

Calendar No. 78

116TH CONGRESS
1ST SESSION

S. 1332

To set forth the congressional budget for the United States Government for fiscal year 2020 and setting forth the appropriate budgetary levels for fiscal years 2021 through 2029.

IN THE SENATE OF THE UNITED STATES

MAY 6, 2019

Mr. PAUL introduced the following bill; which was read the first time

MAY 7, 2019

Read the second time and placed on the calendar

A BILL

To set forth the congressional budget for the United States Government for fiscal year 2020 and setting forth the appropriate budgetary levels for fiscal years 2021 through 2029.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. BUDGET FOR FISCAL YEAR 2020.**

4 (a) DECLARATION.—Congress declares that this Act
5 is the concurrent resolution on the budget for fiscal year

1 2020 and that this Act sets forth the appropriate budg-
 2 etary levels for fiscal years 2021 through 2029.

3 (b) TABLE OF CONTENTS.—The table of contents for
 4 this Act is as follows:

Sec. 1. Budget for fiscal year 2020.

TITLE I—SENSE OF CONGRESS

Sec. 1001. Sense of Congress regarding socialism.

TITLE II—RECOMMENDED LEVELS AND AMOUNTS

Subtitle A—Budgetary Levels in Both Houses

Sec. 2101. Recommended levels and amounts.

Sec. 2102. Major functional categories.

Subtitle B—Levels and Amounts in the Senate

Sec. 2201. Social Security in the Senate.

Sec. 2202. Postal Service discretionary administrative expenses in the Senate.

TITLE III—RECONCILIATION

Sec. 3001. Reconciliation in the Senate.

TITLE IV—RESERVE FUNDS

Sec. 4001. Deficit reduction fund for efficiencies, consolidations, and other sav-
 ings.

Sec. 4002. Reserve fund relating to health savings accounts.

TITLE V—BUDGET PROCESS

Sec. 5001. Voting threshold for points of order.

Sec. 5002. Emergency legislation.

Sec. 5003. Enforcement of allocations, aggregates, and other levels.

Sec. 5004. Point of order against legislation providing funding within more
 than 3 suballocations under section 302(b).

Sec. 5005. Duplication determinations by the Congressional Budget Office.

Sec. 5006. Breakdown of cost estimates by budget function.

Sec. 5007. Sense of the Senate on treatment of reduction of appropriations lev-
 els to achieve savings.

Sec. 5008. Prohibition on preemptive waivers.

Sec. 5009. Adjustments for legislation reducing appropriations.

Sec. 5010. Authority.

Sec. 5011. Exercise of rulemaking powers.

1 **TITLE I—SENSE OF CONGRESS**

2 **SEC. 1001. SENSE OF CONGRESS REGARDING SOCIALISM.**

3 It is the sense of Congress that the United States
4 will not be a socialist nation.

5 **TITLE II—RECOMMENDED**

6 **LEVELS AND AMOUNTS**

7 **Subtitle A—Budgetary Levels in**
8 **Both Houses**

9 **SEC. 2101. RECOMMENDED LEVELS AND AMOUNTS.**

10 The following budgetary levels are appropriate for
11 each of fiscal years 2020 through 2029:

12 (1) FEDERAL REVENUES.—For purposes of the
13 enforcement of this resolution:

14 (A) The recommended levels of Federal
15 revenues are as follows:

16 Fiscal year 2020: \$2,743,000,000,000.

17 Fiscal year 2021: \$2,860,000,000,000.

18 Fiscal year 2022: \$2,997,000,000,000.

19 Fiscal year 2023: \$3,153,000,000,000.

20 Fiscal year 2024: \$3,350,000,000,000.

21 Fiscal year 2025: \$3,500,000,000,000.

22 Fiscal year 2026: \$3,668,000,000,000.

23 Fiscal year 2027: \$3,773,000,000,000.

24 Fiscal year 2028: \$3,900,000,000,000.

25 Fiscal year 2029: \$4,345,000,000,000.

1 (B) The amounts by which the aggregate
2 levels of Federal revenues should be changed
3 are as follows:

4 Fiscal year 2020: —\$2,000,000,000.
5 Fiscal year 2021: —\$2,000,000,000.
6 Fiscal year 2022: \$0.
7 Fiscal year 2023: \$0.
8 Fiscal year 2024: \$0.
9 Fiscal year 2025: —\$6,000,000,000.
10 Fiscal year 2026: —\$102,000,000,000.
11 Fiscal year 2027: —\$250,000,000,000.
12 Fiscal year 2028: —\$268,000,000,000.
13 Fiscal year 2029: \$0.

14 (2) NEW BUDGET AUTHORITY.—For purposes
15 of the enforcement of this resolution, the appropriate
16 levels of total new budget authority are as follows:

17 Fiscal year 2020: \$4,581,000,000,000.
18 Fiscal year 2021: \$3,268,000,000,000.
19 Fiscal year 2022: \$3,284,000,000,000.
20 Fiscal year 2023: \$3,262,000,000,000.
21 Fiscal year 2024: \$3,180,000,000,000.
22 Fiscal year 2025: \$3,157,000,000,000.
23 Fiscal year 2026: \$3,121,000,000,000.
24 Fiscal year 2027: \$3,087,000,000,000.
25 Fiscal year 2028: \$3,053,000,000,000.

1 Fiscal year 2029: \$3,020,000,000,000.

2 (3) BUDGET OUTLAYS.—For purposes of the
3 enforcement of this resolution, the appropriate levels
4 of total budget outlays are as follows:

5 Fiscal year 2020: \$3,435,880,000,000.

6 Fiscal year 2021: \$3,367,160,000,000.

7 Fiscal year 2022: \$3,299,820,000,000.

8 Fiscal year 2023: \$3,233,820,000,000.

9 Fiscal year 2024: \$3,169,150,000,000.

10 Fiscal year 2025: \$3,134,290,000,000.

11 Fiscal year 2026: \$3,099,810,000,000.

12 Fiscal year 2027: \$3,065,710,000,000.

13 Fiscal year 2028: \$3,031,990,000,000.

14 Fiscal year 2029: \$2,998,640,000,000.

15 (4) DEFICITS.—For purposes of the enforce-
16 ment of this resolution, the amounts of the deficits
17 are as follows:

18 Fiscal year 2020: —\$693,000,000,000.

19 Fiscal year 2021: —\$507,000,000,000.

20 Fiscal year 2022: —\$303,000,000,000.

21 Fiscal year 2023: —\$81,000,000,000.

22 Fiscal year 2024: \$181,000,000,000.

23 Fiscal year 2025: \$366,000,000,000.

24 Fiscal year 2026: \$568,000,000,000.

25 Fiscal year 2027: \$707,000,000,000.

1 Fiscal year 2028: \$868,000,000,000.

2 Fiscal year 2029: \$1,346,000,000,000.

3 (5) PUBLIC DEBT.—Pursuant to section
4 301(a)(5) of the Congressional Budget Act of 1974
5 (2 U.S.C. 632(a)(5)), the appropriate levels of the
6 public debt are as follows:

7 Fiscal year 2020: \$22,829,000,000,000.

8 Fiscal year 2021: \$24,091,000,000,000.

9 Fiscal year 2022: \$25,456,000,000,000.

10 Fiscal year 2023: \$26,841,000,000,000.

11 Fiscal year 2024: \$27,839,000,000,000.

12 Fiscal year 2025: \$28,809,000,000,000.

13 Fiscal year 2026: \$29,763,000,000,000.

14 Fiscal year 2027: \$30,644,000,000,000.

15 Fiscal year 2028: \$31,690,000,000,000.

16 Fiscal year 2029: \$32,311,000,000,000.

17 (6) DEBT HELD BY THE PUBLIC.—The appro-
18 priate levels of debt held by the public are as follows:

19 Fiscal year 2020: \$17,601,000,000,000.

20 Fiscal year 2021: \$18,626,000,000,000.

21 Fiscal year 2022: \$19,795,000,000,000.

22 Fiscal year 2023: \$20,976,000,000,000.

23 Fiscal year 2024: \$22,112,000,000,000.

24 Fiscal year 2025: \$23,372,000,000,000.

25 Fiscal year 2026: \$24,625,000,000,000.

1 Fiscal year 2027: \$25,866,000,000,000.

2 Fiscal year 2028: \$67,338,000,000,000.

3 Fiscal year 2029: \$28,739,000,000,000.

4 **SEC. 2102. MAJOR FUNCTIONAL CATEGORIES.**

5 Congress determines and declares that the appro-
 6 priate levels of new budget authority and outlays for fiscal
 7 years 2020 through 2029 for each major functional cat-
 8 egory are:

9 (1) National Defense (050):

10 Fiscal year 2020:

11 (A) New budget authority,
 12 \$657,233,000,000.

13 (B) Outlays, \$658,713,000,000.

14 Fiscal year 2021:

15 (A) New budget authority,
 16 \$672,853,000,000.

17 (B) Outlays, \$662,618,000,000.

18 Fiscal year 2022:

19 (A) New budget authority,
 20 \$689,163,000,000.

21 (B) Outlays, \$678,238,000,000.

22 Fiscal year 2023:

23 (A) New budget authority,
 24 \$705,906,000,000.

25 (B) Outlays, \$686,426,000,000.

1 Fiscal year 2024:

2 (A) New budget authority,

3 \$723,122,000,000.

4 (B) Outlays, \$696,634,000,000.

5 Fiscal year 2025:

6 (A) New budget authority,

7 \$740,745,000,000.

8 (B) Outlays, \$717,640,000,000.

9 Fiscal year 2026:

10 (A) New budget authority,

11 \$758,781,000,000.

12 (B) Outlays, \$734,554,000,000.

13 Fiscal year 2027:

14 (A) New budget authority,

15 \$777,247,000,000.

16 (B) Outlays, \$752,246,000,000.

17 Fiscal year 2028:

18 (A) New budget authority,

19 \$797,290,000,000.

20 (B) Outlays, \$776,811,000,000.

21 Fiscal year 2029:

22 (A) New budget authority,

23 \$816,669,000,000.

24 (B) Outlays, \$784,136,000,000.

25 (2) International Affairs (150):

1 Fiscal year 2020:

2 (A) New budget authority,

3 \$60,834,000,000.

4 (B) Outlays, \$49,188,000,000.

5 Fiscal year 2021:

6 (A) New budget authority,

7 \$59,952,000,000.

8 (B) Outlays, \$51,158,000,000.

9 Fiscal year 2022:

10 (A) New budget authority,

11 \$59,894,000,000.

12 (B) Outlays, \$53,452,000,000.

13 Fiscal year 2023:

14 (A) New budget authority,

15 \$61,263,000,000.

16 (B) Outlays, \$55,184,000,000.

17 Fiscal year 2024:

18 (A) New budget authority,

19 \$62,708,000,000.

20 (B) Outlays, \$57,070,000,000.

21 Fiscal year 2025:

22 (A) New budget authority,

23 \$64,131,000,000.

24 (B) Outlays, \$58,835,000,000.

25 Fiscal year 2026:

1 (A) New budget authority,
 2 \$65,563,000,000.

3 (B) Outlays, \$60,703,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
 6 \$66,992,000,000.

7 (B) Outlays, \$62,392,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
 10 \$68,532,000,000.

11 (B) Outlays, \$64,038,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
 14 \$70,046,000,000.

15 (B) Outlays, \$65,500,000,000.

16 (3) General Science, Space, and Technology
 17 (250):

18 Fiscal year 2020:

19 (A) New budget authority,
 20 \$35,256,000,000.

21 (B) Outlays, \$34,360,000,000.

22 Fiscal year 2021:

23 (A) New budget authority,
 24 \$36,041,000,000.

25 (B) Outlays, \$35,602,000,000.

1 Fiscal year 2022:

2 (A) New budget authority,

3 \$36,839,000,000.

4 (B) Outlays, \$36,250,000,000.

5 Fiscal year 2023:

6 (A) New budget authority,

7 \$37,664,000,000.

8 (B) Outlays, \$36,901,000,000.

9 Fiscal year 2024:

10 (A) New budget authority,

11 \$38,526,000,000.

12 (B) Outlays, \$37,702,000,000.

13 Fiscal year 2025:

14 (A) New budget authority,

15 \$39,389,000,000.

16 (B) Outlays, \$38,538,000,000.

17 Fiscal year 2026:

18 (A) New budget authority,

19 \$40,256,000,000.

20 (B) Outlays, \$39,390,000,000.

21 Fiscal year 2027:

22 (A) New budget authority,

23 \$41,127,000,000.

24 (B) Outlays, \$40,200,000,000.

25 Fiscal year 2028:

1 (A) New budget authority,
 2 \$42,070,000,000.

3 (B) Outlays, \$41,102,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
 6 \$42,986,000,000.

7 (B) Outlays, \$42,015,000,000.

8 (4) Energy (270):

9 Fiscal year 2020:

10 (A) New budget authority,
 11 \$6,510,000,000.

12 (B) Outlays, \$4,473,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,
 15 \$6,243,000,000.

16 (B) Outlays, \$4,962,000,000.

17 Fiscal year 2022:

18 (A) New budget authority,
 19 \$4,995,000,000.

20 (B) Outlays, \$4,088,000,000.

21 Fiscal year 2023:

22 (A) New budget authority,
 23 \$4,748,000,000.

24 (B) Outlays, \$3,684,000,000.

25 Fiscal year 2024:

1 (A) New budget authority,
2 \$4,859,000,000.

3 (B) Outlays, \$3,660,000,000.

4 Fiscal year 2025:

5 (A) New budget authority,
6 \$4,921,000,000.

7 (B) Outlays, \$3,758,000,000.

8 Fiscal year 2026:

9 (A) New budget authority,
10 \$4,768,000,000.

11 (B) Outlays, \$3,604,000,000.

12 Fiscal year 2027:

13 (A) New budget authority,
14 \$4,821,000,000.

15 (B) Outlays, \$3,745,000,000.

16 Fiscal year 2028:

17 (A) New budget authority,
18 \$7,353,000,000.

19 (B) Outlays, \$6,378,000,000.

20 Fiscal year 2029:

21 (A) New budget authority,
22 \$7,897,000,000.

23 (B) Outlays, \$6,987,000,000.

24 (5) Natural Resources and Environment (300):

25 Fiscal year 2020:

1 (A) New budget authority,
2 \$45,811,000,000.

3 (B) Outlays, \$45,366,000,000.

4 Fiscal year 2021:

5 (A) New budget authority,
6 \$46,409,000,000.

7 (B) Outlays, \$46,650,000,000.

8 Fiscal year 2022:

9 (A) New budget authority,
10 \$46,237,000,000.

11 (B) Outlays, \$46,351,000,000.

12 Fiscal year 2023:

13 (A) New budget authority,
14 \$48,927,000,000.

15 (B) Outlays, \$48,449,000,000.

16 Fiscal year 2024:

17 (A) New budget authority,
18 \$51,041,000,000.

19 (B) Outlays, \$49,877,000,000.

20 Fiscal year 2025:

21 (A) New budget authority,
22 \$51,449,000,000.

23 (B) Outlays, \$50,831,000,000.

24 Fiscal year 2026:

1 (A) New budget authority,
2 \$53,037,000,000.

3 (B) Outlays, \$52,650,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
6 \$54,106,000,000.

7 (B) Outlays, \$53,911,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
10 \$55,218,000,000.

11 (B) Outlays, \$55,120,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
14 \$56,358,000,000.

15 (B) Outlays, \$56,153,000,000.

16 (6) Agriculture (350):

17 Fiscal year 2020:

18 (A) New budget authority,
19 \$20,079,000,000.

20 (B) Outlays, \$18,780,000,000.

21 Fiscal year 2021:

22 (A) New budget authority,
23 \$22,194,000,000.

24 (B) Outlays, \$20,398,000,000.

25 Fiscal year 2022:

1 (A) New budget authority,
2 \$22,549,000,000.

3 (B) Outlays, \$21,889,000,000.

4 Fiscal year 2023:

5 (A) New budget authority,
6 \$23,030,000,000.

7 (B) Outlays, \$22,307,000,000.

8 Fiscal year 2024:

9 (A) New budget authority,
10 \$23,110,000,000.

11 (B) Outlays, \$22,421,000,000.

12 Fiscal year 2025:

13 (A) New budget authority,
14 \$23,267,000,000.

15 (B) Outlays, \$22,583,000,000.

16 Fiscal year 2026:

17 (A) New budget authority,
18 \$23,485,000,000.

19 (B) Outlays, \$22,852,000,000.

20 Fiscal year 2027:

21 (A) New budget authority,
22 \$23,863,000,000.

23 (B) Outlays, \$23,153,000,000.

24 Fiscal year 2028:

1 (A) New budget authority,
2 \$24,560,000,000.

3 (B) Outlays, \$23,844,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
6 \$24,574,000,000.

7 (B) Outlays, \$23,894,000,000.

8 (7) Commerce and Housing Credit (370):

9 Fiscal year 2020:

10 (A) New budget authority,
11 \$15,095,000,000.

12 (B) Outlays, \$8,760,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,
15 \$15,668,000,000.

16 (B) Outlays, \$9,210,000,000.

17 Fiscal year 2022:

18 (A) New budget authority,
19 \$18,107,000,000.

20 (B) Outlays, \$9,608,000,000.

21 Fiscal year 2023:

22 (A) New budget authority,
23 \$17,146,000,000.

24 (B) Outlays, \$7,414,000,000.

25 Fiscal year 2024:

1 (A) New budget authority,
2 \$17,388,000,000.

3 (B) Outlays, \$7,276,000,000.

4 Fiscal year 2025:

5 (A) New budget authority,
6 \$18,246,000,000.

7 (B) Outlays, \$7,252,000,000.

8 Fiscal year 2026:

9 (A) New budget authority,
10 \$17,983,000,000.

11 (B) Outlays, \$7,359,000,000.

12 Fiscal year 2027:

13 (A) New budget authority,
14 \$18,744,000,000.

15 (B) Outlays, \$7,560,000,000.

16 Fiscal year 2028:

17 (A) New budget authority,
18 \$18,665,000,000.

19 (B) Outlays, \$7,634,000,000.

20 Fiscal year 2029:

21 (A) New budget authority,
22 \$19,136,000,000.

23 (B) Outlays, \$7,499,000,000.

24 (8) Transportation (400):

25 Fiscal year 2020:

1 (A) New budget authority,
2 \$98,482,000,000.

3 (B) Outlays, \$98,857,000,000.

4 Fiscal year 2021:

5 (A) New budget authority,
6 \$99,566,000,000.

7 (B) Outlays, \$102,704,000,000.

8 Fiscal year 2022:

9 (A) New budget authority,
10 \$100,681,000,000.

11 (B) Outlays, \$106,356,000,000.

12 Fiscal year 2023:

13 (A) New budget authority,
14 \$101,804,000,000.

15 (B) Outlays, \$108,806,000,000.

16 Fiscal year 2024:

17 (A) New budget authority,
18 \$102,972,000,000.

19 (B) Outlays, \$110,846,000,000.

20 Fiscal year 2025:

21 (A) New budget authority,
22 \$104,125,000,000.

23 (B) Outlays, \$113,411,000,000.

24 Fiscal year 2026:

1 (A) New budget authority,
2 \$105,302,000,000.

3 (B) Outlays, \$115,681,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
6 \$106,481,000,000.

7 (B) Outlays, \$117,881,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
10 \$107,741,000,000.

11 (B) Outlays, \$120,146,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
14 \$108,751,000,000.

15 (B) Outlays, \$122,644,000,000.

16 (9) Community and Regional Development
17 (450):

18 Fiscal year 2020:

19 (A) New budget authority,
20 \$24,553,000,000.

21 (B) Outlays, \$28,734,000,000.

22 Fiscal year 2021:

23 (A) New budget authority,
24 \$24,970,000,000.

25 (B) Outlays, \$28,395,000,000.

1 Fiscal year 2022:

2 (A) New budget authority,

3 \$25,163,000,000.

4 (B) Outlays, \$28,502,000,000.

5 Fiscal year 2023:

6 (A) New budget authority,

7 \$25,702,000,000.

8 (B) Outlays, \$28,291,000,000.

9 Fiscal year 2024:

10 (A) New budget authority,

11 \$26,261,000,000.

12 (B) Outlays, \$28,295,000,000.

13 Fiscal year 2025:

14 (A) New budget authority,

15 \$26,834,000,000.

16 (B) Outlays, \$28,390,000,000.

17 Fiscal year 2026:

18 (A) New budget authority,

19 \$27,402,000,000.

20 (B) Outlays, \$28,220,000,000.

21 Fiscal year 2027:

22 (A) New budget authority,

23 \$27,977,000,000.

24 (B) Outlays, \$27,572,000,000.

25 Fiscal year 2028:

1 (A) New budget authority,
2 \$28,587,000,000.

3 (B) Outlays, \$28,124,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
6 \$29,191,000,000.

7 (B) Outlays, \$28,223,000,000.

8 (10) Education, Training, Employment, and
9 Social Services (500):

10 Fiscal year 2020:

11 (A) New budget authority,
12 \$114,111,000,000.

13 (B) Outlays, \$115,411,000,000.

14 Fiscal year 2021:

15 (A) New budget authority,
16 \$116,746,000,000.

17 (B) Outlays, \$120,109,000,000.

18 Fiscal year 2022:

19 (A) New budget authority,
20 \$119,336,000,000.

21 (B) Outlays, \$117,725,000,000.

22 Fiscal year 2023:

23 (A) New budget authority,
24 \$122,015,000,000.

25 (B) Outlays, \$120,086,000,000.

1 Fiscal year 2024:

2 (A) New budget authority,

3 \$124,693,000,000.

4 (B) Outlays, \$122,530,000,000.

5 Fiscal year 2025:

6 (A) New budget authority,

7 \$127,304,000,000.

8 (B) Outlays, \$125,103,000,000.

9 Fiscal year 2026:

10 (A) New budget authority,

11 \$130,033,000,000.

12 (B) Outlays, \$127,783,000,000.

13 Fiscal year 2027:

14 (A) New budget authority,

15 \$132,574,000,000.

16 (B) Outlays, \$130,314,000,000.

17 Fiscal year 2028:

18 (A) New budget authority,

19 \$135,484,000,000.

20 (B) Outlays, \$133,127,000,000.

21 Fiscal year 2029:

22 (A) New budget authority,

23 \$138,550,000,000.

24 (B) Outlays, \$136,076,000,000.

25 (11) Health (550):

1 Fiscal year 2020:

2 (A) New budget authority,

3 \$624,400,000,000.

4 (B) Outlays, \$597,917,000,000.

5 Fiscal year 2021:

6 (A) New budget authority,

7 \$638,246,000,000.

8 (B) Outlays, \$622,941,000,000.

9 Fiscal year 2022:

10 (A) New budget authority,

11 \$677,706,000,000.

12 (B) Outlays, \$660,299,000,000.

13 Fiscal year 2023:

14 (A) New budget authority,

15 \$711,178,000,000.

16 (B) Outlays, \$695,326,000,000.

17 Fiscal year 2024:

18 (A) New budget authority,

19 \$736,047,000,000.

20 (B) Outlays, \$731,341,000,000.

21 Fiscal year 2025:

22 (A) New budget authority,

23 \$774,777,000,000.

24 (B) Outlays, \$769,951,000,000.

25 Fiscal year 2026:

1 (A) New budget authority,
2 \$813,804,000,000.

3 (B) Outlays, \$808,349,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
6 \$855,542,000,000.

7 (B) Outlays, \$850,228,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
10 \$894,335,000,000.

11 (B) Outlays, \$894,981,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
14 \$941,126,000,000.

15 (B) Outlays, \$942,572,000,000.

16 (12) Medicare (570):

17 Fiscal year 2020:

18 (A) New budget authority,
19 \$683,075,000,000.

20 (B) Outlays, \$682,718,000,000.

21 Fiscal year 2021:

22 (A) New budget authority,
23 \$733,198,000,000.

24 (B) Outlays, \$732,807,000,000.

25 Fiscal year 2022:

1 (A) New budget authority,
2 \$825,700,000,000.

3 (B) Outlays, \$825,361,000,000.

4 Fiscal year 2023:

5 (A) New budget authority,
6 \$850,252,000,000.

7 (B) Outlays, \$849,915,000,000.

8 Fiscal year 2024:

9 (A) New budget authority,
10 \$869,004,000,000.

11 (B) Outlays, \$868,664,000,000.

12 Fiscal year 2025:

13 (A) New budget authority,
14 \$973,963,000,000.

15 (B) Outlays, \$973,620,000,000.

16 Fiscal year 2026:

17 (A) New budget authority,
18 \$1,043,148,000,000.

19 (B) Outlays, \$1,042,805,000,000.

20 Fiscal year 2027:

21 (A) New budget authority,
22 \$1,118,278,000,000.

23 (B) Outlays, \$1,117,931,000,000.

24 Fiscal year 2028:

1 (A) New budget authority,
2 \$1,269,113,000,000.

3 (B) Outlays, \$1,268,762,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
6 \$1,242,799,000,000.

7 (B) Outlays, \$1,242,458,000,000.

8 (13) Income Security (600):

9 Fiscal year 2020:

10 (A) New budget authority,
11 \$536,754,000,000.

12 (B) Outlays, \$528,175,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,
15 \$555,807,000,000.

16 (B) Outlays, \$547,974,000,000.

17 Fiscal year 2022:

18 (A) New budget authority,
19 \$579,324,000,000.

20 (B) Outlays, \$577,308,000,000.

21 Fiscal year 2023:

22 (A) New budget authority,
23 \$588,842,000,000.

24 (B) Outlays, \$582,117,000,000.

25 Fiscal year 2024:

1 (A) New budget authority,
2 \$596,372,000,000.

3 (B) Outlays, \$584,513,000,000.

4 Fiscal year 2025:

5 (A) New budget authority,
6 \$615,018,000,000.

7 (B) Outlays, \$605,635,000,000.

8 Fiscal year 2026:

9 (A) New budget authority,
10 \$628,864,000,000.

11 (B) Outlays, \$623,161,000,000.

12 Fiscal year 2027:

13 (A) New budget authority,
14 \$631,333,000,000.

15 (B) Outlays, \$622,577,000,000.

16 Fiscal year 2028:

17 (A) New budget authority,
18 \$652,079,000,000.

19 (B) Outlays, \$648,768,000,000.

20 Fiscal year 2029:

21 (A) New budget authority,
22 \$655,108,000,000.

23 (B) Outlays, \$639,484,000,000.

24 (14) Social Security (650):

25 Fiscal year 2020:

1 (A) New budget authority,
 2 \$39,252,000,000.
 3 (B) Outlays, \$39,252,000,000.
 4 Fiscal year 2021:
 5 (A) New budget authority,
 6 \$42,275,000,000.
 7 (B) Outlays, \$42,275,000,000.
 8 Fiscal year 2022:
 9 (A) New budget authority,
 10 \$45,349,000,000.
 11 (B) Outlays, \$45,349,000,000.
 12 Fiscal year 2023:
 13 (A) New budget authority,
 14 \$48,517,000,000.
 15 (B) Outlays, \$48,517,000,000.
 16 Fiscal year 2024:
 17 (A) New budget authority,
 18 \$51,914,000,000.
 19 (B) Outlays, \$51,914,000,000.
 20 Fiscal year 2025:
 21 (A) New budget authority,
 22 \$55,547,000,000.
 23 (B) Outlays, \$55,547,000,000.
 24 Fiscal year 2026:

1 (A) New budget authority,
2 \$65,711,000,000.

3 (B) Outlays, \$65,711,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
6 \$71,947,000,000.

7 (B) Outlays, \$71,947,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
10 \$76,840,000,000.

11 (B) Outlays, \$76,840,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
14 \$82,171,000,000.

15 (B) Outlays, \$82,171,000,000.

16 (15) Veterans Benefits and Services (700):

17 Fiscal year 2020:

18 (A) New budget authority,
19 \$211,307,000,000.

20 (B) Outlays, \$209,974,000,000.

21 Fiscal year 2021:

22 (A) New budget authority,
23 \$217,876,000,000.

24 (B) Outlays, \$214,591,000,000.

25 Fiscal year 2022:

1 (A) New budget authority,
2 \$226,099,000,000.

3 (B) Outlays, \$232,749,000,000.

4 Fiscal year 2023:

5 (A) New budget authority,
6 \$232,881,000,000.

7 (B) Outlays, \$230,898,000,000.

8 Fiscal year 2024:

9 (A) New budget authority,
10 \$239,684,000,000.

11 (B) Outlays, \$228,030,000,000.

12 Fiscal year 2025:

13 (A) New budget authority,
14 \$248,365,000,000.

15 (B) Outlays, \$246,141,000,000.

16 Fiscal year 2026:

17 (A) New budget authority,
18 \$256,350,000,000.

19 (B) Outlays, \$254,064,000,000.

20 Fiscal year 2027:

21 (A) New budget authority,
22 \$264,501,000,000.

23 (B) Outlays, \$262,148,000,000.

24 Fiscal year 2028:

1 (A) New budget authority,
2 \$273,906,000,000.

3 (B) Outlays, \$282,774,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
6 \$281,933,000,000.

7 (B) Outlays, \$268,025,000,000.

8 (16) Administration of Justice (750):

9 Fiscal year 2020:

10 (A) New budget authority,
11 \$73,088,000,000.

12 (B) Outlays, \$67,142,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,
15 \$66,977,000,000.

16 (B) Outlays, \$70,595,000,000.

17 Fiscal year 2022:

18 (A) New budget authority,
19 \$68,811,000,000.

20 (B) Outlays, \$72,425,000,000.

21 Fiscal year 2023:

22 (A) New budget authority,
23 \$70,786,000,000.

24 (B) Outlays, \$73,619,000,000.

25 Fiscal year 2024:

1 (A) New budget authority,
2 \$72,611,000,000.

3 (B) Outlays, \$73,749,000,000.

4 Fiscal year 2025:

5 (A) New budget authority,
6 \$74,406,000,000.

7 (B) Outlays, \$74,275,000,000.

8 Fiscal year 2026:

9 (A) New budget authority,
10 \$76,003,000,000.

11 (B) Outlays, \$75,343,000,000.

12 Fiscal year 2027:

13 (A) New budget authority,
14 \$78,139,000,000.

15 (B) Outlays, \$77,359,000,000.

16 Fiscal year 2028:

17 (A) New budget authority,
18 \$86,642,000,000.

19 (B) Outlays, \$85,778,000,000.

20 Fiscal year 2029:

21 (A) New budget authority,
22 \$89,698,000,000.

23 (B) Outlays, \$88,892,000,000.

24 (17) General Government (800):

25 Fiscal year 2020:

1 (A) New budget authority,
2 \$25,517,000,000.

3 (B) Outlays, \$25,207,000,000.

4 Fiscal year 2021:

5 (A) New budget authority,
6 \$26,047,000,000.

7 (B) Outlays, \$25,515,000,000.

8 Fiscal year 2022:

9 (A) New budget authority,
10 \$27,373,000,000.

11 (B) Outlays, \$26,905,000,000.

12 Fiscal year 2023:

13 (A) New budget authority,
14 \$27,429,000,000.

15 (B) Outlays, \$26,929,000,000.

16 Fiscal year 2024:

17 (A) New budget authority,
18 \$27,887,000,000.

19 (B) Outlays, \$27,440,000,000.

20 Fiscal year 2025:

21 (A) New budget authority,
22 \$28,929,000,000.

23 (B) Outlays, \$28,411,000,000.

24 Fiscal year 2026:

1 (A) New budget authority,
2 \$29,383,000,000.

3 (B) Outlays, \$28,847,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
6 \$30,118,000,000.

7 (B) Outlays, \$29,577,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
10 \$30,905,000,000.

11 (B) Outlays, \$30,345,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
14 \$31,722,000,000.

15 (B) Outlays, \$31,153,000,000.

16 (18) Net Interest (900):

17 Fiscal year 2020:

18 (A) New budget authority,
19 \$535,750,000,000.

20 (B) Outlays, \$535,750,000,000.

21 Fiscal year 2021:

22 (A) New budget authority,
23 \$589,700,000,000.

24 (B) Outlays, \$589,700,000,000.

25 Fiscal year 2022:

1 (A) New budget authority,
2 \$640,420,000,000.

3 (B) Outlays, \$640,420,000,000.

4 Fiscal year 2023:

5 (A) New budget authority,
6 \$689,320,000,000.

7 (B) Outlays, \$689,320,000,000.

8 Fiscal year 2024:

9 (A) New budget authority,
10 \$728,620,000,000.

11 (B) Outlays, \$728,620,000,000.

12 Fiscal year 2025:

13 (A) New budget authority,
14 \$759,290,000,000.

15 (B) Outlays, \$759,290,000,000.

16 Fiscal year 2026:

17 (A) New budget authority,
18 \$795,760,000,000.

19 (B) Outlays, \$795,760,000,000.

20 Fiscal year 2027:

21 (A) New budget authority,
22 \$832,700,000,000.

23 (B) Outlays, \$832,700,000,000.

24 Fiscal year 2028:

1 (A) New budget authority,
2 \$869,820,000,000.

3 (B) Outlays, \$869,820,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
6 \$912,190,000,000.

7 (B) Outlays, \$912,190,000,000.

8 (19) Allowances (920):

9 Fiscal year 2020:

10 (A) New budget authority,
11 − \$87,604,000,000.

12 (B) Outlays, − \$47,899,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,
15 − \$89,564,000,000.

16 (B) Outlays, − \$71,157,000,000.

17 Fiscal year 2022:

18 (A) New budget authority,
19 − \$92,981,000,000.

20 (B) Outlays, − \$82,881,000,000.

21 Fiscal year 2023:

22 (A) New budget authority,
23 − \$95,788,000,000.

24 (B) Outlays, − \$88,923,000,000.

25 Fiscal year 2024:

1 (A) New budget authority,
2 — \$98,972,000,000.

3 (B) Outlays, — \$93,652,000,000.

4 Fiscal year 2025:

5 (A) New budget authority,
6 — \$101,562,000,000.

7 (B) Outlays, — \$97,203,000,000.

8 Fiscal year 2026:

9 (A) New budget authority,
10 — \$103,831,000,000.

11 (B) Outlays, — \$100,102,000,000.

12 Fiscal year 2027:

13 (A) New budget authority,
14 — \$105,944,000,000.

15 (B) Outlays, — \$102,587,000,000.

16 Fiscal year 2028:

17 (A) New budget authority,
18 — \$103,497,000,000.

19 (B) Outlays, — \$102,900,000,000.

20 Fiscal year 2029:

21 (A) New budget authority,
22 — \$107,440,000,000.

23 (B) Outlays, — \$105,545,000,000.

24 (20) New Efficiencies, Consolidations, and
25 Other Savings (930):

1 Fiscal year 2020:

2 (A) New budget authority,

3 — \$239,000,000,000.

4 (B) Outlays, — \$179,460,000,000.

5 Fiscal year 2021:

6 (A) New budget authority,

7 — \$471,000,000,000.

8 (B) Outlays, — \$401,450,000,000.

9 Fiscal year 2022:

10 (A) New budget authority,

11 — \$812,000,000,000.

12 (B) Outlays, — \$712,640,000,000.

13 Fiscal year 2023:

14 (A) New budget authority,

15 — \$960,000,000,000.

16 (B) Outlays, — \$901,580,000,000.

17 Fiscal year 2024:

18 (A) New budget authority,

19 — \$1,135,000,000,000.

20 (B) Outlays, — \$1,075,670,000,000.

21 Fiscal year 2025:

22 (A) New budget authority,

23 — \$1,435,000,000,000.

24 (B) Outlays, — \$1,341,590,000,000.

25 Fiscal year 2026:

1 (A) New budget authority,
2 — \$1,677,000,000,000.

3 (B) Outlays, — \$1,590,510,000,000.

4 Fiscal year 2027:

5 (A) New budget authority,
6 — \$1,897,000,000,000.

7 (B) Outlays, — \$1,815,670,000,000.

8 Fiscal year 2028:

9 (A) New budget authority,
10 — \$2,306,000,000,000.

11 (B) Outlays, — \$2,176,000,000,000.

12 Fiscal year 2029:

13 (A) New budget authority,
14 — \$2,310,000,000,000.

15 (B) Outlays, — \$2,269,700,000,000.

16 (21) Undistributed Offsetting Receipts (950):

17 Fiscal year 2020:

18 (A) New budget authority,
19 — \$85,259,000,000.

20 (B) Outlays, — \$85,259,000,000.

21 Fiscal year 2021:

22 (A) New budget authority,
23 — \$89,609,000,000.

24 (B) Outlays, — \$89,609,000,000.

25 Fiscal year 2022:

1 (A) New budget authority,
2 — \$88,414,000,000.

3 (B) Outlays, — \$88,414,000,000.

4 Fiscal year 2023:

5 (A) New budget authority,
6 — \$89,499,000,000.

7 (B) Outlays, — \$89,499,000,000.

8 Fiscal year 2024:

9 (A) New budget authority,
10 — \$92,055,000,000.

11 (B) Outlays, — \$92,055,000,000.

12 Fiscal year 2025:

13 (A) New budget authority,
14 — \$106,921,000,000.

15 (B) Outlays, — \$106,921,000,000.

16 Fiscal year 2026:

17 (A) New budget authority,
18 — \$96,998,000,000.

19 (B) Outlays, — \$96,998,000,000.

20 Fiscal year 2027:

21 (A) New budget authority,
22 — \$99,668,000,000.

23 (B) Outlays, — \$99,668,000,000.

24 Fiscal year 2028:

1 (A) New budget authority,
2 − \$103,281,000,000.

3 (B) Outlays, − \$103,281,000,000.

4 Fiscal year 2029:

5 (A) New budget authority,
6 − \$106,617,000,000.

7 (B) Outlays, − \$106,617,000,000.

8 (22) Overseas Contingency Operations (970):

9 Fiscal year 2020:

10 (A) New budget authority,
11 \$82,746,000,000.

12 (B) Outlays, \$64,053,000,000.

13 Fiscal year 2021:

14 (A) New budget authority, \$0.

15 (B) Outlays, \$0.

16 Fiscal year 2022:

17 (A) New budget authority, \$0.

18 (B) Outlays, \$0.

19 Fiscal year 2023:

20 (A) New budget authority, \$0.

21 (B) Outlays, \$0.

22 Fiscal year 2024:

23 (A) New budget authority, \$0.

24 (B) Outlays, \$0.

25 Fiscal year 2025:

1 (A) New budget authority, \$0.

2 (B) Outlays, \$0.

3 Fiscal year 2026:

4 (A) New budget authority, \$0.

5 (B) Outlays, \$0.

6 Fiscal year 2027:

7 (A) New budget authority, \$0.

8 (B) Outlays, \$0.

9 Fiscal year 2028:

10 (A) New budget authority, \$0.

11 (B) Outlays, \$0.

12 Fiscal year 2029:

13 (A) New budget authority, \$0.

14 (B) Outlays, \$0.

15 **Subtitle B—Levels and Amounts in** 16 **the Senate**

17 **SEC. 2201. SOCIAL SECURITY IN THE SENATE.**

18 (a) SOCIAL SECURITY REVENUES.—For purposes of
19 Senate enforcement under sections 302 and 311 of the
20 Congressional Budget Act of 1974 (2 U.S.C. 633 and
21 642), the amounts of revenues of the Federal Old-Age and
22 Survivors Insurance Trust Fund and the Federal Dis-
23 ability Insurance Trust Fund are as follows:

24 Fiscal year 2020: \$940,000,000,000.

25 Fiscal year 2021: \$978,000,000,000.

1 Fiscal year 2022: \$1,015,000,000,000.

2 Fiscal year 2023: \$1,055,000,000,000.

3 Fiscal year 2024: \$1,098,000,000,000.

4 Fiscal year 2025: \$1,141,000,000,000.

5 Fiscal year 2026: \$1,185,000,000,000.

6 Fiscal year 2027: \$1,231,000,000,000.

7 Fiscal year 2028: \$1,278,000,000,000.

8 Fiscal year 2029: \$1,327,000,000,000.

9 (b) SOCIAL SECURITY OUTLAYS.—For purposes of
10 Senate enforcement under sections 302 and 311 of the
11 Congressional Budget Act of 1974 (2 U.S.C. 633 and
12 642), the amounts of outlays of the Federal Old-Age and
13 Survivors Insurance Trust Fund and the Federal Dis-
14 ability Insurance Trust Fund are as follows:

15 Fiscal year 2020: \$1,107,796,000,000.

16 Fiscal year 2021: \$1,176,968,000,000.

17 Fiscal year 2022: \$1,253,750,000,000.

18 Fiscal year 2023: \$1,329,595,000,000.

19 Fiscal year 2024: \$1,410,044,000,000.

20 Fiscal year 2025: \$1,494,431,000,000.

21 Fiscal year 2026: \$1,581,141,000,000.

22 Fiscal year 2027: \$1,671,643,000,000.

23 Fiscal year 2028: \$1,766,797,000,000.

24 Fiscal year 2029: \$1,864,475,000,000.

1 (c) SOCIAL SECURITY ADMINISTRATIVE EX-
2 PENSES.—In the Senate, the amounts of new budget au-
3 thority and budget outlays of the Federal Old-Age and
4 Survivors Insurance Trust Fund and the Federal Dis-
5 ability Insurance Trust Fund for administrative expenses
6 are as follows:

7 Fiscal year 2020:

8 (A) New budget authority,
9 \$6,253,000,000.

10 (B) Outlays, \$6,078,000,000.

11 Fiscal year 2021:

12 (A) New budget authority,
13 \$6,458,000,000.

14 (B) Outlays, \$6,289,000,000.

15 Fiscal year 2022:

16 (A) New budget authority,
17 \$6,665,000,000.

18 (B) Outlays, \$6,611,000,000.

19 Fiscal year 2023:

20 (A) New budget authority,
21 \$6,870,000,000.

22 (B) Outlays, \$6,816,000,000.

23 Fiscal year 2024:

24 (A) New budget authority,
25 \$7,083,000,000.

1 (B) Outlays, \$7,027,000,000.

2 Fiscal year 2025:

3 (A) New budget authority,

4 \$7,300,000,000.

5 (B) Outlays, \$7,244,000,000.

6 Fiscal year 2026:

7 (A) New budget authority,

8 \$7,519,000,000.

9 (B) Outlays, \$7,462,000,000.

10 Fiscal year 2027:

11 (A) New budget authority,

12 \$7,741,000,000.

13 (B) Outlays, \$7,683,000,000.

14 Fiscal year 2028:

15 (A) New budget authority,

16 \$7,980,000,000.

17 (B) Outlays, \$7,918,000,000.

18 Fiscal year 2029:

19 (A) New budget authority,

20 \$8,220,000,000.

21 (B) Outlays, \$8,156,000,000.

1 **SEC. 2202. POSTAL SERVICE DISCRETIONARY ADMINISTRA-**
2 **TIVE EXPENSES IN THE SENATE.**

3 In the Senate, the amounts of new budget authority
4 and budget outlays of the Postal Service for discretionary
5 administrative expenses are as follows:

6 Fiscal year 2020:

7 (A) New budget authority, \$33,000,000.

8 (B) Outlays, \$329,000,000.

9 Fiscal year 2021:

10 (A) New budget authority, \$341,000,000.

11 (B) Outlays, \$341,000,000.

12 Fiscal year 2022:

13 (A) New budget authority, \$354,000,000.

14 (B) Outlays, \$354,000,000.

15 Fiscal year 2023:

16 (A) New budget authority, \$365,000,000.

17 (B) Outlays, \$365,000,000.

18 Fiscal year 2024:

19 (A) New budget authority, \$377,000,000.

20 (B) Outlays, \$377,000,000.

21 Fiscal year 2025:

22 (A) New budget authority, \$39,000,000.

23 (B) Outlays, \$389,000,000.

24 Fiscal year 2026:

25 (A) New budget authority, \$402,000,000.

26 (B) Outlays, \$402,000,000.

1 Fiscal year 2027:

2 (A) New budget authority, \$415,000,000.

3 (B) Outlays, \$414,000,000.

4 Fiscal year 2028:

5 (A) New budget authority, \$429,000,000.

6 (B) Outlays, \$428,000,000.

7 Fiscal year 2029:

8 (A) New budget authority, \$443,000,000.

9 (B) Outlays, \$442,000,000.

10 **TITLE III—RECONCILIATION**

11 **SEC. 3001. RECONCILIATION IN THE SENATE.**

12 (a) AGRICULTURE, NUTRITION, AND FORESTRY.—

13 The Committee on Agriculture, Nutrition, and Forestry
14 of the Senate shall report changes in laws within its juris-
15 diction to reduce the deficit by not less than
16 \$1,000,000,000 for the period of fiscal years 2020
17 through 2029.

18 (b) ARMED SERVICES.—The Committee on Armed
19 Services of the Senate shall report changes in laws within
20 its jurisdiction to reduce the deficit by not less than
21 \$1,000,000,000 for the period of fiscal years 2020
22 through 2029.

23 (c) COMMITTEE ON BANKING, HOUSING, AND URBAN
24 AFFAIRS.—The Committee on Banking, Housing, and
25 Urban Affairs of the Senate shall report changes in laws

1 within its jurisdiction to reduce the deficit by not less than
2 \$1,000,000,000 for the period of fiscal years 2020
3 through 2029.

4 (d) ENERGY AND NATURAL RESOURCES.—The Com-
5 mittee on Energy and Natural Resources of the Senate
6 shall report changes in laws within its jurisdiction to re-
7 duce the deficit by not less than \$1,000,000,000 for the
8 period of fiscal years 2020 through 2029.

9 (e) FINANCE.—The Committee on Finance of the
10 Senate shall report changes in laws within its jurisdic-
11 tion—

12 (1) to reduce the deficit by not less than
13 \$1,000,000,000 for the period of fiscal years 2020
14 through 2029; and

15 (2) to reduce revenues by not less than
16 \$631,000,000,000 for the period of fiscal years 2020
17 through 2029.

18 (f) HEALTH, EDUCATION, LABOR, AND PENSIONS.—
19 The Committee on Health, Education, Labor, and Pen-
20 sions of the Senate shall report changes in laws within
21 its jurisdiction to reduce the deficit by not less than
22 \$1,000,000,000 for the period of fiscal years 2020
23 through 2029.

24 (g) HOMELAND SECURITY AND GOVERNMENTAL AF-
25 FAIRS.—The Committee on Homeland Security and Gov-

1 ernmental Affairs of the Senate shall report changes in
 2 laws within its jurisdiction to reduce the deficit by not less
 3 than \$1,000,000,000 for the period of fiscal years 2020
 4 through 2029.

5 (h) VETERANS AFFAIRS.—The Committee on Vet-
 6 erans Affairs of the Senate shall report changes in laws
 7 within its jurisdiction to reduce the deficit by not less than
 8 \$1,000,000,000 for the period of fiscal years 2020
 9 through 2029.

10 (i) SUBMISSIONS.—In the Senate, not later than Au-
 11 gust 1, 2019, the committees named in subsections (a)
 12 through (h) shall submit their recommendations to the
 13 Committee on the Budget of the Senate. Upon receiving
 14 such recommendations, the Committee on the Budget of
 15 the Senate shall report to the Senate a reconciliation bill
 16 carrying out all such recommendations without any sub-
 17 stantive revision.

18 **TITLE IV—RESERVE FUNDS**

19 **SEC. 4001. DEFICIT REDUCTION FUND FOR EFFICIENCIES,** 20 **CONSOLIDATIONS, AND OTHER SAVINGS.**

21 The Chairman of the Committee on the Budget of
 22 the Senate may revise the allocations of a committee or
 23 committees, aggregates, and other appropriate levels in
 24 this resolution, and make adjustments to the pay-as-you-
 25 go ledger, for one or more bills, joint resolutions, amend-

1 ments, amendments between the Houses, motions, or con-
 2 ference reports relating to efficiencies, consolidations, and
 3 other savings by the amounts provided in such legislation
 4 for those purposes, provided that such legislation would
 5 reduce the deficit over the period of the total of fiscal
 6 years 2020 through 2024 and the period of the total of
 7 fiscal years 2020 through 2029.

8 **SEC. 4002. RESERVE FUND RELATING TO HEALTH SAVINGS**
 9 **ACCOUNTS.**

10 The Chairman of the Committee on the Budget of
 11 the Senate may revise the allocations of a committee or
 12 committees, aggregates, and other appropriate levels in
 13 this resolution, and make adjustments to the pay-as-you-
 14 go ledger, for one or more bills, joint resolutions, amend-
 15 ments, amendments between the Houses, motions, or con-
 16 ference reports relating to health savings accounts by the
 17 amounts provided in such legislation for those purposes.

18 **TITLE V—BUDGET PROCESS**

19 **SEC. 5001. VOTING THRESHOLD FOR POINTS OF ORDER.**

20 (a) DEFINITION.—In this section, the term “covered
 21 point of order” means a point of order—

22 (1) under the Congressional Budget Act of
 23 1974 (2 U.S.C. 621 et seq.), the Balanced Budget
 24 and Emergency Deficit Control Act of 1985 (2

1 U.S.C. 900 et seq.), or a concurrent resolution on
 2 the budget; and

3 (2) which, but for subsection (b), may be
 4 waived only by the affirmative vote of three-fifths of
 5 the Members of the Senate, duly chosen and sworn.

6 (b) VOTING THRESHOLD.—In the Senate—

7 (1) a covered point of order may be waived only
 8 by the affirmative vote of five-eighths of the Mem-
 9 bers, duly chosen and sworn; and

10 (2) an affirmative vote of five-eighths of the
 11 Members, duly chosen and sworn, shall be required
 12 to sustain an appeal of the ruling of the Chair on
 13 a covered point of order.

14 **SEC. 5002. EMERGENCY LEGISLATION.**

15 (a) AUTHORITY TO DESIGNATE.—In the Senate,
 16 with respect to a provision of direct spending or receipts
 17 legislation or appropriations for discretionary accounts
 18 that Congress designates as an emergency requirement,
 19 by an affirmative vote of five-eighths of the Members, duly
 20 chosen and sworn, in such measure, the amounts of new
 21 budget authority, outlays, and receipts in all fiscal years
 22 resulting from that provision shall be treated as an emer-
 23 gency requirement for the purpose of this section.

24 (b) EXEMPTION OF EMERGENCY PROVISIONS.—Any
 25 new budget authority, outlays, and receipts resulting from

1 any provision designated as an emergency requirement,
2 pursuant to this section, in any bill, joint resolution,
3 amendment, amendment between the Houses, or con-
4 ference report shall not count for purposes of sections 302
5 and 311 of the Congressional Budget Act of 1974 (2
6 U.S.C. 633 and 642), section 4106 of H. Con. Res. 71
7 (115th Congress), the concurrent resolution on the budget
8 for fiscal year 2018, section 3101 of S. Con. Res. 11
9 (114th Congress), the concurrent resolution on the budget
10 for fiscal year 2016, and sections 401 and 404 of S. Con.
11 Res. 13 (111th Congress), the concurrent resolution on
12 the budget for fiscal year 2010. Designated emergency
13 provisions shall not count for the purpose of revising allo-
14 cations, aggregates, or other levels pursuant to procedures
15 established under section 301(b)(7) of the Congressional
16 Budget Act of 1974 (2 U.S.C. 632(b)(7)) for deficit-neu-
17 tral reserve funds and revising discretionary spending lim-
18 its set pursuant to section 301 of S. Con. Res. 13 (111th
19 Congress), the concurrent resolution on the budget for fis-
20 cal year 2010.

21 (c) DESIGNATIONS.—If a provision of legislation is
22 designated as an emergency requirement under this sec-
23 tion, the committee report and any statement of managers
24 accompanying that legislation shall include an explanation

1 of the manner in which the provision meets the criteria
2 in subsection (f).

3 (d) DEFINITIONS.—In this section, the terms “direct
4 spending”, “receipts”, and “appropriations for discre-
5 tionary accounts” mean any provision of a bill, joint reso-
6 lution, amendment, motion, amendment between the
7 Houses, or conference report that affects direct spending,
8 receipts, or appropriations as those terms have been de-
9 fined and interpreted for purposes of the Balanced Budget
10 and Emergency Deficit Control Act of 1985 (2 U.S.C. 900
11 et seq.).

12 (e) POINT OF ORDER.—

13 (1) IN GENERAL.—When the Senate is consid-
14 ering a bill, resolution, amendment, motion, amend-
15 ment between the Houses, or conference report, if a
16 point of order is made by a Senator against an
17 emergency designation in that measure, that provi-
18 sion making such a designation shall be stricken
19 from the measure and may not be offered as an
20 amendment from the floor.

21 (2) SUPERMAJORITY WAIVER AND APPEALS.—

22 (A) WAIVER.—Paragraph (1) may be
23 waived or suspended in the Senate only by an
24 affirmative vote of five-eighths of the Members,
25 duly chosen and sworn.

1 (B) APPEALS.—Appeals in the Senate
 2 from the decisions of the Chair relating to any
 3 provision of this subsection shall be limited to
 4 1 hour, to be equally divided between, and con-
 5 trolled by, the appellant and the manager of the
 6 bill or joint resolution, as the case may be. An
 7 affirmative vote of five-eighths of the Members
 8 of the Senate, duly chosen and sworn, shall be
 9 required to sustain an appeal of the ruling of
 10 the Chair on a point of order raised under this
 11 subsection.

12 (3) DEFINITION OF AN EMERGENCY DESIGNA-
 13 TION.—For purposes of paragraph (1), a provision
 14 shall be considered an emergency designation if it
 15 designates any item as an emergency requirement
 16 pursuant to this subsection.

17 (4) FORM OF THE POINT OF ORDER.—A point
 18 of order under paragraph (1) may be raised by a
 19 Senator as provided in section 313(e) of the Con-
 20 gressional Budget Act of 1974 (2 U.S.C. 644(e)).

21 (5) CONFERENCE REPORTS.—When the Senate
 22 is considering a conference report on, or an amend-
 23 ment between the Houses in relation to, a bill, upon
 24 a point of order being made by any Senator pursu-
 25 ant to this section, and such point of order being

1 sustained, such material contained in such con-
 2 ference report shall be stricken, and the Senate shall
 3 proceed to consider the question of whether the Sen-
 4 ate shall recede from its amendment and concur
 5 with a further amendment, or concur in the House
 6 amendment with a further amendment, as the case
 7 may be, which further amendment shall consist of
 8 only that portion of the conference report or House
 9 amendment, as the case may be, not so stricken.
 10 Any such motion in the Senate shall be debatable.
 11 In any case in which such point of order is sustained
 12 against a conference report (or Senate amendment
 13 derived from such conference report by operation of
 14 this subsection), no further amendment shall be in
 15 order.

16 (f) CRITERIA.—

17 (1) IN GENERAL.—For purposes of this section,
 18 any provision is an emergency requirement if the sit-
 19 uation addressed by such provision is—

20 (A) necessary, essential, or vital (not mere-
 21 ly useful or beneficial);

22 (B) sudden, quickly coming into being, and
 23 not building up over time;

24 (C) an urgent, pressing, and compelling
 25 need requiring immediate action;

1 (D) subject to paragraph (2), unforeseen,
 2 unpredictable, and unanticipated; and

3 (E) not permanent, temporary in nature.

4 (2) UNFORESEEN.—An emergency that is part
 5 of an aggregate level of anticipated emergencies,
 6 particularly when normally estimated in advance, is
 7 not unforeseen.

8 (g) INAPPLICABILITY.—In the Senate, section 4112
 9 of H. Con. Res. 71 (115th Congress), the concurrent reso-
 10 lution on the budget for fiscal year 2018, shall no longer
 11 apply.

12 **SEC. 5003. ENFORCEMENT OF ALLOCATIONS, AGGREGATES,**
 13 **AND OTHER LEVELS.**

14 (a) POINT OF ORDER.—During each of fiscal years
 15 2020 through 2029, it shall not be in order in the Senate
 16 to consider any bill, joint resolution, motion, amendment,
 17 amendment between the Houses, or conference report that
 18 would cause the amount of new budget authority, outlays,
 19 or deficits to be more than, or would cause the amount
 20 of revenues to be less than, the amount set forth under
 21 any allocation, aggregate, or other level established under
 22 this resolution.

23 (b) WAIVER AND APPEAL.—Subsection (a) may be
 24 waived or suspended in the Senate only by an affirmative
 25 vote of five-eighths of the Members, duly chosen and

1 sworn. An affirmative vote of five-eighths of the Members
 2 of the Senate, duly chosen and sworn, shall be required
 3 to sustain an appeal of the ruling of the Chair on a point
 4 of order raised under subsection (a).

5 **SEC. 5004. POINT OF ORDER AGAINST LEGISLATION PRO-**
 6 **VIDING FUNDING WITHIN MORE THAN 3 SUB-**
 7 **ALLOCATIONS UNDER SECTION 302(b).**

8 (a) POINT OF ORDER.—It shall not be in order in
 9 the Senate to consider any bill, joint resolution, motion,
 10 amendment, amendment between the Houses, or con-
 11 ference report that appropriates amounts that are within
 12 more than 3 of the suballocations under section 302(b)
 13 of the Congressional Budget Act of 1974 (2 U.S.C.
 14 633(b)).

15 (b) WAIVER AND APPEAL.—Subsection (a) may be
 16 waived or suspended in the Senate only by an affirmative
 17 vote of five-eighths of the Members, duly chosen and
 18 sworn. An affirmative vote of five-eighths of the Members
 19 of the Senate, duly chosen and sworn, shall be required
 20 to sustain an appeal of the ruling of the Chair on a point
 21 of order raised under subsection (a).

1 **SEC. 5005. DUPLICATION DETERMINATIONS BY THE CON-**
 2 **GRESSIONAL BUDGET OFFICE.**

3 (a) DEFINITION.—In this section, the term “covered
 4 legislation” means a bill or resolution of a public character
 5 reported by any committee of the Senate.

6 (b) DUPLICATION DETERMINATIONS BY THE CON-
 7 GRESSIONAL BUDGET OFFICE.—Any estimate provided by
 8 the Congressional Budget Office under section 402 of the
 9 Congressional Budget Act of 1974 (2 U.S.C. 653) for cov-
 10 ered legislation shall include an analysis that includes—

11 (1) a determination of whether the covered leg-
 12 islation creates any new Federal program, office, or
 13 initiative that would duplicate or overlap with any
 14 existing Federal entity with similar mission, pur-
 15 pose, goals, or activities; and

16 (2) a listing of all such instances of duplication
 17 or overlapping created by the covered legislation.

18 **SEC. 5006. BREAKDOWN OF COST ESTIMATES BY BUDGET**
 19 **FUNCTION.**

20 Any cost estimate prepared by the Congressional
 21 Budget Office shall specify the percentage of the estimated
 22 cost that is within each budget function.

23 **SEC. 5007. SENSE OF THE SENATE ON TREATMENT OF RE-**
 24 **DUCTION OF APPROPRIATIONS LEVELS TO**
 25 **ACHIEVE SAVINGS.**

26 (a) FINDINGS.—Congress finds the following:

1 (1) H. Con. Res. 448 (96th Congress), the con-
2 current resolution on the budget for fiscal year
3 1981, gave authorizing committees reconciliation in-
4 structions which amounted to approximately two-
5 thirds of the savings required under reconciliation.

6 (2) The language in H. Con. Res. 448 resulted
7 in a debate about how reconciling discretionary
8 spending programs could be in order given that au-
9 thorizations of appropriations for programs did not
10 actually change spending and the programs author-
11 ized would be funded through later annual appro-
12 priation. The staff of the Committee on the Budget
13 of the Senate and the counsel to the majority leader
14 advised that upon consultation with the Parliamen-
15 tarian, the original instructions on discretionary
16 spending would be out of order because of the
17 phrase, “to modify programs”. This was seen as too
18 broad and programs could be modified without re-
19 sulting in changes to their future appropriations.

20 (3) To rectify this violation, the Committee on
21 the Budget of the Senate reported S. Con. Res. 9
22 (97th Congress), revising the congressional budget
23 for the United States Government for fiscal years
24 1981, 1982, and 1983, to include reconciliation,
25 which revised the language in the reconciliation in-

1 instructions to change entitlement law and “to report
2 changes in laws within the jurisdiction of that com-
3 mittee sufficient to reduce appropriations levels so
4 as to achieve savings”.

5 (4) This was understood to mean changes in
6 authorization language of discretionary programs
7 would be permissible under reconciliation procedures
8 provided such changes in law would have the result
9 in affecting a change in later outlays derived from
10 future appropriations. Further it was understood
11 that a change in authorization language that caused
12 a change in later outlays was considered to be a
13 change in outlays for the purpose of reconciliation.

14 (5) On April 2, 1981, the Senate voted 88 to
15 10 to approve S. Con. Res. 9 with the modified rec-
16 onciliation language.

17 (b) SENSE OF THE SENATE.—It is the sense of the
18 Senate that committees reporting changes in laws within
19 the jurisdiction of that committee sufficient to reduce ap-
20 propriations levels so as to achieve savings shall be consid-
21 ered to be changes in outlays for the purpose of enforcing
22 the prohibition on extraneous matters in reconciliation
23 bills.

1 **SEC. 5008. PROHIBITION ON PREEMPTIVE WAIVERS.**

2 In the Senate, it shall not be in order to move to
3 waive or suspend a point of order under the Congressional
4 Budget Act of 1974 (2 U.S.C. 621 et seq.) or any concur-
5 rent resolution on the budget with respect to a bill, joint
6 resolution, motion, amendment, amendment between the
7 Houses, or conference report unless the point of order has
8 been specifically raised by a Senator.

9 **SEC. 5009. ADJUSTMENTS FOR LEGISLATION REDUCING AP-**
10 **PROPRIATIONS.**

11 The Chairman of the Committee on the Budget of
12 the Senate may revise the allocations in effect under sec-
13 tion 302(a) of the Congressional Budget Act of 1974 (2
14 U.S.C. 633(a)) and the allocations of a committee or com-
15 mittees, aggregates, and other appropriate levels in this
16 resolution for any bill or joint resolution considered pursu-
17 ant to section 3001 containing the recommendations of
18 one or more committees, or for one or more amendments
19 to, a conference report on, or an amendment between the
20 Houses in relation to such a bill or joint resolution, by
21 the amounts necessary to accommodate the reduction in
22 the amount of discretionary appropriations for a fiscal
23 year caused by the measure.

1 **SEC. 5010. AUTHORITY.**

2 Congress adopts this title under the authority under
3 section 301(b)(4) of the Congressional Budget Act of
4 1974 (2 U.S.C. 632(b)(4)).

5 **SEC. 5011. EXERCISE OF RULEMAKING POWERS.**

6 Congress adopts the provisions of this title—

7 (1) as an exercise of the rulemaking power of
8 the Senate, and as such they shall be considered as
9 part of the rules of the Senate and such rules shall
10 supersede other rules only to the extent that they
11 are inconsistent with such other rules; and

12 (2) with full recognition of the constitutional
13 right of the Senate to change those rules at any
14 time, in the same manner, and to the same extent
15 as is the case of any other rule of the Senate.

Calendar No. 78

116TH CONGRESS
1ST Session

S. 1332

A BILL

To set forth the congressional budget for the United States Government for fiscal year 2020 and setting forth the appropriate budgetary levels for fiscal years 2021 through 2029.

MAY 7, 2019

Read the second time and placed on the calendar