

117TH CONGRESS 1ST SESSION

H. R. 176

To amend title 18, United States Code, to impose conditions on the use of solitary confinement in Federal prisons, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 4, 2021

Mrs. Watson Coleman introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend title 18, United States Code, to impose conditions on the use of solitary confinement in Federal prisons, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Restricting the Use
- 5 of Solitary Confinement Act".
- 6 SEC. 2. SOLITARY CONFINEMENT.
- 7 (a) In General.—Chapter 301 of title 18, United
- 8 States Code, is amended by adding at the end the fol-
- 9 lowing:

" \S 4015. Solitary confinement

| 2 | "(a) In General.—Any placement of an inmate in |
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| 3 | solitary confinement shall comply with the following: |
| 4 | "(1) An inmate shall not be placed in solitary |
| 5 | confinement unless there is reasonable cause to be- |
| 6 | lieve that— |
| 7 | "(A) the inmate would create a substantial |
| 8 | risk of immediate serious harm to another, as |
| 9 | evidenced by recent threats or conduct; and |
| 10 | "(B) a less restrictive intervention would |
| 11 | be insufficient to reduce this risk. |
| 12 | The correctional facility shall bear the burden of es- |
| 13 | tablishing this standard by clear and convincing evi- |
| 14 | dence before any agency review. An inmate who |
| 15 | would create a substantial risk of immediate serious |
| 16 | harm to self, or who create a substantial risk of im- |
| 17 | mediate serious harm to another because of a med- |
| 18 | ical reason shall be placed in an appropriate medical |
| 19 | facility. |
| 20 | "(2) An inmate shall not be placed in solitary |
| 21 | confinement for non-disciplinary reasons. |
| 22 | "(3) An inmate shall not be placed in solitary |
| 23 | confinement before receiving a personal and com- |
| 24 | prehensive medical and mental health examination |
| 25 | conducted by a clinician. A preliminary examination |
| 26 | shall be conducted by a member of the medical staff |

| 1 | within 12 hours before confinement and the clinical |
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| 2 | examination shall be conducted within 48 hours of |
| 3 | confinement. |
| 4 | "(4) An inmate shall only be held in solitary |
| 5 | confinement pursuant to initial procedures and re- |
| 6 | views which provide timely, fair and meaningful op- |
| 7 | portunities for the inmate to contest the confinement |
| 8 | in such an administrative proceeding as the Director |
| 9 | shall establish. These procedures shall include— |
| 10 | "(A) the right to an initial hearing within |
| 11 | 72 hours of placement and a review every 15 |
| 12 | days thereafter, in the absence of exceptional |
| 13 | circumstances, unavoidable delays, or reason- |
| 14 | able postponements; |
| 15 | "(B) the right to appear at the hearing; |
| 16 | "(C) the right to be represented at the |
| 17 | hearing pursuant to the Defender Services Pro- |
| 18 | gram of the Department of Justice; |
| 19 | "(D) an independent hearing officer; and |
| 20 | "(E) a written statement of reasons for the |
| 21 | decision made at the hearing. |
| 22 | "(5) The final decision to place an inmate in |
| 23 | solitary confinement shall be made by the adminis- |
| 24 | trator of the correctional facility where that inmate |
| 25 | is held. |

- 1 "(6) An inmate shall not be placed or retained 2 in solitary confinement if the administrator deter-3 mines that the inmate no longer meets the standard 4 for the confinement.
 - "(7) A clinician shall evaluate each inmate placed in solitary confinement on a daily basis, in a confidential setting outside of the cell whenever possible, to determine whether the inmate is a vulnerable person.
 - "(8) An inmate shall not be placed in solitary confinement for more than 15 consecutive days, or for more than 20 days during any 60-day period.
 - "(9) An inmate held in solitary confinement shall not be denied access to food, water, medical care including emergency medical care, or any other basic necessity.
 - "(10) An inmate shall not be directly released from solitary confinement to the community during the final 180 days of the inmate's term of incarceration, unless it is necessary for the safety of the inmate, staff, other inmates, or the public.
 - "(11) An inmate who is a vulnerable person described in subparagraph (B), (E), or (F) of subsection (b)(3), who would otherwise be placed in solitary confinement, shall alternately be placed in an

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| 1 | appropriate medical or other unit as determined by |
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| 2 | the administrator. |
| 3 | "(b) Definitions.—In this section: |
| 4 | "(1) CLINICIAN.—The term 'clinician' means a |
| 5 | Federal or State licensed physician, except that for |
| 6 | purposes of mental health evaluations, the term shall |
| 7 | include a Federal or State licensed psychiatrist or |
| 8 | psychologist, or an advanced practice nurse or clin- |
| 9 | ical nurse specialist with a specialty in psychiatric |
| 10 | nursing. |
| 11 | "(2) Solitary confinement.—The term 'soli- |
| 12 | tary confinement' means confinement of an inmate |
| 13 | in a correctional facility, pursuant to disciplinary, |
| 14 | administrative, protective, investigative, medical, or |
| 15 | other classification, in a cell or similarly confined |
| 16 | holding or living space, alone or with other inmates, |
| 17 | for approximately 20 hours or more per day, with |
| 18 | severely restricted activity, movement, and social |
| 19 | interaction. |
| 20 | "(3) Vulnerable person.—The term 'vulner- |
| 21 | able person' means any inmate who— |
| 22 | "(A) is 25 years of age or younger; |
| 23 | "(B) is 65 years of age or older; |
| 24 | "(C) has a disability based on a mental ill- |
| 25 | ness, a history of psychiatric hospitalization, or |

| 1 | has recently exhibited conduct, including serious |
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| 2 | self-mutilation, indicating the need for further |
| 3 | observation or evaluation to determine the pres- |
| 4 | ence of mental illness; |
| 5 | "(D) has a developmental disability; |
| 6 | "(E) has a serious medical condition which |
| 7 | cannot effectively be treated in isolated confine- |
| 8 | ment; |
| 9 | "(F) is pregnant, is in the postpartum pe- |
| 10 | riod, or has recently suffered a miscarriage or |
| 11 | terminated a pregnancy; |
| 12 | "(G) has a significant auditory or visual |
| 13 | impairment; or |
| 14 | "(H) is perceived to be lesbian, gay, bisex- |
| 15 | ual, transgender, or intersex.". |
| 16 | (b) Clerical Amendment.—The table of sections |
| 17 | for such chapter is amended by adding at the end the fol- |
| 18 | lowing: |
| | "4015. Solitary confinement.". |
| 19 | SEC. 3. REPORT. |
| 20 | Not later than 270 days after the date of enactment |
| 21 | of this Act the Bureau of Prisons shall prepare in con- |

of this Act, the Bureau of Prisons shall prepare, in consultation with other entities including human rights advo-23 cates, mental health experts, academics, and other professionals in the correction and rehabilitation area, and 25 thereafter submit a report to the Committees on the Judi-

- 1 ciary of the House of Representatives and of the Senate
- 2 with recommendations to reduce the use of solitary con-
- 3 finement in Federal prisons to near zero over the 10-year
- 4 period beginning on the date of the submission of the re-

5 port.

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