HOUSE BILL 1068

R2 5lr3225

HB 1070/24 – ENT & APP

AN ACT concerning

By: Delegates J. Long and Stewart

Introduced and read first time: February 5, 2025

Assigned to: Environment and Transportation and Appropriations

A BILL ENTITLED

(Maryland Toll Rate Reform Act of 2025)

2 Maryland Transportation Authority – Tolls – Collection and Use

FOR the purpose of establishing the Transportation Facilities Overage Account in the Transportation Trust Fund; requiring the Maryland Transportation Authority to fix, revise, charge, and collect fees, tolls, and other charges for the use of transportation facilities under its jurisdiction to maximize revenues above certain amounts and to distribute the additional revenues to the Transportation Facilities Overage Account for certain purposes; establishing certain standards under which the Authority is required to set certain toll rates; and generally relating to the collection and use of

- 12 BY repealing and reenacting, without amendments,
- 13 Article Transportation
- 14 Section 3–215(a), 3–216(a), and 4–312(a)(2) and (b)

revenue by the Maryland Transportation Authority.

- 15 Annotated Code of Maryland
- 16 (2020 Replacement Volume and 2024 Supplement)
- 17 BY repealing and reenacting, with amendments,
- 18 Article Transportation
- 19 Section 3–215(b), 3–216(c)(2)(i), and 4–312(c)
- 20 Annotated Code of Maryland
- 21 (2020 Replacement Volume and 2024 Supplement)
- 22 BY adding to

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- 23 Article Transportation
- 24 Section 3–216(d)(6) and 4–312(b–1)
- 25 Annotated Code of Maryland
- 26 (2020 Replacement Volume and 2024 Supplement)



SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 2 That the Laws of Maryland read as follows:

3 Article – Transportation

- 4 3–215.
- 5 (a) (1) For the purpose of paying the principal of and interest on consolidated 6 transportation bonds as they become due and payable, there is hereby levied and imposed 7 an annual tax that consists of the taxes specified in this section and, to the extent necessary 8 and except as otherwise provided in this subsection, that shall be used and applied 9 exclusively for that purpose.
- 10 (2) The required use and application of the tax under paragraph (1) of this 11 subsection is subject only to the prior use and application of one or all or any combination 12 of the taxes specified in this section to meet the debt service on all of the following bonds 13 while they are outstanding and unpaid and to the payment of which any part of those taxes 14 has been pledged:
- 15 (i) Bonds of prior issues; and
- 16 (ii) Bonds of any series of county transportation bonds issued under 17 Subtitle 3 of this title.
- 18 (b) The tax levied and imposed by this section consists of that part of the following 19 taxes that are retained to the credit of the Department after distributions to the political subdivisions:
- 21 (1) The motor fuel tax revenue distributed under §§ 2–1103(2), 2–1103(3), 22 and 2–1104(a)(3) of the Tax General Article;
- 23 (2) The motor fuel tax revenue attributable to the sales and use tax equivalent rate imposed under § 9–306 of the Tax General Article and distributed under § 2–1103(4) of the Tax General Article;
- 26 (3) The income tax revenue distributed under § 2–614 of the Tax General 27 Article;
- 28 (4) The excise tax imposed on vehicles by Part II of Title 13, Subtitle 8 of 29 this article;
- 30 (5) The sales and use tax revenues distributed under § 2–1302.1 of the Tax 31 General Article; [and]
- 32 (6) The transportation network company impact fee revenues allocated 33 under § 3–216(d)(5)(i)1 of this subtitle; **AND**

- 1 (7) THE TRANSPORTATION FACILITIES OVERAGE ACCOUNT 2 REVENUES ALLOCATED UNDER § 3–216(D)(6) OF THIS SUBTITLE.
- 3 3–216.
- 4 (a) There is a Transportation Trust Fund for the Department.
- 5 (c) (2) (i) The Gasoline and Motor Vehicle Revenue Account, the Driver
- 6 Education Account, the Motorcycle Safety Program Account, [and] the Transportation
- 7 Network Company Impact Fee Account, AND THE TRANSPORTATION FACILITIES
- 8 **OVERAGE ACCOUNT** shall be maintained in the Transportation Trust Fund.
- 9 (d) **(6)** The Department shall allocate the funds in the 10 Transportation Facilities Overage Account for the following
- 11 PURPOSES, IN THE MANNER THE DEPARTMENT DETERMINES APPROPRIATE:
- 12 (I) THE CONSTRUCTION AND MAINTENANCE OF STATE
- 13 HIGHWAYS THAT FEED VEHICULAR TRAFFIC TO A MARYLAND TRANSPORTATION
- 14 AUTHORITY TRANSPORTATION FACILITY; AND
- 15 (II) STATE HIGHWAY OR TRANSIT CONSTRUCTION OR
- 16 MAINTENANCE PROJECTS THAT:
- 17 1. Relieve traffic congestion at a Maryland
- 18 TRANSPORTATION AUTHORITY TRANSPORTATION FACILITY BY PROVIDING
- 19 ALTERNATIVE TRANSPORTATION OPTIONS FOR COMMUTERS AND CARGO; AND
- 20 2. Are located in the general vicinity of a
- 21 MARYLAND TRANSPORTATION AUTHORITY TRANSPORTATION FACILITY.
- 22 4–312.
- 23 (a) (2) As to all or any part of any transportation facilities project, the
- 24 Authority may:
- 25 (i) Fix, revise, charge, and collect rentals, rates, fees, tolls, and other
- 26 charges and revenues for its use or for its services; and
- 27 (ii) Contract with any person who desires its use for any purpose and
- 28 fix the terms, conditions, rentals, rates, fees, tolls, or other charges or revenues for this use.
- 29 (b) The rentals, rates, fees, tolls, and other charges and revenues designated as
- 30 security for any bonds issued under this subtitle shall be fixed and adjusted from time to
- 31 time, either with respect to a particular transportation facilities project or in respect of the
- 32 aggregate of the charges and revenues from other transportation facilities projects under

- 1 the control of the Authority, as may be specified by law or in any applicable resolution or
- 2 trust agreement, so as to provide funds that, together with any other available revenues,
- 3 are sufficient as long as the bonds are outstanding and unpaid to:
- 4 (1) Pay the costs of maintaining, repairing, and operating the transportation facilities project or projects financed in whole or in part by one or more series
- 6 of outstanding and unpaid bonds, to the extent that payment is not otherwise provided;
- 7 (2) Pay the principal of and the interest on these bonds as they become due 8 and payable;
- 9 (3) Create reasonable reserves that are anticipated will be needed for these 10 purposes; and
- 11 (4) Provide funds for paying the cost of replacements, renewals, and 12 improvements.
- 13 (B-1) (1) (I) IN THIS SUBSECTION THE FOLLOWING WORDS HAVE THE 14 MEANINGS INDICATED.
- 15 (II) "NEAR OPTIMAL TOLL RATE" MEANS A TOLL RATE THAT
 16 PROVIDES AT LEAST 95% OF THE MAXIMUM REVENUE POSSIBLE BASED ON A
 17 TRANSPORTATION FACILITIES PROJECT'S OPTIMAL TOLL RATE.
- 18 (III) "OPTIMAL TOLL RATE" MEANS A TOLL RATE FOR A 19 TRANSPORTATION FACILITIES PROJECT THAT MAXIMIZES REVENUE, AS 20 DETERMINED BY THE AUTHORITY.
- 21 (2) THERE IS A TRANSPORTATION FACILITIES OVERAGE ACCOUNT 22 IN THE TRANSPORTATION TRUST FUND.
- 23 (3) THE AUTHORITY SHALL:
- 24 (I) FIX, REVISE, CHARGE, AND COLLECT FEES, TOLLS, AND 25 OTHER CHARGES AT THE NEAR OPTIMAL TOLL RATE; AND
- 26 (II) DISTRIBUTE REVENUE COLLECTED ABOVE THE AMOUNTS
 27 REQUIRED UNDER SUBSECTION (B) OF THIS SECTION TO THE TRANSPORTATION
 28 FACILITIES OVERAGE ACCOUNT IN THE TRANSPORTATION TRUST FUND.
- 29 (4) (I) TO DETERMINE THE OPTIMAL TOLL RATE, THE AUTHORITY 30 SHALL CONSIDER:

$\frac{1}{2}$	1. MARKET FORCES, INCLUDING THE TYPES OF TRAFFIC THAT USE A PARTICULAR TRANSPORTATION FACILITY, THE ELASTICITY OF DEMAND,
3	AND THE AVAILABILITY OF ALTERNATE ROUTES; AND
4 5 6	2. ASSESSING VARYING TOLL RATES BASED ON THE TIME OF DAY, THE TIME OF YEAR, AND ANY ANTICIPATED WEEKEND AND HOLIDAY TRAVEL.
7	(II) THE AUTHORITY SHALL CONSIDER:
8 9 10 11	1. Offering discount rates for seniors, daily commuters, low-income State residents, Maryland E-ZPass holders, and State residents who live in the vicinity of the transportation facility; and
12 13	2. THE DISCOUNT RATES OFFERED IN DETERMINING THE NEAR OPTIMAL TOLL RATE.
14 15 16	(c) (1) Except as otherwise provided in this subsection, the rentals, rates, fees, tolls, and other charges and revenues are not subject to supervision or regulation by any instrumentality, agency, or unit of this State or any of its political subdivisions.
17 18 19	(2) This subtitle does not permit the exercise of any power or the undertaking of any activity that would conflict with the provisions and limitations of the federal Urban Mass Transportation Act of 1964.
20 21 22	(3) Tolls for the use of the bridge carrying the John F. Kennedy Memorial Highway over the Susquehanna River may not be less than the comparable tolls charged for the use of the Susquehanna River Bridge.
23 24 25 26 27	(4) Prior to fixing or revising tolls on any part of any transportation facilities project, the Authority shall provide, in accordance with § 2–1257 of the State Government Article, to the Senate Budget and Taxation Committee, Senate Finance Committee, House Appropriations Committee, and House Ways and Means Committee information on the proposed toll charges, including:
28	(i) The annual revenues generated by the toll charges;
29	(ii) The proposed use of the revenues; and
30	(iii) The proposed commuter discount rates.
31 32	(5) THE DEPARTMENT MAY USE ANY REVENUE DISTRIBUTED TO THE TRANSPORTATION FACILITIES OVERAGE ACCOUNT IN THE TRANSPORTATION

- 1 TRUST FUND UNDER SUBSECTION (B-1) OF THIS SECTION AS AUTHORIZED UNDER §
- 2 **3–216(D)(6)** OF THIS ARTICLE.
- 3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 4 October 1, 2025.