

## 115TH CONGRESS 2D SESSION

## S. 2779

To amend the Zimbabwe Democracy and Economic Recovery Act of 2001.

## IN THE SENATE OF THE UNITED STATES

APRIL 26, 2018

Mr. Flake (for himself and Mr. Coons) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

## A BILL

To amend the Zimbabwe Democracy and Economic Recovery Act of 2001.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Zimbabwe Democracy
- 5 and Economic Recovery Amendment Act of 2018".
- 6 SEC. 2. RECONSTRUCTION AND REBUILDING OF ZIM-
- 7 BABWE.
- 8 Section 2 of the Zimbabwe Democracy and Economic
- 9 Recovery Act of 2001 (Public Law 107–99; 22 U.S.C.
- 10 2151 note) is amended by striking "and restore the rule
- 11 of law" and inserting "restore the rule of law, reconstruct

1	and rebuild Zimbabwe, and come to terms with the past
2	through a process of genuine reconciliation in which past
3	human rights abuses are acknowledged and inquiries into
4	the disappearance of prominent human rights activists, in-
5	cluding Patrick Nabanyama, Itai Dzamara, and Pau
6	Chizuze, are ordered".
7	SEC. 3. FINDINGS.
8	Section 4(a) of the Zimbabwe Democracy and Eco-
9	nomic Recovery Act of 2001 is amended—
10	(1) in paragraph (1)—
11	(A) by striking "the costly deployment of
12	troops to the Democratic Republic of the
13	Congo" and inserting "private appropriation of
14	public assets"; and
15	(B) by striking "Development and" and in-
16	serting "Development, International Develop-
17	ment Association, and, until recently,"; and
18	(2) by adding at the end the following new
19	paragraph:
20	"(6) In October 2016, the Government of
21	Zimbabwe cleared its longstanding arrears with the
22	IMF.''.

1	SEC. 4. REMOVAL OF PROVISIONS RELATED TO MULTILAT-
2	ERAL DEBT RELIEF AND OTHER FINANCIAL
3	ASSISTANCE.
4	Section 4(b) of the Zimbabwe Democracy and Eco-
5	nomic Recovery Act of 2001 is amended—
6	(1) by striking "Recovery.—" and all that fol-
7	lows through "Upon receipt" and inserting "Recov-
8	ERY.—Upon receipt"; and
9	(2) by striking paragraph (2).
10	SEC. 5. ADDITIONAL CERTIFICATION REQUIREMENTS FOR
11	ASSISTANCE.
12	Section 4(d) of the Zimbabwe Democracy and Eco-
13	nomic Recovery Act of 2001 is amended—
14	(1) by amending paragraph (2) to read as fol-
15	lows:
16	"(2) Pre- and post-election conditions.—
17	The following pre- and post-election conditions are
18	met:
19	"(A) Establishment and public release,
20	without cost, in digital format, of a provisional
21	and final biometric voter registration roll that is
22	endorsed by all political parties represented in
23	the parliament of Zimbabwe and those parties
24	contesting the elections.
25	"(B) The Zimbabwe Electoral Commission
26	is permitted to entirely carry out the functions

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assigned to it in section 239 of Zimbabwe's 2013 constitution in an entirely independent manner, and the chairperson continues to meet with and consults regularly with representatives of political parties represented in the parliament of Zimbabwe and those parties contesting the elections.

"(C) Consistent with Zimbabwe's constitution, the Defense Forces of Zimbabwe are neither permitted to actively participate in campaigning for any candidate nor to intimidate voters, and must verifiably and credibly uphold their constitutionally mandated duty to respect the fundamental rights and freedoms of all persons and be non-partisan in character, and are not permitted to print, transfer, or control ballots or transmit the results of elections.

"(D) International observers, including from the United States, the African Union, the Southern African Development Community, the European Union, and others who apply are permitted to observe the entire electoral process prior to, on, and following voting day, including by monitoring polling stations and tabulation centers and are able to independently operate in a manner enabling them to access and analyze vote tallying tabulation and the transmission and content of voting results.

- "(E) Candidates are allowed free and full access to state media during the election period as defined in Zimbabwe's Electoral Act, and must afford time and coverage to all parties contesting the elections in an impartial manner, and candidates are able to campaign in an environment that is free from intimidation and violence.
- "(F) Civil society organizations are able to freely and independently carry out voter and civic education, and to monitor the entire electoral process, including by observing, recording, and transmitting public-posted or announced voting results, including at the ward, constituency, and all higher levels of the vote tallying process, including through the conduct of one or more sample based observation exercises.";
- (2) by redesignating paragraphs (3) and (5) as paragraphs (8) and (9), respectively;
- (3) by striking paragraph (4);
- 24 (4) by inserting after paragraph (2) the fol-25 lowing new paragraphs:

- 1 "(3) Presidential election.—Zimbabwe has 2 held an election that is widely accepted as free, fair, 3 and credible by independent international and do-4 mestic civil society monitors, and the president-elect 5 is free to assume the duties of the office.
  - "(4) UPDATING STATUTES.—Laws enacted prior to passage of Zimbabwe's new constitution in March 2013 that are inconsistent with the new constitution are amended or repealed so that they are consistent with the constitution, especially through the Electoral Amendments Bill and the repeal of the Public Order and Security Act, and the Access to Information and Protection of Privacy Act.
    - "(5) UPHOLDING THE CONSTITUTION.—All elements of the constitution are being implemented.
    - "(6) Economic reforms.—The Government of Zimbabwe has demonstrated a sustained commitment to reforming Zimbabwe's economy in ways that will promote economic growth, address unemployment and underdevelopment, and restore livelihoods.
    - "(7) Role of traditional leaders.—Traditional leaders of Zimbabwe observe section 281 of the Constitution and are not using humanitarian assistance provided by outside donor organizations or

1	countries in a politicized manner to intimidate or
2	pressure voters during the campaign period."; and
3	(5) in paragraph (8), as redesignated by para-
4	graph (2) of this subsection, by striking "consistent
5	with" and all that follows through "September
6	1998".
7	SEC. 6. REMOVAL OF AUTHORITY TO PAY LAND ACQUISI-
8	TION COSTS.
9	Section 5(a)(2) of the Zimbabwe Democracy and
10	Economic Recovery Act of 2001 is amended by striking
11	", including the payment of costs" and all that follows
12	through "thereto".
13	SEC. 7. INCLUSION OF AUSTRALIA AND THE UNITED KING-
14	DOM IN CONSULTATIONS ABOUT ZIMBABWE.
15	Section 6 of the Zimbabwe Democracy and Economic
16	Recovery Act of 2001 is amended by inserting "Australia,
17	and the United Kingdom" after "Canada,".
18	SEC. 8. SENSE OF CONGRESS ON ENFORCEMENT OF SADC
19	TRIBUNAL RULINGS.
20	It is the sense of Congress that the Government of
21	Zimbabwe and the Southern African Development Com-
22	munity (SADC) should enforce the SADC tribunal rulings

24 ployment, commercial, and human rights cases sur-

23 from 2007 to 2010, including 18 disputes involving em-

1	rounding dispossessed Zimbabwean commercial farmers
2	and agricultural companies.
3	SEC. 9. SENSE OF CONGRESS ON THE UNITED STATES
4	ZIMBABWE BILATERAL RELATIONSHIP.
5	It is the sense of Congress that the United States
6	Government is optimistic about the possibility for a
7	stronger bilateral relationship with Zimbabwe, including
8	in the areas of trade and investment, if—
9	(1) the Government of Zimbabwe takes con-
10	crete, tangible steps outlined in paragraphs (2)
11	through (6) of section 4(d) of the Zimbabwe Democ-
12	racy and Economic Recovery Act of 2001, as added
13	by section 5 of this Act; and
14	(2) takes concrete, tangible steps towards—
15	(A) good governance, including respect for
16	opposition, rule of law, and human rights; and
17	(B) economic reforms such as respect for
18	contracts and private property rights.

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