

In the Senate of the United States,

December 19, 2018.

Resolved, That the bill from the House of Representatives (H.R. 4174) entitled "An Act to amend titles 5 and 44, United States Code, to require Federal evaluation activities, improve Federal data management, and for other purposes.", do pass with the following

AMENDMENT:

Strike all after the enacting clause and insert the following:

- 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 2 (a) Short Title.—This Act may be cited as the
- 3 "Foundations for Evidence-Based Policymaking Act of
- 4 2018".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—FEDERAL EVIDENCE-BUILDING ACTIVITIES

Sec. 101. Federal evidence-building activities.

TITLE II—OPEN GOVERNMENT DATA ACT

Sec.	201.	Short	title.

Sec. 202. OPEN Government data.

TITLE III—CONFIDENTIAL INFORMATION PROTECTION AND STATISTICAL EFFICIENCY

- Sec. 301. Short title.
- Sec. 302. Confidential information protection and statistical efficiency.
- Sec. 303. Increasing access to data for evidence.

TITLE IV—GENERAL PROVISIONS

- Sec. 401. Rule of construction.
- Sec. 402. Use of existing resources.
- Sec. 403. Effective date.

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TITLE I—FEDERAL EVIDENCE– BUILDING ACTIVITIES

3 SEC. 101. FEDERAL EVIDENCE-BUILDING ACTIVITIES.

- 4 (a) In General.—Chapter 3 of part I of title 5,
- 5 United States Code, is amended—
- 6 (1) by inserting before section 301 the following:
- 7 "SUBCHAPTER I—GENERAL PROVISIONS"; AND
- 8 (2) by adding at the end the following:
- 9 "SUBCHAPTER II—FEDERAL EVIDENCE-
- 10 BUILDING ACTIVITIES

11 *"§311. Definitions*

- 12 "In this subchapter:
- 13 "(1) AGENCY.—The term 'agency' has the mean-
- ing given the term 'Executive agency' under section
- 15 105.
- 16 "(2) DIRECTOR.—The term 'Director' means the
- 17 Director of the Office of Management and Budget.

- 1 "(3) EVALUATION.—The term 'evaluation' means
 2 an assessment using systematic data collection and
 3 analysis of one or more programs, policies, and orga4 nizations intended to assess their effectiveness and ef5 ficiency.
 - "(4) EVIDENCE.—The term 'evidence' has the meaning given that term in section 3561 of title 44.
 - "(5) STATE.—The term 'State' means each of the several States, the District of Columbia, each territory or possession of the United States, and each federally recognized governing body of any Indian Tribe, band, nation, pueblo, or other organized group or community which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.
 - "(6) STATISTICAL ACTIVITIES; STATISTICAL
 AGENCY OR UNIT; STATISTICAL PURPOSE.—The terms
 'statistical activities', 'statistical agency or unit', and
 'statistical purpose' have the meanings given those
 terms in section 3561 of title 44.

"§ 312. Agency evidence-building plan

22 "(a) Requirement.—The head of each agency shall 23 include in the strategic plan required under section 306 a 24 systematic plan for identifying and addressing policy ques-

1	tions relevant to the programs, policies, and regulations of
2	the agency. Such plan shall contain the following:
3	"(1) A list of policy-relevant questions for which
4	the agency intends to develop evidence to support pol-
5	icymaking.
6	"(2) A list of data the agency intends to collect,
7	use, or acquire to facilitate the use of evidence in pol-
8	icymaking.
9	"(3) A list of methods and analytical approaches
10	that may be used to develop evidence to support pol-
11	icymaking.
12	"(4) A list of any challenges to developing evi-
13	dence to support policymaking, including any statu-
14	tory or other restrictions to accessing relevant data.
15	"(5) A description of the steps the agency will
16	take to accomplish paragraphs (1) and (2).
17	"(6) Any other information as required by guid-
18	ance issued by the Director.
19	"(b) EVALUATION PLAN.—The head of each agency
20	shall issue in conjunction with the performance plan re-
21	quired under section 1115(b) of title 31, an evaluation plan
22	describing activities the agency plans to conduct pursuant
23	to subsection (a) of this section during the fiscal year fol-
24	lowing the year in which the performance plan is sub-
25	mitted Such plan shall—

1	"(1) describe key questions for each significant
2	evaluation study that the agency plans to begin in the
3	next fiscal year;
4	"(2) describe key information collections or ac-
5	quisitions the agency plans to begin in the next fiscal
6	year; and
7	"(3) any other information included in guidance
8	issued by the Director under subsection $(a)(6)$.
9	"(c) Consultation.—In developing the plan required
10	under subsection (a), the head of an agency shall consult
11	with stakeholders, including the public, agencies, State and
12	local governments, and representatives of non-governmental
13	researchers.
14	"§ 313. Evaluation Officers
15	"(a) Establishment.—The head of each agency shall
16	designate a senior employee of the agency as the Evaluation
17	Officer of the agency.
18	"(b) QUALIFICATIONS.—The Evaluation Officer of an
19	agency shall be appointed or designated without regard to
20	political affiliation and based on demonstrated expertise in
21	evaluation methodology and practices and appropriate ex-
22	pertise to the disciplines of the agency.
23	"(c) Coordination.—The Evaluation Officer of an
24	agency shall, to the extent practicable, coordinate activities

1 with agency officials necessary to carry out the functions required under subsection (d). "(d) Functions.—The Evaluation Officer of each 3 agency shall— 4 "(1) continually assess the coverage, quality, 5 6 methods, consistency, effectiveness, independence, and 7 balance of the portfolio of evaluations, policy research, 8 and ongoing evaluation activities of the agency; "(2) assess agency capacity to support the devel-9 10 opment and use of evaluation; "(3) establish and implement an agency evalua-11 12 tion policy; and 13 "(4) coordinate, develop, and implement the 14 plans required under section 312. 15 "§ 314. Statistical expertise 16 "(a) In General.—The head of each agency shall designate the head of any statistical agency or unit within the agency, or in the case of an agency that does not have a statistical agency or unit, any senior agency official with appropriate expertise, as a statistical official to advise on statistical policy, techniques, and procedures. Agency officials engaged in statistical activities may consult with any such statistical official as necessary. 24 "(b) Membership on Interagency Council on Sta-TISTICAL POLICY.—Each statistical official designated

1	under subsection (a) shall serve as a member of the Inter-
2	agency Council on Statistical Policy established under sec-
3	tion 3504(e)(8) of title 44.
4	"§315. Advisory Committee on Data for Evidence
5	Building
6	"(a) Establishment.—The Director, or the head of
7	an agency designated by the Director, shall establish an Ad-
8	visory Committee on Data for Evidence Building (in this
9	section referred to as the 'Advisory Committee') to review,
10	analyze, and make recommendations on how to promote the
11	use of Federal data for evidence building.
12	"(b) Membership.—The members of the Advisory
13	Committee shall consist of the Chief Statistician of the
14	United States, who shall serve as the Chair of the Advisory
15	Committee, and other members appointed by the Director
16	as follows:
17	"(1) One member who is an agency Chief Infor-
18	mation Officer.
19	"(2) One member who is an agency Chief Pri-
20	vacy Officer.
21	"(3) One member who is an agency Chief Per-
22	formance Officer.
23	"(4) Three members who are agency Chief Data
24	Officers.

1	"(5) Three members who are agency Evaluation
2	Officers.
3	"(6) Three members who are members of the
4	Interagency Council for Statistical Policy established
5	under section $3504(e)(8)$ of title 44.
6	"(7) At least 10 members who are representatives
7	of State and local governments and nongovernmental
8	stakeholders with expertise in government data policy,
9	privacy, technology, transparency policy, evaluation
10	and research methodologies, and other relevant sub-
11	jects, of whom—
12	"(A) at least one shall have expertise in
13	transparency policy;
14	"(B) at least one shall have expertise in pri-
15	vacy policy;
16	"(C) at least one shall have expertise in sta-
17	tistical data use;
18	"(D) at least one shall have expertise in in-
19	$formation \ management;$
20	"(E) at least one shall have expertise in in-
21	formation technology; and
22	"(F) at least one shall be from the research
23	and evaluation community.
24	"(c) Term of Service.—

1	"(1) In General.—Each member of the Advi-
2	sory Committee shall serve for a term of 2 years.
3	"(2) VACANCY.—Any member appointed to fill a
4	vacancy occurring before the expiration of the term
5	for which the member's predecessor was appointed
6	shall be appointed only for the remainder of that
7	term. A vacancy in the Commission shall be filled in
8	the manner in which the original appointment was
9	made.
10	"(d) Compensation.—Members of the Advisory Com-
11	mittee shall serve without compensation.
12	"(e) Duties.—The Advisory Committee shall—
13	"(1) assist the Director in carrying out the du-
14	ties of the Director under part D of subchapter III of
15	chapter 35 of title 44;
16	"(2) evaluate and provide recommendations to
17	the Director on how to facilitate data sharing, enable
18	data linkage, and develop privacy enhancing tech-
19	niques; and
20	"(3) review the coordination of data sharing or
21	availability for evidence building across all agencies.
22	"(f) Reports.—The Advisory Committee shall submit
23	to the Director and make publicly available an annual re-
24	port on the activities and findings of the Advisory Com-
25	mittee.

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         "(q) Termination.—The Advisory Committee shall
   terminate not later than two years after the date of the first
 3
    meeting.".
 4
         (b) Technical and Conforming Amendments.—
 5
    The table of sections for chapter 3 of part I of title 5, United
    States Code, is amended—
 7
              (1) by inserting before the item relating to sec-
 8
         tion 301 the following:
                 "SUBCHAPTER I—GENERAL PROVISIONS"; AND
 9
              (2) by adding at the end the following:
            "SUBCHAPTER II—FEDERAL EVIDENCE-BUILDING ACTIVITIES
    "311. Definitions.
    "312. Agency evidence-building plan.
    "313. Evaluation Officers.
    "314. Statistical expertise.
    "315. Advisory Committee on Data for Evidence Building.".
10
         (c) AGENCY STRATEGIC PLANS.—Section 306(a) of
    title 5, United States Code, is amended—
11
12
              (1) in paragraph (7), by striking "; and" at the
13
         end and inserting a semicolon;
14
              (2) in paragraph (8), by—
15
                   (A) striking the period at the end; and
16
                   (B) inserting after "to be conducted" the
              following: ", and citations to relevant provisions
17
18
              of the plans required under section 312; and";
19
              and
20
              (3) by adding at the end the following:
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1	"(9) an assessment of the coverage, quality,
2	methods, effectiveness, and independence of the statis-
3	tics, evaluation, research, and analysis efforts of the
4	agency, including—
5	"(A) a list of the activities and operations
6	of the agency that are currently being evaluated
7	and analyzed;
8	"(B) the extent to which the evaluations, re-
9	search, and analysis efforts and related activities
10	of the agency support the needs of various divi-
11	sions within the agency;
12	"(C) the extent to which the evaluation re-
13	search and analysis efforts and related activities
14	of the agency address an appropriate balance be-
15	tween needs related to organizational learning,
16	ongoing program management, performance
17	management, strategic management, interagency
18	and private sector coordination, internal and ex-
19	ternal oversight, and accountability;
20	"(D) the extent to which the agency uses
21	methods and combinations of methods that are
22	appropriate to agency divisions and the cor-
23	responding research questions being addressed,
24	including an appropriate combination of forma-

1	tive and summative evaluation research and
2	analysis approaches;
3	"(E) the extent to which evaluation and re-
4	search capacity is present within the agency to
5	include personnel and agency processes for plan-
6	ning and implementing evaluation activities,
7	disseminating best practices and findings, and
8	incorporating employee views and feedback; and
9	"(F) the extent to which the agency has the
10	capacity to assist agency staff and program of-
11	fices to develop the capacity to use evaluation re-
12	search and analysis approaches and data in the
13	day-to-day operations.".
14	(d) GAO REPORT.—Not later than 2 years after the
15	date on which each strategic plan required under section
16	306(a) of title 5, United States Code, is published, the
17	Comptroller General of the United States shall submit to
18	Congress a report that—
19	(1) summarizes agency findings and highlights
20	trends in the assessment conducted pursuant to sub-
21	section (a)(9) of section 306 of title 5, United States
22	Code, as added by subsection (c); and
23	(2) if appropriate, recommends actions to further
24	improve agency capacity to use evaluation techniques
25	and data to support evaluation efforts

1	(e) Evaluation and Personnel Standards.—
2	(1) Requirement.—Not later than 1 year after
3	the date of enactment of this Act, the Director of the
4	Office of Management and Budget, in consultation
5	with any interagency council relating to evaluation,
6	shall—
7	(A) issue guidance for program evaluation
8	for agencies consistent with widely accepted
9	standards for evaluation; and
10	(B) identify best practices for evaluation
11	that would improve Federal program evaluation.
12	(2) Guidance.—Not later than 90 days after the
13	date on which the guidance under paragraph (1) is
14	issued, the head of each agency shall oversee the im-
15	plementation of such guidance.
16	(3) OPM GUIDANCE.—Not later than 180 days
17	after the date on which the guidance under paragraph
18	(1) is issued, the Director of the Office of Personnel
19	Management, in consultation with the Director of the
20	Office of Management and Budget, shall—
21	(A) identify key skills and competencies
22	needed for program evaluation in an agency;
23	(B) establish a new occupational series, or
24	undate and improve an existing occupational se-

1	ries, for program evaluation within an agency;
2	and
3	(C) establish a new career path for program
4	evaluation within an agency.
5	(4) Definitions.—In this Act:
6	(A) AGENCY.—Except as otherwise pro-
7	vided, the term "agency" has the meaning given
8	the term "Executive agency" under section 105.
9	(B) Evaluation.—The term "evaluation"
10	has the meaning given that term in section 311
11	of title 5, United States Code, as added by sub-
12	section (a).
13	TITLE II—OPEN GOVERNMENT
14	DATA ACT
15	SEC. 201. SHORT TITLE.
16	This title may be cited as the "Open, Public, Elec-
17	tronic, and Necessary Government Data Act" or the "OPEN
18	Government Data Act".
19	SEC. 202. OPEN GOVERNMENT DATA.
20	(a) Definitions.—Section 3502 of title 44, United
21	States Code, is amended—
22	(1) in paragraph (13), by striking "; and" at the
23	end and inserting a semicolon;
24	(2) in paragraph (14), by striking the period at
25	the end and inserting a semicolon: and

1	(3) by adding at the end the following new para-
2	graphs:
3	"(15) the term 'comprehensive data inventory'
4	means the inventory created under section 3511(a),
5	but does not include any underlying data asset listed
6	on the inventory;
7	"(16) the term 'data' means recorded informa-
8	tion, regardless of form or the media on which the
9	data is recorded;
10	"(17) the term 'data asset' means a collection of
11	data elements or data sets that may be grouped to-
12	gether;
13	"(18) the term 'machine-readable', when used
14	with respect to data, means data in a format that can
15	be easily processed by a computer without human
16	intervention while ensuring no semantic meaning is
17	lost;
18	"(19) the term 'metadata' means structural or
19	descriptive information about data such as content,
20	format, source, rights, accuracy, provenance, fre-
21	quency, periodicity, granularity, publisher or respon-
22	sible party, contact information, method of collection,
23	and other descriptions;
24	"(20) the term 'open Government data asset'
25	means a public data asset that is—

1	``(A) machine-readable;
2	"(B) available (or could be made available)
3	in an open format;
4	"(C) not encumbered by restrictions, other
5	than intellectual property rights, including
6	under titles 17 and 35, that would impede the
7	use or reuse of such asset; and
8	"(D) based on an underlying open standard
9	that is maintained by a standards organization;
10	"(21) the term 'open license' means a legal guar-
11	antee that a data asset is made available—
12	"(A) at no cost to the public; and
13	"(B) with no restrictions on copying, pub-
14	lishing, distributing, transmitting, citing, or
15	adapting such asset;
16	"(22) the term 'public data asset' means a data
17	asset, or part thereof, maintained by the Federal Gov-
18	ernment that has been, or may be, released to the pub-
19	lic, including any data asset, or part thereof, subject
20	to disclosure under section 552 of title 5; and
21	"(23) the term 'statistical laws' means sub-
22	chapter III of this chapter and other laws pertaining
23	to the protection of information collected for statis-
24	tical purposes as designated by the Director.".

1	(b) Guidance to Make Data Open by Default.—
2	Section 3504(b) of title 44, United States Code, is amend-
3	ed—
4	(1) in paragraph (4), by striking "; and" and
5	inserting a semicolon;
6	(2) in paragraph (5), by striking the period at
7	the end and inserting "; and"; and
8	(3) by adding at the end the following new para-
9	graph:
10	"(6) issue guidance for agencies to implement
11	section 3506(b)(6) in a manner that takes into ac-
12	count—
13	"(A) risks and restrictions related to the
14	disclosure of personally identifiable information,
15	including the risk that an individual data asset
16	in isolation does not pose a privacy or confiden-
17	tiality risk but when combined with other avail-
18	able information may pose such a risk;
19	"(B) security considerations, including the
20	risk that information in an individual data
21	asset in isolation does not pose a security risk
22	but when combined with other available informa-
23	tion may pose such a risk:

1	"(C) the cost and benefits to the public of
2	converting a data asset into a machine-readable
3	format that is accessible and useful to the public;
4	"(D) whether the application of the require-
5	ments described in such section to a data asset
6	could result in legal liability;
7	"(E) a determination of whether a data
8	asset—
9	"(i) is subject to intellectual property
10	rights, including rights under titles 17 and
11	35;
12	"(ii) contains confidential business in-
13	formation, that could be withheld under sec-
14	tion 552(b)(4) of title 5; or
15	"(iii) is otherwise restricted by con-
16	tract or other binding, written agreement;
17	"(F) the requirement that a data asset be
18	disclosed, if it would otherwise be made available
19	under section 552 of title 5 (commonly known as
20	the 'Freedom of Information Act'); and
21	"(G) any other considerations that the Di-
22	rector determines to be relevant.".
23	(c) Federal Agency Responsibilities to Make
24	Data Open by Default.—

1	(1) Amendments.—Section 3506 of title 44,
2	United States Code, is amended—
3	(A) in subsection (b)—
4	(i) by amending paragraph (2) to read
5	as follows:
6	"(2) in accordance with guidance by the Direc-
7	tor, develop and maintain a strategic information re-
8	sources management plan that, to the extent prac-
9	ticable—
10	"(A) describes how information resources
11	management activities help accomplish agency
12	missions;
13	"(B) includes an open data plan that—
14	"(i) requires the agency to develop
15	processes and procedures that—
16	"(I) require data collection mech-
17	anisms created on or after the date of
18	the enactment of the OPEN Govern-
19	ment Data Act to be available in an
20	open format; and
21	"(II) facilitate collaboration with
22	non-Government entities (including
23	businesses), researchers, and the public
24	for the purpose of understanding how

1	data users value and use government
2	data;
3	"(ii) identifies and implements meth-
4	ods for collecting and analyzing digital in-
5	formation on data asset usage by users
6	within and outside of the agency, including
7	designating a point of contact within the
8	agency to assist the public and to respond
9	to quality issues, usability issues, rec-
10	ommendations for improvements, and com-
11	plaints about adherence to open data re-
12	quirements within a reasonable period of
13	time;
14	"(iii) develops and implements a proc-
15	ess to evaluate and improve the timeliness,
16	completeness, consistency, accuracy, useful-
17	ness, and availability of open Government
18	data assets;
19	"(iv) includes requirements for meeting
20	the goals of the agency open data plan, in-
21	cluding the acquisition of technology, provi-
22	sion of training for employees, and the im-
23	plementation of procurement standards, in
24	accordance with existing law, regulation,

and policy, that allow for the acquisition of

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1	innovative solutions from public and pri-
2	vate sectors;
3	"(v) identifies as priority data assets
4	any data asset for which disclosure would
5	be in the public interest and establishes a
6	plan to evaluate each priority data asset for
7	disclosure on the Federal Data Catalogue
8	under section 3511 and for a determination
9	$under \ 3511(a)(2)(A)(iii)(I)(bb), \ including$
10	an accounting of which priority data assets
11	have not yet been evaluated; and
12	"(vi) requires the agency to comply
13	with requirements under section 3511, in-
14	cluding any standards established by the
15	Director under such section, when disclosing
16	a data asset pursuant to such section; and
17	"(C) is updated annually and made pub-
18	licly available on the website of the agency not
19	later than 5 days after each such update;";
20	(ii) in paragraph (4), by striking ";
21	and" and inserting a semicolon;
22	(iii) in paragraph (5), by striking the
23	period at the end and inserting "; and";
24	and

1	(iv) by adding at the end the following
2	new paragraph:
3	"(6) in accordance with guidance by the Direc-
4	tor—
5	"(A) make each data asset of the agency
6	available in an open format; and
7	"(B) make each public data asset of the
8	agency available—
9	"(i) as an open Government data asset;
10	and
11	"(ii) under an open license."; and
12	$(B) \ in \ subsection \ (d)$ —
13	(i) in paragraph (3), by striking
14	"and" at the end;
15	(ii) in paragraph (4), by striking the
16	period at the end and inserting a semicolon;
17	and
18	(iii) by adding at the end the following
19	new paragraphs:
20	"(5) ensure that any public data asset of the
21	agency is machine-readable; and
22	"(6) engage the public in using public data as-
23	sets of the agency and encourage collaboration by—
24	"(A) publishing on the website of the agen-
25	cy, on a regular basis (not less than annually),

1	information on the usage of such assets by non-
2	Government users;
3	"(B) providing the public with the oppor-
4	tunity to request specific data assets to be
5	prioritized for disclosure and to provide sugges-
6	tions for the development of agency criteria with
7	respect to prioritizing data assets for disclosure;
8	"(C) assisting the public in expanding the
9	use of public data assets; and
10	"(D) hosting challenges, competitions,
11	events, or other initiatives designed to create ad-
12	ditional value from public data assets of the
13	agency.".
14	(2) Use of open data assets.—Not later than
15	1 year after the date of the enactment of this Act, the
16	head of each agency (as defined in section 3502 of
17	title 44, United States Code) shall ensure that any ac-
18	tivity by the agency meets the requirements of section
19	3506 of title 44, United States Code, as amended by
20	this subsection.
21	(3) Effective date.—The amendments made
22	by this subsection shall take effect on the date that is
23	1 year after the date of the enactment of this Act.
24	(d) Data Inventory and Federal Data Cata-
25	LOGUE.—

1	(1) Amendment.—Section 3511 of title 44,
2	United States Code, is amended to read as follows:
3	"§ 3511. Data inventory and Federal data catalogue
4	"(a) Comprehensive Data Inventory.—
5	"(1) In general.—In consultation with the Di-
6	rector and in accordance with the guidance estab-
7	lished under paragraph (2), the head of each agency
8	shall, to the maximum extent practicable, develop and
9	maintain a comprehensive data inventory that ac-
10	counts for all data assets created by, collected by,
11	under the control or direction of, or maintained by
12	the agency. The head of each agency shall ensure that
13	such inventory provides a clear and comprehensive
14	understanding of the data assets in the possession of
15	the agency.
16	"(2) Guidance.—The Director shall establish
17	guidance for agencies to develop and maintain com-
18	prehensive data inventories under paragraph (1).
19	Such guidance shall include the following:
20	"(A) A requirement for the head of an agen-
21	cy to include in the comprehensive data inven-
22	tory metadata on each data asset of the agency,
23	including, to the maximum extent practicable,
24	$the\ following:$

1	"(i) A description of the data asset, in-
2	cluding all variable names and definitions.
3	"(ii) The name or title of the data
4	asset.
5	"(iii) An indication of whether or not
6	the agency—
7	"(I) has determined or can deter-
8	mine if the data asset is—
9	"(aa) an open Government
10	$data \ asset;$
11	"(bb) subject to disclosure or
12	partial disclosure or exempt from
13	disclosure under section 552 of
14	title 5;
15	"(cc) a public data asset eli-
16	gible for disclosure under sub-
17	section (b); or
18	"(dd) a data asset not subject
19	to open format or open license re-
20	quirements due to existing limita-
21	tions or restrictions on govern-
22	ment distribution of the asset; or
23	"(II) as of the date of such indica-
24	tion, has not made such determination.

1	"(iv) Any determination made under
2	section 3582, if available.
3	"(v) A description of the method by
4	which the public may access or request ac-
5	cess to the data asset.
6	"(vi) The date on which the data asset
7	was most recently updated.
8	"(vii) Each agency responsible for
9	maintaining the data asset.
10	"(viii) The owner of the data asset.
11	"(ix) To the extent practicable, any re-
12	striction on the use of the data asset.
13	"(x) The location of the data asset.
14	"(xi) Any other metadata necessary to
15	make the comprehensive data inventory use-
16	ful to the agency and the public, or other-
17	wise determined useful by the Director.
18	"(B) A requirement for the head of an agen-
19	cy to exclude from the comprehensive data inven-
20	tory any data asset contained on a national se-
21	curity system, as defined in section 11103 of title
22	40.
23	"(C) Criteria for the head of an agency to
24	use in determining which metadata required by
25	subnaragraph (A) if any in the comprehensive

data inventory may not be made publicly available, which shall include, at a minimum, a requirement to ensure all information that could not otherwise be withheld from disclosure under section 552 of title 5 is made public in the comprehensive data inventory.

- "(D) A requirement for the head of each agency, in accordance with a procedure established by the Director, to submit for inclusion in the Federal data catalogue maintained under subsection (c) the comprehensive data inventory developed pursuant to subparagraph (C), including any real-time updates to such inventory, and data assets made available in accordance with subparagraph (E) or any electronic hyperlink providing access to such data assets.
- "(E) Criteria for the head of an agency to use in determining whether a particular data asset should not be made publicly available in a manner that takes into account—
 - "(i) risks and restrictions related to the disclosure of personally identifiable information, including the risk that an individual data asset in isolation does not pose a privacy or confidentiality risk but when

1	combined with other available information
2	may pose such a risk;
3	"(ii) security considerations, including
4	the risk that information in an individual
5	data asset in isolation does not pose a secu-
6	rity risk but when combined with other
7	available information may pose such a risk;
8	"(iii) the cost and benefits to the public
9	of converting the data into a format that
10	could be understood and used by the public;
11	"(iv) whether the public dissemination
12	of the data asset could result in legal liabil-
13	ity;
14	"(v) whether the data asset—
15	"(I) is subject to intellectual prop-
16	erty rights, including rights under ti-
17	tles 17 and 35;
18	"(II) contains confidential busi-
19	ness information, that could be with-
20	held under section 552(b)(4) of title 5;
21	or
22	"(III) is restricted by contract or
23	other binding, written agreement;
24	"(vi) whether the holder of a right to
25	such data asset has been consulted;

1	"(vii) the expectation that all data as-
2	sets that would otherwise be made available
3	under section 552 of title 5 be disclosed; and
4	"(viii) any other considerations that
5	the Director determines to be relevant.
6	"(F) Criteria for the head of an agency to
7	use in assessing the indication of a determina-
8	tion under subparagraph (A)(iii) and how to
9	prioritize any such subsequent determinations in
10	the strategic information management plan
11	under section 3506, in consideration of the exist-
12	ing resources available to the agency.
13	"(3) Regular updates required.—With re-
14	spect to each data asset created or identified by an
15	agency, the head of the agency shall update the com-
16	prehensive data inventory of the agency not later
17	than 90 days after the date of such creation or identi-
18	fication.
19	"(b) Public Data Assets.—The head of each agency
20	shall submit public data assets, or links to public data as-
21	sets available online, as open Government data assets for
22	inclusion in the Federal data catalogue maintained under
23	subsection (c), in accordance with the guidance established
24	$under\ subsection\ (a)(2).$
25	"(c) Federal Data Catalogue.—

1	"(1) In General.—The Administrator of Gen-
2	eral Services shall maintain a single public interface
3	online as a point of entry dedicated to sharing agency
4	data assets with the public, which shall be known as
5	the 'Federal data catalogue'. The Administrator and
6	the Director shall ensure that agencies can submit
7	public data assets, or links to public data assets, for
8	publication and public availability on the interface.
9	"(2) Repository.—The Director shall collabo-
10	rate with the Office of Government Information Serv-
11	ices and the Administrator of General Services to de-
12	velop and maintain an online repository of tools, best
13	practices, and schema standards to facilitate the
14	adoption of open data practices across the Federal
15	Government, which shall—
16	"(A) include any definitions, regulations,
17	policies, checklists, and case studies related to
18	open data policy;
19	"(B) facilitate collaboration and the adop-
20	tion of best practices across the Federal Govern-
21	ment relating to the adoption of open data prac-
22	tices; and
23	"(C) be made available on the Federal data
24	catalogue maintained under paragraph (1).

1	"(3) Access to other data assets.—The Di-
2	rector shall ensure the Federal data catalogue main-
3	tained under paragraph (1) provides information on
4	how the public can access a data asset included in a
5	comprehensive data inventory under subsection (a)
6	that is not yet available on the Federal data cata-
7	logue, including information regarding the applica-
8	tion process established under section 3583 of title 44.
9	"(d) Delegation.—The Director shall delegate to the
10	Administrator of the Office of Information and Regulatory
11	Affairs and the Administrator of the Office of Electronic
12	Government the authority to jointly issue guidance required
13	under this section.".
14	(2) Technical and conforming amend-
15	MENTS.—
16	(A) Table of Sections.—The item relat-
17	ing to section 3511 of the table of sections at the
18	beginning of chapter 35 of title 44, United States
19	Code, is amended to read as follows:
	"3511. Data inventory and Federal data catalogue.".
20	(B) Cross-reference.—Section
21	3504(b)(2)(A) of title 44, United States Code, is
22	amended by striking "the use of the Government
23	Information Locator Service" and inserting "the
24	use of comprehensive data inventories and the
25	Federal data catalogue under section 3511".

1	(e) Chief Data Officers.—
2	(1) Amendment.—Section 3520 of title 44,
3	United States Code, is amended to read as follows:
4	"§ 3520. Chief Data Officers
5	"(a) Establishment.—The head of each agency shall
6	designate a career appointee (as defined in section 3132 of
7	title 5) in the agency as the Chief Data Officer of the agen-
8	cy.
9	"(b) QUALIFICATIONS.—The Chief Data Officer of an
10	agency shall be designated on the basis of demonstrated
11	training and experience in data management, governance
12	(including creation, application, and maintenance of data
13	standards), collection, analysis, protection, use, and dis-
14	semination, including with respect to any statistical and
15	related techniques to protect and de-identify confidential
16	data.
17	"(c) Functions.—The Chief Data Officer of an agency
18	shall—
19	"(1) be responsible for lifecycle data manage-
20	ment;
21	"(2) coordinate with any official in the agency
22	responsible for using, protecting, disseminating, and
23	generating data to ensure that the data needs of the
24	agency are met;

1	"(3) manage data assets of the agency, including
2	the standardization of data format, sharing of data
3	assets, and publication of data assets in accordance
4	with applicable law;
5	"(4) in carrying out the requirements under
6	paragraphs (3) and (5), consult with any statistical
7	official of the agency (as designated under section 314
8	of title 5);
9	"(5) carry out the requirements of the agency
10	under subsections (b) through (d), (f), and (i) of sec-
11	tion 3506, section 3507, and section 3511;
12	"(6) ensure that, to the extent practicable, agency
13	data conforms with data management best practices;
14	"(7) engage agency employees, the public, and
15	contractors in using public data assets and encourage
16	collaborative approaches on improving data use;
17	"(8) support the Performance Improvement Offi-
18	cer of the agency in identifying and using data to
19	carry out the functions described in section
20	1124(a)(2) of title 31;
21	"(9) support the Evaluation Officer of the agency
22	in obtaining data to carry out the functions described
23	in section 313(d) of title 5;
24	"(10) review the impact of the infrastructure of
25	the agency on data asset accessibility and coordinate

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1	with the Chief Information Officer of the agency to
2	improve such infrastructure to reduce barriers that
3	inhibit data asset accessibility;
4	"(11) ensure that, to the extent practicable, the
5	agency maximizes the use of data in the agency, in-
6	cluding for the production of evidence (as defined in
7	section 3561), cybersecurity, and the improvement of
8	agency operations;
9	"(12) identify points of contact for roles and re-
10	sponsibilities related to open data use and implemen-
11	tation (as required by the Director);
12	"(13) serve as the agency liaison to other agen-
13	cies and the Office of Management and Budget on the
14	best way to use existing agency data for statistical
15	purposes (as defined in section 3561); and
16	"(14) comply with any regulation and guidance
17	issued under subchapter III, including the acquisition
18	and maintenance of any required certification and
19	training.
20	"(d) Delegation of Responsibilities.—
21	"(1) In general.—To the extent necessary to
22	comply with statistical laws, the Chief Data Officer
23	of an agency shall delegate any responsibility under
24	subsection (c) to the head of a statistical agency or

unit (as defined in section 3561) within the agency.

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- 1 "(2) Consultation.—To the extent permissible 2 under law, the individual to whom a responsibility 3 has been delegated under paragraph (1) shall consult 4 with the Chief Data Officer of the agency in carrying 5 out such responsibility.
- 6 "(3) DEFERENCE.—The Chief Data Officer of the
 7 agency shall defer to the individual to whom a re8 sponsibility has been delegated under paragraph (1)
 9 regarding the necessary delegation of such responsi10 bility with respect to any data acquired, maintained,
 11 or disseminated by the agency under applicable sta12 tistical law.
- "(e) Reports.—The Chief Data Officer of an agency shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Oversight and Government Reform of the House of Representatives an annual report on the compliance of the agency with the requirements of this subchapter, including information on each requirement that the agency could not carry out and, if applicable, what the agency needs to carry out such requirement."
- 22 (2) TECHNICAL AND CONFORMING AMEND-23 MENT.—The item relating to section 3520 of the table 24 of sections at the beginning of chapter 35 of title 44, 25 United States Code, is amended to read as follows:

"3520. Chief Data Officers.".

1	(f) Chief Data Officer Council.—
2	(1) Amendment.—Subchapter I of chapter 35 of
3	title 44, United States Code, is amended by inserting
4	before section 3521 the following new section:
5	"§ 3520A. Chief Data Officer Council
6	"(a) Establishment.—There is established in the Of-
7	fice of Management and Budget a Chief Data Officer Coun-
8	cil (in this section referred to as the 'Council').
9	"(b) Purpose and Functions.—The Council shall—
0	"(1) establish Governmentwide best practices for
1	the use, protection, dissemination, and generation of
12	data;
13	"(2) promote and encourage data sharing agree-
14	ments between agencies;
15	"(3) identify ways in which agencies can im-
16	prove upon the production of evidence for use in pol-
17	icy making;
18	"(4) consult with the public and engage with
19	private users of Government data and other stake-
20	holders on how to improve access to data assets of the
21	Federal Government; and
22	"(5) identify and evaluate new technology solu-
23	tions for improving the collection and use of data.
24	"(c) Membership.—

1	"(1) In general.—The Chief Data Officer of
2	each agency shall serve as a member of the Council.
3	"(2) Chair.—The Director shall select the Chair
4	of the Council from among the members of the Coun-
5	cil.
6	"(3) Additional members.—The Adminis-
7	trator of the Office of Electronic Government shall
8	serve as a member of the Council.
9	"(4) Ex officio member.—The Director shall
0	appoint a representative for all Chief Information Of-
11	ficers and Evaluation Officers, and such representa-
12	tive shall serve as an ex officio member of the Council.
13	"(d) Reports.—The Council shall submit to the Di-
14	rector, the Committee on Homeland Security and Govern-
15	mental Affairs of the Senate, and the Committee on Over-
16	sight and Government Reform of the House of Representa-
17	tives a biennial report on the work of the Council.
18	"(e) Evaluation and Termination.—
19	"(1) GAO EVALUATION OF COUNCIL.—Not later
20	than 4 years after date of the enactment of this sec-
21	tion, the Comptroller General shall submit to Con-
22	gress a report on whether the additional duties of the
23	Council improved the use of evidence and program
24	evaluation in the Federal Government.

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1	"(2) Termination of council.—The Council
2	shall terminate and this section shall be repealed
3	upon the expiration of the 2-year period that begins
4	on the date the Comptroller General submits the re-
5	port under paragraph (1) to Congress.".
6	(2) Technical and conforming amend-
7	MENT.—The table of sections at the beginning of
8	chapter 35 of title 44, United States Code, is amended
9	by inserting before the item relating to section 3521
10	the following new item:
	"3520A. Chief Data Officer Council.".
11	(g) Reports.—
12	(1) GAO REPORT.—Not later than 3 years after
13	the date of the enactment of this Act, the Comptroller
14	General of the United States shall submit to the Com-
15	mittee on Homeland Security and Governmental Af-
16	fairs of the Senate and the Committee on Oversight
17	and Government Reform of the House of Representa-
18	tives a report that identifies, to the extent prac-
19	ticable—
20	(A) the value of information made available
21	to the public as a result of this Act and the
22	amendments made by this Act;
23	(B) whether the public availability of any
24	information that has not yet been made so avail-

able would be valuable to the public; and

1	(C) the completeness of each comprehensive
2	data inventory developed under section 3511 of
3	title 44, United States Code, as amended by sub-
4	section (d).
5	(2) Biennial omb report.—Not later than 1
6	year after date of the enactment of this Act, and bien-
7	nially thereafter, the Director of the Office of Manage-
8	ment and Budget shall electronically publish a report
9	on agency performance and compliance with this Act
10	and the amendments made by this Act.
11	TITLE III—CONFIDENTIAL IN-
12	FORMATION PROTECTION
13	AND STATISTICAL EFFI-
14	CIENCY
15	SEC. 301. SHORT TITLE.
16	This title may be cited as the "Confidential Informa-
17	tion Protection and Statistical Efficiency Act of 2018".
18	SEC. 302. CONFIDENTIAL INFORMATION PROTECTION AND
19	STATISTICAL EFFICIENCY.
20	(a) In General.—Chapter 35 of title 44, United
21	States Code, is amended by adding at the end the following
22	new subchapter:

1	"SUBCHAPTER III—CONFIDENTIAL INFORMA-
2	TION PROTECTION AND STATISTICAL EFFI-
3	CIENCY
4	"PART A—GENERAL
5	"§ 3561. Definitions
6	"In this subchapter:
7	"(1) AGENCY.—The term 'agency' means any en-
8	tity that falls within the definition of the term 'execu-
9	tive agency', as defined in section 102 of title 31, or
10	'agency', as defined in section 3502.
11	"(2) AGENT.—The term 'agent' means an indi-
12	vidual—
13	"(A)(i) who is an employee of a private or-
14	ganization or a researcher affiliated with an in-
15	stitution of higher learning (including a person
16	granted special sworn status by the Bureau of
17	the Census under section 23(c) of title 13), and
18	with whom a contract or other agreement is exe-
19	cuted, on a temporary basis, by an executive
20	agency to perform exclusively statistical activi-
21	ties under the control and supervision of an offi-
22	cer or employee of that agency;
23	"(ii) who is working under the authority of
24	a government entity with which a contract or
25	other agreement is executed by an executive agen-

1	cy to perform exclusively statistical activities
2	under the control of an officer or employee of
3	that agency;
4	"(iii) who is a self-employed researcher, a
5	consultant, a contractor, or an employee of a
6	contractor, and with whom a contract or other
7	agreement is executed by an executive agency to
8	perform a statistical activity under the control of
9	an officer or employee of that agency; or
10	"(iv) who is a contractor or an employee of
11	a contractor, and who is engaged by the agency
12	to design or maintain the systems for handling
13	or storage of data received under this subchapter;
14	and
15	"(B) who agrees in writing to comply with
16	all provisions of law that affect information ac-
17	quired by that agency.
18	"(3) Business data.—The term business data'
19	means operating and financial data and information
20	about businesses, tax-exempt organizations, and gov-
21	ernment entities.
22	"(4) Data asset.—The term 'data asset' has the
23	meaning given that term in section 3502.
24	"(5) Director.—The term 'Director' means the
25	Director of the Office of Management and Budget.

1	"(6) EVIDENCE.—The term 'evidence' means in-
2	formation produced as a result of statistical activities
3	conducted for a statistical purpose.
4	"(7) Identifiable form.—The term 'identifi-
5	able form' means any representation of information
6	that permits the identity of the respondent to whom
7	the information applies to be reasonably inferred by
8	either direct or indirect means.
9	"(8) Nonstatistical purpose.—The term
10	'nonstatistical purpose'—
11	"(A) means the use of data in identifiable
12	form for any purpose that is not a statistical
13	purpose, including any administrative, regu-
14	latory, law enforcement, adjudicatory, or other
15	purpose that affects the rights, privileges, or ben-
16	efits of a particular identifiable respondent; and
17	"(B) includes the disclosure under section
18	552 of title 5 of data that are acquired for exclu-
19	sively statistical purposes under a pledge of con-
20	fidentiality.
21	"(9) Respondent.—The term 'respondent'
22	means a person who, or organization that, is re-
23	quested or required to supply information to an agen-
24	cy, is the subject of information requested or required

1	to be supplied to an agency, or provides that informa-
2	tion to an agency.
3	"(10) Statistical activities.—The term 'sta-
4	tistical activities'—
5	"(A) means the collection, compilation,
6	processing, or analysis of data for the purpose of
7	describing or making estimates concerning the
8	whole, or relevant groups or components within,
9	the economy, society, or the natural environment;
10	and
11	"(B) includes the development of methods or
12	resources that support those activities, such as
13	measurement methods, models, statistical classi-
14	fications, or sampling frames.
15	"(11) Statistical agency or unit.—The term
16	'statistical agency or unit' means an agency or orga-
17	nizational unit of the executive branch whose activi-
18	ties are predominantly the collection, compilation,
19	processing, or analysis of information for statistical
20	purposes, as designated by the Director under section
21	3562.
22	"(12) Statistical purpose.—The term 'statis-
23	tical purpose'—
24	"(A) means the description, estimation, or
25	analysis of the characteristics of groups, without

1	identifying the individuals or organizations that
2	comprise such groups; and
3	"(B) includes the development, implementa-
4	tion, or maintenance of methods, technical or ad-
5	ministrative procedures, or information resources
6	that support the purposes described in subpara-
7	graph(A).
8	"§ 3562. Coordination and oversight of policies
9	"(a) In General.—The Director shall coordinate and
10	oversee the confidentiality and disclosure policies estab-
11	lished by this subchapter. The Director may promulgate
12	rules or provide other guidance to ensure consistent inter-
13	pretation of this subchapter by the affected agencies. The
14	Director shall develop a process by which the Director des-
15	ignates agencies or organizational units as statistical agen-
16	cies and units. The Director shall promulgate guidance to
17	implement such process, which shall include specific criteria
18	for such designation and methods by which the Director will
19	ensure transparency in the process.
20	"(b) Agency Rules.—Subject to subsection (c), agen-
21	cies may promulgate rules to implement this subchapter.
22	Rules governing disclosures of information that are author-
23	ized by this subchapter shall be promulgated by the agency
24	that originally collected the information.

1 "(c) Review and Approval of Rules.—The Director shall review any rules proposed by an agency pursuant to this subchapter for consistency with the provisions of this chapter and such rules shall be subject to the approval of the Director. 5 "(d) Reports.— 6 7 "(1) The head of each agency shall provide to the 8 Director such reports and other information as the 9 Director requests. 10 "(2) Each Designated Statistical Agency (as de-11 fined in section 3576(e)) shall report annually to the 12 Director, the Committee on Oversight and Govern-13 ment Reform of the House of Representatives, and the 14 Committee on Homeland Security and Governmental 15 Affairs of the Senate on the actions it has taken to 16 implement section 3576. The report shall include cop-17 ies of each written agreement entered into pursuant 18 to section 3576(c)(1) for the applicable year. 19 "(3) The Director shall include a summary of re-20 ports submitted to the Director under this subsection 21 and actions taken by the Director to advance the pur-22 poses of this subchapter in the annual report to Con-23 gress on statistical programs prepared under section

3504(e)(2).

1	3 5 5 0 5. Statistical agencies
2	"(a) Responsibilities.—
3	"(1) In general.—Each statistical agency or
4	unit shall—
5	"(A) produce and disseminate relevant and
6	$timely\ statistical\ information;$
7	"(B) conduct credible and accurate statis-
8	$tical\ activities;$
9	"(C) conduct objective statistical activities;
10	and
11	"(D) protect the trust of information pro-
12	viders by ensuring the confidentiality and exclu-
13	sive statistical use of their responses.
14	"(2) Policies, best practices, and proce-
15	DURES.—Each statistical agency or unit shall adopt
16	policies, best practices, and appropriate procedures to
17	implement the responsibilities described in paragraph
18	(1).
19	"(b) Support From Other Agencies.—The head of
20	each agency shall enable, support, and facilitate statistical
21	agencies or units in carrying out the responsibilities de-
22	scribed in subsection (a)(1).
23	"(c) Regulations.—The Director shall prescribe reg-
24	ulations to carry out this section.
25	"(d) Duringuiona In this action.

- 1 "(1) ACCURATE.—The term 'accurate', when 2 used with respect to statistical activities, means sta-3 tistics that consistently match the events and trends 4 being measured.
- 5 "(2) CONFIDENTIALITY.—The term 'confiden-6 tiality' means a quality or condition accorded to in-7 formation as an obligation not to disclose that infor-8 mation to an unauthorized party.
- 9 "(3) OBJECTIVE.—The term 'objective', when 10 used with respect to statistical activities, means accu-11 rate, clear, complete, and unbiased.
- "(4) RELEVANT.—The term 'relevant', when used with respect to statistical information, means processes, activities, and other such matters likely to be useful to policymakers and public and private sector data users.

17 "§ 3564. Effect on other laws

- 18 "(a) TITLE 44, UNITED STATES CODE.—This sub-19 chapter does not diminish the authority under section 3510
- 20 of the Director to direct, and of an agency to make, disclo-
- 21 sures that are not inconsistent with any applicable law.
- 22 "(b) Title 13 and Title 44, United States
- 23 Code.—This subchapter does not diminish the authority of
- 24 the Bureau of the Census to provide information in accord-

- 1 ance with sections 8, 16, 301, and 401 of title 13 and section
- 2 *2108 of this title.*
- 3 "(c) Title 13, United States Code.—This sub-
- 4 chapter shall not be construed as authorizing the disclosure
- 5 for nonstatistical purposes of demographic data or informa-
- 6 tion collected by the Bureau of the Census pursuant to sec-
- 7 tion 9 of title 13.
- 8 "(d) Various Energy Statutes.—Data or informa-
- 9 tion acquired by the Energy Information Administration
- 10 under a pledge of confidentiality and designated by the En-
- 11 ergy Information Administration to be used for exclusively
- 12 statistical purposes shall not be disclosed in identifiable
- 13 form for nonstatistical purposes under—
- 14 "(1) section 12, 20, or 59 of the Federal Energy
- 15 Administration Act of 1974 (15 U.S.C. 771, 779,
- 16 790h);
- 17 "(2) section 11 of the Energy Supply and Envi-
- 18 ronmental Coordination Act of 1974 (15 U.S.C. 796);
- 19 *or*
- 20 "(3) section 205 or 407 of the Department of En-
- 21 ergy Organization Act (42 U.S.C. 7135, 7177).
- 22 "(e) Section 201 of Congressional Budget Act
- 23 OF 1974.—This subchapter shall not be construed to limit
- 24 any authorities of the Congressional Budget Office to work
- 25 (consistent with laws governing the confidentiality of infor-

- 1 mation the disclosure of which would be a violation of law)
- 2 with databases of Designated Statistical Agencies (as de-
- 3 fined in section 3576(e)), either separately or, for data that
- 4 may be shared pursuant to section 3576(c) or other author-
- 5 ity, jointly in order to improve the general utility of these
- 6 databases for the statistical purpose of analyzing pension
- 7 and health care financing issues.
- 8 "(f) Preemption of State Law.—Nothing in this
- 9 subchapter shall preempt applicable State law regarding
- 10 the confidentiality of data collected by the States.
- 11 "(g) Statutes Regarding False Statements.—
- 12 Notwithstanding section 3572, information collected by an
- 13 agency for exclusively statistical purposes under a pledge
- 14 of confidentiality may be provided by the collecting agency
- 15 to a law enforcement agency for the prosecution of submis-
- 16 sions to the collecting agency of false statistical information
- 17 under statutes that authorize criminal penalties (such as
- 18 section 221 of title 13) or civil penalties for the provision
- 19 of false statistical information, unless such disclosure or use
- 20 would otherwise be prohibited under Federal law.
- 21 "(h) Construction.—Nothing in this subchapter
- 22 shall be construed as restricting or diminishing any con-
- 23 fidentiality protections or penalties for unauthorized disclo-
- 24 sure that otherwise apply to data or information collected
- 25 for statistical purposes or nonstatistical purposes, includ-

1	ing, but not limited to, section 6103 of the Internal Revenue
2	Code of 1986.
3	"(i) Authority of Congress.—Nothing in this sub-
4	chapter shall be construed to affect the authority of the Con-
5	gress, including its committees, members, or agents, to ob-
6	tain data or information for a statistical purpose, includ-
7	ing for oversight of an agency's statistical activities.
8	"PART B—CONFIDENTIAL INFORMATION
9	PROTECTION
0	"§ 3571. Findings
11	"The Congress finds the following:
12	"(1) Individuals, businesses, and other organiza-
13	tions have varying degrees of legal protection when
14	providing information to the agencies for strictly sta-
15	tistical purposes.
16	"(2) Pledges of confidentiality by agencies pro-
17	vide assurances to the public that information about
18	individuals or organizations or provided by individ-
19	uals or organizations for exclusively statistical pur-
20	poses will be held in confidence and will not be used
21	against such individuals or organizations in any
22	agency action.
23	"(3) Protecting the confidentiality interests of
24	individuals or organizations who provide information
25	under a pledge of confidentiality for Federal statis-

- tical programs serves both the interests of the public
 and the needs of society.
- 3 "(4) Declining trust of the public in the protec-4 tion of information provided under a pledge of con-5 fidentiality to the agencies adversely affects both the 6 accuracy and completeness of statistical analyses.
- 7 "(5) Ensuring that information provided under 8 a pledge of confidentiality for statistical purposes re-9 ceives protection is essential in continuing public co-10 operation in statistical programs.

11 "§ 3572. Confidential information protection

- 12 "(a) Purposes.—The purposes of this section are the 13 following:
- "(1) To ensure that information supplied by individuals or organizations to an agency for statistical purposes under a pledge of confidentiality is used exclusively for statistical purposes.
- "(2) To ensure that individuals or organizations
 who supply information under a pledge of confidentiality to agencies for statistical purposes will neither
 have that information disclosed in identifiable form to
 anyone not authorized by this subchapter nor have
 that information used for any purpose other than a
 statistical purpose.

1	"(3) To safeguard the confidentiality of individ-
2	ually identifiable information acquired under a
3	pledge of confidentiality for statistical purposes by
4	controlling access to, and uses made of, such informa-
5	tion.
6	"(b) Use of Statistical Data or Information.—
7	Data or information acquired by an agency under a pledge
8	of confidentiality and for exclusively statistical purposes
9	shall be used by officers, employees, or agents of the agency
10	exclusively for statistical purposes and protected in accord-
11	ance with such pledge.
12	"(c) Disclosure of Statistical Data or Informa-
13	TION.—
14	"(1) Data or information acquired by an agency
15	under a pledge of confidentiality for exclusively sta-
16	tistical purposes shall not be disclosed by an agency
17	in identifiable form, for any use other than an exclu-
18	sively statistical purpose, except with the informed
19	consent of the respondent.
20	"(2) A disclosure pursuant to paragraph (1) is
21	authorized only when the head of the agency approves
22	such disclosure and the disclosure is not prohibited by
23	any other law.
24	"(3) This section does not restrict or diminish
25	any confidentiality protections in law that otherwise

- 1 apply to data or information acquired by an agency
- 2 under a pledge of confidentiality for exclusively sta-
- 3 tistical purposes.
- 4 "(d) Rule for Use of Data or Information for
- 5 Nonstatistical Purposes.—A statistical agency or unit
- 6 shall clearly distinguish any data or information it collects
- 7 for nonstatistical purposes (as authorized by law) and pro-
- 8 vide notice to the public, before the data or information is
- 9 collected, that the data or information could be used for
- 10 nonstatistical purposes.
- 11 "(e) Designation of Agents.—A statistical agency
- 12 or unit may designate agents, by contract or by entering
- 13 into a special agreement containing the provisions required
- 14 under section 3561(2) for treatment as an agent under that
- 15 section, who may perform exclusively statistical activities,
- 16 subject to the limitations and penalties described in this
- 17 subchapter.
- 18 "(f) Fines and Penalties.—Whoever, being an offi-
- 19 cer, employee, or agent of an agency acquiring information
- 20 for exclusively statistical purposes, having taken and sub-
- 21 scribed the oath of office, or having sworn to observe the
- 22 limitations imposed by this section, comes into possession
- 23 of such information by reason of his or her being an officer,
- 24 employee, or agent and, knowing that the disclosure of the
- 25 specific information is prohibited under the provisions of

1 this subchapter, willfully discloses the information in any manner to a person or agency not entitled to receive it, shall be guilty of a class E felony and imprisoned for not more than 5 years, or fined not more than \$250,000, or both. 5 "PART C—STATISTICAL EFFICIENCY 6 *"§3575. Findings* 7 "The Congress finds the following: "(1) Federal statistics are an important source 8 9 of information for public and private decision-makers 10 such as policymakers, consumers, businesses, inves-11 tors, and workers. "(2) Federal statistical agencies should continu-12 13 ously seek to improve their efficiency. Statutory con-14 straints limit the ability of these agencies to share 15 data and thus to achieve higher efficiency for Federal 16 statistical programs. 17 "(3) The quality of Federal statistics depends on 18 the willingness of businesses to respond to statistical 19 surveys. Reducing reporting burdens will increase re-20 sponse rates, and therefore lead to more accurate 21 characterizations of the economy. 22 "(4) Enhanced sharing of business data among 23 the Bureau of the Census, the Bureau of Economic 24 Analysis, and the Bureau of Labor Statistics for ex-

clusively statistical purposes will improve their abil-

ity to track more accurately the large and rapidly changing nature of United States business. In particular, the statistical agencies will be able to better ensure that businesses are consistently classified in appropriate industries, resolve data anomalies, produce statistical samples that are consistently adjusted for the entry and exit of new businesses in a timely manner, and correct faulty reporting errors quickly and efficiently.

- "(5) Congress enacted the International Investment and Trade in Services Survey Act (Public Law 94–472), which allowed the Bureau of the Census, the Bureau of Economic Analysis, and the Bureau of Labor Statistics to share data on foreign-owned companies. The Act not only expanded detailed industry coverage from 135 industries to over 800 industries with no increase in the data collected from respondents but also demonstrated how data sharing can result in the creation of valuable data products.
- "(6) With part B of this subchapter, the sharing of business data among the Bureau of the Census, the Bureau of Economic Analysis, and the Bureau of Labor Statistics continues to ensure the highest level of confidentiality for respondents to statistical surveys.

"§ 3576. Designated statistical agencies

- 2 "(a) Purposes.—The purposes of this section are the 3 following:
- 4 "(1) To authorize the sharing of business data 5 among the Bureau of the Census, the Bureau of Eco-6 nomic Analysis, and the Bureau of Labor Statistics 7 for exclusively statistical purposes.
 - "(2) To reduce the paperwork burdens imposed on businesses that provide requested information to the Federal Government.
 - "(3) To improve the comparability and accuracy of Federal economic statistics by allowing the Bureau of the Census, the Bureau of Economic Analysis, and the Bureau of Labor Statistics to update sample frames, develop consistent classifications of establishments and companies into industries, improve coverage, and reconcile significant differences in data produced by the three agencies.
 - "(4) To increase understanding of the United States economy, especially for key industry and regional statistics, to develop more accurate measures of the impact of technology on productivity growth, and to enhance the reliability of the Nation's most important economic indicators, such as the National Income and Product Accounts.

1	"(b) Responsibilities of Designated Statistical
2	AGENCIES.—The head of each of the Designated Statistical
3	Agencies shall—
4	"(1) identify opportunities to eliminate duplica-
5	tion and otherwise reduce reporting burden and cost
6	imposed on the public in providing information for
7	statistical purposes;
8	"(2) enter into joint statistical projects to im-
9	prove the quality and reduce the cost of statistical
10	programs; and
11	"(3) protect the confidentiality of individually
12	identifiable information acquired for statistical pur-
13	poses by adhering to safeguard principles, includ-
14	ing—
15	"(A) emphasizing to their officers, employ-
16	ees, and agents the importance of protecting the
17	confidentiality of information in cases where the
18	identity of individual respondents can reason-
19	ably be inferred by either direct or indirect
20	means;
21	"(B) training their officers, employees, and
22	agents in their legal obligations to protect the
23	confidentiality of individually identifiable infor-
24	mation and in the procedures that must be fol-
25	lowed to provide access to such information:

1	"(C) implementing appropriate measures to
2	assure the physical and electronic security of
3	$confidential\ data;$
4	"(D) establishing a system of records that
5	identifies individuals accessing confidential data
6	and the project for which the data were required;
7	and
8	"(E) being prepared to document their com-
9	pliance with safeguard principles to other agen-
10	cies authorized by law to monitor such compli-
11	ance.
12	"(c) Sharing of Business Data Among Des-
13	IGNATED STATISTICAL AGENCIES.—
14	"(1) In General.—A Designated Statistical
15	Agency may provide business data in an identifiable
16	form to another Designated Statistical Agency under
17	the terms of a written agreement among the agencies
18	sharing the business data that specifies—
19	"(A) the business data to be shared;
20	"(B) the statistical purposes for which the
21	business data are to be used;
22	"(C) the officers, employees, and agents au-
23	thorized to examine the business data to be
24	shared; and

1	"(D) appropriate security procedures to
2	safeguard the confidentiality of the business
3	data.
4	"(2) Responsibilities of agencies under
5	OTHER LAWS.—The provision of business data by an
6	agency to a Designated Statistical Agency under this
7	section shall in no way alter the responsibility of the
8	agency providing the data under other statutes (in
9	cluding sections 552 and 552b of title 5) with respec
10	to the provision or withholding of such information
11	by the agency providing the data.
12	"(3) Responsibilities of officers, employ-
13	EES, AND AGENTS.—Examination of business data in
14	identifiable form shall be limited to the officers, em-
15	ployees, and agents authorized to examine the indi-
16	vidual reports in accordance with written agreements
17	pursuant to this section. Officers, employees, and
18	agents of a Designated Statistical Agency who receive
19	data pursuant to this section shall be subject to all
20	provisions of law, including penalties, that relate—
21	"(A) to the unlawful provision of the busi
22	ness data that would apply to the officers, em-
23	ployees, and agents of the agency that originally

obtained the information; and

1	"(B) to the unlawful disclosure of the busi-
2	ness data that would apply to officers, employees,
3	and agents of the agency that originally obtained
4	$the\ information.$
5	"(4) Notice.—Whenever a written agreement
6	concerns data that respondents were required by law
7	to report and the respondents were not informed that
8	the data could be shared among the Designated Sta-
9	tistical Agencies, for exclusively statistical purposes,
10	the terms of such agreement shall be described in a
11	public notice issued by the agency that intends to pro-
12	vide the data. Such notice shall allow a minimum of
13	60 days for public comment.
14	"(d) Limitations on Use of Business Data Pro-
15	VIDED BY DESIGNATED STATISTICAL AGENCIES.—
16	"(1) General use.—Business data provided by
17	a Designated Statistical Agency pursuant to this sec-
18	tion shall be used exclusively for statistical purposes.
19	"(2) Publication of business
20	data acquired by a Designated Statistical Agency
21	shall occur in a manner whereby the data furnished
22	by any particular respondent are not in identifiable
23	form.

1	"(e) Designated Statistical Agency Defined.—
2	In this section, the term 'Designated Statistical Agency'
3	means each of the following:
4	"(1) The Census Bureau of the Department of
5	Commerce.
6	"(2) The Bureau of Economic Analysis of the
7	Department of Commerce.
8	"(3) The Bureau of Labor Statistics of the De-
9	partment of Labor.".
10	(b) Clerical Amendment.—The table of sections at
11	the beginning of chapter 35 of title 44, United States Code,
12	as amended by proceeding provisions of this Act, is further
13	amended by adding at the end the following:
	"SUBCHAPTER III—CONFIDENTIAL INFORMATION PROTECTION AND STATISTICAL EFFICIENCY
	"Part A—General
	"3561. Definitions. "3562. Coordination and oversight of policies. "3563. Statistical agencies. "3564. Effect on other laws.
	"Part B—Confidential Information Protection
	"3571. Findings. "3572. Confidential information protection.
	"Part C—Statistical Efficiency
	"3575. Findings. "3576. Designated statistical agencies.".
14	(c) Conforming Amendments.—
15	(1) Repeal of confidential information
16	PROTECTION AND STATISTICAL EFFICIENCY ACT OF
17	2002.—Title V of the E-Government Act of 2002 (Pub-

1	lic Law 107–347; 44 U.S.C. 3501 note) is repealed
2	(and the table of contents of such Act shall be con-
3	formed accordingly).
4	(2) Title 13, united states code.—Section
5	402 of title 13, United States Code, is amended by
6	striking "the Confidential Information Protection and
7	Statistical Efficiency Act of 2002" and inserting "sec-
8	tion 3576(e) of title 44".
9	(3) Title 49, united states code.—Title 49,
10	United States Code, is amended—
11	(A) in section $6302(d)(4)$, by striking "the
12	Confidential Information" and all that follows
13	through the period and inserting "section 3572
14	of title 44."; and
15	(B) in section $6314(d)(2)$, by striking "the
16	Confidential Information" and all that follows
17	through the period and inserting "section 3572
18	of title 44.".
19	(4) ACT OF JANUARY 27, 1938.—The first section
20	of the Act of January 27, 1938, entitled "An Act to
21	make confidential certain information furnished to
22	the Bureau of Foreign and Domestic Commerce, and
23	for other purposes" (52 Stat. 8, chapter 11; 15 U.S.C.
24	176a), is amended by striking "the Confidential In-

formation Protection and Statistical Efficiency Act of

- 2002" and inserting "subchapter III of chapter 35 of
 title 44, United States Code".
- 3 (5) Fixing america's surface TRANSPOR-4 TATION ACT.—Section 7308(e)(2) of the Fixing Amer-5 ica's Surface Transportation Act (Public Law 114-94; 49 U.S.C. 20155 note) is amended by striking 6 7 "the Confidential Information Protection and Statis-8 tical Efficiency Act of 2002 (44 U.S.C. 3501 note)" 9 and inserting "section 3572 of title 44, United States 10 Code".

(d) Transitional and Savings Provisions.—

- (1) CUTOFF DATE.—This title replaces certain provisions of law enacted on December 17, 2002. If a law enacted after that date amends or repeals a provision replaced by this title, that law is deemed to amend or repeal, as the case may be, the corresponding provision enacted by this title. If a law enacted after that date is otherwise inconsistent with this title, it supersedes this title to the extent of the inconsistency.
- (2) ORIGINAL DATE OF ENACTMENT UN-CHANGED.—For purposes of determining whether one provision of law supersedes another based on enactment later in time, the date of the enactment of a

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- provision enacted by this title is deemed to be the date
 of the enactment of the provision it replaced.
- 3 (3) REFERENCES TO PROVISIONS REPLACED.—A
 4 reference to a provision of law replaced by this title,
 5 including a reference in a regulation, order, or other
 6 law, is deemed to refer to the corresponding provision
 7 enacted by this title.
- 8 (4) REGULATIONS, ORDERS, AND OTHER ADMIN-9 ISTRATIVE ACTIONS.—A regulation, order, or other 10 administrative action in effect under a provision of 11 law replaced by this title continues in effect under the 12 corresponding provision enacted by this title.
- 13 (5) ACTIONS TAKEN AND OFFENSES COM14 MITTED.—An action taken or an offense committed
 15 under a provision of law replaced by this title is
 16 deemed to have been taken or committed under the
 17 corresponding provision enacted by this title.

18 SEC. 303. INCREASING ACCESS TO DATA FOR EVIDENCE.

19 (a) In General.—Subchapter III of chapter 35 of 20 title 44, United States Code, as added by section 302, is 21 amended by adding at the end the following new part:

1	"PART D—ACCESS TO DATA FOR EVIDENCE
2	"§ 3581. Presumption of accessibility for statistical
3	agencies and units
4	"(a) Accessibility of Data Assets.—The head of
5	an agency shall, to the extent practicable, make any data
6	asset maintained by the agency available, upon request, to
7	any statistical agency or unit for purposes of developing
8	evidence.
9	"(b) Limitations.—Subsection (a) does not apply to
10	any data asset that is subject to a statute that—
11	"(1) prohibits the sharing or intended use of
12	such asset in a manner as to leave no discretion on
13	the issue; or
14	"(2) if enacted after the date of the enactment of
15	this section, specifically cites to this paragraph.
16	"(c) Regulations.—The Director shall prescribe reg-
17	ulations for agencies to carry out this section. Such regula-
18	tions shall—
19	"(1) require the timely provision of data assets
20	under subsection (a);
21	"(2) provide a list of statutes that exempt agen-
22	cies from the requirement under subsection (a) pursu-
23	ant to subsection $(b)(1)$;
24	"(3) establish clear and consistent standards, to
25	the extent possible, for complying with section 552a of
26	title 5 (commonly known as the Privacy Act of

1 1974') and any other applicable law requiring the 2 protection and confidentiality of individually identi-3 fiable information; and 4 "(4) require a transparent process for statistical 5 agencies and units to request data assets from agen-6 cies and for agencies to respond to such requests. 7 "(d) Rule of Construction.—Nothing in this section may be construed as altering existing intellectual property rights or the terms of any contract or other binding, written agreement. "§ 3582. Expanding secure access to CIPSEA data as-12 sets "(a) Statistical Agency Responsibilities.—To 13 the extent practicable, each statistical agency or unit shall expand access to data assets of such agency or unit acquired 16 or accessed under this subchapter to develop evidence while protecting such assets from inappropriate access and use, in accordance with the regulations promulgated under sub-19 section (b). 20 "(b) Regulations for Accessibility of Nonpublic Data Assets.—The Director shall promulgate regulations, 22 in accordance with applicable law, for statistical agencies

23 and units to carry out the requirement under subsection

24 (a). Such regulations shall include the following:

1	"(1) Standards for each statistical agency or
2	unit to assess each data asset owned or accessed by
3	the statistical agency or unit for purposes of catego-
4	rizing the sensitivity level of each such asset and
5	identifying the corresponding level of accessibility to
6	each such asset. Such standards shall include—
7	"(A) common sensitivity levels and cor-
8	responding levels of accessibility that may be as-
9	signed to a data asset, including a requisite
10	minimum and maximum number of sensitivity
11	levels for each statistical agency or unit to use;
12	"(B) criteria for determining the sensitivity
13	level and corresponding level of accessibility of
14	each data asset; and
15	"(C) criteria for determining whether a less
16	sensitive and more accessible version of a data
17	asset can be produced.
18	"(2) Standards for each statistical agency or
19	unit to improve access to a data asset pursuant to
20	paragraph (1) or (3) by removing or obscuring infor-
21	mation in such a manner that the identity of the data
22	subject is less likely to be reasonably inferred by either
23	direct or indirect means.
24	"(3) A requirement for each statistical agency or
25	unit to conduct a comprehensive risk assessment of

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- any data asset acquired or accessed under this subchapter prior to any public release of such asset, including standards for such comprehensive risk assessment and criteria for making a determination of whether to release the data.
 - "(4) Requirements for each statistical agency or unit to make any process or assessment established, produced, or conducted pursuant to this section transparent and easy to understand, including the following:
 - "(A) A requirement to make information on the assessment of the sensitivity level of each data asset conducted pursuant to paragraph (1) available on the Federal data catalogue established under section 3511(c)(1).
 - "(B) A requirement to make any comprehensive risk assessment, and associated determinations, conducted under paragraph (3) available on the Federal data catalogue established under section 3511(c)(1).
 - "(C) A requirement to make any standard or policy established by the statistical agency or unit to carry out this section and any assessment conducted under this section easily acces-

1	sible on the public website of such agency or
2	unit.
3	"(c) Responsibilities of the Director.—The Di-
4	rector shall—
5	"(1) make public all standards and policies es-
6	tablished under this section; and
7	"(2) ensure that statistical agencies and units
8	have the ability to make information public on the
9	Federal data catalogue established under section
10	3511(c)(1), in accordance with requirements estab-
11	lished pursuant to subsection (b).
12	"§ 3583. Application to access data assets for devel-
13	oping evidence
13 14	oping evidence "(a) Standard Application Process.—The Direc-
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14	"(a) Standard Application Process.—The Direc-
14 15	"(a) Standard Application Process.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal gov-
14 15 16 17	"(a) Standard Application Process.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal gov-
14 15 16 17	"(a) STANDARD APPLICATION PROCESS.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal governments, researchers, and other individuals, as appropriate, may apply to access the data assets accessed or ac-
114 115 116 117 118	"(a) STANDARD APPLICATION PROCESS.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal governments, researchers, and other individuals, as appropriate, may apply to access the data assets accessed or ac-
114 115 116 117 118	"(a) STANDARD APPLICATION PROCESS.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal governments, researchers, and other individuals, as appropriate, may apply to access the data assets accessed or acquired under this subchapter by a statistical agency or unit
14 15 16 17 18 19 20	"(a) STANDARD APPLICATION PROCESS.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal governments, researchers, and other individuals, as appropriate, may apply to access the data assets accessed or acquired under this subchapter by a statistical agency or unit for purposes of developing evidence. The process shall in-
14 15 16 17 18 19 20 21	"(a) STANDARD APPLICATION PROCESS.—The Director shall establish a process through which agencies, the Congressional Budget Office, State, local, and Tribal governments, researchers, and other individuals, as appropriate, may apply to access the data assets accessed or acquired under this subchapter by a statistical agency or unit for purposes of developing evidence. The process shall include the following:

1	"(3) Criteria for statistical agencies and units to
2	determine whether to grant an applicant access to a
3	data asset.
4	"(4) Timeframes for prompt determinations by
5	each statistical agency or unit.
6	"(5) An appeals process for adverse decisions
7	and noncompliance with the process established under
8	this subsection.
9	"(6) Standards for transparency, including re-
10	quirements to make the following information pub-
11	licly available:
12	"(A) Each application received.
13	"(B) The status of each application.
14	"(C) The determination made for each ap-
15	plication.
16	"(D) Any other information, as appro-
17	priate, to ensure full transparency of the process
18	established under this subsection.
19	"(b) Consultation.—In establishing the process re-
20	quired under subsection (a), the Director shall consult with
21	stakeholders, including the public, agencies, State and local
22	governments, and representatives of non-governmental re-
23	searchers.

- 1 "(c) Implementation.—The head of each statistical
- 2 agency or unit shall implement the process established
- 3 under subsection (a).".
- 4 (b) Clerical Amendment.—The table of sections at
- 5 the beginning of chapter 35 of title 44, United States Code,
- 6 as amended by preceding provisions of this Act, is further
- 7 amended by adding at the end the following:

"Part D-Access to Data for Evidence

- "3581. Presumption of accessibility for statistical agencies and units.
- "3582. Expanding secure access to CIPSEA data assets.
- "3583. Application to access data assets for developing evidence.".
- 8 (c) Deadline for Guidance and Implementa-
- 9 TION.—Not later than 1 year after the date of the enactment
- 10 of this Act, the Director of the Office of Management and
- 11 Budget shall promulgate or issue any regulation or guid-
- 12 ance required by subchapter III of title 44, United States
- 13 Code, as amended by this section, with a requirement for
- 14 such regulation or guidance to be implemented not later
- 15 than 1 year after the date on which such regulation or guid-
- 16 ance has been promulgated or issued.

17 TITLE IV—GENERAL PROVISIONS

- 18 SEC. 401. RULE OF CONSTRUCTION.
- Nothing in this Act, or the amendments made by this
- 20 Act, may be construed—
- 21 (1) to require the disclosure of information or
- 22 records that are exempt from disclosure under section

1	552 of title 5, United States Code (commonly known
2	as the "Freedom of Information Act");
3	(2) to create or expand an exemption from dis-
4	closure under such section;
5	(3) to override, limit, or otherwise affect intellec-
6	tual property rights, including rights under titles 17
7	and 35, United States Code;
8	(4) to affect the authority of a Federal agency re-
9	garding the use, disclosure, or licensing of—
10	(A) confidential business information that
11	could be withheld under section 552(b)(4) of title
12	5, United States Code; or
13	(B) data assets restricted from disclosure
14	under a contract or other binding, written agree-
15	ment; or
16	(5) to affect the independence, responsibilities, or
17	work products of an Inspector General of any agency.
18	SEC. 402. USE OF EXISTING RESOURCES.
19	To the extent practicable, the head of each agency shall
20	use existing procedures and systems to carry out agency re-
21	quirements and shall select existing employees for appoint-
22	ments under this Act and the amendments made by this
23	Act.

1 SEC. 403. EFFECTIVE DATE.

- 2 Except as otherwise provided, this Act, and the amend-
- 3 ments made by this Act, shall take effect on the date that
- 4 is 180 days after the date of the enactment of this Act.

Attest:

Secretary.

115TH CONGRESS H.R. 4174

AMENDMENT