

## 116TH CONGRESS 1ST SESSION H.R. 5420

To establish the Pullman National Historical Park in the State of Illinois as a unit of the National Park System, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 12, 2019

Ms. Kelly of Illinois (for herself and Mr. Danny K. Davis of Illinois) introduced the following bill; which was referred to the Committee on Natural Resources

## A BILL

To establish the Pullman National Historical Park in the State of Illinois as a unit of the National Park System, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Pullman National His-
- 5 torical Park Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—

| 1  | (1) in 1970, the Secretary of the Interior des-       |
|----|---|
| 2  | ignated the Pullman Historic District as a National   |
| 3  | Historic Landmark District because of—                |
| 4  | (A) the significance of the District to the           |
| 5  | labor history, social history, architecture, and      |
| 6  | urban planning of the United States; and              |
| 7  | (B) the pivotal role of events in the Dis-            |
| 8  | trict in creating the first national Labor Day        |
| 9  | holiday in the world;                                 |
| 10 | (2) between 1880 and 1884, George M. Pull-            |
| 11 | man, owner of the Pullman Palace Car Company,         |
| 12 | built the Pullman community, which was envisioned     |
| 13 | by Pullman as an industrial town that would provide   |
| 14 | employees with—                                       |
| 15 | (A) a model community; and                            |
| 16 | (B) suitable living conditions;                       |
| 17 | (3) the town developed by George M. Pullman,          |
| 18 | which consisted of over 1,000 buildings and homes,    |
| 19 | was awarded "The World's Most Perfect Town" at        |
| 20 | the International Hygienic and Pharmaceutical Ex-     |
| 21 | position in 1896;                                     |
| 22 | (4) the Pullman factory site is a true symbol of      |
| 23 | the historic struggle in the United States to achieve |
| 24 | fair labor practices for the working class, with the  |

- original factory serving as the catalyst for the first industry-wide strike in the United States;
  - (5) in the midst of economic depression in 1894, to protest unsafe conditions and reductions in pay, Pullman factory workers initiated a strike that—
    - (A) when taken up as a cause by the American Railway Union, crippled the entire rail industry;
      - (B) continued even in the face of a Federal injunction and a showdown between laborers and Federal troops that turned violent and deadly; and
      - (C) set a national example for the ability of working people in the United States to change the existing system in favor of more just practices for protecting workers' rights and safety;
    - (6) following the deaths of a number of workers at the hands of the United States military and United States Marshals during the 1894 strike, Congress unanimously voted to approve rush legislation that created a national Labor Day holiday, which was signed into law by President Grover Cleveland 6 days after the end of the strike;

| 1  | (7) the Pullman Palace Car Company also              |
|----|--|
| 2  | played an important role in African-American and     |
| 3  | early civil rights history through the legacy of the |
| 4  | Pullman porters, many of whom were ex-slaves and     |
| 5  | employed in a heavily discriminatory environment     |
| 6  | immediately following the Civil War;                 |
| 7  | (8) the Pullman porters, who served diligently       |
| 8  | between the 1870s and the 1960s, have been com-      |
| 9  | mended for—  |
| 10 | (A) their level of service and attention to          |
| 11 | detail; and  |
| 12 | (B) their contributions to the development           |
| 13 | of the African-American middle class;                |
| 14 | (9) the information, ideas, and commerce the         |
| 15 | Pullman porters carried across the country while     |
| 16 | traveling on trains helped to bring education and    |
| 17 | wealth to African-American communities throughout    |
| 18 | the United States;                                   |
| 19 | (10) the positive role of the Pullman porters in     |
| 20 | the historical image of the first-class service that |
| 21 | was made available on Pullman cars is unmistak-      |
| 22 | able;  |
| 23 | (11) the Pullman community was the seminal           |
| 24 | home to the Brotherhood of Sleeping Car Porters,     |
| 25 | which—   |

| 1  | (A) was founded by civil rights pioneer A.     |
|----|--|
| 2  | Philip Randolph in 1925;                       |
| 3  | (B) was the first African-American labor       |
| 4  | union with a collective bargaining agreement;  |
| 5  | (C) fought—                                    |
| 6  | (i) against discrimination; and                |
| 7  | (ii) in support of just labor practices;       |
| 8  | and  |
| 9  | (D) helped lay the groundwork for what         |
| 10 | became the great Civil Rights Movement of the  |
| 11 | 20th Century;                                  |
| 12 | (12) the Pullman community is—                 |
| 13 | (A) a paramount illustration of the work of    |
| 14 | architect Solon Spencer Beman;                 |
| 15 | (B) a well-preserved example of 19th cen-      |
| 16 | tury community planning, architecture, and     |
| 17 | landscape design; and                          |
| 18 | (C) comprised of a number of historic          |
| 19 | structures, including the Administration Clock |
| 20 | Tower Building, Hotel Florence, Greenstone     |
| 21 | Church, Market Square, and hundreds of units   |
| 22 | of rowhouses built for Pullman workers;        |
| 23 | (13) the preservation of the Pullman site has  |
| 24 | been threatened by—                            |
| 25 | (A) plans for demolition in 1960; and          |

| 1  | (B) a fire in 1998, which damaged the                   |
|----|---|
| 2  | iconic clock tower and the rear erecting shops;         |
| 3  | (14) the diligent efforts of community organiza-        |
| 4  | tions, foundations, nonprofit organizations, resi-      |
| 5  | dents, the State, and units of local government in      |
| 6  | the restoration and preservation of the District after  |
| 7  | the 1998 fire were vital to the protection of the Pull- |
| 8  | man site;   |
| 9  | (15) due to the historic and architectural sig-         |
| 10 | nificance of the District, the District is designated   |
| 11 | as—   |
| 12 | (A) a registered National Historic Land-                |
| 13 | mark District;  |
| 14 | (B) an Illinois State Landmark; and                     |
| 15 | (C) a City of Chicago Landmark District;                |
| 16 | and   |
| 17 | (16) the preservation, enhancement, economic,           |
| 18 | and tourism potential and management of the im-         |
| 19 | portant historic and architectural resources of the     |
| 20 | Park requires cooperation and partnerships from         |
| 21 | among local property owners, the Federal Govern-        |
| 22 | ment, the State, units of local government, the pri-    |
| 23 | vate and nonprofit sectors, and the more than 100       |
| 24 | civic organizations that have expressed support for     |

| 1                                      | community preservation through the establishment   |
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| 2                                      | of the Pullman National Historical Park.   |
| 3                                      | SEC. 3. DEFINITIONS.   |
| 4                                      | In this Act:   |
| 5                                      | (1) Park.—The term "Park" means the Pull-  |
| 6                                      | man National Historical Park established by section  |
| 7                                      | 4(a).  |
| 8                                      | (2) Secretary.—The term "Secretary" means  |
| 9                                      | the Secretary of the Interior.   |
| 10                                     | (3) STATE.—The term "State" means the State  |
| 11                                     | of Illinois.   |
| 12                                     | SEC. 4. ESTABLISHMENT OF PULLMAN NATIONAL HISTOR-  |
| 13                                     | ICAL PARK.   |
|  |  |
| 14                                     | (a) Establishment and Purpose.—There is es-  |
| 14<br>15                               | (a) Establishment and Purpose.—There is established in the State a unit of the National Park System,   |
|  |  |
| 15                                     | tablished in the State a unit of the National Park System,   |
| 15<br>16                               | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  |
| 15<br>16<br>17                         | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  (1) to preserve and interpret for the benefit of  |
| 15<br>16<br>17<br>18                   | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  (1) to preserve and interpret for the benefit of future generations—  |
| 15<br>16<br>17<br>18                   | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  (1) to preserve and interpret for the benefit of future generations—  (A) the significant labor, industrial, civil  |
| 15<br>16<br>17<br>18<br>19             | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  (1) to preserve and interpret for the benefit of future generations—  (A) the significant labor, industrial, civil rights, and social history of the Park;  |
| 15<br>16<br>17<br>18<br>19<br>20<br>21 | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  (1) to preserve and interpret for the benefit of future generations—  (A) the significant labor, industrial, civil rights, and social history of the Park;  (B) the significant architectural structures                  |
| 15<br>16<br>17<br>18<br>19<br>20<br>21 | tablished in the State a unit of the National Park System, to be known as the "Pullman National Historical Park"—  (1) to preserve and interpret for the benefit of future generations—  (A) the significant labor, industrial, civil rights, and social history of the Park;  (B) the significant architectural structures in the Park; and |

| 1  | (2) to coordinate preservation, protection, and        |
|----|--|
| 2  | interpretation efforts of the Park by the Federal      |
| 3  | Government, the State, units of local government,      |
| 4  | and private and nonprofit organizations; and           |
| 5  | (3) to coordinate appropriate management op-           |
| 6  | tions necessary to ensure the protection, preserva-    |
| 7  | tion, and interpretation of the many significant as-   |
| 8  | pects of the Park.                                     |
| 9  | (b) Park Boundary.—The boundary of the Park—           |
| 10 | (1) shall be established by the Secretary; but         |
| 11 | (2) shall not exceed the boundary of the ap-           |
| 12 | proximately 300-acre Pullman Historic District in      |
| 13 | Chicago, which is between—                             |
| 14 | (A) 103rd Street on the north;                         |
| 15 | (B) 115th Street on the south;                         |
| 16 | (C) Cottage Grove Avenue on the west                   |
| 17 | and  |
| 18 | (D) the Norfolk & Western Rail Line on                 |
| 19 | the east.  |
| 20 | (c) Inclusion of Historic Sites.—On conveyance         |
| 21 | by the State to the Secretary, the Park shall include— |
| 22 | (1) the Pullman Factory Complex, including the         |
| 23 | Clock Tower Building and rear erecting shops: and      |

1 (2) the approximately 13 acres of land on which 2 the structures described in paragraph (1) are lo-3 cated. SEC. 5. ADMINISTRATION. 5 (a) IN GENERAL.—The Secretary shall administer land within the boundary of the Park in accordance 6 7 with— 8 (1) this Act; and 9 (2) the laws generally applicable to units of the 10 National Park System, including— 11 (A) section 100101(a), chapter 1003, and 12 100751(a), 100752, sections 100753, 13 102101 of title 54, United States Code; and 14 (B) chapter 3201 of title 54, United States 15 Code. 16 Cooperative Agreements.—The Secretary may enter into cooperative agreements with the State or 17 other public and nonpublic entities, under which the Sec-18 retary may identify, interpret, and provide assistance for 19 the preservation of non-Federal land within the bound-20 21 aries of the Park and at sites in close proximity to the Park but located outside the boundaries of the Park, in-23 cluding providing for placement of directional and interpretive signage, exhibits, and technology-based interpretive devices. 25

- 1 (c) Acquisition of Land.—The Secretary may ac-
- 2 quire for inclusion in the Park any land (including inter-
- 3 ests in land), buildings, or structures owned by the State
- 4 or any other political, private, or nonprofit entity by dona-
- 5 tion, transfer, exchange, or purchase from a willing seller.
- 6 (d) Technical and Preservation Assistance.—
- 7 The Secretary may provide public interpretation and tech-
- 8 nical assistance for the preservation of historic structures
- 9 of, the maintenance of the cultural landscape of, and local
- 10 preservation planning for, related historic and cultural re-
- 11 sources within the boundaries of the Park.
- 12 (e) Management Plan.—Not later than 3 fiscal
- 13 years after the date on which funds are first made avail-
- 14 able to carry out this Act, the Secretary, in consultation
- 15 with the State, shall complete a general management plan
- 16 for the Park in accordance with—
- 17 (1) section 100502 of title 54, United States
- 18 Code; and
- 19 (2) any other applicable laws.
- 20 (f) Effect.—Nothing in this Act modifies any au-
- 21 thority of the Federal Government to carry out Federal
- 22 laws on Federal land located in the Park.

## 1 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

- There are authorized to be appropriated such sums
- 3 as are necessary to carry out this Act.

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