

#### 116TH CONGRESS 2D SESSION

# S. 3263

To amend the Solid Waste Disposal Act to reduce the production and use of certain single-use plastic products and packaging, to improve the responsibility of producers in the design, collection, reuse, recycling, and disposal of their consumer products and packaging, to prevent pollution from consumer products and packaging from entering into animal and human food chains and waterways, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

February 11, 2020

Mr. Udall (for himself, Mr. Merkley, Mr. Booker, Mr. Wyden, Mr. Blumenthal, Mrs. Feinstein, and Ms. Harris) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend the Solid Waste Disposal Act to reduce the production and use of certain single-use plastic products and packaging, to improve the responsibility of producers in the design, collection, reuse, recycling, and disposal of their consumer products and packaging, to prevent pollution from consumer products and packaging from entering into animal and human food chains and waterways, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### SECTION 1. SHORT TITLE. 2 This Act may be cited as the "Break Free From Plastic Pollution Act of 2020". 4 SEC. 2. PRODUCER RESPONSIBILITY FOR PRODUCTS AND 5 PACKAGING. 6 (a) In General.—The Solid Waste Disposal Act (42) U.S.C. 6901 et seq.) is amended by adding at the end 8 the following: **K—Producer** "Subtitle Responsibility for Products and Pack-10 aging 11 "SEC. 12001. DEFINITIONS. "In this subtitle: 13 14 "(1) Advisory committee.—The term 'advi-15 sory committee' means an advisory committee estab-16 lished by an Organization under section 12102(c). 17 "(2) Beverage.— "(A) IN GENERAL.—The term 'beverage' 18 19 means any drinkable liquid intended for human 20 oral consumption, including— 21 "(i) water; 22 "(ii) flavored water; "(iii) soda water; 23 "(iv) mineral water; 24 "(v) beer; 25 "(vi) a malt beverage; 26

1	"(vii) a carbonated soft drink;
2	"(viii) liquor;
3	"(ix) tea;
4	"(x) coffee;
5	"(xi) hard cider;
6	"(xii) fruit juice;
7	"(xiii) an energy or sports drink;
8	"(xiv) coconut water;
9	"(xv) wine;
10	"(xvi) a yogurt drink;
11	"(xvii) a probiotic drink;
12	"(xviii) a wine cooler; and
13	"(xix) any other beverage determined
14	to be appropriate by the Administrator.
15	"(B) Exclusions.—The term 'beverage'
16	does not include—
17	"(i) a drug regulated under the Fed-
18	eral Food, Drug, and Cosmetic Act (21
19	U.S.C. 301 et seq.);
20	"(ii) infant formula; or
21	"(iii) a meal replacement liquid.
22	"(3) Beverage container.—
23	"(A) IN GENERAL.—The term beverage
24	container' means a prepackaged beverage con-
25	tainer—

1	"(i) made of any material, including
2	glass, plastic, metal, and multimaterial;
3	and
4	"(ii) the volume of which is not more
5	than 3 liters.
6	"(B) Exclusion.—The term beverage
7	container' does not include a covered product of
8	any material used to sell a prepackaged bev-
9	erage, such as—
10	"(i) a carton;
11	"(ii) a pouch; or
12	"(iii) aseptic packaging, such as a
13	drink box.
14	"(C) Inclusion.—Notwithstanding sub-
15	paragraphs (A) and (B), for purposes of the
16	program under section 12104, the term 'bev-
17	erage container' includes a container for a bev-
18	erage that is not described in those subpara-
19	graphs, such as a carton, pouch, or drink box,
20	the responsible party for which elects to partici-
21	pate in the program under that section.
22	"(4) Compostable.—
23	"(A) IN GENERAL.—The term compost-
24	able' means, with respect to a covered product,
25	that the covered product—

1	"(i)(I) meets the ASTM International
2	standard specification for compostable
3	products numbered D6400 or D6868—
4	"(aa) as in effect on the date of
5	enactment of this subtitle; or
6	"(bb) as revised after the date of
7	enactment of this subtitle, if the revi-
8	sion is approved by the Administrator;
9	and
10	$(\Pi)$ is labeled to reflect that the cov-
11	ered product meets a standard described in
12	subclause (I);
13	"(ii) is certified as a compostable
14	product by an independent party that is
15	approved by the Administrator; or
16	"(iii) comprises only—
17	"(I) wood without any coatings,
18	additives, or toxic substances; or
19	"(II) fiber without any coatings,
20	additives, or toxic substances.
21	"(B) Exclusion.—The term compost-
22	able' shall not apply to paper.
23	"(5) COVERED ENTITY.—The term 'covered en-
24	tity' means a single family or multifamily dwelling
25	or publicly owned land (such as a sidewalk, plaza,

1	and park) for which a recycling collection service is
2	provided.
3	"(6) Covered product.—
4	"(A) IN GENERAL.—The term 'covered
5	product' means, regardless of recyclability,
6	compostability, and material type—
7	"(i) packaging;
8	"(ii) a food service product;
9	"(iii) paper;
10	"(iv) a single-use product that is not
11	subject to the prohibition under section
12	12202(e); and
13	"(v) a container for a beverage that is
14	not described in subparagraphs (A) and
15	(B) of paragraph (3), such as a carton,
16	pouch, or aseptic packaging, such as a
17	drink box, the responsible party for which
18	does not elect to participate in the pro-
19	gram under section 12104.
20	"(B) Exclusion.—The term covered
21	product' does not include a beverage container.
22	"(7) Covered retail or service establish-
23	MENT.—The term 'covered retail or service estab-
24	lishment' means a store, grocery store, restaurant,
25	beverage provider, vendor, hotel, motel, or other re-

1	tail or service establishment operating in the United
2	States.
3	"(8) FOOD SERVICE PRODUCT.—The term 'food
4	service product' means an item intended to deliver a
5	food product, regardless of the recyclability or
6	compostability of the item, including—
7	"(A) a utensil;
8	"(B) a straw;
9	"(C) a drink cup;
10	"(D) a drink lid;
11	"(E) a food package;
12	"(F) a food container;
13	"(G) a plate;
14	"(H) a bowl;
15	"(I) a meat tray; and
16	"(J) a food wrap.
17	"(9) Organization.—The term 'Organization'
18	means a Producer Responsibility Organization estab-
19	lished under section 12102(a)(1).
20	"(10) Packaging.—
21	"(A) IN GENERAL.—The term 'packaging'
22	means—
23	"(i) any package or container, regard-
24	less of recyclability or compostability; and

1	"(ii) any part of a package or con-
2	tainer, regardless of recyclability or
3	compostability, that includes material that
4	is used for the containment, protection,
5	handling, delivery, and presentation of
6	goods that are sold, offered for sale, or dis-
7	tributed to consumers in the United
8	States, including through an internet
9	transaction.
10	"(B) Inclusions.—The term 'packaging'
11	includes—
12	"(i) packaging intended for the con-
13	sumer market;
14	"(ii) service packaging designed and
15	intended to be used or filled at the point
16	of sale, such as carry-out bags, bulk good
17	bags, take-out bags, and home delivery
18	food service packaging;
19	"(iii) secondary packaging used to
20	group products for multiunit sale;
21	"(iv) tertiary packaging used for
22	transportation or distribution directly to a
23	consumer; and

1	"(v) ancillary elements hung or at-
2	tached to a product and performing a
3	packaging function.
4	"(C) Exclusion.—The term 'packaging'
5	does not include packaging—
6	"(i) used for the long-term protection
7	or storage of a product; and
8	"(ii) with a life of not less than 5
9	years.
10	"(11) Paper.—
11	"(A) IN GENERAL.—The term 'paper'
12	means paper that is sold, offered for sale, deliv-
13	ered, or distributed to a consumer or business
14	in the United States.
15	"(B) Inclusions.—The term 'paper' in-
16	cludes—
17	"(i) newsprint and inserts;
18	"(ii) magazines and catalogs;
19	"(iii) direct mail;
20	"(iv) office paper; and
21	"(v) telephone directories.
22	"(C) Exclusions.—The term 'paper' does
23	not include—

1	"(i) a paper product that, due to the
2	intended use of the paper product, could
3	become unsafe or unsanitary to recycle; or
4	"(ii) a bound book.
5	"(12) Plan.—The term 'Plan' means a Prod-
6	uct Stewardship Plan described in section 12105.
7	"(13) Program.—The term 'Program' means a
8	Product Stewardship Program established under sec-
9	tion 12102(a)(2).
10	"(14) Recyclable.—The term 'recyclable'
11	means, with respect to a covered product or beverage
12	container, that—
13	"(A) the covered product or beverage con-
14	tainer is economically and technically recyclable
15	in current United States market conditions;
16	"(B) United States processing capacity is
17	in operation to recycle, with the geographical
18	distribution of the capacity aligned with the
19	population of geographical regions of the
20	United States, of the total quantity of the cov-
21	ered product or beverage container—
22	"(i) for each of calendar years 2020
23	through 2024, not less than 25 percent;
24	"(ii) for each of calendar years 2025
25	through 2029, not less than 35 percent;

1	"(iii) for each of calendar years 2030
2	through 2034, not less than 50 percent;
3	and
4	"(iv) for calendar year 2035 and each
5	calendar year thereafter, not less than 60
6	percent; and
7	"(C) the consumer that uses the covered
8	product or beverage container is not required to
9	remove an attached component of the covered
10	product or beverage container, such as a shrink
11	sleeve, label, or filter, before the covered prod-
12	uct or beverage container can be recycled.
13	"(15) Recycle.—
14	"(A) IN GENERAL.—The term 'recycle'
15	means the series of activities by which a cov-
16	ered product is—
17	"(i) collected, sorted, and processed;
18	and
19	"(ii)(I) converted into a raw material
20	with minimal loss of material quality;
21	"(II) used in the production of a new
22	product, including the original product; or
23	"(III) in the case of composting or or-
24	ganic recycling, productively used for soil
25	improvement.

1	"(B) Exclusion.—The term 'recycle' does
2	not include—
3	"(i) the method of sorting, processing,
4	and aggregating materials from solid waste
5	that does not preserve the original material
6	quality, and, as a result, the aggregated
7	material is no longer usable for its initial
8	purpose or product and can only be used
9	for inferior purposes or products (com-
10	monly referred to as 'downcycling');
11	"(ii) the use of waste—
12	"(I) as a fuel or fuel substitute;
13	"(II) for energy production;
14	"(III) for alternate operating
15	cover; or
16	"(IV) within the footprint of a
17	landfill; or
18	"(iii) the conversion of waste into al-
19	ternative products, such as chemicals, feed-
20	stocks, fuels, and energy, through—
21	"(I) pyrolysis;
22	"(II) hydropyrolysis;
23	"(III) methanolysis;
24	"(IV) gasification;
25	"(V) enzymatic breakdown; or

1	"(VI) a similar technology, as de-
2	termined by the Administrator.
3	"(16) Responsible Party.—
4	"(A) Beverage containers.—
5	"(i) In general.—With respect to a
6	beverage sold in a beverage container, the
7	term 'responsible party' means—
8	"(I) a person that engages in the
9	distribution or sale of the beverage in
10	a beverage container to a retailer in
11	the United States, including any man-
12	ufacturer that engages in that sale or
13	distribution;
14	"(II) if subclause (I) does not
15	apply, a person that engages in the
16	sale of the beverage in a beverage con-
17	tainer directly to a consumer in the
18	United States; or
19	"(III) if subclauses (I) and (II)
20	do not apply, a person that imports
21	the beverage sold in a beverage con-
22	tainer into the United States for use
23	in a commercial enterprise, sale, offer
24	for sale, or distribution in the United
25	States.

1	"(ii) Related definitions.—In this
2	subparagraph:
3	"(I) DISTRIBUTOR.—The term
4	'distributor' means a person that en-
5	gages in the sale of beverages in bev-
6	erage containers to a retailer in the
7	United States.
8	"(II) MANUFACTURER.—The
9	term 'manufacturer' means a person
10	bottling, canning, or otherwise filling
11	beverage containers for sale to dis-
12	tributors, importers, or retailers.
13	"(III) RETAILER.—
14	"(aa) In GENERAL.—The
15	term 'retailer' means a person in
16	the United States that—
17	"(AA) engages in the
18	sale of beverages in beverage
19	containers to a consumer; or
20	"(BB) provides bev-
21	erages in beverage con-
22	tainers to a person in com-
23	merce, including provision
24	free of charge, such as at a
25	workplace or event.

1 "(bb) Inclusion.—7	ſ'ne
2 term 'retailer' includes a pers	son
3 that engages in the sale of	or
4 provides beverages in bevera	age
5 containers, as described in it	em
6 (aa), through a vending mach	ine
7 or similar means.	
8 "(B) COVERED PRODUCTS.—With resp	ect
9 to a covered product, the term 'responsi	ible
0 party' means—	
1 "(i) a person that manufactures a	and
2 uses in a commercial enterprise, sells,	of-
fers for sale, or distributes the cover	red
4 product in the United States under	the
5 brand of the manufacturer;	
6 "(ii) if clause (i) does not apply	, a
7 person that is not the manufacturer of	the
8 covered product but is the owner or	li-
9 censee of a trademark under which	the
covered product is used in a commerce	cial
enterprise, sold, offered for sale, or distr	rib-
uted in the United States, whether or	not
the trademark is registered; or	
"(iii) if clauses (i) and (ii) do	not
25 apply, a person that imports the cover	red

1	product into the United States for use in
2	a commercial enterprise, sale, offer for
3	sale, or distribution in the United States.
4	"(17) Restaurant.—
5	"(A) IN GENERAL.—The term 'restaurant'
6	means an establishment the primary business of
7	which is the preparation of food or beverage—
8	"(i) for consumption by the public;
9	"(ii) in a form or quantity that is
10	consumable immediately at the establish-
11	ment, whether or not the food or beverage
12	is consumed within the confines of the
13	place where the food or beverage is pre-
14	pared; or
15	"(iii) in a consumable form for con-
16	sumption outside the place where the food
17	or beverage is prepared.
18	"(B) Inclusion.—The term 'restaurant'
19	includes a fast food restaurant.
20	"(18) Reusable.—The term 'reusable' means,
21	with respect to a covered product or beverage con-
22	tainer, that the covered product or beverage con-
23	tainer is—
24	"(A) technically feasible to reuse or refill
25	in United States market conditions; and

1	"(B) reusable or refillable for such number
2	of cycles, but not less than 100 cycles, as the
3	Administrator determines to be appropriate for
4	the covered product or beverage container.
5	"(19) Single-use product.—
6	"(A) IN GENERAL.—The term 'single-use
7	product' means a consumer product that is rou-
8	tinely disposed of, recycled, or otherwise dis-
9	carded after a single use.
10	"(B) Exclusions.—The term 'single-use
11	product' does not include—
12	"(i) medical food, supplements, de-
13	vices, or other products determined by the
14	Secretary of Health and Human Services
15	to necessarily be made of plastic for the
16	protection of public health;
17	"(ii) a personal hygiene product that,
18	due to the intended use of the product,
19	could become unsafe or unsanitary to recy-
20	cle, such as a diaper; or
21	"(iii) packaging that is—
22	"(I) for any product described in
23	clause (i); or
24	"(II) used for the shipment of
25	hazardous materials that is prohibited

1	from being composed of used mate-
2	rials under section 178.509 or
3	178.522 of title 49, Code of Federal
4	Regulations (as in effect on the date
5	of enactment of this subtitle).
6	"(20) Toxic substance.—
7	"(A) In general.—The term 'toxic sub-
8	stance' means any substance, mixture, or com-
9	pound that may cause personal injury or dis-
10	ease to humans through ingestion, inhalation,
11	or absorption through any body surface and
12	satisfies one or more of the following condi-
13	tions:
14	"(i) The substance, mixture, or com-
15	pound is subject to reporting requirements
16	under—
17	"(I) the Emergency Planning
18	and Community Right-To-Know Act
19	of 1986 (42 U.S.C. 11001 et seq.);
20	"(II) the Comprehensive Envi-
21	ronmental Response, Compensation,
22	and Liability Act of 1980 (42 U.S.C.
23	9601 et seq.); or
24	"(III) section 112(r) of the Clean
25	Air Act (42 U.S.C. 7412(r)).

1	"(ii) Testing has produced evidence
2	recognized by the National Institute for
3	Occupational Safety and Health or the En-
4	vironmental Protection Agency that the
5	substance, mixture, or compound poses
6	acute or chronic health hazards.
7	"(iii) The Administrator or the Sec-
8	retary of Health and Human Services has
9	issued a public health advisory for the sub-
10	stance, mixture, or compound.
11	"(iv) Exposure to the substance, mix-
12	ture, or compound is shown by expert tes-
13	timony recognized by the Environmental
14	Protection Agency to increase the risk of
15	developing a latent disease.
16	"(v) The substance, mixture, or com-
17	pound is a perfluoroalkyl or polyfluoroalkyl
18	substance.
19	"(B) Exclusions.—The term 'toxic sub-
20	stance' does not include—
21	"(i) a pesticide applied—
22	"(I) in accordance with Federal,
23	State, and local laws (including regu-
24	lations); and

1	"(II) in accordance with the in-
2	structions of the manufacturer of the
3	pesticide; or
4	"(ii) ammunition, a component of am-
5	munition, a firearm, an air rifle, discharge
6	of a firearm or an air rifle, hunting or
7	fishing equipment, or a component of
8	hunting or fishing equipment.
9	"(21) United States.—The term 'United
10	States', when used in a geographical sense, means
11	all of the States.
12	"(22) Utensil.—
13	"(A) IN GENERAL.—The term 'utensil'
14	means a product designed to be used by a con-
15	sumer to facilitate the consumption of a food or
16	beverage.
17	"(B) Inclusions.—The term 'utensil' in-
18	cludes a knife, a fork, a spoon, a spork, a cock-
19	tail pick, a chopstick, a splash stick, and a stir-
20	rer.
21	"PART I—PRODUCTS IN THE MARKETPLACE
22	"SEC. 12101. EXTENDED PRODUCER RESPONSIBILITY.
23	"(a) In General.—Except as provided in subsection
24	(b), beginning on February 1, 2023, each responsible
25	party for any covered product or beverage sold in a bev-

erage container that is sold, distributed, or imported into 2 the United States shall— 3 "(1) participate as a member of an Organization for which a Plan is approved by the Adminis-4 5 trator; and 6 "(2) through that participation, satisfy the per-7 formance targets under section 12105(g). 8 "(b) Exemptions.—A responsible party for a covered product or beverage sold in a beverage container, in-10 cluding a responsible party that operates as a single point 11 of retail sale and is not supplied by, or operated as part 12 of, a franchise, shall not be subject to this part if the re-13 sponsible party— 14 "(1)(A) for fiscal year 2021, has an annual rev-15 enue of less than \$1,000,000; and "(B) for fiscal year 2022 and each subsequent 16 17 fiscal year, has an annual revenue of less than the 18 applicable amount during the preceding fiscal year, 19 as adjusted to reflect changes for the 12-month pe-20 riod ending on the preceding November 30 in the 21 Consumer Price Index for All Urban Consumers 22 published by the Bureau of Labor Statistics of the 23 Department of Labor; or

1 "(2) is the responsible party for less than 1 ton 2 of covered products or beverage containers in com-3 merce each year.

### "(c) Enforcement.—

- "(1) Prohibition.—It shall be unlawful for any person that is a responsible party for a covered product or beverage sold in a beverage container to sell, use, or distribute any covered product or beverage sold in a beverage container in commerce except in compliance with this part.
- "(2) CIVIL PENALTY.—Any person that violates paragraph (1) shall be subject to a fine for each violation and for each day that the violation occurs in an amount of not more than \$70,117.
- "(3) Injunctive relief.—The Administrator may bring a civil action to enjoin the sale, distribution, or importation into the United States of a covered product or beverage sold in a beverage container in violation of this part.
- "(4) STATE ENFORCEMENT.—The Administrator may permit a State to carry out enforcement under paragraph (2) or (3) if the Administrator determines that the State meets such requirements as the Administrator may establish.

1	"(d) Inapplicability of the Antitrust Laws.—
2	The antitrust laws, as defined in the first section of the
3	Clayton Act (15 U.S.C. 12), shall not apply to a respon-
4	sible party or Organization that carries out activities in
5	accordance with an approved Plan if the conduct is nec-
6	essary to plan and implement the Plan.
7	"SEC. 12102. PRODUCER RESPONSIBILITY ORGANIZATIONS
8	"(a) In General.—
9	"(1) Establishment.—To satisfy the require-
10	ment under section 12101(a)(1), one or more re-
11	sponsible parties for a category of covered product
12	or beverage sold in a beverage container shall estab-
13	lish a Producer Responsibility Organization that
14	shall act as an agent and on behalf of each respon-
15	sible party to carry out the responsibilities of the re-
16	sponsible party under this part with respect to that
17	category of covered product or beverage sold in a
18	beverage container.
19	"(2) Program.—An Organization shall estab-
20	lish a Product Stewardship Program to carry out
21	the responsibilities of the Organization under this
22	part.
23	"(3) Coordination.—If more than 1 Organi-
24	zation is established under paragraph (1) with re-

spect to a category of covered product or beverage

25

1	sold in a beverage container, the Administrator
2	shall—
3	"(A) coordinate and manage those Organi-
4	zations; or
5	"(B) establish an entity—
6	"(i) to carry out subparagraph (A);
7	and
8	"(ii) to conduct business between
9	those Organizations and State and local
10	governments.
11	"(4) Multiple organizations.—A respon-
12	sible party—
13	"(A) may participate in more than 1 Orga-
14	nization if each Organization is established for
15	a different category of covered products or bev-
16	erages sold in beverage containers; and
17	"(B) may participate in—
18	"(i) only 1 national Organization with
19	respect to—
20	"(I) each category of covered
21	products; or
22	"(II) beverages sold in beverage
23	containers; or
24	"(ii) only 1 regional Organization with
25	respect to beverage sold in beverage con-

1	tainers and each category of covered prod-
2	ucts for each region in which the covered
3	products or beverages sold in beverage con-
4	tainers produced by the responsible party
5	are sold.
6	"(5) Nonprofit status.—An Organization
7	shall be established and operated as an organization
8	described in section 501(c)(3) of the Internal Rev-
9	enue Code of 1986 and exempt from taxation under
10	501(a) of that Code.
11	"(6) Categories.—The Administrator, in con-
12	sultation with Organizations, shall promulgate regu-
13	lations to establish categories of covered products
14	and beverages sold in beverage containers for pur-
15	poses of this part.
16	"(b) Participation Fees.—
17	"(1) In general.—Subject to paragraph (5),
18	an Organization shall charge each responsible party
19	a fee for membership in the Organization in accord-
20	ance with this subsection.
21	"(2) Components.—A fee charged to a respon-
22	sible party under paragraph (1) shall include—
23	"(A) costs of management and cleanup in
24	accordance with paragraph (3); and

1	"(B) administrative costs in accordance
2	with paragraph (4).
3	"(3) Management and cleanup costs.—
4	"(A) IN GENERAL.—A fee under para-
5	graph (1) shall include, with respect to a re-
6	sponsible party, the costs of management
7	(which shall include collecting, transporting,
8	processing, recycling, and composting) or clean-
9	ing up the covered products or beverage con-
10	tainers of the responsible party after consumer
11	use through the applicable Program, including
12	administrative costs.
13	"(B) Considerations.—In determining
14	the costs of management and cleanup described
15	in subparagraph (A) with respect to a respon-
16	sible party, an Organization shall, at a min-
17	imum, take into account—
18	"(i) the cost to properly manage the
19	applicable category of covered product or
20	beverage container waste;
21	"(ii) the cost to assist in cleaning up
22	the covered product or beverage container
23	waste of the responsible party from—
24	"(I) public places;

1	"(II) freshwater and marine envi-
2	ronments, to the extent that cleanup
3	can be accomplished without harming
4	the existing marine life and intact
5	ecosystems; and
6	"(III) materials in compost facili-
7	ties or other facilities handling or-
8	ganic wastes;
9	"(iii) to the extent that cleanup of the
10	covered products or beverage containers
11	from freshwater and marine environments
12	cannot be accomplished without harming
13	the existing freshwater and marine life and
14	intact ecosystems, the cost of other appro-
15	priate mitigation measures;
16	"(iv) the higher cost of managing cov-
17	ered products that—
18	"(I) bond materials together,
19	making the covered product more dif-
20	ficult to recycle, such as plastic bond-
21	ed with paper or metal;
22	"(II) would typically be recycla-
23	ble or compostable, but, as a con-
24	sequence of the design of the covered

1	product, has the effect of disrupting
2	recycling or composting processes;
3	"(III) includes labels, inks, lin-
4	ers, and adhesives containing heavy
5	metals or other toxic substances; or
6	"(IV) cannot be mechanically re-
7	cycled;
8	"(v) the lower cost of managing—
9	"(I) beverage containers that
10	have—
11	"(aa) nondetachable caps; or
12	"(bb) other innovations and
13	design characteristics to prevent
14	littering; and
15	"(II) contact containers and
16	other covered products that—
17	"(aa) are specifically de-
18	signed to be reusable or refillable;
19	and
20	"(bb) have a high reuse or
21	refill rate;
22	"(vi) covered products with lower en-
23	vironmental impacts, including—
24	"(I) covered products that are
25	made of—

1	"(aa) sustainable or renew-
2	ably sourced materials; or
3	"(bb) at least 90 percent by
4	weight of any combination of—
5	"(AA) postconsumer re-
6	cycled content; or
7	"(BB) materials de-
8	rived from land or fresh-
9	water or marine environ-
10	ment litter; and
11	$``(\Pi)$ compostable covered prod-
12	ucts that—
13	"(aa) have direct contact
14	with food; or
15	"(bb) help divert food waste
16	from a landfill; and
17	"(vii) the percentage of postconsumer
18	recycled content verified by an independent
19	party designated by the Administrator that
20	exceeds the minimum requirements estab-
21	lished under section 12302 in the pack-
22	aging, if the recycled content does not dis-
23	rupt the potential for future recycling.
24	"(4) Administrative costs.—

1	"(A) IN GENERAL.—A fee under para-
2	graph (1) shall include—
3	"(i) the administrative costs to the
4	Organization of carrying out the Program;
5	"(ii) the cost to the Administrator of
6	administering this part with respect to the
7	applicable Organization, including—
8	"(I) oversight, including annual
9	oversight;
10	"(II) issuance of any rules;
11	"(III) planning;
12	"(IV) Plan review;
13	"(V) compliance;
14	"(VI) outreach and education;
15	"(VII) enforcement;
16	"(VIII) sufficient staff positions
17	to administer this part; and
18	"(IX) other activities directly re-
19	lated to the activities described in sub-
20	clauses (I) through (VIII); and
21	"(iii) the cost to a State for carrying
22	out enforcement with respect to the appli-
23	cable Organization.
24	"(B) Consideration.—In determining
25	the fee for a responsible party under subpara-

1	graph (A), an Organization shall consider the
2	company size and annual revenue of the respon-
3	sible party.
4	"(C) Reimbursement.—An Organization
5	shall reimburse—
6	"(i) the Administrator for costs de-
7	scribed subparagraph (A)(ii) incurred by
8	the Administrator; and
9	"(ii) a State for costs described in
10	subparagraph (A)(iii) incurred by the
11	State.
12	"(5) Approval.—
13	"(A) In general.—Before an Organiza-
14	tion may charge a fee or revise the amount of
15	a fee to be charged under paragraph (1)—
16	"(i) the Organization shall submit to
17	the Administrator the fee structure and
18	the methodology for determining that fee
19	structure; and
20	"(ii)(I) the Organization shall receive
21	notification of approval of the fee structure
22	under subparagraph (B)(ii); or
23	"(II) the fee structure shall be consid-
24	ered approved under subparagraph (C).

1	"(B) APPROVAL.—Not later than 60 days
2	after receipt of a fee structure under subpara-
3	graph (A)(i), the Administrator shall—
4	"(i)(I) approve the fee structure if the
5	Administrator determines that the fee
6	structure is in accordance with this sub-
7	section; or
8	"(II) deny the fee structure if the Ad-
9	ministrator determines that the fee struc-
10	ture is not in accordance with this sub-
11	section; and
12	"(ii) notify the Organization of the
13	determination under clause (i).
14	"(C) Failure to meet deadline.—If
15	the Administrator does not make a determina-
16	tion under clause (i) of subparagraph (B) by
17	the date required under that subparagraph, the
18	fee structure shall be considered to be approved.
19	"(c) Advisory Committees.—
20	"(1) In General.—An Organization shall es-
21	tablish an advisory committee that represents a
22	range of interested and engaged persons relevant to
23	the category of covered products or beverages sold in
24	beverage containers of the applicable Program, in-
25	cluding—

1	"(A) collection providers;
2	"(B) cleanup service providers;
3	"(C) recyclers; and
4	"(D) composters.
5	"(2) Composition.—
6	"(A) IN GENERAL.—At a minimum, an ad-
7	visory committee shall include individuals rep-
8	resenting each of—
9	"(i) responsible parties, such as a
10	trade association;
11	"(ii) States;
12	"(iii) cities, including—
13	"(I) small and large cities; and
14	"(II) cities located in urban and
15	rural counties;
16	"(iv) counties, including—
17	"(I) small and large counties;
18	and
19	"(II) urban and rural counties;
20	"(v) public sector recycling, compost-
21	ing, and solid waste industries for the ap-
22	plicable type of product or packaging;
23	"(vi) private sector recycling, com-
24	posting, and solid waste industries for the
25	applicable type of product or packaging;

1	"(vii) recycled feedstock users for the
2	applicable type of product or packaging;
3	"(viii) public place litter programs;
4	"(ix) freshwater and marine litter pro-
5	grams;
6	"(x) environmental organizations;
7	"(xi) disability advocates;
8	"(xii) Indian Tribes; and
9	"(xiii) environmental and human
10	health scientists.
11	"(B) Requirements.—
12	"(i) In general.—Each individual
13	serving on an advisory committee may rep-
14	resent only 1 category described in clauses
15	(i) through (xiii) of subparagraph (A).
16	"(ii) Disproportionate represen-
17	TATION.—An Organization shall ensure
18	that no category described in clauses (i)
19	through (xiii) of subparagraph (A) has dis-
20	proportionate representation on an advi-
21	sory committee.
22	"(3) Public comment.—Each year, an Orga-
23	nization shall provide a process to receive comments
24	from additional stakeholders and community mem-

1	bers, which to the maximum extent practicable shall
2	include diverse ethnic populations.
3	"(4) Expenses.—
4	"(A) In General.—An Organization shall
5	reimburse representatives of community groups,
6	Indian Tribes, State and local governments,
7	and nonprofit organizations for expenses related
8	to participating on the advisory committee.
9	"(B) Other members.—Other members
10	of the advisory committee may be compensated
11	for travel expenses as needed to ensure the abil-
12	ity of those members to participate on the advi-
13	sory committee.
14	"(5) Duties.—An Organization shall—
15	"(A) hold an advisory committee meeting
16	at least once per year;
17	"(B) request and consider comments from
18	the advisory committee of the Organization
19	prior to the submission to the Administrator of
20	a Plan or any revisions to a Plan;
21	"(C) report comments of the advisory com-
22	mittee to the Administrator as an appendix to
23	any revisions to a Plan submitted to the Ad-
24	ministrator: and

1	"(D) include a summary of advisory com-
2	mittee engagement and input in the report
3	under section 12107.
4	"SEC. 12103. COVERED PRODUCT MANAGEMENT.
5	"(a) In General.—In carrying out a Program, a re-
6	sponsible party, acting through an Organization, shall—
7	"(1) meet the performance targets under the
8	applicable Plan, as described in section 12105(g)—
9	"(A) in the case of covered products, by
10	providing for the collection of covered products
11	in accordance with subsection (b); or
12	"(B) in the case of beverage containers, by
13	carrying out the responsibilities under section
14	12104(e); and
15	"(2) in accordance with subsection (c), provide
16	for the cleanup of covered products or beverage con-
17	tainers that become litter.
18	"(b) Collection.—
19	"(1) In general.—A Program shall provide
20	widespread, convenient, and equitable access to op-
21	portunities for the collection of covered products in
22	accordance with this subsection.
23	"(2) Convenience —

1	"(A) In General.—Subject to subpara-
2	graph (B), collection opportunities described in
3	paragraph (1) shall—
4	"(i) be provided throughout each
5	State, Tribal land, and territory in which
6	the applicable covered product is sold, in-
7	cluding in rural and island communities;
8	"(ii) be as convenient as trash collec-
9	tion in the applicable area; and
10	"(iii) in a case in which collection of
11	the applicable covered product by curbside
12	collection is not practicable, be, as deter-
13	mined by the Administrator, and in the
14	case of a city with a population of 750,000
15	or more residents, subject to the approval
16	of the city, available for not less than 95
17	percent of the population of the applicable
18	area within—
19	"(I) in the case of an urban area,
20	a 10-minute drive; or
21	"(II) in the case of a rural area,
22	the longer of—
23	"(aa) a 45-minute drive; and
24	"(bb) the time to drive to
25	the nearest rural service center.

1	"(B) Waiver.—The Administrator may
2	waive the requirement under subparagraph (A)
3	after—
4	"(i) consultation with the advisory
5	committee of the applicable Organization
6	and other appropriate stakeholders; and
7	"(ii) approval by the unit of local gov-
8	ernment with jurisdiction over the applica-
9	ble area.
10	"(3) Methods.—
11	"(A) CURBSIDE OR MULTIFAMILY COLLEC-
12	TION.—With respect to a geographic area de-
13	scribed in paragraph (2)(A), an Organization
14	shall, at a minimum, provide the opportunity
15	for the collection of the applicable covered prod-
16	uct through a curbside or multifamily recycling
17	collection service, if—
18	"(i) the category of covered product—
19	"(I) is suitable for curbside or
20	multifamily recycling collection; and
21	"(II) can be effectively sorted by
22	facilities receiving the covered product
23	after collection; and
24	"(ii) the provider of the service
25	agrees—

1	"(I) to accept the category of
2	covered product; and
3	$``(\Pi)$ to a compensation agree-
4	ment described in subparagraph (C).
5	"(B) OTHER METHODS.—In addition to
6	the method described in subparagraph (A), an
7	Organization may comply with the requirement
8	under paragraph (1) by—
9	"(i) entering into an agreement
10	with—
11	"(I) an entity that carries out a
12	program through which consumers
13	may drop off the covered product at a
14	designated location (commonly known
15	as a 'depot drop-off program'); or
16	"(II) a retailer that accepts the
17	covered product from consumers
18	(commonly known as 'retailer take-
19	back'); or
20	"(ii) such other means as the Organi-
21	zation determines to be appropriate, in-
22	cluding by establishing a collection pro-
23	gram or service, including a program or
24	service that provides collection from public
25	spaces.

1	"(C) Compensation agreements.—
2	"(i) In General.—An Organization
3	may comply with this subsection by enter-
4	ing into an agreement with a governmental
5	or private entity under which the Organi-
6	zation compensates the entity for the col-
7	lection of covered products.
8	"(ii) Requirement.—As part of a
9	compensation agreement under clause (i),
10	an Organization shall offer to provide re-
11	imbursement of not less than 100 percent
12	of the cost to the entity of managing the
13	covered products, including, as applicable,
14	administrative costs, sorting, and reproc-
15	essing.
16	"(4) Managing collected covered prod-
17	UCTS.—In carrying out this subsection, an Organi-
18	zation shall—
19	"(A) ensure that—
20	"(i) the collection means and systems
21	used direct the covered product waste to—
22	"(I) facilities that are effective in
23	sorting and reprocessing covered prod-
24	uct waste prior to shipment in a form

1	ready for remanufacture into new
2	products; or
3	"(II) other facilities that the Ad-
4	ministrator determines appropriately
5	manage the covered product waste;
6	"(ii) covered products are managed in
7	an environmentally sound and socially just
8	manner at reprocessing, disposal, or other
9	facilities operating with human health and
10	environmental protection standards that
11	are broadly equivalent to the standards re-
12	quired in—
13	"(I) the United States; or
14	"(II) other countries that are
15	members of the Organization for Eco-
16	nomic Cooperation and Development;
17	and
18	"(iii) the Program includes measures
19	to track, verify, and publicly report that
20	covered products are managed responsibly
21	and not reexported to other countries; and
22	"(B) take measures—
23	"(i) to promote high-quality recycling
24	that retains material quality;

1	"(ii) to meet the necessary quality
2	standards for the relevant facilities that
3	manufacture new products from the col-
4	lected, sorted, and reprocessed materials;
5	and
6	"(iii) to prioritize the recycling of
7	products and packaging into uses that
8	achieve the greatest environmental benefits
9	from displacing the use of virgin materials.
10	"(5) Costs.—A responsible party or an Organi-
11	zation may not charge a covered entity any amount
12	for the cost of carrying out this subsection.
13	"(6) Effect.—Nothing in this subsection—
14	"(A) requires a governmental entity to pro-
15	vide for the collection of covered products; or
16	"(B) prohibits a governmental entity from
17	providing for the collection of covered products.
18	"(c) CLEANUP; REDUCTION IN WASTE.—A Program
19	shall—
20	"(1) provide funding to, and coordinate with,
21	entities that collect covered product or beverage con-
22	tainer litter from public places or freshwater or ma-
23	rine environments in the United States, including
24	Tribal land and territories; and

1	"(2) coordinate product design and Program in-
2	novations to reduce covered product or beverage con-
3	tainer waste.
4	"(d) Minimum Funding Requirements.—
5	"(1) In general.—Of Program expenditures
6	for a fiscal year, an Organization shall ensure
7	that—
8	"(A)(i) for the 10-year period beginning on
9	the date on which the Organization is estab-
10	lished, not less than 50 percent is used for the
11	improvement and development of new market,
12	recycling, or composting infrastructure in the
13	United States, which may include installing or
14	upgrading equipment at existing sorting and re-
15	processing facilities—
16	"(I) to improve sorting of covered
17	product waste; or
18	"(II) to mitigate the impacts of cov-
19	ered product waste to other commodities;
20	and
21	"(ii) for each year thereafter, such percent-
22	age as the Administrator may establish, but not
23	less than 10 percent, is used for the purposes
24	described in clause (i); and
25	"(B) not less than 10 percent is used for—

1	"(i) cleanup activities under sub-
2	section $(c)(1)$ ; and
3	"(ii) the removal of covered product
4	or beverage container contaminants at
5	compost facilities and other facilities that
6	manage organic materials.
7	"(2) Determination of expenditures.—
8	For purposes of carrying out paragraph (1), Pro-
9	gram expenditures for a fiscal year shall be based
10	on—
11	"(A) in the case of the first fiscal year of
12	the Program, budgeted expenditures for the fis-
13	cal year; and
14	"(B) in the case of each fiscal year there-
15	after, Program expenditures for the previous
16	fiscal year.
17	"SEC. 12104. NATIONAL BEVERAGE CONTAINER PROGRAM.
18	"(a) Responsibilities of Responsible Par-
19	TIES.—
20	"(1) In general.—Each responsible party for
21	beverages sold in beverage containers shall—
22	"(A) charge to a retailer to which the bev-
23	erage in a beverage container is delivered a de-
24	posit in the amount of the applicable refund

1	value described in subsection (c) on delivery;
2	and
3	"(B) on receipt of an empty beverage con-
4	tainer from a retailer, pay to the retailer a re-
5	fund in the amount of the applicable refund
6	value described in subsection (c).
7	"(2) Use of deposits from unredeemed
8	BEVERAGE CONTAINERS.—A responsible party shall
9	use any amounts received as deposits under para-
10	graph (1)(A) for which an empty beverage container
11	is not returned to the Organization responsible for
12	the material of the beverage container for invest-
13	ment in collection, recycling, and reuse infrastruc-
14	ture.
15	"(b) Responsibilities of Retailers.—
16	"(1) In general.—Except as provided in para-
17	graph (2), each retailer of beverages in beverage
18	containers shall—
19	"(A) charge to the customer to which the
20	beverage in a beverage container is sold a de-
21	posit in the amount of the applicable refund
22	value described in subsection (c) on the sale;
23	"(B) on receipt of an empty beverage con-
24	tainer from a customer, pay to the customer a

1	refund in the amount of the applicable refund
2	value described in subsection (c);
3	"(C) accept a beverage container and pay
4	a refund under subparagraph (B)—
5	"(i) during any period that the re-
6	tailer is open for business; and
7	"(ii) regardless of whether the specific
8	beverage container was sold by the retailer;
9	and
10	"(D) in the case of a retailer that is equal
11	to or greater than 5,000 square feet, accept any
12	brand and size of beverage container and pay a
13	refund under subparagraph (B) for the bev-
14	erage container, regardless of whether the re-
15	tailer sells that brand or size of beverage con-
16	tainer.
17	"(2) Exceptions.—
18	"(A) DIRTY OR DAMAGED.—A retailer de-
19	scribed in paragraph (1) may refuse to accept
20	a beverage container and pay a refund under
21	paragraph (1)(B) if the beverage container—
22	"(i) visibly contains or is contami-
23	nated by a substance other than—
24	"(I) water;

1	"(II) residue of the original con-
2	tents; or
3	"(III) ordinary dust; or
4	"(ii) is so damaged that the brand or
5	refund label appearing on the container
6	cannot be identified.
7	"(B) Container Limitation.—
8	"(i) Large retailers.—A retailer
9	described in paragraph (1) that is equal to
10	or greater than 5,000 square feet may
11	refuse to accept, and pay a refund under
12	paragraph (1)(B) for, more than 250 bev-
13	erage containers per person per day.
14	"(ii) Small retailers.—A retailer
15	described in paragraph (1) that is less
16	than 5,000 square feet may refuse to ac-
17	cept, and pay a refund under paragraph
18	(1)(B) for, more than 50 beverage con-
19	tainers per person per day.
20	"(C) Brand and size.—A retailer de-
21	scribed in paragraph (1) that is less than 5,000
22	square feet may refuse to accept, and pay a re-
23	fund under paragraph (1)(B) for, a brand or
24	size of beverage container that the retailer does
25	not sell.

1	"(D) Restaurants.—A retailer described
2	in paragraph (1) that is a restaurant may
3	refuse to accept, and pay a refund under para-
4	graph (1)(B) for, a beverage container that the
5	restaurant did not sell.
6	"(E) OTHER MEANS OF RETURN.—The
7	Administrator may permit the establishment of
8	convenience zones, under which a retailer within
9	a convenience zone is exempt from this sub-
10	section if the Administrator determines that the
11	retailer—
12	"(i) is located within close proximity
13	to a redemption center established under
14	subsection $(e)(2)$ ; and
15	"(ii) shares in the cost of the oper-
16	ation of that redemption center with the
17	responsible party.
18	"(e) Applicable Refund Value.—
19	"(1) IN GENERAL.—The amount of the refund
20	value referred to in subsections (a) and (b) shall be
21	not less than 10 cents.
22	"(2) Adjustments.—Beginning on the date
23	that is 3 years after the date of enactment of this
24	part, the Administrator may increase the minimum
25	refund value under paragraph (1) to account for—

1	"(A) inflation; and
2	"(B) other factors, such as a failure to
3	meet performance targets described in section
4	12105(g).
5	"(3) Discretionary increases.—A respon-
6	sible party, with respect to a covered product or bev-
7	erage container, or a State may require a refund
8	value that is more than the minimum refund value
9	under paragraph (1).
10	"(d) Labeling.—Any manufacturer, importer, or
11	distributor of a beverage in a beverage container that is
12	sold in the United States shall include on the label of the
13	beverage container a standardized description of the appli-
14	cable refund value in such a manner that the description
15	is clearly visible.
16	"(e) Responsibilities of Organizations.—
17	"(1) Collection and Storage.—An Organi-
18	zation of responsible parties for beverages sold in
19	beverage containers shall facilitate collection and
20	storage of beverage containers that are returned to
21	retailers under this section by providing storage or
22	other means to collect the beverage containers until
23	collection for recycling, such as reverse vending or
24	other convenient options for consumers.
25	"(2) Redemption centers.—

1	"(A) In General.—An Organization of
2	responsible parties for beverages sold in bev-
3	erage containers shall establish and operate fa-
4	cilities to accept beverage containers from con-
5	sumers.
6	"(B) Requirements.—A facility estab-
7	lished under subparagraph (A) shall—
8	"(i) be staffed and available to the
9	public—
10	"(I) each day other than a Fed-
11	eral or local holiday; and
12	"(II) not less than 10 hours each
13	day;
14	"(ii) accept—
15	"(I) any beverage container; and
16	"(II) not less than $350$ beverage
17	containers per person per day; and
18	"(iii) provide—
19	"(I) hand or automated counts
20	conducted by staff of the facility;
21	"(II) a drop door for consumers
22	to drop off bags of mixed beverage
23	containers for staff of the facility to
24	count, for which the facility may col-
25	lect a convenience fee; or

1	"(III) any other convenient
2	means of receiving and counting bev-
3	erage containers, as determined by the
4	Administrator.
5	"(3) Curbside collection.—An Organization
6	may pay an entity that collects curbside recycling
7	the value of the applicable refund value under sub-
8	section (c) for beverage containers collected, based
9	on weight or another measurement that approxi-
10	mates the amount of the refunds, as negotiated by
11	the Organization and the entity.
12	"(f) Excluded States.—
13	"(1) Definition of eligible state.—In this
14	subsection, the term 'eligible State' means a State
15	that—
16	"(A) has in effect a beverage container law
17	before the date of enactment of this subtitle;
18	and
19	"(B) enacts legislation after the date of en-
20	actment of this part to update the beverage
21	container law described in subparagraph (A) to
22	be consistent with the refund value amounts
23	under, and beverage containers covered by, this
24	part.

1	"(2) COMPLIANCE WITH STATE LAW.—In the
2	case of an eligible State, compliance with the law of
3	the eligible State by a distributor, retailer, manufac-
4	turer, importer, or Organization shall be considered
5	to be compliance with this section.
6	"(3) Conformity.—An eligible State is en-
7	couraged to negotiate with relevant Organizations on
8	updated features of the beverage container law of
9	the eligible State, such as sharing new revenue from
10	increased deposits.
11	"SEC. 12105. PRODUCT STEWARDSHIP PLANS.
12	"(a) In General.—Not later than February 1,
13	2022, each Organization shall submit to the Administrator
14	a Product Stewardship Plan that describes how the Orga-
15	nization will carry out the responsibilities of the Organiza-
16	tion under this part.
17	"(b) Contents.—Each Plan shall contain, at a min-
18	imum—
19	"(1) contact information for the Organization
20	submitting the Plan;
21	"(2) a list of participating responsible parties
22	and brands covered by the applicable Program, in-
23	cluding organization structure for each responsible
24	party; and
25	"(3) a description of—

1	"(A) each category of covered product or
2	beverage sold in a beverage container covered
3	by the Plan;
4	"(B) funding for the Organization, includ-
5	ing how fees will be structured and collected in
6	accordance with section 12102(b)(5);
7	"(C) performance targets under subsection
8	(g);
9	"(D) the means by which each type of cov-
10	ered product or beverage container will be col-
11	lected in accordance with section 12103 or
12	12104, as applicable, to meet—
13	"(i) the consumer convenience and ge-
14	ographic coverage standards for collection
15	under this part; and
16	"(ii) the performance targets under
17	subsection (g);
18	"(E) consumer education plans in accord-
19	ance with section 12106;
20	"(F) a customer service process, such as a
21	process for answering citizen or customer ques-
22	tions and resolving issues;
23	"(G) sound management practices for
24	worker health and safety:

1	"(H) plans for complying with design-for-
2	environment and labeling requirements under
3	sections 12303 and 12304, respectively;
4	"(I) the means by which responsible par-
5	ties will work with and improve existing recy-
6	cling, composting, litter cleanup, and disposal
7	programs and infrastructure;
8	"(J) any plans to transition to reusable
9	covered products;
10	"(K) the means by which the Organization
11	is mitigating fraud in the applicable Program;
12	"(L) the means by which responsible par-
13	ties will consult with the Federal Government,
14	State and local governments, and any other im-
15	portant stakeholders; and
16	"(M) plans for market development.
17	"(c) Approval or Denial.—Not later than 90 days
18	after receiving a Plan under subsection (a), the Adminis-
19	trator shall—
20	"(1) approve or deny the Plan; and
21	"(2) notify the applicable Organization of the
22	determination of the Administrator under paragraph
23	(1).
24	"(d) Implementation.—Beginning on August 1,
25	2022, not later than 60 days after receiving a notification

1	of approval of a Plan under subsection (c)(2), the applica-
2	ble Organization shall begin implementation of the Plan.
3	"(e) Expiration.—A Plan—
4	"(1) shall expire on the date that is 5 years
5	after the date on which the Plan is approved; and
6	"(2) may be renewed.
7	"(f) Revisions.—The Administrator may require a
8	revision to a Plan before the expiration date of the Plan
9	if—
10	"(1) the performance targets under subsection
11	(g) are not being met; or
12	"(2) there is a change in circumstances that
13	otherwise warrants a revision.
14	"(g) Performance Targets.—
15	"(1) In General.—Each Plan shall contain
16	achievable performance targets for the collection and
17	recycling of the applicable covered product or bev-
18	erage container in accordance with section 12103 or
19	12104, as applicable.
20	"(2) MINIMUM REQUIREMENTS.—Performance
21	targets under paragraph (1) shall be not less than,
22	by weight of covered product—
23	"(A) by December 31, 2027—
24	"(i) 65 percent of all covered prod-
25	ucts, except paper, reused or recycled;

1	"(ii) 75 percent of all beverage con-
2	tainers and paper covered products recy-
3	cled; and
4	"(iii) 50 percent of all industrially
5	compostable covered products composted;
6	and
7	"(B) by December 31, 2032—
8	"(i) 80 percent of all covered prod-
9	ucts, except paper, reused or recycled;
10	"(ii) 90 percent of all beverage con-
11	tainers and paper covered products recy-
12	cled; and
13	"(iii) 70 percent of all industrially
14	compostable covered products composted.
15	"SEC. 12106. OUTREACH AND EDUCATION.
16	"(a) In General.—A Program shall include the pro-
17	vision of outreach and education to consumers throughout
18	the United States regarding—
19	"(1) proper end-of-life management of covered
20	products and beverage containers;
21	"(2) the location and availability of curbside
22	and drop-off collection opportunities;
23	"(3) how to prevent litter of covered products
24	and beverage containers; and

1	"(4) recycling and composting instructions that
2	are—
3	"(A) consistent nationwide, except as nec-
4	essary to take into account differences among
5	State and local laws;
6	"(B) easy to understand; and
7	"(C) easily accessible.
8	"(b) Activities.—Outreach and education under
9	subsection (a) shall—
10	"(1) be designed to achieve the management
11	goals of covered products and beverage containers
12	under this part, including the prevention of contami-
13	nation by covered products and beverage containers
14	in other management systems or in other materials;
15	"(2) be coordinated across programs nationally
16	to avoid confusion for consumers; and
17	"(3) include, at a minimum—
18	"(A) consulting on education, outreach,
19	and communications with the advisory com-
20	mittee of the applicable Organization and other
21	stakeholders;
22	"(B) coordinating with and assisting local
23	municipal programs, municipal contracted pro-
24	grams, solid waste collection companies, and

1	other entities providing services to the Pro-
2	gram;
3	"(C) developing and providing outreach
4	and education to the diverse ethnic populations
5	of the United States through translated and
6	culturally appropriate materials, including in-
7	language and targeted outreach;
8	"(D) establishing consumer websites and
9	mobile applications that provide information
10	about methods to prevent covered product and
11	beverage container pollution and how consumers
12	may access and use collection services;
13	"(E) working with Program participants to
14	label covered products and beverage containers
15	with information to assist consumers in respon-
16	sibly managing covered product and beverage
17	container waste; and
18	"(F) determining the effectiveness of out-
19	reach, education, communications, and conven-
20	ience of services through periodic surveys of
21	consumers.
22	"(c) Evaluation.—If the Administrator determines
23	that performance targets under section 12105(g) are not
24	being met with respect to an Organization, the Organiza-
25	tion shall—

1	"(1) conduct an evaluation of the effectiveness
2	of outreach and education efforts under this section
3	to determine whether changes are necessary to im-
4	prove those outreach and education efforts; and
5	"(2) develop information that may be used to
6	improve outreach and education efforts under this
7	section.
8	"SEC. 12107. REPORTING.
9	"(a) In General.—An Organization shall annually
10	make available on a publicly available website a report that
11	contains—
12	"(1) with respect to covered products or bev-
13	erages in beverage containers sold or imported by
14	members of the Organization, a description of, at a
15	minimum—
16	"(A) the quantity of covered products or
17	beverage containers sold or imported and col-
18	lected, by submaterial type and State, for the
19	year covered by the report and each prior year;
20	"(B) management of the covered products
21	or beverage containers, including recycling
22	rates, by submaterial type, for the year covered
23	by the report and each prior year;
24	"(C) data on the final destination and
25	quantity of reclaimed covered products or bev-

1	erage containers, by submaterial type, including
2	the form of any covered products or beverage
3	containers exported;
4	"(D) contamination in the recycling stream
5	of the covered products or beverage containers;
6	"(E) collection service vendors and collec-
7	tion locations, including—
8	"(i) the geographic distribution of col-
9	lection;
10	"(ii) distance to population centers;
11	"(iii) hours;
12	"(iv) actions taken to reduce barriers
13	to collection by expanding curbside collec-
14	tion or facilitating drop-offs; and
15	"(v) frequency of collection avail-
16	ability; and
17	"(F) efforts to reduce environmental im-
18	pacts at each stage of the lifecycle of the cov-
19	ered products or beverage containers;
20	"(2) the composition of the advisory committee
21	for the Organization;
22	"(3) expenses of the Organization;
23	"(4) outreach and education efforts under sec-
24	tion 12106, including the results of those efforts;
25	"(5) customer service efforts and results;

1	"(6) performance relative to the performance
2	targets of the Plan under section 12105(g);
3	"(7) the status of packaging innovation and de-
4	sign characteristics to prevent littering, make cov-
5	ered products or beverage containers reusable or re-
6	fillable, or reduce overall covered product and bev-
7	erage container waste; and
8	"(8) any other information that the Adminis-
9	trator determines to be appropriate.
10	"(b) Consistency.—Organizations shall make ef-
11	forts to coordinate reporting under subsection (a) to pro-
12	vide for consistency of information across a category of
13	covered products or beverage containers.
14	"(c) Audits.—Every 2 years, the Administrator shall
15	conduct an audit of collection and recycling to provide an
16	accounting of the collection and recycling of covered prod-
17	ucts and beverage containers that are not produced by a
18	responsible party or an Organization.
19	"(d) REDUCTIONS IN STATE AND LOCAL TAXES.—
20	Not later than February 1, 2025, and annually thereafter,
21	the Administrator shall prepare and make publicly avail-
22	able a report describing—
23	"(1) the effect of this part on costs incurred by
24	State and local governments for the management

1	and cleanup of covered products and beverage con-
2	tainers; and
3	"(2) any reductions in State and local taxes as
4	a result of any reductions of costs described in para-
5	graph (1).
6	"PART II—REDUCTION OF SINGLE-USE
7	PRODUCTS
8	"SEC. 12201. PROHIBITION ON SINGLE-USE PLASTIC CARRY-
9	OUT BAGS.
10	"(a) Definition of Single-Use Plastic Bag.—
11	In this section:
12	"(1) In general.—The term 'single-use plastic
13	bag' means a bag that is—
14	"(A) made of—
15	"(i) plastic film; or
16	"(ii) woven or nonwoven nylon, poly-
17	propylene, polyethylene-terephthalate, or
18	Tyvek in a quantity less than 80 grams
19	per square meter; and
20	"(B) provided by a covered retail or service
21	establishment to a customer at the point of
22	sale, home delivery, the check stand, cash reg-
23	ister, or other point of departure to a customer
24	for use to transport, deliver, or carry away pur-
25	chases.

1	"(2) Exclusions.—The term 'single-use plas-
2	tic bag' does not include—
3	"(A) a bag that is subject to taxation
4	under section 4056 of the Internal Revenue
5	Code of 1986; or
6	"(B) a covered product that is—
7	"(i) used by a consumer inside a
8	store—
9	"(I) to package bulk items, such
10	as fruit, vegetables, nuts, grains,
11	candy, unwrapped prepared foods or
12	bakery goods, or small hardware
13	items; or
14	"(II) to contain or wrap—
15	"(aa) prepackaged or non-
16	prepackaged frozen foods, meat,
17	or fish; or
18	"(bb) flowers, potted plants,
19	or other items the dampness of
20	which may require the use of the
21	nonhandled bag;
22	"(ii) a bag sold at retail in packages
23	containing multiple bags intended to con-
24	tain garbage or pet waste;
25	"(iii) a newspaper bag;

1	"(iv) a door hanger bag; or
2	"(v) a laundry or dry cleaning bag.
3	"(b) Prohibition.—A covered retail or service es-
4	tablishment shall not provide at the point of sale a single-
5	use plastic bag to a customer.
6	"(c) Enforcement.—
7	"(1) Written notification for first vio-
8	LATION.—If a covered retail or service establishment
9	violates subsection (b), the Administrator shall pro-
10	vide that covered retail or service establishment with
11	written notification regarding the violation of the re-
12	quirement under that subsection.
13	"(2) Subsequent violations.—
14	"(A) IN GENERAL.—If a covered retail or
15	service establishment, subsequent to receiving a
16	written notification described in paragraph (1)
17	violates subsection (b), the Administrator shall
18	fine the covered retail or service establishment
19	in accordance with subparagraph (B).
20	"(B) AMOUNT OF PENALTY.—For each
21	violation during a calendar year, the amount of
22	the penalty under subparagraph (A) shall be—
23	"(i) in the case of the first violation
24	\$250.

1	"(ii) in the case of the second viola-
2	tion, \$500; and
3	"(iii) in the case of the third violation
4	or any subsequent violation, \$1,000.
5	"(C) Seizure.—On a third violation or
6	any subsequent violation under this paragraph
7	by a covered retail or service establishment, the
8	Administrator may seize any single-use plastic
9	bags in the possession of the covered retail or
10	service establishment.
11	"(D) LIMITATION.—In the case of a cov-
12	ered retail or service establishment the annual
13	revenue of which is less than \$1,000,000, a
14	penalty shall not be imposed under this para-
15	graph more than once during any 7-day period.
16	"(3) State enforcement.—The Adminis-
17	trator may permit a State to carry out enforcement
18	under this subsection if the Administrator deter-
19	mines that the State meets such requirements as the
20	Administrator may establish.
21	"(d) Effective Date.—The prohibition under this
22	section shall take effect on January 1, 2022.

1	"SEC. 12202. REDUCTION OF OTHER SINGLE-USE PROD-
2	UCTS.
3	"(a) Prohibition on Plastic Utensils and Plas-
4	TIC STRAWS.—
5	"(1) Utensils.—A covered retail or service es-
6	tablishment may not use, provide, distribute, or sell
7	a plastic utensil.
8	"(2) Plastic straws.—
9	"(A) In General.—Subject to subpara-
10	graphs (B) and (C), a covered retail or service
11	establishment that sells food or beverages—
12	"(i) except as provided in clause (ii),
13	may not provide a plastic straw to a cus-
14	tomer;
15	"(ii) shall provide a plastic straw to a
16	customer who requests a plastic straw;
17	"(iii) shall provide accessible means of
18	communication, across all ordering plat-
19	forms used by the covered retail or service
20	establishment (such as online, mobile, and
21	in-person), for customers to request a plas-
22	tic straw; and
23	"(iv) shall keep in stock plastic straws
24	for customers who request plastic straws.
25	"(B) Effective functional equiva-
26	LENTS.—If the Administrator, in consultation

1	with the National Council on Disability and ad-
2	vocates representing the disability and environ-
3	mental communities, determines that an effec-
4	tive functional equivalent to a plastic straw that
5	can be recycled, composted, or disposed with
6	minimal harm to the environment has been de-
7	veloped—
8	"(i) subparagraph (A) shall no longer
9	apply; and
10	"(ii) a covered retail or service estab-
11	lishment may not provide a plastic straw to
12	a customer.
13	"(C) Exclusion.—Subparagraph (A)
14	shall not apply to the sale of plastic straws in
15	bulk for home or personal use.
16	"(3) Nonplastic alternatives.—A covered
17	retail or service establishment may provide, dis-
18	tribute, or sell a reusable, compostable, or recyclable
19	alternative to a plastic utensil or plastic straw
20	only—
21	"(A) on request of a customer; and
22	"(B) in the case of a compostable or recy-
23	clable alternative, if composting or recycling, as
24	applicable, for the item is provided and locally
25	accessible.

1	"(b) Prohibition on Other Single-Use Prod-
2	UCTS.—
3	"(1) IN GENERAL.—Except as provided in para-
4	graphs (3) and (4), a covered retail or service estab-
5	lishment may not sell or distribute any single-use
6	product that the Administrator determines is not re-
7	cyclable or compostable and can be replaced by a re-
8	usable or refillable item.
9	"(2) Inclusions.—In the prohibition under
10	paragraph (1), the Administrator shall include—
11	"(A) expanded polystyrene for use in food
12	service products, disposable consumer coolers,
13	or shipping packaging;
14	"(B) single-use personal care products,
15	such as miniature bottles containing shampoo,
16	soap, and lotion that are provided at hotels or
17	motels;
18	"(C) noncompostable produce stickers; and
19	"(D) such other products that the Admin-
20	istrator determines by regulation to be appro-
21	priate.
22	"(3) Exception.—The prohibition under para-
23	graph (1) shall not apply to the sale or distribution
24	of an expanded polystyrene cooler for medical use.

"(4) Temporary waiver.—The Administrator
may grant a temporary waiver of not more than 1
year from the prohibition under paragraph (1) for
the use of expanded polystyrene in shipping packaging to protect a product of high value if a viable
alternative to expanded polystyrene is not available.

"(c) Enforcement.—

"(1) Written notification for first vio-Lation.—If a covered retail or service establishment violates subsection (a) or (b), the Administrator shall provide that covered retail or service establishment with written notification regarding the violation of the requirement under that subsection.

## "(2) Subsequent violations.—

"(A) IN GENERAL.—If any covered retail or service establishment, subsequent to receiving a written notification described in paragraph (1), violates subsection (a) or (b), the Administrator shall fine the covered retail or service establishment in accordance with subparagraph (B).

"(B) Amount of Penalty.—For each violation during a calendar year, the amount of the penalty under subparagraph (A) shall be—

1	"(i) in the case of the first violation,
2	\$250;
3	"(ii) in the case of the second viola-
4	tion, \$500; and
5	"(iii) in the case of the third violation
6	or any subsequent violation, \$1,000.
7	"(C) Seizure.—On a third violation or
8	any subsequent violation under this paragraph
9	by a covered retail or service establishment, the
10	Administrator may seize any plastic products
11	prohibited under subsection (a) or (b) that are
12	in the possession of the covered retail or service
13	establishment.
14	"(D) Limitation.—In the case of a cov-
15	ered retail or service establishment the annual
16	revenue of which is less than \$1,000,000, a
17	penalty shall not be imposed under this para-
18	graph more than once during any 7-day period.
19	"(3) State enforcement.—The Adminis-
20	trator may permit a State to carry out enforcement
21	under this subsection if the Administrator deter-
22	mines that the State meets such requirements as the
23	Administrator may establish.
24	"(d) Effective Date.—The prohibition under this
25	section shall take effect on January 1, 2022.

1	"SEC. 12203. STUDY AND ACTION ON PLASTIC TOBACCO FIL-
2	TERS AND ELECTRONIC CIGARETTES.
3	"(a) STUDY.—Not later than 2 years after the date
4	of enactment of this subtitle, the Administrator, in con-
5	junction with the Commissioner of Food and Drugs and
6	the Director of the National Institutes of Health, shall
7	conduct a study on—
8	"(1) the environmental impacts and efficacy of
9	tobacco filters made from plastic; and
10	"(2) the environmental impacts of electronic
11	cigarettes, including disposable components of elec-
12	tronic cigarettes.
13	"(b) Report to Congress.—
14	"(1) In general.—Not later than 180 days
15	after the date on which the study under subsection
16	(a) is concluded, the Administrator, in conjunction
17	with the Commissioner of Food and Drugs, shall
18	submit to the committees described in paragraph (2)
19	a report describing recommendations to establish a
20	program to reduce litter from, and the environ-
21	mental impacts of, single-use tobacco filter products
22	and electronic cigarettes.
23	"(2) Committees.—The committees referred
24	to in paragraph (1) are—
25	"(A) the Committee on Health, Education,
26	Labor, and Pensions of the Senate;

1	"(B) the Committee on Environment and
2	Public Works of the Senate;
3	"(C) the Committee on Commerce,
4	Science, and Transportation of the Senate; and
5	"(D) the Committee on Energy and Com-
6	merce of the House of Representatives.
7	"(c) Publication.—On submission of the report
8	under subsection (b)(1), the Administrator, in conjunction
9	with the Commissioner of Food and Drugs, shall publish
10	in the Federal Register for public comment—
11	"(1) the report; and
12	"(2) a description of the actions the Adminis-
13	trator and the Commissioner of Food and Drugs in-
14	tend to take during the 1-year period after the date
15	of publication to reduce litter from, and the environ-
16	mental impacts of, single-use tobacco filter products
17	and electronic eigarettes, including recommendations
18	for incorporating plastic tobacco filters and elec-
19	tronic cigarette components into an extended pro-
20	ducer responsibility program.
21	"PART III—RECYCLING AND COMPOSTING
22	"SEC. 12301. RECYCLING AND COMPOSTING COLLECTION.
23	"The Administrator, in consultation with Organiza-
24	tions, State and local governments, and affected stake-

1	holders, shall issue guidance to standardize recycling and
2	composting collection across communities and States.
3	"SEC. 12302. REQUIREMENTS FOR THE PRODUCTION OF
4	PRODUCTS CONTAINING RECYCLED CON-
5	TENT.
6	"(a) Plastic Beverage Containers.—
7	"(1) In general.—Subject to paragraph (2),
8	the Administrator shall require each responsible
9	party for plastic beverage containers to make the
10	plastic beverage containers—
11	"(A) by 2025, of 25 percent post-consumer
12	recycled content from United States sources;
13	"(B) by 2030, of 30 percent post-consumer
14	recycled content from United States sources;
15	"(C) by 2035, of 50 percent post-consumer
16	recycled content from United States sources;
17	"(D) by 2040, of 80 percent post-consumer
18	recycled content from United States sources;
19	and
20	"(E) by such dates thereafter as the Ad-
21	ministrator shall establish, such percentages of
22	post-consumer recycled content from United
23	States sources as the Administrator determines
24	by a rule to be appropriate.

1	"(2) Adjustment.—After consideration of the
2	results of the study under subsection $(b)(1)$ , the Ad-
3	ministrator may issue regulations to modify one or
4	more of the percentages described in subparagraphs
5	(A) through (D) of paragraph (1).
6	"(b) Other Covered Products and Beverage
7	CONTAINERS.—
8	"(1) Study.—The Administrator, in coordina-
9	tion with the Director of the National Institute of
10	Standards and Technology, the Commissioner of
11	Food and Drugs, and the head of any other relevant
12	Federal agency, shall carry out a study to determine
13	the technical and safe minimum post-consumer recy-
14	cled content requirements for covered products and
15	beverage containers, including beverage containers
16	composed of glass, aluminum, and other materials.
17	"(2) Report.—
18	"(A) In general.—Not later than 1 year
19	after the date of enactment of this subtitle, the
20	Administrator shall submit to Congress a report
21	describing the results of the study under para-
22	graph (1), including—
23	"(i) an estimate of the current and
24	projected consumption of covered products

1	and use of beverage containers in the
2	United States;
3	"(ii) an estimate of current and pro-
4	jected future recycling rates of covered
5	products and beverage containers in the
6	United States;
7	"(iii) an assessment of techniques and
8	recommendations to minimize the creation
9	of new materials for covered products and
10	beverage containers; and
11	"(iv) an assessment of—
12	"(I) post-consumer recycled con-
13	tent standards for covered products
14	and beverage containers that are tech-
15	nologically feasible; and
16	"(II) the impact of the standards
17	described in subclause (I) on recycling
18	rates of covered products and bev-
19	erage containers.
20	"(B) Publication.—On submission of the
21	report under subparagraph (A) to Congress, the
22	Administrator shall publish in the Federal Reg-
23	ister for public comment—
24	"(i) the report; and

"(ii) a description of the actions the 1 2 Administrator intends to take during the 1-year period after the date of publication 3 4 in the Federal Register to establish minimum post-consumer recycled content 6 standards for covered products and bev-7 erage containers.

# "(3) MINIMUM STANDARDS.—

- "(A) IN GENERAL.—Not later than 1 year after the Administrator publishes the report under paragraph (2)(B), the Administrator shall establish minimum post-consumer recycled content standards for covered products and beverage containers.
- "(B) REQUIREMENT.—The standards established under subparagraph (A) shall increase the percentage by which covered products and beverage containers shall be composed of post-consumer recycled content over a time period established by the Administrator.

## 21 "SEC. 12303. DESIGNING FOR THE ENVIRONMENT.

22 "(a) IN GENERAL.—The Administrator shall require 23 each responsible party of covered products and beverage 24 containers to design the covered products and beverage

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1	containers to minimize the environmental and health im-
2	pacts of the covered products and beverage containers.
3	"(b) Requirements.—In designing covered prod-
4	ucts and beverage containers in accordance with sub-
5	section (a), to minimize the impacts of extraction, manu-
6	facture, use, and end-of-life management, a responsible
7	party shall consider—
8	"(1) eliminating or reducing the quantity of
9	material used;
10	"(2) eliminating toxic substances;
11	"(3) designing for reuse, refill, and lifespan ex-
12	tension;
13	"(4) incorporating recycled materials;
14	"(5) designing to reduce environmental impacts
15	across the lifecycle of a product;
16	"(6) incorporating sustainably and renewably
17	sourced material;
18	"(7) optimizing material to use the minimum
19	quantity of packaging necessary to effectively deliver
20	a product without damage or spoilage;
21	"(8) degradability of materials in cold-water en-
22	vironments; and
23	"(9) improving recyclability and compostability.

# 1 "SEC. 12304. PRODUCT LABELING.

2	"(a) In General.—A responsible party shall include
3	labels on covered products and beverage containers that—
4	"(1) are easy to read;
5	"(2) indicate that the covered product or bev-
6	erage container is—
7	"(A) recyclable;
8	"(B) not recyclable;
9	"(C) compostable; or
10	"(D) reusable;
11	"(3) in the case of a covered product or bev-
12	erage container that is not recyclable, does not in-
13	clude the universal chasing arrows recycling symbol
14	or any other similar symbol that would lead a con-
15	sumer to believe that the item should be sorted for
16	recycling;
17	"(4) in the case of a plastic bag that is not
18	compostable, is not tinted green or brown;
19	"(5) in the case of a compostable bag, is tinted
20	green or brown and includes information identifying
21	the entity designated by the Administrator that has
22	certified that the product is compostable; and
23	"(6) in the case of a covered product or bev-
24	erage container that is compostable, includes a green
25	or brown stripe or similar marking to identify that
26	the item is compostable.

1	"(b) Standardized Labels.—The Administrator
2	shall establish or approve a standardized label for each
3	category of covered product and beverage container to be
4	used by responsible parties under subsection (a).
5	"(c) Requirement.—A label described in subsection
6	(a), including a shrink sleeve—
7	"(1) shall be compatible with the intended
8	method of discard for the covered product or bev-
9	erage container; and
10	"(2) shall not require removal by consumers.
11	"(d) Compatibility.—The Administrator shall en-
12	courage label manufacturers, in coordination with the sup-
13	ply chains of those manufacturers, including substrate
14	suppliers, converters, and ink suppliers, to work with the
15	recycling industry to address label recycling compatibility
16	challenges.
17	"(e) Wet Wipes.—With respect to the label de-
18	scribed in subsection (a) for a wet wipe product—
19	"(1) in the case of a wet wipe product sold in
20	the United States that is intended to be disposed of
21	in the solid waste stream, the label shall include—
22	"(A) on the front of the package near the
23	dispensing point, the statement 'Do Not Flush';
24	and

1	"(B) in high contrast font and color, a 'Do
2	Not Flush' moniker and symbol that is other-
3	wise in accordance with the voluntary guidelines
4	for labeling practices of the nonwoven fabrics
5	industry contained in the Code of Practice of
6	the Association of the Nonwoven Fabrics Indus-
7	try and the European Disposables and
8	Nonwovens Association, entitled 'Commu-
9	nicating Appropriate Disposal Pathways for
10	Nonwoven Wipes to Protect Wastewater Sys-
11	tems', second edition, as published in April
12	2017;
13	"(2) in the case of a wet wipe product sold in
14	the United States that is labeled with a claim that
15	the product is 'flushable', 'sewer and septic safe', or
16	any other claim that indicates that the product is in-
17	tended to be disposed of in a sewer or septic sys-
18	tem—
19	"(A) the label may include the statement
20	'flushable', 'sewer and septic safe', or other
21	statement that the product is intended to be
22	disposed of in a sewer or septic system if the
23	product—
24	"(i) meets the performance standards
25	for dispersibility in a sewer system or sep-

1	tic system established by the International
2	Water Services Flushability Group (as in
3	effect on the date of enactment of this sub-
4	title); and
5	"(ii) does not contain chemicals or ad-
6	ditives harmful to the public wastewater
7	infrastructure; and
8	"(3) in the case of a wet wipe product that is
9	composed of plastic or other synthetic material, in-
10	cluding regenerated cellulosic fibers—
11	"(A) the label, marketing claims, or other
12	advertisements for the product may not identify
13	the product as intended for disposal in a sewer
14	or septic system; and
15	"(B) the label shall clearly and conspicu-
16	ously state that the product contains plastic or
17	other synthetic material.
18	"SEC. 12305. RECYCLING AND COMPOSTING RECEPTACLE
19	LABELING.
20	"(a) Purpose.—The purpose of this section is to es-
21	tablish guidelines for a national standardized labeling sys-
22	tem for the development of labels for recycling and
23	composting receptacles that use a methodology that is con-
24	sistent throughout the United States to assist members
25	of the public in properly recycling and composting.

1	"(b) Definitions.—In this section:
2	"(1) Public space.—The term 'public space'
3	means a business, an airport, a school, a stadium,
4	a government office, a park, and any other public
5	space, as determined by the Administrator.
6	"(2) Recycling or composting recep-
7	TACLE.—The term 'recycling or composting recep-
8	tacle' means a recycling or composing bin, cart, or
9	dumpster.
10	"(3) Residential recycling and
11	COMPOSTING PROGRAM.—The term 'residential recy-
12	cling and composting program' means a recycling
13	and composting program that services single family
14	dwellings, multifamily dwellings or facilities, or both.
15	"(c) Guidelines.—The Administrator shall develop
16	and publish guidelines for a national standardized labeling
17	system for an Organization to use to develop labels that—
18	"(1) use a national standardized methodology
19	of colors, images, format, and terminology, including
20	to address diverse ethnic populations;
21	"(2) shall be placed on recycling and compost-
22	ing receptacles in public spaces and the service area
23	of the Organization in accordance with paragraphs
24	(1)(D) and (2) of subsection (e); and

1	"(3) communicate to users of those recycling
2	and composting receptacles—
3	"(A) the specific recyclables and compost-
4	ables that the Organization accepts; and
5	"(B) the specific rules of sorting for that
6	Organization.
7	"(d) Development of Labels.—
8	"(1) In General.—Each Organization in the
9	United States shall, in accordance with the guide-
10	lines published under subsection (c), use the national
11	standardized labeling system to develop labels for
12	use on recycling and composting receptacles in pub-
13	lic spaces and the service area of the Organization
14	to communicate to users of those recycling and
15	composting receptacles—
16	"(A) the specific recyclables and compost-
17	ables that the Organization accepts; and
18	"(B) the specific rules of sorting for that
19	Organization.
20	"(2) SIMPLE AND DETAILED VERSIONS.—In de-
21	veloping labels under paragraph (1), an Organiza-
22	tion shall develop—
23	"(A) a simple version of the label for use
24	on recycling and composting receptacles used in
25	public spaces, which shall list the basic

1	recyclables and compostables that the Organiza-
2	tion accepts; and
3	"(B) a detailed version of the label for use
4	on recycling and composting receptacles used as
5	part of a residential recycling and composting
6	program, taking into consideration the com-
7	plexity of the packaging and products disposed
8	of by single family dwellings and multifamily
9	dwellings and facilities.
10	"(e) Distribution of Labels.—
11	"(1) SIMPLE VERSION.—
12	"(A) In General.—An Organization shall
13	distribute the simple version of the label devel-
14	oped by that Organization under subsection
15	(d)(2)(A) to each customer of that Organization
16	that owns or operates a public space in the
17	service area of the Organization.
18	"(B) QUANTITY.—The quantity of labels
19	distributed to an owner or operator of a public
20	space under subparagraph (A) shall be reason-
21	ably sufficient to ensure that a label may be
22	placed on each recycling and composting recep-
23	tacle in that public space.
24	"(C) Additional labels.—If the quan-
25	tity of labels distributed under subparagraph

1	(B) is insufficient, an Organization shall make
2	available to owners and operators described in
3	subparagraph (A) additional labels to purchase
4	or download.
5	"(D) Requirement of owners and op-
6	ERATORS.—An owner or operator of a public
7	space that receives labels under subparagraph
8	(A) shall display the labels on the recycling and
9	composting receptacles in that public space.
10	"(2) Detailed Version.—An Organization of
11	municipality, as applicable, that services a residen-
12	tial recycling and composting program in the area
13	served by an Organization shall display a detailed
14	standardized label developed by that Organization
15	under subsection (d)(2)(B) on each recycling and
16	composting receptacle used by the residential recy-
17	cling and composting program.
18	"SEC. 12306. PROHIBITION ON CERTAIN EXPORTS OF
19	WASTE.
20	"No person may export from the United States plas-
21	tic waste, plastic parings, or scraps of plastic—
22	"(1) to a country that is not a member of the
23	Organization for Economic Cooperation and Devel-
24	opment;

1	"(2) without the prior informed consent of the
2	relevant authorities in a receiving country that is a
3	member of the Organization for Economic Coopera-
4	tion and Development, if those exports—
5	"(A) are not of a single, nonhalogenated
6	plastic polymer; or
7	"(B) are contaminated with greater than
8	0.5 percent of—
9	"(i) other plastics; or
10	"(ii) other materials, including—
11	"(I) labels, adhesives, varnishes,
12	waxes, inks, and paints; and
13	"(II) composite materials mixing
14	plastics with nonplastic materials; or
15	"(3) that are contaminated with hazardous
16	chemicals, toxic substances, or substances to the ex-
17	tent that the export becomes hazardous waste.
18	"PART IV—LOCAL GOVERNMENT EFFORTS
19	"SEC. 12401. PROTECTION OF LOCAL GOVERNMENTS.
20	"Nothing in this subtitle or section 4056 of the Inter-
21	nal Revenue Code of 1986 preempts any State or local
22	law in effect on or after the date of enactment of this sub-
23	title that—

1	"(1) requires the collection and recycling of
2	recyclables in a greater quantity than required under
3	section $12105(g)$ ;
4	"(2) prohibits the sale or distribution of prod-
5	ucts that are not prohibited under part II;
6	"(3) requires products to be made of a greater
7	percentage of post-consumer recycled content than
8	required under section 12302;
9	"(4) imposes a fee or other charge for products
10	not subject to taxation under section 4056 of the In-
11	ternal Revenue Code of 1986; or
12	"(5) in any way exceeds the requirements of
13	this subtitle.
14	"SEC. 12402. CLEAN COMMUNITIES PROGRAM.
15	"The Administrator shall establish a program, to be
16	known as the 'Clean Communities Program', under which
17	the Administrator shall leverage smart technology and so-
18	cial media to provide technical assistance to units of local
19	government of States in cost-effectively—
20	"(1) identifying concentrated areas of pollution
21	in that unit of local government; and
22	"(2) implementing source reduction solutions.

1	"PART V—FISHING GEAR
2	"SEC. 12501. STUDY AND ACTION ON DERELICT FISHING
3	GEAR.
4	"(a) Report.—Not later than 2 years after the date
5	of enactment of this subtitle, the Under Secretary of Com-
6	merce for Oceans and Atmosphere (referred to in this sec-
7	tion as the 'Under Secretary') shall submit to the Com-
8	mittee on Commerce, Science, and Transportation and the
9	Committee on Environment and Public Works of the Sen-
10	ate and the Committee on Natural Resources of the House
11	of Representatives a report that includes—
12	"(1) an analysis of the scale of fishing gear
13	losses by United States and foreign fisheries, includ-
14	ing—
15	"(A) the variance in the quantity of gear
16	lost among—
17	"(i) domestic and foreign fisheries;
18	"(ii) types of fishing gear; and
19	"(iii) methods of fishing;
20	"(B) the means by which lost fishing gear
21	is transported by ocean currents; and
22	"(C) common reasons that fishing gear is
23	lost;
24	"(2) an evaluation of the ecological, human
25	health, and maritime safety impacts of derelict fish-
26	ing gear, and how those impacts vary across—

1	"(A) types of fishing gear;
2	"(B) materials used to construct fishing
3	gear; and
4	"(C) geographic location;
5	"(3) recommendations on management meas-
6	ures—
7	"(A) to prevent fishing gear losses; and
8	"(B) to reduce the impacts of lost fishing
9	gear;
10	"(4) an assessment of the cost of implementing
11	management measures described in paragraph (3);
12	and
13	"(5) an assessment of the impact of fishing
14	gear loss attributable to foreign countries.
15	"(b) Publication.—On submission of the report
16	under subsection (a), the Under Secretary shall publish
17	in the Federal Register for public comment—
18	"(1) the report; and
19	"(2) a description of the actions the Under Sec-
20	retary intends to take during the 1-year period after
21	the date of publication to reduce litter from, and the
22	environmental impacts of, commercial fishing gear.".
23	(b) CLERICAL AMENDMENT.—The table of contents
24	for the Solid Waste Disposal Act (Public Law 89–272: 79

- 1 Stat. 997) is amended by inserting after the item relating
- 2 to section 11011 the following:

"Subtitle K—Producer Responsibility for Products and Packaging

"Sec. 12001. Definitions.

#### "PART I—PRODUCTS IN THE MARKETPLACE

- "Sec. 12101. Extended producer responsibility.
- "Sec. 12102. Producer Responsibility Organizations.
- "Sec. 12103. Covered product management.
- "Sec. 12104. National beverage container program.
- "Sec. 12105. Product Stewardship Plans.
- "Sec. 12106. Outreach and education.
- "Sec. 12107. Reporting.

## "PART II—REDUCTION OF SINGLE-USE PRODUCTS

- "Sec. 12201. Prohibition on single-use plastic carryout bags.
- "Sec. 12202. Reduction of other single-use products.
- "Sec. 12203. Study and action on plastic tobacco filters and electronic cigarettes.

## "PART III—RECYCLING AND COMPOSTING

- "Sec. 12301. Recycling and composting collection.
- "Sec. 12302. Requirements for the production of products containing recycled content.
- "Sec. 12303. Designing for the environment.
- "Sec. 12304. Product labeling.
- "Sec. 12305. Recycling and composting receptacle labeling.
- "Sec. 12306. Prohibition on certain exports of waste.

#### "PART IV—LOCAL GOVERNMENT EFFORTS

- "Sec. 12401. Protection of local governments.
- "Sec. 12402. Clean Communities Program.

#### "PART V—FISHING GEAR

"Sec. 12501. Study and action on derelict fishing gear.".

## 3 SEC. 3. IMPOSITION OF TAX ON CARRYOUT BAGS.

- 4 (a) General Rule.—Chapter 31 of the Internal
- 5 Revenue Code of 1986 is amended by inserting after sub-
- 6 chapter C the following new subchapter:

# 7 "Subchapter D—Carryout Bags

<sup>&</sup>quot;Sec. 4056. Imposition of tax.

# 1 "SEC. 4056. IMPOSITION OF TAX. 2 "(a) General Rule.—There is hereby imposed on 3 any retail sale a tax on each carryout bag provided to a 4 customer by an applicable entity. 5 "(b) Amount of Tax.—The amount of tax imposed by subsection (a) shall be \$0.10 per carryout bag. 6 7 "(c) Liability for Tax.—The applicable entity shall be liable for the tax imposed by this section. 9 "(d) Definitions.—For purposes of this section— "(1) APPLICABLE ENTITY.— 10 11 "(A) IN GENERAL.—Subject to subpara-12 graph (B), the term 'applicable entity' means— "(i) any restaurant (as defined in sec-13 14 tion 12001 of the Solid Waste Disposal 15 Act), or 16 "(ii) any business which— "(I) sells food, alcohol, or any 17 18 other good or product to the public at 19 retail, or "(II) elects to comply with the 20 21 requirements under this section. "(B) Exception.— 22 23 "(i) In general.—For purposes of this section, the term 'applicable entity' 24 25 shall not include any entity described in

subparagraph (A) if the State, or any local

1	government or political subdivision thereof
2	in which such entity is located has been
3	granted a waiver pursuant to clause (ii).
4	"(ii) Waiver.—The Secretary shall
5	prescribe rules providing for the waiver of
6	application of this section with respect to
7	any State, or any local government or po-
8	litical subdivision thereof, which has en-
9	acted a tax or fee on the provision of car-
10	ryout bags which is similar to the tax im-
11	posed under this section.
12	"(2) Carryout bag.—
13	"(A) IN GENERAL.—The term 'carryout
14	bag' means a bag of any material that is pro-
15	vided to a consumer at the point of sale to
16	carry or cover purchases, merchandise, or other
17	items.
18	"(B) Exceptions.—Such term shall not
19	include any product described in section
20	12201(a)(2)(B)(ii) of the Solid Waste Disposa
21	Act.
22	"(e) Bag Tax Stated Separately on Receipt.—
23	The tax imposed by subsection (a) shall be separately state
24	ed on the receipt of sale provided to the customer.

"(f) Exceptions.—The tax imposed under sub-1 2 section (a) shall not apply to any carryout bag that is pro-3 vided to a customer as part of a transaction in which the 4 customer is purchasing any item using benefits received 5 under the supplemental nutrition assistance program es-6 tablished under the Food and Nutrition Act of 2008 (7 U.S.C. 2011 et seq.) or the supplemental nutrition pro-8 gram for women, infants, and children authorized under 9 section 17 of the Child Nutrition Act of 1966 (42 U.S.C. 10 1786). 11 "(g) Penalties.— 12 "(1) Written notification for first vio-13 LATION.—If any applicable entity fails to collect the 14 tax imposed under subsection (a) or satisfy the re-15 quirements under subsection (e), the Secretary shall 16 provide such entity with written notification regard-17 ing the violation of the requirements under such 18 subsections. 19 "(2) Subsequent violations.— "(A) IN GENERAL.—If any applicable enti-20 21 ty, subsequent to receiving a written notifica-22 tion described in paragraph (1), fails to collect 23 the tax imposed under subsection (a) or satisfy

the requirements under subsection (e), such en-

1	tity shall pay a penalty in addition to the tax
2	imposed under this section.
3	"(B) AMOUNT OF PENALTY.—For each
4	violation during a calendar year, the amount of
5	the penalty under subparagraph (A) shall be—
6	"(i) in the case of the first violation
7	\$250,
8	"(ii) in the case of the second viola-
9	tion, \$500, and
10	"(iii) in the case of the third violation
11	or any subsequent violation, \$1,000.
12	"(C) LIMITATION.—In the case of any ap-
13	plicable entity with less than \$1,000,000 in
14	total revenue for the year preceding the imposi-
15	tion of any penalty under this paragraph, any
16	such penalty may not be imposed under this
17	paragraph more than once during any 7-day pe-
18	riod.
19	"(h) Rule of Construction.—Nothing in this sec-
20	tion or any regulations promulgated under this section
21	shall preempt, limit, or supersede, or be interpreted to pre-
22	empt, limit, or supersede—
23	"(1) any law or regulation relating to any tax
24	or fee on carryout bags which is imposed by a State

1	or local government entity, or any political subdivi-
2	sion, agency, or instrumentality thereof, or
3	"(2) any additional fees imposed by any appli-
4	cable entity on carryout bags provided to its cus-
5	tomers.".
6	(b) CARRYOUT BAG CREDIT PROGRAM.—Subchapter
7	B of chapter 65 of such Code is amended by adding at
8	the end the following new section:
9	"SEC. 6431. CARRYOUT BAG CREDIT PROGRAM.
10	"(a) Allowance of Credit.—If—
11	"(1) tax has been imposed under section 4056
12	on any carryout bag,
13	"(2) an applicable entity provides such bag to
14	a customer in a point of sale transaction, and
15	"(3) such entity has kept and can produce
16	records for purposes of this section and section 4056
17	that include—
18	"(A) the total number of carryout bags
19	provided to customers for which the tax was im-
20	posed under section 4056(a) and the amounts
21	passed through to customers for such bags pur-
22	suant to section 4056(e), and
23	"(B) the total number of bags for which a
24	refund was provided to customers pursuant to
25	a carryout bag credit program,

- 1 the Secretary shall pay (without interest) to such entity
- 2 an amount equal to the applicable amount for each bag
- 3 provided by such entity in connection with a point of sale
- 4 transaction.
- 5 "(b) APPLICABLE AMOUNT.—For purposes of sub-
- 6 section (a), the applicable amount is an amount equal to—
- 7 "(1) in the case of an applicable entity that has
- 8 established a carryout bag credit program, \$0.10,
- 9 and
- 10 "(2) in the case of an applicable entity that has
- 11 not established a carryout bag credit program,
- 12 \$0.04.
- 13 "(c) Carryout Bag Credit Program.—For pur-
- 14 poses of this section, the term 'carryout bag credit pro-
- 15 gram' means a program established by an applicable entity
- 16 which—
- 17 "(1) for each bag provided by the customer to
- package any items purchased from the applicable en-
- tity, such entity refunds such customer \$0.05 for
- each such bag from the total cost of their purchase,
- 21 "(2) separately states the amount of such re-
- fund on the receipt of sale provided to the customer,
- 23 and

- 1 "(3) prominently advertises such program at
- 2 each entrance and checkout register of the applicable
- 3 entity.
- 4 "(d) Definitions.—For purposes of this section, the
- 5 terms 'applicable entity' and 'carryout bag' have the same
- 6 meanings given such terms under section 4056(d).".
- 7 (c) Establishment of Trust Fund.—Subchapter
- 8 A of chapter 98 of such Code is amended by adding at
- 9 the end the following:
- 10 "SEC. 9512. RECYCLING AND LITTER CLEANUP TRUST
- 11 **FUND.**
- 12 "(a) Creation of Trust Fund.—There is estab-
- 13 lished in the Treasury of the United States a trust fund
- 14 to be known as the 'Recycling and Litter Cleanup Trust
- 15 Fund' (referred to in this section as the 'Trust Fund'),
- 16 consisting of such amounts as may be appropriated or
- 17 credited to the Trust Fund as provided in this section or
- 18 section 9602(b).
- 19 "(b) Transfers to Trust Fund.—There is hereby
- 20 appropriated to the Trust Fund an amount equivalent to
- 21 the amounts received in the Treasury pursuant to section
- 22 4056.
- 23 "(c) Expenditures From Trust Fund.—Amounts
- 24 in the Trust Fund shall be available, as provided by appro-
- 25 priation Acts, for—

1	"(1) making payments under section 6431, and
2	"(2) making grants for—
3	"(A) reusable carryout bags, and
4	"(B) recycling, reuse, and composting in-
5	frastructure and litter cleanup.".
6	(d) STUDY.—Not later than the date which is 18
7	months after the date of enactment of this Act, the Comp-
8	troller General of the United States shall conduct a study
9	on the effectiveness of sections 4056, 6431, and 9512 of
10	the Internal Revenue Code of 1986 (as added by this Act)
11	at reducing the use of carryout bags and encouraging the
12	use of reusable bags. The report shall address—
13	(1) the use of plastic or paper single-use carry-
14	out bags during the period preceding the enactment
15	of such sections;
16	(2) the effect of such sections on the citizens
17	and residents of the United States, including—
18	(A) the percentage reduction in the use of
19	plastic or paper single-use carryout bags as a
20	result of the enactment of such sections;
21	(B) the opinion among citizens and resi-
22	dents of the United States regarding the effect
23	of such sections, disaggregated by race and in-
24	come level; and

1	(C) the amount of substitution between
2	other types of plastic bags for single-use carry-
3	out bags;
4	(3) measures that the Comptroller General de-
5	termines may increase the effectiveness of such sec-
6	tions, including the amount of tax imposed on each
7	carryout bag; and
8	(4) any effects, both positive and negative, on
9	United States businesses as a result of the enact-
10	ment of such sections, including costs, storage space,
11	and changes in paper bag usage.
12	The Comptroller General shall submit a report of such
13	study to the Committee on Ways and Means of the House
14	of Representatives and the Committee on Finance of the
15	Senate.
16	(e) CLERICAL AMENDMENTS.—
17	(1) The table of subchapters for chapter 31 of
18	such Code is amended by inserting after the item re-
19	lating to subchapter C the following new item:
	"SUBCHAPTER D. CARRYOUT BAGS".
20	(2) The table of sections for subchapter B of
21	chapter 65 of such Code is amended by adding at
22	the end the following new item:

"Sec. 6431. Carryout bag credit program.".

1	(3) The table of sections for subchapter A of
2	chapter 98 of such Code is amended by adding at
3	the end the following new item:
	"Sec. 9512. Recycling and litter cleanup trust fund.".
4	(f) Effective Date.—The amendments made by
5	this section shall take effect on January 1, 2022.
6	SEC. 4. CLEAN AIR, CLEAN WATER, AND ENVIRONMENTAL
7	JUSTICE.
8	(a) Definitions.—In this section:
9	(1) Administrator.—The term "Adminis-
10	trator" means the Administrator of the Environ-
11	mental Protection Agency.
12	(2) COVERED FACILITY.—The term "covered
13	facility" means—
14	(A) an industrial facility that transforms
15	natural gas liquids into ethylene and propylene
16	for later conversion into plastic polymers;
17	(B) a plastic polymerization or polymer
18	production facility; and
19	(C) an industrial facility that repolymerizes
20	plastic polymers into chemical feedstocks for
21	use in new products or as fuel.
22	(3) Covered products.—The term "covered
23	plastic" means—
24	(A) ethylene;
25	(B) propylene;

1	(C) polyethylene in any form (including
2	pellets, resin, nurdle, powder, and flakes);
3	(D) polypropylene in any form (including
4	pellets, resin, nurdle, powder, and flakes);
5	(E) polyvinyl chloride in any form (includ-
6	ing pellets, resin, nurdle, powder, and flakes);
7	or
8	(F) other plastic polymer raw materials in
9	any form (including pellets, resin, nurdle, pow-
10	der, and flakes).
11	(4) Environmental justice.—The term "en-
12	vironmental justice" means the fair treatment and
13	meaningful involvement of all individuals, regardless
14	of race, color, national origin, educational level, or
15	income, with respect to the development, implemen-
16	tation, and enforcement of environmental laws, regu-
17	lations, and policies to ensure that—
18	(A) communities of color, indigenous com-
19	munities, and low-income communities have ac-
20	cess to public information and opportunities for
21	meaningful public participation with respect to
22	human health and environmental planning, reg-
23	ulations, and enforcement;
24	(B) no community of color, indigenous
25	community, or low-income community is ex-

1	posed to a disproportionate burden of the nega-
2	tive human health and environmental impacts
3	of pollution or other environmental hazards
4	and
5	(C) the 17 principles described in the docu-
6	ment entitled "The Principles of Environmental
7	Justice", written and adopted at the First Na-
8	tional People of Color Environmental Leader-
9	ship Summit held on October 24 through 27
10	1991, in Washington, DC, are upheld.
11	(5) FENCELINE MONITORING.—The term
12	"fenceline monitoring" means continuous, real-time
13	monitoring of ambient air quality around the entire
14	perimeter of a facility.
15	(6) Frontline community.—
16	(A) IN GENERAL.—The term "frontline
17	community" means a community located near a
18	covered facility that has experienced systemic
19	socioeconomic disparities or other forms of in-
20	justice.
21	(B) Inclusions.—The term "frontline
22	community" includes a low-income community,
23	a community that includes indigenous peoples.

and a community of color.

1	(7) Secretary.—The term "Secretary" means
2	the Secretary of the Army, acting through the Chief
3	of Engineers.
4	(8) SINGLE-USE PLASTIC.—
5	(A) IN GENERAL.—The term "single-use
6	plastic" means a plastic product or packaging
7	that is routinely disposed of, recycled, or other-
8	wise discarded after a single use.
9	(B) Exclusions.—The term "single-use
10	plastic" does not include—
11	(i) medical food, supplements, devices,
12	or other products determined by the Sec-
13	retary of Health and Human Services to
14	necessarily be made of plastic for the pro-
15	tection of public health; or
16	(ii) packaging that is—
17	(I) for any product described in
18	clause (i); or
19	(II) used for the shipment of
20	hazardous materials that is prohibited
21	from being composed of used mate-
22	rials under section 178.509 or section
23	178.522 of title 49, Code of Federal
24	Regulations (as in effect on the date
25	of enactment of this Act).

1	(9) Temporary Pause Period.—The term
2	"temporary pause period" means the period—
3	(A) beginning on the date of enactment of
4	this Act; and
5	(B) ending on the date that is the first
6	date on which all regulations required under
7	subsections (d) and (e) are in effect.
8	(10) Zero-emissions energy.—The term
9	"zero-emissions energy" means renewable energy the
10	production of which emits no greenhouse gases at
11	the production source.
12	(b) Temporary Pause.—During the temporary
13	pause period, notwithstanding any other provision of
14	law—
15	(1) the Administrator shall not issue a new per-
16	mit for a covered facility under—
17	(A) the Clean Air Act (42 U.S.C. 7401 et
18	seq.); or
19	(B) the Federal Water Pollution Control
20	Act (33 U.S.C. 1251 et seq.);
21	(2) the Secretary shall not issue a new permit
22	for a covered facility under section 404 of the Fed-
23	eral Water Pollution Control Act (33 U.S.C. 1344);
24	(3) the Administrator shall object in writing
25	under subsections (b) and (c) of section 505 of the

1	Clean Air Act (42 U.S.C. 7661d) or section
2	402(d)(2) of the Federal Water Pollution Control
3	Act (33 U.S.C. 1342(d)(2)), as applicable, to any
4	new permit issued to a covered facility by a State
5	agency delegated authority under the Clean Air Act
6	(42 U.S.C. 7401 et seq.) or the Federal Water Pol-
7	lution Control Act (33 U.S.C. 1251 et seq.); and
8	(4) subject to subsection (g), the export of cov-
9	ered products is prohibited.
10	(c) Study.—
11	(1) In general.—
12	(A) AGREEMENT.—The Administrator
13	shall offer to enter into an agreement with the
14	National Academy of Sciences and the National
15	Institutes of Health to conduct a study of—
16	(i) the existing and planned expansion
17	of the industry of the producers of covered
18	products, including the entire supply chain,
19	end uses, disposal fate, and lifecycle im-
20	pacts of covered products;
21	(ii) the environmental justice and pol-
22	lution impacts of covered facilities and the
23	products of covered facilities;
24	(iii) the existing standard technologies
25	and practices of covered facilities with re-

1	spect to the discharge and emission of pol-
2	lutants into the environment; and
3	(iv) the best available technologies
4	and practices that reduce or eliminate the
5	environmental justice and pollution im-
6	pacts of covered facilities and the products
7	of covered facilities.
8	(B) Failure to enter agreement.—If
9	the Administrator fails to enter into an agree-
10	ment described in subparagraph (A), the Ad-
11	ministrator shall conduct the study described in
12	that subparagraph.
13	(2) Requirements.—The study under para-
14	graph (1) shall—
15	(A) consider—
16	(i) the direct, indirect, and cumulative
17	environmental impacts of the industries of
18	covered facilities to date; and
19	(ii) the impacts of the planned expan-
20	sion of those industries, including local, re-
21	gional, national, and international air,
22	water, waste, climate change, public health,
23	and environmental justice impacts of those
24	industries; and

1	(B) recommend technologies, standards,
2	and practices to remediate or eliminate the
3	local, regional, national, and international air,
4	water, waste, climate change, public health, and
5	environmental justice impacts of covered facili-
6	ties and the industries of covered facilities.
7	(3) Report.—Not later than 18 months after
8	the date of enactment of this Act, the Administrator
9	shall submit to Congress a report describing the re-
10	sults of the study under paragraph (1).
11	(d) CLEAN AIR.—
12	(1) Timely revision of emissions stand-
13	ARDS.—Section 111(b)(1)(B) of the Clean Air Act
14	(42 U.S.C. 7411(b)(1)(B)) is amended by striking
15	the fifth sentence.
16	(2) National source performance stand-
17	ARDS IMPLEMENTATION IMPROVEMENTS.—
18	(A) Zero-emissions energy.—Not later
19	than 3 years after the date of enactment of this
20	Act, the Administrator shall promulgate a final
21	rule requiring that—
22	(i) covered facilities that manufacture
23	olefins, including ethylene and propylene,
24	use only zero-emissions energy sources, ex-

1	cept to the extent that waste gases are re-
2	cycled; and
3	(ii) covered facilities that manufacture
4	low-density polyethylene, linear low-density
5	polyethylene, high-density polyethylene,
6	styrene, vinyl chloride, or synthetic organic
7	fibers use only zero-emissions energy
8	sources, except to the extent that waste
9	gases are recycled, unless the Adminis-
10	trator—
11	(I) determines that under certain
12	conditions (such as during the com-
13	mencement or shut down of produc-
14	tion at a covered facility), expendi-
15	tures of energy that are not from
16	zero-emissions energy sources are re-
17	quired; and
18	(II) publishes the determination
19	under subclause (I) and a proposed
20	mixture of zero-emissions energy and
21	non-zero-emissions energy for those
22	conditions in a rulemaking.
23	(B) New source performance stand-
24	ARDS FOR CERTAIN FACILITIES.—Not later
25	than 3 years after the date of enactment of this

1	Act, the Administrator shall promulgate a final
2	rule—
3	(i) designating ethylene, propylene,
4	polyethylene, and polypropylene production
5	facilities as a category of stationary source
6	under section 111(b)(1)(A) of the Clean
7	Air Act (42 U.S.C. 7411(b)(1)(A)); and
8	(ii) establishing new source perform-
9	ance standards for the category of sta-
10	tionary source designated under clause (i)
11	under section 111(f)(1) of the Clean Air
12	Act (42 U.S.C. 7411(f)(1)).
13	(C) STORAGE VESSELS FOR COVERED
14	PRODUCTS.—Not later than 3 years after the
15	date of enactment of this Act, the Adminis-
16	trator shall promulgate a final rule modifying
17	section 60.112b(a) of title 40, Code of Federal
18	Regulations (as in effect on the date of enact-
19	ment of this Act), to ensure that an owner or
20	operator of a storage vessel containing liquid
21	with a vapor pressure of equal to or more than
22	5 millimeters of mercury under actual storage
23	conditions that is regulated under that section
24	uses—

1	(i) an internal floating roof tank con-
2	nected to a volatile organic compound con-
3	trol device; or
4	(ii) a fixed-roof tank connected to a
5	volatile organic compound control device.
6	(D) Flaring.—Not later than 30 days
7	after the date of enactment of this Act, the Ad-
8	ministrator shall promulgate a final rule—
9	(i) modifying title 40, Code of Federal
10	Regulations (as in effect on the date of en-
11	actment of this Act), to ensure that flar-
12	ing, either at ground-level or elevated, shall
13	only be permitted when necessary solely for
14	safety reasons; and
15	(ii) modifying sections
16	60.112b(a)(3)(ii), 60.115b(d)(1), 60.482-
17	10a(d), $60.662(b)$ , $60.702(b)$ , and $60.562-$
18	1(a)(1)(i)(C) of title 40, Code of Federal
19	Regulations (as in effect on the date of en-
20	actment of this Act), to ensure that—
21	(I) references to flare standards
22	under those sections refer to the flare
23	standards established under clause (i);
24	and

1	(II) the flare standards under
2	those sections are, without exception,
3	continuously applied.
4	(E) SOCMI EQUIPMENT LEAKS.—Not
5	later than 3 years after the date of enactment
6	of this Act, the Administrator shall promulgate
7	a final rule—
8	(i) modifying section 60.482–1a of
9	title 40, Code of Federal Regulations (as
10	in effect on the date of enactment of this
11	Act), to ensure that, whenever possible,
12	owners and operators use process units
13	and components with a leak-less or seal-
14	less design;
15	(ii) modifying section 60.482–1a(f) of
16	title 40, Code of Federal Regulations (as
17	in effect on the date of enactment of this
18	Act), to ensure that owners and operators
19	use optical gas imaging monitoring pursu-
20	ant to section 60.5397a of title 40, Code of
21	Federal Regulations (as in effect on the
22	date of enactment of this Act), on a quar-
23	terly basis, unless the owner or operator
24	receives approval from the Administrator
25	in writing to use Method 21 of the Envi-

1	ronmental Protection Agency (as described
2	in appendix A-7 of part 60 of title 40,
3	Code of Federal Regulations (as in effect
4	on the date of enactment of this Act)) with
5	a repair threshold of 500 parts per million;
6	(iii) modifying 60.482-6a of title 40,
7	Code of Federal Regulations (as in effect
8	on the date of enactment of this Act), to
9	ensure that the use of open-ended valves or
10	lines is prohibited except if a showing is
11	made that the use of an open-ended valve
12	or line is necessary for safety reasons; and
13	(iv) modifying subpart VVa of part 60
14	of title 40, Code of Federal Regulations
15	(as in effect on the date of enactment of
16	this Act), to ensure that—
17	(I) the term "no detectable emis-
18	sions" is defined to mean an instru-
19	ment reading of less than 50 parts
20	per million above background con-
21	centrations; and
22	(II) the term "leak" is defined to
23	mean an instrument reading of great-
24	er than or equal to 50 parts per mil-
25	lion above background concentrations.

NATURAL-GAS FIRED STEAM BOIL-ERS.—Not later than 3 years after the date of enactment of this Act, the Administrator shall promulgate a final rule revising subpart Db of part 60 of title 40, Code of Federal Regulations (as in effect on the date of enactment of this Act), to ensure that boilers or heaters located at an affected covered facility regulated under that subpart may only burn gaseous fuels, not solid fuels or liquid fuels.

(G) Monitoring.—Not later than 3 years after the date of enactment of this Act, the Administrator shall promulgate a final rule revising subparts DDD, NNN, RRR, and other relevant subparts of part 60 of title 40, Code of Federal Regulations (as in effect on the date of enactment of this Act)—

(i) to require continuous emissions monitoring of nitrogen oxides, sulfur dioxide, carbon monoxide, and filterable particulate matter for all combustion devices except for non-enclosed flares, including during startups, shutdowns, and malfunctions of the facilities regulated by those subparts;

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1	(ii) to require—
2	(I) accurate and continuous rec-
3	ordkeeping when continuous moni-
4	toring is required under clause (i);
5	and
6	(II) the records required under
7	subclause (I) to be made available to
8	the public; and
9	(iii) to require fenceline monitoring
10	under section 63.658 of title 40, Code of
11	Federal Regulations (as in effect on the
12	date of enactment of this Act), for nitrogen
13	oxides, sulfur dioxide, carbon monoxide, fil-
14	terable and condensable particulate matter,
15	and all other relevant hazardous air pollut-
16	ants.
17	(3) National emission standards for haz-
18	ARDOUS AIR POLLUTANTS IMPLEMENTATION IM-
19	PROVEMENTS.—
20	(A) Equipment leaks of benzene.—
21	Not later than 3 years after the date of enact-
22	ment of this Act, the Administrator shall pro-
23	mulgate a final rule modifying section 61.112
24	of title 40, Code of Federal Regulations (as in

1	effect on the date of enactment of this Act),
2	that strikes subsection (c).
3	(B) Benzene waste operations.—Not
4	later than 3 years after the date of enactment
5	of this Act, the Administrator shall promulgate
6	a final rule modifying subpart FF of part 61 of
7	title 40, Code of Federal Regulations (as in ef-
8	fect on the date of enactment of this Act), to
9	ensure that—
10	(i) the term "no detectable emissions"
11	is defined to mean an instrument reading
12	of less than 50 parts per million above
13	background concentrations; and
14	(ii) the term "leak" is defined to
15	mean an instrument reading of greater
16	than or equal to 50 parts per million above
17	background concentrations.
18	(C) MAXIMUM ACHIEVABLE CONTROL
19	TECHNOLOGY STANDARDS FOR COVERED FA-
20	CILITIES.—Not later than 3 years after the
21	date of enactment of this Act, the Adminis-
22	trator shall—
23	(i) promulgate a final rule modifying
24	subpart YY of part 63 of title 40, Code of
25	Federal Regulations (as in effect on the

1	date of enactment of this Act), to ensure
2	that—
3	(I) the generic maximum achiev-
4	able control technology standards de-
5	scribed in that subpart—
6	(aa) require no detectable
7	emissions of hazardous air pollut-
8	ants, unless the Administrator—
9	(AA) determines that
10	the maximum degree of re-
11	duction in emissions of haz-
12	ardous air pollutants achiev-
13	able pursuant to section
14	112(d)(2) of the Clean Air
15	Act $(42 \text{ U.S.C. } 7412(d)(2))$
16	justifies higher limits; and
17	(BB) publishes the de-
18	termination under subitem
19	(AA) and the proposed high-
20	er limits in a rulemaking;
21	(bb) ensure an ample mar-
22	gin of safety to protect public
23	health and prevent an adverse
24	environmental effect; and

1	(cc) prevent adverse cumu-
2	lative effects to fetal health, the
3	health of children, and the health
4	of vulnerable subpopulations; and
5	(II) the term "no detectable
6	emissions", as required under sub-
7	clause (I)(aa), is defined to mean an
8	instrument reading of less than 50
9	parts per million above background
10	concentrations; and
11	(ii) in promulgating the final rule re-
12	quired in clause (i)(I), consider—
13	(I) the effects and risks of expo-
14	sure from multiple sources of haz-
15	ardous air pollutants under the sub-
16	part modified under that clause; and
17	(II) the best available science, in-
18	cluding science provided by the Na-
19	tional Academies of Science.
20	(e) CLEAN WATER.—
21	(1) REVISED EFFLUENT LIMITATION GUIDE-
22	LINES FOR THE ORGANIC CHEMICAL, PLASTICS, AND
23	SYNTHETIC FIBERS INDUSTRIAL CATEGORY.—
24	(A) BAT AND NSPS STANDARDS FOR PLAS-
25	TIC POLYMER PRODUCTION.—Not later than 3

1	years after the date of enactment of this Act,
2	the Administrator shall promulgate a final
3	rule—
4	(i) that ensures that the best available
5	technology limitations described in part
6	414 of title 40, Code of Federal Regula-
7	tions (as modified under clause (ii)), ap-
8	plies to covered facilities that produce
9	fewer than 5,000,001 pounds of covered
10	products per year;
11	(ii) modifying part 414 of title 40,
12	Code of Federal Regulations (as in effect
13	on the date of enactment of this Act), to
14	ensure that the best available technology
15	and new source performance standard re-
16	quirements under that part reflect updated
17	best available technology and best available
18	demonstrated control technology for all
19	pollutants discharged by covered facilities
20	that produce covered products, including
21	pollutants of concern that are not regu-
22	lated on the date of enactment of this Act;
23	and
24	(iii) modifying sections 414.91(b),
25	414.101(b), and 414.111(b) of title 40.

1	Code of Federal Regulations (as in effect
2	on the date of enactment of this Act), to
3	ensure that—
4	(I) for new source performance
5	standards for applicable covered facili-
6	ties producing covered products, the
7	maximum effluent limit for any 1 day
8	and for any monthly average for the
9	priority pollutants described in appen-
10	dix A to part 423 of title 40, Code of
11	Federal Regulations (as in effect on
12	the date of enactment of this Act), is
13	0 milligrams per liter unless the Ad-
14	ministrator—
15	(aa) determines that higher
16	limits are justified using best
17	available demonstrated control
18	technology; and
19	(bb) publishes the deter-
20	mination under item (aa) and the
21	proposed higher limits in a rule-
22	making; and
23	(II) for best available technology
24	and new source performance stand-
25	ards, the maximum effluent limit for

1	any 1 day and for any monthly aver-
2	age for total plastic pellets and other
3	plastic material is 0 milligrams per
4	liter.
5	(B) Effluent limitations for runoff
6	FROM PLASTIC POLYMER PRODUCTION AND
7	PLASTIC MOLDING AND FORMING FACILITIES.—
8	Not later than 60 days after the date of enact-
9	ment of this Act, the Administrator shall pro-
10	mulgate a final rule modifying parts 414 and
11	463 of title 40, Code of Federal Regulations (as
12	in effect on the date of enactment of this Act),
13	to ensure that—
14	(i) the runoff from facilities regulated
15	under part 414 or 463 of that title con-
16	tains, for any 1 day and for any monthly
17	average, 0 milligrams per liter of plastic
18	pellets or other plastic materials; and
19	(ii) the requirement under clause (i) is
20	reflected in all stormwater and other per-
21	mits issued by the Administrator and
22	State-delegated programs under section
23	402 of the Federal Water Pollution Con-
24	trol Act (33 U.S.C. 1342), in addition to
25	other applicable limits and standards.

1	(C) Effluent limitations for runoff
2	FROM FACILITIES THAT TRANSPORT AND PACK-
3	AGE PLASTIC PELLETS OR OTHER PLASTIC MA-
4	TERIALS.—Not later than 180 days after the
5	date of enactment of this Act, the Adminis-
6	trator shall—
7	(i) identify, in addition to the facilities
8	described in subparagraph (B)(i), other
9	sources of runoff or other pollution con-
10	sisting of plastic pellets or other plastic
11	materials into navigable waters (as defined
12	in section 502 of the Federal Water Pollu-
13	tion Control Act (33 U.S.C. 1362)); and
14	(ii) promulgate a final rule that—
15	(I) limits the discharge of plastic
16	pellets or other plastic materials in
17	wastewater and runoff from facilities
18	identified under clause (i) to, for any
19	1 day and for any monthly average, 0
20	milligrams per liter; and
21	(II) requires the limitation under
22	subclause (I) to be reflected in all
23	stormwater and other permits issued
24	by the Administrator and State-dele-
25	gated programs under section 402 of

1	the Federal Water Pollution Control
2	Act (33 U.S.C. 1342), in addition to
3	other applicable limits and standards.
4	(2) Revised effluent limitations guide-
5	LINES FOR ETHYLENE AND PROPYLENE PRODUC-
6	TION.—
7	(A) BAT AND NSPS STANDARDS.—Not
8	later than 3 years after the date of enactment
9	of this Act, the Administrator shall promulgate
10	a final rule—
11	(i) modifying sections 419.23, 419.26,
12	419.33, and 419.36 of title 40, Code of
13	Federal Regulations (as in effect on the
14	date of enactment of this Act), to ensure
15	that the best available technology and new
16	source performance standards reflect up-
17	dated best available technology and best
18	available demonstrated control technology
19	for all pollutants discharged by covered fa-
20	cilities producing ethylene or propylene;
21	and
22	(ii) modifying sections 419.26(a) and
23	419.36(a) of title 40, Code of Federal Reg-
24	ulations (as in effect on the date of enact-
25	ment of this Act), to ensure that the new

1	source performance standards for any 1
2	day and for average of daily values for 30
3	consecutive days for the priority pollutants
4	described in appendix A to part 423 of
5	title 40, Code of Federal Regulations (as
6	in effect on the date of enactment of this
7	Act), is 0 milligrams per liter unless the
8	Administrator—
9	(I) determines that higher limits
10	are justified using best available dem-
11	onstrated control technology; and
12	(II) the Administrator publishes
13	the determination under item (aa) and
14	the proposed higher limits in a rule-
15	making.
16	(B) Runoff limitations for ethylene
17	AND PROPYLENE PRODUCTION.—Not later than
18	3 years after the date of enactment of this Act,
19	the Administrator shall promulgate a final rule
20	modifying sections 419.26(e) and 419.36(e) of
21	title 40, Code of Federal Regulations (as in ef-
22	fect on the date of enactment of this Act), to
23	ensure that runoff limitations that reflect best
24	available demonstrated control technology are
25	included.

1	(f) Environmental Justice Requirements for
2	COVERED FACILITY PERMITS.—
3	(1) In general.—Not later than 3 years after
4	the date of enactment of this Act, the Administrator
5	shall promulgate a final rule to ensure that—
6	(A) any proposed permit to be issued by
7	the Administrator or by a State agency dele-
8	gated authority under the Clean Air Act (42
9	U.S.C. 7401 et seq.) or the Federal Water Pol-
10	lution Control Act (33 U.S.C. 1251 et seq.)
11	with respect to a covered facility is accompanied
12	by an environmental justice assessment that—
13	(i) assesses the direct and cumulative
14	economic, environmental, and public health
15	impacts of the proposed permit on front-
16	line communities; and
17	(ii) proposes changes or alterations to
18	the proposed permit that would, to the
19	maximum extent practicable, eliminate or
20	mitigate the impacts described in clause
21	(i);
22	(B) each proposed permit and environ-
23	mental justice assessment described in subpara-
24	graph (A) is delivered to applicable frontline
25	communities at the beginning of the public com-

1	ment period for the proposed permit, which
2	shall include notification through—
3	(i) direct means; and
4	(ii) publications likely to be obtained
5	by residents of the frontline community;
6	(C) the Administrator or a State agency
7	delegated authority under the Clean Air Act
8	(42 U.S.C. 7401 et seq.) or the Federal Water
9	Pollution Control Act (33 U.S.C. 1251 et seq.),
10	as applicable, shall not approve a proposed per-
11	mit described in subparagraph (A) unless—
12	(i) changes or alterations have been
13	incorporated into the proposed permit that,
14	to the maximum extent practicable, elimi-
15	nate or mitigate the environmental justice
16	impacts described in subparagraph (A)(i);
17	and
18	(ii) the changes or alterations de-
19	scribed in clause (i) have been developed
20	with input from residents or representa-
21	tives of the frontline community in which
22	the covered facility to which the proposed
23	permit would apply is located or seeks to
24	locate; and

1	(D) the approval of a proposed permit de-
2	scribed in subparagraph (A) is conditioned on
3	the covered facility providing comprehensive
4	fenceline monitoring and response strategies
5	that fully protect public health and safety and
6	the environment in frontline communities.
7	(2) Requirement.—The Administrator shall
8	develop the final rule required under paragraph (1)
9	with input from—
10	(A) residents of frontline communities; and
11	(B) representatives of frontline commu-
12	nities.
13	(g) Extended Producer Responsibility for
14	International Plastic Exports.—The temporary
15	pause on the export of covered products under subsection
16	(b)(4) shall remain in place until the Secretary of Com-
17	merce promulgates a final rule that—
18	(1) requires the tracking of covered products
19	from sale to disposal;
20	(2) prohibits the export of covered products to
21	purchasers that convert those plastics into single-use
22	plastics;
23	(3) requires the Secretary of Commerce, not
24	less frequently than once every 2 years and in con-
25	sultation with the Administrator and the Secretary

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of Health and Human Services, to publish a report
measuring and evaluating the environmental and en-
vironmental justice impacts of exporting covered
products from sale to disposal; and

(4) establishes enforceable mechanisms for sellers or purchasers of covered products to mitigate the environmental and environmental justice impacts of those covered products from sale to disposal.

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