

#### 115TH CONGRESS 2D SESSION

# H. R. 7059

To fund construction of the southern border wall and to ensure compliance with Federal immigration law.

#### IN THE HOUSE OF REPRESENTATIVES

OCTOBER 12, 2018

Mr. McCarthy introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Homeland Security, Ways and Means, Armed Services, and the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## **A BILL**

To fund construction of the southern border wall and to ensure compliance with Federal immigration law.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Build the Wall, En-
- 5 force the Law Act of 2018".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:

- 1 (1) Voting is fundamental to a functioning de-2 mocracy.
  - (2) The Constitution prohibits discrimination in voting based on race, sex, poll taxes, and age.
  - (3) It is of paramount importance that the United States maintains the legitimacy of its elections and protects them from interference, including interference from foreign threats and illegal voting.
  - (4) The city of San Francisco, California, is allowing non-citizens, including illegal immigrants, to register to vote in school board elections.
  - (5) Federal law prohibits non-citizens from voting in elections for Federal office.
  - (6) The national security interests of the United States are dependent on the brave men and women who enforce our Nation's immigration laws.
  - (7) Abolishing United States Immigration and Customs Enforcement (ICE) would mean open borders because it would eliminate the main agency responsible for removing people who enter or remain in our country illegally.
  - (8) Calls to abolish ICE are an insult to these heroic law enforcement officers who make sacrifices every day to secure our borders, enforce our laws, and protect our safety and security.

1	(9) Abolishing ICE would allow dangerous
2	criminal aliens, including violent and ruthless mem-
3	bers of the MS-13 gang, to remain in American
4	communities.
5	(10) During fiscal year 2017, ICE Enforcement
6	and Removal Operations (ERO) arrested more than
7	127,000 aliens with criminal convictions or charges.
8	(11) ICE ERO made 5,225 administrative ar-
9	rests of suspected gang members in fiscal year 2017.
10	(12) Criminal aliens arrested by ICE ERO in
11	fiscal year 2017 were responsible for more than—
12	(A) 76,000 dangerous drug offenses;
13	(B) 48,000 assault offenses;
14	(C) 11,000 weapon offenses;
15	(D) 5,000 sexual assault offenses;
16	(E) 2,000 kidnapping offenses; and
17	(F) 1,800 homicide offenses.
18	(13) ICE Homeland Security Investigations
19	made 4,818 gang-related arrests in fiscal year 2017.
20	(14) ICE identified or rescued 904 sexually ex-
21	ploited children; Whereas ICE identified or rescued
22	518 victims of human trafficking; Whereas abol-
23	ishing ICE would mean that countless illegal aliens
24	who could pose a threat to public safety would be al-

1	lowed to roam free instead of being removed from
2	American soil.
3	(15) Abolishing ICE would mean more dan-
4	gerous illegal drugs flowing into our communities
5	causing more Americans to needlessly suffer.
6	(16) ICE plays a critical role in combatting the
7	drug crisis facing our Nation.
8	(17) ICE seized more than 980,000 pounds of
9	narcotics in fiscal year 2017, including thousands of
10	pounds of the deadly drugs fueling the opioid crisis
11	(18) ICE seized 2,370 pounds of fentanyl and
12	6,967 pounds of heroin in fiscal year 2017.
13	(19) ICE logged nearly 90,000 investigative
14	hours directed toward fentanyl in fiscal year 2017.
15	(20) Abolishing ICE would leave these drugs in
16	our communities to cause more devastation.
17	(21) Abolishing ICE would mean eliminating
18	the agency that deports aliens that pose a terrorist
19	threat to the United States.
20	(22) ICE was created in 2003 to better protect
21	national security and public safety after the 9/11
22	terrorists exploited immigration laws to gain entry

into the United States.

1	(23) The National Commission on Terrorist At-
2	tacks found that many of the 9/11 hijackers com-
3	mitted visa violations.
4	(24) ICE identifies dangerous individuals before
5	they enter our country and locates them as they vio-
6	late our immigration laws.
7	(25) Abolishing ICE would enable the hundreds
8	of thousands of foreign nationals who illegally over-
9	stay their visa each year to remain in the United
10	States indefinitely.
11	SEC. 3. SENSE OF CONGRESS.
12	It is the sense of Congress that—
13	(1) allowing illegal immigrants the right to vote
14	devalues the franchise and diminishes the voting
15	power of United States citizens; and
16	(2) Congress—
17	(A) supports all United States Immigra-
18	tion and Customs Enforcement (ICE) officers
19	and personnel who carry out the important mis-
20	sion of ICE;
21	(B) denounces calls for the abolishment of
22	ICE; and
23	(C) supports the efforts of all Federal
24	agencies, State law enforcement, and military

1	personnel who bring law and order to our Na-
2	tion's borders.
3	SEC. 4. STATE NONCOMPLIANCE WITH ENFORCEMENT OF
4	IMMIGRATION LAW.
5	(a) In General.—Section 642 of the Illegal Immi-
6	gration Reform and Immigrant Responsibility $\operatorname{Act}$ of $1996$
7	(8 U.S.C. 1373) is amended—
8	(1) by striking subsection (a) and inserting the
9	following:
10	"(a) In General.—Notwithstanding any other pro-
11	vision of Federal, State, or local law, no Federal, State,
12	or local government entity, and no individual, may prohibit
13	or in any way restrict, a Federal, State, or local govern-
14	ment entity, official, or other personnel from complying
15	with the immigration laws (as defined in section
16	101(a)(17) of the Immigration and Nationality Act (8
17	U.S.C. 1101(a)(17))), or from assisting or cooperating
18	with Federal law enforcement entities, officials, or other
19	personnel regarding the enforcement of these laws.";
20	(2) by striking subsection (b) and inserting the
21	following:
22	"(b) Law Enforcement Activities.—Notwith-
23	standing any other provision of Federal, State, or local
24	law, no Federal, State, or local government entity, and no
25	individual, may prohibit, or in any way restrict, a Federal,

1	State, or local government entity, official, or other per-
2	sonnel from undertaking any of the following law enforce-
3	ment activities as they relate to information regarding the
4	citizenship or immigration status, lawful or unlawful, the
5	inadmissibility or deportability, or the custody status, of
6	any individual:
7	"(1) Making inquiries to any individual in order
8	to obtain such information regarding such individual
9	or any other individuals.
10	"(2) Notifying the Federal Government regard-
11	ing the presence of individuals who are encountered
12	by law enforcement officials or other personnel of a
13	State or political subdivision of a State.
14	"(3) Complying with requests for such informa-
15	tion from Federal law enforcement entities, officials,
16	or other personnel.";
17	(3) in subsection (e), by striking "Immigration
18	and Naturalization Service" and inserting "Depart-
19	ment of Homeland Security"; and
20	(4) by adding at the end the following:
21	"(d) Compliance.—
22	"(1) Eligibility for certain grant pro-
23	GRAMS.—A State, or a political subdivision of a

State, that is found not to be in compliance with

subsection (a) or (b) shall not be eligible to receive—

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"(A) any of the funds that would otherwise be allocated to the State or political subdivision under section 241(i) of the Immigration and Nationality Act (8 U.S.C. 1231(i)), the 'Cops on the Beat' program under part Q of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd et seg.), or the Edward Byrne Memorial Justice Assistance Grant Program under subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3750 et seq.); or

"(B) any other grant administered by the Department of Justice or the Department of Homeland Security that is substantially related to law enforcement, terrorism, national security, immigration, or naturalization.

"(2) EXCEPTION.—A political subdivision is not found not to be in compliance with subsection (a) or (b) as a consequence of being required to comply with a statute or other legal requirement of a State or another political subdivision with jurisdiction over that political subdivision, and shall remain eligible to receive grant funds described in paragraph (1). In the case described in the previous sentence, the

State or political subdivision that enacted the statute or other legal requirement shall not be eligible to receive such funds.

> "(3) Transfer of custody of aliens pending removal proceedings.—The Secretary, at the Secretary's discretion, may decline to transfer an alien in the custody of the Department of Homeland Security to a State or political subdivision of a State found not to be in compliance with subsection (a) or (b), regardless of whether the State or political subdivision of the State has issued a writ or warrant.

> "(4) Transfer of custody of certain alien with a final order of removal pursuant to paragraph (1)(A) or (5) of section 241(a) of the Immigration and Nationality Act (8 U.S.C. 1231(a)) to a State or a political subdivision of a State that is found not to be in compliance with subsection (a) or (b).

"(5) Annual determination.—The Secretary shall determine for each calendar year which States or political subdivision of States are not in compliance with subsection (a) or (b) and shall report such determinations to Congress by March 1 of each succeeding calendar year.

"(6) Reports.—The Secretary of Homeland 1 2 Security shall issue a report concerning the compli-3 ance with subsections (a) and (b) of any particular State or political subdivision of a State at the request of the House or the Senate Judiciary Com-5 6 mittee. Any jurisdiction that is found not to be in 7 compliance shall be ineligible to receive Federal fi-8 nancial assistance as provided in paragraph (1) for 9 a minimum period of 1 year, and shall only become 10 eligible again after the Secretary of Homeland Secu-11 rity certifies that the jurisdiction has come into com-12 pliance.

- "(7) REALLOCATION.—Any funds that are not allocated to a State or to a political subdivision of a State due to the failure of the State or of the political subdivision of the State to comply with subsection (a) or (b) shall be reallocated to States or to political subdivisions of States that comply with both such subsections.
- "(e) Construction.—Nothing in this section shall require law enforcement officials from States, or from political subdivisions of States, to report or arrest victims or witnesses of a criminal offense.".
- 24 (b) Effective Date.—The amendments made by 25 this section shall take effect on the date of the enactment

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1	of this Act, except that subsection (d) of section 642 of
2	the Illegal Immigration Reform and Immigrant Responsi-
3	bility Act of 1996 (8 U.S.C. 1373), as added by this sec-
4	tion, shall apply only to prohibited acts committed on or
5	after the date of the enactment of this Act.
6	SEC. 5. CLARIFYING THE AUTHORITY OF ICE DETAINERS.
7	(a) In General.—Section 287(d) of the Immigra-
8	tion and Nationality Act (8 U.S.C. 1357(d)) is amended
9	to read as follows:
10	"(d) Detainer of Inadmissible or Deportable
11	ALIENS.—
12	"(1) IN GENERAL.—In the case of an individual
13	who is arrested by any Federal, State, or local law
14	enforcement official or other personnel for the al-
15	leged violation of any criminal or motor vehicle law,
16	the Secretary may issue a detainer regarding the in-
17	dividual to any Federal, State, or local law enforce-
18	ment entity, official, or other personnel if the Sec-
19	retary has probable cause to believe that the indi-
20	vidual is an inadmissible or deportable alien.
21	"(2) Probable cause is
22	deemed to be established if—
23	"(A) the individual who is the subject of
24	the detainer matches, pursuant to biometric
25	confirmation or other Federal database records,

1 the identity of an alien who the Secretary has 2 reasonable grounds to believe to be inadmissible 3 or deportable; "(B) the individual who is the subject of the detainer is the subject of ongoing removal 6 proceedings, including matters where a charg-7 ing document has already been served; 8 "(C) the individual who is the subject of 9 the detainer has previously been ordered removed from the United States and such an 10 11 order is administratively final; 12 "(D) the individual who is the subject of 13 the detainer has made voluntary statements or 14 provided reliable evidence that indicate that 15 they are an inadmissible or deportable alien; or "(E) the Secretary otherwise has reason-16 17 able grounds to believe that the individual who 18 is the subject of the detainer is an inadmissible 19 or deportable alien. "(3) Transfer of custody.—If the Federal, 20 21 State, or local law enforcement entity, official, or 22 other personnel to whom a detainer is issued com-23 plies with the detainer and detains for purposes of 24 transfer of custody to the Department of Homeland

Security the individual who is the subject of the de-

tainer, the Department may take custody of the individual within 48 hours (excluding weekends and holidays), but in no instance more than 96 hours, following the date that the individual is otherwise to

5 be released from the custody of the relevant Federal,

6 State, or local law enforcement entity.".

#### (b) Immunity.—

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(1) In General.—A State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), and a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention, acting in compliance with a Department of Homeland Security detainer issued pursuant to this section who temporarily holds an alien in its custody pursuant to the terms of a detainer so that the alien may be taken into the custody of the Department of Homeland Security, shall be considered to be acting under color of Federal authority for purposes of determining their liability and shall be held harmless for their compliance with the detainer in any suit seeking any punitive, compensatory, or other monetary damages.

- 1 (2) Federal Government as Defendant.— 2 In any civil action arising out of the compliance with 3 a Department of Homeland Security detainer by a State or a political subdivision of a State (and the 5 officials and personnel of the State or subdivision 6 acting in their official capacities), or a nongovern-7 mental entity (and its personnel) contracted by the 8 State or political subdivision for the purpose of pro-9 viding detention, the United States Government 10 shall be the proper party named as the defendant in the suit in regard to the detention resulting from 12 compliance with the detainer.
  - (3) Bad faith exception.—Paragraphs (1) and (2) shall not apply to any mistreatment of an individual by a State or a political subdivision of a State (and the officials and personnel of the State or subdivision acting in their official capacities), or a nongovernmental entity (and its personnel) contracted by the State or political subdivision for the purpose of providing detention.

#### (c) Private Right of Action.—

(1) Cause of action.—Any individual, or a spouse, parent, or child of that individual (if the individual is deceased), who is the victim of a murder, rape, or any felony, as defined by the State, for

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- 1 which an alien (as defined in section 101(a)(3) of 2 the Immigration and Nationality Act (8 U.S.C. 3 1101(a)(3))) has been convicted and sentenced to a term of imprisonment of at least 1 year, may bring 5 an action against a State or political subdivision of 6 a State in the appropriate Federal or State court if 7 the State or political subdivision released the alien 8 from custody prior to the commission of such crime 9 as a consequence of the State or political subdivi-10 sion's declining to honor a detainer issued pursuant 11 to section 287(d)(1) of the Immigration and Nation-12 ality Act (8 U.S.C. 1357(d)(1)).
  - (2) LIMITATION ON BRINGING ACTION.—An action brought under this subsection may not be brought later than 10 years following the occurrence of the crime, or death of a person as a result of such crime, whichever occurs later.
- 18 (3) Attorney's fee and other costs.—In 19 any action or proceeding under this subsection the 20 court shall allow a prevailing plaintiff a reasonable 21 attorneys' fee as part of the costs, and include ex-22 pert fees as part of the attorneys' fee.
- 23 SEC. 6. SARAH AND GRANT'S LAW.
- 24 (a) Detention of Aliens During Removal Pro-
- 25 CEEDINGS.—

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1 (1) CLERICAL AMENDMENTS.—(A) Section 236 2 of the Immigration and Nationality Act (8 U.S.C. 3 1226) is amended by striking "Attorney General" 4 each place it appears (except in the second place 5 that term appears in section 236(a)) and inserting 6 "Secretary of Homeland Security". 7 (B) Section 236(a) of such Act (8 U.S.C. 8 1226(a)) is amended by inserting "the Secretary of 9 Homeland Security or" before "the Attorney Gen-10 eral—". 11 (C) Section 236(e) of such Act (8 U.S.C. 1226(e)) is amended by striking "Attorney Gen-12 13 eral's" and inserting "Secretary of Homeland Secu-14 rity's". 15 (2) Length of Detention.—Section 236 of 16 such Act (8 U.S.C. 1226) is amended by adding at 17 the end the following: 18 "(f) LENGTH OF DETENTION.— 19 "(1) IN GENERAL.—Notwithstanding any other 20 provision of this section, an alien may be detained, and for an alien described in subsection (c) shall be 21 22 detained, under this section without time limitation, 23 except as provided in subsection (h), during the

pendency of removal proceedings.

1	"(2) Construction.—The length of detention
2	under this section shall not affect detention under
3	section 241.".
4	(3) Detention of Criminal Aliens.—Section
5	236(c)(1) of such Act (8 U.S.C. $1226(c)(1)$ ) is
6	amended—
7	(A) in subparagraph (C), by striking "or"
8	at the end;
9	(B) by inserting after subparagraph (D)
10	the following:
11	"(E) is unlawfully present in the United
12	States and has been convicted for driving while
13	intoxicated (including a conviction for driving
14	while under the influence or impaired by alcohol
15	or drugs) without regard to whether the convic-
16	tion is classified as a misdemeanor or felony
17	under State law, or
18	"(F)(i)(I) is inadmissible under section
19	212(a)(6)(i),
20	"(II) is deportable by reason of a visa rev-
21	ocation under section 221(i), or
22	"(III) is deportable under section
23	237(a)(1)(C)(i), and
24	"(ii) has been arrested or charged with a
25	particularly serious crime or a crime resulting

1 in the death or serious bodily injury (as defined 2 in section 1365(h)(3) of title 18, United States 3 Code) of another person;"; and 4 (C) by amending the matter following sub-5 paragraph (F) (as added by subparagraph (B) 6 of this paragraph) to read as follows: 7 "any time after the alien is released, without regard 8 to whether an alien is released related to any activ-9 ity, offense, or conviction described in this para-10 graph; to whether the alien is released on parole, su-11 pervised release, or probation; or to whether the 12 alien may be arrested or imprisoned again for the 13 same offense. If the activity described in this para-14 graph does not result in the alien being taken into 15 custody by any person other than the Secretary, 16 then when the alien is brought to the attention of 17 the Secretary or when the Secretary determines it is 18 practical to take such alien into custody, the Sec-19 retary shall take such alien into custody.". 20 (4) Administrative review.—Section 236 of 21 the Immigration and Nationality Act (8 U.S.C.

(4) Administrative review.—Section 236 of the Immigration and Nationality Act (8 U.S.C. 1226), as amended by paragraph (2), is further amended by adding at the end the following:

24 "(g) Administrative Review.—The Attorney Gen-25 eral's review of the Secretary's custody determinations

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- 1 under subsection (a) for the following classes of aliens
- 2 shall be limited to whether the alien may be detained, re-
- 3 leased on bond (of at least \$1,500 with security approved
- 4 by the Secretary), or released with no bond:
- 5 "(1) Aliens in exclusion proceedings.
- 6 "(2) Aliens described in section 212(a)(3) or
- 7 237(a)(4).
- 8 "(3) Aliens described in subsection (c).
- 9 "(h) Release on Bond.—
- 10 "(1) In General.—An alien detained under
- 11 subsection (a) may seek release on bond. No bond
- may be granted except to an alien who establishes
- by clear and convincing evidence that the alien is not
- a flight risk or a danger to another person or the
- community.
- 16 "(2) CERTAIN ALIENS INELIGIBLE.—No alien
- detained under subsection (c) may seek release on
- 18 bond.".
- 19 (5) CLERICAL AMENDMENTS.—(A) Section
- 20 236(a)(2)(B) of the Immigration and Nationality
- 21 Act (8 U.S.C. 1226(a)(2)(B)) is amended by strik-
- 22 ing "conditional parole" and inserting "recog-
- 23 nizance".

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1	(B) Section 236(b) of such Act (8 U.S.C.
2	1226(b)) is amended by striking "parole" and in-
3	serting "recognizance".
4	(b) Effective Date.—The amendments made by
5	subsection (a) shall take effect on the date of the enact-
6	ment of this Act and shall apply to any alien in detention
7	under the provisions of section 236 of the Immigration
8	and Nationality Act (8 U.S.C. 1226), as so amended, or
9	otherwise subject to the provisions of such section, on or
10	after such date.
11	SEC. 7. ILLEGAL REENTRY.
12	Section 276 of the Immigration and Nationality Act
13	(8 U.S.C. 1326) is amended to read as follows:
14	"REENTRY OF REMOVED ALIEN
15	"Sec. 276. (a) Reentry After Removal.—
16	"(1) IN GENERAL.—Any alien who has been de-
17	nied admission, excluded, deported, or removed, or
18	who has departed the United States while an order
19	of exclusion, deportation, or removal is outstanding,
20	and subsequently enters, attempts to enter, crosses
21	the border to, attempts to cross the border to, or is
22	at any time found in the United States, shall be
23	fined under title 18, United States Code, imprisoned
24	not more than 2 years, or both.
25	"(2) Exception.—If an alien sought and re-
26	ceived the express consent of the Secretary to re-

- apply for admission into the United States, or, with respect to an alien previously denied admission and removed, the alien was not required to obtain such advance consent under the Immigration and Nationality Act or any prior Act, the alien shall not be subject to the fine and imprisonment provided for in paragraph (1).
- 8 "(b) REENTRY OF CRIMINAL OFFENDERS.—Not-9 withstanding the penalty provided in subsection (a), if an 10 alien described in that subsection was convicted before 11 such removal or departure—
- "(1) for 3 or more misdemeanors or for a felony, the alien shall be fined under title 18, United States Code, imprisoned not more than 10 years, or both;
  - "(2) for a felony for which the alien was sentenced to a term of imprisonment of not less than 30 months, the alien shall be fined under such title, imprisoned not more than 15 years, or both;
  - "(3) for a felony for which the alien was sentenced to a term of imprisonment of not less than 60 months, the alien shall be fined under such title, imprisoned not more than 20 years, or both; or
- 24 "(4) for murder, rape, kidnapping, or a felony 25 offense described in chapter 77 (relating to peonage

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- and slavery) or 113B (relating to terrorism) of such
- 2 title, or for 3 or more felonies of any kind, the alien
- 3 shall be fined under such title, imprisoned not more
- 4 than 25 years, or both.
- 5 "(c) REENTRY AFTER REPEATED REMOVAL.—Any
- 6 alien who has been denied admission, excluded, deported,
- 7 or removed 3 or more times and thereafter enters, at-
- 8 tempts to enter, crosses the border to, attempts to cross
- 9 the border to, or is at any time found in the United States,
- 10 shall be fined under title 18, United States Code, impris-
- 11 oned not more than 10 years, or both.
- 12 "(d) Proof of Prior Convictions.—The prior
- 13 convictions described in subsection (b) are elements of the
- 14 crimes described, and the penalties in that subsection shall
- 15 apply only in cases in which the conviction or convictions
- 16 that form the basis for the additional penalty are—
- 17 "(1) alleged in the indictment or information;
- 18 and
- 19 "(2) proven beyond a reasonable doubt at trial
- or admitted by the defendant.
- 21 "(e) Affirmative Defenses.—It shall be an af-
- 22 firmative defense to a violation of this section that—
- "(1) prior to the alleged violation, the alien had
- sought and received the express consent of the Sec-

1	retary of Homeland Security to reapply for admis-
2	sion into the United States; or
3	"(2) with respect to an alien previously denied
4	admission and removed, the alien—
5	"(A) was not required to obtain such ad-
6	vance consent under the Immigration and Na-
7	tionality Act or any prior Act; and
8	"(B) had complied with all other laws and
9	regulations governing the alien's admission into
10	the United States.
11	"(f) REENTRY OF ALIEN REMOVED PRIOR TO COM-
12	PLETION OF TERM OF IMPRISONMENT.—Any alien re-
13	moved pursuant to section 241(a)(4) who enters, attempts
14	to enter, crosses the border to, attempts to cross the bor-
15	der to, or is at any time found in, the United States shall
16	be incarcerated for the remainder of the sentence of im-
17	prisonment which was pending at the time of deportation
18	without any reduction for parole or supervised release un-
19	less the alien affirmatively demonstrates that the Sec-
20	retary of Homeland Security has expressly consented to
21	the alien's reentry. Such alien shall be subject to such
22	other penalties relating to the reentry of removed aliens
23	as may be available under this section or any other provi-
24	sion of law.

- 1 "(g) DEFINITIONS.—For purposes of this section and 2 section 275, the following definitions shall apply:
- 3 "(1) Crosses the border to the united 4 STATES.—The term 'crosses the border' refers to the 5 physical act of crossing the border, regardless of 6 whether the alien is free from official restraint.
  - "(2) Felony.—The term 'felony' means any criminal offense punishable by a term of imprisonment of more than 1 year under the laws of the United States, any State, or a foreign government.
  - "(3) MISDEMEANOR.—The term 'misdemeanor' means any criminal offense punishable by a term of imprisonment of not more than 1 year under the applicable laws of the United States, any State, or a foreign government.
  - "(4) OFFICIAL RESTRAINT.—The term 'official restraint' means any restraint known to the alien that serves to deprive the alien of liberty and prevents the alien from going at large into the United States. Surveillance unbeknownst to the alien shall not constitute official restraint.
  - "(5) Removal.—The term 'removal' includes any denial of admission, exclusion, deportation, or removal, or any agreement by which an alien stipulates or agrees to exclusion, deportation, or removal.

1	"(6) State.—The term 'State' means a State
2	of the United States, the District of Columbia, and
3	any commonwealth, territory, or possession of the
4	United States.".
5	SEC. 8. GROUNDS OF INADMISSIBILITY AND DEPORT
6	ABILITY FOR ALIEN GANG MEMBERS.
7	(a) Definition of Gang Member.—Section 101(a)
8	of the Immigration and Nationality Act (8 U.S.C
9	1101(a)) is amended by adding at the end the following
10	"(53) The term 'criminal gang' means an ongoing
11	group, club, organization, or association of 5 or more per-
12	sons that has as one of its primary purposes the commis-
13	sion of 1 or more of the following criminal offenses and
14	the members of which engage, or have engaged within the
15	past 5 years, in a continuing series of such offenses, or
16	that has been designated as a criminal gang by the Sec-
17	retary of Homeland Security, in consultation with the At-
18	torney General, as meeting these criteria. The offenses de-
19	scribed, whether in violation of Federal or State law or
20	foreign law and regardless of whether the offenses oc-
21	curred before, on, or after the date of the enactment of
22	this paragraph, are the following:
23	"(A) A 'felony drug offense' (as defined in sec-
24	tion 102 of the Controlled Substances Act (21
25	U.S.C. 802)).

- "(B) An offense under section 274 (relating to bringing in and harboring certain aliens), section 277 (relating to aiding or assisting certain aliens to enter the United States), or section 278 (relating to importation of alien for immoral purpose).
  - "(C) A crime of violence (as defined in section 16 of title 18, United States Code).
  - "(D) A crime involving obstruction of justice or tampering with, or retaliating against, a witness, victim, or informant.
  - "(E) Any conduct punishable under sections 1028(a) and 1029 of title 18, United States Code (relating to fraud and related activity in connection with identification documents or access devices), sections 1581 through 1594 of such title (relating to peonage, slavery, and trafficking in persons), section 1951 of such title (relating to interference with commerce by threats or violence), section 1952 of such title (relating to interstate and foreign travel or transportation in aid of racketeering enterprises), section 1956 of such title (relating to the laundering of monetary instruments), section 1957 of such title (relating to engaging in monetary transactions in property derived from specified unlawful activity), or sections 2312 through 2315 of such title (relating to

1	interstate transportation of stolen motor vehicles or
2	stolen property).
3	"(F) A conspiracy to commit an offense de-
4	scribed in subparagraphs (A) through (E).".
5	(b) Inadmissibility.—Section 212(a)(2) of such Act
6	(8 U.S.C. 1182(a)(2)) is amended by adding at the end
7	the following:
8	"(J) ALIENS ASSOCIATED WITH CRIMINAL
9	GANGS.—Any alien is inadmissible who a con-
10	sular officer, the Secretary of Homeland Secu-
11	rity, or the Attorney General knows or has rea-
12	son to believe—
13	"(i) to be or to have been a member
14	of a criminal gang (as defined in section
15	101(a)(53)); or
16	"(ii) to have participated in the activi-
17	ties of a criminal gang (as defined in sec-
18	tion 101(a)(53)), knowing or having reason
19	to know that such activities will promote
20	further, aid, or support the illegal activity
21	of the criminal gang.".
22	(c) Deportability.—Section 237(a)(2) of the Im-
23	migration and Nationality Act (8 U.S.C. 1227(a)(2)) is
24	amended by adding at the end the following:

1	"(G) ALIENS ASSOCIATED WITH CRIMINAL
2	GANGS.—Any alien is deportable who—
3	"(i) is or has been a member of a
4	criminal gang (as defined in section
5	101(a)(53); or
6	"(ii) has participated in the activities
7	of a criminal gang (as so defined), knowing
8	or having reason to know that such activi-
9	ties will promote, further, aid, or support
10	the illegal activity of the criminal gang.".
11	(d) Designation.—
12	(1) In General.—Chapter 2 of title II of the
13	Immigration and Nationality Act (8 U.S.C. 1182) is
14	amended by inserting after section 219 the fol-
15	lowing:
16	"DESIGNATION OF CRIMINAL GANG
17	"Sec. 220. (a) Designation.—
18	"(1) IN GENERAL.—The Secretary of Homeland Se-
19	curity, in consultation with the Attorney General, may
20	designate a group, club, organization, or association of 5
21	or more persons as a criminal gang if the Secretary finds
22	that their conduct is described in section 101(a)(53).
23	"(2) Procedure.—
24	"(A) NOTIFICATION.—Seven days before mak-
25	ing a designation under this subsection, the Sec-
26	retary shall, by classified communication, notify the

- 1 Speaker and Minority Leader of the House of Rep-2 resentatives, the President pro tempore, Majority 3 Leader, and Minority Leader of the Senate, and the 4 members of the relevant committees of the House of 5 Representatives and the Senate, in writing, of the 6 intent to designate a group, club, organization, or 7 association of 5 or more persons under this sub-8 section and the factual basis therefor.
  - "(B) Publication in the federal register.—The Secretary shall publish the designation in the Federal Register seven days after providing the notification under subparagraph (A).

#### "(3) Record.—

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- "(A) IN GENERAL.—In making a designation under this subsection, the Secretary shall create an administrative record.
- "(B) CLASSIFIED INFORMATION.—The Secretary may consider classified information in making a designation under this subsection. Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court ex parte and in camera for purposes of judicial review under subsection (c).
- 25 "(4) Period of Designation.—

1	"(A) IN GENERAL.—A designation under this
2	subsection shall be effective for all purposes until re-
3	voked under paragraph (5) or (6) or set aside pursu-
4	ant to subsection (c).
5	"(B) REVIEW OF DESIGNATION UPON PETI-
6	TION.—
7	"(i) IN GENERAL.—The Secretary shall re-
8	view the designation of a criminal gang under
9	the procedures set forth in clauses (iii) and (iv)
10	if the designated group, club, organization, or
11	association of 5 or more persons files a petition
12	for revocation within the petition period de-
13	scribed in clause (ii).
14	"(ii) Petition Period.—For purposes of
15	clause (i)—
16	"(I) if the designated group, club, or-
17	ganization, or association of 5 or more per-
18	sons has not previously filed a petition for
19	revocation under this subparagraph, the
20	petition period begins 2 years after the
21	date on which the designation was made;
22	or
23	"(II) if the designated group, club, or-
24	ganization, or association of 5 or more per-
25	sons has previously filed a petition for rev-

1	ocation under this subparagraph, the peti-
2	tion period begins 2 years after the date of
3	the determination made under clause (iv)
4	on that petition.
5	"(iii) Procedures.—Any group, club, or-
6	ganization, or association of 5 or more persons
7	that submits a petition for revocation under
8	this subparagraph of its designation as a crimi-
9	nal gang must provide evidence in that petition
10	that it is not described in section 101(a)(53).
11	"(iv) Determination.—
12	"(I) IN GENERAL.—Not later than
13	180 days after receiving a petition for rev-
14	ocation submitted under this subpara-
15	graph, the Secretary shall make a deter-
16	mination as to such revocation.
17	"(II) Classified information.—
18	The Secretary may consider classified in-
19	formation in making a determination in re-
20	sponse to a petition for revocation. Classi-
21	fied information shall not be subject to dis-
22	closure for such time as it remains classi-
23	fied, except that such information may be

disclosed to a court ex parte and in camera

1	for purposes of judicial review under sub-
2	section (c).
3	"(III) Publication of Determina-
4	TION.—A determination made by the Sec-
5	retary under this clause shall be published
6	in the Federal Register.
7	"(IV) Procedures.—Any revocation
8	by the Secretary shall be made in accord-
9	ance with paragraph (6).
10	"(C) OTHER REVIEW OF DESIGNATION.—
11	"(i) In general.—If in a 5-year period no
12	review has taken place under subparagraph (B),
13	the Secretary shall review the designation of the
14	criminal gang in order to determine whether
15	such designation should be revoked pursuant to
16	paragraph (6).
17	"(ii) Procedures.—If a review does not
18	take place pursuant to subparagraph (B) in re-
19	sponse to a petition for revocation that is filed
20	in accordance with that subparagraph, then the
21	review shall be conducted pursuant to proce-
22	dures established by the Secretary. The results
23	of such review and the applicable procedures
24	shall not be reviewable in any court.

1	"(iii) Publication of results of re-
2	VIEW.—The Secretary shall publish any deter-
3	mination made pursuant to this subparagraph
4	in the Federal Register.
5	"(5) REVOCATION BY ACT OF CONGRESS.—The Con-
6	gress, by an Act of Congress, may block or revoke a des-
7	ignation made under paragraph (1).
8	"(6) REVOCATION BASED ON CHANGE IN CIR-
9	CUMSTANCES.—
10	"(A) IN GENERAL.—The Secretary may revoke
11	a designation made under paragraph (1) at any
12	time, and shall revoke a designation upon completion
13	of a review conducted pursuant to subparagraphs
14	(B) and (C) of paragraph (4) if the Secretary finds
15	that—
16	"(i) the group, club, organization, or asso-
17	ciation of 5 or more persons that has been des-
18	ignated as a criminal gang is no longer de-
19	scribed in section 101(a)(53); or
20	"(ii) the national security or the law en-
21	forcement interests of the United States war-
22	rants a revocation.
23	"(B) Procedural require-
24	ments of paragraphs (2) and (3) shall apply to a
25	revocation under this paragraph. Any revocation

- 1 shall take effect on the date specified in the revoca-
- tion or upon publication in the Federal Register if
- 3 no effective date is specified.
- 4 "(7) Effect of Revocation.—The revocation of a
- 5 designation under paragraph (5) or (6) shall not affect
- 6 any action or proceeding based on conduct committed
- 7 prior to the effective date of such revocation.
- 8 "(8) Use of Designation in Trial or Hear-
- 9 ING.—If a designation under this subsection has become
- 10 effective under paragraph (2) an alien in a removal pro-
- 11 ceeding shall not be permitted to raise any question con-
- 12 cerning the validity of the issuance of such designation
- 13 as a defense or an objection.
- 14 "(b) Amendments to a Designation.—
- 15 "(1) IN GENERAL.—The Secretary may amend
- a designation under this subsection if the Secretary
- finds that the group, club, organization, or associa-
- tion of 5 or more persons has changed its name,
- adopted a new alias, dissolved and then reconsti-
- 20 tuted itself under a different name or names, or
- 21 merged with another group, club, organization, or
- association of 5 or more persons.
- 23 "(2) Procedure.—Amendments made to a
- designation in accordance with paragraph (1) shall
- be effective upon publication in the Federal Register.

- Paragraphs (2), (4), (5), (6), (7), and (8) of subsection (a) shall also apply to an amended designation.
  - "(3) Administrative record.—The administrative record shall be corrected to include the amendments as well as any additional relevant information that supports those amendments.
    - "(4) Classified information.—The Secretary may consider classified information in amending a designation in accordance with this subsection. Classified information shall not be subject to disclosure for such time as it remains classified, except that such information may be disclosed to a court exparte and in camera for purposes of judicial review under subsection (c) of this section.

### "(c) Judicial Review of Designation.—

"(1) IN GENERAL.—Not later than 30 days after publication in the Federal Register of a designation, an amended designation, or a determination in response to a petition for revocation, the designated group, club, organization, or association of 5 or more persons may seek judicial review in the United States Court of Appeals for the District of Columbia Circuit.

1	"(2) Basis of review.—Review under this
2	subsection shall be based solely upon the administra-
3	tive record, except that the Government may submit,
4	for ex parte and in camera review, classified infor-
5	mation used in making the designation, amended
6	designation, or determination in response to a peti-
7	tion for revocation.
8	"(3) Scope of Review.—The Court shall hold
9	unlawful and set aside a designation, amended des-
10	ignation, or determination in response to a petition
11	for revocation the court finds to be—
12	"(A) arbitrary, capricious, an abuse of dis-
13	cretion, or otherwise not in accordance with
14	law;
15	"(B) contrary to constitutional right,
16	power, privilege, or immunity;
17	"(C) in excess of statutory jurisdiction, au-
18	thority, or limitation, or short of statutory
19	$\operatorname{right};$
20	"(D) lacking substantial support in the ad-
21	ministrative record taken as a whole or in clas-
22	sified information submitted to the court under
23	paragraph (2); or
24	"(E) not in accord with the procedures re-
25	quired by law.

"(4) JUDICIAL REVIEW INVOKED.—The pend-1 ency of an action for judicial review of a designation, 2 3 amended designation, or determination in response to a petition for revocation shall not affect the application of this section, unless the court issues a final 5 6 order setting aside the designation, amended des-7 ignation, or determination in response to a petition 8 for revocation. "(d) DEFINITIONS.—As used in this section— 9

- "(1) the term 'classified information' has the meaning given that term in section 1(a) of the Classified Information Procedures Act (18 U.S.C. App.);
- "(2) the term 'national security' means the national defense, foreign relations, or economic interests of the United States;
- "(3) the term 'relevant committees' means the Committees on the Judiciary of the Senate and of the House of Representatives; and
- "(4) the term 'Secretary' means the Secretary of Homeland Security, in consultation with the Attorney General.".
- 22 (2) CLERICAL AMENDMENT.—The table of con-23 tents for such Act is amended by inserting after the 24 item relating to section 219 the following:

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<sup>&</sup>quot;Sec. 220. Designation.".

1	(e) Mandatory Detention of Criminal Gang
2	Members.—
3	(1) In general.—Section 236(c)(1) of the Im-
4	migration and Nationality Act (8 U.S.C. 1226(c)(1))
5	is amended—
6	(A) in subparagraph (C), by striking "or"
7	at the end;
8	(B) in subparagraph (D), by inserting
9	"or" at the end; and
10	(C) by inserting after subparagraph (D)
11	the following:
12	"(E) is inadmissible under section
13	212(a)(2)(J) or deportable under section
14	217(a)(2)(G),".
15	(2) Annual Report.—Not later than March 1
16	of each year (beginning 1 year after the date of the
17	enactment of this Act), the Secretary of Homeland
18	Security, after consultation with the appropriate
19	Federal agencies, shall submit a report to the Com-
20	mittees on the Judiciary of the House of Represent-
21	atives and of the Senate on the number of aliens de-
22	tained under the amendments made by paragraph
23	(1).
24	(f) ASYLUM CLAIMS BASED ON GANG AFFILI-
25	ATION.—

1	(1) Inapplicability of restriction on re-
2	MOVAL TO CERTAIN COUNTRIES.—Section
3	241(b)(3)(B) of the Immigration and Nationality
4	Act (8 U.S.C. 1251(b)(3)(B)) is amended, in the
5	matter preceding clause (i), by inserting "who is de-
6	scribed in section $212(a)(2)(J)(i)$ or section
7	237(a)(2)(G)(i) or who is" after "to an alien".
8	(2) Ineligibility for asylum.—Section
9	208(b)(2)(A) of such Act (8 U.S.C. $1158(b)(2)(A)$ )
10	(as amended by section 201 of this Act) is further
11	amended—
12	(A) in clause (v), by striking "or" at the
13	end;
14	(B) by redesignating clause (vi) as clause
15	(vii); and
16	(C) by inserting after clause (v) the fol-
17	lowing:
18	"(vi) the alien is described in section
19	212(a)(2)(J)(i) or section $237(a)(2)(G)(i)$ ;
20	or''.
21	(g) Temporary Protected Status.—Section 244
22	of such Act (8 U.S.C. 1254a) is amended—
23	(1) by striking "Attorney General" each place
24	it appears and inserting "Secretary of Homeland Se-
25	curity";

1	(2) in subparagraph $(c)(2)(B)$ —
2	(A) in clause (i), by striking "or" at the
3	end;
4	(B) in clause (ii), by striking the period
5	and inserting "; or"; and
6	(C) by adding at the end the following:
7	"(iii) the alien is, or at any time has
8	been, described in section $212(a)(2)(J)$ or
9	section $237(a)(2)(G)$ ."; and
10	(3) in subsection (d)—
11	(A) by striking paragraph (3); and
12	(B) in paragraph (4), by adding at the end
13	the following: "The Secretary of Homeland Se-
14	curity may detain an alien provided temporary
15	protected status under this section whenever
16	appropriate under any other provision of law.".
17	(h) Special Immigrant Juvenile Visas.—Section
18	101(a)(27)(J)(iii) of the Immigration and Nationality Act
19	(8 U.S.C. 1101(a)(27)(J)(iii)) is amended—
20	(1) in subclause (I), by striking "and";
21	(2) in subclause (II), by adding "and" at the
22	end; and
23	(3) by adding at the end the following:
24	"(III) no alien who is, or at any
25	time has been, described in section

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1	212(a)(2)(J) or section $237(a)(2)(G)$
2	shall be eligible for any immigration
3	benefit under this subparagraph;".
4	(i) Parole.—An alien described in section
5	212(a)(2)(J) of the Immigration and Nationality Act, as
6	added by subsection (b), shall not be eligible for parole
7	under section 212(d)(5)(A) of such Act unless—
8	(1) the alien is assisting or has assisted the
9	United States Government in a law enforcement
10	matter, including a criminal investigation; and
11	(2) the alien's presence in the United States is
12	required by the Government with respect to such as-
13	sistance.
14	(j) Effective Date.—The amendments made by
15	this section shall take effect on the date of the enactment
16	of this Act and shall apply to acts that occur before, on,
17	or after the date of the enactment of this Act.
18	SEC. 9. BORDER SECURITY FUNDING.
19	(a) Funding.—In addition to amounts otherwise
20	made available by this Act or any other provision of law,
21	there is hereby appropriated to the "U.S. Customs and
22	Border Protection—Procurement, Construction, and Im-
23	provements" account, out of any amounts in the Treasury
24	not otherwise appropriated, \$23,400,000,000, to be avail-

25 able as described in subsections (b) and (c), of which—

1	(1) \$16,625,000,000 shall be for a border wall
2	system along the southern border of the United
3	States, including physical barriers and associated de-
4	tection technology, roads, and lighting; and
5	(2) \$6,775,000,000 shall be for infrastructure,
6	assets, operations, and technology to enhance border
7	security along the southern border of the United
8	States, including—
9	(A) border security technology, including
10	surveillance technology, at and between ports of
11	entry;
12	(B) new roads and improvements to exist-
13	ing roads;
14	(C) U.S. Border Patrol facilities and ports
15	of entry;
16	(D) aircraft, aircraft-based sensors and as-
17	sociated technology, vessels, spare parts, and
18	equipment to maintain such assets;
19	(E) a biometric entry and exit system; and
20	(F) family residential centers.
21	(b) Availability of Border Wall System
22	Funds.—
23	(1) In general.—Of the amount appropriated
24	in subsection (a)(1)—

1	(A) \$5,510,244,000 shall become available
2	October 1, 2018;
3	(B) \$1,715,000,000 shall become available
4	October 1, 2019;
5	(C) \$2,140,000,000 shall become available
6	October 1, 2020;
7	(D) \$1,735,000,000 shall become available
8	October 1, 2021;
9	(E) \$1,746,000,000 shall become available
10	October 1, 2022;
11	(F) \$1,776,000,000 shall become available
12	October 1, 2023; and
13	(G) \$2,002,756,000 shall become available
14	October 1, 2024.
15	(2) Period of Availability.—An amount
16	made available under subparagraph (A), (B), (C),
17	(D), (E), (F), or (G) of paragraph (1) shall remain
18	available for five years after the date specified in
19	that subparagraph.
20	(c) Availability of Border Security Invest-
21	MENT FUNDS.—
22	(1) In general.—Of the amount appropriated
23	in subsection (a)(2)—
24	(A) \$500,000,000 shall become available
25	October 1, 2018;

1	(B) \$1,850,000,000 shall become available
2	October 1, 2019;
3	(C) \$1,950,000,000 shall become available
4	October 1, 2020;
5	(D) \$1,925,000,000 shall become available
6	October 1, 2021; and
7	(E) \$550,000,000 shall become available
8	October 1, 2022.
9	(2) Period of Availability.—An amount
10	made available under subparagraph (A), (B), (C),
11	(D), or (E) of paragraph (1) shall remain available
12	for five years after the date specified in that sub-
13	paragraph.
14	(3) Transfer authority.—
15	(A) IN GENERAL.—Notwithstanding any
16	limitation on transfer authority in any other
17	provision of law and subject to the notification
18	requirement in subparagraph (B), the Secretary
19	of Homeland Security may transfer any
20	amounts made available under paragraph (1) to
21	the "U.S. Customs and Border Protection—Op-
22	erations and Support" account only to the ex-
23	tent necessary to carry out the purposes de-
24	scribed in subsection $(a)(2)$ .

- 1 (B) NOTIFICATION REQUIRED.—The Sec-2 retary shall notify the Committees on Appro-3 priations of the Senate and the House of Rep-4 resentatives not later than 30 days before each
- 5 such transfer.
- 6 (d) Multi-Year Spending Plan.—The Secretary
- 7 of Homeland Security shall include in the budget justifica-
- 8 tion materials submitted in support of the President's an-
- 9 nual budget request for fiscal year 2020 (as submitted
- 10 under section 1105(a) of title 31, United States Code) a
- 11 multi-year spending plan for the amounts made available
- 12 under subsection (a).
- 13 (e) Expenditure Plan.—Each amount that be-
- 14 comes available in accordance with subsection (b) or (c)
- 15 may not be obligated until the date that is 30 days after
- 16 the date on which the Committees on Appropriations of
- 17 the Senate and the House of Representatives receive a de-
- 18 tailed plan, prepared by the Commissioner of U.S. Cus-
- 19 toms and Border Protection, for the expenditure of such
- 20 amount.
- 21 (f) Quarterly Briefing Requirement.—Begin-
- 22 ning not later than 180 days after the date of the enact-
- 23 ment of this Act, and quarterly thereafter, the Commis-
- 24 sioner of U.S. Customs and Border Protection shall brief
- 25 the Committees on Appropriations of the Senate and the

- 1 House of Representatives regarding activities under and
- 2 progress made in carrying out this section.
- 3 (g) Rules of Construction.—Nothing in this sec-
- 4 tion may be construed to limit the availability of funds
- 5 made available by any other provision of law for carrying
- 6 out the requirements of this Act or the amendments made
- 7 by this Act. Any reference in this section to an appropria-
- 8 tion account shall be construed to include any successor
- 9 accounts.
- 10 (h) DISCRETIONARY AMOUNTS.—Notwithstanding
- 11 any other provision of law, the amounts appropriated
- 12 under subsection (a) are discretionary appropriations (as
- 13 that term is defined in section 250(c)(7) of the Balanced
- 14 Budget and Emergency Deficit Control Act of 1985 (2
- 15 U.S.C. 900(e)(7)).
- 16 SEC. 10. EXCLUSION FROM PAYGO SCORECARDS.
- 17 The budgetary effects of this Act shall not be entered
- 18 on either PAYGO scorecard maintained pursuant to sec-
- 19 tion 4(d) of the Statutory Pay-As-You-Go Act of 2010.

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