

#### 116TH CONGRESS 2D SESSION

# S. 4484

To amend the Internal Revenue Code of 1986 to establish a carbon fee to reduce greenhouse gas emissions, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

August 6, 2020

Mr. Durbin introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend the Internal Revenue Code of 1986 to establish a carbon fee to reduce greenhouse gas emissions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "America's Clean Fu-
- 5 ture Fund Act".
- 6 SEC. 2. CLIMATE CHANGE FINANCE CORPORATION.
- 7 (a) Establishment.—
- 8 (1) In general.—There is established in the
- 9 executive branch an independent agency, to be
- 10 known as the "Climate Change Finance Corpora-

1	tion" (referred to in this section as the "C2FC"),
2	which shall finance clean energy and climate change
3	resiliency activities in accordance with subsection
4	(c).
5	(2) Mission.—
6	(A) IN GENERAL.—The mission of the
7	C2FC is to combat and reduce the effects of cli-
8	mate change by building resilience among com-
9	munities facing harmful impacts of climate
10	change and supporting a dramatic reduction in
11	greenhouse gas emissions—
12	(i) through the deployment of clean
13	and renewable technology, resilient infra-
14	structure, research and development, the
15	commercialization of new technology, clean
16	energy manufacturing, and industrial
17	decarbonization; and
18	(ii) to meet the goals of—
19	(I) by 2030, a net reduction of
20	greenhouse gas emissions by 45 per-
21	cent, based on 2018 levels; and
22	(II) by 2050, a net reduction of
23	greenhouse gas emissions by 100 per-
24	cent, based on 2018 levels.

1	(B) Activities.—The C2FC shall carry
2	out the mission described in subparagraph (A)
3	by—
4	(i) financing investments in clean en-
5	ergy and transportation, resiliency, and in-
6	frastructure;
7	(ii) using Federal investment to en-
8	courage the infusion of private capital and
9	investment into the clean energy and resil-
10	ient infrastructure sectors, while creating
11	new workforce opportunities; and
12	(iii) providing financing in cases
13	where private capital cannot be leveraged,
14	while minimizing competition with private
15	investment.
16	(3) Exercise of powers.—Except as other-
17	wise provided expressly by law, all Federal laws deal-
18	ing with public or Federal contracts, property,
19	works, officers, employees, budgets, or funds, includ-
20	ing the provisions of chapters 5 and 7 of title 5,
21	United States Code, shall apply to the exercise of
22	the powers of the C2FC.
23	(b) Board of Directors.—
24	(1) In general.—The management of the
25	C2FC shall be vested in a Board of Directors (re-

1	ferred to in this section as the "Board") consisting
2	of 7 members, who shall be appointed by the Presi-
3	dent, by and with the advice and consent of the Sen-
4	ate.
5	(2) Chairperson and vice chairperson.—
6	(A) In General.—A Chairperson and
7	Vice Chairperson of the Board shall be ap-
8	pointed by the President, by and with the ad-
9	vice and consent of the Senate, from among the
10	individuals appointed to the Board under para-
11	graph (1).
12	(B) Term.—An individual—
13	(i) shall serve as Chairperson or Vice
14	Chairperson of the Board for a 3-year
15	term; and
16	(ii) may be renominated for the posi-
17	tion until the term of that individual on
18	the Board under paragraph (3)(C) expires.
19	(3) Board members.—
20	(A) CITIZENSHIP REQUIRED.—Each mem-
21	ber of the Board shall be an individual who is
22	a citizen of the United States.
23	(B) Representation.—The members of
24	the Board shall fairly represent agricultural,
25	educational, research, industrial, nongovern-

1	mental, labor, and commercial interests
2	throughout the United States.
3	(C) Term.—
4	(i) In general.—Except as otherwise
5	provided in this section, each member of
6	the Board—
7	(I) shall be appointed for a term
8	of 6 years; and
9	(II) may be reappointed for 1 ad-
10	ditional term.
11	(ii) Initial staggered terms.—Of
12	the members first appointed to the
13	Board—
14	(I) 2 shall each be appointed for
15	a term of 2 years;
16	(II) 3 shall each be appointed for
17	a term of 4 years; and
18	(III) 2 shall each be appointed
19	for a term of 6 years.
20	(4) Initial meeting.—Not later than 30 days
21	after the date on which all members of the Board
22	are appointed under paragraph (1), the Board shall
23	hold an initial meeting.
24	(c) Investment Tools.—
25	(1) Definitions.—In this subsection:

1	(A) ELIGIBLE BORROWER.—The term "eli-
2	gible borrower" means any person, including a
3	business owner or project developer, that seeks
4	a loan to carry out approved practices or
5	projects described in subparagraph (A)(i) of
6	paragraph (2) from an eligible lender that may
7	receive a loan guarantee under that paragraph
8	for that loan, according to criteria determined
9	by the C2FC.
10	(B) ELIGIBLE ENTITY.—The term "eligible
11	entity" means—
12	(i) a State;
13	(ii) a unit of local government; and
14	(iii) a research and development insti-
15	tution (including a National Laboratory).
16	(C) Eligible Lender.—The term "eligi-
17	ble lender'' means—
18	(i) a Federal- or State-chartered
19	bank;
20	(ii) a Federal- or State-chartered
21	credit union;
22	(iii) an agricultural credit corporation;
23	(iv) a United States Green Bank In-
24	stitution; and

1	(v) any other lender that the Board
2	determines has a demonstrated ability to
3	underwrite and service loans for the in-
4	tended approved practice for which the
5	loan will be used.
6	(2) Grants, loan guarantees, and other
7	INVESTMENT TOOLS.—
8	(A) IN GENERAL.—The C2FC—
9	(i) shall provide grants to eligible enti-
10	ties and loan guarantees to eligible lenders
11	issuing loans to eligible borrowers for ap-
12	proved practices and projects relating to
13	climate change mitigation and resilience
14	measures, including—
15	(I) energy efficiency upgrades to
16	infrastructure;
17	(II) electric, hydrogen, and clean
18	transportation programs and deploy-
19	ment, including programs—
20	(aa) to purchase personal
21	vehicles, commercial vehicles, and
22	public transportation fleets and
23	school bus fleets:

1	(bb) to deploy electric vehi-
2	cle charging and hydrogen infra-
3	structure; and
4	(cc) to develop and deploy
5	low carbon sustainable aviation
6	fuels;
7	(III) clean energy and vehicle
8	manufacturing research, demonstra-
9	tions, and deployment;
10	(IV) battery storage research,
11	demonstrations, and deployment;
12	(V) development or purchase of
13	equipment for practices described in
14	section 6;
15	(VI) development and deployment
16	of clean energy and clean tech-
17	nologies, with a focus on—
18	(aa) carbon capture, utiliza-
19	tion, and sequestration, bioenergy
20	with carbon capture and seques-
21	tration, direct air capture, and
22	infrastructure associated with
23	those processes, including con-
24	struction of carrier pipelines for

1	the transportation of anthropo-
2	genic carbon dioxide;
3	(bb) energy storage and grid
4	modernization;
5	(cc) geothermal energy;
6	(dd) commercial and resi-
7	dential solar;
8	(ee) wind energy; and
9	(ff) any other clean tech-
10	nology use or development, as de-
11	termined by the Board;
12	(VII) measures that anticipate
13	and prepare for climate change im-
14	pacts, and reduce risks and enhance
15	resilience to sea level rise, extreme
16	weather events, and other climate
17	change impacts, including by—
18	(aa) building resilient en-
19	ergy, water, and transportation
20	infrastructure;
21	(bb) providing weatheriza-
22	tion assistance for low-income
23	households; and
24	(cc) increasing the resilience
25	of the agriculture sector: and

1	(VIII) natural infrastructure re-
2	search, demonstrations, and deploy-
3	ment; and
4	(ii) may implement other investment
5	tools and products approved by the Board,
6	pursuant to subparagraph (D), to achieve
7	the mission of the C2FC described in sub-
8	section (a)(2).
9	(B) Project prioritization.—
10	(i) Definition of environmental
11	JUSTICE COMMUNITY.—The term "environ-
12	mental justice community" means a com-
13	munity with significant representation of
14	communities of color, low-income commu-
15	nities, or Tribal and indigenous commu-
16	nities that experiences, or is at risk of ex-
17	periencing, higher or more adverse human
18	health or environmental effects.
19	(ii) Prioritization.—In providing fi-
20	nancial and other assistance under sub-
21	paragraph (A), the C2FC shall give pri-
22	ority to, as determined by the C2FC—
23	(I) deindustrialized communities
24	or communities with significant local

1	economic reliance on carbon-intensive
2	industries;
3	(II) environmental justice com-
4	munities, communities with popu-
5	lations of color, communities of color,
6	indigenous communities, and low-in-
7	come communities that—
8	(aa) experience a dispropor-
9	tionate burden of the negative
10	human health and environmental
11	impacts of pollution or other en-
12	vironmental hazards; or
13	(bb) may not have access to
14	public information and opportu-
15	nities for meaningful public par-
16	ticipation relating to human
17	health and environmental plan-
18	ning, regulations, and enforce-
19	ment;
20	(III) communities at risk of im-
21	pacts of natural disasters or sea level
22	rise exacerbated by climate change;
23	(IV) public or nonprofit entities
24	that serve dislocated workers, vet-

1	erans, or individuals with a barrier to
2	employment; and
3	(V) communities that have mini-
4	mal or no investment in the approved
5	practices and projects described in
6	subparagraph (A)(i).
7	(C) Loan guarantees.—
8	(i) In General.—In providing loan
9	guarantees under subparagraph (A), the
10	C2FC shall cooperate with eligible lenders
11	through agreements to participate on a de-
12	ferred (guaranteed) basis.
13	(ii) Level of participation in
14	GUARANTEED LOANS.—In providing a loan
15	guarantee under subparagraph (A), the
16	C2FC shall guarantee 75 percent of the
17	balance of the financing outstanding at the
18	time of disbursement of the loan.
19	(iii) Interest rates.—Notwith-
20	standing the provisions of the constitution
21	of any State or the laws of any State lim-
22	iting the rate or amount of interest that
23	may be charged, taken, received, or re-
24	served, the maximum legal rate of interest
25	on any financing made on a deferred basis

1	under this subsection shall not exceed a
2	rate prescribed by the C2FC.
3	(iv) Guarantee fees.—
4	(I) In general.—With respect
5	to each loan guaranteed under this
6	subsection (other than a loan that is
7	repayable in 1 year or less), the C2FC
8	shall collect a guarantee fee, which
9	shall be payable by the eligible lender,
10	and may be charged to the eligible
11	borrower in accordance with subclause
12	$(\mathrm{II}).$
13	(II) Borrower Charges.—A
14	guarantee fee described in subclause
15	(I) charged to an eligible borrower
16	shall not—
17	(aa) exceed 2 percent of the
18	deferred participation share of a
19	total loan amount that is equal to
20	or less than \$150,000;
21	(bb) exceed 3 percent of the
22	deferred participation share of a
23	total loan amount that is greater
24	than \$150,000 but less than
25	\$700,000; or

1	(cc) exceed 3.5 percent of
2	the deferred participation share
3	of a total loan amount that is
4	equal to or greater than
5	\$700,000.
6	(D) OTHER INVESTMENT TOOLS AND
7	PRODUCTS.—
8	(i) In General.—The Board may,
9	based on market needs, develop and imple-
10	ment any other investment tool or product
11	necessary to achieve the mission of the
12	C2FC described in subsection (a)(2) and
13	the deployment of projects described in
14	subparagraph (A)(i), including offering—
15	(I) warehousing and aggregation
16	credit facilities;
17	(II) zero interest loans;
18	(III) credit enhancements; and
19	(IV) construction finance.
20	(ii) State and local green
21	BANKS.—The Board shall provide funds to
22	United States Green Bank Institutions as
23	necessary to finance projects that are best
24	served by those entities.

1 (3) Wage rate requirements.—All laborers 2 and mechanics employed by eligible entities and eli-3 gible borrowers on projects funded directly by or as-4 sisted in whole or in part by the activities of the 5 C2FC under this section shall be paid at wages at 6 rates not less than those prevailing on projects of a 7 similar character in the locality as determined by the 8 Secretary of Labor in accordance with subchapter 9 IV of chapter 31 of title 40, United States Code (commonly known as the "Davis-Bacon Act"). 10 11 (4) Buy america requirements.— 12 (A) IN GENERAL.—All iron, steel, and 13 manufactured goods used for projects under 14 this section shall be produced in the United 15 States. 16 (B) WAIVER.—The Board may waive the 17 requirement in subparagraph (A) if the Board 18 finds that— 19 (i) enforcing the requirement would be 20 inconsistent with the public interest; 21 (ii) the iron, steel, and manufactured 22 goods produced in the United States are 23 not produced in a sufficient and reasonably 24 available amount or are not of a satisfac-

tory quality; or

1	(iii) enforcing the requirement will in-
2	crease the overall cost of the project by
3	more than 25 percent.
4	(d) Program Review and Report.—Not later than
5	2 years after the date of enactment of this Act, and every
6	2 years thereafter, the Board shall—
7	(1) conduct a review of the activities of the
8	C2FC; and
9	(2) submit to Congress a report that—
10	(A) describes the projects and funding op-
11	portunities that have been most successful in
12	progressing towards the mission described in
13	subsection (a)(2) during the time period covered
14	by the report; and
15	(B) includes recommendations on the clean
16	energy and resiliency projects that should be
17	prioritized in forthcoming years to achieve that
18	mission.
19	(e) Initial Capitalization.—
20	(1) In general.—There is appropriated to
21	carry out this section, out of any funds in the Treas-
22	ury not otherwise appropriated, \$7,500,000,000 for
23	each of fiscal years 2021 and 2022, to remain avail-
24	able until expended.

1 (2) Additional capitalization.—If, pursu-2 ant to section 4692(g) of the Internal Revenue Code 3 of 1986 (as added by section 3), the carbon fee has been reduced to zero for calendar year 2022, there 5 is appropriated to carry out this section, out of any 6 funds in the Treasury not otherwise appropriated, 7 \$7,500,000,000 for fiscal year 2023, to remain 8 available until expended. SEC. 3. CARBON FEE. 10 Chapter 38 of subtitle D of the Internal Revenue 11 Code of 1986 is amended by adding at the end the following new subchapter: 12 13 "Subchapter E—Carbon Fee "Sec. 4691. Definitions. "Sec. 4692. Carbon fee. "Sec. 4693. Fee on noncovered fuel emissions. "Sec. 4694. Refunds for carbon capture, sequestration, and utilization. "Sec. 4695. Border adjustments. 14 "SEC. 4691. DEFINITIONS. 15 "For purposes of this subchapter— 16 "(1) Administrator.—The term 'Adminis-17 trator' means the Administrator of the Environ-18 mental Protection Agency. 19 "(2) CARBON DIOXIDE EQUIVALENT OR CO2-20 E.—The term 'carbon dioxide equivalent' or 'CO<sub>2</sub>-e' 21 means the number of metric tons of carbon dioxide

emissions with the same global warming potential

1	over a 100-year period as one metric ton of another
2	greenhouse gas.
3	"(3) CARBON-INTENSIVE PRODUCT.—The term
4	'carbon-intensive product' means—
5	"(A) iron, steel, steel mill products (includ-
6	ing pipe and tube), aluminum, cement, glass
7	(including flat, container, and specialty glass
8	and fiberglass), pulp, paper, chemicals, or in-
9	dustrial ceramics, and
10	"(B) any manufactured product which the
11	Secretary, in consultation with the Adminis-
12	trator, the Secretary of Commerce, and the Sec-
13	retary of Energy, determines is energy-intensive
14	and trade-exposed (with the exception of any
15	covered fuel).
16	"(4) COVERED ENTITY.—The term 'covered en-
17	tity' means—
18	"(A) in the case of crude oil—
19	"(i) any operator of a United States
20	refinery (as described in subsection $(d)(1)$
21	of section 4611), and
22	"(ii) any person entering such product
23	into the United States for consumption,
24	use, or warehousing (as described in sub-
25	section (d)(2) of such section),

1	"(B) in the case of coal—
2	"(i) any producer subject to the tax
3	under section 4121, and
4	"(ii) any importer of coal into the
5	United States,
6	"(C) in the case of natural gas—
7	"(i) any entity which produces natural
8	gas (as defined in section $613A(e)(2)$ )
9	from a well located in the United States,
10	and
11	"(ii) any importer of natural gas into
12	the United States,
13	"(D) in the case of any noncovered fuel
14	emissions, the entity which is the source of such
15	emissions, provided that the total amount of
16	carbon dioxide or methane emitted by such enti-
17	ty for the preceding year (as determined using
18	the methodology required under section
19	4692(e)(4)) was not less than $25,000$ metric
20	tons, and
21	"(E) any entity or class of entities which,
22	as determined by the Secretary, is transporting,
23	selling, or otherwise using a covered fuel in a
24	manner which emits a greenhouse gas into the
25	atmosphere and which has not been covered by

1	the carbon fee, the fee on noncovered fuel emis-		
2	sions, or the carbon border fee adjustment.		
3	"(5) COVERED FUEL.—The term 'covered fuel'		
4	means crude oil, natural gas, coal, or any other		
5	product derived from crude oil, natural gas, or coal		
6	which shall be used so as to emit greenhouse gases		
7	to the atmosphere.		
8	"(6) Greenhouse gas.—The term 'greenhouse		
9	gas'—		
10	"(A) has the meaning given such term in		
11	section 901 of the Energy Independence and		
12	Security Act of 2007 (42 U.S.C. 17321), and		
13	"(B) includes any other gases identified by		
14	rule of the Administrator.		
15	"(7) Greenhouse gas content.—The term		
16	'greenhouse gas content' means the amount of		
17	greenhouse gases, expressed in metric tons of CO <sub>2</sub> -		
18	e, which would be emitted to the atmosphere by the		
19	use of a covered fuel.		
20	"(8) Noncovered fuel emission.—The term		
21	'noncovered fuel emission' means any carbon dioxide		
22	or methane emitted as a result of the production,		
23	processing, transport, or use of any product or mate-		
24	rial within the energy or industrial sectors—		

1	"(A) including any fugitive or process
2	emissions associated with the production, proc-
3	essing, or transport of a covered fuel, and
4	"(B) excluding any emissions from the
5	combustion or use of a covered fuel.
6	"(9) QUALIFIED CARBON OXIDE.—The term
7	'qualified carbon oxide' has the meaning given the
8	term in section $45Q(c)$ .
9	"(10) United states.—The term 'United
10	States' shall be treated as including each possession
11	of the United States (including the Commonwealth
12	of Puerto Rico and the Commonwealth of the North-
13	ern Mariana Islands).
14	"SEC. 4692. CARBON FEE.
15	"(a) Definitions.—In this section:
16	"(1) Applicable Period.—Subject to sub-
16 17	"(1) APPLICABLE PERIOD.—Subject to subsection (g), the term 'applicable period' means, with
17	section (g), the term 'applicable period' means, with
17 18	section (g), the term 'applicable period' means, with respect to any determination made by the Secretary
17 18 19	section (g), the term 'applicable period' means, with respect to any determination made by the Secretary under subsection (e)(3) for any calendar year, the
17 18 19 20	section (g), the term 'applicable period' means, with respect to any determination made by the Secretary under subsection (e)(3) for any calendar year, the period—
17 18 19 20 21	section (g), the term 'applicable period' means, with respect to any determination made by the Secretary under subsection (e)(3) for any calendar year, the period—  "(A) beginning on January 1, 2022, and
117 118 119 220 221 222	section (g), the term 'applicable period' means, with respect to any determination made by the Secretary under subsection (e)(3) for any calendar year, the period—  "(A) beginning on January 1, 2022, and "(B) ending on December 31 of the pre-

- 1 sum of any greenhouse gas emissions resulting from
- 2 the use of covered fuels and any noncovered fuel
- 3 emissions for all years during the applicable period.
- 4 "(3) CUMULATIVE EMISSIONS TARGET.—The
- 5 term 'cumulative emissions target' means an amount
- 6 equal to the sum of the emissions targets for all
- 7 years during the applicable period.
- 8 "(4) Emissions target.—The term 'emissions
- 9 target' means the target for greenhouse gas emis-
- sions during a calendar year as determined under
- 11 subsection (e)(1).
- 12 "(b) Carbon Fee.—Subject to subsection (g), dur-
- 13 ing any calendar year that begins after December 31,
- 14 2021, there is imposed a carbon fee on any covered enti-
- 15 ty's use, sale, or transfer of any covered fuel.
- 16 "(c) Amount of the Carbon Fee.—The carbon fee
- 17 imposed by this section is an amount equal to—
- 18 "(1) the greenhouse gas content of the covered
- fuel, multiplied by
- 20 "(2) the carbon fee rate, as determined under
- subsection (d).
- 22 "(d) CARBON FEE RATE.—The carbon fee rate shall
- 23 be determined in accordance with the following:

1	"(1) IN GENERAL.—The carbon fee rate, with
2	respect to any use, sale, or transfer during a cal-
3	endar year, shall be—
4	"(A) in the case of calendar year 2022,
5	\$25, and
6	"(B) except as provided in paragraphs (2)
7	and (3), in the case of any calendar year after
8	2022, the amount equal to the sum of—
9	"(i) the amount under subparagraph
10	(A), plus
11	"(ii)(I) in the case of calendar year
12	2023, \$10, and
13	"(II) in the case of any calendar year
14	after 2023, the amount in effect under this
15	clause for the preceding calendar year, plus
16	<b>\$10.</b>
17	"(2) Inflation adjustment.—
18	"(A) IN GENERAL.—In the case of any cal-
19	endar year after 2022, the amount determined
20	under paragraph (1)(B) shall be increased by
21	an amount equal to—
22	"(i) that dollar amount, multiplied by
23	"(ii) the cost-of-living adjustment de-
24	termined under section $1(f)(3)$ for that cal-
25	endar year, determined by substituting

1	'2021' for '2016' in subparagraph (A)(ii)
2	thereof.
3	"(B) ROUNDING.—If any increase deter-
4	mined subparagraph (A) is not a multiple of
5	\$1, such increase shall be rounded up to the
6	next whole dollar amount.
7	"(3) Adjustment of Carbon fee rate.—
8	"(A) Increase in rate following
9	MISSED CUMULATIVE EMISSIONS TARGET.—In
10	the case of any calendar year following a deter-
11	mination by the Secretary pursuant to sub-
12	section (e)(3) that the cumulative emissions for
13	the preceding calendar year exceeded the cumu-
14	lative emissions target for such year, paragraph
15	(1)(B)(ii)(II) shall be applied—
16	"(i) in the case of calendar years
17	2025 through 2030, by substituting '\$15
18	for '\$10',
19	"(ii) in the case of calendar years
20	2031 through 2040, by substituting '\$20
21	for '\$10', and
22	"(iii) in the case of any calendar year
23	beginning after 2040, by substituting '\$25
24	for '\$10'.

1	"(B) Cessation of rate increase fol-
2	LOWING ACHIEVEMENT OF CUMULATIVE EMIS-
3	SIONS TARGET.—In the case of any year fol-
4	lowing a determination by the Secretary pursu-
5	ant to subsection (e)(3) that—
6	"(i) the average annual emissions of
7	greenhouse gases from covered entities
8	over the preceding 3-year period are not
9	more than 10 percent of the greenhouse
10	gas emissions during the year 2018, and
11	"(ii) the cumulative emissions did not
12	exceed the cumulative emissions target,
13	paragraph (1)(B)(ii)(II) shall be applied by
14	substituting '\$0' for '\$10'.
15	"(C) Methodology.—With respect to
16	any year, the annual greenhouse gas emissions
17	and cumulative emissions described in subpara-
18	graph (A) or (B) shall be determined using the
19	methodology required under subsection (e)(4).
20	"(e) Emissions Targets.—
21	"(1) In general.—
22	"(A) Reference Year.—For purposes of
23	subsection (d), the emissions target for any
24	year shall be the amount of greenhouse gas
25	emissions that is equal to—

1	"(i) for calendar years 2022 and
2	2023, the applicable percentage of the total
3	amount of greenhouse gas emissions from
4	the use of any covered fuel during calendar
5	year 2018, and
6	"(ii) for calendar year 2024 and each
7	calendar year thereafter, the applicable
8	percentage of the total amount of green-
9	house gas emissions from the use of any
10	covered fuel and noncovered fuel emissions
11	during calendar year 2018.
12	"(B) Methodology.—For purposes of
13	subparagraph (A), with respect to determining
14	the total amount of greenhouse gas emissions
15	from the use of any covered fuel and non-
16	covered fuel emissions during calendar year
17	2018, the Administrator shall use such methods
18	as are determined appropriate, provided that
19	such methods are, to the greatest extent prac-
20	ticable, comparable to the methods established
21	under paragraph (4).
22	"(2) Applicable percentage.—
23	"(A) 2022 THROUGH 2035.—In the case of
24	calendar years 2022 through 2035, the applica-
25	ble percentage shall be determined as follows:

	"Year	Applicable percentage
	2022 .	85 percent
	2023 .	
		62 percent
		53 percent
		50 percent
		42 percent
		40 percent
1		"(B) 2036 THROUGH 2050.—In the case of
2		calendar years 2036 through 2050, the applica-
3		ble percentage shall be equal to—
4		"(i) the applicable percentage for the
5		preceding year, minus
6		"(ii) 2 percentage points.
7		"(C) AFTER 2050.—In the case of any cal-
8		endar year beginning after 2050, the applicable
9		percentage shall be equal to 10 percent.
10		"(3) Emissions reporting and determina-
11	TIO	NS.—
12		"(A) Reporting.—Not later than Sep-
13		tember 30, 2023, and annually thereafter, the
14		Administrator, in consultation with the Sec-
15		retary, shall make available to the public a re-
16		port on—
17		"(i) the cumulative emissions with re-
18		spect to the preceding calendar year, and

1	"(ii) any other relevant information,
2	as determined appropriate by the Adminis-
3	trator.
4	"(B) Determinations.—Not later than
5	September 30, 2024, and annually thereafter,
6	the Administrator, in consultation with the Sec-
7	retary and as part of the report described in
8	subparagraph (A), shall determine whether cu-
9	mulative emissions with respect to the pre-
10	ceding calendar year exceeded the cumulative
11	emissions target with respect to such year.
12	"(4) Emissions accounting method-
13	OLOGY.—
14	"(A) IN GENERAL.—Not later than Janu-
15	ary 1, 2022, the Administrator shall prescribe
16	rules for greenhouse gas accounting for covered
17	entities for purposes of this subchapter, which
18	shall—
19	"(i) to the greatest extent practicable,
20	employ existing data collection methodolo-
21	gies and greenhouse gas accounting prac-
22	tices,
23	"(ii) ensure that the method of ac-
24	counting—
25	"(I) applies to—

1	"(aa) all greenhouse gas
2	emissions from covered fuels and
3	all noncovered fuel emissions.
4	and
5	"(bb) all covered entities,
6	"(II) excludes—
7	"(aa) any greenhouse gas
8	emissions which are not described
9	item (aa) of subclause (I), and
10	"(bb) any entities which are
11	not described in item (bb) of
12	such subclause, and
13	"(III) appropriately accounts
14	for—
15	"(aa) qualified carbon oxide
16	which is captured and disposed
17	or used in a manner described in
18	section 4694, and
19	"(bb) nonemitting uses of
20	covered fuels, as described in
21	subsection (f),
22	"(iii) subject to such penalties as are
23	determined appropriate by the Adminis-
24	trator, require any covered entity to report

1	not later than April 1 of each calendar
2	year—
3	"(I) the total greenhouse gas
4	content of any covered fuels used,
5	sold, or transferred by such covered
6	entity during the preceding calendar
7	year, and
8	$"(\Pi)$ the total noncovered fuel
9	emissions of the covered entity during
10	the preceding calendar year, and
11	"(iv) require any information reported
12	pursuant to clause (iii) to be verified by a
13	third-party entity that, subject to such
14	process as is determined appropriate by
15	the Administrator, has been certified by
16	the Administrator with respect to the
17	qualifications, independence, and reliability
18	of such entity.
19	"(B) Greenhouse gas reporting pro-
20	GRAM.—For purposes of establishing the rules
21	described in subparagraph (A), the Adminis-
22	trator may elect to modify the activities of the
23	Greenhouse Gas Reporting Program to satisfy
24	the requirements described in clauses (i)
25	through (iv) of such subparagraph.

1 "(5) REVISIONS.—With respect to any deter-2 mination made by the Administrator as to the 3 amount of greenhouse gas emissions for any cal-4 endar year (including calendar year 2018), any sub-5 sequent revision by the Administrator with respect 6 to such amount shall apply for purposes of the fee 7 imposed under subsection (b) for any calendar years 8 beginning after such revision.

- 9 "(f) EXEMPTION AND REFUND.—The Secretary shall 10 prescribe such rules as are necessary to ensure the carbon 11 fee imposed by this section is not imposed with respect 12 to any nonemitting use, or any sale or transfer for a non-13 emitting use, including rules providing for the refund of 14 any carbon fee paid under this section with respect to any 15 such use, sale, or transfer.
- 16 "(g) Delayed Application of Carbon Fee for 17 2022.—
- "(1) First quarter of 2022.—Not later than

  November 1, 2021, the Secretary shall determine

  whether the requirement described in paragraph (3)

  has been satisfied, and if such requirement has not

  been satisfied, the carbon fee imposed by this section

  shall be reduced to zero for the first calendar quarter of 2022.

1 "(2) Remaining quarters of 2022.—If, pur-2 suant to paragraph (1), the carbon fee imposed by 3 this section has been reduced to zero for the first 4 calendar quarter of 2022, the Secretary shall, not 5 later than February 1, 2022, determine whether the 6 requirement described in paragraph (3) has been 7 satisfied, and if such requirement has not been satisfied— 8 9 "(A) the carbon fee imposed by this section 10 shall be reduced to zero for the second, third, 11 and fourth calendar quarters of 2022, and 12 "(B) subsection (a)(1)(A) shall be applied 13 by substituting 'January 1, 2023' for 'January 14 1, 2022'. 15 "(3) Unemployment rate requirement.— 16 The requirement described in this paragraph is that 17 the unemployment rate for each census division, as 18 determined by the Secretary, in coordination with 19 the Bureau of Labor Statistics of the Department of 20 Labor, based upon the most recently completed cal-21 endar quarter for which such information is avail-22 able, is less than 5 percent. 23 "(h) Administrative Authority.—The Secretary, in consultation with the Administrator, shall prescribe

- 1 such regulations, and other guidance, to assess and collect
- 2 the carbon fee imposed by this section, including—
- 3 "(1) the identification of covered entities that
- 4 are liable for payment of a fee under this section or
- 5 section 4693,
- 6 "(2) as may be necessary or convenient, rules
- 7 for distinguishing between different types of covered
- 8 entities,
- 9 "(3) as may be necessary or convenient, rules
- for distinguishing between the greenhouse gas emis-
- sions of a covered entity and the greenhouse gas
- emissions that are attributed to the covered entity
- but not directly emitted by the covered entity,
- 14 "(4) requirements for the quarterly payment of
- such fees, and
- 16 "(5) rules to ensure that the carbon fee under
- this section, the fee on noncovered fuel emissions
- under section 4693, or the carbon border fee adjust-
- ment is not imposed on an emission from covered
- fuel or noncovered fuel emission more than once.

### 21 "SEC. 4693. FEE ON NONCOVERED FUEL EMISSIONS.

- 22 "(a) IN GENERAL.—During any calendar year that
- 23 begins after December 31, 2023, there is imposed a fee
- 24 on a covered entity for any noncovered fuel emissions
- 25 which occur during the calendar year.

1	"(b) Amount.—The fee to be paid under subsection
2	(a) by the covered entity which is the source of the emis-
3	sions described in that subsection shall be an amount
4	equal to—
5	"(1) the total amount, in metric tons of $CO_2$ .
6	e, of emitted greenhouse gases, multiplied by
7	"(2) an amount equal to the carbon fee rate in
8	effect under section 4692(d) for the calendar year of
9	such emission.
10	"(c) Administrative Authority.—The Secretary
11	in consultation with the Administrator, shall prescribe
12	such regulations, and other guidance, to assess and collect
13	the carbon fee imposed by this section, including regula-
14	tions describing the requirements for the quarterly pay-
15	ment of such fees.
16	"SEC. 4694. REFUNDS FOR CARBON CAPTURE, SEQUESTRA
17	TION, AND UTILIZATION.
18	"(a) In General.—
19	"(1) Capture, sequestration, and use.—
20	The Secretary, in consultation with the Adminis-
21	trator and the Secretary of Energy, shall prescribe
22	regulations for providing payments to any person
23	which centures qualified carbon oxide which is

1	"(A) disposed of by such person in secure
2	geological storage, as described in section
3	45Q(f)(2), or
4	"(B) used in a manner which has been ap-
5	proved by the Secretary pursuant to subsection
6	(e).
7	"(2) Election.—If the person described in
8	paragraph (1) makes an election under this para-
9	graph in such time and manner as the Secretary
10	may prescribe by regulations, the credit under this
11	section—
12	"(A) shall be allowable to the person that
13	owns the facility described in subsection (b)(1),
14	and
15	"(B) shall not be allowable to the person
16	described in paragraph (1).
17	"(b) Payments for Carbon Capture.—
18	"(1) In general.—In the case of any facility
19	for which carbon capture equipment has been placed
20	in service, the Secretary shall make payments in the
21	same manner as if such payment was a refund of an
22	overpayment of the fee imposed by section 4692 or
23	4693

1	"(2) Amount of Payment.—The payment de-
2	termined under this subsection shall be an amount
3	equal to—
4	"(A) the metric tons of qualified carbon
5	oxide captured and disposed of, used, or utilized
6	in a manner consistent with subsection (a),
7	multiplied by
8	"(B)(i) the carbon fee rate during the year
9	in which the carbon fee was imposed by section
10	4692 on the covered fuel to which such carbon
11	oxide relates, or
12	"(ii) in the case of a direct air capture fa-
13	cility (as defined in section $45Q(e)(1)$ ), the car-
14	bon fee rate during the year in which the quali-
15	fied carbon oxide was captured and disposed of,
16	used, or utilized.
17	"(c) Approved Uses of Qualified Carbon
18	OXIDE.—The Secretary, in consultation with Adminis-
19	trator and the Secretary of Energy, shall, through regula-
20	tion or other public guidance, determine which uses of
21	qualified carbon oxide are eligible for payments under this
22	section, which may include—
23	"(1) use as a tertiary injectant in a qualified
24	enhanced oil or natural gas recovery project (as de-

- fined in subsection (e)(2) of section 45Q) and dis-
- 2 posal in secure geological storage,
- 3 "(2) utilization in a manner described in clause
- 4 (i) or (ii) of section 45Q(f)(5)(A), or
- 5 "(3) any other use which ensures minimal leak-
- 6 age or escape of such carbon oxide.
- 7 "(d) Exception.—In the case of any facility which
- 8 is owned by an entity that is determined to be in violation
- 9 of any applicable air or water quality regulations, such fa-
- 10 cility shall not be eligible for any payment under this sec-
- 11 tion during the period of such violation.
- 12 "SEC. 4695. BORDER ADJUSTMENTS.
- 13 "(a) IN GENERAL.—The fees imposed by, and re-
- 14 funds allowed under, this section shall be referred to as
- 15 'the carbon border fee adjustment'.
- 16 "(b) Exports.—
- 17 "(1) CARBON-INTENSIVE PRODUCTS.—In the
- case of any carbon-intensive product which is ex-
- ported from the United States, the Secretary shall
- 20 pay to the person exporting such product a refund
- 21 equal to the amount of the cost of such product at-
- tributable to any fees imposed under this subchapter
- related to the manufacturing of such product (as de-
- 24 termined under regulations established by the Sec-
- 25 retary).

"(2) COVERED FUELS.—In the case of any covered fuel which is exported from the United States, the Secretary shall pay to the person exporting such fuel a refund equal to the amount of the cost of such fuel attributable to any fees imposed under this subchapter related to the use, sale, or transfer of such fuel.

## "(c) Imports.—

### "(1) Carbon-intensive products.—

"(A) Imposition of Equivalency fee.—
In the case of any carbon-intensive product imported into the United States, there is imposed an equivalency fee on the person importing such product in an amount equal to the cost of such product that would be attributable to any fees imposed under this subchapter related to the manufacturing of such product if any inputs or processes used in manufacturing such product were subject to such fees (as determined under regulations established by the Secretary).

"(B) REDUCTION IN FEE.—The amount of the equivalency fee under subparagraph (A) shall be reduced by the amount, if any, of any fees imposed on the carbon-intensive product by

1 the foreign nation or governmental units from 2 which such product was imported. 3 "(2) Covered fuels.— "(A) IN GENERAL.—In the case of any 4 covered fuel imported into the United States, 6 there is imposed a fee on the person importing 7 such fuel in an amount equal to the amount of 8 any fees that would be imposed under this sub-9 chapter related to the use, sale, or transfer of 10 such fuel. 11 "(B) REDUCTION IN FEE.—The amount of 12 the fee under subparagraph (A) shall be re-13 duced by the amount, if any, of any fees im-14 posed on the covered fuel by the foreign nation 15 or governmental units from which the fuel was 16 imported. 17 "(d) Treatment of Alternative Policies as 18 Fees.—Under regulations established by the Secretary, foreign policies that have substantially the same effect in 19 20 reducing emissions of greenhouse gases as fees shall be 21 treated as fees for purposes of subsections (b) and (c). 22 "(e) Regulatory Authority.— 23 "(1) IN GENERAL.—The Secretary shall consult 24 with the Administrator, the Secretary of Commerce,

and the Secretary of Energy in establishing rules

- 1 and regulations implementing the purposes of this
- 2 section.
- 3 "(2) Treaties.—The Secretary, in consulta-
- 4 tion with the Secretary of State, may adjust the ap-
- 5 plicable amounts of the refunds and equivalency fees
- 6 under this section in a manner that is consistent
- 7 with any obligations of the United States under an
- 8 international agreement.".

### 9 SEC. 4. AMERICA'S CLEAN FUTURE FUND.

- 10 (a) IN GENERAL.—Subchapter A of chapter 98 of the
- 11 Internal Revenue Code of 1986 is amended by adding at
- 12 the end the following:
- 13 "SEC. 9512. AMERICA'S CLEAN FUTURE FUND.
- 14 "(a) Establishment and Funding.—There is es-
- 15 tablished in the Treasury of the United States a trust fund
- 16 to be known as the 'America's Clean Future Fund' (re-
- 17 ferred to in this section as the 'Trust Fund'), consisting
- 18 of such amounts as are appropriated to the Trust Fund
- 19 under subsection (b).
- 20 "(b) Transfers to America's Clean Future
- 21 Fund.—There is appropriated to the Trust Fund, out of
- 22 any funds in the Treasury not otherwise appropriated,
- 23 amounts equal to the fees received into the Treasury
- 24 under sections 4692, 4693, and 4695, less—

1	"(1) any amounts refunded or paid under sec-
2	tions 4692(d), 4694, and 4695(b), and
3	"(2) for each of the first 18 fiscal years begin-
4	ning after September 30, 2022, an amount equal to
5	the quotient of—
6	((A) \$100,000,000,000, and
7	"(B) 18.
8	"(c) Expenditures.—For each fiscal year, amounts
9	in the Trust Fund shall be apportioned as follows:
10	"(1) CARBON FEE REBATE AND PAYMENTS FOR
11	CARBON REDUCTION AND SEQUESTRATION.—
12	"(A) CARBON FEE REBATE.—For the pur-
13	poses described in section 5 of the America's
14	Clean Future Fund Act and any expenses nec-
15	essary to administer such section—
16	"(i) for each of the first 10 fiscal
17	years beginning after September 30, 2022,
18	an amount equal to—
19	"(I) 75 percent of those amounts,
20	minus
21	"(II) the amount determined
22	under subparagraph (B) for such fis-
23	cal year, and

1	"(ii) for any fiscal year beginning
2	after the period described in clause (i), the
3	applicable percentage of such amounts.
4	"(B) Payments for Carbon reduction
5	AND SEQUESTRATION.—For the purposes de-
6	scribed in section 6 of the America's Clean Fu-
7	ture Fund Act, for each of the first 10 fiscal
8	years beginning after September 30, 2022, an
9	amount equal to 7 percent of the amount deter-
10	mined annually under subparagraph (A)(i)(I).
11	"(C) APPLICABLE PERCENTAGE.—For
12	purposes of subparagraph (A)(ii), the applicable
13	percentage shall be equal to—
14	"(i) for the first fiscal year beginning
15	after the period described in subparagraph
16	(A)(i), 76 percent,
17	"(ii) for each of the first 3 fiscal years
18	subsequent to the period described in
19	clause (i), the applicable percentage for the
20	preceding fiscal year increased by 1 per-
21	centage point, and
22	"(iii) for any fiscal year subsequent to
23	the period described in clause (ii), 80 per-
24	cent.

1	"(2) CLIMATE CHANGE FINANCE CORPORA-
2	TION.—
3	"(A) In general.—For the purposes de-
4	scribed in section 2 of the America's Clean Fu-
5	ture Fund Act, the applicable percentage of
6	such amounts.
7	"(B) APPLICABLE PERCENTAGE.—For
8	purposes of this paragraph, the applicable per-
9	centage shall be equal to—
10	"(i) for each of the first 10 fiscal
11	years beginning after the period described
12	in subsection (e) of such section, 15 per-
13	$\operatorname{cent},$
14	"(ii) for each of the first 4 fiscal years
15	subsequent to the period described in
16	clause (i), the applicable percentage for the
17	preceding fiscal year increased by 1 per-
18	centage point, and
19	"(iii) for any fiscal year subsequent to
20	the period described in clause (ii), 20 per-
21	cent.
22	"(3) Transition assistance for impacted
23	COMMUNITIES.—
24	"(A) In general.—For the purposes de-
25	scribed in section 7 of the America's Clean Fu-

1	ture Fund Act, the applicable percentage of
2	such amounts.
3	"(B) APPLICABLE PERCENTAGE.—For
4	purposes of this paragraph, the applicable per-
5	centage shall be equal to—
6	"(i) for each of the first 10 fiscal
7	years beginning after September 30, 2022,
8	10 percent,
9	"(ii) for each of the first 4 fiscal years
10	subsequent to the period described in
11	clause (i), the applicable percentage for the
12	preceding fiscal year reduced by 2 percent-
13	age points, and
14	"(iii) for any fiscal year subsequent to
15	the period described in clause (ii), 0 per-
16	cent.
17	"(d) Adjustment.—If, pursuant to section 4692(g),
18	the carbon fee has been reduced to zero for calendar year
19	2022—
20	" $(1)$ subsection $(b)(2)$ and paragraphs
21	(1)(A)(i), $(1)(B)$ , and $(3)(B)(i)$ of subsection (e)
22	shall each be applied by substituting 'September 30,
23	2023' for 'September 30, 2022', and

1	"(2) subsection (b)(2)(A) shall be applied by
2	substituting '\$150,000,000,000' for
3	'\$100,000,000,000'.".
4	(b) CLERICAL AMENDMENT.—The table of sections
5	for subchapter A of chapter 98 of the Internal Revenue
6	Code of 1986 is amended by adding at the end the fol-
7	lowing new item:
	"Sec. 9512. America's Clean Future Fund.".
8	SEC. 5. AMERICA'S CLEAN FUTURE FUND STIMULUS.
9	(a) Eligible Individual.—
10	(1) In general.—In this section, the term "el-
11	igible individual" means, with respect to any quar-
12	ter, any natural living person—
13	(A) who has a valid Social Security num-
14	ber or taxpayer identification number,
15	(B) who has attained 18 years of age, and
16	(C) whose principal place of abode is in the
17	United States for more than one-half of the
18	most recent taxable year for which a return has
19	been filed.
20	(2) Verification.—The Secretary of the
21	Treasury, or the Secretary's delegate (referred to in
22	this section as the "Secretary") may verify the eligi-
23	bility of an individual to receive a carbon fee rebate
24	payment under subsection (b).

1 (b) Rebates.—Subject to subsections (c)(2) and (l), 2 from amounts in the America's Clean Future Fund estab-3 lished by section 9512(c)(1)(A) of the Internal Revenue 4 Code of 1986 that are available in any year, the Secretary shall, for each calendar quarter beginning after September 6 30, 2022, make carbon fee rebate payments to each eligible individual, to be known as "America's Clean Future Fund Stimulus payments" (referred to in this section as 8 9 "carbon fee rebate payments"). 10 (c) Pro-Rata Share.— 11 (1) IN GENERAL.—With respect to each quarter 12 during any fiscal year beginning after September 30, 13 2022, the carbon fee rebate payment is 1 pro-rata 14 share for each eligible individual of an amount equal 15 to 25 percent of amounts apportioned under section 16 9512(c)(1)(A) of the Internal Revenue Code of 1986 17 for such fiscal year. 18 (2) Initial annual rebate payments.— 19 (A) IN GENERAL.—From amounts appro-20 priated under subsection (j), the Secretary 21 shall, for each of fiscal years 2021 and 2022, 22 make carbon fee rebate payments to each eligi-23 ble individual during the third quarter of each

such fiscal year.

1	(B) Pro-rata share.—For purposes of
2	this paragraph, the carbon fee rebate payment
3	is 1 pro-rata share for each eligible individual
4	of the amount appropriated under subsection (j)
5	for the fiscal year.
6	(3) Estimate.—For each fiscal year described
7	in paragraph (1), the Secretary shall, not later than
8	the first day of such fiscal year, publicly announce
9	an estimate of the amount of the carbon fee rebate
10	payment for each quarter during such fiscal year.
11	(d) Phaseout.—
12	(1) Definitions.—In this subsection:
13	(A) Modified adjusted gross in-
14	COME.—The term "modified adjusted gross in-
15	come" means adjusted gross income increased
16	by any amount excluded from gross income
17	under section 911, 931, or 933 of the Internal
18	Revenue Code of 1986.
19	(B) Household member.—The term
20	"household member of the taxpayer" means the
21	taxpayer, the taxpayer's spouse, and any de-
22	pendent of the taxpayer.
23	(C) THRESHOLD AMOUNT.—The term
24	"threshold amount" means—

1	(i) \$150,000 in the case of a taxpayer
2	filing a joint return, and

- 3 (ii) \$75,000 in the case of a taxpayer 4 not filing a joint return.
- 5 (2) Phaseout of Payments.—In the case of 6 any taxpayer whose modified adjusted gross income 7 for the most recent taxable year for which a return 8 has been filed exceeds the threshold amount, the 9 amount of the carbon fee rebate payment otherwise 10 payable to any household member of the taxpayer 11 under this section shall be reduced (but not below 12 zero) by a dollar amount equal to 5 percent of such 13 payment (as determined before application of this 14 paragraph) for each \$1,000 (or fraction thereof) by 15 which the modified adjusted gross income of the tax-16 payer exceeds the threshold amount.
- 17 (e) FEE TREATMENT OF PAYMENTS.—Amounts paid 18 under this section shall not be includible in gross income 19 for purposes of Federal income taxes.
- 20 (f) Federal Programs and Federal Assisted 21 Programs.—The carbon fee rebate payment received by 22 any eligible individual shall not be taken into account as 23 income and shall not be taken into account as resources 24 for purposes of determining the eligibility of such indi-25 vidual or any other individual for benefits or assistance,

1	or the amount or extent of benefits or assistance, under
2	any Federal program or under any State or local program
3	financed in whole or in part with Federal funds.
4	(g) Disclosure of Return Information.—Sec-
5	tion 6103(l) of the Internal Revenue Code of 1986 is
6	amended by adding at the end the following new para-
7	graph:
8	"(23) Disclosure of Return Information
9	RELATING TO CARBON FEE REBATE PAYMENTS.—
10	"(A) DEPARTMENT OF TREASURY.—Re-
11	turn information with respect to any taxpayer
12	shall, without written request, be open to in-
13	spection by or disclosure to officers and employ-
14	ees of the Department of the Treasury whose
15	official duties require such inspection or disclo-
16	sure for purposes of administering section 5 of
17	the America's Clean Future Fund Act.
18	"(B) RESTRICTION ON DISCLOSURE.—In-
19	formation disclosed under this paragraph shall
20	be disclosed only for purposes of, and to the ex-
21	tent necessary in, carrying out such section.".
22	(h) REGULATIONS.—The Secretary shall prescribe
23	such regulations, and other guidance, as may be necessary

24 to carry out the purposes of this section, including—

1	(1) establishment of rules for eligible individ-
2	uals who have not filed a recent tax return, and
3	(2) in coordination with the Commissioner of
4	Social Security, the Secretary of Veterans Affairs,
5	and any relevant State agencies, establish methods
6	to identify eligible individuals and provide carbon fee
7	rebate payments to such individuals through appro-
8	priate means of distribution, including through the
9	use of electronic benefit transfer cards.
10	(i) Public Awareness Campaign.—The Secretary
11	shall conduct a public awareness campaign, in coordina-
12	tion with the Commissioner of Social Security and the
13	heads of other relevant Federal agencies, to provide infor-
14	mation to the public regarding the availability of carbon
15	fee rebate payments under this section.
16	(j) Initial Appropriation.—For purposes of sub-
17	section (c)(2), there is appropriated, out of any funds in
18	the Treasury not otherwise appropriated, to remain avail-
19	able until expended—
20	(1) for the fiscal year ending September 30,
21	2021, \$37,500,000,000,
22	(2) for the fiscal year ending September 30,
23	2022, \$37,500,000,000, and
24	(3) if, pursuant to section 4692(g) of the Inter-
25	nal Revenue Code of 1986 (as added by section 3),

- 1 the carbon fee has been reduced to zero for calendar 2 year 2022, \$37,500,000 for the fiscal year ending 3 September 30, 2023. 4 (k) Adjustment.—If, pursuant to section 4692(g) of the Internal Revenue Code of 1986, the carbon fee has been reduced to zero for calendar year 2022— 6 7 (1) subsections (b) and (c)(1) shall each be ap-8 plied by substituting "September 30, 2023" for 9 "September 30, 2022", and 10 (2) subsection (c)(2) shall be applied by substituting "2021, 2022, and 2023" for "2021 and 11 12 2022". 13 (1) TERMINATION.—This section shall not apply to 14 any calendar quarter beginning after— 15 (1) a determination by the Secretary under sec-16 tion 4692(d)(3)(B) of the Internal Revenue Code of 17 1986; or 18 (2) any period of 8 consecutive calendar quar-19 ters for which the amount of carbon fee rebate pay-20 ment (without application of subsection (d)) during
- 22 SEC. 6. PAYMENTS FOR CARBON REDUCTION AND SEQUES-

each such quarter is less than \$20.

TRATION.

- 24 (a) IN GENERAL.—The Secretary of Agriculture (re-
- 25 ferred to in this section as the "Secretary"), in consulta-

1	tion with the Administrator of the Environmental Protec-
2	tion Agency, shall provide payments to farmers, ranchers,
3	private forest landowners, and other agricultural land-
4	owners in the United States that reduce or sequester
5	greenhouse gas emissions through the adoption of quali-
6	fying farming, ranching, and forestry practices described
7	in subsection (b).
8	(b) QUALIFYING PRACTICES.—
9	(1) In general.—For a farming, ranching, or
10	forestry practice to be eligible for payments under
11	subsection (a), the Secretary shall determine that
12	the practice qualifies as measurable, reportable, and
13	verifiable for reducing or sequestering greenhouse
14	gas emissions.
15	(2) Included practices.—Farming, ranch-
16	ing, and forestry practices that the Secretary may
17	determine to be eligible for payments under para-
18	graph (1) are—
19	(A) conservation enhancements, which may
20	include—
21	(i) improved soil, water, and land
22	management;
23	(ii) cover crops;
24	(iii) prairie, buffer, and edge-of-field
25	strips:

1	(iv) conservation tillage;
2	(v) easements;
3	(vi) fertilizer practice improvements;
4	(vii) ecologically appropriate reforest-
5	ation and other sustainable forestry and
6	related stewardship practices;
7	(viii) land or soil carbon sequestra-
8	tion;
9	(ix) avoidance of the conversion of
10	grassland, wetland, and forest land; and
11	(x) grassland management, including
12	prescribed grazing;
13	(B) livestock management, which may in-
14	clude—
15	(i) enteric fermentation reduction; and
16	(ii) aerobic digestion or improved ma-
17	nure management;
18	(C) capital upgrades and infrastructure in-
19	vestments to reduce greenhouse gas emissions,
20	which may include—
21	(i) building and equipment refurbish-
22	ment or upgrades;
23	(ii) adoption of renewable or clean en-
24	ergy and energy efficiency technologies;
25	and

1	(iii) avoiding or removing agricultural
2	land from urban or suburban development;
3	and
4	(D) any other practice, as determined by
5	the Secretary, that results in a quantifiable re-
6	duction in or sequestration of greenhouse gas
7	emissions.
8	(c) Considerations.—In determining the amount
9	and duration of a payment under subsection (a), the Sec-
10	retary shall consider—
11	(1) the degree of additionality of the green-
12	house gas reduction or sequestration as a result of
13	the applicable qualifying practice described in sub-
14	section (b), as compared to a historical baseline;
15	(2) whether the recipient of the payment was
16	an early adopter of 1 or more practices that reduce
17	or sequester greenhouse gas emissions; and
18	(3) the degree of transitionality or permanence
19	of the greenhouse gas reduction or sequestration as
20	a result of the applicable qualifying practice de-
21	scribed in subsection (b).
22	(d) Measurement, Reporting, Monitoring, and
23	Verification.—
24	(1) In general.—The Secretary shall approve
25	and provide oversight of 1 or more third-party

1	agents to provide services described in paragraph
2	(2).
3	(2) Services described.—Services referred to
4	in paragraph (1) are determining the reduction or
5	sequestration of greenhouse gas emissions as a re-
6	sult of qualifying practices described in subsection
7	(b) by—
8	(A) measurement;
9	(B) reporting;
10	(C) monitoring;
11	(D) verification; and
12	(E) using methods to account for
13	additionality, as compared to a historical base-
14	line.
15	(3) Use of protocols.—Services referred to
16	in paragraph (1) shall be provided using generally
17	accepted protocols.
18	(4) Use of department of agriculture
19	RESOURCES.—The Secretary shall require a third-
20	party agent approved under paragraph (1) to use
21	the resources, boards, committees, geospatial data,
22	aerial or other maps, employees, offices, and capac-
23	ities of the Department of Agriculture in providing
24	services under that paragraph.
25	(5) Privacy and data security.—

1	(A) In general.—The Secretary shall es-
2	tablish—
3	(i) safeguards to protect the privacy
4	of information that is submitted through
5	or retained by a third-party agent ap-
6	proved under paragraph (1), including em-
7	ployees and contractors of the third-party
8	agent; and
9	(ii) such other rules and standards of
10	data security as the Secretary determines
11	to be appropriate to carry out this section.
12	(B) Penalties.—The Secretary shall es-
13	tablish penalties for any violations of privacy or
14	confidentiality under subparagraph (A).
15	(6) Disclosure of information.—
16	(A) Public disclosure.—Information
17	collected for purposes of services provided under
18	paragraph (1) may be disclosed to the public or
19	disclosed for purposes of audit, research, or im-
20	provement of the program under this section—
21	(i) if the information is transformed
22	into a statistical or aggregate form such
23	that the information does not include any
24	identifiable or personal information of indi-
25	vidual producers; or

1	(ii) in a form that may include identi-
2	fiable or personal information of a pro-
3	ducer if that producer consents to the dis-
4	closure of the information.
5	(B) REQUIREMENT.—The participation of
6	a producer in, and the receipt of any benefit by
7	the producer under, the program under this
8	section or any other program administered by
9	the Secretary may not be conditioned on the
10	producer providing consent under subparagraph
11	(A)(ii).
12	(e) Ineligibility.—A person that is determined to
13	be in violation of any applicable air quality regulation or
14	the Federal Water Pollution Control Act (33 U.S.C. 1251
15	et seq.) (including regulations) shall not be eligible for any
16	payment under subsection (a) during the period of the vio-
17	lation.
18	(f) REGULATIONS.—Not later than July 1, 2022, the
19	Secretary shall issue regulations to carry out this section,
20	including—
21	(1) the amount of a payment under subsection
22	(a), which shall be based on—
23	(A) the quantity of carbon dioxide equiva-
24	lent emissions reduced or sequestered; and

1	(B) the considerations described in sub-
2	section (c);
3	(2) a methodology that any third-party agents
4	approved under subsection (d)(1) shall use to pro-
5	vide the services under that subsection;
6	(3) a limitation on the total amount of pay-
7	ments that may be made under subsection (a) with
8	respect to a producer; and
9	(4) a requirement for the duration of emissions
10	reduction or sequestration for purposes of eligibility
11	for payments under subsection (a).
12	(g) Effectiveness.—
13	(1) In general.—The authority to provide
14	payments under this section shall be effective for
15	each of the first 10 fiscal years beginning after Sep-
16	tember 30, 2022.
17	(2) Adjustment.—If, pursuant to section
18	4692(g) of the Internal Revenue Code of 1986 (as
19	added by section 3), the carbon fee has been reduced
20	to zero for calendar year 2022, paragraph (1) shall
21	be applied by substituting "September 30, 2023" for

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"September 30, 2022".

# 1 SEC. 7. TRANSITION ASSISTANCE FOR IMPACTED COMMU-

2	NITIES.
3	(a) IN GENERAL.—The Secretary of Commerce, act-
4	ing through the Assistant Secretary of Commerce for Eco-
5	nomic Development (referred to in this section as the
6	"Secretary"), in coordination with the Secretary of Labor,
7	shall provide grants to eligible entities for transition as-
8	sistance to a low-carbon economy.
9	(b) Eligible Entities.—An entity eligible to re-
10	ceive a grant under this section is a labor organization,
11	an institution of higher education (as defined in section
12	101 of the Higher Education Act of 1965 (20 U.S.C.
13	1001)), a unit of State or local government, an economic
14	development organization, a nonprofit organization, com-
15	munity-based organization, or intermediary, or a State
16	board or local board (as those terms are defined in section
17	3 of the Workforce Innovation and Opportunity Act (29
18	U.S.C. 3102)) that serves or is located in a community
19	that—
20	(1) as determined by the Secretary, in coordina-
21	tion with the Secretary of Labor, has been or will be
22	impacted by economic changes in carbon-intensive
23	industries, including job losses;
24	(2) as determined by the Secretary, in consulta-

(2) as determined by the Secretary, in consultation with the Administrator of the Federal Emergency Management Agency, has been or is at risk of

25

1	being impacted by extreme weather events, sea level
2	rise, and natural disasters related to climate change;
3	$\operatorname{or}$
4	(3) as determined by the Secretary, in consulta-
5	tion with the Administrator of the Environmental
6	Protection Agency, has been impacted by harmful
7	residuals from a fossil fuel or carbon-intensive in-
8	dustry.
9	(c) USE OF FUNDS.—An eligible entity that receives
10	a grant under this section shall use the grant for—
11	(1) economic and workforce development activi-
12	ties, such as—
13	(A) job creation;
14	(B) providing reemployment and worker
15	transition assistance, including registered ap-
16	prenticeships, subsidized employment, job train-
17	ing, transitional jobs, and supportive services
18	(as defined in section 3 of the Workforce Inno-
19	vation and Opportunity Act (29 U.S.C. 3102)),
20	with priority given to—
21	(i) workers impacted by changes in
22	carbon-intensive industries;
23	(ii) individuals with a barrier to em-
24	ployment (as defined in section 3 of the

1	Workforce Innovation and Opportunity Act
2	(29 U.S.C. 3102)); and
3	(iii) programs that lead to a recog-
4	nized postsecondary credential (as defined
5	in section 3 of the Workforce Innovation
6	and Opportunity Act (29 U.S.C. 3102));
7	(C) local and regional investment, includ-
8	ing commercial and industrial economic diver-
9	sification;
10	(D) export promotion; and
11	(E) establishment of a monthly subsidy
12	payment for workers who retire early due to
13	economic changes in carbon-intensive industries;
14	(2) climate change resiliency, such as—
15	(A) building electrical, communications,
16	utility, transportation, and other infrastructure
17	in flood-prone areas above flood zone levels;
18	(B) building flood and stormproofing
19	measures in flood-prone areas and erosion-
20	prone areas;
21	(C) increasing the resilience of a surface
22	transportation infrastructure asset to withstand
23	extreme weather events and climate change im-
24	pacts;
25	(D) improving stormwater infrastructure;

1	(E) increasing the resilience of agriculture
2	to extreme weather;
3	(F) ecological restoration;
4	(G) increasing the resilience of forests to
5	wildfires; and
6	(H) increasing coastal resilience;
7	(3) environmental cleanup from fossil fuel in-
8	dustry facilities that are abandoned or retired, or
9	closed due to bankruptcy, and residuals from car-
10	bon-intensive industries, such as—
11	(A) coal ash and petroleum coke cleanup;
12	(B) mine reclamation; and
13	(C) remediation of impaired waterways and
14	drinking water resources; or
15	(4) other activities as the Secretary, in coordi-
16	nation with the Secretary of Labor, the Adminis-
17	trator of the Federal Emergency Management Agen-
18	cy, and the Administrator of the Environmental Pro-
19	tection Agency, determines to be appropriate.
20	(d) Requirements.—
21	(1) Labor standards; nondiscrimina-
22	TION.—An eligible entity that receives a grant under
23	this section shall use the funds in a manner con-
24	sistent with sections 181 and 188 of the Workforce

1	Innovation and Opportunity Act (29 U.S.C. 3241,
2	3248).
3	(2) Wage rate requirements.—All laborers
4	and mechanics employed by eligible entities to carry
5	out projects and activities funded directly by or as-
6	sisted in whole or in part by a grant under this sec-
7	tion shall be paid at wages at rates not less than
8	those prevailing on projects of a similar character in
9	the locality as determined by the Secretary of Labor
10	in accordance with subchapter IV of chapter 31 of
11	title 40, United States Code (commonly known as
12	the "Davis-Bacon Act").
13	(3) Buy america requirements.—
14	(A) IN GENERAL.—All iron, steel, and
15	manufactured goods used for projects and ac-
16	tivities carried out with a grant under this sec-
17	tion shall be produced in the United States.
18	(B) Waiver.—The Secretary may waive
19	the requirement in subparagraph (A) if the Sec-
20	retary finds that—
21	(i) enforcing the requirement would be
22	inconsistent with the public interest;
23	(ii) the iron, steel, and manufactured
24	goods produced in the United States are
25	not produced in a sufficient and reasonably

1	available amount or are not of a satisfac-
2	tory quality; or
3	(iii) enforcing the requirement will in-
4	crease the overall cost of the project or ac-
5	tivity by more than 25 percent.
6	(e) COORDINATION.—An eligible entity that receives
7	a grant under this section is encouraged to collaborate or
8	partner with other eligible entities in carrying out activi-
9	ties with that grant.
10	(f) Report.—Not later than 3 years after the date
11	on which the Secretary establishes the grant program
12	under this section, the Secretary and the Secretary of
13	Labor shall submit to Congress a report on the effective-
14	ness of the grant program, including—
15	(1) the number of individuals that have received
16	reemployment or worker transition assistance under
17	this section;
18	(2) a description of any job creation activities
19	carried out with a grant under this section and the
20	number of jobs created from those activities;
21	(3) the percentage of individuals that have re-
22	ceived reemployment or worker transition assistance
23	under this section who are, during the second and
24	fourth quarters after exiting the program—
25	(A) in education or training activities: or

1	(B) employed;
2	(4) the average wages of individuals that have
3	received reemployment or worker transition assist-
4	ance under this section during the second and fourth
5	quarters after exit from the program;
6	(5) a description of any regional investment ac-
7	tivities carried out with a grant under this section;
8	(6) a description of any export promotion activi-
9	ties carried out with a grant under this section, in-
10	cluding—
11	(A) a description of the products pro-
12	moted; and
13	(B) an analysis of any increase in exports
14	as a result of the promotion;
15	(7) a description of any resilience activities car-
16	ried out with a grant under this section; and
17	(8) a description of any cleanup activities from
18	fossil fuel industry facilities or carbon-intensive in-
19	dustries carried out with a grant under this section.
20	(g) Funding.—
21	(1) Initial funding.—
22	(A) In general.—There is appropriated
23	to the Secretary, out of any funds in the Treas-
24	ury not otherwise appropriated, \$5,000,000,000
25	for each of fiscal years 2021 and 2022 to carry

- out this section, to remain available until expended.
- 3 (B) Additional funding.—If, pursuant 4 to section 4692(g) of the Internal Revenue 5 Code of 1986 (as added by section 3), the car-6 bon fee has been reduced to zero for calendar 7 year 2022, there is appropriated to carry out 8 this section, out of any funds in the Treasury 9 not otherwise appropriated, \$5,000,000,000 for 10 fiscal year 2023, to remain available until ex-11 pended.
- 12 (2) AMERICA'S CLEAN FUTURE FUND.—The
  13 Secretary shall carry out this section using amounts
  14 made available from the America's Clean Future
  15 Fund under section 4.

#### 16 SEC. 8. STUDY ON CARBON PRICING.

- 17 (a) IN GENERAL.—Not later than January 1, 2024,
- 18 the Administrator of the Environmental Protection Agen-
- 19 cy (referred to in this section as the "Administrator")
- 20 shall seek to enter into an agreement with the National
- 21 Academy of Sciences under which the National Academy
- 22 of Sciences shall carry out a study not less frequently than
- 23 once every 5 years to evaluate the effectiveness of the fees
- 24 established under sections 4692 and 4693 of the Internal
- 25 Revenue Code of 1986 in achieving the following goals:

1	(1) A net reduction of greenhouse gas emissions
2	by 45 percent, based on 2018 levels, by 2030.
3	(2) A net reduction of greenhouse gas emissions
4	by 100 percent, based on 2018 levels, by 2050.
5	(b) Requirements.—In executing the agreement
6	under subsection (a), the Administrator shall ensure that,
7	in carrying out a study under that subsection, the Na-
8	tional Academy of Sciences—
9	(1) includes an evaluation of—
10	(A) total annual greenhouse gas emissions
11	by the United States, including greenhouse gas
12	emissions not subject to the fees described in
13	that subsection; and
14	(B) the historic trends in the total green-
15	house gas emissions evaluated under subpara-
16	graph (A);
17	(2) analyzes the extent to which greenhouse gas
18	emissions have been or would be reduced as a result
19	of current and potential future policies, including—
20	(A) a projection of greenhouse gas emis-
21	sions reductions that would result if the regula-
22	tions of the Administrator were to be adjusted
23	to impose stricter limits on greenhouse gas
24	emissions than the goals described in that sub-
25	section, with a particular focus on greenhouse

1	gas emissions not subject to the fees described
2	in that subsection;
3	(B) the status of greenhouse gas emissions
4	reductions that result from fees charged under
5	sections 4692 and 4693 of the Internal Rev-
6	enue Code of 1986;
7	(C) a projection of greenhouse gas emis-
8	sions reductions that would result if fees
9	charged under such sections were annually in-
10	creased—
11	(i) at the current price path; and
12	(ii) above the current price path;
13	(D) an analysis of greenhouse gas emis-
14	sions reductions that result from the policies of
15	States, units of local government, Tribal com-
16	munities, and the private sector;
17	(E) a projection of greenhouse gas emis-
18	sions reductions that would result from the pro-
19	mulgation of additional Federal climate policies,
20	including a clean energy standard, increased
21	fuel economy and greenhouse gas emissions
22	standards for motor vehicles, a low-carbon fuel
23	standard, electrification of cars and heavy-duty
24	trucks, and reforestation of not less than

1	3,000,000 acres of land within the National
2	Forest System; and
3	(F) the status and projections of
4	decarbonization in other major economies; and
5	(3) submits a report to the Administrator, Con-
6	gress, and the Board of Directors of the Climate
7	Change Finance Corporation describing the results
8	of the study.

# 9 SEC. 9. EFFECTIVE DATE.

The amendments made by this Act shall apply to any calendar year beginning after December 31, 2021.

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