

116TH CONGRESS 1ST SESSION

S. 2685

To amend the Fair Credit Reporting Act to require that a consumer authorize the release of certain information.

IN THE SENATE OF THE UNITED STATES

OCTOBER 23, 2019

Mr. REED (for himself and Mr. VAN HOLLEN) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To amend the Fair Credit Reporting Act to require that a consumer authorize the release of certain information.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Consumer Credit Con-
- 5 trol Act of 2019".
- 6 SEC. 2. PERMISSIBLE PURPOSES OF REPORTS.
- 7 (a) IN GENERAL.—The Fair Credit Reporting Act
- 8 (15 U.S.C. 1681 et seq.) is amended—
- 9 (1) in section 604 (15 U.S.C. 1681b)—

1	(A) by striking subsections (c) through (e)
2	and inserting the following:
3	"(c) Conditions for Furnishing Certain Con-
4	SUMER REPORTS.—
5	"(1) In General.—A consumer reporting
6	agency may furnish a consumer report for the fol-
7	lowing purposes only if the consumer reporting agen-
8	cy obtains affirmative informed consent of the con-
9	sumer to furnish the consumer report and the con-
10	sumer reporting agency verifies the identity of the
11	consumer by reviewing the proper identification re-
12	quired under section 610:
13	"(A) An extension of credit pursuant to
14	subsection $(a)(3)(A)$.
15	"(B) The underwriting of insurance pursu-
16	ant to subsection (a)(3)(C).
17	"(2) Additional reports; election.—After
18	the consumer reporting agency obtains affirmative
19	informed consent of the consumer and verifies the
20	identity of the consumer under paragraph (1), the
21	consumer reporting agency may continue to furnish
22	consumer reports solely for the purposes of review-
23	ing or collecting on an account described in subpara-
24	graphs (A) and (C) of subsection (a)(3).

1	"(3) Furnishing reports in connection
2	WITH CREDIT OR INSURANCE TRANSACTIONS THAT
3	ARE NOT INITIATED BY CONSUMER.—
4	"(A) In general.—A consumer reporting
5	agency may furnish a consumer report to a per-
6	son in connection with any credit or insurance
7	transaction under subparagraph (A) or (C) of
8	subsection (a)(3) that is not initiated by the
9	consumer only if—
10	"(i) the consumer reporting agency
11	obtains affirmative informed consent of the
12	consumer to furnish the consumer report
13	and the consumer reporting agency verifies
14	the identity of the consumer by reviewing
15	the proper identification required under
16	section 610; and
17	"(ii) the transaction consists of a firm
18	offer of credit or insurance.
19	"(B) Election.—The consumer may elect
20	to—
21	"(i) have the consumer's name and
22	addresses included in lists of names and
23	addresses provided by the consumer report-
24	ing agency pursuant to subparagraphs (A)
25	and (C) of subsection (a)(3) in connection

1	with any credit or insurance transaction
2	that is not initiated by the consumer only
3	if—
4	"(I) the consumer reporting
5	agency obtains affirmative informed
6	consent of the consumer to furnish
7	the consumer report and the con-
8	sumer reporting agency verifies the
9	identity of the consumer by reviewing
10	the proper identification required
11	under section 610; and
12	"(II) the transaction consists of
13	a firm offer of credit or insurance;
14	and
15	"(ii) revoke at any time the election
16	pursuant to clause (i) to have the con-
17	sumer's name and address included in lists
18	provided by a consumer reporting agency.
19	"(C) Information regarding inquir-
20	IES.—Except as provided in section 609(a)(5),
21	a consumer reporting agency shall not furnish
22	to any person a record of inquiries in connec-
23	tion with a credit or insurance transaction that
24	is not initiated by a consumer.
25	"(4) Disclosures.—

1	"(A) In General.—A person may not
2	procure a consumer report for any purpose pur-
3	suant to subparagraphs (D), (F), and (G) of
4	subsection (a)(3) unless—
5	"(i) a simple and easy to understand,
6	as defined in section 1022.54(b) of title
7	12, Code of Federal Regulations, as in ef-
8	fect on the date of enactment of the Con-
9	sumer Credit Control Act of 2019, disclo-
10	sure has been made to the consumer at
11	any time before the report is procured or
12	caused to be procured, that consists solely
13	of the disclosure and the opportunity to
14	provide the consent described in clause (ii),
15	that a consumer report may be obtained
16	for such purposes; and
17	"(ii) the person has obtained affirma-
18	tive informed consent of the consumer for
19	the procurement of the consumer report by
20	that person.
21	"(B) AUTHORIZATIONS.—The consent de-
22	scribed in subparagraph (A)(ii) shall be pro-
23	vided on the disclosure described under sub-
24	paragraph (A)(i).

1	"(5) Rule Making.—Not later than 270 days
2	after the date of enactment of the Consumer Credit
3	Control Act of 2019, the Director of the Bureau
4	shall promulgate regulations that—
5	"(A) implement this subsection;
6	"(B) establish a model form for the disclo-
7	sure document pursuant to paragraph (4);
8	"(C) permit consumers to provide affirma-
9	tive informed consent required by paragraph (1)
10	for a specific time period for multiple users for
11	the specified purpose during that time period;
12	"(D) require a consumer reporting agen-
13	cy—
14	"(i) to provide to each consumer a se-
15	cure, convenient, accessible, and cost-free
16	method, including by toll-free telephone or
17	secure electronic means, by which a con-
18	sumer may—
19	"(I) provide or revoke any af-
20	firmative informed consent pursuant
21	to this subsection; and
22	"(II) make or revoke any election
23	pursuant to paragraph (3)(B);
24	"(ii) to implement any provision or
25	revocation of affirmative informed consent

1	pursuant to this subsection not later than
2	1 business day after the date on which a
3	consumer provides or revokes affirmative
4	informed consent; and
5	"(iii) to implement any election or
6	revocation of any election pursuant to
7	paragraph (3)(B) not later than 1 business
8	day after the date on which a consumer
9	makes or revokes an election; and
10	"(E) define what constitutes affirmed in-
11	formative consent in the manner that provides
12	the greatest protection to consumers.
13	"(6) Prohibitions.—
14	"(A) IN GENERAL.—The method described
15	in paragraph (5)(D) shall not be used to—
16	"(i) collect any information on a con-
17	sumer that is not necessary for the pur-
18	pose of the consumer to allow or disallow
19	the furnishing of consumer reports; or
20	"(ii) advertise any product or service.
21	"(B) No waiver.—In the offering of a
22	method described in paragraph (5)(D), a con-
23	sumer reporting agency shall not require a con-
24	sumer to waive any rights nor indemnify the

1 consumer reporting agency from any liabilities 2 arising from the offering of such method. 3 "(7) Reports.— "(A) CFPB.— "(i) RECOMMENDATION.—Not later 6 than 270 days after the date of enactment 7 of the Consumer Credit Control Act of 2019, the Director of the Bureau shall, 8 9 after consultation with the Federal Deposit 10 Insurance Corporation, the National Credit 11 Union Administration, the Consumer Advi-12 sory Board, and other Federal and State regulators as the Director of the Bureau 13 14 determines are appropriate, submit to the 15 Committee on Banking, Housing, and 16 Urban Affairs of the Senate and the Com-17 mittee on Financial Services of the House 18 of Representatives recommendations on 19 how to provide consumers greater trans-20 parency and personal control over their 21 consumer reports furnished for permissible 22 purposes under subsections (a)(3)(E) and 23 (a)(6).24 "(ii) Report.—The Director of the

Bureau shall submit to the Committee on

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1	Banking, Housing, and Urban Affairs of
2	the Senate and the Committee on Finan-
3	cial Services of the House of Representa-
4	tives an annual report that includes—
5	"(I) recommendations on how
6	this subsection may be improved;
7	"(II) a description of efforts to
8	educate consumers of their rights
9	under this subsection;
10	"(III) a description of enforce-
11	ment actions taken to demonstrate
12	compliance with this subsection;
13	"(IV) recommendations on how
14	to improve oversight of consumer re-
15	porting agencies and users of con-
16	sumer reports; and
17	"(V) any other recommendations
18	concerning how consumers may be
19	provided greater transparency and
20	control over their personal informa-
21	tion.
22	"(B) GAO.—
23	"(i) Study.—The Comptroller Gen-
24	eral of the United States shall conduct a
25	study on what additional protections or re-

1	strictions may be needed to ensure that the
2	information collected in consumer files is
3	secure and does not adversely impact con-
4	sumers.
5	"(ii) Report.—Not later than 1 year
6	after the date of enactment of the Con-
7	sumer Credit Control Act of 2019, the
8	Comptroller General of the United States
9	shall submit to the Committee on Banking,
10	Housing, and Urban Affairs of the Senate
11	and the Committee on Financial Services
12	of the House of Representatives a report
13	on the results of the study under clause
14	(i), which shall include—
15	"(I) to the greatest extent pos-
16	sible, the presentation of unambiguous
17	conclusions and specific recommenda-
18	tions for further legislative changes
19	needed to ensure that the information
20	collected in consumer files is secure
21	and does not adversely impact con-
22	sumers; and
23	"(II) if no recommendations for
24	further legislative changes are pre-

1	sented, a detailed explanation of why
2	no such changes are recommended.";
3	(B) by redesignating subsections (f) and
4	(g) as subsections (d) and (e), respectively; and
5	(C) by adding at the end the following:
6	"(f) No Fees.—No consumer reporting agency may
7	charge a consumer any fee for any activity pursuant to
8	or as a result of this section.";
9	(2) in section 607(a) (15 U.S.C. 1681e(a))—
10	(A) in the third sentence, by striking
11	"make a reasonable effort" and inserting "use
12	commercially reasonable efforts"; and
13	(B) by inserting "Every consumer report-
14	ing agency shall use commercially reasonable ef-
15	forts to avoid unauthorized access to consumer
16	reports and information in the file of a con-
17	sumer maintained by the consumer reporting
18	agency, including complying with any appro-
19	priate standards established under section
20	501(b) of the Gramm-Leach-Bliley Act (15
21	U.S.C. 6801(b))." after the end of the third
22	sentence;
23	(3) in section 609 (15 U.S.C. 1681g), by strik-
24	ing subsection (b) and inserting the following:

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        "(b) Scope of Disclosure.—The Director of the
 2
   Bureau shall promulgate regulations to clarify that any
 3
   disclosure required by subsection (a) shall be made to the
 4
   consumer when a consumer makes a request, irrespective
 5
    of whether the information required to be disclosed is held
   by the parent, subsidiary, or affiliate of a consumer re-
 6
   porting agency."; and
 8
             (4)
                   in
                        section
                                  610(a)(1)
                                               (15)
                                                     U.S.C.
 9
        1681h(a)(1)—
                 (A) by inserting ", implementing the provi-
10
11
             sion or revocation of any affirmative informed
12
             consent, or implementing any election or rev-
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             ocation of any election" after "disclosures"; and
14
                  (B) by striking "section 609" and insert-
15
             ing "sections 604 and 609".
16
        (b) Technical and Conforming Amendments.—
17
    The Fair Credit Reporting Act (15 U.S.C. 1681 et seq.)
   is amended—
18
19
             (1)
                        section
                                  603(d)(3)
                                               (15)
                                                     U.S.C.
                   in
20
        1681a(d)(3)), in the matter preceding subparagraph
                              "604(g)(3)"
21
        (A)
               by striking
                                             and
                                                   inserting
22
        "604(e)(3)";
23
             (2) in section 605A (15 U.S.C. 1681c-1)—
24
                  (A) by striking subsections (i) and (j); and
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1	(B) by redesignating subsection (k) as sub-
2	section (i);
3	(3) in section 615(d) (15 U.S.C. 1681m(d))—
4	(A) in paragraph (1)—
5	(i) in the matter preceding subpara-
6	graph (A), by striking " $604(c)(1)(B)$ " and
7	inserting " $604(e)(3)(A)(ii)$ "; and
8	(ii) in subparagraph (E), by striking
9	" $604(e)$ " and inserting " $604(e)(5)(D)$ ";
10	and
11	(B) in paragraph (2)(A), by striking
12	" $604(e)$ " and inserting " $604(c)(5)(D)$ "; and
13	(4) in section $625(b)(1)$ (15 U.S.C.
14	1681t(b)(1))—
15	(A) in subparagraph (A), by striking "sub-
16	section (c) or (e) of section 604" and inserting
17	"604(e)(3)";
18	(B) in subparagraph (I), by adding "or" at
19	the end;
20	(C) by striking subparagraph (J); and
21	(D) by redesignating subparagraph (K) as
22	subparagraph (J).
23	(c) APPLICABILITY.—The amendments made by sub-
24	sections (a) and (b) shall apply to a consumer report, as

defined in section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a), furnished after the earlier of— 3 (1) the date on which the rules issued by the 4 Bureau of Consumer Financial Protection under subsection (c)(5) of section 604 of the Fair Credit 5 6 Reporting Act, as amended by subsection (a) of this section, require compliance; and 7 (2) the date that is 18 months after the date 8 of enactment of this Act. 9

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