

115TH CONGRESS  
1ST SESSION

# H. RES. 128

Supporting respect for human rights and encouraging inclusive governance  
in Ethiopia.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 15, 2017

Mr. SMITH of New Jersey (for himself, Ms. BASS, Mr. COFFMAN, Ms. KELLY of Illinois, Mr. VEASEY, and Mr. ELLISON) submitted the following resolution; which was referred to the Committee on Foreign Affairs

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## RESOLUTION

Supporting respect for human rights and encouraging  
inclusive governance in Ethiopia.

Whereas the Federal Democratic Republic of Ethiopia has been an ally of the United States and a partner in the War on Terrorism, as well as a contributor to international peacekeeping;

Whereas the first pillar of the United States Strategy Toward Sub-Saharan Africa, announced in 2012, is to strengthen democratic institutions, and the Democracy, Human Rights, and Governance Strategy of the United States Agency for International Development states that “strong democratic institutions, respect for human rights, and participatory, accountable governance are crucial elements for improving people’s lives in a sustainable way”;

Whereas the third pillar of the United States Strategy Toward Sub-Saharan Africa is to advance peace and security, including supporting security sector reform;

Whereas democratic space in Ethiopia has steadily diminished since the general elections of 2005;

Whereas elections were held in 2015 in which the ruling Ethiopian People's Revolutionary Democratic Front party claimed 100 percent of parliamentary seats;

Whereas the 2016 Department of State Country Report on Human Rights Practices for Ethiopia cited serious human rights violations, including arbitrary arrests, killings, and torture committed by security forces, restrictions on freedom of expression and freedom of association, politically motivated trials, harassment, and intimidation of opposition members and journalists;

Whereas the Ethiopian Human Rights Council reported 102 deaths by April 2016 and Human Rights Watch subsequently reported that the Ethiopian security forces had killed between 500 and 800 peaceful protestors in the Oromia and Amhara regions by November 2016, and the number is likely higher;

Whereas state-sponsored violence against those exercising their rights to peaceful assembly, in Oromia and elsewhere in the country, and the abuse of laws to stifle journalistic freedoms stand in direct contrast to democratic principles and violate the constitution of Ethiopia;

Whereas since protests started in Oromia in 2015, the Ethiopian government has charged more than 150 students, opposition leaders, and activists at the Federal High Court under the 2009 Anti-Terrorism Proclamation (ATP) and repeatedly has abused such law to limit the

freedom of the press, silence independent journalists, and persecute members of the political opposition, including by—

(1) charging 20 university students in March 2016 under the criminal code for protesting in front of the United States Embassy in Addis Ababa, based only on a video of their protest and a list of demands;

(2) arresting Merera Gudina, Chairman of the Oromo Federalist Congress in December 2016 to be investigated under the ATP after he held meetings with European Union officials in Brussels;

(3) charging Yonatan Tesfaye Regassa, the former head of public relations for the opposition Semayawi Party (the Blue Party), with “planning, preparation, conspiracy, incitement and attempt” of a terrorist act, citing Facebook posts by Regassa about the protests as evidence; and

(4) arresting Getachew Shiferaw (the editor-in-chief of the online newspaper “Negere Ethiopia”), Fikadu Mirkana, (a news editor and reporter with the public “Oromia Radio and TV”), and blogger Zelalem Workagenehu (with an independent diaspora blog) under charges of conspiring to overthrow the government and supporting terrorism under the ATP;

Whereas, on April 25, 2016, the Federal High Court sentenced the former governor of the Gambella region, Okello Akway Ochalla, to nine years imprisonment, and the trial of Ochalla and his co-defendants was marred by violations of fair trial guarantees and included the use of witness testimonies in exchange for non-prosecution under the ATP;

Whereas in August 2015, eighteen Ethiopian Muslim leaders received prison sentences ranging from seven to 22 years in prison for peacefully protesting against government interference in the religious affairs of the Islamic community, some of whom were later pardoned;

Whereas criminal courts in Ethiopia are weak, overburdened, subject to political influence, accept the use of forced confessions, and allow detainees to be held for months without charge;

Whereas serious concerns have been raised regarding prison conditions in Ethiopia, including overcrowding, poor sanitation, lack of access to potable water, excessive use of solitary confinement, the use of rape and torture, withholding access to medical treatment, and denial of access to proper legal counsel or to visitors;

Whereas laws such as the 2009 Charities and Societies Proclamation have been used to restrict the operation of civil society organizations in Ethiopia, especially those investigating alleged violations of human rights by governmental authorities;

Whereas in June 2016, the Government of Ethiopia announced that it closed down more than 200 nongovernmental organizations within a nine-month period from 2015 to 2016 for failing to comply with the restrictive provisions of the 2009 Charities and Societies Proclamation;

Whereas the development strategy of the Government of Ethiopia has targeted the relocation of more than 1,500,000 people, including indigenous Anuaks in the Gambella region, from their ancestral lands for large-

scale land development under the “villagization” program;

Whereas the case of the “Zone 9 Bloggers”, whose arrest, detention, and trials on terrorism charges brought international attention to the restrictions on the freedom of the press in Ethiopia, is indicative of the coercive environment in which Ethiopian journalists operate;

Whereas, on October 9, 2016, the Government of Ethiopia imposed a far-reaching, six-month state of emergency that restricts a broad range of actions, including blocking mobile Internet access and social media communication, undermining freedoms of association, expression, and peaceful assembly, which led to the arrest of over 22,000 persons according to Ethiopian Government accounts, and codifying such tactics as arbitrary detention;

Whereas serious abuses have been and continue to be committed in the Somali regional state by federal and regional security forces, some of which may constitute war crimes and crimes against humanity;

Whereas there has been no credible independent investigation into any of the abuses mentioned herein and no indication that anyone has been held to account for these abuses; and

Whereas during President Barack Obama’s historic visit to Addis Ababa in July 2015, Prime Minister Hailemariam Desalegn expressed the commitment of his government to deepen the democratic process and work towards improving governance and respect for human rights, and noted the need to step up efforts to strengthen institutions: Now, therefore, be it

1        *Resolved*, That the House of Representatives—

1 (1) condemns—

2 (A) the killing of peaceful protesters and  
3 excessive use of force by Ethiopian security  
4 forces;

5 (B) the arrest and detention of journalists,  
6 students, activists, and political leaders who ex-  
7 ercise their constitutional rights to freedom of  
8 assembly and expression through peaceful pro-  
9 tests; and

10 (C) the abuse of the Anti-Terrorism Proc-  
11 lamation to stifle political and civil dissent and  
12 journalistic freedoms;

13 (2) urges protesters in Ethiopia to refrain from  
14 violence and to refrain from encouragement or ac-  
15 ceptance of violence in demonstrations;

16 (3) urges all armed factions to cease their con-  
17 flict with the Government of Ethiopia and engage in  
18 peaceful negotiations directly and through inter-  
19 national intermediaries;

20 (4) calls on the Government of Ethiopia to—

21 (A) lift the state of emergency;

22 (B) end the use of excessive force by secu-  
23 rity forces;

24 (C) conduct a full, credible, and trans-  
25 parent investigation into the killings and in-

1 stances of excessive use of force that took place  
2 as a result of protests in the Oromia and Am-  
3 hara regions and hold security forces account-  
4 able for wrongdoing through public proceedings;

5 (D) release dissidents, activists, and jour-  
6 nalists who have been imprisoned, including  
7 those arrested for reporting about the protests,  
8 for exercising constitutional rights;

9 (E) respect the right to freedom of peace-  
10 ful assembly and guarantee the freedom of the  
11 press and mass media, in keeping with Articles  
12 30 and 29 of the Ethiopian constitution;

13 (F) engage in open and transparent con-  
14 sultations with citizens regarding its develop-  
15 ment strategy, especially those strategies that  
16 could result in the displacement of people from  
17 their land;

18 (G) allow a rapporteur appointed by the  
19 United Nations to conduct an independent ex-  
20 amination of the state of human rights in Ethi-  
21 opia;

22 (H) address the grievances brought for-  
23 ward by representatives of registered opposition  
24 parties;

1 (I) hold accountable those responsible for  
2 killing, torturing, and detaining innocent civil-  
3 ians who exercised their constitutional rights;

4 (J) repeal proclamations that—

5 (i) can be used as a political tool to  
6 harass or prohibit funding for civil society  
7 organizations that investigate human  
8 rights violations, engage in peaceful polit-  
9 ical dissent, or advocate for greater polit-  
10 ical freedoms;

11 (ii) prohibit or otherwise limit those  
12 displaced from their land from seeking  
13 remedy or redress in courts, or do not pro-  
14 vide a transparent, accessible means to ac-  
15 cess justice for those so displaced;

16 (iii) allow for the arrest and detention  
17 of peaceful protesters and political oppo-  
18 nents who legally exercise their rights to  
19 freedom of expression and association; and

20 (iv) prohibit or otherwise limit peace-  
21 ful nonprofit operations in Ethiopia; and

22 (K) investigate the circumstances sur-  
23 rounding the September 3, 2016, shootings and  
24 fire at Qilinto Prison, the deaths of persons in  
25 attendance at the annual Irreecha festivities at



1 Lake Hora near Bishoftu on October 2, 2016,  
2 and the ongoing killings of civilians over several  
3 years in the Somali Regional State by federal  
4 and regional police, and publically release a re-  
5 port on such investigations in an expedient  
6 manner;

7 (5) calls on the Secretary of State to conduct  
8 a review of security assistance to Ethiopia in light  
9 of recent developments and to improve transparency  
10 with respect to the purposes of such assistance to  
11 the people of Ethiopia;

12 (6) calls on the Administrator of the United  
13 States Agency for International Development to im-  
14 mediately lead efforts to develop a comprehensive  
15 strategy to support improved democracy and govern-  
16 ance in Ethiopia;

17 (7) calls on the Secretary of State, in conjunc-  
18 tion with the Administrator of the United States  
19 Agency for International Development, to improve  
20 oversight and accountability of United States assist-  
21 ance to Ethiopia, pursuant to the expectations estab-  
22 lished in the United States Strategy Toward Sub-  
23 Saharan Africa;

24 (8) calls on the Secretary of State, in coopera-  
25 tion with the Secretary of the Treasury, to apply ap-

1       appropriate sanctions on foreign persons or entities re-  
2       sponsible for extrajudicial killings, torture, or other  
3       gross violations of internationally recognized human  
4       rights committed against any nationals in Ethiopia  
5       as provided for in the Global Magnitsky Human  
6       Rights Accountability Act; and

7               (9) stands by the people of Ethiopia and sup-  
8       ports their peaceful efforts to increase democratic  
9       space and to exercise the rights guaranteed by the  
10       Ethiopian constitution.

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