

#### 115TH CONGRESS 2D SESSION

## H. R. 4761

To address the challenges of providing public services to citizens of the Freely Associated States residing in the United States, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

January 10, 2018

Ms. Bordallo (for herself, Ms. Hanabusa, Ms. Gabbard, and Mr. Sablan) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Education and the Workforce, Natural Resources, Foreign Affairs, Oversight and Government Reform, Agriculture, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To address the challenges of providing public services to citizens of the Freely Associated States residing in the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Compact Impact Relief Act".

- 1 (b) Table of Contents for
- 2 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. FMAP adjustment for affected jurisdictions equivalent to Compact migrant expenditures.
  - Sec. 3. Payments relating to elementary and secondary education of citizens of Freely Associated States.
  - Sec. 4. Expansion of national service programs.
  - Sec. 5. Independent study and assessment of Compacts of Free Association.
  - Sec. 6. Census enumeration of Compact migrants in affected jurisdictions.
  - Sec. 7. Bureau of economic analysis data regarding affected jurisdictions and Freely Associated States.
  - Sec. 8. Native Hawaiian, other Pacific Islander, and Insular Areas health data.
  - Sec. 9. Local matching requirements for territories and affected jurisdictions.
  - Sec. 10. Local expenditures qualifying as in-kind contributions.
  - Sec. 11. Eligibility for Workforce Innovation and Opportunity Act programs.
  - Sec. 12. Amendments to Personal Responsibility and Work Opportunity Reconciliation Act.
- 3 SEC. 2. FMAP ADJUSTMENT FOR AFFECTED JURISDIC-
- 4 TIONS EQUIVALENT TO COMPACT MIGRANT
- 5 EXPENDITURES.
- 6 (a) Payment of Increased FMAP.—For calendar
- 7 quarters beginning on or after January 1 of the first year
- 8 beginning after the date of the enactment of this Act, the
- 9 Secretary of Health and Human Services shall increase
- 10 the FMAP for each affected jurisdiction (without regard
- 11 for any limitation otherwise specified in section 1905(b)
- 12 of such Act (42 U.S.C. 1396d(b))) by the number of per-
- 13 centage points estimated under subsection (d).
- 14 (b) Estimation of Amount of Compact Migrant
- 15 Expenditures.—For purposes of subsection (a), not
- 16 later than 90 days before the beginning of the calendar
- 17 quarter involved, the chief executive official of the affected
- 18 jurisdiction shall submit to the Secretary of the Interior

- 1 an estimation of the amount of Compact migrant expendi-
- 2 tures that will be made by such jurisdiction for such quar-
- 3 ter.
- 4 (c) Review by Secretary of the Interior.—Not
- 5 later than 60 days before the beginning of the calendar
- 6 quarter involved, the Secretary of the Interior shall review
- 7 the estimation submitted by the chief executive official
- 8 under subsection (b), make any appropriate adjustments,
- 9 and submit to the Secretary of Health and Human Serv-
- 10 ices a final estimated amount of Compact migrant expend-
- 11 itures for such quarter.
- 12 (d) Estimation and Notification by Secretary
- 13 OF HHS.—
- 14 (1) IN GENERAL.—The Secretary of Health and
- 15 Human Services shall estimate the number of per-
- centage points that the FMAP for each affected ju-
- 17 risdiction would need to be increased for a calendar
- quarter to result in an increase in the amount of
- total Federal payments to the affected jurisdiction
- 20 under title XIX of the Social Security Act for such
- 21 quarter that is equivalent to the final estimated
- amount of Compact migrant expenditures submitted
- under subsection (c) for such quarter.
- 24 (2) Continued application of Limita-
- 25 TION.—In no case may the increase in the FMAP

- estimated by the Secretary of Health and Human Services under paragraph (1) result in the payments to an affected jurisdiction under title XIX of the Social Security Act that exceed the limitations under subsections (f) and (g) of section 1108 of such Act (42 U.S.C. 1308).
  - (3) Notification.—Not later than 30 days before the beginning of the calendar quarter involved, the Secretary of Health and Human Services shall notify each such chief executive official of the increase in the FMAP estimated by the Secretary under this subsection for the affected jurisdiction involved.

## (e) RECONCILING AND PAYMENT ADJUSTMENTS.—

(1) Report by affected jurisdictions.—
For each calendar quarter in which an increase in the FMAP is made for an affected jurisdiction under subsection (d), the chief executive official for the jurisdiction shall submit to the Secretary of the Interior an accounting of the total amount of Compact migrant expenditures made by such jurisdiction for such quarter. Such accounting shall be submitted in such form and manner as the Secretary, in consultation with the Secretary of Health and Human Services, shall specify.

1 (2) Review by the interior.—The Secretary
2 of the Interior shall review each accounting sub3 mitted under paragraph (1) for accuracy, make any
4 appropriate adjustments, and submit a final ac5 counting of the amount of Compact migrant expend6 itures for such quarter for each affected jurisdiction
7 involved to the Secretary of Health and Human
8 Services.

# (3) Adjustment by hhs.—The Secretary of Health and Human Services shall—

(A) review whether the increase in the FMAP for each affected jurisdiction under subsection (a) for a calendar quarter involved resulted in an increase in Federal payments to the affected jurisdiction under title XIX of the Social Security Act for such quarter in an amount that is equivalent to the final accounting of the amount of Compact migrant expenditures submitted under paragraph (2) for such jurisdiction; and

(B) subject to the limitations under subsections (f) and (g) of section 1108 of such Act (42 U.S.C. 1308), shall make appropriate adjustments to the FMAP for the affected jurisdiction for future quarters to account for any

- 1 overpayment or underpayment occurring as a
- 2 result of the increase in such FMAP under this
- 3 section for the quarter involved for that juris-
- 4 diction.
- 5 (f) Limitation of FMAP to 100 Percent.—In no
- 6 case shall an increase in the FMAP applicable to an af-
- 7 fected jurisdiction under this section result in an FMAP
- 8 for that jurisdiction that exceeds 100 percent.
- 9 (g) Rule of Construction.—This section shall not
- 10 be construed as treating Compact migrant expenditures
- 11 as medical assistance under title XIX of the Social Secu-
- 12 rity Act.
- 13 (h) Definitions.—In this section:
- 14 (1) AFFECTED JURISDICTION.—The term "af-
- 15 fected jurisdiction" has the meaning given such term
- in section 104(e)(2) of the Compact of Free Associa-
- tion Amendments Act of 2003 (48 U.S.C.
- 18 1921c(e)(2)).
- 19 (2) Compact migrant expenditures.—(A)
- The term "Compact migrant expenditures" means,
- 21 for a calendar quarter with respect to an affected ju-
- risdiction, the amount of non-Federal funds ex-
- pended by such jurisdiction for items and services
- described in section 1905(a) of the Social Security
- 25 Act (42 U.S.C. 1396d(a)) for qualified non-

- 1 immigrants (as defined in section 104(e)(2) of the
- 2 Compact of Free Association Amendments Act of
- 3 2003 (48 U.S.C. 1921c(e)(2))) and related adminis-
- 4 trative costs.
- 5 (B) Such term includes payments made by an
- 6 affected jurisdiction to health care providers for
- 7 health care items and services provided to qualified
- 8 nonimmigrants described in subparagraph (A), if
- 9 such payment is not made under a State plan under
- title XIX of the Social Security Act, and such pay-
- ment is not made from any other source of Federal
- funds.
- 13 (3) FMAP.—The term "FMAP" means the
- 14 Federal medical assistance percentage, as defined in
- section 1905(b) of the Social Security Act (42
- 16 U.S.C. 1396d(b)), as determined without regard to
- this section.
- 18 (i) Conforming Amendment.—Section 1905(b) of
- 19 the Social Security Act (42 U.S.C. 1396d(b)) is amended
- 20 by inserting "subject to section 2 of the Compact Aid Re-
- 21 lief Act" after "83 per centum, (2)".

1	SEC. 3. PAYMENTS RELATING TO ELEMENTARY AND SEC-
2	ONDARY EDUCATION OF CITIZENS OF FREE-
3	LY ASSOCIATED STATES.
4	(a) Purpose.—Section 8001 of the Elementary and
5	Secondary Education Act of 1965 (20 U.S.C. 7701) is
6	amended—
7	(1) in paragraph (4), by striking "or";
8	(2) in paragraph (5), by striking the period at
9	the end and inserting "; or"; and
10	(3) by adding at the end the following:
11	"(6) educate alien children admitted to the
12	United States as citizens of one of the Freely Asso-
13	ciated States.".
14	(b) Payments for Eligible Federally Con-
15	NECTED CHILDREN.—Section 8003(a) of such Act (20
16	U.S.C. 7703(a)) is amended—
17	(1) in paragraph (1)—
18	(A) in subparagraph (F), by striking "or"
19	at the end;
20	(B) in subparagraph (G), by striking the
21	period at the end and inserting "; or"; and
22	(C) by adding at the end the following:
23	"(H) resided in the United States pursu-
24	ant to an admission into the United States as
25	a citizen of the Republic of the Marshall Is-

1 lands, the Federated States of Micronesia, or 2 the Republic of Palau."; and 3 (2) in paragraph (2), by adding at the end the 4 following: "(G) Multiply the number of children de-6 scribed in paragraph (1)(H) by a factor of 7 1.25.". 8 (c) Authorization of Additional Funds for ELIGIBLE FEDERALLY CONNECTED CHILDREN.—Section 10 8014 of such Act (20 U.S.C. 7714) is amended by adding at the end the following: 12 "(h) Additional Funding for Eligible Feder-ALLY CONNECTED CHILDREN.—For the purpose of making additional payments for federally connected children 14 15 described in section 8003(a)(1) under this title, there are authorized to be appropriated \$10,000,000 for fiscal year 16 2018 and for each succeeding fiscal year.". SEC. 4. EXPANSION OF NATIONAL SERVICE PROGRAMS. 18 19 (a) National and Community Service Pro-20 GRAMS.— 21 (1) Nonprofit capacity building.—Section 22 198S(a)(4) of the National and Community Service 23 Act of 1990 (42 U.S.C. 12653s(a)(4)) is amended 24 by striking "and the District of Columbia" and in-25 serting ", the District of Columbia, American

- 1 Samoa, Guam, the Northern Mariana Islands, Puer-
- 2 to Rico, and the Virgin Islands of the United
- 3 States".
- 4 (2) Compact migrant eligibility.—Section
- 5 137(a)(5) of the National and Community Service
- 6 Act of 1990 (42 U.S.C. 12591(a)(5)) is amended to
- 7 read as follows:
- 8 "(5) is a citizen or national of the United
- 9 States or lawful permanent resident alien of the
- 10 United States, or is a citizen of the Republic of the
- 11 Marshall Islands, the Federated States of Micro-
- nesia, or the Republic of Palau and admitted to the
- United States as a nonimmigrant under the terms of
- the applicable Compact of Free Association with the
- United States.".
- 16 (3) Effective date.—The amendments made
- by this subsection shall apply to any participant in
- a program under the National and Community Serv-
- 19 ice Act of 1990 (42 U.S.C. 12501 et seq.) selected
- after the date of enactment of this subsection.
- 21 (b) Youth Conservation Corps.—The Youth Con-
- 22 servation Corps Act of 1970 (16 U.S.C. 1701 et seq.) is
- 23 amended—
- 24 (1) in section 102(a) (16 U.S.C. 1702(a)), by
- 25 striking "trust territories" and inserting "citizens of

1	the Republic of the Marshall Islands, the Federated
2	States of Micronesia, or the Republic of Palau and
3	admitted to the United States as nonimmigrants
4	under the terms of the applicable Compact of Free
5	Association with the United States,"; and
6	(2) in section 104 (16 U.S.C. 1704)—
7	(A) in subsection (a), by striking "the
8	Trust Territory of the Pacific Islands,"; and
9	(B) in subsection (b), by striking ", or the
10	Trust Territory of the Pacific Islands" and in-
11	serting ", or citizens of the Republic of the
12	Marshall Islands, the Federated States of Mi-
13	cronesia, or the Republic of Palau and admitted
14	to the United States as nonimmigrants under
15	the terms of the applicable Compact of Free
16	Association with the United States".
17	SEC. 5. INDEPENDENT STUDY AND ASSESSMENT OF COM-
18	PACTS OF FREE ASSOCIATION.
19	(a) In General.—Not later than 180 days after the
20	date of the enactment of this Act, the Secretary of State
21	shall enter into an agreement with an eligible organization
22	described in subsection (b) to conduct an independent
23	study and assessment of the Compacts of Free Association
24	between the United States and the Freely Associated

States of the Republic of the Marshall Islands, the Fed-
erated States of Micronesia, and the Republic of Palau.
(b) Eligible Organization Described.—An eligi-
ble organization described in this subsection is—
(1) a federally funded research and development
center sponsored by a Federal agency;
(2) the Government Accountability Office; or
(3) an organization described in section 501(c)
of the Internal Revenue Code of 1986 and exempt
from taxation under section 501(a) of such Code.
(c) Matters To Be Included.—The study and as-
sessment required under subsection (a) shall include—
(1) an assessment of implementation of the
Compacts of Free Association by the United States,
including Compact impact funding to affected juris-
dictions (as such term is defined in section
104(e)(2)(A) of the Compact of Free Association
Amendments Act of 2003 (Public Law 108–188; 48
U.S.C. $1921c(e)(2)(A));$
(2) an assessment of the capabilities, expertise,
and shortfalls of effectively administering the Com-
pacts of Free Association and providing assistance
under such Compacts to affected jurisdictions as de-
fined in paragraph (1), including recommendations

on improvements to such capabilities and changes to

- processes or administrative reorganizations that may
  be necessary;
- 3 (3) an assessment of the management of trust 4 funds established for each of the Freely Associated 5 States and the United States financial contributions 6 to such trust funds;
  - (4) recommendations regarding renewal and future administration or cessation of such Compacts;
  - (5) an assessment of any outstanding claims by the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau to lands or territorial waters belonging to the United States, including Wake Island (Wake Atoll); and
  - (6) any other matters the Secretary of State or the eligible organization that enters into an agreement under this section determines to be appropriate and that do not duplicate unnecessarily the matters addressed in the study required by section 1259D of the National Defense Authorization Act for Fiscal Year 2018 (Public Law 115–91).

## (d) Report Required.—

(1) In General.—Not later than one year after the date on which the Secretary of State enters into an agreement with an eligible organization under this section, the eligible organization shall

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1	submit to the Secretary and the appropriate con-
2	gressional committees a report that includes—
3	(A) the study and assessment required
4	under subsection (a);
5	(B) the matters to be included required
6	under subsection (c); and
7	(C) any other matters the Secretary deter-
8	mines to be appropriate.
9	(2) FORM.—The report required under para-
10	graph (1) shall be submitted in unclassified form,
11	but may contain a classified annex if necessary.
12	(3) AVAILABILITY.—The Secretary shall publish
13	the unclassified portion of the report required under
14	paragraph (1) on a publicly accessible government
15	website.
16	(4) Appropriate congressional commit-
17	TEES.—In this subsection, the term "appropriate
18	congressional committees" means—
19	(A) the Committee on Foreign Affairs and
20	the Committee on Natural Resources of the
21	House of Representatives; and
22	(B) the Committee on Foreign Relations
23	and the Committee on Energy and Natural Re-
24	sources of the Senate.

- 1 (e) Obtaining Official Data.—The eligible orga-
- 2 nization that enters into an agreement under this section
- 3 may secure directly from any department or agency of the
- 4 United States information necessary to enable it to carry
- 5 out this section. Upon request of such eligible organiza-
- 6 tion, the head of that department or agency shall furnish
- 7 that information to the eligible organization.
- 8 SEC. 6. CENSUS ENUMERATION OF COMPACT MIGRANTS IN
- 9 AFFECTED JURISDICTIONS.
- 10 (a) DECENNIAL CENSUS.—Section 141 of title 13,
- 11 United States Code, is amended—
- 12 (1) by redesignating subsection (g) as sub-
- section (h); and
- 14 (2) by inserting after subsection (f) the fol-
- lowing:
- 16 "(g)(1) With respect to each decennial census of pop-
- 17 ulation conducted under subsection (a), the Secretary shall
- 18 conduct an enumeration of qualified nonimmigrants in
- 19 each affected jurisdiction.
- 20 "(2) For purposes of carrying out this subsection, the
- 21 terms 'affected jurisdiction' and 'qualified nonimmigrant'
- 22 have the meaning given those terms in section
- 23 104(e)(2)(A) and (B), respectively, of the Compact of
- 24 Free Association Amendments Act of 2003 (Public Law
- 25 108–188; 48 U.S.C. 1921c(e)(2)(A) and (B)).".

- 1 (b) Application.—An enumeration conducted pur-
- 2 suant to section 141(g) of title 13, United States Code,
- 3 as added by subsection (a), shall, for purposes of the year
- 4 to which the applicable decennial census applies, satisfy
- 5 the requirements of paragraph (4) of section 104(e) of the
- 6 Compact of Free Association Amendments Act of 2003
- 7 (Public Law 108–188; 48 U.S.C. 1921c(e)(4)). The pre-
- 8 ceding sentence shall not be construed to supersede, alter,
- 9 or otherwise affect the five-year requirement in subpara-
- 10 graph (A) of such paragraph.
- 11 SEC. 7. BUREAU OF ECONOMIC ANALYSIS DATA REGARD-
- 12 ING AFFECTED JURISDICTIONS AND FREELY
- 13 ASSOCIATED STATES.
- 14 (a) Assessment and Analysis.—The Director of
- 15 the Bureau of Economic Analysis of the Department of
- 16 Commerce shall conduct an annual assessment and anal-
- 17 ysis of the economies of the following:
- 18 (1) Affected juris-
- dictions (as such term is defined under section
- 20 104(e)(2)(A) of the Compact of Free Association
- Amendments Act of 2003 (48 U.S.C.
- 22 1921c(e)(2)(A)).
- 23 (2) Freely associated states.—The Repub-
- lic of the Marshall Islands, the Federated States of
- 25 Micronesia, and the Republic of Palau.

1	(b) Requirements.—In conducting the economic
2	assessment and analysis required by subsection (a), the
3	Director shall—
4	(1) consult with—
5	(A) the Secretary of the Interior;
6	(B) the Director of the Bureau of the Cen-
7	sus;
8	(C) the Commissioner of the Bureau of
9	Labor Statistics of the Department of Labor;
10	(D) other Federal agencies as the Director
11	considers appropriate; and
12	(E) local government agencies in the af-
13	fected jurisdictions described in subsection
14	(a)(1); and
15	(2) consider the following:
16	(A) The gross domestic product of each of
17	the affected jurisdictions and Freely Associated
18	States described in subsection (a).
19	(B) Remittance transfers from citizens of
20	the Freely Associated States described in sub-
21	section (a)(2), the recipient of which is located
22	in any country other than the United States.
23	(C) Government or similar public services
24	consumed by citizens of the Freely Associated

States described in subsection (a)(2) residing in the United States.

- (D) Refundable tax credits, tax deductions, or similar advantageous tax code provisions for low-income households, including the earned income tax credit under section 32 of the Internal Revenue Code of 1986 and the child tax credit under section 24 of the Internal Revenue Code of 1986 claimed by citizens of the Freely Associated States described in subsection (a)(2) in Federal tax returns filed in the United States.
- (E) Impact of citizens of the Freely Associated States described in subsection (a)(2) who are residing in the affected jurisdictions described in subsection (a)(1) on the local labor market, wages, and unemployment rate in such affected jurisdictions.
- (F) Foreign direct investment by industrial sectors, by country of investor, and by type of transaction.
- (G) Other contributing components of the economies of such affected jurisdictions and Freely Association States described in subsection (a) as the Director considers appropriate.

1	(c) Annual Report.—Not later than 1 year after
2	the date of the enactment of this Act and each year there-
3	after, the Director shall make available to the Congress
4	and the public on a government website an annual report
5	on the findings of the Director with respect to the eco-
6	nomic assessment and analysis conducted under this sec-
7	tion.
8	SEC. 8. NATIVE HAWAIIAN, OTHER PACIFIC ISLANDER, AND
9	INSULAR AREAS HEALTH DATA.
10	Part B of title III of the Public Health Service Act
11	(42 U.S.C. 243 et seq.) is amended by inserting after sec-
12	tion 317T the following:
13	"SEC. 317U. NATIVE HAWAIIAN, OTHER PACIFIC ISLANDER,
14	AND INSULAR AREAS HEALTH DATA.
15	"(a) Definitions.—In this section:
16	"(1) Native Hawahans and other pacific
17	ISLANDERS (NHOPI).—The term 'Native Hawaiians
18	and other Pacific Islanders' or 'NHOPI' means peo-
19	ple having origins in any of the original peoples of
20	Hawai'i, American Samoa, Guam, the Northern
21	Mariana Islands, the Republic of the Marshall Is-
22	lands, the Federated States of Micronesia, the Re-
23	public of Palau, or any other Pacific Island.
24	"(2) Community Group.—The term 'commu-
25	nity group' means a group of NHOPI who are orga-

- nized at the community level, and may include a church group, social service group, national advocacy organization, or cultural group.
- "(3) Nonprofit, nongovernmental organization.—The term 'nonprofit, nongovernmental organization' means a group of NHOPI with a demonstrated history of addressing NHOPI issues, including a NHOPI coalition.
  - "(4) Designated organization' means an entity established to represent NHOPI populations and which has statutory responsibilities to provide, or has community support for providing, health care.
  - "(5) GOVERNMENT REPRESENTATIVES.—The term 'government representatives' means representatives from Hawai'i, American Samoa, Guam, the Northern Mariana Islands, the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau.
  - "(6) INSULAR AREA.—The term 'Insular Area' means American Samoa, Guam, the Northern Mariana Islands, the Virgin Islands of the United States, the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau.

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"(b) National Strategy.—

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"(1) In General.—The Secretary, acting through the Director of the National Center for Health Statistics (referred to in this section as 'NCHS') of the Centers for Disease Control and Prevention, and other agencies within the Department of Health and Human Services as the Secretary determines appropriate, shall develop and implement an ongoing and sustainable national strategy for identifying and evaluating the health status and health care needs for each NHOPI population, by ethnicity or nationality, living in the continental United States, Hawai'i, American Samoa, Guam, the Northern Mariana Islands, the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau.

"(2) Consultation.—In developing and implementing a national strategy, as described in paragraph (1), not later than 180 days after the date of the enactment of the Compact Impact Relief Act, the Secretary—

"(A) shall consult with representatives of community groups, designated organizations, and nonprofit, nongovernmental organizations

1	and with government representatives of NHOPI
2	populations; and
3	"(B) may solicit the participation of rep-
4	resentatives from other Federal departments
5	and agencies.
6	"(c) Preliminary Health Survey.—
7	"(1) In General.—The Secretary, acting
8	through the Director of NCHS, shall conduct a pre-
9	liminary health survey in order to identify the major
10	areas and regions in the continental United States,
11	Hawai'i, American Samoa, Guam, the Northern
12	Mariana Islands, the Republic of the Marshall Is-
13	lands, the Federated States of Micronesia, and the
14	Republic of Palau in which NHOPI people reside.
15	"(2) Contents.—The health survey described
16	in paragraph (1) shall include health data and any
17	other data the Secretary determines to be—
18	"(A) useful in determining the health sta-
19	tus and health care needs for each NHOPI pop-
20	ulation, by ethnicity or nationality, to the great-
21	est extent practicable; or
22	"(B) required for developing or imple-
23	menting a national strategy.
24	"(3) Methodology.—Methodology for the
25	health survey described in paragraph (1), including

1	plans for designing questions, implementation, sam-
2	pling, and analysis, shall be developed in consulta-
3	tion with community groups, designated organiza-
4	tions, nonprofit, nongovernmental organizations, and
5	government representatives of NHOPI populations,
6	as determined by the Secretary.
7	"(4) Timeframe.—The survey required under
8	this subsection shall be completed not later than 18
9	months after the date of the enactment of the Com-
10	pact Impact Relief Act.
11	"(d) Progress Report.—Not later than 2 years
12	after the date of the enactment of the Compact Impact
13	Relief Act, the Secretary shall submit to the Congress a
14	progress report, which shall include the national strategy
15	described in subsection (b)(1), and make such report avail-
16	able on the public website of the Department of Health
17	and Human Services.
18	"(e) HMD STUDY AND REPORT.—
19	"(1) IN GENERAL.—The Secretary shall enter
20	into an agreement with the Health and Medicine Di-
21	vision of the National Academies of Sciences, Engi-
22	neering, and Medicine to conduct a study, with input
23	from stakeholders in Insular Areas, on the following:
24	"(A) The standards and definitions of
25	health care applied to health care systems in

1 Insular Areas and the appropriateness of such 2 standards and definitions.

- "(B) The status and performance of health care systems in Insular Areas, evaluated based upon standards and definitions, as the Secretary determines.
- "(C) The effectiveness of donor aid in addressing health care needs and priorities in Insular Areas.
- "(D) The progress toward implementation of recommendations of the Committee on Health Care Services in the United States—Associated Pacific Basin of the National Academy of Medicine, including recommendations that were set forth in the 1998 report, 'Pacific Partnerships for Health: Charting a New Course for the 21st Century', as applicable to all Insular Areas except the Virgin Islands of the United States.
- "(2) Report.—An agreement described in paragraph (1) shall require the Health and Medicine Division to submit to the Secretary and to the Congress, and make readily available on a public website, not later than 2 years after the date of the enactment of the Compact Impact Relief Act, a re-

- 1 port containing a description of the results of the
- 2 study conducted under paragraph (1), including the
- 3 conclusions and recommendations of the Health and
- 4 Medicine Division for each of the items described in
- 5 subparagraphs (A) through (D) of such paragraph.
- 6 "(f) AUTHORIZATION OF APPROPRIATIONS.—To
- 7 carry out this section, there are authorized to be appro-
- 8 priated such sums as may be necessary for fiscal years
- 9 2018 through 2022.".
- 10 SEC. 9. LOCAL MATCHING REQUIREMENTS FOR TERRI-
- 11 TORIES AND AFFECTED JURISDICTIONS.
- 12 (a) Expanded Waiver.—Section 501 of Public Law
- 13 95–134, approved October 15, 1977 (48 U.S.C. 1469a),
- 14 is amended as follows:
- 15 (1) In subsection (d), by striking "by law" in
- the last sentence.
- 17 (2) By adding after subsection (d) the fol-
- lowing:
- 19 "(e) Notwithstanding any other provision of law, in
- 20 the case of American Samoa, Guam, the Virgin Islands,
- 21 and the Northern Mariana Islands, any Federal depart-
- 22 ment or agency shall waive any requirement for local
- 23 matching funds (including in-kind contributions) required
- 24 to be provided by American Samoa, Guam, the Virgin Is-
- 25 lands, the Northern Mariana Islands, or an eligible non-

- 1 governmental recipient in the aforementioned United
- 2 States territories for any grant as follows:
- 3 "(1) For a grant requiring matching funds (in-
- 4 cluding in-kind contributions) of \$400,000 or less,
- 5 the entire matching requirement shall be waived.
- 6 "(2) For a grant requiring matching funds (in-
- 7 cluding in-kind contributions) of more than
- 8 \$400,000, \$400,000 of the matching requirement
- 9 shall be waived.
- "(3) For a grant requiring matching funds (in-
- cluding in-kind contributions) of \$600,000 or less to
- be paid by an affected jurisdiction as defined by sec-
- tion 104(e)(2) of the Compact of Free Association
- 14 Amendments Act of 2003 (48 U.S.C. 1921c(e)(2)),
- the entire matching requirement shall be waived for
- 16 unreimbursed impact expenses.
- 17 "(4) For a grant requiring matching funds (in-
- 18 cluding in-kind contributions) of more than
- \$600,000 to be paid by an affected jurisdiction as
- defined by section 104(e)(2) of the Compact of Free
- Association Amendments Act of 2003 (48 U.S.C.
- 1921c(e)(2), \$600,000 of the matching requirement
- shall be waived for unreimbursed impact expenses.".
- 24 (b) Conforming Amendment.—Section 601 of
- 25 Public Law 96–205, approved March 12, 1980 (48 U.S.C.

- 1469a note; 94 Stat. 90), is amended by striking "(d), and adding the following sentence" and all that follows through the final period and inserting "(d).". 3 SEC. 10. LOCAL EXPENDITURES QUALIFYING AS IN-KIND 5 CONTRIBUTIONS. 6 (a) In General.—Except as provided under subsection (c), local matching requirements required of an af-8 fected jurisdiction for Federal programs may be paid in cash or in-kind services provided by the affected jurisdic-10 tion pursuant to the following: 11 (1) Section 104 of the Compact of Free Asso-12 ciation between the Government of the United 13 States and the Government of the Republic of the 14 Marshall Islands, approved in the Compact of Free 15 Association Amendments Act of 2003 (Public Law 16 108–188; 117 Stat. 2781). 17 (2) Section 104 of the Compact of Free Asso-18 ciation between the Government of the United 19 States and the Government of the Federated States 20 of Micronesia, approved in the Compact of Free As-21 sociation Amendments Act of 2003 (Public Law 22 108–188; 117 Stat. 2781). 23
  - (3) The Compact of Free Association between the Government of the United States and the Government of the Republic of Palau, approved in the

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- 1 Palau Compact of Free Association Act (Public Law
- 2 99–658; 100 Stat. 3672).
- 3 (b) Determination of Amounts To Be Consid-
- 4 ERED IN-KIND CONTRIBUTIONS.—The Secretary of the
- 5 Interior shall determine the amounts that may be consid-
- 6 ered in-kind contributions for an affected jurisdiction
- 7 under this section based on a reasonable estimate of the
- 8 amount of impact expenditures for the Freely Associated
- 9 States divided by a reasonable estimate of the number of
- 10 citizens from the Freely Associated States residing in that
- 11 affected jurisdiction.
- 12 (c) Affected Jurisdictions.—The term "affected
- 13 jurisdiction" shall have the meaning given that term in
- 14 section 104(e) of Public Law 108-188 (117 Stat. 2739).
- 15 SEC. 11. ELIGIBILITY FOR WORKFORCE INNOVATION AND
- 16 **OPPORTUNITY ACT PROGRAMS.**
- 17 (a) Job Corps Centers.—Section 147(a) of the
- 18 Workforce Innovation and Opportunity Act (29 U.S.C.
- 19 3197(a)) is amended—
- 20 (1) in paragraph (1)(A), by inserting "or simi-
- 21 lar agency of an outlying area," after "local agen-
- 22 cy"; and
- 23 (2) in paragraph (2)(B)(i)(III), by inserting
- "(or outlying area)" after "State".

1	(b) Compact Migrant Eligibility.—Section
2	188(a)(5) of the Workforce Innovation and Opportunity
3	Act (29 U.S.C. 3248(a)(5)) is amended by inserting before
4	the period at the end the following: ", and citizens of the
5	Republic of the Marshall Islands, the Federated States of
6	Micronesia, or the Republic of Palau, who were admitted
7	to the United States as nonimmigrants under the terms
8	of the applicable Compact of Free Association with the
9	United States".
10	SEC. 12. AMENDMENTS TO PERSONAL RESPONSIBILITY
11	AND WORK OPPORTUNITY RECONCILIATION
12	ACT.
13	(a) SNAP ELIGIBILITY.—Section 402(a)(2) of the
14	Personal Responsibility and Work Opportunity Reconcili-
15	ation Act of 1996 (8 U.S.C. 1612(a)(2)) is amended by
16	adding at the end the following:
17	"(N) Exception for citizens of the
18	FREELY ASSOCIATED STATES RESIDING IN THE
19	UNITED STATES.—With respect to eligibility for
20	benefits for the specified Federal program de-
21	fined in paragraph (3)(B) section 401(a) and
22	paragraph (1) shall not apply—
23	"(i) to any citizen of the Republic of
24	the Marshall Islands, the Federated States
25	of Micronesia, or the Republic of Palau

1 who lawfully resides in one of the several 2 States or the District of Columbia as a 3 nonimmigrant under the terms of the ap-4 plicable Compact of Free Association with the United States; or 6 "(ii) at the request of the governors of 7 the Northern Mariana Islands, 8 American Samoa, Puerto Rico, or the Vir-9 gin Islands, to any citizen of the Republic 10 of the Marshall Islands, the Federated 11 States of Micronesia, or the Republic of 12 Palau who lawfully resides in the respec-13 tive United States territory as a non-14 immigrant under the terms of the applica-15 ble Compact of Free Association with the 16 United States.". 17 (b) TANF SSBG AND ELIGIBILITY.—Section 18 402(b)(2) of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1612(b)(2)) 19 20 is amended by adding at the end the following: "(G) Exception for citizens of the 21 22 FREELY ASSOCIATED STATES RESIDING IN THE 23 UNITED STATES.—With respect to eligibility for 24 benefits for the designated Federal program de-25 fined in subparagraphs (A) and (B) of para-

1	graph (3), section 401(a) and paragraph (1)
2	shall not apply—
3	"(i) to any citizen of the Republic of
4	the Marshall Islands, the Federated States
5	of Micronesia, or the Republic of Palau
6	who lawfully resides in one of the several
7	States or the District of Columbia as a
8	nonimmigrant under the terms of the ap-
9	plicable Compact of Free Association with
10	the United States; or
11	"(ii) at the request of the governors of
12	Guam, the Northern Mariana Islands,
13	American Samoa, Puerto Rico, or the Vir-
14	gin Islands, to any citizen of the Republic
15	of the Marshall Islands, the Federated
16	States of Micronesia, or the Republic of
17	Palau who lawfully resides in the respec-
18	tive United States territory as a non-
19	immigrant under the terms of the applica-
20	ble Compact of Free Association with the
21	United States.".
22	(c) Clarification on Amounts Provided to Af-
23	FECTED JURISDICTIONS.—
24	(1) Supplement, not supplant.—Any
25	amounts provided to an affected jurisdiction for ben-

1 efits to qualified nonimmigrants for the specified 2 Federal program defined in section 402(a)(3)(A) of 3 the Personal Responsibility and Work Opportunity U.S.C. 4 Reconciliation Act of 1996 (8 5 1612(a)(3)(A)), or for the designated Federal pro-6 gram defined in section 402(b)(3)(C) of such Act (8 U.S.C. 1612(b)(3)(C)), shall be used to supplement 7 8 and not supplant, other Federal, State, and local 9 funds, including under— 10 (A) the supplemental nutrition assistance 11 program as defined in section 3 of the Food 12 and Nutrition Act of 2008 (7 U.S.C. 2012); 13 (B) the program of block grants to States 14 for temporary assistance for needy families 15 under part A of title IV of the Social Security 16 Act (42 U.S.C. 601 et seq.); and 17 (C) the program of block grants to States 18 for social services under title XX of the Social 19 Security Act (42 U.S.C. 1397 et seq.). 20 Definitions.—In this subsection, terms "affected jurisdiction" and "qualified non-21 22 immigrant" have the meaning given such terms, re-23 spectively, in section 104(e)(2) of the Compact of 24 Free Association Amendments Act of 2003 (48) 25 U.S.C. 1921c(e)(2)).

1	(d) Clarification of Qualified Alien.—Section
2	431(b) of the Personal Responsibility and Work Oppor-
3	tunity Reconciliation Act of 1996 (8 U.S.C. 1641(b)) is
4	amended—
5	(1) in paragraph (6), by striking "; or" and in-
6	serting a comma;
7	(2) in paragraph (7), by striking the period at
8	the end and inserting ", or"; and
9	(3) by adding at the end the following:
10	"(8) an alien who is a citizen of the Republic
11	of the Marshall Islands, the Federated States of Mi-
12	cronesia, or the Republic of Palau and admitted to
13	the United States as a nonimmigrant under the
14	terms of the applicable Compact of Free Association
15	with the United States.".

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