

115TH CONGRESS 1ST SESSION

S. 934

To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs, medical devices, generic drugs, and biosimilar biological products, and for other purposes.

IN THE SENATE OF THE UNITED STATES

April 25, 2017

Mr. ALEXANDER (for himself and Mrs. Murray) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

- To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs, medical devices, generic drugs, and biosimilar biological products, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "FDA Reauthorization
 - 5 Act of 2017".
 - 6 SEC. 2. TABLE OF CONTENTS.
 - 7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—FEES RELATING TO DRUGS

- Sec. 101. Short title; finding.
- Sec. 102. Authority to assess and use drug fees.
- Sec. 103. Reauthorization; reporting requirements.
- Sec. 104. Sunset dates.
- Sec. 105. Effective date.
- Sec. 106. Savings clause.

TITLE II—FEES RELATING TO DEVICES

- Sec. 201. Short title; findings.
- Sec. 202. Definitions.
- Sec. 203. Authority to assess and use device fees.
- Sec. 204. Reauthorization; reporting requirements.
- Sec. 205. Conformity assessment pilot program.
- Sec. 206. Reauthorization of review.
- Sec. 207. Electronic format for submissions.
- Sec. 208. Savings clause.
- Sec. 209. Effective date.
- Sec. 210. Sunset clause.

TITLE III—FEES RELATING TO GENERIC DRUGS

- Sec. 301. Short title; finding.
- Sec. 302. Definitions.
- Sec. 303. Authority to assess and use human generic drug fees.
- Sec. 304. Reauthorization; reporting requirements.
- Sec. 305. Sunset dates.
- Sec. 306. Effective date.
- Sec. 307. Savings clause.

TITLE IV—FEES RELATING TO BIOSIMILAR BIOLOGICAL PRODUCTS

- Sec. 401. Short title; finding.
- Sec. 402. Definitions.
- Sec. 403. Authority to assess and use biosimilar fees.
- Sec. 404. Reauthorization; reporting requirements.
- Sec. 405. Sunset dates.
- Sec. 406. Effective date.
- Sec. 407. Savings clause.

TITLE V—REAUTHORIZATION OF OTHER PROGRAMS

- Sec. 501. Reauthorization of provision relating to exclusivity of certain drugs containing single enantiomers.
- Sec. 502. Reauthorization of pediatric humanitarian device exceptions.
- Sec. 503. Reauthorization of the critical path public-private partnerships.
- Sec. 504. Reauthorization of pediatric device consortia.
- Sec. 505. Reauthorization of orphan grants program.

1 TITLE I—FEES RELATING TO 2 DRUGS

2	Dituds
3	SEC. 101. SHORT TITLE; FINDING.
4	(a) SHORT TITLE.—This title may be cited as the
5	"Prescription Drug User Fee Amendments of 2017".
6	(b) FINDING.—The Congress finds that the fees au-
7	thorized by the amendments made in this title will be dedi-
8	cated toward expediting the drug development process and
9	the process for the review of human drug applications, in-
10	cluding postmarket drug safety activities, as set forth in
11	the goals identified for purposes of part 2 of subchapter
12	C of chapter VII of the Federal Food, Drug, and Cosmetic
13	Act, in the letters from the Secretary of Health and
14	Human Services to the Chairman of the Committee or
15	Health, Education, Labor, and Pensions of the Senate and
16	the Chairman of the Committee on Energy and Commerce
17	of the House of Representatives, as set forth in the Con-
18	gressional Record.
19	SEC. 102. AUTHORITY TO ASSESS AND USE DRUG FEES.
20	(a) Types of Fees.—
21	(1) In general.—Section 736(a) of the Fed-
22	eral Food, Drug, and Cosmetic Act (21 U.S.C

379h(a)) is amended—

23

1	(A) in the matter preceding paragraph (1),
2	by striking "fiscal year 2013" and inserting
3	"fiscal year 2018";
4	(B) in the heading of paragraph (1), by
5	striking "AND SUPPLEMENT";
6	(C) in paragraph (1), by striking "or a
7	supplement" and "or supplement" each place
8	either appears;
9	(D) in paragraph (1)(A)—
10	(i) in clause (i), by striking "(c)(4)"
11	and inserting "(e)(5)"; and
12	(ii) in clause (ii), by striking "A fee
13	established" and all that follows through
14	"are required." and inserting the following:
15	"A fee established under subsection (c)(5)
16	for a human drug application for which
17	clinical data (other than bioavailability or
18	bioequivalence studies) with respect to
19	safety or effectiveness are not required for
20	approval.";
21	(E) in the heading of paragraph (1)(C), by
22	striking "OR SUPPLEMENT";
23	(F) in paragraph (1)(F)—
24	(i) in the heading, by striking "OR IN-
25	DICATION''; and

1	(ii) by striking the second sentence;
2	(G) by striking paragraph (2) (relating to
3	a prescription drug establishment fee);
4	(H) by redesignating paragraph (3) as
5	paragraph (2);
6	(I) in the heading of paragraph (2), as so
7	redesignated, by striking "Prescription drug
8	PRODUCT FEE" and inserting "PRESCRIPTION
9	DRUG PROGRAM FEE';
10	(J) in subparagraph (A) of such paragraph
11	(2), by amending the first sentence to read as
12	follows: "Except as provided in subparagraphs
13	(B) and (C), each person who is named as the
14	applicant in a human drug application, and
15	who, after September 1, 1992, had pending be-
16	fore the Secretary a human drug application or
17	supplement, shall pay the annual prescription
18	drug program fee established for a fiscal year
19	under subsection (c)(5) for each prescription
20	drug product that is identified in such a human
21	drug application approved as of October 1 of
22	such fiscal year.";
23	(K) in subparagraph (B) of such para-
24	graph (2)—

1	(i) in the heading of subparagraph
2	(B), by inserting after "Exception" the
3	following: "FOR CERTAIN PRESCRIPTION
4	DRUG PRODUCTS"; and
5	(ii) by striking "A prescription drug
6	product shall not be assessed a fee" and
7	inserting "A prescription drug program fee
8	shall not be assessed for a prescription
9	drug product"; and
10	(L) by adding at the end of such para-
11	graph (2) the following:
12	"(C) Limitation.—A person who is
13	named as the applicant in an approved human
14	drug application shall not be assessed more
15	than 5 prescription drug program fees for a fis-
16	cal year for prescription drug products identi-
17	fied in such approved human drug applica-
18	tion.".
19	(2) Conforming amendment.—Subparagraph
20	(C) of section 740(a)(3) of the Federal Food, Drug,
21	and Cosmetic Act (21 U.S.C. 379j-12(a)(3)) is
22	amended to read as follows:
23	"(C) Limitation.—An establishment shall
24	be assessed only one fee per fiscal year under
25	this section.".

1	(b) FEE REVENUE AMOUNTS.—Subsection (b) of sec-
2	tion 736 of the Federal Food, Drug, and Cosmetic Act
3	(21 U.S.C. 379h) is amended to read as follows:
4	"(b) Fee Revenue Amounts.—
5	"(1) In general.—For each of the fiscal years
6	2018 through 2022, fees under subsection (a) shall,
7	except as provided in subsections (c), (d), (f), and
8	(g), be established to generate a total revenue
9	amount under such subsection that is equal to the
10	sum of—
11	"(A) the annual base revenue for the fiscal
12	year (as determined under paragraph (3));
13	"(B) the dollar amount equal to the infla-
14	tion adjustment for the fiscal year (as deter-
15	mined under subsection (e)(1));
16	"(C) the dollar amount equal to the capac-
17	ity planning adjustment for the fiscal year (as
18	determined under subsection $(c)(2)$;
19	"(D) the dollar amount equal to the oper-
20	ating reserve adjustment for the fiscal year, if
21	applicable (as determined under subsection
22	(e)(3));
23	"(E) the dollar amount equal to the addi-
24	tional direct cost adjustment for the fiscal year
25	(as determined under subsection $(c)(4)$); and

1	"(F) additional dollar amounts for each
2	fiscal year as follows:
3	"(i) \$20,077,793 for fiscal year 2018;
4	"(ii) \$21,317,472 for fiscal year 2019;
5	"(iii) \$16,953,329 for fiscal year
6	2020;
7	"(iv) \$5,426,896 for fiscal year 2021;
8	and
9	"(v) \$2,769,609 for fiscal year 2022.
10	"(2) Types of fees.—Of the total revenue
11	amount determined for a fiscal year under para-
12	graph (1)—
13	"(A) 20 percent shall be derived from
14	human drug application fees under subsection
15	(a)(1); and
16	"(B) 80 percent shall be derived from pre-
17	scription drug program fees under subsection
18	(a)(2).
19	"(3) Annual base revenue.—For purposes
20	of paragraph (1), the dollar amount of the annual
21	base revenue for a fiscal year shall be—
22	"(A) for fiscal year 2018, \$878,590,000;
23	and
24	"(B) for fiscal years 2019 through 2022,
25	the dollar amount of the total revenue amount

1	established under paragraph (1) for the pre-
2	vious fiscal year, not including any adjustments
3	made under subsection $(c)(3)$ or $(c)(4)$.".
4	(c) Adjustments; Annual Fee Setting.—Sub-
5	section (c) of section 736 of the Federal Food, Drug, and
6	Cosmetic Act (21 U.S.C. 379h) is amended to read as fol-
7	lows:
8	"(c) Adjustments; Annual Fee Setting.—
9	"(1) Inflation adjustment.—
10	"(A) In general.—For purposes of sub-
11	section (b)(1)(B), the dollar amount of the in-
12	flation adjustment to the annual base revenue
13	for each fiscal year shall be equal to the prod-
14	uct of—
15	"(i) such annual base revenue for the
16	fiscal year under subsection (b)(1)(A); and
17	"(ii) the inflation adjustment percent-
18	age under subparagraph (B).
19	"(B) Inflation adjustment percent-
20	AGE.—The inflation adjustment percentage
21	under this subparagraph for a fiscal year is
22	equal to the sum of—
23	"(i) the average annual percent
24	change in the cost, per full-time equivalent
25	position of the Food and Drug Administra-

tion, of all personnel compensation and benefits paid with respect to such positions for the first 3 years of the preceding 4 fiscal years, multiplied by the proportion of personnel compensation and benefits costs to total costs of the process for the review of human drug applications (as defined in section 735(6)) for the first 3 years of the preceding 4 fiscal years; and

"(ii) the average annual percent change that occurred in the Consumer Price Index for urban consumers (Washington-Baltimore, DC-MD-VA-WV; Not Seasonally Adjusted; All items; Annual Index) for the first 3 years of the preceding 4 years of available data multiplied by the proportion of all costs other than personnel compensation and benefits costs to total costs of the process for the review of human drug applications (as defined in section 735(6)) for the first 3 years of the preceding 4 fiscal years.

"(2) Capacity planning adjustment.—

"(A) IN GENERAL.—For each fiscal year, after the annual base revenue established in

1 subsection (b)(1)(A) is adjusted for inflation in 2 accordance with paragraph (1), such revenue 3 shall be adjusted further for such fiscal year, in 4 accordance with this paragraph, to reflect 5 changes in the resource capacity needs of the 6 Secretary for the process for the review of 7 human drug applications. "(B) Interim methodology.— 8 9 "(i) In general.—Until the capacity 10 planning methodology described in sub-11 paragraph (C) is effective, the adjustment 12 under this paragraph for a fiscal year shall 13 be based on the product of— 14 "(I) the annual base revenue for 15 such year, as adjusted for inflation 16 under paragraph (1); and 17 "(II) the adjustment percentage 18 under clause (ii). 19 ADJUSTMENT PERCENTAGE.— 20 The adjustment percentage under this clause for a fiscal year is the weighted 21 22 change in the 3-year average ending in the 23 most recent year for which data are avail-24 able, over the 3-year average ending in the 25 previous year, for—

1	"(I) the total number of human
2	drug applications, efficacy supple-
3	ments, and manufacturing supple-
4	ments submitted to the Secretary;
5	"(II) the total number of active
6	commercial investigational new drug
7	applications; and
8	"(III) the total number of formal
9	meetings scheduled by the Secretary,
10	and written responses issued by the
11	Secretary in lieu of such formal meet-
12	ings, as identified in section I.H of
13	the letters described in section 101(b)
14	of the Prescription Drug User Fee
15	Amendments of 2017.
16	"(C) CAPACITY PLANNING METHOD-
17	OLOGY.—
18	"(i) Development; evaluation
19	AND REPORT.—The Secretary shall obtain,
20	through a contract with an independent ac-
21	counting or consulting firm, a report evalu-
22	ating options and recommendations for a
23	new methodology to accurately assess
24	changes in the resource and capacity needs
25	of the process for the review of human

1	drug applications. The capacity planning
2	methodological options and recommenda-
3	tions presented in such report shall utilize
4	and be informed by personnel time report-
5	ing data as an input. The report shall be
6	published for public comment no later than
7	the end of fiscal year 2020.
8	"(ii) Establishment and imple-
9	MENTATION.—After review of the report
10	described in clause (i) and any public com-
11	ments thereon, the Secretary shall estab-
12	lish a capacity planning methodology for
13	purposes of this paragraph, which shall—
14	"(I) replace the interim method-
15	ology under subparagraph (B);
16	"(II) incorporate such ap-
17	proaches and attributes as the Sec-
18	retary determines appropriate; and
19	"(III) be effective beginning with
20	the first fiscal year for which fees are
21	set after such capacity planning meth-
22	odology is established.
23	"(D) Limitation.—Under no cir-
24	cumstances shall an adjustment under this
25	paragraph result in fee revenue for a fiscal year

that is less than the sum of the amounts under subsections (b)(1)(A) (the annual base revenue for the fiscal year) and (b)(1)(B) (the dollar amount of the inflation adjustment for the fiscal year).

"(E) Publication in Federal Reg-ISTER.—The Secretary shall publish in the Federal Register notice under paragraph (5) the fee revenue and fees resulting from the adjustment and the methodologies under this paragraph.

"(3) Operating reserve adjustment.—

"(A) Increase.—For fiscal year 2018 and subsequent fiscal years, the Secretary may, in addition to adjustments under paragraphs (1) and (2), further increase the fee revenue and fees if such an adjustment is necessary to provide for not more than 14 weeks of operating reserves of carryover user fees for the process for the review of human drug applications.

"(B) Decrease.—If the Secretary has carryover balances for such process in excess of 14 weeks of such operating reserves, the Secretary shall decrease such fee revenue and fees to provide for not more than 14 weeks of such operating reserves.

1	"(C) Notice of rationale.—If an ad-
2	justment under subparagraph (A) or (B) is
3	made, the rationale for the amount of the in-
4	crease or decrease (as applicable) in fee revenue
5	and fees shall be contained in the annual Fed-
6	eral Register notice under paragraph (5) estab-
7	lishing fee revenue and fees for the fiscal year
8	involved.
9	"(4) Additional direct cost adjust-
10	MENT.—
11	"(A) IN GENERAL.—The Secretary shall,
12	in addition to adjustments under paragraphs
13	(1), (2), and (3), further increase the fee rev-
14	enue and fees—
15	"(i) for fiscal year 2018, by
16	\$8,730,000; and
17	"(ii) for fiscal year 2019 and subse-
18	quent fiscal years, by the amount deter-
19	mined under subparagraph (B).
20	"(B) Amount.—The amount determined
21	under this subparagraph is—
22	"(i) \$8,730,000, multiplied by
23	"(ii) the Consumer Price Index for
24	urban consumers (Washington-Baltimore,
25	DC-MD-VA-WV; Not Seasonally Ad-

1	justed; All Items; Annual Index) for the
2	most recent year of available data, divided
3	by such Index for 2016.
4	"(5) Annual fee setting.—The Secretary
5	shall, not later than 60 days before the start of each
6	fiscal year that begins after September 30, 2017—
7	"(A) establish, for the next fiscal year,
8	human drug application fees and prescription
9	drug program fees under subsection (a), based
10	on the revenue amounts established under sub-
11	section (b) and the adjustments provided under
12	this subsection; and
13	"(B) publish such fee revenue and fees in
14	the Federal Register.
15	"(6) Limit.—The total amount of fees charged,
16	as adjusted under this subsection, for a fiscal year
17	may not exceed the total costs for such fiscal year
18	for the resources allocated for the process for the re-
19	view of human drug applications.".
20	(d) Fee Waiver or Reduction.—Section 736(d) of
21	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
22	379h(d)) is amended—
23	(1) in paragraph (1)—
24	(A) by inserting "or" at the end of sub-
25	paragraph (B);

1	(B) by striking subparagraph (C); and
2	(C) by redesignating subparagraph (D) as
3	subparagraph (C);
4	(2) by striking paragraph (3) (relating to use of
5	standard costs);
6	(3) by redesignating paragraph (4) as para-
7	graph (3); and
8	(4) in paragraph (3), as so redesignated—
9	(A) in subparagraphs (A) and (B), by
10	striking "paragraph (1)(D)" and inserting
11	"paragraph (1)(C)"; and
12	(B) in subparagraph (B)—
13	(i) by striking clause (ii);
14	(ii) by striking "shall pay" through
15	"(i) application fees" and inserting "shall
16	pay application fees"; and
17	(iii) by striking "; and" at the end
18	and inserting a period.
19	(e) Effect of Failure To Pay Fees.—Section
20	736(e) of the Federal Food, Drug, and Cosmetic Act (21
21	U.S.C. 379h(e)) is amended by striking "all fees" and in-
22	serting "all such fees".
23	(f) Limitations.—Section 736(f)(2) of the Federal
24	Food, Drug, and Cosmetic Act (21 U.S.C. 379h(f)(2)) is
25	amended by striking "supplements, prescription drug es-

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1 tablishments, and prescription drug products" and insert-
   ing "prescription drug program fees".
 3
        (g) Crediting and Availability of Fees.—Sec-
   tion 736(g) of the Federal Food, Drug, and Cosmetic Act
 5
   (21 U.S.C. 379h(g)) is amended—
 6
             (1) in paragraph (3)—
                 (A) by striking "2013 through 2017" and
 7
 8
             inserting "2018 through 2022"; and
 9
                 (B) by striking "and paragraph (4) of this
10
             subsection"; and
11
             (2) by striking paragraph (4).
12
        (h) Orphan Drugs.—Section 736(k) of the Federal
   Food, Drug, and Cosmetic Act (21 U.S.C. 379h(k)) is
13
   amended by striking "product and establishment fees"
14
15
   each place it appears and inserting "prescription drug pro-
   gram fees".
16
   SEC. 103. REAUTHORIZATION; REPORTING REQUIREMENTS.
18
        Section 736B of the Federal Food, Drug, and Cos-
19
   metic Act (21 U.S.C. 379h–2) is amended—
20
             (1) in subsection (a)(1)—
21
                 (A) in the matter before subparagraph (A),
22
             by striking "2013" and inserting "2018"; and
23
                 (B) in subparagraph (A), by striking "Pre-
             scription Drug User Fee Amendments of 2012"
24
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- and inserting "Prescription Drug User Fee
- 2 Amendments of 2017";
- 3 (2) in subsection (b), by striking "2013" and
- 4 inserting "2018"; and
- 5 (3) in subsection (d), by striking "2017" each
- 6 place it appears and inserting "2022".

7 SEC. 104. SUNSET DATES.

- 8 (a) AUTHORIZATION.—Sections 735 and 736 of the
- 9 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379g;
- 10 379h) shall cease to be effective October 1, 2022.
- 11 (b) Reporting Requirements.—Section 736B of
- 12 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 13 379h–2) shall cease to be effective January 31, 2023.
- 14 (c) Previous Sunset Provision.—Effective Octo-
- 15 ber 1, 2017, subsections (a) and (b) of section 105 of the
- 16 Food and Drug Administration Safety and Innovation Act
- 17 (Public Law 112–144) are repealed.

18 SEC. 105. EFFECTIVE DATE.

- 19 The amendments made by this title shall take effect
- 20 on October 1, 2017, or the date of the enactment of this
- 21 Act, whichever is later, except that fees under part 2 of
- 22 subchapter C of chapter VII of the Federal Food, Drug,
- 23 and Cosmetic Act shall be assessed for all human drug
- 24 applications received on or after October 1, 2017, regard-
- 25 less of the date of the enactment of this Act.

SEC. 106. SAVINGS CLAUSE.

- 2 Notwithstanding the amendments made by this title,
- 3 part 2 of subchapter C of chapter VII of the Federal Food,
- 4 Drug, and Cosmetic Act, as in effect on the day before
- 5 the date of the enactment of this title, shall continue to
- 6 be in effect with respect to human drug applications and
- 7 supplements (as defined in such part as of such day) that
- 8 on or after October 1, 2012, but before October 1, 2017,
- 9 were accepted by the Food and Drug Administration for
- 10 filing with respect to assessing and collecting any fee re-
- 11 quired by such part for a fiscal year prior to fiscal year
- 12 2018.

13 TITLE II—FEES RELATING TO 14 DEVICES

15 SEC. 201. SHORT TITLE; FINDINGS.

- 16 (a) Short Title.—This title may be cited as the
- 17 "Medical Device User Fee Amendments of 2017".
- 18 (b) FINDINGS.—The Congress finds that the fees au-
- 19 thorized under the amendments made by this title will be
- 20 dedicated toward expediting the process for the review of
- 21 device applications and for assuring the safety and effec-
- 22 tiveness of devices, as set forth in the goals identified for
- 23 purposes of part 3 of subchapter C of chapter VII of the
- 24 Federal Food, Drug, and Cosmetic Act in the letters from
- 25 the Secretary of Health and Human Services to the Chair-
- 26 man of the Committee on Health, Education, Labor, and

- 1 Pensions of the Senate and the Chairman of the Com-
- 2 mittee on Energy and Commerce of the House of Rep-
- 3 resentatives, as set forth in the Congressional Record.
- 4 SEC. 202. DEFINITIONS.
- 5 Section 737 of the Federal Food, Drug, and Cosmetic
- 6 Act (21 U.S.C. 379i) is amended—
- 7 (1) by redesignating paragraphs (8) through
- 8 (13) as paragraphs (9) through (14), respectively;
- 9 (2) by inserting after paragraph (7) the fol-
- 10 lowing new paragraph:
- 11 "(8) The term 'de novo classification request'
- means a request made under section 513(f)(2)(A)
- with respect to the classification of a device.";
- 14 (3) in subparagraph (D) of paragraph (10) (as
- redesignated by paragraph (1)), by striking "and
- 16 submissions" and inserting "submissions, and de
- 17 novo classification requests"; and
- 18 (4) in paragraph (11) (as redesignated by para-
- 19 graph (1)), by striking "2011" and inserting
- 20 "2016".
- 21 SEC. 203. AUTHORITY TO ASSESS AND USE DEVICE FEES.
- 22 (a) Types of Fees.—Section 738(a) of the Federal
- 23 Food, Drug, and Cosmetic Act (21 U.S.C. 379j(a)) is
- 24 amended—

1	(1) in paragraph (1), by striking "fiscal year
2	2013" and inserting "fiscal year 2018"; and
3	(2) in paragraph (2)—
4	(A) in subparagraph (A)—
5	(i) in the matter preceding clause (i),
6	by striking "October 1, 2012" and insert-
7	ing "October 1, 2017";
8	(ii) in clause (viii), by striking "2"
9	and inserting "3.4"; and
10	(iii) by adding at the end the fol-
11	lowing new clause:
12	"(xi) For a de novo classification re-
13	quest, a fee equal to 30 percent of the fee
14	that applies under clause (i)."; and
15	(B) in subparagraph (B)(v)(I), by striking
16	"or premarket notification submission" and in-
17	serting "premarket notification submission, or
18	de novo classification request".
19	(b) FEE Amounts.—Section 738(b) of the Federal
20	Food, Drug, and Cosmetic Act (21 U.S.C. 379j(b)) is
21	amended to read as follows:
22	"(b) Fee Amounts.—
23	"(1) In general.—Subject to subsections (c),
24	(d), (e), and (h), for each of fiscal years 2018
25	through 2022, fees under subsection (a) shall be de-

- rived from the base fee amounts specified in paragraph (2), to generate the total revenue amounts specified in paragraph (3).
- 4 "(2) Base fee amounts specified.—For 5 purposes of paragraph (1), the base fee amounts 6 specified in this paragraph are as follows:

"Fee Type	Fiscal	Fiscal	Fiscal	Fiscal	Fiscal
	Year	Year	Year	Year	Year
	2018	2019	2020	2021	2022
Premarket Application	\$294,000	\$300,000	\$310,000	\$328,000	\$329,000
Establishment Registration	\$4,375	\$4,548	\$4,760	\$4,975	\$4,978

7 "(3) Total revenue amounts specified.— 8 For purposes of paragraph (1), the total revenue 9 amounts specified in this paragraph are as follows: 10 "(A) \$183,280,756 for fiscal year 2018. "(B) \$190,654,875 for fiscal year 2019. 11 "(C) \$200,132,014 for fiscal year 2020. 12 13 "(D) \$211,748,789 for fiscal year 2021. 14 "(E) \$213,687,660 for fiscal year 2022.". 15 (c) Annual Fee Setting; Adjustments.—Section 738(c) of the Federal Food, Drug, and Cosmetic Act (21) 17 U.S.C. 379j(c)) is amended— (1) in paragraph (1), by striking "2012" and 18 19 inserting "2017"; 20 (2) in paragraph (2)— 21 (A) in subparagraph (A), by striking "2014" and inserting "2018"; 22

1	(B) by striking subparagraph (B) and in-
2	serting the following new subparagraph:
3	"(B) APPLICABLE INFLATION ADJUST-
4	MENT.—The applicable inflation adjustment for
5	fiscal year 2018 and each subsequent fiscal
6	year is the product of—
7	"(i) the base inflation adjustment
8	under subparagraph (C) for such fiscal
9	year; and
10	"(ii) the product of the base inflation
11	adjustment under subparagraph (C) for
12	each of the fiscal years preceding such fis-
13	cal year, beginning with fiscal year 2016.";
14	(C) in subparagraph (C), in the heading,
15	by striking "to total revenue amounts";
16	and
17	(D) by amending subparagraph (D) to
18	read as follows:
19	"(D) Adjustment to base fee
20	Amounts.—For each of fiscal years 2018
21	through 2022, the Secretary shall—
22	"(i) adjust the base fee amounts spec-
23	ified in subsection (b)(2) for such fiscal
24	year by multiplying such amounts by the

1	applicable inflation adjustment under sub-
2	paragraph (B) for such year; and
3	"(ii) if the Secretary determines nec-
4	essary, increase (in addition to the adjust-
5	ment under clause (i)) such base fee
6	amounts, on a uniform proportionate basis,
7	to generate the total revenue amounts
8	under subsection (b)(3), as adjusted for in-
9	flation under subparagraph (A)."; and
10	(3) in paragraph (3)—
11	(A) by striking "2014 through 2017" and
12	inserting "2018 through 2022"; and
13	(B) by striking "further adjusted" and in-
14	serting "increased".
15	(d) Small Businesses; Fee Waiver and Fee Re-
16	DUCTION REGARDING PREMARKET APPROVAL FEES.—
17	Section 738(d) of the Federal Food, Drug, and Cosmetic
18	Act (21 U.S.C. 379j(d)) is amended—
19	(1) in paragraph (1), by striking "specified in
20	clauses (i) through (v) and clauses (vii), (ix), and
21	(x)" and inserting "specified in clauses (i) through
22	(vii) and clauses (ix), (x), and (xi)"; and
23	(2) in paragraph (2)(C)—
24	(A) by striking "supplement, or" and in-
25	serting "supplement,"; and

1	(B) by inserting ", or a de novo classifica-
2	tion request" after "class III device".
3	(e) Small Businesses; Fee Reduction Regard-
4	ING PREMARKET NOTIFICATION SUBMISSIONS.—Section
5	738(e)(2)(C) of the Federal Food, Drug, and Cosmetic
6	Act (21 U.S.C. 379j(e)(2)(C)) is amended by striking
7	"50" and inserting "25".
8	(f) FEE WAIVER OR REDUCTION.—
9	(1) Repeal.—Section 738 of the Federal Food,
10	Drug, and Cosmetic Act (21 U.S.C. 379j) is amend-
11	ed by striking subsection (f).
12	(2) Conforming Changes.—
13	(A) Section $515(c)(4)(A)$ of the Federal
14	Food, Drug, and Cosmetic Act (21 U.S.C.
15	360e(c)(4)(A)) is amended by striking "738(h)"
16	and inserting "738(g)".
17	(B) Section 738 of the Federal Food,
18	Drug, and Cosmetic Act (21 U.S.C. 379j), as
19	amended by paragraph (1), is further amend-
20	ed —
21	(i) by redesignating subsections (g)
22	through (l) as subsections (f) through (k);
23	(ii) in subsection (a)(2)(A), by strik-
24	ing "(d), (e), and (f)" and inserting "(d)
25	and (e)"; and

1	(iii) in subsection (a)(3)(A), by strik-
2	ing "and subsection (f)".
3	(g) Effect of Failure To Pay Fees.—Subsection
4	(f)(1), as redesignated, of section 738 of the Federal
5	Food, Drug, and Cosmetic Act (21 U.S.C. 379j) is amend-
6	ed—
7	(1) by striking "or periodic reporting con-
8	cerning a class III device" and inserting "periodic
9	reporting concerning a class III device, or de novo
10	classification request"; and
11	(2) by striking "all fees" and inserting "all
12	such fees".
13	(h) Conditions.—Subsection (g)(1)(A), as redesig-
14	nated, of section 738 of the Federal Food, Drug, and Cos-
15	metic Act (21 U.S.C. 379j) is amended by striking
16	"\$280,587,000" and inserting "\$320,825,000".
17	(i) Crediting and Availability of Fees.—Sub-
18	section (h), as redesignated, of section 738 of the Federal
19	Food, Drug, and Cosmetic Act (21 U.S.C. 379j) is amend-
20	ed—
21	(1) in paragraph (3)—
22	(A) by striking "2013 through 2017" and
23	inserting "2018 through 2022"; and

1	(B) by striking "subsection (c)" and all
2	that follows through the period at the end and
3	inserting "subsection (c)."; and
4	(2) by striking paragraph (4).
5	SEC. 204. REAUTHORIZATION; REPORTING REQUIREMENTS.
6	(a) Performance Reports.—Section 738A(a) of
7	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
8	379j-1(a)) is amended—
9	(1) in paragraph (1)—
10	(A) in subparagraph (A)—
11	(i) by striking "2013" and inserting
12	"2018"; and
13	(ii) by striking "the Medical Device
14	User Fee Amendments of 2012" and in-
15	serting "Medical Device User Fee Amend-
16	ments of 2017"; and
17	(B) in subparagraph (B), by striking "the
18	Medical Device User Fee Amendments of
19	2012" and inserting "Medical Device User Fee
20	Amendments of 2017"; and
21	(2) in paragraph (2), by striking "2013
22	through 2017" and inserting "2018 through 2022".
23	(b) REAUTHORIZATION.—Section 738A(b) of the
24	Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
25	1(h)) is amended—

1	(1) in paragraph (1), by striking "2017" and
2	inserting "2022"; and
3	(2) in paragraph (5), by striking "2017" and
4	inserting "2022".
5	SEC. 205. CONFORMITY ASSESSMENT PILOT PROGRAM.
6	(a) In General.—Section 514 of the Federal Food,
7	Drug, and Cosmetic Act (21 U.S.C. 360d) is amended by
8	adding at the end the following:
9	"(d) Pilot Accreditation Scheme for Con-
10	FORMITY ASSESSMENT.—
11	"(1) IN GENERAL.—The Secretary shall estab-
12	lish a pilot program under which—
13	"(A) testing laboratories may be accred-
14	ited, by accreditation bodies meeting criteria
15	specified by the Secretary, to assess the con-
16	formance of a device with certain standards rec-
17	ognized under this section; and
18	"(B) subject to paragraph (2), determina-
19	tions by testing laboratories so accredited that
20	a device conforms with such standard or stand-
21	ards shall be accepted by the Secretary for pur-
22	poses of demonstrating such conformity under
23	this section unless the Secretary finds that a
24	particular such determination shall not be so
25	accepted.

1	"(2) Sec.	RETARIAL	REVIEW	OF A	ACCREDITED
2	LABORATORY	DETERMIN	NATIONS	—The	Secretary
3	may—				

"(A) review determinations by testing laboratories accredited pursuant to this subsection,
including by conducting periodic audits of such
determinations or processes of accredited bodies
or testing laboratories and, following such review, taking additional measures under this
Act, such as suspension or withdrawal of accreditation of such testing laboratory under
paragraph (1)(A) or requesting additional information with respect to such device, as the Secretary determines appropriate; and

"(B) if the Secretary becomes aware of information materially bearing on safety or effectiveness of a device assessed for conformity by a testing laboratory so accredited, take such additional measures under this Act as the Secretary determines appropriate, such as suspension or withdrawal of accreditation of such testing laboratory under paragraph (1)(A), or requesting additional information with regard to such device.

"(3) Implementation and reporting.—

1	"(A) Public meeting.—The Secretary
2	shall publish in the Federal Register a notice of
3	a public meeting to be held no later than Sep-
4	tember 30, 2018, to discuss and obtain input
5	and recommendations from stakeholders regard-
6	ing the goals and scope of, and a suitable
7	framework and procedures and requirements
8	for, the pilot program under this subsection.
9	"(B) PILOT PROGRAM GUIDANCE.—The
10	Secretary shall—
11	"(i) not later than September 30,
12	2019, issue draft guidance regarding the
13	goals and implementation of the pilot pro-
14	gram under this subsection; and
15	"(ii) not later than September 30,
16	2021, issue final guidance with respect to
17	the implementation of such program.
18	"(C) PILOT PROGRAM INITIATION.—Not
19	later than September 30, 2020, the Secretary
20	shall initiate the pilot program under this sub-
21	section.
22	"(D) Report.—The Secretary shall make
23	available on the website of the Food and Drug
24	Administration an annual report on the

1	progress of the pilot program under this sub-
2	section.
3	"(4) Sunset.—As of October 1, 2022—
4	"(A) the authority for accreditation bodies
5	to accredit testing laboratories pursuant to
6	paragraph (1)(A) shall cease to have force or
7	effect;
8	"(B) the Secretary—
9	"(i) may not accept a determination
10	pursuant to paragraph (1)(B) made by a
11	testing laboratory after such date; and
12	"(ii) may accept such a determination
13	made prior to such date;
14	"(C) except for purposes of accepting a de-
15	termination described in subparagraph (B)(ii),
16	the Secretary shall not continue to recognize
17	the accreditation of testing laboratories accred-
18	ited under paragraph (1)(A); and
19	"(D) the Secretary may take actions in ac-
20	cordance with paragraph (2) with respect to the
21	determinations made prior to such date and
22	recognition of the accreditation of testing lab-
23	oratories pursuant to determinations made
24	prior to such date.".

1 SEC. 206. REAUTHORIZATION OF REVIEW.

2	Section 523 of the Federal Food, Drug, and Cosmetic
3	Act (21 U.S.C. 360m) is amended—
4	(1) in subsection (a)(3)—
5	(A) in subparagraph (A), by striking
6	clauses (ii) and (iii) and inserting the following:
7	"(ii) a device classified under section
8	513(f)(2) or designated under section
9	515C(d); or
10	"(iii) a device that is of a type, or
11	subset of a type, listed as not eligible for
12	review under subparagraph (B)(iii).";
13	(B) by striking subparagraph (B) and in-
14	serting the following:
15	"(B) Designation for Review.—The
16	Secretary shall—
17	"(i) issue draft guidance on the fac-
18	tors the Secretary will use in determining
19	whether a class I or class II device type, or
20	subset of such device types, is eligible for
21	review by an accredited person, includ-
22	ing—
23	"(I) the risk of the device type,
24	or subset of such device type; and
25	"(II) whether the device type, or
26	subset of such device type, is perma-

1	nently implantable, life sustaining, or
2	life supporting;
3	"(ii) not later than 24 months after
4	the date on which the Secretary issues
5	such draft guidance, finalize such guid-
6	ance; and
7	"(iii) beginning on the date such guid-
8	ance is finalized, designate and post on the
9	Internet website of the Food and Drug Ad-
10	ministration, an updated list of class I and
11	class II device types, or subsets of such de-
12	vice types, and the Secretary's determina-
13	tion with respect to whether each such de-
14	vice type, or subset of a device type, is eli-
15	gible or not eligible for review by an ac-
16	credited person under this section based on
17	the factors described in clause (i)."; and
18	(C) by adding at the end the following:
19	"(C) Interim rule.—Until the date on
20	which the updated list is designated and posted
21	in accordance with subparagraph (B)(iii), the
22	list in effect on the date of enactment the Med-
23	ical Device User Fee Amendments of 2017 shall
24	be in effect.";
25	(2) in subsection (b)—

1	(A) in paragraph (2)—
2	(i) by striking subparagraph (D); and
3	(ii) by redesignating subparagraph
4	(E) as subparagraph (D); and
5	(B) in paragraph (3)—
6	(i) by redesignating subparagraph (E)
7	as subparagraph (F);
8	(ii) in subparagraph (F) (as so redes-
9	ignated), by striking "The operations of"
10	and all that follows through "it will—"
11	and inserting "Such person shall agree, at
12	a minimum, to include in its request for
13	accreditation a commitment to, at the time
14	of accreditation, and at any time it is per-
15	forming any review pursuant to this sec-
16	tion—''; and
17	(iii) by inserting after subparagraph
18	(D) the following new subparagraph:
19	"(E) The operations of such person shall
20	be in accordance with generally accepted profes-
21	sional and ethical business practices."; and
22	(3) in subsection (c), by striking "2017" and
23	inserting "2022".

$1\;$ Sec. 207. Electronic format for submissions.

2	Section 745A(b) of the Federal Food, Drug, and Cos-
3	metic Act (21 U.S.C. 379k-1(b)) is amended by adding
4	at the end the following new paragraph:
5	"(3) Presubmissions and submissions sole-
6	LY IN ELECTRONIC FORMAT.—
7	"(A) IN GENERAL.—Beginning on October
8	1, 2021 (or such later date as may be specified
9	by the Secretary under subparagraph (B)),
10	presubmissions and submissions for devices de-
11	scribed in paragraph (1) (and any appeals of
12	action taken by the Secretary with respect to
13	such presubmissions or submissions) shall be
14	submitted solely in such electronic format as
15	specified by the Secretary in guidance issued
16	under subparagraph (C).
17	"(B) Extension.—The Secretary may, if
18	the Secretary determines an extension of the
19	date specified in subparagraph (A) is necessary
20	for the development and adoption of the elec-
21	tronic format referred to in such paragraph, ex-
22	tend such date until such later date as the Sec-
23	retary may specify, but in no event later than
24	April 1, 2023.
25	"(C) GUIDANCE.—The Secretary shall, not
26	later than January 1, 2021, or such later date

1	as may be specified by the Secretary under sub-
2	paragraph (B), issue guidance providing for—
3	"(i) any further standards for the
4	submission by electronic format required
5	under subparagraph (A);
6	"(ii) a timetable for the establishment
7	by the Secretary of such further standards;
8	and
9	"(iii) set forth criteria for waivers of
10	and exemptions from the requirements of
11	this subsection.".
12	SEC. 208. SAVINGS CLAUSE.
13	Notwithstanding the amendments made by this title,
14	part 3 of subchapter C of chapter VII of the Federal Food,
15	Drug, and Cosmetic Act (21 U.S.C. 379i et seq.), as in
16	effect on the day before the date of the enactment of this
17	title, shall continue to be in effect with respect to the sub-
18	missions listed in section $738(a)(2)(A)$ of such Act (as de-
19	fined in such part as of such day) that on or after October
20	1, 2012, but before October 1, 2017, were accepted by
21	the Food and Drug Administration for filing with respect

22 to assessing and collecting any fee required by such part

23 for a fiscal year prior to fiscal year 2018.

1 SEC. 209. EFFECTIVE DATE.

- 2 The amendments made by this title shall take effect
- 3 on October 1, 2017, or the date of the enactment of this
- 4 Act, whichever is later, except that fees under part 3 of
- 5 subchapter C of chapter VII of the Federal Food, Drug,
- 6 and Cosmetic Act shall be assessed for all submissions list-
- 7 ed in section 738(a)(2)(A) of such Act received on or after
- 8 October 1, 2017, regardless of the date of the enactment
- 9 of this Act.

10 SEC. 210. SUNSET CLAUSE.

- 11 (a) AUTHORIZATION.—Sections 737 and 738 of the
- 12 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 739i;
- 13 739j) shall cease to be effective October 1, 2022.
- 14 (b) Reporting Requirements.—Section 738A (21
- 15 U.S.C. 739j-1) of the Federal Food, Drug, and Cosmetic
- 16 Act (regarding reauthorization and reporting require-
- 17 ments) shall cease to be effective January 31, 2023.
- 18 (c) Previous Sunset Provision.—
- 19 (1) IN GENERAL.—Effective October 1, 2017,
- section 207(a) of the Medical Device User Fee
- Amendments of 2012 (Public Law 112–144) is re-
- pealed.
- 23 (2) Conforming amendment.—The Food and
- 24 Drug Administration Safety and Innovation Act
- 25 (Public Law 112–144) is amended in the table of

1	contents in section 2 by striking the item relating to
2	section 207.
3	TITLE III—FEES RELATING TO
4	GENERIC DRUGS
5	SEC. 301. SHORT TITLE; FINDING.
6	(a) SHORT TITLE.—This title may be cited as the
7	"Generic Drug User Fee Amendments of 2017".
8	(b) FINDING.—The Congress finds that the fees au-
9	thorized by the amendments made in this title will be dedi-
10	cated to human generic drug activities, as set forth in the
11	goals identified for purposes of part 7 of subchapter C
12	of chapter VII of the Federal Food, Drug, and Cosmetic
13	Act, in the letters from the Secretary of Health and
14	Human Services to the Chairman of the Committee on
15	Health, Education, Labor, and Pensions of the Senate and
16	the Chairman of the Committee on Energy and Commerce
17	of the House of Representatives, as set forth in the Con-
18	gressional Record.
19	SEC. 302. DEFINITIONS.
20	Section 744A of the Federal Food, Drug, and Cos-
21	metic Act (21 U.S.C. 379j-41) is amended—
22	(1) in paragraph (1)(B), by striking "applica-
23	tion for a positron emission tomography drug." and
24	inserting "application—

1	"(i) for a positron emission tomog-
2	raphy drug; or
3	"(ii) submitted by a State or Federal
4	governmental entity for a drug that is not
5	distributed commercially.";
6	(2) by redesignating paragraphs (5) through
7	(12) as paragraphs (6) through (13), respectively;
8	and
9	(3) by inserting after paragraph (4) the fol-
10	lowing:
11	"(5) The term 'contract manufacturing organi-
12	zation facility' means a manufacturing facility of a
13	finished dosage form of a drug approved pursuant to
14	an abbreviated new drug application, where such
15	manufacturing facility is not identified in an ap-
16	proved abbreviated new drug application held by the
17	owner of such facility or an affiliate of such owner
18	or facility.".
19	SEC. 303. AUTHORITY TO ASSESS AND USE HUMAN GE-
20	NERIC DRUG FEES.
21	(a) Types of Fees.—Section 744B(a) of the Fed-
22	eral Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
23	42(a)) is amended—

1	(1) in the matter preceding paragraph (1), by
2	striking "fiscal year 2013" and inserting "fiscal year
3	2018";
4	(2) in paragraph (1), by adding at the end the
5	following:
6	"(E) Sunset.—This paragraph shall cease
7	to be effective October 1, 2022.";
8	(3) in paragraph (2)—
9	(A) by amending subparagraph (C) to read
10	as follows:
11	"(C) Notice.—Not later than 60 days be-
12	fore the start of each of fiscal years 2018
13	through 2022, the Secretary shall publish in the
14	Federal Register the amount of the drug mas-
15	ter file fee established by this paragraph for
16	such fiscal year."; and
17	(B) in subparagraph (E)—
18	(i) in clause (i)—
19	(I) by striking "no later than the
20	date" and inserting "on the earlier
21	of—
22	"(I) the date";
23	(II) by striking the period and
24	inserting ": or": and

1	(III) by adding at the end the
2	following:
3	"(II) the date on which the drug
4	master file holder requests the initial
5	completeness assessment."; and
6	(ii) in clause (ii), by striking "notice
7	provided for in clause (i) or (ii) of subpara-
8	graph (C), as applicable" and inserting
9	"notice provided for in subparagraph (C)";
10	(4) in paragraph (3)—
11	(A) in the heading, by striking "AND
12	PRIOR APPROVAL SUPPLEMENT";
13	(B) in subparagraph (A), by striking "or a
14	prior approval supplement to an abbreviated
15	new drug application";
16	(C) by amending subparagraphs (B) and
17	(C) to read as follows:
18	"(B) Notice.—Not later than 60 days be-
19	fore the start of each of fiscal years 2018
20	through 2022, the Secretary shall publish in the
21	Federal Register the amount of the fees under
22	subparagraph (A) for such fiscal year.
23	"(C) FEE DUE DATE.—The fees required
24	by subparagraphs (A) and (F) shall be due no
25	later than the date of submission of the abbre-

1	viated new drug application or prior approval
2	supplement for which such fee applies.";
3	(D) in subparagraph (D)—
4	(i) in the heading, by inserting ", Is
5	WITHDRAWN PRIOR TO BEING RECEIVED
6	OR IS NO LONGER RECEIVED" after "RE-
7	CEIVED''; and
8	(ii) by striking "The Secretary shall"
9	and all that follows through the period and
10	inserting the following:
11	"(i) Applications not considered
12	TO HAVE BEEN RECEIVED AND APPLICA-
13	TIONS WITHDRAWN PRIOR TO BEING RE-
14	CEIVED.—The Secretary shall refund 75
15	percent of the fee paid under subparagraph
16	(A) for any abbreviated new drug applica-
17	tion that the Secretary considers not to
18	have been received within the meaning of
19	section 505(j)(5)(A) for a cause other than
20	failure to pay fees, or that has been with-
21	drawn prior to being received within the
22	meaning of section $505(j)(5)(A)$.
23	"(ii) Applications no longer re-
24	CEIVED.—The Secretary shall refund 100
25	percent of the fee paid under subparagraph

1	(A) for any abbreviated new drug applica-
2	tion if the Secretary initially receives the
3	application under section $505(j)(5)(A)$ and
4	subsequently determines that an exclusivity
5	period for a listed drug should have pre-
6	vented the Secretary from receiving such
7	application, such that the abbreviated new
8	drug application is no longer received with-
9	in the meaning of section 505(j)(5)(A).";
10	(E) in subparagraph (E), by striking "or
11	prior approval supplement"; and
12	(F) in the matter preceding clause (i) of
13	subparagraph (F)—
14	(i) by striking "2012" and inserting
15	"2017"; and
16	(ii) by striking "subsection (d)(3)"
17	and inserting "subsection (d)(2)";
18	(5) in paragraph (4)—
19	(A) in subparagraph (A)—
20	(i) in the matter preceding clause (i)
21	and in clause (iii), by striking ", or in-
22	tended to be identified, in at least one ge-
23	neric drug submission that is pending or"
24	and inserting "in at least one generic drug
25	submission that is";

1	(ii) in clause (i), by striking "or in-
2	tended to be identified in at least one ge-
3	neric drug submission that is pending or"
4	and inserting "in at least one generic drug
5	submission that is";
6	(iii) in clause (ii), by striking "pro-
7	duces," and all that follows through "such
8	a" and inserting "is identified in at least
9	one generic drug submission in which the
10	facility is approved to produce one or more
11	active pharmaceutical ingredients or in a
12	Type II active pharmaceutical ingredient
13	drug master file referenced in at least one
14	such"; and
15	(iv) in clause (iii), by striking "to fees
16	under both such clauses" and inserting
17	"only to the fee attributable to the manu-
18	facture of the finished dosage forms"; and
19	(B) by amending subparagraphs (C) and
20	(D) to read as follows:
21	"(C) Notice.—Within the timeframe spec-
22	ified in subsection (d)(1), the Secretary shall
23	publish in the Federal Register the amount of
24	the fees under subparagraph (A) for such fiscal
25	vear.".

1	"(D) FEE DUE DATE.—For each of fiscal
2	years 2018 through 2022, the fees under sub-
3	paragraph (A) for such fiscal year shall be due
4	on the later of—
5	"(i) the first business day on or after
6	October 1 of each such year; or
7	"(ii) the first business day after the
8	enactment of an appropriations Act pro-
9	viding for the collection and obligation of
10	fees for such year under this section for
11	such year.";
12	(6) by redesignating paragraph (5) as para-
13	graph (6); and
14	(7) by inserting after paragraph (4) the fol-
15	lowing:
16	"(5) Generic drug applicant program
17	FEE.—
18	"(A) In general.—A generic drug appli-
19	cant program fee shall be assessed annually as
20	described in subsection $(b)(2)(E)$.
21	"(B) Amount.—The amount of fees estab-
22	lished under subparagraph (A) shall be estab-
23	lished under subsection (d).
24	"(C) Notice.—Within the timeframe spec-
25	ified in subsection (d)(1), the Secretary shall

1	publish in the Federal Register the amount of
2	the fees under subparagraph (A) for such fiscal
3	year.
4	"(D) FEE DUE DATE.—For each of fiscal
5	years 2018 through 2022, the fees under sub-
6	paragraph (A) for such fiscal year shall be due
7	on the later of—
8	"(i) the first business day on or after
9	October 1 of each such fiscal year; or
10	"(ii) the first business day after the
11	date of enactment of an appropriations Act
12	providing for the collection and obligation
13	of fees for such fiscal year under this sec-
14	tion for such fiscal year.".
15	(b) Fee Revenue Amounts.—Section 744B(b) of
16	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
17	379j-42(b)) is amended—
18	(1) in paragraph (1)—
19	(A) in subparagraph (A)—
20	(i) in the heading, by striking "2013"
21	and inserting "2018";
22	(ii) by striking "2013" and inserting
23	"2018";
24	(iii) by striking "\$299,000,000" and
25	inserting "\$493,600,000"; and

1	(iv) by striking "Of that amount" and
2	all that follows through the end of clause
3	(ii); and
4	(B) in subparagraph (B)—
5	(i) in the heading, by striking "2014
6	THROUGH 2017" and inserting "2019
7	THROUGH 2022'';
8	(ii) by striking "2014 through 2017"
9	and inserting "2019 through 2022";
10	(iii) by striking "paragraphs (2)
11	through (4)" and inserting "paragraphs
12	(2) through (5)"; and
13	(iv) by striking "\$299,000,000" and
14	inserting "\$493,600,000"; and
15	(2) in paragraph (2)—
16	(A) in the matter preceding subparagraph
17	(A)—
18	(i) by striking "paragraph (1)(A)(ii)
19	for fiscal year 2013 and paragraph (1)(B)
20	for each of fiscal years 2014 through
21	2017" and inserting "such paragraph for a
22	fiscal year"; and
23	(ii) by striking "through (4)" and in-
24	serting "through (5)";

1	(B) in subparagraph (A), by striking "Six
2	percent" and inserting "Five percent";
3	(C) by amending subparagraphs (B) and
4	(C) to read as follows:
5	"(B) Thirty-three percent shall be derived
6	from fees under subsection (a)(3) (relating to
7	abbreviated new drug applications).
8	"(C) Twenty percent shall be derived from
9	fees under subsection (a)(4)(A)(i) (relating to
10	generic drug facilities). The amount of the fee
11	for a contract manufacturing organization facil-
12	ity shall be equal to one-third the amount of the
13	fee for a facility that is not a contract manufac-
14	turing organization facility. The amount of the
15	fee for a facility located outside the United
16	States and its territories and possessions shall
17	be \$15,000 higher than the amount of the fee
18	for a facility located in the United States and
19	its territories and possessions.";
20	(D) in subparagraph (D)—
21	(i) by striking "Fourteen percent"
22	and inserting "Seven percent";
23	(ii) by striking "not less than \$15,000
24	and not more than \$30,000" and inserting
25	"\$15,000"; and

1	(iii) by striking ", as determined" and
2	all that follows through the period at the
3	end and inserting a period; and
4	(E) by adding at the end the following:
5	"(E)(i) Thirty-five percent shall be derived
6	from fees under subsection (a)(5) (relating to
7	generic drug applicant program fees). For pur-
8	poses of this subparagraph, if a person has af-
9	filiates, a single program fee shall be assessed
10	with respect to that person, including its affili-
11	ates, and may be paid by that person or any
12	one of its affiliates. The Secretary shall deter-
13	mine the fees as follows:
14	"(I) If a person (including its affili-
15	ates) owns at least one but not more than
16	5 approved abbreviated new drug applica-
17	tions on the due date for the fee under this
18	subsection, the person (including its affili-
19	ates) shall be assessed a small business ge-
20	neric drug applicant program fee equal to
21	one-tenth of the large size operation ge-
22	neric drug applicant program fee.
23	"(II) If a person (including its affili-
24	ates) owns at least 6 but not more than 19
25	approved abbreviated new drug applica-

1	tions on the due date for the fee under this
2	subsection, the person (including its affili-
3	ates) shall be assessed a medium size oper-
4	ation generic drug applicant program fee
5	equal to two-fifths of the large size oper-
6	ation generic drug applicant program fee.
7	"(III) If a person (including its affili-
8	ates) owns 20 or more approved abbre-
9	viated new drug applications on the due
10	date for the fee under this subsection, the
11	person (including its affiliates) shall be as-
12	sessed a large size operation generic drug
13	applicant program fee.
14	"(ii) For purposes of this subparagraph,
15	an abbreviated new drug application shall be
16	deemed not to be approved if the applicant has
17	submitted a written request for withdrawal of
18	approval of such abbreviated new drug applica-
19	tion by April 1 of the previous fiscal year.".
20	(c) Adjustments.—Section 744B(c) of the Federal
21	Food, Drug, and Cosmetic Act (21 U.S.C. 379j-42(c)) is
22	amended—
23	(1) in paragraph (1)—
24	(A) by striking "2014" and inserting
25	"2019";

1	(B) by inserting "to equal the product of
2	the total revenues established in such notice for
3	the prior fiscal year multiplied" after "a fiscal
4	year,"; and
5	(C) by striking the flush text following
6	subparagraph (C); and
7	(2) in paragraph (2)—
8	(A) by striking "2017" each place it ap-
9	pears and inserting "2022"; and
10	(B) by striking "2018" and inserting
11	"2023".
12	(d) Annual Fee Setting.—Section 744B of the
13	Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
14	42) is amended—
15	(1) in subsection (c)(2), by striking "Such fees
16	may only be used in fiscal year 2018."; and
17	(2) in subsection (d)—
18	(A) by striking paragraphs (1) and (2) and
19	inserting the following:
20	"(1) FISCAL YEARS 2018 THROUGH 2022.—Not
21	more than 60 days before the first day of each of
22	fiscal years 2018 through 2022, the Secretary shall
23	establish the fees described in paragraphs (2)
24	through (5) of subsection (a), based on the revenue

1	amounts established under subsection (b) and the
2	adjustments provided under subsection (c).";
3	(B) by redesignating paragraph (3) as
4	paragraph (2); and
5	(C) in paragraph (2) (as so redesignated),
6	in the matter preceding subparagraph (A), by
7	striking "fees under paragraphs (1) and (2)"
8	and inserting "fee under paragraph (1)".
9	(e) Identification of Facilities.—Section
10	744B(f) of the Federal Food, Drug, and Cosmetic Act (21
11	U.S.C. 379j-42(f)) is amended—
12	(1) by striking paragraph (1);
13	(2) by redesignating paragraphs (2) through
14	(4) as paragraphs (1) through (3), respectively;
15	(3) in paragraph (1) (as so redesignated)—
16	(A) by striking "paragraph (4)" and in-
17	serting "paragraph (3)"; and
18	(B) by striking "Such information shall"
19	and all that follows through the end of subpara-
20	graph (B) and inserting "Such information
21	shall, for each fiscal year, be submitted, up-
22	dated, or reconfirmed on or before June 1 of
23	the previous fiscal year."; and
24	(4) in paragraph (2), as so redesignated—

1	(A) in the heading, by striking "Contents
2	OF NOTICE" and inserting "Information re-
3	QUIRED TO BE SUBMITTED";
4	(B) in the matter preceding subparagraph
5	(A), by striking "paragraph (2)" and inserting
6	"paragraph (1)";
7	(C) in subparagraph (A), by striking "or
8	intended to be identified";
9	(D) in subparagraph (D), by striking
10	"and" at the end;
11	(E) in subparagraph (E), by striking the
12	period and inserting "; and; and
13	(F) by adding at the end the following:
14	"(F) whether the facility is a contract
15	manufacturing organization facility.".
16	(f) Effect of Failure To Pay Fees.—Section
17	744B(g) of the Federal Food, Drug, and Cosmetic Act
18	(21 U.S.C. 379–42(g)) is amended—
19	(1) in paragraph (1), by adding at the end the
20	following: "This paragraph shall cease to be effective
21	on October 1, 2022.";
22	(2) in paragraph (2)(C)(ii), by striking "of
23	505(j)(5)(A)" and inserting "of section
24	505(j)(5)(A)"; and
25	(3) by adding at the end the following:

1	"(5) Generic drug applicant program
2	FEE.—
3	"(A) IN GENERAL.—A person who fails to
4	pay a fee as required under subsection (a)(5) by
5	the date that is 20 calendar days after the due
6	date, as specified in subparagraph (D) of such
7	subsection, shall be subject to the following:
8	"(i) The Secretary shall place the per-
9	son on a publicly available arrears list.
10	"(ii) Any abbreviated new drug appli-
11	cation submitted by the generic drug appli-
12	cant or an affiliate of such applicant shall
13	not be received, within the meaning of sec-
14	tion $505(j)(5)(A)$.
15	"(iii) All drugs marketed pursuant to
16	any abbreviated new drug application held
17	by such applicant or an affiliate of such
18	applicant shall be deemed misbranded
19	under section 502(aa).
20	"(B) APPLICATION OF PENALTIES.—The
21	penalties under subparagraph (A) shall apply
22	until the fee required under subsection (a)(5) is
23	paid.".
24	(g) Limitations.—Section 744B(h)(2) of the Fed-
25	eral Food, Drug, and Cosmetic Act (21 U.S.C. 379-

42(h)(2)) is amended by striking "for Type II active pharmaceutical ingredient drug master files, abbreviated new 3 drug applications and prior approval supplements, and ge-4 neric drug facilities and active pharmaceutical ingredient 5 facilities". 6 (h) Crediting and Availability of Fees.—Section 744B(i) of the Federal Food, Drug, and Cosmetic Act 8 (21 U.S.C. 379–42(i)) is amended— 9 (1) in paragraph (2)— 10 (A) by striking subparagraph (C) (relating 11 to fee collection during first program year); 12 (B) in subparagraph (D)— 13 (i) in the heading, by striking "IN 14 SUBSEQUENT YEARS"; and 15 (ii) by striking "(after fiscal year 2013)"; and 16 17 (C) by redesignating subparagraph (D) as 18 subparagraph (C); and 19 (2) in paragraph (3), by striking "fiscal years 2013 through 2017" and inserting "fiscal years 20 21 2018 through 2022". 22 (i) Information on Abbreviated New Drug Ap-23 PLICATIONS HELD BY APPLICANTS AND THEIR AFFILI-ATES.—Section 744B of the Federal Food, Drug, and

1	Cosmetic Act (21 U.S.C. 379-42) is amended by adding
2	at the end the following:
3	"(o) Information on Abbreviated New Drug
4	APPLICATIONS OWNED BY APPLICANTS AND THEIR AF-
5	FILIATES.—
6	"(1) In general.—By April 1 of each year,
7	each person that owns an abbreviated new drug ap-
8	plication, or any affiliate of such person, shall sub-
9	mit to the Secretary a list of—
10	"(A) all approved abbreviated new drug
11	applications owned by such person; and
12	"(B) if any affiliate of such person also
13	owns an abbreviated new drug application, all
14	approved abbreviated new drug applications
15	owned by any such affiliate.
16	"(2) FORMAT AND METHOD.—The Secretary
17	shall specify in guidance the format and method for
18	submission of lists under this subsection.".
19	SEC. 304. REAUTHORIZATION; REPORTING REQUIREMENTS.
20	Section 744C of the Federal Food, Drug, and Cos-
21	metic Act (21 U.S.C. 379j-43) is amended—
22	(1) in subsection (a)—
23	(A) by striking "2013" and inserting
24	"2018"; and

- 1 (B) by striking "Generic Drug User Fee
- 2 Amendments of 2012" and inserting "Generic
- 3 Drug User Fee Amendments of 2017";
- 4 (2) in subsection (b), by striking "2013" and
- 5 inserting "2018"; and
- 6 (3) in subsection (d), by striking "2017" each
- 7 place it appears and inserting "2022".

8 SEC. 305. SUNSET DATES.

- 9 (a) AUTHORIZATION.—Sections 744A and 744B of
- 10 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 11 379j-41; 379j-42) shall cease to be effective October 1,
- 12 2022.
- 13 (b) Reporting Requirements.—Section 744C of
- 14 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 15 379j-43) shall cease to be effective January 31, 2023.
- 16 (c) Previous Sunset Provision.—Effective Octo-
- 17 ber 1, 2017, subsections (a) and (b) of section 304 of the
- 18 Food and Drug Administration Safety and Innovation Act
- 19 (Public Law 112–144) are repealed.

20 SEC. 306. EFFECTIVE DATE.

- The amendments made by this title shall take effect
- 22 on October 1, 2017, or the date of the enactment of this
- 23 Act, whichever is later, except that fees under part 7 of
- 24 subchapter C of chapter VII of the Federal Food, Drug,
- 25 and Cosmetic Act shall be assessed for all abbreviated new

- 1 drug applications received on or after October 1, 2017,
- 2 regardless of the date of the enactment of this Act.

3 SEC. 307. SAVINGS CLAUSE.

- 4 Notwithstanding the amendments made by this title,
- 5 part 7 of subchapter C of chapter VII of the Federal Food,
- 6 Drug, and Cosmetic Act, as in effect on the day before
- 7 the date of the enactment of this title, shall continue to
- 8 be in effect with respect to abbreviated new drug applica-
- 9 tions (as defined in such part as of such day) that on or
- 10 after October 1, 2012, but before October 1, 2017, were
- 11 received by the Food and Drug Administration within the
- 12 meaning of 505(j)(5)(A) of such Act (21 U.S.C.
- 13 355(j)(5)(A)), prior approval supplements that were sub-
- 14 mitted, and drug master files for Type II active pharma-
- 15 ceutical ingredients that were first referenced with respect
- 16 to assessing and collecting any fee required by such part
- 17 for a fiscal year prior to fiscal year 2018.

18 TITLE IV—FEES RELATING TO

19 **BIOSIMILAR BIOLOGICAL**

20 **PRODUCTS**

- 21 SEC. 401. SHORT TITLE; FINDING.
- 22 (a) Short Title.—This title may be cited as the
- 23 "Biosimilar User Fee Amendments of 2017".
- 24 (b) FINDING.—The Congress finds that the fees au-
- 25 thorized by the amendments made in this title will be dedi-

- 1 cated to expediting the process for the review of biosimilar
- 2 biological product applications, including postmarket safe-
- 3 ty activities, as set forth in the goals identified for pur-
- 4 poses of part 8 of subchapter C of chapter VII of the Fed-
- 5 eral Food, Drug, and Cosmetic Act, in the letters from
- 6 the Secretary of Health and Human Services to the Chair-
- 7 man of the Committee on Health, Education, Labor, and
- 8 Pensions of the Senate and the Chairman of the Com-
- 9 mittee on Energy and Commerce of the House of Rep-
- 10 resentatives, as set forth in the Congressional Record.

11 SEC. 402. DEFINITIONS.

- 12 (a) Adjustment Factor.—Section 744G(1) of the
- 13 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
- 14 51(1)) is amended to read as follows:
- 15 "(1) The term 'adjustment factor' applicable to
- a fiscal year is the Consumer Price Index for all
- 17 urban consumers (all items; United States city aver-
- age) for October of the preceding fiscal year divided
- by such Index for October 2011.".
- 20 (b) BIOSIMILAR BIOLOGICAL PRODUCT.—Section
- 21 744G(3) of the Federal Food, Drug, and Cosmetic Act
- 22 (21 U.S.C. 379j–51(3)) is amended by striking "means
- 23 a product" and inserting "means a specific strength of
- 24 a biological product in final dosage form".

1	SEC. 403. AUTHORITY TO ASSESS AND USE BIOSIMILAR
2	FEES.
3	(a) Types of Fees.—Section 744H(a) of the Fed-
4	eral Food, Drug, and Cosmetic Act (21 U.S.C. 379j-
5	52(a)) is amended—
6	(1) in the matter preceding paragraph (1), by
7	striking "fiscal year 2013" and inserting "fiscal year
8	2018";
9	(2) in the heading of paragraph (1), by striking
10	"BIOSIMILAR" and inserting "BIOSIMILAR BIOLOGI-
11	CAL PRODUCT";
12	(3) in paragraph (1)(A)(i), by striking
13	"(b)(1)(A)" and inserting "(c)(5)";
14	(4) in paragraph (1)(B)(i), by striking
15	"(b)(1)(B) for biosimilar biological product develop-
16	ment" and inserting " $(c)(5)$ for the biosimilar bio-
17	logical product development program";
18	(5) in paragraph (1)(B)(ii), by striking "annual
19	biosimilar biological product development program
20	fee" and inserting "annual biosimilar biological
21	product development fee";
22	(6) in paragraph (1)(B)(iii), by striking "an-
23	nual biosimilar development program fee" and in-
24	serting "annual biosimilar biological product devel-
25	opment fee";

1	(7) in paragraph $(1)(B)$, by adding at the end
2	the following:
3	"(iv) Refund.—If a person submits a
4	marketing application for a biosimilar bio-
5	logical product before October 1 of a fiscal
6	year and such application is accepted for
7	filing on or after October 1 of such fiscal
8	year, the person may request a refund
9	equal to the annual biosimilar development
10	fee paid by the person for the product for
11	such fiscal year. To qualify for consider-
12	ation for a refund under this clause, a per-
13	son shall submit to the Secretary a written
14	request for such refund not later than 180
15	days after the marketing application is ac-
16	cepted for filing.";
17	(8) in paragraph (1)(C), by striking "for a
18	product effective October 1 of a fiscal year by," and
19	inserting "for a product, effective October 1 of a fis-
20	cal year, by,";
21	(9) in paragraph (1)(D)—
22	(A) in clause (i) in the matter preceding
23	subclause (I), by inserting ", if the person seeks
24	to resume participation in such program," be-
25	fore "pay a fee";

1	(B) in clause (i)(I), by inserting after
2	"grants a request" the following: "by such per-
3	son''; and
4	(C) in clause (i)(II), by inserting after
5	"discontinued" the following: "by such per-
6	son'';
7	(10) in the heading of paragraph (1)(E), by
8	striking "BIOSIMILAR DEVELOPMENT PROGRAM";
9	(11) in the heading of subparagraph (F) of
10	paragraph (1), by striking "BIOSIMILAR DEVELOP-
11	MENT PROGRAM FEES" and inserting "BIOSIMILAR
12	BIOLOGICAL PRODUCT DEVELOPMENT FEES";
13	(12) in paragraph (1)(F)—
14	(A) in the heading of subparagraph (F), by
15	striking "BIOSIMILAR DEVELOPMENT PRO-
16	GRAM' before "FEES"; and
17	(B) by amending clause (i) to read as fol-
18	lows:
19	"(i) Refunds.—Except as provided
20	in subparagraph (B)(iv), the Secretary
21	shall not refund any initial or annual bio-
22	similar biological product development fee
23	paid under subparagraph (A) or (B), or
24	any reactivation fee paid under subpara-
25	graph (D).";

1	(13) in paragraph (2) —
2	(A) in the heading of paragraph (2), by
3	striking "AND SUPPLEMENT";
4	(B) by amending subparagraphs (A) and
5	(B) to read as follows:
6	"(A) IN GENERAL.—Each person that sub-
7	mits, on or after October 1, 2017, a biosimilar
8	biological product application shall be subject to
9	the following fees:
10	"(i) A fee established under sub-
11	section $(c)(5)$ for a biosimilar biological
12	product application for which clinical data
13	(other than comparative bioavailability
14	studies) with respect to safety or effective-
15	ness are required for approval.
16	"(ii) A fee established under sub-
17	section $(c)(5)$ for a biosimilar biological
18	product application for which clinical data
19	(other than comparative bioavailability
20	studies) with respect to safety or effective-
21	ness are not required for approval. Such
22	fee shall be equal to half of the amount of
23	the fee described in clause (i).
24	"(B) Rule of applicability; treat-
25	MENT OF CERTAIN PREVIOUSLY PAID FEES.—

1	Any person who pays a fee under subparagraph
2	(A), (B), or (D) of paragraph (1) for a product
3	before October 1, 2017, but submits a bio-
4	similar biological product application for that
5	product after such date, shall—
6	"(i) be subject to any biosimilar bio-
7	logical product application fees that may
8	be assessed at the time when such bio-
9	similar biological product application is
10	submitted; and
11	"(ii) be entitled to no reduction of
12	such application fees based on the amount
13	of fees paid for that product before Octo-
14	ber 1, 2017, under such subparagraph (A),
15	(B), or (D).";
16	(C) in the heading of subparagraph (D),
17	by striking "OR SUPPLEMENT"; and
18	(D) in subparagraphs (C) through (F)—
19	(i) by striking "or supplement" each
20	place it appears; and
21	(ii) in subparagraph (D), by striking
22	"or a supplement"; and
23	(14) by amending paragraph (3) to read as fol-
24	lows:

1	"(3) BIOSIMILAR BIOLOGICAL PRODUCT PRO-
2	GRAM FEE.—
3	"(A) In general.—Each person who is
4	named as the applicant in a biosimilar biologi-
5	cal product application shall pay the annual bio-
6	similar biological product program fee estab-
7	lished for a fiscal year under subsection (c)(5)
8	for each biosimilar biological product that—
9	"(i) is identified in such a biosimilar
10	biological product application approved as
11	of October 1 of such fiscal year; and
12	"(ii) as of October 1 of such fiscal
13	year, does not appear on a list, developed
14	and maintained by the Secretary, of dis-
15	continued biosimilar biological products.
16	"(B) Due date.—The biosimilar biologi-
17	cal product program fee for a fiscal year shall
18	be due on the later of—
19	"(i) the first business day on or after
20	October 1 of each such year; or
21	"(ii) the first business day after the
22	enactment of an appropriations Act pro-
23	viding for the collection and obligation of
24	fees for such year under this section.

1	"(C) One fee per product per year.—
2	The biosimilar biological product program fee
3	shall be paid only once for each product for
4	each fiscal year.
5	"(D) LIMITATION.—A person who is
6	named as the applicant in a biosimilar biologi-
7	cal product application shall not be assessed
8	more than 5 biosimilar biological product pro-
9	gram fees for a fiscal year for biosimilar bio-
10	logical products identified in such biosimilar bi-
11	ological product application.".
12	(b) FEE REVENUE AMOUNTS.—Subsection (b) of sec-
13	tion 744H of the Federal Food, Drug, and Cosmetic Act
14	(21 U.S.C. 379j–52) is amended to read as follows:
15	"(b) Fee Revenue Amounts.—
16	"(1) FISCAL YEAR 2018.—For fiscal year 2018,
17	fees under subsection (a) shall be established to gen-
18	erate a total revenue amount equal to the sum of—
19	"(A) \$45,000,000; and
20	"(B) the dollar amount equal to the fiscal
21	year 2018 adjustment (as determined under
22	subsection $(e)(4)$).
23	"(2) Subsequent fiscal years.—For each of
24	the fiscal years 2019 through 2022, fees under sub-
25	section (a) shall, except as provided in subsection

1	(c), be established to generate a total revenue
2	amount equal to the sum of—
3	"(A) the annual base revenue for the fiscal
4	year (as determined under paragraph (4));
5	"(B) the dollar amount equal to the infla-
6	tion adjustment for the fiscal year (as deter-
7	mined under subsection (c)(1));
8	"(C) the dollar amount equal to the capac-
9	ity planning adjustment for the fiscal year (as
10	determined under subsection $(c)(2)$; and
11	"(D) the dollar amount equal to the oper-
12	ating reserve adjustment for the fiscal year, if
13	applicable (as determined under subsection
14	(e)(3)).
15	"(3) Allocation of Revenue amount
16	AMONG FEES; LIMITATIONS ON FEE AMOUNTS.—
17	"(A) Allocation.—The Secretary shall
18	determine the percentage of the total revenue
19	amount for a fiscal year to be derived from, re-
20	spectively—
21	"(i) initial and annual biosimilar de-
22	velopment fees and reactivation fees under
23	subsection (a)(1);
24	"(ii) biosimilar biological product ap-
25	plication fees under subsection (a)(2); and

1	"(iii) biosimilar biological product pro-
2	gram fees under subsection (a)(3).
3	"(B) Limitations on fee amounts.—
4	Until the first fiscal year for which the capacity
5	planning adjustment under subsection (c)(2) is
6	effective, the amount of any fee under sub-
7	section (a) for a fiscal year after fiscal year
8	2018 shall not exceed 125 percent of the
9	amount of such fee for fiscal year 2018.
10	"(C) BIOSIMILAR BIOLOGICAL PRODUCT
11	DEVELOPMENT FEES.—The initial biosimilar bi-
12	ological product development fee under sub-
13	section (a)(1)(A) for a fiscal year shall be equa
14	to the annual biosimilar biological product de-
15	velopment fee under subsection (a)(1)(B) for
16	that fiscal year.
17	"(D) REACTIVATION FEE.—The reactiva-
18	tion fee under subsection $(a)(1)(D)$ for a fisca
19	year shall be equal to twice the amount of the
20	annual biosimilar biological product develop-
21	ment fee under subsection (a)(1)(B) for that
22	fiscal year.
23	"(4) Annual base revenue.—For purposes
24	of paragraph (2), the dollar amount of the annua

base revenue for a fiscal year shall be the dollar

1	amount of the total revenue amount for the previous
2	fiscal year, excluding any adjustments to such rev-
3	enue amount under subsection (c)(3).".
4	(c) Adjustments; Annual Fee Setting.—Section
5	744H of the Federal Food, Drug, and Cosmetic Act (21
6	U.S.C. 379j–52) is amended—
7	(1) by redesignating subsections (c) through (h)
8	as subsections (d) through (i), respectively;
9	(2) in subsections (a)(2)(F) and (g), by striking
10	"subsection (c)" and inserting "subsection (d)";
11	(3) in subsection (a)(4)(A), by striking "sub-
12	section (b)(1)(F)" and inserting "subsection (c)(5)";
13	and
14	(4) by inserting after subsection (b) the fol-
15	lowing:
16	"(c) Adjustments; Annual Fee Setting.—
17	"(1) Inflation adjustment.—
18	"(A) In general.—For purposes of sub-
19	section (b)(2)(B), the dollar amount of the in-
20	flation adjustment to the annual base revenue
21	for each fiscal year shall be equal to the prod-
22	uct of—
23	"(i) such annual base revenue for the
24	fiscal year under subsection (b): and

1	"(ii) the inflation adjustment percent-
2	age under subparagraph (B).
3	"(B) Inflation adjustment percent-
4	AGE.—The inflation adjustment percentage
5	under this subparagraph for a fiscal year is
6	equal to the sum of—
7	"(i) the average annual percent
8	change in the cost, per full-time equivalent
9	position of the Food and Drug Administra-
10	tion, of all personnel compensation and
11	benefits paid with respect to such positions
12	for the first 3 years of the preceding 4 fis-
13	cal years, multiplied by the proportion of
14	personnel compensation and benefits costs
15	to total costs of the process for the review
16	of biosimilar biological product applications
17	(as defined in section $744G(13)$) for the
18	first 3 years of the preceding 4 fiscal
19	years; and
20	"(ii) the average annual percent
21	change that occurred in the Consumer
22	Price Index for urban consumers (Wash-
23	ington-Baltimore, DC-MD-VA-WV; Not
24	Seasonally Adjusted; All items; Annual
25	Index) for the first 3 years of the pre-

ceding 4 years of available data multiplied
by the proportion of all costs other than
personnel compensation and benefits costs
to total costs of the process for the review
of biosimilar biological product applications
(as defined in section 744G(13)) for the
first 3 years of the preceding 4 fiscal
years.

"(2) Capacity planning adjustment.—

"(A) IN GENERAL.—Beginning with the fiscal year described in subparagraph (B)(ii)(II), the Secretary shall, in addition to the adjustment under paragraph (1), further increase the fee revenue and fees under this section for a fiscal year to reflect changes in the resource capacity needs of the Secretary for the process for the review of biosimilar biological product applications.

"(B) CAPACITY PLANNING METHOD-OLOGY.—

"(i) DEVELOPMENT; EVALUATION
AND REPORT.—The Secretary shall obtain,
through a contract with an independent accounting or consulting firm, a report evaluating options and recommendations for a

1	new methodology to accurately assess
2	changes in the resource and capacity needs
3	of the process for the review of biosimilar
4	biological product applications. The capac-
5	ity planning methodological options and
6	recommendations presented in such report
7	shall utilize and be informed by personnel
8	time reporting data as an input. The re-
9	port shall be published for public comment
10	not later than September 30, 2020.
11	"(ii) Establishment and imple-
12	MENTATION.—After review of the report
13	described in clause (i) and receipt and re-
14	view of public comments thereon, the Sec-
15	retary shall establish a capacity planning
16	methodology for purposes of this para-
17	graph, which shall—
18	"(I) incorporate such approaches
19	and attributes as the Secretary deter-
20	mines appropriate; and
21	"(II) be effective beginning with
22	the first fiscal year for which fees are
23	set after such capacity planning meth-
24	odology is established.

"(C) LIMITATION.—Under 1 cirno 2 cumstances shall an adjustment under this 3 paragraph result in fee revenue for a fiscal year that is less than the sum of the amounts under 4 5 subsections (b)(2)(A) (the annual base revenue 6 for the fiscal year) and (b)(2)(B) (the dollar 7 amount of the inflation adjustment for the fis-8 cal year).

> "(D) PUBLICATION IN FEDERAL REG-ISTER.—The Secretary shall publish in the Federal Register notice under paragraph (5) the fee revenue and fees resulting from the adjustment and the methodologies under this paragraph.

"(3) Operating reserve adjustment.—

"(A) Interim application; fee reduction.—Until the first fiscal year for which the capacity planning adjustment under paragraph (2) is effective, the Secretary may, in addition to the adjustment under paragraph (1), reduce the fee revenue and fees under this section for a fiscal year as the Secretary determines appropriate for long-term financial planning purposes.

"(B) GENERAL APPLICATION AND METH-ODOLOGY.—Beginning with the first fiscal year

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1	for which the capacity planning adjustment
2	under paragraph (2) is effective, the Secretary
3	may, in addition to the adjustments under
4	paragraphs (1) and (2)—
5	"(i) reduce the fee revenue and fees
6	under this section as the Secretary deter-
7	mines appropriate for long-term financial
8	planning purposes; or
9	"(ii) increase the fee revenue and fees
10	under this section if such an adjustment is
11	necessary to provide for not more than 21
12	weeks of operating reserves of carryover
13	user fees for the process for the review of
14	biosimilar biological product applications.
15	"(C) Federal register notice.—If an
16	adjustment under subparagraph (A) or (B) is
17	made, the rationale for the amount of the in-
18	crease or decrease (as applicable) in fee revenue
19	and fees shall be contained in the annual Fed-
20	eral Register notice under paragraph (5) estab-
21	lishing fee revenue and fees for the fiscal year
22	involved.
23	"(4) FISCAL YEAR 2018 ADJUSTMENT.—
24	"(A) In general.—For fiscal year 2018,
25	the Secretary shall adjust the fee revenue and

fees under this section in such amount (if any)
as needed to reflect an updated assessment of
the workload for the process for the review of
biosimilar biological product applications.

- "(B) Methodology.—The Secretary shall publish under paragraph (5) a description of the methodology used to calculate the fiscal year 2018 adjustment under this paragraph in the Federal Register notice establishing fee revenue and fees for fiscal year 2018.
- "(C) LIMITATION.—No adjustment under this paragraph shall result in an increase in fee revenue and fees under this section in excess of \$9,000,000.
- "(5) Annual fee setting.—For fiscal year 2018 and each subsequent fiscal year, the Secretary shall, not later than 60 days before the start of each such fiscal year—
 - "(A) establish, for the fiscal year, initial and annual biosimilar biological product development fees and reactivation fees under subsection (a)(1), biosimilar biological product application fees under subsection (a)(2), and biosimilar biological product program fees under subsection (a)(3), based on the revenue

1	amounts established under subsection (b) and
2	the adjustments provided under this subsection;
3	and
4	"(B) publish such fee revenue and fees in
5	the Federal Register.
6	"(6) Limit.—The total amount of fees assessed
7	for a fiscal year under this section may not exceed
8	the total costs for such fiscal year for the resources
9	allocated for the process for the review of biosimilar
10	biological product applications.".
11	(d) Application Fee Waiver for Small Busi-
12	NESS.—Subsection (d)(1) of section 744H of the Federal
13	Food, Drug, and Cosmetic Act (21 U.S.C. 379j-52), as
14	redesignated by subsection (c)(1), is amended—
15	(1) by striking subparagraph (B);
16	(2) by striking "shall pay—" and all that fol-
17	lows through "application fees" and inserting "shall
18	pay application fees"; and
19	(3) by striking "; and" at the end and inserting
20	a period.
21	(e) Effect of Failure To Pay Fees.—Subsection
22	(e) of section 744H of the Federal Food, Drug, and Cos-
23	metic Act (21 U.S.C. 379j-52), as redesignated by sub-
24	section (c)(1), is amended by striking "all fees" and in-
25	serting "all such fees".

1	(f) Crediting and Availability of Fees.—Sub-
2	section (f) of section 744H of the Federal Food, Drug,
3	and Cosmetic Act (21 U.S.C. 379j-52), as redesignated
4	by subsection $(c)(1)$, is amended—
5	(1) in paragraph (2)—
6	(A) by striking subparagraph (C) (relating
7	to fee collection during first program year) and
8	inserting the following:
9	"(C) COMPLIANCE.—The Secretary shall
10	be considered to have met the requirements of
11	subparagraph (B) in any fiscal year if the costs
12	described in such subparagraph are not more
13	than 15 percent below the level specified in
14	such subparagraph."; and
15	(B) in subparagraph (D)—
16	(i) in the heading, by striking "IN
17	SUBSEQUENT YEARS"; and
18	(ii) by striking "(after fiscal year
19	2013)"; and
20	(2) in paragraph (3), by striking "2013
21	through 2017" and inserting "2018 through 2022".
22	SEC. 404. REAUTHORIZATION; REPORTING REQUIREMENTS.
23	Section 744I of the Federal Food, Drug, and Cos-
24	metic Act (21 U.S.C. 379j–53) is amended—
25	(1) in subsection (a)—

1	(A) by striking "2013" and inserting
2	"2018"; and
3	(B) by striking "Biosimilar User Fee Act
4	of 2012" and inserting "Biosimilar User Fee
5	Amendments of 2017";
6	(2) in subsection (b), by striking "2013" and
7	inserting "2018";
8	(3) by striking subsection (d);
9	(4) by redesignating subsection (e) as sub-
10	section (d); and
11	(5) in subsection (d), as so redesignated, by
12	striking "2017" each place it appears and inserting
13	"2022".
14	SEC. 405. SUNSET DATES.
15	(a) AUTHORIZATION.—Sections 744G and 744H of
16	the Federal Food, Drug, and Cosmetic Act, as amended
17	by section 403 of this Act, shall cease to be effective Octo-
18	ber 1, 2022.
19	(b) Reporting Requirements.—Section 744I of
20	the Federal Food, Drug, and Cosmetic Act, as amended
21	by section 404 of this Act, shall cease to be effective Janu-
22	ary 31, 2023.
23	(c) Previous Sunset Provision.—
24	(1) In General.—Effective October 1, 2017,
25	section 404 of the Food and Drug Administration

- 1 Safety and Innovation Act (Public Law 112–144) is
- 2 repealed.
- 3 (2) Conforming amendment.—The Food and
- 4 Drug Administration Safety and Innovation Act
- 5 (Public Law 112–144) is amended in the table of
- 6 contents in section 2 by striking the item relating to
- 7 section 404.

8 SEC. 406. EFFECTIVE DATE.

- 9 The amendments made by this title shall take effect
- 10 on October 1, 2017, or the date of the enactment of this
- 11 Act, whichever is later, except that fees under part 8 of
- 12 subchapter C of chapter VII of the Federal Food, Drug,
- 13 and Cosmetic Act shall be assessed for all biosimilar bio-
- 14 logical product applications received on or after October
- 15 1, 2017, regardless of the date of the enactment of this
- 16 Act.

17 SEC. 407. SAVINGS CLAUSE.

- Notwithstanding the amendments made by this title,
- 19 part 8 of subchapter C of chapter VII of the Federal Food,
- 20 Drug, and Cosmetic Act, as in effect on the day before
- 21 the date of the enactment of this title, shall continue to
- 22 be in effect with respect to biosimilar biological product
- 23 applications and supplements (as defined in such part as
- 24 of such day) that were accepted by the Food and Drug
- 25 Administration for filing on or after October 1, 2012, but

- 1 before October 1, 2017, with respect to assessing and col-
- 2 lecting any fee required by such part for a fiscal year prior
- 3 to fiscal year 2018.

4 TITLE V—REAUTHORIZATION OF 5 OTHER PROGRAMS

- 6 SEC. 501. REAUTHORIZATION OF PROVISION RELATING TO
- 7 EXCLUSIVITY OF CERTAIN DRUGS CON-
- 8 TAINING SINGLE ENANTIOMERS.
- 9 Section 505(u)(4) of the Federal Food, Drug, and
- 10 Cosmetic Act (21 U.S.C. 355(u)(4)) is amended by strik-
- 11 ing "2017" and inserting "2022".
- 12 SEC. 502. REAUTHORIZATION OF PEDIATRIC HUMANI-
- 13 TARIAN DEVICE EXCEPTIONS.
- Section 520(m)(6)(A)(iv) of the Federal Food, Drug,
- 15 and Cosmetic Act (21 U.S.C. 360j(m)(6)(A)(iv)) is
- 16 amended by striking "2017" and inserting "2022".
- 17 SEC. 503. REAUTHORIZATION OF THE CRITICAL PATH PUB-
- 18 LIC-PRIVATE PARTNERSHIPS.
- 19 Section 566(f) of the Federal Food, Drug, and Cos-
- 20 metic Act (21 U.S.C. 360bbb-5(f)) is amended by striking
- 21 "2013 through 2017" and inserting "2018 through
- 22 2022".

1 SEC. 504. REAUTHORIZATION OF PEDIATRIC DEVICE CON-

- 2 SORTIA.
- 3 Section 305(e) of Pediatric Medical Device Safety
- 4 and Improvement Act of 2007 (Public Law 110–85; 42
- 5 U.S.C. 282 note) is amended by striking "2013 through
- 6 2017" and inserting "2018 through 2022".
- 7 SEC. 505. REAUTHORIZATION OF ORPHAN GRANTS PRO-
- 8 GRAM.
- 9 Section 5(c) of the Orphan Drug Act (21 U.S.C.
- 10 360ee(c)) is amended by striking "2013 through 2017"
- 11 and inserting "2018 through 2022".

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