

As Introduced

136th General Assembly

Regular Session

2025-2026

S. B. No. 87

Senator Johnson

Cosponsors: Senators Cirino, Lang, Schaffer

A BILL

To amend sections 2927.12 and 4112.01 and to enact
section 4112.20 of the Revised Code to define
antisemitism for the purpose of investigations
and proceedings by state agencies and to expand
the offense of ethnic intimidation to include
the offenses of riot and aggravated riot
committed by reason of the race, color,
religion, or national origin of another person
or group of persons.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 2927.12 and 4112.01 be amended
and section 4112.20 of the Revised Code be enacted to read as
follows:

Sec. 2927.12. (A) No person shall violate section 2903.21,
2903.22, 2909.06, ~~or 2909.07~~, 2917.02, or 2917.03, or division
(A) (3), (4), or (5) of section 2917.21 of the Revised Code by
reason of the race, color, religion, or national origin of
another person or group of persons.

(B) Whoever violates this section is guilty of ethnic

intimidation. Ethnic intimidation is an offense of the next 19
higher degree than the offense the commission of which is a 20
necessary element of ethnic intimidation. 21

Sec. 4112.01. (A) As used in this chapter: 22

(1) "Person" includes one or more individuals, 23
partnerships, associations, organizations, corporations, legal 24
representatives, trustees, trustees in bankruptcy, receivers, 25
and other organized groups of persons. "Person" also includes, 26
but is not limited to, any owner, lessor, assignor, builder, 27
manager, broker, salesperson, appraiser, agent, employee, 28
lending institution, and the state and all political 29
subdivisions, authorities, agencies, boards, and commissions of 30
the state. 31

(2) "Employer" means the state, any political subdivision 32
of the state, or a person employing four or more persons within 33
the state, and any agent of the state, political subdivision, or 34
person. 35

(3) "Employee" means an individual employed by any 36
employer but does not include any individual employed in the 37
domestic service of any person. 38

(4) "Labor organization" includes any organization that 39
exists, in whole or in part, for the purpose of collective 40
bargaining or of dealing with employers concerning grievances, 41
terms or conditions of employment, or other mutual aid or 42
protection in relation to employment. 43

(5) "Employment agency" includes any person regularly 44
undertaking, with or without compensation, to procure 45
opportunities to work or to procure, recruit, refer, or place 46
employees. 47

- (6) "Commission" means the Ohio civil rights commission 48
created by section 4112.03 of the Revised Code. 49
- (7) "Discriminate" includes segregate or separate. 50
- (8) "Unlawful discriminatory practice" means any act 51
prohibited by section 4112.02, 4112.021, or 4112.022 of the 52
Revised Code. 53
- (9) "Place of public accommodation" means any inn, 54
restaurant, eating house, barbershop, public conveyance by air, 55
land, or water, theater, store, other place for the sale of 56
merchandise, or any other place of public accommodation or 57
amusement of which the accommodations, advantages, facilities, 58
or privileges are available to the public. 59
- (10) "Housing accommodations" includes any building or 60
structure, or portion of a building or structure, that is used 61
or occupied or is intended, arranged, or designed to be used or 62
occupied as the home residence, dwelling, dwelling unit, or 63
sleeping place of one or more individuals, groups, or families 64
whether or not living independently of each other; and any 65
vacant land offered for sale or lease. "Housing accommodations" 66
also includes any housing accommodations held or offered for 67
sale or rent by a real estate broker, salesperson, or agent, by 68
any other person pursuant to authorization of the owner, by the 69
owner, or by the owner's legal representative. 70
- (11) "Restrictive covenant" means any specification 71
limiting the transfer, rental, lease, or other use of any 72
housing accommodations because of race, color, religion, sex, 73
military status, familial status, national origin, disability, 74
or ancestry, or any limitation based upon affiliation with or 75
approval by any person, directly or indirectly, employing race, 76

color, religion, sex, military status, familial status, national 77
origin, disability, or ancestry as a condition of affiliation or 78
approval. 79

(12) "Burial lot" means any lot for the burial of deceased 80
persons within any public burial ground or cemetery, including, 81
but not limited to, cemeteries owned and operated by municipal 82
corporations, townships, or companies or associations 83
incorporated for cemetery purposes. 84

(13) "Disability" means a physical or mental impairment 85
that substantially limits one or more major life activities, 86
including the functions of caring for one's self, performing 87
manual tasks, walking, seeing, hearing, speaking, breathing, 88
learning, and working; a record of a physical or mental 89
impairment; or being regarded as having a physical or mental 90
impairment. 91

(14) Except as otherwise provided in section 4112.021 of 92
the Revised Code, "age" means an individual aged forty years or 93
older. 94

(15) "Familial status" means either of the following: 95

(a) One or more individuals who are under eighteen years 96
of age and who are domiciled with a parent or guardian having 97
legal custody of the individual or domiciled, with the written 98
permission of the parent or guardian having legal custody, with 99
a designee of the parent or guardian; 100

(b) Any person who is pregnant or in the process of 101
securing legal custody of any individual who is under eighteen 102
years of age. 103

(16) (a) Except as provided in division (A) (16) (b) of this 104
section, "physical or mental impairment" includes any of the 105

following:	106
(i) Any physiological disorder or condition, cosmetic	107
disfigurement, or anatomical loss affecting one or more of the	108
following body systems: neurological; musculoskeletal; special	109
sense organs; respiratory, including speech organs;	110
cardiovascular; reproductive; digestive; genito-urinary; hemic	111
and lymphatic; skin; and endocrine;	112
(ii) Any mental or psychological disorder, including, but	113
not limited to, intellectual disability, organic brain syndrome,	114
emotional or mental illness, and specific learning disabilities;	115
(iii) Diseases and conditions, including, but not limited	116
to, orthopedic, visual, speech, and hearing impairments,	117
cerebral palsy, autism, epilepsy, muscular dystrophy, multiple	118
sclerosis, cancer, heart disease, diabetes, human	119
immunodeficiency virus infection, intellectual disability,	120
emotional illness, drug addiction, and alcoholism.	121
(b) "Physical or mental impairment" does not include any	122
of the following:	123
(i) Homosexuality and bisexuality;	124
(ii) Transvestism, transsexualism, pedophilia,	125
exhibitionism, voyeurism, gender identity disorders not	126
resulting from physical impairments, or other sexual behavior	127
disorders;	128
(iii) Compulsive gambling, kleptomania, or pyromania;	129
(iv) Psychoactive substance use disorders resulting from	130
the current illegal use of a controlled substance or the current	131
use of alcoholic beverages.	132
(17) "Dwelling unit" means a single unit of residence for	133

a family of one or more persons.	134
(18) "Common use areas" means rooms, spaces, or elements	135
inside or outside a building that are made available for the use	136
of residents of the building or their guests, and includes, but	137
is not limited to, hallways, lounges, lobbies, laundry rooms,	138
refuse rooms, mail rooms, recreational areas, and passageways	139
among and between buildings.	140
(19) "Public use areas" means interior or exterior rooms	141
or spaces of a privately or publicly owned building that are	142
made available to the general public.	143
(20) "Controlled substance" has the same meaning as in	144
section 3719.01 of the Revised Code.	145
(21) "Disabled tenant" means a tenant or prospective	146
tenant who is a person with a disability.	147
(22) "Military status" means a person's status in "service	148
in the uniformed services" as defined in section 5923.05 of the	149
Revised Code.	150
(23) "Aggrieved person" includes both of the following:	151
(a) Any person who claims to have been injured by any	152
unlawful discriminatory practice described in division (H) of	153
section 4112.02 of the Revised Code;	154
(b) Any person who believes that the person will be	155
injured by any unlawful discriminatory practice described in	156
division (H) of section 4112.02 of the Revised Code that is	157
about to occur.	158
(24) "Unlawful discriminatory practice relating to	159
employment" means both of the following:	160

(a) An unlawful discriminatory practice that is prohibited 161
by division (A), (B), (C), (D), (E), or (F) of section 4112.02 162
of the Revised Code; 163

(b) An unlawful discriminatory practice that is prohibited 164
by division (I) or (J) of section 4112.02 of the Revised Code 165
that is related to employment. 166

(25) "Notice of right to sue" means a notice sent by the 167
commission to a person who files a charge under section 4112.051 168
of the Revised Code that states that the person who filed the 169
charge may bring a civil action related to the charge pursuant 170
to section 4112.052 or 4112.14 of the Revised Code, in 171
accordance with section 4112.052 of the Revised Code. 172

(26) "Antisemitism" means the working definition of 173
antisemitism adopted by the international holocaust remembrance 174
alliance on May 26, 2016. 175

(B) For the purposes of divisions (A) to (F) of section 176
4112.02 of the Revised Code, the terms "because of sex" and "on 177
the basis of sex" include, but are not limited to, because of or 178
on the basis of pregnancy, any illness arising out of and 179
occurring during the course of a pregnancy, childbirth, or 180
related medical conditions. Women affected by pregnancy, 181
childbirth, or related medical conditions shall be treated the 182
same for all employment-related purposes, including receipt of 183
benefits under fringe benefit programs, as other persons not so 184
affected but similar in their ability or inability to work, and 185
nothing in division (B) of section 4111.17 of the Revised Code 186
shall be interpreted to permit otherwise. This division shall 187
not be construed to require an employer to pay for health 188
insurance benefits for abortion, except where the life of the 189
mother would be endangered if the fetus were carried to term or 190

except where medical complications have arisen from the 191
abortion, provided that nothing in this division precludes an 192
employer from providing abortion benefits or otherwise affects 193
bargaining agreements in regard to abortion. 194

(C) The definition of "antisemitism" in this section shall 195
not be construed to diminish or infringe on any right protected 196
by the first amendment to the United States Constitution or the 197
Ohio Constitution. This division shall not be construed to 198
conflict with this chapter or any other federal, state, or local 199
antidiscrimination law. 200

Sec. 4112.20. (A) As used in this section, "state agency" 201
means every organized body, office, board, authority, 202
commission, or agency established by the constitution or laws of 203
the state for the exercise of any governmental or quasi- 204
governmental function, regardless of the funding source for that 205
entity. "State agency" includes all of the following: 206

(1) A state institution of higher education as defined in 207
section 3345.011 of the Revised Code; 208

(2) The nonprofit corporation formed under section 187.01 209
of the Revised Code and any subsidiary of that corporation; 210

(3) Any state retirement system or retirement program 211
established by the Revised Code. 212

(B) In reviewing, investigating, or deciding whether there 213
has been a violation of any relevant policy, law, or regulation 214
prohibiting discriminatory acts, a state agency shall take into 215
consideration the definition of antisemitism for purposes of 216
determining whether an alleged act was motivated by 217
discriminatory antisemitic intent. 218

Section 2. That existing sections 2927.12 and 4112.01 of 219

the Revised Code are hereby repealed.

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