

116TH CONGRESS 1ST SESSION

S. 683

To establish a voluntary program in the National Highway Traffic Safety Administration to encourage consumers to purchase or lease new automobiles made in the United States, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 6, 2019

Mr. Brown (for himself and Ms. Cortez Masto) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To establish a voluntary program in the National Highway Traffic Safety Administration to encourage consumers to purchase or lease new automobiles made in the United States, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "American Cars, Amer-
 - 5 ican Jobs Act of 2019".
 - 6 SEC. 2. AMERICAN CARS, AMERICAN JOBS PROGRAM.
 - 7 (a) DEFINITIONS.—In this section:

- 1 (1) AUTOMOBILE.—The term "automobile" has 2 the meaning given the term in section 32901(a) of 3 title 49, United States Code.
 - (2) AUTOMOBILE MADE IN THE UNITED STATES.—The term "automobile made in the United States" means an automobile that meets the requirements described in paragraph (1) or (2) of subsection (c).
 - (3) DEALER.—The term "dealer" means a person licensed by a State who engages in the sale of new automobiles to ultimate purchasers.
 - (4) PROGRAM.—The term "Program" means the American Cars, American Jobs Program established by subsection (b).
 - (5) QUALIFYING LEASE.—The term "qualifying lease" means a lease of an automobile for a period of not less than 5 years.
 - (6) Secretary.—The term "Secretary" means the Secretary of Transportation, acting through the Administrator of the National Highway Traffic Safety Administration.
- 22 (7) ULTIMATE PURCHASER.—The term "ulti-23 mate purchaser" means, with respect to any new 24 automobile, the first person who in good faith pur-

- chases the automobile for purposes other than resale.
- 3 (8) VEHICLE IDENTIFICATION NUMBER.—The 4 term "vehicle identification number" means the 17-5 character number used by the automobile industry 6 to identify individual automobiles.
- 7 (9) VOUCHER.—The term "voucher" means an 8 electronic transfer of funds to a dealer based on an 9 eligible transaction under this section.
- 10 (b) ESTABLISHMENT.—There is established in the
 11 National Highway Traffic Safety Administration a vol12 untary program, to be known as the "American Cars,
 13 American Jobs Program", through which the Secretary,
 14 in accordance with this section and the regulations pro15 mulgated under subsection (e), shall—
 - (1) authorize the issuance of an electronic voucher, subject to the limitations described in subsection (d), to offset the purchase price or lease price for a qualifying purchase or qualifying lease, respectively, of a new automobile made in the United States;
 - (2) register dealers for participation in the Program and require that all registered dealers accept vouchers as provided in this section as partial payment or down payment for the purchase or quali-

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1	fying lease of any new automobile made in the
2	United States offered for sale or lease by that deal-
3	er;

- (3) in consultation with the Secretary of the Treasury, make electronic payments to dealers for eligible transactions by the dealers described in paragraph (2), in accordance with the regulations promulgated under subsection (e); and
- (4) in consultation with the Secretary of the Treasury and the Inspector General of the Department of Transportation, establish and provide for the enforcement of measures to prevent and penalize fraud under the Program.
- 14 (c) QUALIFICATIONS FOR AND VALUE OF VOUCH-15 ERS.—
- (1) VOUCHER FOR PASSENGER VEHICLES.—Except as provided in paragraph (2), a voucher issued
 under the Program shall have a value of \$3,500 that
 may be applied to offset the purchase price or lease
 price for a purchase or qualifying lease, respectively,
 of a new automobile made in the United States, if
 the automobile—
- 23 (A) for the most recent model year, is de-24 termined by the Secretary to contain content of 25 which not less than 45 percentage (by value) is

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1	of United States/Canadian origin (as those
2	terms are defined in section 32304(a) of title
3	49, United States Code); and
4	(B) is assembled in the United States.
5	(2) Voucher for plug-in electric drive
6	VEHICLES.—A voucher issued under the Program
7	shall have a value of \$4,500 that may be applied to
8	offset the purchase price or lease price for a pur-
9	chase or qualifying lease, respectively, of a new auto-
10	mobile made in the United States, if the auto-
11	mobile—
12	(A) for the most recent model year, is de-
13	termined by the Secretary to contain content of
14	which not less than 45 percentage (by value) is
15	of United States/Canadian origin (as those
16	terms are defined in section 32304(a) of title
17	49, United States Code);
18	(B) is assembled in the United States; and
19	(C) is a new qualified plug-in electric drive
20	motor vehicle (as defined in section 30D(d) of
21	the Internal Revenue Code of 1986).
22	(d) Program Limitations.—
23	(1) General Period of Eligibility.—A
24	voucher issued under the Program shall be used only
25	in connection with the purchase or qualifying lease

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1	of a new automobile made in the United States that
2	occurs during the period—
3	(A) beginning on the date that is 75 days
4	after the date of enactment of this Act; and
5	(B) ending on the date that is 2 years
6	after the date described in subparagraph (A).
7	(2) Number of vouchers per person and
8	PER TRADE-IN VEHICLE.—Not more than 1 voucher
9	may be issued under the Program for a single per-
10	son.
11	(3) No combination of vouchers.—Only 1
12	voucher issued under the Program may be applied
13	toward the purchase or qualifying lease of a single
14	new automobile made in the United States.
15	(4) Combination with other incentives
16	PERMITTED.—The availability or use of a Federal,
17	State, or local incentive or a State-issued voucher
18	for the purchase or lease of a new automobile made
19	in the United States shall not limit the value or
20	issuance of a voucher under the Program to any per-
21	son otherwise eligible to receive such a voucher.
22	(5) No additional fees.—A dealer partici-
23	pating in the Program may not charge a person pur-

chasing or leasing a new automobile made in the

- 1 United States any additional fees associated with the 2 use of a voucher under the Program.
 - (6) Number and amount.—The total number and value of vouchers issued under the Program may not exceed the amounts appropriated for that purpose.

(e) Regulations.—

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- (1) In General.—Notwithstanding section 553 of title 5, United States Code, not later than 60 days after the date of enactment of this Act, the Secretary shall promulgate final regulations to implement the Program.
- (2) Requirements.—The regulations under paragraph (1) shall—
 - (A) provide for a means of registering dealers for participation in the Program;
 - (B) establish procedures for the reimbursement of dealers participating in the Program to be made through electronic transfer of funds for the amount of the vouchers as soon as practicable, but not longer than 10 days, after the date of submission of information supporting the eligible transaction, as the Secretary determines to be appropriate;

1	(C) require each applicable dealer to use a
2	voucher under the Program in addition to any
3	other rebate or discount advertised by the deal-
4	er or offered by the manufacturer for an appli-
5	cable new automobile made in the United
6	States; and
7	(D) prohibit each applicable dealer from
8	using a voucher under the Program to offset
9	any other rebate or discount described in sub-
10	paragraph (C).
11	(f) Anti-Fraud Provisions.—
12	(1) Violation.—It shall be unlawful for any
13	person to violate this section or any regulations pro-
14	mulgated pursuant to subsection (e) (other than by
15	making a clerical error).
16	(2) Penalties.—
17	(A) IN GENERAL.—Any person who com-
18	mits a violation described in paragraph (1) shall
19	be liable to the Federal Government for a civil
20	penalty of not more than \$15,000 for each vio-
21	lation.
22	(B) Authority of the secretary.—
23	The Secretary may—
24	(i) assess and compromise penalties
25	under subparagraph (A); and

1	(ii) require from any person the
2	records and inspections necessary to en-
3	force the Program.
4	(C) Determination.—In determining the
5	amount of a civil penalty under this paragraph,
6	the severity of the applicable violation and the
7	intent and history of the person committing the
8	violation shall be taken into account.
9	(g) Information to Consumers and Dealers.—
10	(1) In general.—Not later than 60 days after
11	the date of enactment of this Act, and promptly
12	after receiving any update of any relevant informa-
13	tion, the Secretary shall make available on an inter-
14	net website and through other means determined by
15	the Secretary information about the Program, in-
16	cluding—
17	(A) how to participate in the Program, in-
18	cluding how to determine participating dealers;
19	and
20	(B) a comprehensive list, by make and
21	model, of new automobiles made in the United
22	States meeting the requirements of the Pro-
23	gram.
24	(2) Public awareness campaign.—Once the
25	information described in paragraph (1) is available

1	the Secretary shall conduct a public awareness cam-
2	paign to inform consumers about the Program and
3	where to obtain additional information.
4	(h) Recordkeeping and Report.—
5	(1) Database.—The Secretary shall maintain
6	a database of the vehicle identification numbers of
7	all new automobiles made in the United States pur-
8	chased or leased under the Program.
9	(2) Report on Efficacy of the Program.—
10	Not later than 60 days after the end of the period
11	described in subsection (d)(1), the Secretary shall
12	submit to the Committee on Commerce, Science, and
13	Transportation of the Senate and the Committee on
14	Energy and Commerce of the House of Representa-
15	tives a report describing the efficacy of the Program,
16	including—
17	(A) a description of Program results, in-
18	cluding—
19	(i) the total number and amount of
20	vouchers issued for purchase or qualifying
21	lease of new automobiles made in the
22	United States by—
23	(I) manufacturer (including ag-
24	gregate information concerning the
25	make, model, and model year); and

1	(II) category of automobile; and
2	(ii) the location of sale or qualifying
3	lease; and
4	(B) an estimate of the overall economic
5	and employment effects of the Program.
6	(i) Exclusion of Vouchers From Income.—
7	(1) For purposes of all federal and
8	STATE PROGRAMS.—A voucher issued under this sec-
9	tion or any payment made for such a voucher under
10	subsection (b)(3) shall not be regarded as income
11	and shall not be regarded as a resource for the
12	month of receipt of the voucher and the following 12
13	months, for purposes of determining the eligibility of
14	the recipient of the voucher (or a spouse or other
15	family or household members of the recipients) for
16	benefits or assistance, or the amount or extent of
17	benefits or assistance, under any Federal or State
18	program.
19	(2) For purposes of taxation.—A voucher
20	issued under this section or any payment made for
21	such a voucher under subsection (b)(3) shall be
22	deemed not to be income of the purchaser of an
23	automobile for purposes of the Internal Revenue
24	Code of 1986.
25	(j) Authorization of Appropriations.—

1	(1) In general.—There is authorized to be
2	appropriated to the Secretary \$3,000,000,000 to
3	carry out the Program, to remain available until ex-
4	pended.
5	(2) Administration.—Of the amounts appro-
6	priated under paragraph (1), not more than
7	\$1,000,000 may be made available for the adminis-
8	tration of the Program.
9	SEC. 3. DISALLOWANCE OF DEDUCTION FOR GLOBAL LOW-
10	TAXED INCOME FOR CERTAIN AUTOMOBILE
11	COMPANIES.
12	(a) In General.—Section 250 of the Internal Rev-
13	enue Code of 1986 is amended—
14	(1) by redesignating subsection (c) as sub-
15	section (d); and
16	(2) by inserting after subsection (b) the fol-
17	lowing:
18	"(c) Special Rule for Certain Motor Vehicle
19	Manufacturers.—
20	"(1) In General.—The amount determined
21	under subsection (a)(1)(B) shall be zero for any tax-
22	able year of a domestic corporation described in
23	paragraph (2) if the number of full-time employees
24	of such corporation performing substantially all of
25	their services inside the United States during such

1	taxable year is less than the number of such employ-
2	ees on December 20, 2017.
3	"(2) Domestic corporation described.—A
4	domestic corporation is described in this paragraph
5	with respect to any taxable year if such domestic
6	corporation—
7	"(A) is a manufacturer (within the mean-
8	ing of section 30B) of motor vehicles (as de-
9	fined in section 30B(h)(1)), and
10	"(B) is a United States shareholder of a
11	controlled foreign corporation which increases
12	the number of full-time employees of such con-
13	trolled foreign corporation during period com-
14	prising of the taxable year of such domestic cor-
15	poration.".
16	(b) Effective Date.—The amendments made by
17	this section shall apply to taxable years beginning after

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18 the date of enactment of this Act.