

116TH CONGRESS H.R. 6114

To amend chapter 37 of title 18, United States Code, to authorize appropriate disclosure of classified information, to appropriately limit the scope of the offense of disclosing classified information, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 5, 2020

Mr. Khanna introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend chapter 37 of title 18, United States Code, to authorize appropriate disclosure of classified information, to appropriately limit the scope of the offense of disclosing classified information, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Espionage Act Reform
- 5 Act of 2020".

1	SEC. 2. DISCLOSURE OF CLASSIFIED INFORMATION RE-
2	LATED TO SIGNALS INTELLIGENCE.
3	(a) Authority To Disclose Information.—Sec-
4	tion 798(c) of title 18, United States Code, is amended
5	by striking "furnishing," and all that follows and inserting
6	the following: "furnishing of information to—
7	"(1) any Member of the Senate or the House
8	of Representatives;
9	"(2) a Federal court, in accordance with such
10	procedures as the court may establish;
11	"(3) the inspector general of an element of the
12	intelligence community (as defined in section 3 of
13	the National Security Act of 1947 (50 U.S.C.
14	3003)), including the Inspector General of the Intel-
15	ligence Community;
16	"(4) the Chairman or a member of the Privacy
17	and Civil Liberties Oversight Board or any employee
18	of the Board designated by the Board, in accordance
19	with such procedures as the Board may establish;
20	"(5) the Chairman or a commissioner of the
21	Federal Trade Commission or any employee of the
22	Commission designated by the Commission, in ac-
23	cordance with such procedures as the Commission
24	may establish;
25	"(6) the Chairman or a commissioner of the
26	Federal Communications Commission or any em-

1	ployee of the Commission designated by the Com-
2	mission, in accordance with such procedures as the
3	Commission may establish; or
4	"(7) any other person or entity authorized to
5	receive disclosures containing classified information
6	pursuant to any applicable law, regulation, or execu-
7	tive order regarding the protection of whistle-
8	blowers.".
9	(b) Authorized Persons.—Section 798(b) of title
10	18, United States Code, is amended—
11	(1) in the matter preceding the first undesig-
12	nated paragraph, by striking "this section—" and
13	inserting "this section:";
14	(2) by striking "The term 'classified informa-
15	tion' means information which, at the time of a vio-
16	lation of this section, is," and inserting the fol-
17	lowing:
18	"(1) The term 'classified information'—
19	"(A) means information which, at the time
20	of a violation of this section, is known to the
21	person violating this section to be,";
22	(3) in paragraph (1), as so designated—
23	(A) by inserting "and" after "distribu-
24	tion;"; and
25	(B) by adding at the end the following:

1	"(B) does not include any information that
2	is specifically designated as 'Unclassified' under
3	any Executive Order, Act of Congress, or action
4	by a committee of Congress in accordance with
5	the rules of its House of Congress.";
6	(4) by striking "The terms 'code,' 'cipher,' and
7	'cryptographic system' include" and inserting the
8	following:
9	"(2) The terms 'code', 'cipher', and 'cryp-
10	tographic system' include";
11	(5) in paragraph (2), as so designated, by strik-
12	ing "communications;" and inserting "communica-
13	tions.";
14	(6) by striking "The term foreign" and insert-
15	ing the following:
16	"(5) The term 'foreign';
17	(7) in paragraph (5), as so designated, by strik-
18	ing "United States;" and inserting "United States.";
19	(8) by striking "The term 'communication" and
20	inserting the following:
21	"(3) The term 'communication';
22	(9) in paragraph (3), as so designated, by strik-
23	ing "recipients;" and inserting "recipients.";

1	(10) by transferring paragraph (3), as so des-
2	ignated, to appear after paragraph (2), as so des-
3	ignated; and
4	(11) by striking "The term 'unauthorized" and
5	all that follows through "for the United States." and
6	inserting the following:
7	"(6) The term 'unauthorized person' means any
8	person who, or agency which, is not authorized to re-
9	ceive information of the categories set forth in sub-
10	section (a) of this section by—
11	"(A) the President;
12	"(B) the head of a department or agency
13	of the United States Government which is ex-
14	pressly designated by the President to engage
15	in communication intelligence activities for the
16	United States; or
17	"(C) an Act of Congress.".
18	(c) Scope of Prohibition.—Section 798 of title 18,
19	United States Code, is amended—
20	(1) in subsection (a), in the matter preceding
21	paragraph (1)—
22	(A) by striking "Whoever" and inserting
23	"Any individual who"; and
24	(B) by inserting "obtained by the indi-
25	vidual while the individual was a covered person

1	and acting within the scope of his or her activi-
2	ties as a covered person" after "any classified
3	information"; and
4	(2) in subsection (b), by inserting after para-
5	graph (3), as so designated and transferred by sub-
6	section (b) of this section, the following:
7	"(4) The term 'covered person' means an indi-
8	vidual who—
9	"(A) receives official access to classified in-
10	formation granted by the United States Govern-
11	ment;
12	"(B) signs a nondisclosure agreement with
13	regard to such classified information; and
14	"(C) is authorized to receive information of
15	the categories set forth in subsection (a) of this
16	section—
17	"(i) by the President; or
18	"(ii) the head of a department or
19	agency of the United States Government
20	which is expressly designated by the Presi-
21	dent to engage in communication intel-
22	ligence activities for the United States.".
23	(d) Limitation on Scope.—Section 798 of title 18,
24	United States Code, is amended—

1	(1) by redesignating subsection (d) as sub-
2	section (e); and
3	(2) by inserting after subsection (c) the fol-
4	lowing:
5	"(d)(1) In this subsection, the term 'foreign agent'—
6	"(A) has the meaning given the term 'agent of
7	a foreign power' under section 101 of the Foreign
8	Intelligence Surveillance Act of 1978 (50 U.S.C.
9	1801); and
10	"(B) does not include a person who is an agent
11	of a foreign power (as so defined) with respect to a
12	foreign power described in section 101(a)(5) of the
13	Foreign Intelligence Surveillance Act of 1978 (50
14	U.S.C. 1801(a)(5)).
15	"(2) A foreign agent who—
16	"(A) aids, abets, counsels, commands, induces
17	or procures the commission of an offense under this
18	section shall be subject to prosecution under this
19	section by virtue of section 2 of this title;
20	"(B) knowing that an offense under this section
21	has been committed by another person, receives, re-
22	lieves, comforts, or assists such other person in
23	order to hinder or prevent the apprehension, trial, or
24	punishment of such other person shall be subject to
25	prosecution under section 3 of this title;

1	"(C) having knowledge of the actual commis-
2	sion of an offense under this section, conceals and
3	does not as soon as possible make known the same
4	to some judge or other person in civil or military au-
5	thority under the United States shall be subject to
6	prosecution under section 4 of this title; or
7	"(D) conspires to commit an offense under this
8	section shall be subject to prosecution under section
9	371 of this title.
10	"(3) Any person who is not a foreign agent shall not
11	be subject to prosecution under this section by virtue of
12	section 2 of this title or under section 3, 4, or 371 of this
13	title, unless the person—
14	"(A) commits a felony under Federal law in the
15	course of committing an offense under this section
16	(by virtue of section 2 of this title) or under section
17	3, 4, or 371 of this title;
18	"(B) was a covered person at the time of the
19	offense; or
20	"(C) subject to paragraph (4), directly and ma-
21	terially aids, or procures in exchange for anything of
22	monetary value, the commission of an offense under
23	this section with the specific intent to—
24	"(i) harm the national security of the
25	United States; or

1	"(ii) benefit any foreign government to the
2	detriment of the United States.
3	"(4) Paragraph (3)(C) shall not apply to direct and
4	material aid that consists of—
5	"(A) counseling, education, or other speech ac-
6	tivity; or
7	"(B) providing an electronic communication
8	service to the public or a remote computing service
9	(as such terms are defined in section 2510 and
10	2711, respectively).".
11	SEC. 3. GATHERING, TRANSMITTING, OR LOSING DEFENSE
12	INFORMATION.
13	(a) Definitions.—Section 793 of title 18, United
14	States Code, is amended by adding at the end the fol-
15	lowing:
16	"(i) In this section—
17	"(1) the term 'covered person' means an indi-
18	vidual who—
19	"(A) receives official access to classified in-
20	formation granted by the United States Govern-
21	ment;
22	"(B) signs a nondisclosure agreement with
23	regard to such classified information; and
24	"(C) is authorized to receive documents,
25	writings, code books, signal books, sketches,

1	photographs, photographic negatives, blue-
2	prints, plans, maps, models, instruments, appli-
3	ances, or notes of anything connected with the
4	national defense by—
5	"(i) the President; or
6	"(ii) the head of a department or
7	agency of the United States Government
8	which is expressly designated by the Presi-
9	dent to engage in activities relating to the
10	national defense; and
11	"(2) the term 'foreign agent'—
12	"(A) has the meaning given the term
13	'agent of a foreign power' under section 101 of
14	the Foreign Intelligence Surveillance Act of
15	1978 (50 U.S.C. 1801); and
16	"(B) does not include a person who is an
17	agent of a foreign power (as so defined) with
18	respect to a foreign power described in section
19	101(a)(5) of the Foreign Intelligence Surveil-
20	lance Act of 1978 (50 U.S.C. 1801(a)(5)).".
21	(b) Obtaining or Receiving Defense Informa-
22	TION.—Section 793(c) of title 18, United States Code, is
23	amended—
24	(1) by striking "Whoever" and inserting "A
25	foreign agent who";

1	(2) by inserting "and with like intent or reason
2	to believe," after "aforesaid,"; and
3	(3) by striking "he" and inserting "the foreign
4	agent".
5	(c) Transmission of Lawfully Possessed De-
6	FENSE INFORMATION TO UNAUTHORIZED PERSONS.—
7	Section 793(d) of title 18, United States Code, is amended
8	by striking "or note relating to the national defense, or
9	information relating to the national defense which infor-
10	mation" and inserting "note, or information relating to
11	the national defense, which document, writing, code book,
12	signal book, sketch, photograph, photographic negative,
13	blueprint, plan, map, model, instrument, appliance, note,
14	or information".
15	(d) Transmission of Unlawfully Possessed
16	Defense Information to Unauthorized Persons.—
17	Section 793(e) of title 18, United States Code, is amended
18	to read as follows:
19	"(e) An individual who—
20	"(1) while a covered person, gains unauthorized
21	possession of, access to, or control over any non-
22	public document, writing, code book, signal book,
23	sketch, photograph, photographic negative, blue-
24	print, plan, map, model, instrument, appliance, or

- note of anything connected with the national defense; and
- "(2)(A) with reason to believe such information could be used to the injury of the United States or to the advantage of any foreign nation, willfully communicates, delivers, transmits, or causes to be communicated, delivered, or transmitted, or attempts to communicate, deliver, transmit, or cause to be communicated, delivered, or transmitted, the same to any person not entitled to receive it; or
- 11 "(B) willfully—
- 12 "(i) retains the same at an unauthorized 13 location; and
- 14 "(ii) fails to deliver the same to the officer 15 or employee of the United States entitled to re-16 ceive it; or".
- 17 (e) Obtaining Information From Places Con-
- 18 NECTED WITH THE NATIONAL DEFENSE.—Section
- 19 793(a) of title 18, United States Code, is amended by
- 20 striking "otherwise obtains information concerning" and
- 21 inserting "otherwise unlawfully obtains nonpublic infor-
- 22 mation concerning".
- 23 (f) Copying and Taking Defense Informa-
- 24 TION.—Section 793(b) of title 18, United States Code, is
- 25 amended—

1	(1) by striking "Whoever," and inserting "An
2	individual who, while a covered person,"; and
3	(2) by inserting "nonpublic" before "sketch,".
4	(g) Limitation on Scope.—Section 793 of title 18,
5	United States Code, is amended by striking subsection (g)
6	and inserting the following:
7	"(g)(1) A foreign agent who—
8	"(A) aids, abets, counsels, commands, induces,
9	or procures the commission of an offense under this
10	section shall be subject to prosecution under this
11	section by virtue of section 2 of this title;
12	"(B) knowing that an offense under this section
13	has been committed by another person, receives, re-
14	lieves, comforts, or assists such other person in
15	order to hinder or prevent the apprehension, trial, or
16	punishment of such other person shall be subject to
17	prosecution under section 3 of this title;
18	"(C) having knowledge of the actual commis-
19	sion of an offense under this section, conceals and
20	does not as soon as possible make known the same
21	to some judge or other person in civil or military au-
22	thority under the United States shall be subject to
23	prosecution under section 4 of this title; or

1	"(D) conspires to commit an offense under this
2	section shall be subject to prosecution under section
3	371 of this title.
4	"(2) Any person who is not a foreign agent shall not
5	be subject to prosecution under this section by virtue of
6	section 2 of this title or under section 3, 4, or 371 of this
7	title, unless the person—
8	"(A) commits a felony under Federal law in the
9	course of committing an offense under this section
10	(by virtue of section 2 of this title) or under section
11	3, 4, or 371 of this title;
12	"(B) was a covered person at the time of the
13	offense; or
14	"(C) subject to paragraph (3), directly and ma-
15	terially aids, or procures in exchange for anything of
16	monetary value, the commission of an offense under
17	this section with the specific intent to—
18	"(i) harm the national security of the
19	United States; or
20	"(ii) benefit any foreign government to the
21	detriment of the United States.
22	"(3) Paragraph (2)(C) shall not apply to direct and
23	material aid that consists of—
24	"(A) counseling, education, or other speech ac-
25	tivity: or

- 1 "(B) providing an electronic communication
- 2 service to the public or a remote computing service
- 3 (as such terms are defined in section 2510 and
- 4 2711, respectively).".

5 SEC. 4. PUBLIC MONEY, PROPERTY, OR RECORDS.

- 6 Section 641 of title 18, United States Code, is
- 7 amended in the first undesignated paragraph by inserting
- 8 "tangible" before "thing of value".

9 SEC. 5. RULE OF CONSTRUCTION.

- Nothing in section 793 or 798 of title 18, United
- 11 States Code, shall be construed to supersede or limit the
- 12 protections under the speech or debate clause of the Con-
- 13 stitution of the United States.

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