

115TH CONGRESS 2D SESSION

S. 2474

To increase portability of and access to retirement savings, and for other purposes.

IN THE SENATE OF THE UNITED STATES

February 28, 2018

Ms. Warren (for herself and Mr. Daines) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To increase portability of and access to retirement savings, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Retirement Savings
- 5 Lost and Found Act of 2018".
- 6 SEC. 2. RETIREMENT SAVINGS LOST AND FOUND.
- 7 (a) Establishment.—
- 8 (1) IN GENERAL.—Not later than 2 years after
- 9 the date of the enactment of this Act, the Commis-
- sioner of Social Security and the Secretary of the

- Treasury in cooperation shall establish an online mechanism to be known as the "Retirement Savings Lost and Found", to be managed by the Director of the Retirement Savings Lost and Found established under section 4 of this Act—
 - (A) to allow an individual to search for information that enables the individual to locate the plan administrator of any plans with respect to which the individual is a participant or beneficiary, and to provide contact information for the plan administrator of any plan described in paragraph (2) with respect to which the individual may be entitled to a benefit;
 - (B) to allow such Director to assist such an individual in locating any plan of the individual; and
 - (C) to allow such Director to make any necessary changes to contact information on record for the plan administrator based on any changes to the plan due to merger or consolidation of the plan with any other plan, division of the plan into two or more plans, bankruptcy, termination, change in name of the plan, change in name or address of the plan administrator, or other causes.

- 1 The Retirement Savings Lost and Found established 2 under this paragraph shall contain the information 3 obtained by the Commissioner of Social Security regarding deferred vested benefits under section 6057 5 of the Internal Revenue Code of 1986 (including in-6 formation so obtained before the date of the enact-7 ment of this Act). Such information shall be re-8 tained in the Retirement Savings Lost and Found in 9 perpetuity.
- 10 (2) PLANS DESCRIBED.—A plan described in 11 this paragraph is a plan to which the vesting stand-12 ards of section 203 of part 2 of subtitle B of title 13 I of the Employee Retirement Income Security Act 14 of 1974 apply.
- (b) ADMINISTRATION.—The Retirement Savings Lost and Found established under subsection (a) shall provide individuals described in subsection (a)(1) only with the ability to view contact information for the plan administrator of any plan with respect to which the individual is a participant or beneficiary, sufficient to allow the individual to locate the individual's plan.
- 22 (c) Current Information.—
- 23 (1) IN GENERAL.—Paragraph (2) of section 24 6057(a) of the Internal Revenue Code of 1986 is 25 amended—

1	(A) in subparagraph (C)—
2	(i) by striking "during such plan
3	year" in clause (i) and inserting "during
4	the plan year immediately preceding such
5	plan year'';
6	(ii) by adding "and" at the end of
7	clause (i); and
8	(iii) by striking clause (iii);
9	(B) by redesignating subparagraph (E) as
10	subparagraph (G);
11	(C) by striking "and" at the end of sub-
12	paragraph (D); and
13	(D) by inserting after subparagraph (D)
14	the following new subparagraphs:
15	"(E) the name and taxpayer identifying
16	number of each participant or former partici-
17	pant in the plan—
18	"(i) who, during any previous plan
19	year, was reported under subparagraph
20	(C), and with respect to whom the benefits
21	described in subparagraph (C)(ii) were
22	fully paid during the plan year,
23	"(ii) with respect to whom any
24	amount was distributed under section
25	401(a)(31)(B) during the plan year, or

1	"(iii) with respect to whom a deferred
2	annuity contract was distributed during
3	the plan year,
4	"(F) in the case of a participant or former
5	participant to whom subparagraph (E) ap-
6	plies—
7	"(i) in the case of a participant de-
8	scribed in clause (ii) thereof, the name and
9	address of the designated trustee or issuer
10	described in section 401(a)(31)(B)(i) and
11	the account number of the individual re-
12	tirement plan to which the amount was
13	distributed, and
14	"(ii) in the case of a participant de-
15	scribed in clause (iii) thereof, the name
16	and address of the issuer of such annuity
17	contract and the contract or certificate
18	number, and".
19	(2) Rules relating to direct trustee-to-
20	TRUSTEE TRANSFERS.—
21	(A) In General.—Paragraph (6) of sec-
22	tion 402(e) of such Code is amended—
23	(i) by striking "Transfers.—Any"
24	and inserting "TRANSFERS.—
25	"(A) IN GENERAL.—Any"; and

1	(ii) by adding at the end the following
2	new subparagraph:
3	"(B) NOTIFICATION OF TRUSTEE.—In the
4	case of a distribution under section
5	401(a)(31)(B), the plan administrator shall no-
6	tify the designated trustee or issuer described
7	in clause (i) thereof that the transfer is a man-
8	datory distribution required by such section.".
9	(B) Penalty.—Subsection (i) of section
10	6652 of such Code is amended—
11	(i) by striking "TO RECIPIENTS" in
12	the heading and inserting "OR NOTIFICA-
13	TION";
14	(ii) by striking "402(f)," and insert-
15	ing "402(f) or a notification as required by
16	section 402(e)(6)(B),"; and
17	(iii) by striking "such written expla-
18	nation" and inserting "such written expla-
19	nation or notification".
20	(C) Reports.—Subsection (i) of section
21	408 of such Code is amended—
22	(i) by redesignating subparagraphs
23	(A) and (B) of paragraph (2) as clauses (i)
24	and (ii), respectively, and by moving such
25	clauses 2 ems to the right;

1	(ii) by redesignating paragraphs (1)
2	and (2) as subparagraphs (A) and (B), re-
3	spectively, and by moving such subpara-
4	graphs 2 ems to the right;
5	(iii) by striking "as the Secretary pre-
6	scribes" in subparagraph (B)(ii), as so re-
7	designated, and all that follows through "a
8	simple retirement account" and inserting
9	"as the Secretary prescribes.
10	"(3) SIMPLE RETIREMENT ACCOUNTS.—In the
11	case of a simple retirement account";
12	(iv) by striking "Reports.—The
13	trustee of" and inserting "Reports.—
14	"(1) In general.—The trustee of";
15	(v) by striking "under paragraph (2)"
16	in paragraph (3), as redesignated by clause
17	(iii), and inserting "under paragraph
18	(1)(B)"; and
19	(vi) by inserting after paragraph
20	(1)(B)(ii), as redesignated by the pre-
21	ceding clauses, the following new para-
22	graph:
23	"(2) Mandatory distributions.—In the case
24	of an account, contract, or annuity to which a trans-
25	fer under section 401(a)(31)(B) is made (including

1	a transfer from the individual retirement plan to
2	which the original transfer under such section was
3	made to another individual retirement plan), the re-
4	port required by this subsection for the year of the
5	transfer shall—
6	"(A) identify such transfer as a mandatory
7	distribution required by such section,
8	"(B) include the name, address, and tax-
9	payer identifying number of the trustee or
10	issuer of the individual retirement plan to which
11	the amount is transferred, and
12	"(C) be filed with the Director of the Re-
13	tirement Savings Lost and Found established
14	under section 2(a) of the Retirement Savings
15	Lost and Found Act of 2018 as well as with the
16	Secretary.".
17	(3) Notification of participants upon sep-
18	ARATION.—Subsection (e) of section 6057 of such
19	Code is amended by inserting ", and a notice of the
20	availability of the Retirement Savings Lost and
21	Found established under section 2(a) of the Retire-
22	ment Savings Lost and Found Act of 2018" before
23	the period at the end of the second sentence.
24	(4) Effective date.—The amendments made

by this subsection shall apply to distributions made

1	in, and returns and reports relating to, years begin-
2	ning after the second December 31 occurring after
3	the date of the enactment of this Act.
4	(d) Coordination With Distribution Require-
5	MENTS, FIDUCIARY DUTIES, ETC.—
6	(1) Amendment of internal revenue code
7	OF 1986.—Paragraph (9) of section 401(a) of the In-
8	ternal Revenue Code of 1986 is amended by adding
9	at the end the following new subparagraph:
10	"(H) Coordination with retirement
11	SAVINGS LOST AND FOUND.—
12	"(i) In general.—With respect to
13	any lost or missing participant of a plan,
14	the plan shall not be treated as failing to
15	satisfy the requirements of this paragraph
16	or any other requirement of this title which
17	cannot be satisfied due to the plan's inabil-
18	ity to locate the participant.
19	"(ii) Lost or missing partici-
20	PANT.—For purposes of subclause (i), the
21	term 'lost or missing participant' means
22	any employee or the beneficiary of an em-
23	ployee with respect to whom the plan ad-
24	ministrator or other responsible party (in-
25	cluding a plan service provider or trustee

1	or issuer of an individual retirement plan
2	receiving a transfer described in section
3	401(a)(31)(B)) has—
4	"(I) satisfied the requirements of
5	section 6057(a),
6	"(II) made at least one unsuc-
7	cessful attempt to contact the indi-
8	vidual at the most recent address
9	maintained for the individual in the
10	records of the plan, by certified mail
11	or other similar delivery service if the
12	most recent address is a physical ad-
13	dress, and by electronic mail or other
14	electronic communication if the only
15	address on record is an electronic ad-
16	dress, and
17	"(III) has taken at least one
18	(two, in the case of an individual for
19	whom the plan records contain only
20	an electronic address) of the addi-
21	tional measures described in clause
22	(iii) to attempt to locate the indi-
23	vidual.
24	"(iii) Additional measures.—The
25	additional measures described in this

1	clause are the following, when taken by a
2	plan administrator or other responsible
3	party:
4	"(I) Checked with the adminis-
5	trator of a related plan or checked the
6	plan sponsor's records for an updated
7	address.
8	"(II) Made at least one unsuc-
9	cessful attempt to contact the individ-
10	ual's designated plan beneficiary, by
11	the methods described in clause
12	(ii)(II).
13	"(III) Performed at least one
14	search using free electronic search
15	tools.
16	"(IV) Attempted to locate the
17	participant using a commercial locator
18	service.
19	"(iv) Cessation of Status.—An in-
20	dividual shall cease to be treated as a lost
21	or missing participant during any period
22	the plan administrator has actual knowl-
23	edge of the individual's whereabouts and
24	how to contact the individual, except that
25	the requirements of this paragraph and

1	any other requirement of this title which
2	cannot be satisfied if the plan is unable to
3	locate a participant shall be waived for the
4	180-day period beginning on the date the
5	plan administrator first had such actual
6	knowledge.
7	"(v) Joint regulatory author-
8	ITY.—Any temporary, proposed, or final
9	regulation or other guidance of general ap-
10	plicability under this subparagraph shall be
11	issued jointly by the Internal Revenue
12	Service, Department of the Treasury, the
13	Employee Benefits Security Administra-
14	tion, Department of Labor, and the Pen-
15	sion Benefit Guaranty Corporation.".
16	(2) Amendment of employee retirement
17	INCOME SECURITY ACT OF 1974.—
18	(A) In general.—Section 404 of the Em-
19	ployee Retirement Income Security Act of 1974
20	(29 U.S.C. 1104) is amended by adding at the
21	end the following new subsection:
22	"(e) Coordination With Retirement Savings
23	Lost and Found.—
24	"(1) In general.—With respect to any lost or
25	missing participant of a plan, a fiduciary of the plan

shall not be treated as failing to satisfy any requirement to search for or attempt to locate, or to provide any document or information to, such individual, or any other requirement of this title which cannot be satisfied due to the plan's inability to locate the participant.

- "(2) Lost or missing participant.—For purposes of paragraph (1), the term 'lost or missing participant' means any participant or former participant, or the beneficiary of any such individual, with respect to whom the plan administrator or other responsible party (including a plan service provider or trustee or issuer of an individual retirement plan receiving a transfer described in section 401(a)(31)(B)) has—
 - "(A) satisfied the requirements of section 6057(a) of the Internal Revenue Code of 1986,
 - "(B) made at least one unsuccessful attempt to contact the individual at the most recent address maintained for the individual in the records of the plan, by certified mail or other similar delivery service if the most recent address is a physical address, and by electronic mail or other electronic communication if the

I	only address on record is an electronic address.
2	and
3	"(C) has taken at least one (two, in the
4	case of an individual for whom the plan records
5	contain only an electronic address) of the addi-
6	tional measures described in paragraph (3) to
7	attempt to locate the individual.
8	"(3) Additional measures.—The additional
9	measures described in this paragraph are the fol-
10	lowing, when taken by a plan administrator or other
11	responsible party:
12	"(A) Checked with the administrator of a
13	related plan or checked the plan sponsor's
14	records for an updated address.
15	"(B) Made at least one unsuccessful at-
16	tempt to contact the individual's designated
17	plan beneficiary, by the methods described in
18	paragraph (2)(B).
19	"(C) Performed at least one search using
20	free electronic search tools.
21	"(D) Attempted to locate the participant
22	using a commercial locator service.
23	"(4) Cessation of Status.—An individual
24	shall cease to be treated as a lost or missing partici-
25	pant during any period the plan administrator has

1	actual knowledge of the individual's whereabouts
2	and how to contact the individual, except that the
3	requirements described in paragraph (1) shall be
4	waived for the 180-day period beginning on the date
5	the plan administrator first had such actual knowl-
6	edge.
7	"(5) Joint Regulatory Authority.—Any
8	temporary, proposed, or final regulation or other
9	guidance of general applicability under this sub-
10	section shall be issued jointly by the Internal Rev-
11	enue Service, Department of the Treasury, the Em-
12	ployee Benefits Security Administration, Depart-
13	ment of Labor, and the Pension Benefit Guaranty
14	Corporation.".
15	(B) Conforming amendments.—Section
16	4050(a)(1) of the Employee Retirement Income
17	Security Act of 1974 (29 U.S.C. 1350(a)(1)) is
18	amended—
19	(i) in subparagraph (B)—
20	(I) by striking "provides" and in-
21	serting "either—
22	"(i) provides";
23	(II) by striking the period at the
24	end and inserting "; or"; and

1	(III) by adding at the end the
2	following new clause:
3	"(ii) satisfies the requirements of sec-
4	tion 6057(a) of the Internal Revenue Code
5	of 1986."; and
6	(ii) by adding at the end the following
7	flush language:
8	"Any temporary, proposed, or final regulation or
9	other guidance of general applicability under this
10	subsection shall be issued jointly by the Internal
11	Revenue Service, Department of the Treasury, the
12	Employee Benefits Security Administration, Depart-
13	ment of Labor, and the Pension Benefit Guaranty
14	Corporation.".
15	(e) REQUIREMENT OF ELECTRONIC FILING.—
16	(1) In General.—Paragraph (2) of section
17	6011(e) of the Internal Revenue Code of 1986 is
18	amended—
19	(A) by redesignating subparagraphs (A)
20	and (B) as clauses (i) and (ii), respectively, and
21	by moving such clauses 2 ems to the right;
22	(B) by striking "the requirements of such
23	regulations" and all that follows through "the
24	Secretary shall require" and inserting "the re-
25	quirements of such regulations.

1	"(B) CERTAIN PARTNERSHIPS.—Notwith-
2	standing subparagraph (A), the Secretary shall
3	require'';
4	(C) by striking "REGULATIONS.—In pre-
5	scribing" and inserting "REGULATIONS.—
6	"(A) In general.—In prescribing"; and
7	(D) by adding at the end the following new
8	subparagraph:
9	"(C) Exceptions.—Notwithstanding sub-
10	paragraph (A), the Secretary shall require re-
11	turns or reports required under—
12	"(i) sections 6057, 6058, and 6059,
13	and
14	"(ii) sections 408(i), 6041, and 6047
15	to the extent such return or report relates
16	to the tax treatment of a distribution from
17	a plan, account, contract, or annuity,
18	to be filed on magnetic media, but only with re-
19	spect to persons who are required to file at
20	least 50 returns during the calendar year which
21	includes the first day of the plan year to which
22	such returns or reports relate.".
23	(2) Effective date.—The amendments made
24	by this subsection shall apply to returns and reports
25	relating to years beginning after the second Decem-

- 1 ber 31 occurring after the date of the enactment of
- 2 this Act.
- 3 (f) Safeguarding Participant Privacy and Se-
- 4 Curity.—In establishing the Retirement Savings Lost
- 5 and Found under subsection (a), the Commissioner of So-
- 6 cial Security and the Secretary of the Treasury shall take
- 7 all necessary and proper precautions, including consulting
- 8 with the Secretary of Health and Human Services, to en-
- 9 sure that individuals' plan information maintained by the
- 10 Retirement Savings Lost and Found is protected and that
- 11 persons other than the individual cannot fraudulently
- 12 claim the benefits to which any individual is entitled, and
- 13 to allow any individual to opt out of inclusion in the Lost
- 14 and Found at the election of the individual.
- (g) Conforming Amendment.—Subparagraph (B)
- 16 of section 6103(l)(1) of the Internal Revenue Code of
- 17 1986 is amended by striking "responsibility under section
- 18 1131 of the Social Security Act" and inserting "respon-
- 19 sibilities under section 1131 of the Social Security Act and
- 20 section 2(a)(1) of the Retirement Savings Lost and Found
- 21 Act of 2018".
- (h) Authorization of Appropriations.—There
- 23 are authorized to be appropriated such sums as may be
- 24 necessary to carry out the purposes of this section.

1 SEC. 3. MANDATORY TRANSFERS OF ROLLOVER DISTRIBU-

2	TIONS.
3	(a) Investment Options.—
4	(1) In general.—Subparagraph (B) of section
5	404(c)(3) of the Employee Retirement Income Secu-
6	rity Act of 1974 (29 U.S.C. 1104(c)(3)) is amended
7	by striking the period at the end and inserting ",
8	and, to the extent the Secretary provides in guidance
9	or regulations issued after the enactment of the Re-
10	tirement Savings Lost and Found Act of 2018, is
11	made to—
12	"(i) a target date or life cycle fund
13	held under such account;
14	"(ii) as described in section
15	2550.404a-2 of title 29, Code of Federal
16	Regulations, an investment product held
17	under such account designed to preserve
18	principal and provide a reasonable rate of
19	return;
20	"(iii) the Director of the Retirement
21	Savings Lost and Found in accordance
22	with section 3(c)(2) of the Retirement Sav-
23	ings Lost and Found Act of 2018 or an in-
24	dividual retirement account (as defined in
25	section 408(a) of the Internal Revenue
26	Code of 1986) established by the Secretary

1	of the Treasury on behalf of the partici-
2	pant or beneficiary, but only if all applica-
3	ble reporting requirements are met with re-
4	spect to such transfer; or
5	"(iv) such other option as the Sec-
6	retary may so provide.".
7	(2) Regulations.—Not later than 270 days
8	after the date of the enactment of this Act, the Sec-
9	retary of Labor shall promulgate regulations identi-
10	fying the target date or life cycle funds, or speci-
11	fying the characteristics of such a fund, that will be
12	deemed to meet the requirements of section
13	404(c)(3)(B)(i) of the Employee Retirement Income
14	Security Act of 1974 (29 U.S.C. $1104(c)(3)(B)$), as
15	amended by paragraph (1).
16	(b) Expansion of Cap; Authority To Transfer
17	Lesser Amounts.—
18	(1) Cap.—Sections 401(a)(31)(B)(ii) and
19	411(a)(11)(A) of the Internal Revenue Code of 1986
20	and section 203(e)(1) of the Employee Retirement
21	Income Security Act of 1974 are each amended by
22	striking "\$5,000" and inserting "\$6,000".
23	(2) Lesser amounts.—Subparagraph (B) of
24	section 401(a)(31) of such Code is amended by add-
25	ing at the end the following new clauses:

1	"(iii) Treatment of lesser
2	AMOUNTS.—In the case of a trust which is
3	part of an eligible plan, such trust shall
4	not be a qualified trust under this section
5	unless such plan provides that, if a partici-
6	pant in the plan separates from the service
7	covered by the plan and the nonforfeitable
8	accrued benefit described in clause (ii) is
9	not in excess of \$1,000, the plan adminis-
10	trator shall (either separately or as part of
11	the notice under section 402(f)) notify the
12	participant that the participant is entitled
13	to such benefit or attempt to pay the ben-
14	efit directly to the participant.
15	"(iv) Transfers to retirement
16	SAVINGS LOST AND FOUND OR TREAS-
17	URY.—If, after a plan administrator takes
18	the action required under clause (iii), the
19	participant does not—
20	"(I) within 6 months of the noti-
21	fication under such clause, make an
22	election under subparagraph (A) or
23	elect to receive a distribution of the
24	benefit directly, or

1	"(II) accept any direct payment
2	made under such clause within 6
3	months of the attempted payment,
4	the plan administrator shall transfer the
5	amount of such benefit to the Director of
6	the Retirement Savings Lost and Found in
7	accordance with section 3(c)(2) of the Re-
8	tirement Savings Lost and Found Act of
9	2018 or to an individual retirement ac-
10	count (as defined in section 408(a)) estab-
11	lished by the Secretary on behalf of the in-
12	dividual.
13	"(v) Income tax treatment of
14	TRANSFERS TO RETIREMENT SAVINGS
15	LOST AND FOUND.—For purposes of deter-
16	mining the income tax treatment of trans-
17	fers to the Director of the Retirement Sav-
18	ings Lost and Found under clause (iv)—
19	"(I) such a transfer shall be
20	treated as a transfer to an individual
21	retirement plan under clause (i), and
22	"(II) the distribution of such
23	amounts by the Director of the Re-
24	tirement Savings Lost and Found

1	shall be treated as a distribution from
2	an individual retirement plan.".

- (3) Effective date.—The amendments made by this subsection shall apply to vested benefits with respect to participants who separate from service connected to the plan in plan years beginning after the second December 31 occurring after the date of the enactment of this Act.
- 9 (4) RULE OF CONSTRUCTION.—Nothing in this 10 Act shall be interpreted to prohibit a plan adminis-11 trator from transferring the accounts of missing par-12 ticipants to the Pension Benefit Guaranty Corpora-13 tion pursuant to section 4050 of the Employee Re-14 tirement Income Security Act of 1974.

15 SEC. 4. OFFICE OF THE RETIREMENT SAVINGS LOST AND FOUND.

17 (a) In General.—Not later than one year after the
18 date of the enactment of this Act, the Commissioner of
19 Social Security and the Secretary of the Treasury shall
20 establish within the appropriate agency or subdivision
21 thereof an Office of the Retirement Savings Lost and
22 Found, to be administered by a Director of the Retirement
23 Savings Lost and Found who (without regard to the agen24 cy or subdivision where such Office is established) shall

report to both such Commissioner and such Secretary.

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1	(b) Responsibilities of Director.—
2	(1) In general.—In addition to administering
3	the Retirement Savings Lost and Found under sec-
4	tion 2 and carrying out the duties described in sub-
5	paragraphs (B) and (C) of section 2(a)(1), the Di-
6	rector of the Retirement Savings Lost and Found
7	established under this section shall—
8	(A) perform an annual audit of plan infor-
9	mation contained in the Retirement Savings
10	Lost and Found and ensure that such informa-
11	tion is current and accurate;
12	(B) invest any amount transferred under
13	section 401(a)(31)(B)(iv) of the Internal Rev-
14	enue Code of 1986 in United States Treasury
15	securities; and
16	(C) upon application filed by the partici-
17	pant or beneficiary in such form and manner as
18	may be prescribed in regulations, pay to the
19	participant or beneficiary the amount trans-
20	ferred (or the appropriate survivor benefit) ei-
21	ther—
22	(i) in a single sum (plus interest); or
23	(ii) in such other form as is specified
24	in regulations: and

- 1 (D) identify such amount as eligible to be 2 paid into an eligible retirement plan described 3 in section 402(c)(8)(B) of the Internal Revenue 4 Code of 1986.
 - (2) OPTION TO CONTRACT.—The Director of the Retirement Savings Lost and Found shall conduct an analysis of the cost effectiveness of contracting with a third party to carry out the responsibilities under paragraph (1) and, if the Director determines that it would be more cost effective to do so than to carry out such responsibilities within the Office of the Retirement Savings Lost and Found, the Director shall report to the Committees on Finance and Health, Education, Labor, and Pensions of the Senate and the Committees on Ways and Means and Education and the Workforce of the House of Representatives the intention to so contract.
 - (3) OPTION TO PRESCRIBE PROTOCOLS.—The Director of the Retirement Savings Lost and Found may establish protocols to assist participants originally treated as lost or missing in claiming their benefits under a plan.
 - (4) COORDINATION.—The Director of the Retirement Savings Lost and Found shall coordinate

- with the Pension Benefit Guaranty Corporation and
 other applicable agencies to integrate information
- 3 and databases on lost, missing, and inactive partici-

4 pants.

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