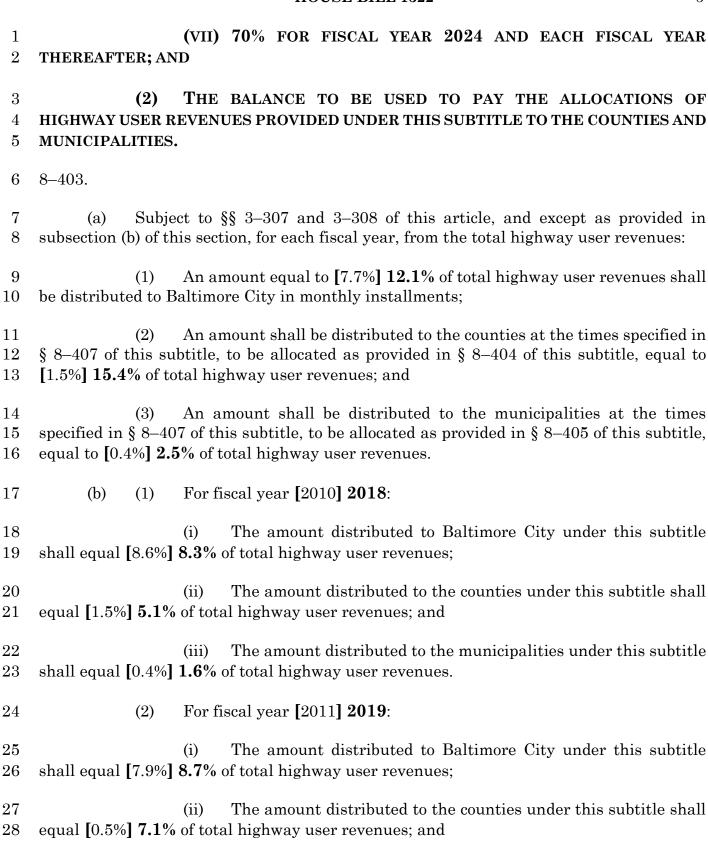
1 Article - Transportation 2 1-101.3 In this article the following words have the meanings indicated. (a) "County" means a county of this State and Baltimore City. 4 (e) 8-402.5 6 (a) There is a Gasoline and Motor Vehicle Revenue Account in the Transportation 7 Trust Fund. 8 (b) All revenues collected from the following, after deductions provided by law, shall be credited to the Gasoline and Motor Vehicle Revenue Account: 9 10 (1) All of the motor vehicle fuel tax; 11 (2) Except as otherwise provided by law, two-thirds of the vehicle titling 12 tax; Except for revenues collected under Parts III and IV of Title 13, Subtitle 13 (3)14 9 of this article, vehicle registration fees: The revenue disbursed to this Account under § 2-614 of the 15 **(4)** 16 Tax – General Article; and 17 80 percent of the funds distributed on short-term vehicle rentals under 18 § 2-1302.1 of the Tax – General Article to the Transportation Trust Fund from the sales 19 and use tax. 20 Except as provided in paragraph (2) of this subsection, for each fiscal (c) (1) 21year: 22 90.4% of the revenue credited to the Account may be used as (i) provided in § 3–216 of this article; and 2324(ii) The balance of the Account shall be used to pay the allocations of 25 highway user revenues provided by this subtitle to the counties, municipalities, and 26 Baltimore City. 27 For fiscal years 2010 through 2013, the Account shall be distributed as (2)

29 (i) A portion to the General Fund of the State for fiscal years 2010 30 through 2012 as follows:

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follows:

1			1.	19.5% for fiscal year 2010;
2			2.	23% for fiscal year 2011; and
3			3.	11.3% for fiscal year 2012;
4 5	follows:	(ii)	A por	rtion to be used as provided in § 3–216 of this article, as
6			1.	70% for fiscal year 2010;
7			2.	68.5% for fiscal year 2011;
8 9	year 2012; and		3.	Subject to paragraph (3) of this subsection, 79.8% for fiscal
10			4.	90% for fiscal year 2013; and
11 12	revenues provided	(iii) under		palance to be used to pay the allocations of highway user abtitle to the counties, municipalities, and Baltimore City.
13 14 15 16	from the Transpor	parag	raph (Trust	ear 2012, from the amount allocated to the Transportation 2)(ii)3 of this subsection, \$40,000,000 shall be transferred Fund to the Revenue Stabilization Account established ance and Procurement Article.]
17	(C) THE	Acco	UNT SI	HALL BE DISTRIBUTED AS FOLLOWS:
18 19	(1) AS FOLLOWS:	A PO	RTION	TO BE USED AS PROVIDED IN § $3-216$ OF THIS ARTICLE,
20		(I)	85 %]	FOR FISCAL YEAR 2018;
21		(II)	82.5%	% FOR FISCAL YEAR 2019;
22		(III)	80%	FOR FISCAL YEAR 2020;
23		(IV)	77.5 %	% FOR FISCAL YEAR 2021;
24		(v)	75 %]	FOR FISCAL YEAR 2022;
25		(VI)	72.5%	% FOR FISCAL YEAR 2023: AND



The amount distributed to the municipalities under this subtitle

29

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(iii)

shall equal [0.1%] **1.7%** of total highway user revenues.

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1	(3) For fiscal year [2012] 2020 :
2 3	(i) The amount distributed to Baltimore City under this subtitle shall equal [7.5%] 9.2 % of total highway user revenues;
4 5	(ii) The amount distributed to the counties under this subtitle shall equal [0.8%] 9 % of total highway user revenues; and
6 7	(iii) The amount distributed to the municipalities under this subtitle shall equal [0.6%] 1.8% of total highway user revenues.
8	(4) For fiscal year [2013] 2021 :
9 10	(i) The amount distributed to Baltimore City under this subtitle shall equal [8.1%] 9.7 % of total highway user revenues;
11 12	(ii) The amount distributed to the counties under this subtitle shall equal [1.5%] 10.9% of total highway user revenues; and
13 14	(iii) The amount distributed to the municipalities under this subtitle shall equal [0.4%] 1.9% of total highway user revenues.
15	(5) FOR FISCAL YEAR 2022:
15 16 17	(5) FOR FISCAL YEAR 2022: (I) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER THIS SUBTITLE SHALL EQUAL 10.2% OF TOTAL HIGHWAY USER REVENUES;
16	(I) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER
16 17 18	(I) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER THIS SUBTITLE SHALL EQUAL 10.2% OF TOTAL HIGHWAY USER REVENUES; (II) THE AMOUNT DISTRIBUTED TO THE COUNTIES UNDER THIS
16 17 18 19	(I) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER THIS SUBTITLE SHALL EQUAL 10.2% OF TOTAL HIGHWAY USER REVENUES; (II) THE AMOUNT DISTRIBUTED TO THE COUNTIES UNDER THIS SUBTITLE SHALL EQUAL 12.7% OF TOTAL HIGHWAY USER REVENUES; AND (III) THE AMOUNT DISTRIBUTED TO MUNICIPALITIES UNDER
16 17 18 19 20 21	(I) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER THIS SUBTITLE SHALL EQUAL 10.2% OF TOTAL HIGHWAY USER REVENUES; (II) THE AMOUNT DISTRIBUTED TO THE COUNTIES UNDER THIS SUBTITLE SHALL EQUAL 12.7% OF TOTAL HIGHWAY USER REVENUES; AND (III) THE AMOUNT DISTRIBUTED TO MUNICIPALITIES UNDER THIS SUBTITLE SHALL EQUAL 2.1% OF TOTAL HIGHWAY USER REVENUES.
16 17 18 19 20 21 22	(I) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER THIS SUBTITLE SHALL EQUAL 10.2% OF TOTAL HIGHWAY USER REVENUES; (II) THE AMOUNT DISTRIBUTED TO THE COUNTIES UNDER THIS SUBTITLE SHALL EQUAL 12.7% OF TOTAL HIGHWAY USER REVENUES; AND (III) THE AMOUNT DISTRIBUTED TO MUNICIPALITIES UNDER THIS SUBTITLE SHALL EQUAL 2.1% OF TOTAL HIGHWAY USER REVENUES. (6) FOR FISCAL YEAR 2023: (1) THE AMOUNT DISTRIBUTED TO BALTIMORE CITY UNDER

UNDER THIS SUBTITLE SHALL EQUAL 2.3% OF TOTAL HIGHWAY USER REVENUES.

- 1 (C) **(1)** FOR FISCAL YEARS 2018 THROUGH 2023, AFTER 2 DISTRIBUTIONS ARE MADE TO THE COUNTIES UNDER SUBSECTION (B) OF THIS 3 SECTION AND IN ADDITION TO THE DISTRIBUTIONS TO THE MUNICIPALITIES UNDER 4 SUBSECTION (B) OF THIS SECTION, ADDITIONAL DISTRIBUTIONS SHALL BE MADE, IF NECESSARY, TO ENSURE THAT THE MINIMUM TOTAL DISTRIBUTION AMOUNTS TO 5 6 MUNICIPALITIES EACH FISCAL YEAR, INCLUDING ANY CAPITAL TRANSPORTATION 7 GRANTS, EQUAL \$26,400,000.
- 8 (2) If A DISTRIBUTION UNDER PARAGRAPH (1) OF THIS SUBSECTION 9 IS REQUIRED, THE DISTRIBUTION UNDER § 8–402(C)(1) OF THIS SUBTITLE SHALL BE 10 REDUCED BY THE SAME AMOUNT.
- 11 (3) ANY ADDITIONAL DISTRIBUTIONS MADE UNDER THIS 12 SUBSECTION SHALL BE ALLOCATED AS PROVIDED IN § 8–405 OF THIS SUBTITLE.
- 13 8–412.
- 14 (a) (1) On or before January 1 of each year, [Baltimore City,] each county[,]
 15 and each eligible municipality that received highway user revenues in the preceding fiscal
 16 year shall submit to the Administration an accounting report that:
- 17 (i) Shows the actual costs of the preceding fiscal year;
- 18 (ii) Shows the expenditure budget of the current fiscal year;
- 19 (iii) As to items (i) and (ii) of this paragraph, accurately identifies the 20 costs for specific projects authorized in § 8–408 or § 8–409 of this subtitle;
- 21 (iv) Shows the amount of funds diverted from the general fund of the 22 county or municipality to pay for specific projects authorized in § 8–408 or § 8–409 of this 23 subtitle during the preceding fiscal year; and
- 24 (v) Lists specific projects authorized in § 8–408 or § 8–409 of this subtitle that have been delayed due to a lack of funding.
- 26 (c) **(1)** The Administration may not make a disbursement of highway user revenues under § 8–407 of this subtitle **FOR A PERIOD OF 12 MONTHS** to any jurisdiction that **[has]:**
- 29 **(I) HAS** not submitted a report to the Administration as required 30 under subsection (a)(1) of this section; **OR**
- 31 (II) USED HIGHWAY USER REVENUES FOR A PURPOSE THAT IS 32 NOT AUTHORIZED UNDER § 8–408 OR § 8–409 OF THIS SUBTITLE.

- 1 (2) ANY AMOUNT OF HIGHWAY USER REVENUES THAT IS NOT
 2 DISBURSED AS A RESULT OF A VIOLATION OF PARAGRAPH (1) OF THIS SUBSECTION
 3 SHALL REVERT TO AND BE USED FOR THE PURPOSES OF THE TRANSPORTATION
 4 TRUST FUND ESTABLISHED UNDER § 3–216 OF THIS ARTICLE.
- 5 SECTION 2. AND BE IT FURTHER ENACTED, That:
- 6 (a) On or before December 31, 2017, the Department of Budget and Management 5 shall report to the General Assembly, in accordance with § 2–1246 of the State Government 8 Article, on the status of local infrastructure in Maryland.
- 9 (b) The report required under this section shall:
- 10 (1) include information on the current functional capability, maintenance 11 level, potential obsolescence, and need for expansion of multiple modes of infrastructure; 12 and
- 13 (2) identify current and potential sources of statewide revenue that are, or could be, targeted to address unmet needs for each mode of infrastructure detailed in the report.
- 16 (c) The report shall include, at a minimum, information regarding each of the following modes of infrastructure:
- 18 (1) water and wastewater delivery and retrieval systems, including 19 transmission conduits, with input from appropriate local utility managers;
- 20 (2) wastewater treatment facilities, including the status of service 21 upgrades funded through the Bay Restitution Fund, with input from the Maryland 22 Department of Environment and appropriate local utility managers;
- 23 (3) 9-1-1 Emergency Number response systems, with input from the 24 Emergency Number Systems Board and local emergency managers and public safety and 25 emergency managers;
- 26 (4) public safety radio systems, including interoperable communications 27 across jurisdictions and technological platforms, with input from the Statewide 28 Interoperability Radio Control Board and appropriate local public safety and emergency 29 managers;
- 30 (5) high-speed broadband access to both commercial and residential users, 31 including low-income and low-density areas, with input from the Maryland Broadband 32 Cooperative;
- 33 (6) bridges and other transportation arteries, with particular focus on 34 regions subject to risk from flood, high winds, or related weather events, with input from 35 appropriate local transportation and emergency managers;

- 1 (7) evacuation resources, including areas of shelter and transportation 2 conduits to serve in times of crisis, with input from appropriate local emergency managers;
- 3 (8) school facility maintenance needs, with input from the Inter-Agency 4 Commission on Public School Construction, Maryland Association of Boards of Education, 5 and other appropriate agencies; and
- 6 (9) any other area of critical infrastructure the Department determines appropriate for a similar evaluation, with input from State or local agencies as appropriate.
- 8 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 9 1, 2017.