F1, O3 4lr2759 CF SB 797

By: Delegates Atterbeary, Griffith, Attar, Bouchat, Buckel, Ebersole, Edelson, Fair, Feldmark, Grossman, Guzzone, Hartman, Hill, Hornberger, Kaufman, Korman, Miller, Palakovich Carr, Patterson, Terrasa, Watson, Wells, Wilkins, Wilson, Wims, Young, and Ziegler

Introduced and read first time: February 2, 2024

Assigned to: Ways and Means

AN ACT concerning

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## A BILL ENTITLED

_	THE TOOLSTONING
2 3	Education – Access to Attorneys, Advocates, and Consultants for Special Education Program and Fund – Established
4	FOR the purpose of requiring certain information to be provided to the parents of a child
5	with a disability under certain circumstances; requiring certain public agencies to
6	compile, collect, and report certain information; establishing the Access to Attorneys,
7	Advocates, and Consultants for Special Education Program; establishing the Access
8	to Attorneys, Advocates, and Consultants for Special Education Fund; requiring
9	interest earnings of the Fund to be credited to the Fund; and generally relating to
10	the Access to Attorneys, Advocates, and Consultants for Special Education Program
11	and Fund.
12	BY repealing and reenacting, with amendments,
13	Article – Education
14	Section 8–405(b) and (e) and 8–413(b) and (c)
15	Annotated Code of Maryland
16	(2022 Replacement Volume and 2023 Supplement)
17	BY repealing and reenacting, without amendments,
18	Article – Education
19	Section 8–413(a)(1), (5), and (6) and (l)
20	Annotated Code of Maryland
21	(2022 Replacement Volume and 2023 Supplement)
22	BY adding to
23	Article – Education
24	Section 8–413(m) and 8–413.1

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Annotated Code of Maryland



1	(2022 Replacement Volume and 2023 Supplement)
2 3 4 5 6	BY repealing and reenacting, without amendments, Article – State Finance and Procurement Section 6–226(a)(2)(i) Annotated Code of Maryland (2021 Replacement Volume and 2023 Supplement)
7 8 9 10 11	BY repealing and reenacting, with amendments, Article – State Finance and Procurement Section 6–226(a)(2)(ii)189. and 190. Annotated Code of Maryland (2021 Replacement Volume and 2023 Supplement)
12 13 14 15 16	BY adding to Article – State Finance and Procurement Section 6–226(a)(2)(ii)191. Annotated Code of Maryland (2021 Replacement Volume and 2023 Supplement)
17 18	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
19	Article - Education
20	8–405.
21 22 23	(b) (1) When a team of qualified professionals and the parents meet for the purpose of discussing the identification, evaluation, educational program, or the provision of a free appropriate public education of a child with a disability:
$24 \\ 25$	(i) The parents of the child shall be afforded the opportunity to participate and shall be provided reasonable notice in advance of the meeting; and
26 27	(ii) Reasonable notice shall be at least 10 calendar days in advance of the meeting, unless an expedited meeting is being conducted to:
28	1. Address disciplinary issues;
29 30	2. Determine the placement of the child with a disability not currently receiving educational services; or
31 32	3. Meet other urgent needs of a child with a disability to ensure the provision of a free appropriate public education.
33 34	(2) (i) 1. At the initial evaluation meeting, the parents of the child shall be provided:

- 1 A. In plain language, an oral and written explanation of the 2 parents' rights and responsibilities in the individualized education program process and a 3 program procedural safeguards notice; 4 В. Written information that the parents may use to contact early intervention and special education family support services staff members within the 5 6 local school system and a brief description of the services provided by the staff members; 7 and 8 C. Written information the Special Education on 9 Ombudsman and toll-free telephone number established under Title 6, Subtitle 5 of the State Government Article; AND 10 11 D. WRITTEN INFORMATION ABOUT THE ACCESS TO ATTORNEYS, ADVOCATES, AND CONSULTANTS FOR SPECIAL EDUCATION PROGRAM 12 ESTABLISHED UNDER § 8-413.1 OF THIS SUBTITLE. 13 14 If a parent's native language is not English, the
- provided to the parent in the parent's native language.

  The parents may request the information provided under

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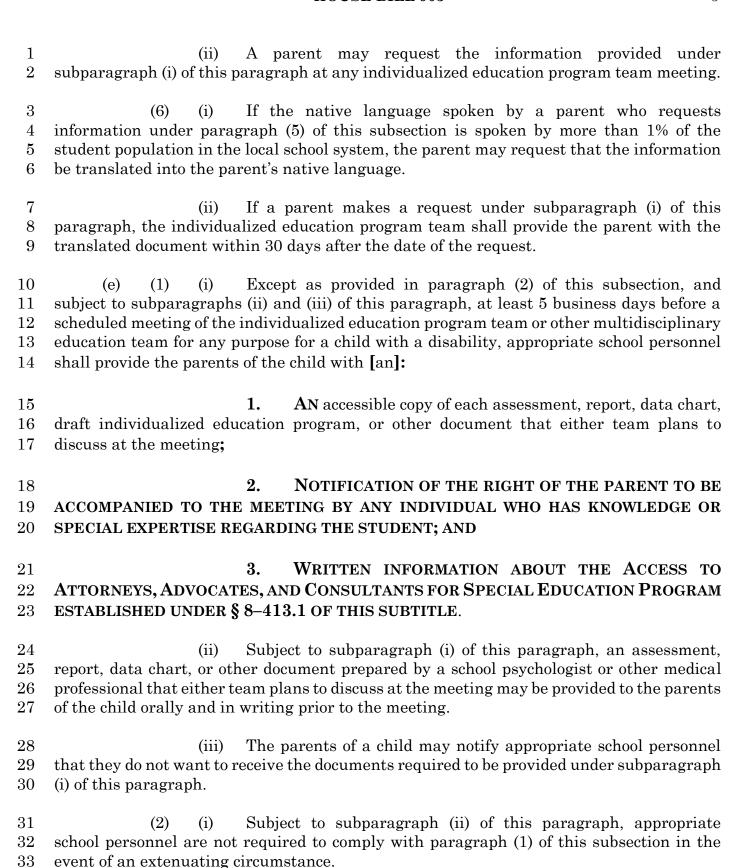
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information in subsubparagraph 1B [and], C, AND D of this subparagraph shall be

- 17 (ii) The parents may request the information provided under 18 subparagraph (i) of this paragraph at any subsequent meeting.
- (iii) If a child who has an individualized education program developed in another school system moves into a different local school system, that local school system shall provide the information required under subparagraph (i)1B [and], C, AND D of this paragraph at the time of the first written communication with the parents regarding the child's individualized education program or special education services.
  - (iv) A local school system shall publish information that a parent may use to contact early intervention and special education family support services staff members within the local school system and a brief description of the services provided by the staff members in a prominent place on the section of its website relating to special education services.
- 29 (3) Failure to provide the information required under paragraph (2)(i)1B 30 [and], C, AND D of this subsection does not constitute grounds for a due process complaint under § 8–413 of this subtitle.
- 32 (4) (i) A parent may request an independent educational evaluation at 33 public expense in accordance with regulations adopted by the Department if:
- The parent disagrees with the educational evaluation of the student that was conducted by the local school system; or

1 2 3	2. The parent submits to the local school system a written request for an educational evaluation conducted by the local school system and the local school system:
4 5	A. Does not respond to the request within 30 days as required under subparagraph (ii) of this paragraph; or
6 7	B. Approves the request but the educational evaluation meeting does not occur, through no fault of the parent, within:
8	I. 60 days after the date on which the request was received by the local school system; or
10 11 12	II. If the State is under a state of emergency proclaimed by the Governor, 90 days after the date on which the request was received by the local school system.
13 14	(ii) The local school system shall provide a written response approving or denying a request within 30 days of the date the request was made.
15 16 17	(iii) If the local school system approves a request, the written response shall advise the parent of the process for arranging the evaluation at public expense.
18 19 20	(iv) If the local school system denies a request, the local school system shall file a due process complaint under § 8–413 of this subtitle within 30 days of the date of the denial.
21 22 23 24	(5) (i) If, during an individualized education program team meeting, a parent disagrees with the child's individualized education program or the special education services provided to the child, the individualized education program team shall provide the parent with, in plain language:
25 26	1. An oral and a written explanation of the parent's right to request mediation in accordance with § 8–413 of this subtitle;
27 28	2. Contact information, including a telephone number that a parent may use to receive more information about the mediation process; [and]
29 30	3. Information regarding pro bono representation and other free or low-cost legal and related services available in the area; <b>AND</b>

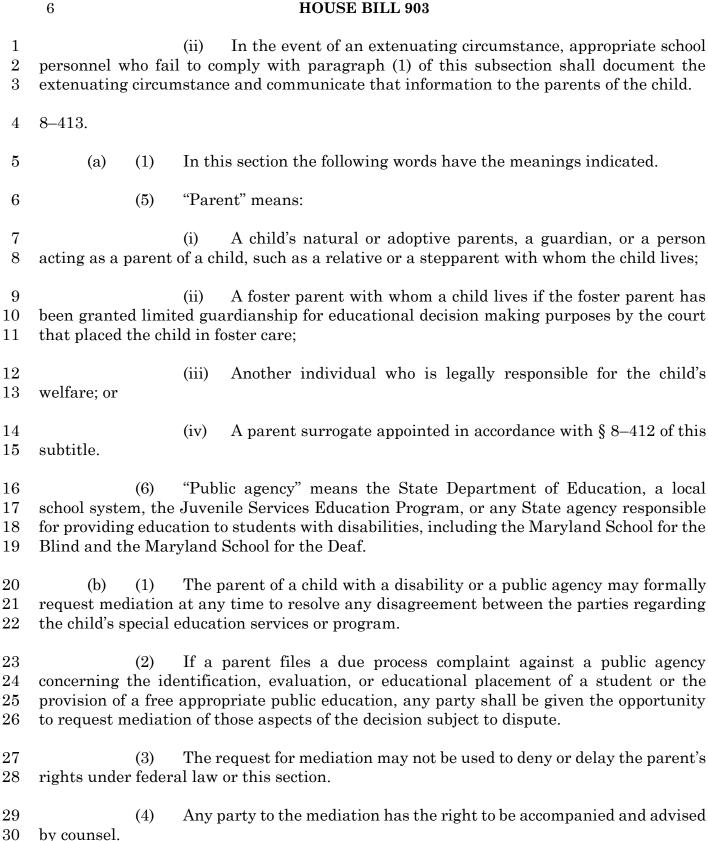
4. WRITTEN INFORMATION ABOUT THE ACCESS TO ATTORNEYS, ADVOCATES, AND CONSULTANTS FOR SPECIAL EDUCATION PROGRAM ESTABLISHED UNDER § 8–413.1 OF THIS SUBTITLE.



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(5)

regulations.



Mediation shall be conducted in accordance with departmental

- 1 (6) A mediation agreement shall be in writing and is enforceable in a court 2 of competent jurisdiction in accordance with federal law. 3 The Department shall make a staff member available to assist a parent in understanding the mediation process. 4 BEFORE MEDIATION BEGINS, THE DEPARTMENT SHALL NOTIFY A 5 6 PARENT ABOUT THE ACCESS TO ATTORNEYS, ADVOCATES, AND CONSULTANTS FOR SPECIAL EDUCATION PROGRAM ESTABLISHED UNDER § 8-413.1 OF THIS SUBTITLE. 7 8 (c) Before conducting a due process hearing in accordance with subsection 9 (d) of this section, the public agency shall provide the parent with [an]: 10 AN opportunity to resolve the due process complaint at a resolution session in accordance with federal law; AND 11 NOTIFICATION ABOUT THE ACCESS TO ATTORNEYS, 12 (II) 13 ADVOCATES, AND CONSULTANTS FOR SPECIAL **EDUCATION PROGRAM** ESTABLISHED UNDER § 8–413.1 OF THIS SUBTITLE. 14 15 (2) A resolution session agreement shall be in writing and enforceable in a court of competent jurisdiction in accordance with federal law. 16 17 A written resolution agreement may be voided by the parties within 3 18 business days of execution in accordance with federal law. 19 (1)The court may award reasonable attorney's fees and related costs, 20 including expert witness fees and costs, to the parent of a child with a disability who is a 21prevailing party in accordance with this subsection. 22Subject to paragraph (3) of this subsection, attorney's fees may not be 23awarded and related costs may not be reimbursed for services performed after the date a written offer of settlement is made to a parent if: 2425(i) The settlement offer is made more than 14 days before the start of the proceeding; 26 27 The settlement offer is not accepted within 14 days; and (ii)
- 30 (3) An award of attorney's fees and related costs, including expert witness 31 fees and costs, may be made to a parent who is the prevailing party and who was 32 substantially justified in rejecting a settlement offer.

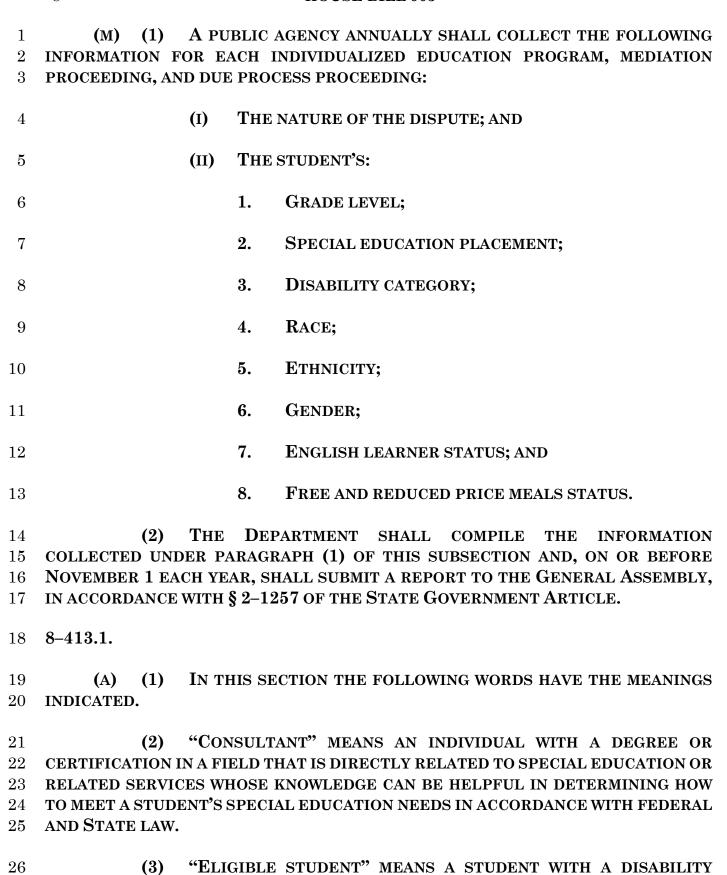
not more favorable to the parent than the settlement offer.

The court finds that the relief finally obtained by the parent is

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WHOSE PARENT HAS:



- 1 (I) A HOUSEHOLD INCOME OF NOT MORE THAN 150% OF THE 2 MARYLAND LEGAL SERVICES CORPORATION INCOME GUIDELINES; AND
- 3 (II) MADE AT LEAST ONE ATTEMPT TO RESOLVE A
- 4 DISAGREEMENT WITH A PUBLIC AGENCY REGARDING THE CHILD'S SPECIAL
- 5 EDUCATION SERVICES OR PROGRAM.
- 6 (4) "FUND" MEANS THE ACCESS TO ATTORNEYS, ADVOCATES, AND 7 CONSULTANTS FOR SPECIAL EDUCATION FUND.
- 8 (5) "INDIVIDUALIZED EDUCATION PROGRAM" HAS THE SAME
- 9 MEANING AS PROVIDED IN THE FEDERAL INDIVIDUALS WITH DISABILITIES
- 10 EDUCATION ACT.
- 11 (6) "PARENT" HAS THE MEANING STATED IN § 8-413 OF THIS
- 12 SUBTITLE.
- 13 (7) "PROGRAM" MEANS THE ACCESS TO ATTORNEYS, ADVOCATES,
- 14 AND CONSULTANTS FOR SPECIAL EDUCATION PROGRAM.
- 15 (8) "PUBLIC AGENCY" HAS THE MEANING STATED IN § 8–413 OF THIS
- 16 SUBTITLE.
- 17 (B) (1) THERE IS AN ACCESS TO ATTORNEYS, ADVOCATES, AND
- 18 CONSULTANTS FOR SPECIAL EDUCATION PROGRAM.
- 19 (2) THE PURPOSE OF THE PROGRAM IS TO DIRECT RESOURCES AND
- 20 SERVICES TO ELIGIBLE STUDENTS TO PROVIDE ACCESS TO LEGAL, ADVOCACY, AND
- 21 CONSULTANT SERVICES AS REQUIRED UNDER THIS SECTION.
- 22 (3) (I) THE PROGRAM SHALL BE ADMINISTERED BY THE
- 23 MARYLAND VOLUNTEER LAWYERS SERVICE.
- 24 (II) THE MARYLAND VOLUNTEER LAWYERS SERVICE SHALL:
- 25 1. ADVERTISE THE PROGRAM;
- 26 2. SEEK ATTORNEYS, ADVOCATES, AND CONSULTANTS
- 27 INTERESTED IN BEING INCLUDED ON A REFERRAL LIST TO BE PROVIDED TO
- 28 ELIGIBLE STUDENTS:
- 29 3. COMPILE AND MAINTAIN A REFERRAL LIST OF
- 30 ATTORNEYS, ADVOCATES, AND CONSULTANTS;

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**(**V**)** 

PLACED IN SECLUSION MORE THAN 10 TIMES;

1 2 3	4. DEVELOP CRITERIA TO DETERMINE THE REQUIRED QUALIFICATIONS OF ATTORNEYS, ADVOCATES, AND CONSULTANTS TO PARTICIPATE IN THE PROGRAM;
4 5 6	5. Ensure that public agencies provide notification of the Program in accordance with subsection (c) of this section;
7 8	6. PROVIDE THE REFERRAL LIST TO ELIGIBLE STUDENTS WHO CONTACT THE MARYLAND VOLUNTEER LAWYERS SERVICE;
9 10	7. COMPILE DATA IN ACCORDANCE WITH SUBSECTION (F) OF THIS SECTION; AND
11	8. STUDY AND EVALUATE:
12	A. THE SERVICES PROVIDED BY THE PROGRAM; AND
13 14 15	B. RESOURCES NEEDED TO INCREASE THE ACCESS OF ELIGIBLE STUDENTS TO ATTORNEYS, ADVOCATES, AND CONSULTANTS IN SPECIAL EDUCATION MATTERS.
16 17	(4) THE PROGRAM MAY SERVE ONLY ELIGIBLE STUDENTS WHO MEET AT LEAST ONE OF THE FOLLOWING:
18 19 20	(I) A MORE RESTRICTIVE OR LESS RESTRICTIVE PLACEMENT IS BEING PROPOSED FOR THE ELIGIBLE STUDENT AND THE PARENT DISAGREES WITH THE PROPOSAL;
21 22 23	(II) A REDUCTION IN INSTRUCTIONAL OR RELATED SERVICES IS BEING PROPOSED FOR THE ELIGIBLE STUDENT AND THE PARENT DISAGREES WITH THE PROPOSAL;
24 25	(III) THE ELIGIBLE STUDENT HAS BEEN SUSPENDED OR OTHERWISE REMOVED FROM SCHOOL FOR MORE THAN 10 DAYS;
26 27	(IV) THE SCHOOL HAS REQUESTED A DUE PROCESS HEARING AGAINST THE ELIGIBLE STUDENT OR PARENT;

THE ELIGIBLE STUDENT HAS BEEN RESTRAINED OR

- 1 (VI) THE SCHOOL HAS PROPOSED TO ENROLL AN ELIGIBLE 2STUDENT IN AN ALTERNATIVE EDUCATION PROGRAM AND THE PARENT DISAGREES 3 WITH THE PROPOSAL; OR (VII) THE PARENT'S NATIVE LANGUAGE IS NOT ENGLISH AND 4 5 THE PARENT SEEKS ASSISTANCE WITH NAVIGATING THE SPECIAL EDUCATION NEEDS OF THE ELIGIBLE STUDENT. 7 ALL PUBLIC AGENCIES SHALL INCLUDE INFORMATION ABOUT THE PROGRAM IN THE PARENT'S RIGHTS DOCUMENTS DISTRIBUTED TO FAMILIES IN THE 8 INDIVIDUALIZED EDUCATION PROGRAM MEETINGS AND BEFORE MEDIATION OR 9 DUE PROCESS HEARINGS UNDER § 8-413 OF THIS SUBTITLE. 10 THERE IS AN ACCESS TO ATTORNEYS, ADVOCATES, AND 11 (D) **(1)** 12 CONSULTANTS FOR SPECIAL EDUCATION FUND. THE PURPOSE OF THE FUND IS TO PROVIDE FUNDING FOR 13 **(2)** FAMILIES OF ELIGIBLE STUDENTS WITH LIMITED FINANCIAL RESOURCES TO ACCESS 14 LEGAL ASSISTANCE, ADVOCACY, AND CONSULTATION SERVICES IN SPECIAL 15
- 17 (3) THE MARYLAND VOLUNTEER LAWYERS SERVICE SHALL 18 ADMINISTER THE FUND.
- 19 (4) (I) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT 20 SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.
- 21 (II) THE STATE TREASURER SHALL HOLD THE FUND 22 SEPARATELY, AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND.
- 23 (5) THE FUND CONSISTS OF:

EDUCATION MATTERS.

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- 24 (I) MONEY APPROPRIATED IN THE STATE BUDGET TO THE 25 FUND;
- 26 (II) Interest earnings;
- 27 (III) REIMBURSEMENTS FROM ATTORNEYS, ADVOCATES, AND 28 CONSULTANTS DUE TO RECOUPMENT OF FEES; AND
- 29 (IV) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED 30 FOR THE BENEFIT OF THE FUND.

- 1 (6) THE FUND MAY BE USED ONLY FOR:
- 2 (I) SERVICES PROVIDED TO ELIGIBLE STUDENTS BY
- 3 ATTORNEYS, ADVOCATES, AND CONSULTANTS;
- 4 (II) OUTREACH AND EDUCATION ACTIVITIES; AND
- 5 (III) ADMINISTRATIVE EXPENSES OF THE MARYLAND
- 6 VOLUNTEER LAWYERS SERVICE.
- 7 (7) (I) THE STATE TREASURER SHALL INVEST THE MONEY OF THE
- 8 Fund in the same manner as other State money may be invested.
- 9 (II) ANY INTEREST EARNINGS OF THE FUND SHALL BE
- 10 CREDITED TO THE FUND.
- 11 (8) EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN
- 12 ACCORDANCE WITH THE STATE BUDGET.
- 13 (9) (I) BEGINNING IN FISCAL YEAR 2026, THE GOVERNOR SHALL
- 14 INCLUDE IN THE ANNUAL BUDGET BILL AN APPROPRIATION OF \$2,000,000 TO THE
- 15 **FUND.**
- 16 (II) EXCLUDING EXPENDITURES FOR ADMINISTERING THE
- 17 PROGRAM, IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT:
- 1. Approximately 25% of the annual
- 19 APPROPRIATION BE USED FOR PROVIDING REPRESENTATION OF ELIGIBLE
- 20 STUDENTS IN DUE PROCESS HEARINGS AND COURT PROCEEDINGS; AND
- 2. APPROXIMATELY 75% OF THE ANNUAL
- 22 APPROPRIATION BE USED FOR PROVIDING CONSULTATION, REPRESENTATION, OR
- 23 ADVOCACY OF ELIGIBLE STUDENTS.
- 24 (10) MONEY EXPENDED FROM THE FUND FOR THE PROGRAM IS
- 25 SUPPLEMENTAL TO AND IS NOT INTENDED TO TAKE THE PLACE OF FUNDING THAT
- 26 OTHERWISE WOULD BE APPROPRIATED FOR THE PROGRAM OR FOR ANY OTHER
- 27 CIVIL LEGAL SERVICES FUNDED IN THE STATE'S ANNUAL OPERATING BUDGET.
- 28 (E) (1) AN ELIGIBLE STUDENT WHO IS INTERESTED IN SECURING THE
- 29 SERVICES OF AN ATTORNEY, AN ADVOCATE, OR A CONSULTANT UNDER THE
- 30 PROGRAM SHALL REGISTER WITH AND PROVIDE ANY INFORMATION REQUIRED BY
- 31 THE MARYLAND VOLUNTEER LAWYERS SERVICE.

1 2 3 4 5	(2) (I) AN ATTORNEY, AN ADVOCATE, OR A CONSULTANT WHO IS INCLUDED ON THE REFERRAL LIST MAINTAINED BY THE MARYLAND VOLUNTEER LAWYERS SERVICE MAY RECEIVE THE INDIVIDUAL'S CUSTOMARY RATE, UP TO \$200 PER HOUR, TO PROVIDE SERVICES TO THE ELIGIBLE STUDENT UNDER THE PROGRAM.
6 7 8	(II) ON QUARTERLY SUBMISSION OF PROOF OF SERVICES, THE MARYLAND VOLUNTEER LAWYERS SERVICE SHALL DIRECTLY PAY THE ATTORNEY, ADVOCATE, OR CONSULTANT ON BEHALF OF THE ELIGIBLE STUDENT.
9 10 11	(III) FUNDS RECEIVED BY AN ATTORNEY, AN ADVOCATE, OR A CONSULTANT UNDER THE PROGRAM DO NOT NEED TO BE REPAID TO THE PROGRAM UNLESS THE ELIGIBLE STUDENT IS THE PREVAILING PARTY IN A PROCEEDING AND FEES HAVE BEEN AWARDED TO THE ELIGIBLE STUDENT.
13 14	(3) (I) PROGRAM FUNDS SHALL BE ALLOCATED ON A FIRST-COME, FIRST-SERVED BASIS.
15 16	(II) AN ELIGIBLE STUDENT IS LIMITED TO A LIFETIME MAXIMUM OF \$20,000 OF SERVICES PROVIDED UNDER THE PROGRAM.
17 18	(F) (1) THE MARYLAND VOLUNTEER LAWYERS SERVICE SHALL COLLECT THE FOLLOWING DATA ON AN ANNUAL BASIS:
9	(I) TOTAL AMOUNT OF FUNDS DISBURSED FROM THE FUND;
20 21	(II) AMOUNT OF FUNDS DISBURSED DISAGGREGATED BY THE NUMBER OF:
22	1. ELIGIBLE STUDENTS SERVED;
23	2. Attorneys who provided services;
24	3. Advocates who provided services; and
25	4. Consultants who provided services; and
26 27	(III) THE AMOUNT OF MONEY RETURNED TO THE FUND DUE TO RECOUPMENT OF FEES.

(2) ON OR BEFORE OCTOBER 1, 2025, AND EACH OCTOBER 1

THEREAFTER, THE MARYLAND VOLUNTEER ATTORNEYS SERVICE SHALL COMPILE

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- 1 THE INFORMATION COLLECTED UNDER PARAGRAPH (1) OF THIS SUBSECTION AND
- 2 SUBMIT A REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1257 OF
- 3 THE STATE GOVERNMENT ARTICLE.
- 4 (G) THE MARYLAND VOLUNTEER LAWYERS SERVICE MAY ADOPT POLICIES 5 AND PROCEDURES TO CARRY OUT THIS SECTION.

## 6 Article - State Finance and Procurement

- 7 6–226.
- 8 (a) (2) (i) Notwithstanding any other provision of law, and unless 9 inconsistent with a federal law, grant agreement, or other federal requirement or with the
- 10 terms of a gift or settlement agreement, net interest on all State money allocated by the
- State Treasurer under this section to special funds or accounts, and otherwise entitled to
- 5 State Treasurer under this section to special runus of accounts, and otherwise entitled to
- 12 receive interest earnings, as accounted for by the Comptroller, shall accrue to the General
- 13 Fund of the State.
- 14 (ii) The provisions of subparagraph (i) of this paragraph do not apply
- 15 to the following funds:
- 16 189. the Teacher Retention and Development Fund; [and]
- 17 190. the Protecting Against Hate Crimes Grant Fund; AND
- 18 191. THE ACCESS TO ATTORNEYS, ADVOCATES, AND
- 19 CONSULTANTS FOR SPECIAL EDUCATION FUND.
- 20 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 21 October 1, 2024.