## **HOUSE BILL NO. 125**

## IN THE LEGISLATURE OF THE STATE OF ALASKA THIRTY-SECOND LEGISLATURE - FIRST SESSION

BY REPRESENTATIVES NELSON, Shaw, Tuck, McCabe

Introduced: 3/5/20

Referred: House Special Committee on Military and Veterans' Affairs, Labor and Commerce

## A BILL

## FOR AN ACT ENTITLED

- "An Act relating to private sector and state employment preferences for active service
  members, veterans, and spouses and dependent children of active service members and
  veterans; relating to employment preferences for surviving spouses of deceased service
  members and veterans; and relating to employment preferences for disabled veterans
  and former prisoners of war."
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
- 7 **\* Section 1.** AS 18.80.200(c) is amended to read:
- 8 (c) Nothing in this chapter is intended to prohibit a private employer from granting an employment preference <u>described in AS 23.88.010</u> [TO A MEMBER OF THE NATIONAL GUARD OR A VETERAN WHEN HIRING AN EMPLOYEE. IN THIS SUBSECTION,
- 12 (1) "MEMBER OF THE NATIONAL GUARD" MEANS A PERSON
  13 PRESENTLY SERVING AS A MEMBER IN GOOD STANDING IN THE

| 1  | NATIONAL GUARD;   |
|----|---|
| 2  | (2) "VETERAN" MEANS A PERSON WHO WAS DISCHARGED                                     |
| 3  | UNDER HONORABLE CONDITIONS FROM SERVICE IN  |
| 4  | (A) THE ARMED FORCES OF THE UNITED STATES;  |
| 5  | (B) A RESERVE UNIT OF THE ARMED FORCES OF THE                                       |
| 6  | UNITED STATES;  |
| 7  | (C) THE ALASKA TERRITORIAL GUARD;   |
| 8  | (D) THE ALASKA ARMY NATIONAL GUARD;   |
| 9  | (E) THE ALASKA AIR NATIONAL GUARD; OR   |
| 10 | (F) THE ALASKA NAVAL MILITIA].  |
| 11 | * Sec. 2. AS 23.88.010 is repealed and reenacted to read:                           |
| 12 | Sec. 23.88.010. Active military, veteran, and family hiring preference              |
| 13 | allowed. (a) When hiring an employee, a private employer may grant an employment    |
| 14 | preference to   |
| 15 | (1) a person in active service, on furlough from active service, or                 |
| 16 | discharged under honorable conditions from service in                               |
| 17 | (A) the armed forces of the United States;  |
| 18 | (B) a reserve unit of the armed forces of the United States;                        |
| 19 | (C) the Alaska Territorial Guard;   |
| 20 | (D) the Alaska Army National Guard;   |
| 21 | (E) the Alaska Air National Guard; or   |
| 22 | (F) the Alaska Naval Militia;   |
| 23 | (2) the spouse or dependent child of a person described in (1) of this              |
| 24 | subsection; and   |
| 25 | (3) the surviving spouse or a dependent child of a person who, at the               |
| 26 | time of death, was a person in active service or on furlough from active service as |
| 27 | described in (1) of this subsection.  |
| 28 | (b) In this section, "dependent child" means a natural child, stepchild, or         |
| 29 | adopted child who is  |
| 30 | (1) permanently disabled; or  |
| 31 | (2) under   |

| I  | (A) 19 years of age; or  |
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| 2  | (B) 23 years of age and registered at and attending on a full-                             |
| 3  | time basis an accredited educational or technical institution recognized by the            |
| 4  | Department of Education and Early Development.   |
| 5  | * <b>Sec. 3.</b> AS 39.25.150 is amended to read:  |
| 6  | Sec. 39.25.150. Scope of the rules. The personnel rules must provide for                   |
| 7  | (1) the preparation, maintenance, and revision, by the director of                         |
| 8  | personnel, subject to approval of the commissioner of administration and the               |
| 9  | personnel board, of a position classification plan for all positions in the classified and |
| 10 | partially exempt services; the position classification plan must include                   |
| 11 | (A) a grouping together of all positions into classes on the basis                         |
| 12 | of duties and responsibilities;  |
| 13 | (B) an appropriate title, a description of the duties and                                  |
| 14 | responsibilities, training and experience qualifications, and other necessary              |
| 15 | specifications for each class of positions;  |
| 16 | (2) the preparation, maintenance, revision, and administration by the                      |
| 17 | director of personnel of a pay plan for all positions in the classified and partially      |
| 18 | exempt services; the pay plan (A) shall be based on [UPON] the position classification     |
| 19 | plan; (B) must provide for fair and reasonable compensation for services rendered, and     |
| 20 | reflect the principle of like pay for like work; (C) may be amended, approved, or          |
| 21 | disapproved by the legislature in regular or special session; after the pay plan is in     |
| 22 | effect, a salary or wage payment may not be made to a state employee covered by the        |
| 23 | plan unless the payment is in accordance with this chapter and the rules adopted under     |
| 24 | this chapter or unless the payment is in accordance with a valid agreement entered into    |
| 25 | in accordance with AS 23.40;   |
| 26 | (3) the use of employee selection methods, including open competitive                      |
| 27 | assessment devices, when appropriate, that will fairly evaluate the capacity and fitness   |
| 28 | of the person assessed to discharge the duties of the position in which employment is      |
| 29 | sought;  |
| 30 | (4) the formulation of a list for appointment and promotion to a                           |
| 31 | position;  |

| 1  | (5) the procedure for filling positions; the rule adopted under this                   |
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| 2  | paragraph may include procedures providing a preference for local residents when       |
| 3  | appropriate;   |
| 4  | (6) promotions from within the state service when there are qualified                  |
| 5  | candidates in the state service; vacancies shall be filled by promotion whenever       |
| 6  | practicable and in the best interest of the state service, and promotion shall be by   |
| 7  | competitive assessment whenever possible; in considering promotions, the applicants'   |
| 8  | qualifications, performance records, seniority, and conduct shall be evaluated;        |
| 9  | (7) a period of probation not to exceed one year before an appointment                 |
| 10 | to a position becomes permanent, unless the period of probation is extended as set out |
| 11 | in a collective bargaining agreement under AS 23.40; however, a permanent employee     |
| 12 | receiving a promotional appointment retains permanent status in the service and job    |
| 13 | class from which appointed for the duration of the probationary period and may be      |
| 14 | demoted to a former class without right of appeal, notwithstanding AS 39.25.170, but,  |
| 15 | if the employee is dismissed from the service, the appeal rights under AS 39.25.170    |
| 16 | apply;   |
| 17 | (8) nonpermanent and emergency appointments to positions in the                        |
| 18 | state service in accordance with AS 39.25.195 - 39.25.200;                             |
| 19 | (9) provisional appointment without competitive assessment when the                    |
| 20 | recruitment and assessment procedures have not identified qualified candidates in      |
| 21 | sufficient number;   |
| 22 | (10) transfers from one department to another and from another merit                   |
| 23 | system jurisdiction to the state service;  |
| 24 | (11) transfers from one area of the state to another;                                  |
| 25 | (12) the reinstatement of a person who resigns in good standing;                       |
| 26 | (13) layoffs for reason of lack of money or work, abolition of                         |
| 27 | positions, or material changes in duties or organization; both performance and         |
| 28 | seniority records shall be considered in the development of layoff orders;             |
| 29 | (14) the development, maintenance, and use of employee performance                     |
| 30 | records;   |
| 31 | (15) the establishment of disciplinary measures, which may include                     |

| 1  | disciplinary suspension without pay;  |
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| 2  | (16) the procedures for review of disputed personnel actions, for                       |
| 3  | resolving employee and interagency grievances, and for resolving grievances of the      |
| 4  | general public concerning the operation of the state personnel system;                  |
| 5  | (17) hours of work for all employees in the state service;                              |
| 6  | (18) methods and procedures covering overtime work and pay;                             |
| 7  | (19) the granting of employment preference rights, not within the area                  |
| 8  | of promotion, [TO A VETERAN, FORMER PRISONER OF WAR, OR MEMBER                          |
| 9  | OF THE NATIONAL GUARD] under AS 39.25.159;  |
| 10 | (20) the employment of persons in permanent positions on a part-time                    |
| 11 | basis of 15 hours or more a week, including the employment of two persons to fill one   |
| 12 | permanent full-time position; these employees shall be designated as permanent part-    |
| 13 | time employees;   |
| 14 | (21) the granting of employment preference to individuals with severe                   |
| 15 | disabilities; this includes the right to provisional appointment without competitive    |
| 16 | assessment for periods of up to four months and the granting of eligibility to an       |
| 17 | individual with a severe disability provisionally appointed under the rules who         |
| 18 | demonstrates ability to perform the job for permanent appointment without               |
| 19 | competitive assessment; provisional employment under this paragraph may not exceed      |
| 20 | four months during a 12-month period; "individual with a severe disability," as used in |
| 21 | this paragraph, means an individual certified by the director of the division of        |
| 22 | vocational rehabilitation to be severely disabled;                                      |
| 23 | (22) the establishment of programs facilitating the employment of                       |
| 24 | disadvantaged persons;  |
| 25 | (23) the delegation, when feasible, of personnel responsibilities and                   |
| 26 | duties to the principal departments of the executive branch;                            |
| 27 | (24) the establishment of a transition period of up to 12 months for an                 |
| 28 | employee to be reappointed to a classified position if the employee's position is       |
| 29 | withdrawn from the partially exempt or exempt service and placed in the classified      |
| 30 | service;  |

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(25) a procedure allowing an applicant who is a veteran, former

| 1  | prisoner of war, of member of the national guard under AS 39.23.139 to substitute       |
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| 2  | military work experience or training for a nonmilitary work experience or training      |
| 3  | requirement of a position if the military experience or training meets or exceeds the   |
| 4  | position requirement;   |
| 5  | (26) other rules and administrative regulations, not inconsistent with                  |
| 6  | this chapter, that are necessary for its enforcement.                                   |
| 7  | * Sec. 4. AS 39.25.159(a) is amended to read:   |
| 8  | (a) A person [VETERAN OR FORMER PRISONER OF WAR] who                                    |
| 9  | possesses the necessary qualifications for a position or job classification applied for |
| 10 | under this chapter is entitled to an employment preference as follows:                  |
| 11 | (1) in an assessment using numerical ratings,   |
| 12 | (A) points equal to five percent of the points available from the                       |
| 13 | assessment device or devices shall be added to the passing score if the person          |
| 14 | is in active service, on furlough from active service, or discharged under              |
| 15 | honorable conditions from service in the armed forces of the United                     |
| 16 | States, a reserve unit of the armed forces of the United States, the Alaska             |
| 17 | Territorial Guard, the Alaska Army National Guard, the Alaska Air                       |
| 18 | National Guard, or the Alaska Naval Militia; or   |
| 19 | (B) points equal to 10 percent of the points available from                             |
| 20 | the assessment device or devices shall be added to the passing score if the             |
| 21 | <u>person is</u>  |
| 22 | (i) a disabled veteran;   |
| 23 | (ii) a former prisoner of war;  |
| 24 | (2) in an assessment not using numerical ratings,                                       |
| 25 | (A) consideration shall be afforded to  |
| 26 | (i) a person under (1)(A) of this subsection;   |
| 27 | (ii) a dependent child or the spouse of a person  |
| 28 | under (1)(A) of this subsection;  |
| 29 | (iii) a dependent child or, unless the surviving spouse                                 |
| 30 | has remarried, the surviving the spouse of a person under (1)(B) of                     |
| 31 | this subsection who died within the 10-year period immediately                          |

| 1  | preceding the date of the assessment;   |
|----|---|
| 2  | (B) [OF A VETERAN, AND POINTS EQUAL TO 10   |
| 3  | PERCENT OF THE POINTS AVAILABLE FROM THE ASSESSMENT   |
| 4  | DEVICE OR DEVICES SHALL BE ADDED TO THE PASSING SCORE OF                                    |
| 5  | A DISABLED VETERAN OR FORMER PRISONER OF WAR;   |
| 6  | (2) IN AN ASSESSMENT NOT USING NUMERICAL RATINGS,   |
| 7  | CONSIDERATION SHALL BE AFFORDED TO A VETERAN; ADDITIONALLY,]                                |
| 8  | an opportunity to interview for the position shall be afforded to a disabled veteran or a   |
| 9  | former prisoner of war.   |
| 10 | * Sec. 5. AS 39.25.159(d) is amended to read:   |
| 11 | (d) A person may receive an employment preference under only one of the                     |
| 12 | categories described in (a) [OR (c)] of this section. A person may use the preference       |
| 13 | without limitation when being considered for a position for which persons who are not       |
| 14 | currently state employees are being considered. If the recruitment for a position is        |
| 15 | limited to state employees, preference under (a) or (c) of this section may not be          |
| 16 | counted. If a position in the classified service is eliminated, employees shall be          |
| 17 | released in accordance with rules adopted under AS 39.25.150(13). In the case of a          |
| 18 | comparison of employees with equal qualifications <b>based</b> on the factors adopted under |
| 19 | AS 39.25.150(13), an employee who is eligible for an employment preference                  |
| 20 | under (a) of this section [A VETERAN, FORMER PRISONER OF WAR, OR                            |
| 21 | MEMBER OF THE NATIONAL GUARD] shall be given preference over an                             |
| 22 | employee who is not eligible for a preference under (a) of this section and [A              |
| 23 | PERSON WHO IS NOT A VETERAN, FORMER PRISONER OF WAR, OR                                     |
| 24 | MEMBER OF THE NATIONAL GUARD, AND THE VETERAN, FORMER                                       |
| 25 | PRISONER OF WAR, OR MEMBER OF THE NATIONAL GUARD] shall be kept                             |
| 26 | on the job.   |
| 27 | * Sec. 6. AS 39.25.159(e) is amended to read:   |
| 28 | (e) Subsections (a) [(a), (c),] and (d) of this section may not be interpreted to           |
| 29 | amend the terms of a collective bargaining agreement.                                       |
| 30 | * Sec. 7. AS 39.25.159(f) is amended by adding a new paragraph to read:                     |
| 31 | (6) "dependent child" means a natural child, stepchild, or adopted child                    |

| l | who is                       |             |          |    |              |                |      |             |             |
|---|------------------------------|-------------|----------|----|--------------|----------------|------|-------------|-------------|
| 2 |                              | (A          | ) perma  | ne | ntly disable | d; or          |      |             |             |
| 3 |                              | (B          | ) under  |    |              |                |      |             |             |
| 4 |                              |             | (i)      | 19 | years of ag  | e; or          |      |             |             |
| 5 |                              |             | (ii)     | 2  | 3 years of a | ge and registo | ered | at and atte | ending on a |
| 6 | 1                            | full-time   | basis a  | n  | accredited   | educational    | or   | technical   | institution |
| 7 | 1                            | ecognize    | d by the | De | epartment of | Education ar   | nd E | arly Devel  | opment.     |
| 8 | * <b>Sec. 8.</b> AS 39.25.15 | 59(c) is re | pealed.  |    |              |                |      |             |             |