

115TH CONGRESS 1ST SESSION

H. R. 1000

To establish the National Full Employment Trust Fund to create employment opportunities for the unemployed.

IN THE HOUSE OF REPRESENTATIVES

February 9, 2017

Mr. Conyers (for himself, Mr. Nadler, Ms. Kaptur, Ms. Wilson of Florida, Ms. Slaughter, Mr. Ellison, Ms. Schakowsky, Ms. Moore, Mr. Capuano, Mr. Grijalva, Mr. Pocan, Mr. McGovern, Ms. Norton, Mr. Veasey, Mr. Serrano, Ms. Clarke of New York, Mrs. Lawrence, Mr. Lewis of Georgia, Mr. Cummings, Mr. Danny K. Davis of Illinois, Ms. Eddie Bernice Johnson of Texas, Mr. Garamendi, Mr. Ryan of Ohio, Mr. Meeks, Ms. Judy Chu of California, Mr. Al Green of Texas, Mrs. Beatty, Mr. Nolan, and Mr. Raskin) introduced the following bill; which was referred to the Committee on Education and the Workforce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish the National Full Employment Trust Fund to create employment opportunities for the unemployed.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act shall be cited as the "Humphrey-Hawkins
- 3 21st Century Full Employment and Training Act of
- 4 2017" or the "Jobs for All Act".

5 SEC. 2. FINDINGS AND PURPOSE.

- 6 (a) FINDINGS.—Congress finds the following:
- 7 (1) The Full Employment and Balanced 8 Growth Act of 1978 established an interim 5-year 9 target of 3-percent unemployment for individuals 20 10 years of age and older, and 4 percent for individuals 11 age 16 and over within 5 years, with full employ-12 ment to be achieved "as soon as practicable" there-
 - (2) The Federal Government has previously established full employment as a national goal in national legislation, including the Employment Act of 1946 and the Full Employment and Balanced Growth Act of 1978.
 - (3) Pursuant to these Acts, the Congress declared it is the continuing policy and responsibility of the Federal Government to use all practicable means to create and maintain conditions which promote useful employment opportunities for all who seek them, including the self-employed. Pursuant to these Acts, the Congress declared and established as a national goal the fulfillment of the right to full op-

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- portunities for useful paid employment at fair rates of compensation of all individuals able, willing, and seeking to work.
 - (4) The Nation has suffered substantial unemployment and underemployment, and idleness of productive resources over prolonged periods of time, imposing numerous economic and social costs on the Nation.
 - (5) The Nation has been deprived of the full supply of goods and services, the full utilization of labor and capital resources, and the related increases in economic well-being that would occur under conditions of genuine full employment.
 - (6) The current output of goods and services is insufficient to meet pressing national priorities for infrastructure, transportation, energy, education, health care, child and elder care, and many other necessary public and human services.
 - (7) Unemployment and underemployment expose many workers and families to significant, social, psychological and physiological costs, including disruption of family life, the loss of individual dignity and self-respect, and the aggravation of physical and psychological illnesses.

- (8) Persisting unemployment and underemployment have devastating financial consequences, resulting in the loss of income and spending power for families, and interfering with their ability to save and accumulate assets for a secure family life and retirement. High levels of unemployment and inadequate consumer demand also contribute to poor conditions for retail businesses, manufacturers and many other firms to grow and prosper. In the real estate sector, the Congress finds that continuing high levels of unemployment contribute to foreclosures, evictions, and commercial vacancies, undermining the quality of neighborhood and community life, and hampering prospects for economic recovery and national prosperity.
 - (9) The historic promise of this earlier legislation has not been fully realized, and we re-declare and reaffirm our support for achieving a national goal of jobs for all at living wages.
 - (10) The United States has a duty under Articles 55 and 56 of the United Nations Charter to promote "full employment" and the "universal respect for, and observance of, human rights and fundamental freedoms for all without distinction as to race, sex, language, or religion". The human rights

- the United States has a duty to promote pursuant to this obligation are set forth in the Universal Declaration of Human Rights. Article 23 of the Universal Declaration states that "Everyone has the right to work" and to "just and favorable remuneration" that insures for his or her family "an existence worthy of human dignity, and supplemented, if necessary, by other means of social protection".
 - (11) The Congress has a strong interest in seeking the progressive reduction and elimination of job disparities among groups of workers who experience chronically higher rates of unemployment and underemployment.
 - (12) Even at the top of the business cycle, when national unemployment rates drop to the 4-percent to 5-percent range, job vacancy surveys show that the economy does not provide enough jobs to employ everyone who wants to work. Reliance on direct job creation to close the economy's job gap is especially important at such times, because it provides a means of creating additional jobs without adding significantly to inflationary pressures, a very difficult goal to achieve at the top of the business cycle via macroeconomic policy interventions.

- 1 (13) The Congress intends to maximize the cre-2 ation of private, public and nonprofit sector jobs 3 through improved use of general economic and struc-4 tural policies, including measures to encourage pri-5 vate sector investment and capital formation; an in-6 creased public investment in research and develop-7 ment, infrastructure, energy, education, public serv-8 ices and the environment, and other essential goods 9 and services.
- 10 (b) Purpose.—It is the purpose of the Humphrey-Hawkins 21st Century Full Employment and Training 12 Act of 2015 to fulfill the right to useful work at living wages for all persons seeking employment by establishing a Full Employment Trust Fund to fund and operate a 14 15 national program of public service employment and to provide additional labor market opportunities to complement 16 17 those offered by the existing private, public, and nonprofit 18 sectors.

19 SEC. 3. DEFINITIONS.

- In this Act the following definitions apply:
- 21 (1) Indian tribe.—The term "Indian tribe" 22 has the meaning given such term in section 102(17)
- of the Housing and Community Development Act
- 24 (42 U.S.C. 5302(17)).

1	(2) Secretary.—The term "Secretary" means
2	the Secretary of Labor.
3	(3) Small business.—The term "small busi-
4	ness" has the meaning given the term "small busi-
5	ness concern" under section 3 of the Small Business
6	Act (15 U.S.C. 632).
7	(4) State.—The term "State" has the mean-
8	ing given such term in section 102(2) of the Hous-
9	ing and Community Development Act (42 U.S.C
10	5302(2)).
11	(5) Trust Fund.—The term "Trust Fund" re-
12	fers to the Full Employment Trust Fund established
13	under section 4.
14	(6) Unit of general local government.—
15	The term "unit of general local government" has the
16	meaning given such term in section 102(1) of the
17	Housing and Community Development Act (42
18	U.S.C. 5302(1)).
19	(7) Urban county.—The term "urban coun-
20	ty" has the meaning given such term in section
21	102(6) of the Housing and Community Development

Act (42 U.S.C. 5302(6)).

1 SEC. 4. ESTABLISHMENT OF FULL EMPLOYMENT NATIONAL

TRUST FUND.
(a) In General.—The Secretary shall establish a
Full Employment National Trust Fund (in this Act re-
ferred to as the "Trust Fund") for the purposes of—
(1) providing funding for the Employment Op-
portunity Grants established in section 5; and
(2) issuing funds to the Secretary to fund pro-
grams under the Workforce Innovation and Oppor-
tunity Act of 2014 (29 U.S.C. 3101 et seq.).
(b) Financing the Trust Fund.—Subject to the
availability of appropriations for this purpose, the Sec-
retary of the Treasury shall annually make available to
the Secretary of Labor for deposit into the Trust Fund
an amount equal to the amount collected for that year
through the tax described in section 4475 of the Internal
Revenue Code of 1986, as added by section 8.
(e) Loans From the Federal Reserve Sys-
TEM.—
(1) In general.—If the amount available in
the Trust Fund for allocation under section 5 is in-
sufficient to prevent the national unemployment rate
from rising more than one full percentage point
above its previously attained level, the Board of Gov-
ernors of the Federal Reserve System shall lend

such additional amounts to the Trust Fund as are

- necessary to allow the Secretary of Labor to make such additional allocations under section 5 as are necessary to restore the national unemployment rate to its allowable 1-percent range of upward variation.
- (2) Repayment.—Amounts lent to the Trust 6 Fund by the Board of Governors of the Federal Re-7 serve System under paragraph (1) shall be repaid by 8 the Trust Fund over 10 years, with interest payable 9 at the same average rate the Federal Government 10 contracts to pay on 10-year bonds sold during the 11 period beginning 45 days prior to the date the loans 12 were made to the Trust Fund and ending 45 days 13 following such date.
- (d) Separate Trust Fund Accounts.—The Trust
 Fund shall consist of 2 separate accounts as follows:
 - (1) One account shall consist of 67 percent of the funds made available for deposit under subsection (b) and shall be for the Employment Opportunity Grants established in section 5.
 - (2) The other account shall consist of 33 percent of the funds made available for deposit under subsection (b) and shall be available to the Secretary to fund programs under the Workforce Innovation and Opportunity Act of 2014 (29 U.S.C. 3101 et seq.).

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1	(e) Web Site.—The Secretary shall establish an
2	Internet Web site to serve as an information clearinghouse
3	for job training and employment opportunities funded by
4	the Trust Fund.
5	(f) Training Stipend.—The Secretary shall pro-
6	mulgate regulations requiring entities that receive funds
7	under programs under the Workforce Innovation and Op-
8	portunity Act of 2014 (29 U.S.C. 3101 et seq.) that are
9	funded by the account described in subsection $(d)(2)$ to
10	establish training stipends for individuals who participate
11	in such programs.
12	(g) RESEARCH FACILITY.—The Secretary, through
13	studies conducted by the Department of Labor or through
14	independent studies, shall—
15	(1) review the effectiveness of job training and
16	job creation programs funded under this Act;
17	(2) disseminate information concerning best
18	practices for achieving the goals of the Act as well
19	as common difficulties encountered in that endeavor;
20	and
21	(3) acquire a better understanding of the true
22	net cost of the job training and job creation pro-
23	grams funded under this Act by documenting the in-

direct effects of those programs on the revenues re-

- 1 ceived and costs incurred by different levels of gov-
- 2 ernment.

3 SEC. 5. EMPLOYMENT OPPORTUNITY GRANTS.

- 4 (a) Grants.—Subject to the availability of funds in
- 5 the Trust Fund, the Secretary shall make grants to eligi-
- 6 ble entities for the purpose of creating employment oppor-
- 7 tunities for unemployed and underemployed individuals in
- 8 activities designed to address community needs and reduce
- 9 disparities in health, housing, education, job readiness,
- 10 and public infrastructure that have impeded these commu-
- 11 nities from realizing their full economic potential.
- 12 (b) ELIGIBLE ENTITIES.—Entities eligible to receive
- 13 grants under this section shall include States, Indian
- 14 tribes, units of general local government, elementary and
- 15 secondary educational institutions that derive their sup-
- 16 port entirely or primarily from public funds, educational
- 17 institutions that participate in the Federal Work-Study
- 18 Program, and not-for-profit organizations that qualify as
- 19 tax-exempt under section 501(c)(3), (5), (8), (9), (19), or
- 20 (26) of the Internal Revenue Code.
- 21 (c) USE OF FUNDS.—A recipient of a grant under
- 22 this section shall use the grant for the following purposes:
- 23 (1) Construction, re-construction, rehabilitation,
- and site improvements of residences or public facili-
- 25 ties, including improvements in the energy efficiency

- or environmental quality of such public facilities or residences.
 - (2) Provision of human services, including child care, health care, support services for individuals and families with special needs, education, afterschool and vacation programs for children, and recreational and cultural enrichment programs for persons of all ages.
 - (3) Programs that provide disadvantaged youth with opportunities for employment, education, leadership development, entrepreneurial skills development, and training.
 - (4) The repair, remodeling and beautification of schools, community centers, libraries and other community-based public facilities, and the augmentation of staffing for the services they provide.
 - (5) The restoration and revitalization of abandoned and vacant properties to alleviate blight in distressed and foreclosure-affected areas of a unit of general local government.
 - (6) The expansion of emergency food programs to reduce hunger and promote family stability.
 - (7) The augmentation of staffing in Head Start, child care, and other early childhood education programs to promote school readiness, early

- literacy, life-long learning, and family involvement in
 their children's education.
 - (8) The renovation and enhancement of maintenance of parks, playgrounds, and other public spaces.
 - (9) Supplemental labor for existing federally or State-funded infrastructure projects.
 - (10) Supplemental labor for existing federally or State-funded projects aimed at expanding access to broadband or wireless Internet service.
 - (11) The implementation of environmental initiatives designed to conserve natural resources, remediate environmental damage, reverse climate change, and achieve environmental sustainability.
 - (12) The enhancement of emergency preparedness for natural and other community disasters and of post-emergency assistance for the victims of disasters.
 - (13) The expansion of work-study opportunities for secondary and post-secondary students, and the creation of "bridge employment" opportunities for recent graduates who have been unable to find work in the occupations for which they have trained.

1	(14) Other activities that address public needs
2	and which can be implemented as quickly as the ac-
3	tivities described in paragraphs (1) through (11).
4	(d) Consultation Required.—Each grant recipi-
5	ent shall consult with community leaders, including labor
6	organizations, nonprofit community-based organizations,
7	local government officials, and local residents to—
8	(1) assess the needs of the community served
9	by the grant recipient;
10	(2) determine sectors of the local economy that
11	are in need of employees;
12	(3) make recommendations for new employment
13	opportunities in the areas described in subsection
14	(e); and
15	(4) assess the effectiveness of job placements
16	made under this Act.
17	(e) Conditions.—As a condition of receiving a grant
18	under this section, a grant recipient shall—
19	(1) agree to comply with the nondiscrimination
20	policy set forth under section 109 of the Housing
21	and Community Development Act of 1974 (42
22	U.S.C. 5309);
23	(2) with respect to the funds allocated for each
24	project funded under the grant—

1	(A) allocate not less than 80 percent for
2	wages, benefits, and support services, including
3	child care services, for individuals, supervisory
4	and management personnel, employed on such
5	project; and
6	(B) allocate the remaining funds to defray
7	the nonlabor costs of the project, including nec-
8	essary capital goods, supplies, materials, rental
9	payments, transportation costs, and other simi-
10	lar expenses;
11	(3) use revenue generated by a project funded
12	under the grant (whether in the form of fees paid
13	for services provided by the project, reimbursements
14	for expenses incurred in undertaking the project, or
15	income from the sale of goods or services produced
16	by the project) in excess of the costs of the project
17	to—
18	(A) supplement the project budget; or
19	(B) support other projects funded by the
20	grant in conformity with the purposes of this
21	Act and subject to the same rules and require-
22	ments that apply to other such projects;
23	(4) ensure that employment on any project
24	funded under the grant is carried out in accordance
25	with subsection (c);

1	(5) institute an outreach program with commu-
2	nity organizations and service providers in low-in-
3	come communities to provide information about
4	placements funded under the grant to individuals
5	suited to perform community infrastructure work;
6	and
7	(6) ensure that not less than 35 percent of indi-
8	viduals employed under the grant are individuals de-
9	scribed in paragraph (4)(B) of subsection (f).
10	(f) Employment Described.—Employment funded
11	under this section shall meet the following specifications:
12	(1) Any employer that employs an individual
13	whose employment is funded under the grant shall—
14	(A) continue to employ such individual for
15	not less than 12 months, subject to the individ-
16	ual's satisfactory performance of the reasonable
17	requirements of the individual's employment;
18	(B) if such an individual desires full-time
19	employment, employ such individual for not less
20	than 35 hours per week and not more than 40
21	hours, and if such an individual desires part-
22	time work, employ such individual for a mutu-

ally agreed number of hours per week that is

less than 35 hours per week;

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- 1 (C) comply with responsible contractor 2 standards, as determined by the relevant official 3 in the unit of local general government;
 - (D) provide compensation to such individual on a per hour basis equal to the compensation provided to public sector employees who perform similar work in the community where such individual is employed or, if no public sector employees perform such similar work, provide compensation to such individual that is comparable to the compensation provided to private-sector employees who perform similar work in the community where such individual is employed;
 - (E) if such employment is in construction, provide compensation to any laborer or mechanic employed under the grant at rates not less than those prevailing on similar construction in the locality as determined by the Secretary in accordance with subchapter IV of chapter 31 of title 40, United States Code; and
 - (F) offer assistance to such individual in applying for social benefits for which such individual or the members of such individual's family may be eligible.

1	(2) No individual whose employment is funded
2	under the grant may work for an employer at which
3	a collective bargaining agreement is in effect cov-
4	ering the same or similar work, unless—
5	(A) the consent of the union at such em-
6	ployer is obtained; and
7	(B) negotiations have taken place between
8	such union and the employer as to the terms
9	and conditions of such employment.
10	(3)(A) An employer may not employ an indi-
11	vidual for a position funded under this Act, if—
12	(i) employing such individual will result in
13	the layoff or partial displacement (such as a re-
14	duction in hours, wages, or employee benefits)
15	of an existing employee of the employer; or
16	(ii) such individual will perform the same
17	or substantially similar work that had pre-
18	viously been performed by an employee of the
19	employer who—
20	(I) has been laid off or partially dis-
21	placed (as such term is described in sub-
22	clause (I)); and
23	(II) has not been offered by the em-
24	ployer, to be restored to the position the

- employee had immediately prior to being laid off or partially displaced.
 - (B) For the purposes of this paragraph, a position shall be considered to have been eliminated by an employer if the position has remained unfilled and the unit or organization has not sought to fill such position for at least a period of one month.
 - (C) An individual may not be hired for a position funded under this Act in a manner that infringes upon the promotional opportunities of an existing employee (as of the date of such hiring) of an employer receiving funds under this Act.
 - (4) An individual seeking employment in a job funded under this Act shall have their eligibility for such employment certified by the State employment service in the State where the job is located. To be certified as eligible for such employment, the individual shall satisfy at least one of the following conditions as of the date the individual is hired to fill a job funded under this Act:
 - (A) The individual is receiving unemployment insurance benefits.
 - (B) The individual is unemployed, is a member of a targeted group as defined by section 51(d) of the Internal Revenue Code of

1	1986, and has been seeking employment, with
2	the assistance of the State employment service
3	for not less than 30 days prior to the date or
4	which the individual is so hired.
5	(C) The individual is unemployed and has
6	been seeking employment, with the assistance of
7	the State employment service, for not less than
8	60 days prior to the date the individual is so
9	hired.
10	(D) The individual has been employed
11	part-time while seeking full-time employment
12	with the assistance of the State employment
13	service for not less than 13 weeks prior to the
14	date the individual is so hired.
15	(5) An individual employed in a job funded
16	under this Act shall—
17	(A) notwithstanding the individual's em-
18	ployment in a job funded under this Act, be
19	registered with the appropriate State employ-
20	ment service as available for and seeking work
21	(B) respond appropriately, as a person
22	available for and seeking employment, to refer-
23	rals by the State employment service concerning

available jobs;

1	(C) apply for suitable jobs for which the
2	individual has been referred by the State em-
3	ployment service: and

(D) accept a suitable job if such job is offered to the individual.

For purposes of subparagraphs (C) and (D), the term "suitable job" means a job that a newly unemployed individual receiving unemployment insurance benefits would be required to accept in order to avoid forfeiting the individual's eligibility for continued receipt of unemployment insurance benefits under the laws of the State in which the individual is employed in a job funded under this Act. An individual employed under this Act shall be granted time off with pay to comply with subparagraph (C). An individual who fails to comply with the requirements set forth in subparagraphs (C) and (D) without good cause shall be subject to disqualification for employment in a job funded under this act for a period not to exceed 13 weeks, after which time the individual's eligibility shall be restored provided they have satisfied the eligibility requirements set forth in paragraph 4. Any such disqualification must be effected in accord with the laws, regulations and procedures that govern an individual's disqualification from con-

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- tinued receipt of Unemployment Insurance benefits in the State, except that no wages paid or owing to the individual for work already performed can be forfeited as a result of such proceeding.
 - (6) An individual employed in a job funded under this Act who terminates that employment in order to accept other employment, and who subsequently is terminated from that other employment without fault on the individual's part, shall be eligible for immediate reemployment in a job funded under this Act.
 - (7) In hiring individuals for positions funded under this Act, or using funds under this Act to continue to provide employee compensation for existing employees, an employer shall comply with all applicable Federal, State, and local laws, personnel policies and regulations, and collective bargaining agreements, as if such individual was hired, or such employee compensation were provided, without assistance under this Act.
 - (8) An individual hired for a position funded under this Act shall—
- 23 (A) be considered an employee of the em-24 ployer, by which such individual was hired; and

1	(B) receive the same employee compensa-
2	tion, have the same rights and responsibilities
3	and job classifications, and be subject to the
4	same job standards, employer policies, and col-
5	lective bargaining agreements as if such indi-
6	vidual were hired without assistance under this
7	Act.
8	(g) Award of Grants.—
9	(1) Selection criteria.—In selecting a
10	project to receive funding for employing the individ-
11	uals described in subsection (f)(4), a grant recipient
12	shall consider—
13	(A) the input of all participants in a pro-
14	posed project, including labor organizations
15	community organizations, and employers;
16	(B) the needs of the community intended
17	to benefit from such project;
18	(C) the long-term goals and short-term ob-
19	jectives to address such needs; and
20	(D) any recommendations for programs
21	and activities developed to meet such needs.
22	(2) Priority given to certain projects.—
23	A grant recipient under this section shall give pri-
24	ority to projects that—

1	(A) serve areas with the greatest level of
2	economic need, determined for each such area
3	by—
4	(i) the unemployment rate;
5	(ii) the rate of poverty;
6	(iii) the number of census tracts with
7	concentrated poverty;
8	(iv) the lowest median income;
9	(v) the percentage of vacant and
10	abandoned properties;
11	(vi) the percentage of home fore-
12	closures; and
13	(vii) the indicators of poor resident
14	health, including high rates of chronic dis-
15	ease, infant mortality, and life expectancy;
16	(B) integrate education and job skills
17	training, including basic skills instruction and
18	secondary education services;
19	(C) coordinate to the maximum extent fea-
20	sible with pre-apprenticeship and apprenticeship
21	programs; and
22	(D) provide jobs in sectors where job
23	growth is most likely, as determined by the Sec-
24	retary, and in which career advancement oppor-
25	tunities exist to maximize long-term, sustain-

- able employment for individuals after employment funded under this Act ends.
- 3 (h) Allocation of Grants.—The total amount of
- 4 grant funding awarded under this section for a fiscal year
- 5 shall not exceed 90 percent of the funds available in the
- 6 account described in section 4(d)(1) for such year. The
- 7 Secretary shall develop criteria for the allocation of these
- 8 funds. These criteria shall ensure, to the extent reasonably
- 9 possible, that—
- 10 (1) the number of jobs created with those funds
- in each community will be proportionate to the level
- of unemployment, involuntary part-time employment,
- and non-labor-force participation by persons who
- want and are available to accept jobs in each com-
- munity, and
- 16 (2) the type of jobs created with those funds in
- each community will be designed to match the quali-
- fications of unemployed and under-employed job-
- seekers in those communities, taking into consider-
- ation available training opportunities.
- 21 If the total number of jobs created in a particular commu-
- 22 nity under this Act falls short of the number needed to
- 23 provide jobs for substantially all job seekers, the Secretary
- 24 of Labor shall have the authority to establish and admin-
- 25 ister its own job creation projects in the community.

(i) Reports.—

- (1) Reports by Grant Recipients.—Not later than 90 days after the last day of each fiscal year in which assistance under this section is furnished, a recipient of a grant under this section shall submit to the Secretary a report containing the following:
 - (A) A description of the progress made in accomplishing the objectives of this chapter.
 - (B) A summary of the use of the grant during the preceding fiscal year.
 - (C) For units of general local government, a listing of each entity receiving funds and the amount of such grants, as well as a brief summary of the projects funded for each such unit, the extent of financial participation by other public or private entities, and the impact on employment and economic activity of such projects during the previous fiscal year.
 - (D) For States, a listing of each unit of general local government receiving funds and the amount of such grants, as well as a brief summary of the projects funded for each such unit, the extent of financial participation by other public or private entities, and the impact

1	on employment and economic activity of such
2	projects during the previous fiscal year.
3	(E) The amount of money received and ex-
4	pended during the fiscal year.
5	(F) The number of individuals assisted
6	under the grant whose household income is low-
7	income, very low-income, or extremely low-in-
8	come (as such terms are used for purposes of
9	the Housing Act of 1937 and the regulations
10	thereunder (42 U.S.C. 1437 et seq.)).
11	(G) The amount expended on administra-
12	tive costs during the fiscal year.
13	(2) Report to congress.—At least once
14	every 6 months, the Secretary shall submit to Con-
15	gress a report on the use of grants awarded under
16	this section and any progress in job creation.
17	(j) Establishment of Arbitration Proce-
18	DURE.—
19	(1) In General.—Each grant recipient under
20	this section shall agree to the arbitration procedure
21	described in this subsection to resolve disputes de-
22	scribed in subsections (k) and (l).
23	(2) Written Grievances.—
24	(A) In general.—If an employee (or an
25	employee representative) wishes to use the arbi-

tration procedure described in this subsection, such party shall file a written grievance within the time period required under subsection (k) or (l), as applicable, simultaneously with the chief executive officer of a unit or State involved in the dispute and the Secretary.

(B) IN-PERSON MEETING.—Not later than 10 days after the date of the filing of the grievance, the chief executive officer (or the designee of the chief executive officer) shall have an inperson meeting with the party to resolve the grievance.

(3) Arbitration.—

- (A) Submission.—If the grievance is not resolved within the time period described in paragraph (2)(B), a party, by written notice to the other party involved, may submit such grievance to binding arbitration before a qualified arbitrator who is jointly selected and independent of the parties.
- (B) APPOINTMENT BY SECRETARY.—If the parties cannot agree on an arbitrator within 5 days of submitting the grievance to binding arbitration under subparagraph (A), one of the parties may submit a request to the Secretary

to appoint a qualified and independent arbitrator. The Secretary shall appoint a qualified and independent arbitrator within 15 days after receiving the request.

(C) Hearing.—Unless the parties mutually agree otherwise, the arbitrator shall conduct a hearing on the grievance and issue a decision not later than 30 days after the date such arbitrator is selected or appointed.

(D) Costs.—

- (i) In general.—Except as provided in clause (ii), the cost of an arbitration proceeding shall be divided evenly between the parties to the arbitration.
- (ii) EXCEPTION.—If a grieving party prevails under an arbitration proceeding, the recipient of a grant under this section shall pay the cost of such proceeding, including attorneys' fees.
- 20 (k) DISPUTES CONCERNING THE ALLOTMENT OF
 21 FUNDS.—In a case where a unit of general local govern22 ment that is an entitlement community or a State has im23 properly requested funds for services or functions to be
 24 provided by a community-based organization that are cus25 tomarily provided by the unit or, in the case of a State,

- 1 by a unit located in the non-entitlement area of the State
- 2 where services or functions will be provided by the organi-
- 3 zation, an employee or employee representative of the unit
- 4 or State may file a grievance under subsection (j) not later
- 5 than 15 days after public notice of an intent to submit
- 6 an application under this section is published. Upon re-
- 7 ceiving a copy of the grievance, the Secretary shall with-
- 8 hold the funds subject to such grievance, unless and until
- 9 the grievance is resolved under subsection (j), by the par-
- 10 ties or an arbitrator in favor of providing such funding.

11 (l) All Other Disputes.—

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(1) IN GENERAL.—In the case of a dispute not covered under subsection (k) concerning compliance with the requirements of this section by a recipient of a grant under this section, an employee or employee representative of the unit or State may file a grievance under subsection (k) not later than 90 days after the dispute arises. In such cases, an arbitrator may award such remedies as are necessary to make the grieving party whole, including the reinstatement of a displaced employee or the payment of back wages, and may submit recommendations to the Secretary to ensure further compliance with the requirements of this title, including recommendations to suspend or terminate funding, or to require

1	the repayment of funds received under this title dur-
2	ing any period of noncompliance.
3	(2) Existing grievance procedures.—A
4	party to a dispute described in paragraph (1) may
5	use the existing grievance procedure of a recipient of
6	a grant under this section, or the arbitration proce-
7	dure described in this subsection, to resolve such dis-
8	pute.
9	(m) Party Defined.—For purposes of subsections
10	(j), (k), and (l), the term "party" means the employee and
11	the recipient of a grant under this section, involved in a
12	dispute described in subsection (k) or (l).
13	(n) Whistleblower Hotline; Enforcement by
14	THE SECRETARY.—
15	(1) Whistleblower hotline.—The Sec-
16	retary shall post on a publicly accessible Internet
17	Web site of the Department of Labor the contact in-
18	formation for reporting noncompliance with this title
19	by a State, unit of general local government, com-
20	munity-based organization, or individual receiving
21	funding under this title.
22	(2) Enforcement by the secretary.—
23	(A) IN GENERAL.—If the Secretary re-
24	ceives a complaint alleging noncompliance with

this title, the Secretary may conduct an inves-

1	tigation and after notice and an opportunity for
2	a hearing, may order such remedies as the Sec-
3	retary determines appropriate, including—
4	(i) withholding further funds under
5	this title to a noncompliant entity;
6	(ii) requiring the entity to make an
7	injured party whole; or
8	(iii) requiring the entity to repay to
9	the Secretary any funds received under
10	this title during any period of noncompli-
11	ance.
12	(B) RECOMMENDATION BY AN ARBI-
13	TRATOR.—A remedy described in subparagraph
14	(A) may also be ordered by the Secretary upon
15	recommendation by an arbitrator appointed or
16	selected under this section.
17	SEC. 6. NATIONAL EMPLOYMENT CONFERENCE.
18	(a) In General.—Using funds described in section
19	4(d)(2), the Secretary shall convene a national employ-
20	ment conference not later than 1 year after the date of
21	enactment of this Act, and annually thereafter.
22	(b) Subject.—The subject of the conference shall be
23	the role of this Act in addressing all aspects of the prob-
24	lems of unemployment, the sharing of best practices in ad-

1	dressing those problems, and the discussion of problems
2	in the administration of this Act.
3	SEC. 7. INCLUSION OF MINORITY-SERVING, COMMUNITY-
4	BASED ORGANIZATIONS IN STATE AND
5	LOCAL WORKFORCE DEVELOPMENT BOARDS.
6	(a) State Boards.—Section 101(b)(1)(C) of the
7	Workforce Innovation and Opportunity Act (29 U.S.C.
8	3111(b)(1)(C)) is amended—
9	(1) by striking "and" at the end of subclause
10	(II);
11	(2) by inserting "and" at the end of subclause
12	(III); and
13	(3) by adding at the end the following:
14	"(IV) are not less than 25 per-
15	cent of the chief executive officers of
16	minority-serving, community-based or-
17	ganizations;".
18	(b) Local Boards.—Section 107(b)(2)(C) of such
19	Act (29 U.S.C. 3122(b)(2)(A)) is amended by adding at
20	the end the following:
21	"(iv) shall include not less than 25
22	percent of the chief executive officers of
23	minority-serving, community-based organi-
24	zations;".

1	(c) Effective Date.—The amendments made by
2	this section shall take effect as if enacted as part of the
3	Workforce Innovation and Opportunity Act (29 U.S.C.
4	3101 et seq.).
5	SEC. 8. TAX ON SECURITIES TRANSACTIONS.
6	(a) In General.—Chapter 36 of the Internal Rev-
7	enue Code of 1986 is amended by inserting after sub-
8	chapter B the following new subchapter:
9	"Subchapter C—Tax on Securities
10	Transactions
11	"SEC. 4475. TAX ON TRADING TRANSACTIONS.
12	"(a) Imposition of Tax.—There is hereby imposed
13	a tax on the transfer of ownership in each covered trans-
14	action with respect to any security.
15	"(b) RATE OF TAX.—The tax imposed under sub-
16	section (a) with respect to any covered transaction shall
17	be the applicable percentage of the specified base amount
18	with respect to such covered transaction. The applicable
19	percentage shall be—
20	"(1) 0.2 percent in the case of a security de-
21	scribed in subparagraph (A) or (B) of subsection
22	(e)(1),
23	"(2) 0.06 percent in the case of a security de-
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"(3) 0.2 percent in the case of a security de-1 2 scribed in subparagraph (D) of subsection (e)(1) if 3 the underlying assets on which the rights and obliga-4 tions created by the security are based consist of 5 other securities described in subparagraph (A) or 6 (B) of subsection (e)(1), "(4) 0.2 percent in the case of a security de-7 8 scribed in subparagraph (F) of subsection (e)(1) if 9 the index on which the rights and obligations created 10 by the security are based is an index referencing the 11 values of securities described in subparagraph (A) or 12 (B) of subsection (e)(1)(A), and 13 "(5) 0.06 percent in the case of any security 14 described in subparagraph (D), (E), or (F) of sub-15 section (e)(1) (other than a security described in 16 paragraph (3) or (4)). "(c) Specified Base Amount.—For purposes of 17 this section, the term 'specified base amount' means— 18 19 "(1) except as provided in paragraph (2), the 20 fair market value of the security (determined as of 21 the time of the covered transaction), and 22 "(2) in the case of any payment described in 23 subsection (h), the amount of such payment. "(d) COVERED TRANSACTION.—For purposes of this 24 section, the term 'covered transaction' means—

1	"(1) except as provided in paragraph (2), any
2	purchase if—
3	"(A) such purchase occurs or is cleared on
4	a facility located in the United States, or
5	"(B) the purchaser or seller is a United
6	States person, and
7	"(2) any transaction with respect to a security
8	described in subparagraph (D), (E), or (F) of sub-
9	section (e)(1), if—
10	"(A) such security is traded or cleared on
11	a facility located in the United States, or
12	"(B) any party with rights under such se-
13	curity is a United States person.
14	"(e) Security and Other Definitions.—For pur-
15	poses of this section—
16	"(1) In General.—The term 'security'
17	means—
18	"(A) any share of stock in a corporation,
19	"(B) any partnership or beneficial owner-
20	ship interest in a partnership or trust,
21	"(C) any note, bond, debenture, or other
22	evidence of indebtedness, other than a State or
23	local bond the interest of which is excluded
24	from gross income under section 103(a),

1	"(D) any evidence of an interest in, or a
2	derivative financial instrument with respect to,
3	any security or securities described in subpara-
4	graph (A), (B), or (C),
5	"(E) any derivative financial instrument
6	with respect to any currency or commodity in-
7	cluding notional principal contracts, and
8	"(F) any other derivative financial instru-
9	ment any payment with respect to which is cal-
10	culated by reference to any specified index.
11	"(2) Derivative financial instrument.—
12	The term 'derivative financial instrument' includes
13	any option, forward contract, futures contract, no-
14	tional principal contract, or any similar financial in-
15	strument.
16	"(3) Specified index.—The term 'specified
17	index' means any one or more of any combination
18	of—
19	"(A) a fixed rate, price, or amount, or
20	"(B) a variable rate, price, or amount,
21	which is based on any current objectively deter-
22	minable information which is not within the
23	control of any of the parties to the contract or
24	instrument and is not unique to any of the par-
25	ties' circumstances.

1	"(4) Treatment of exchanges.—
2	"(A) IN GENERAL.—An exchange shall be
3	treated as the sale of the property transferred
4	and a purchase of the property received by each
5	party to the exchange.
6	"(B) CERTAIN DEEMED EXCHANGES.—In
7	the case of a distribution treated as an ex-
8	change for stock under section 302 or 331, the
9	corporation making such distribution shall be
10	treated as having purchased such stock for pur-
11	poses of this section.
12	"(f) Exceptions.—
13	"(1) Exception for initial issues.—No tax
14	shall be imposed under subsection (a) on any cov-
15	ered transaction with respect to the initial issuance
16	of any security described in subparagraph (A), (B)
17	or (C) of subsection (e)(1).
18	"(2) Exception for certain traded short-
19	TERM INDEBTEDNESS.—A note, bond, debenture, or
20	other evidence of indebtedness which—
21	"(A) is traded on a trading facility located
22	in the United States, and
23	"(B) has a fixed maturity of not more
24	than 60 days, shall not be treated as described
25	in subsection (e)(1)(C).

1	"(3) Exception for securities lending ar-
2	RANGEMENTS.—No tax shall be imposed under sub-
3	section (a) on any covered transaction with respect
4	to which gain or loss is not recognized by reason of
5	section 1058.
6	"(4) Exception for interests in mutual
7	FUNDS.—No tax shall be imposed under subsection
8	(a) with respect to the purchase or sale of any inter-
9	est in a regulated investment company (as defined in
10	section 851).
11	"(g) By Whom Paid.—
12	"(1) IN GENERAL.—The tax imposed by this
13	section shall be paid by—
14	"(A) in the case of a transaction which oc-
15	curs or is cleared on a facility located in the
16	United States, such facility, and
17	"(B) in the case of a purchase not de-
18	scribed in subparagraph (A) which is executed
19	by a broker (as defined in section $6045(e)(1)$).
20	the broker.
21	"(2) Special rules for direct, etc.
22	TRANSACTIONS.—In the case of any transaction to
23	which paragraph (1) does not apply, the tax imposed
24	by this section shall be paid by—

1	"(A) in the case of a transaction described
2	in subsection (d)(1)—
3	"(i) the purchaser if the purchaser is
4	a United States person, and
5	"(ii) the seller if the purchaser is not
6	a United States person, and
7	"(B) in the case of a transaction described
8	in subsection (d)(2)—
9	"(i) the payor if the payor is a United
10	States person, and
11	"(ii) the payee if the payor is not a
12	United States person.
13	"(h) Certain Payments Treated as Separate
14	Transactions.—Except as otherwise provided by the
15	Secretary, any payment with respect to a security de-
16	scribed in subparagraph (D), (E), or (F) of subsection
17	(e)(1) shall be treated as a separate transaction for pur-
18	poses of this section, including—
19	"(1) any net initial payment, net final or termi-
20	nating payment, or net periodical payment with re-
21	spect to a notional principal contract (or similar fi-
22	nancial instrument),
23	"(2) any payment with respect to any forward
24	contract (or similar financial instrument), and

- 1 "(3) any premium paid with respect to any op-
- 2 tion (or similar financial instrument).
- 3 "(i) Administration.—The Secretary shall carry
- 4 out this section in consultation with the Securities and Ex-
- 5 change Commission and the Commodity Futures Trading
- 6 Commission.
- 7 "(j) Guidance; Regulations.—The Secretary
- 8 shall—
- 9 "(1) provide guidance regarding such informa-
- tion reporting concerning covered transactions as the
- 11 Secretary deems appropriate, including reporting by
- the payor of the tax in cases where the payor is not
- the purchaser, and
- 14 "(2) prescribe such regulations as are necessary
- or appropriate to prevent avoidance of the purposes
- of this section, including the use of non-United
- 17 States persons in such transactions.
- 18 "(k) Whistleblowers.—See section 7623 for pro-
- 19 visions relating to whistleblowers.".
- 20 (b) Penalty for Failure To Include Covered
- 21 Transaction Information With Return.—Part I of
- 22 subchapter B of chapter 68 of the Internal Revenue Code
- 23 of 1986 is amended by inserting after section 6707A the
- 24 following new section:

1	"SEC. 6707B. PENALTY FOR FAILURE TO INCLUDE COV
2	ERED TRANSACTION INFORMATION WITH RE-
3	TURN.
4	"(a) Imposition of Penalty.—Any person who
5	fails to include on any return or statement any informa-
6	tion with respect to a covered transaction which is re-
7	quired pursuant to section 4475(j)(1) to be included with
8	such return or statement shall pay a penalty in the
9	amount determined under subsection (b).
10	"(b) Amount of Penalty.—Except as otherwise
11	provided in this subsection, the amount of the penalty
12	under subsection (a) with respect to any covered trans-
13	action shall be determined by the Secretary.
14	"(c) COVERED TRANSACTION.—For purposes of this
15	section, the term 'covered transaction' has the meaning
16	given such term by section 4475(d).
17	"(d) Authority To Rescind Penalty.—
18	"(1) In General.—The Commissioner of In-
19	ternal Revenue may rescind all or any portion of any
20	penalty imposed by this section with respect to any
21	violation if rescinding the penalty would promote
22	compliance with the requirements of this title and
23	effective tax administration.
24	"(2) NO JUDICIAL APPEAL.—Notwithstanding
2.5	any other provision of law any determination under

1	this subsection may not be reviewed in any judicial
2	proceeding.
3	"(3) Records.—If a penalty is rescinded under
4	paragraph (1), the Commissioner shall place in the
5	file in the Office of the Commissioner the opinion of
6	the Commissioner with respect to the determination,
7	including—
8	"(A) a statement of the facts and cir-
9	cumstances relating to the violation,
10	"(B) the reasons for the rescission, and
11	"(C) the amount of the penalty rescinded.
12	"(e) Coordination With Other Penalties.—The
13	penalty imposed by this section shall be in addition to any
14	other penalty imposed by this title.".
15	(c) CLERICAL AMENDMENTS.—
16	(1) The table of sections for part I of sub-
17	chapter B of chapter 68 of such Code is amended
18	by inserting after the item relating to section 6707A
19	the following new item:
	"Sec. 6707B. Penalty for failure to include covered transaction information with return.".
20	(2) The table of subchapters for chapter 36 of
21	the Internal Revenue Code of 1986 is amended by
22	inserting after the item relating to subchapter B the
23	following new item:

"SUBCHAPTER C. TAX ON TRADING TRANSACTIONS".

1	(d) Effective Date.—The amendments made by
2	this section shall apply to transactions occurring more
3	than 180 days after the date of the enactment of this Act.
4	SEC. 9. SUSPENSION BASED ON FINDING OF INFLATION
5	DURING PERIOD OF LOW UNEMPLOYMENT.
6	(a) Determination on Inflation.—Whenever the
7	conditions specified in subsection (k) are satisfied, the
8	Secretary shall make a determination as to whether there
9	is good cause to believe that—
10	(1) job creation funded under this Act con-
11	stitutes a significant contributing factor to the ele-
12	vation of the rate of inflation above the level set
13	forth in subsection (k); and
14	(2) a reduction in the number of persons em-
15	ployed in jobs funded under this Act is necessary to
16	restore the rate of inflation to a level below that set
17	forth in subsection (k).
18	(b) Suspension of Hiring.—If the Secretary deter-
19	mines that such good cause exists, the Secretary shall
20	issue an interim order temporarily—
21	(1) suspending new hiring of persons described
22	in subsections $(f)(4)(A)$ and $(f)(4)(D)$ of section 5
23	for jobs funded under this Act; and
24	(2) freezing the hourly wage rates paid for jobs
25	funded under this Act

- 1 (c) Publication of Suspension Order.—At least
- 2 7 days before the effective date of the interim order de-
- 3 scribed in subsection (b), the Secretary shall cause a copy
- 4 of the order to be sent by email to all applicants for and
- 5 recipients of Employment Opportunity Grants under sec-
- 6 tion 5 and published in the Federal Register along with
- 7 a notice requesting public comment thereon. The comment
- 8 period announced in this notice shall last for 30 days from
- 9 the day the notice is published. The Secretary shall also
- 10 announce the publication of the interim order and invite
- 11 public comment thereon in a press conference called ex-
- 12 pressly for that purpose and to which representatives of
- 13 the national news media have been invited.
- 14 (d) No Review Required.—The Office of Manage-
- 15 ment and Budget shall not be required to review the order
- 16 described in subsection (b) and no impact statement or
- 17 analysis of the order's effect shall be required under any
- 18 other statute.
- 19 (e) REVOCATION OR CONFIRMATION OF ORDER.—
- 20 After the 30-day comment period described in subsection
- 21 (c) has expired and the Secretary has considered the com-
- 22 ments received relating to the interim order for a period
- 23 not to exceed 15 additional days, the Secretary shall—
- 24 (1) either revoke the interim order or confirm
- 25 it with or without changes;

- 1 (2) cause all applicants for and recipients of 2 Employment Opportunity Grants under section 5 to 3 be notified of such confirmation or revocation in the 4 manner described in subsection (c)(1); and
- 5 (3) publish a notice in the Federal Register an-6 nouncing such confirmation or revocation along with 7 a statement summarizing the views submitted by the 8 public during the comment period and setting forth 9 in reasonable detail the evidence, reasoning, and ar-10 guments relied upon and rejected in deciding wheth-11 er to revoke the interim order or confirm it with or 12 without changes.
- 13 (f) Continuance of Authority.—If the interim 14 order is confirmed, either with or without changes, the 15 Secretary shall have the authority to transfer funds from 16 the account described in subsection (d)(1) of section 4 to 17 the account described in subsection (d)(2) of section 4 to 18 the extent necessary to provide additional training oppor-19 tunities for persons whose employment in jobs funded 20 under this Act has been temporarily suspended.
- 21 (g) WAIVER.—Any person who would be eligible for 22 employment in a job funded under this Act but for the 23 order described in subsections (b) and (e) shall be afforded 24 the opportunity to apply for a waiver of the order's appli-25 cation to them on the grounds that it would cause them

- 1 or their family to suffer undue hardship. The Secretary
- 2 shall establish procedures and rules insuring that such
- 3 waiver applications are considered and decided in an expe-
- 4 ditious manner.
- 5 (h) No Early Termination, Suspension in Hir-
- 6 ING, OR REDUCTION IN WAGES.—No person employed in
- 7 a job funded under this Act shall have their employment
- 8 prematurely terminated to achieve the purposes of this
- 9 section. Hiring for jobs funded under this Act of persons
- 10 described in subsections (f)(4)(B) and (f)(4)(C) of section
- 11 5 may not be suspended to achieve the purposes of this
- 12 section. The hourly wages paid for jobs funded under this
- 13 Act may not be reduced to achieve the purposes of this
- 14 section.
- 15 (i) WAIVER OF APPLICABILITY.—The Secretary shall
- 16 have the authority to waive the applicability of the order
- 17 described in sections (b) and (e) to recipients of Employ-
- 18 ment Opportunity Grants to the extent necessary to pre-
- 19 vent layoffs by the grant recipient of persons already em-
- 20 ployed by them in jobs funded under this Act.
- 21 (j) Duration of Order.—The order described in
- 22 subsections (b) and (e) shall remain in effect only as long
- 23 as the conditions specified in subsection (k) are satisfied.

- 1 (k) Inflationary Trigger.—The Secretary's au-2 thority to act under this section shall arise only when both 3 of the following conditions are jointly satisfied:
- (1) The seasonally adjusted unemployment rate for the civilian labor force of the United States, as reported by the United States Bureau of Labor Statistics in its most recent Employment Situation News Release, is less than 4.0 percent.
 - (2) The seasonally adjusted consumer price index for all urban consumers in the United States, as reported by the United States Bureau of Labor Statistics in its most recent Consumer Price Index News Release, is more than 3 percent above its level during the same period one year earlier.

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