

SENATE BILL 415

G1

(1lr1547)

ENROLLED BILL

— *Education, Health, and Environmental Affairs and Budget and Taxation/Ways and Means* —

Introduced by **Senator Pinsky**

Read and Examined by Proofreaders:

Proofreader.

Proofreader.

Sealed with the Great Seal and presented to the Governor, for his approval this
_____ day of _____ at _____ o'clock, _____ M.

President.

CHAPTER _____

1 AN ACT concerning

2 **Public Financing Act – Matching Fund Revisions**
3 **(Maryland Fair Elections Act)**

4 FOR the purpose of requiring the Comptroller to distribute public contributions to a certain
5 campaign finance entity established to receive public contributions for certain
6 eligible candidates; altering the frequency with which the Comptroller is required to
7 submit a certain statement to the State Board of Elections; requiring the State Board
8 to make a certain determination regarding the balance of the Fair Campaign
9 Financing Fund on or before a certain date in certain years; requiring the State
10 Board to provide a certain notice to the Governor on or before a certain date under
11 certain circumstances; requiring the Governor to include a certain appropriation in
12 the budget bill in certain years under certain circumstances; repealing certain
13 provisions of law regarding the raising of seed money by gubernatorial tickets in
14 order to be eligible to receive a public contribution; requiring gubernatorial tickets

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.

Italics indicate opposite chamber/conference committee amendments.



to take actions before receiving public contributions from the Fund; authorizing certain campaign finance entities to accept only certain contributions and loans; establishing requirements that must be met to qualify as an eligible gubernatorial ticket; establishing a qualifying period for gubernatorial tickets; repealing certain provisions of law governing campaign expenditure limits for gubernatorial tickets that accept public contributions from the Fund; requiring the State Board to authorize distribution of money in the Fund on certification that certain qualifications have been met and not earlier than a certain date in a certain year; requiring the State Board to distribute public contributions from the Fund during the distribution period in a certain manner; establishing certain limits on the total public contribution payable to eligible gubernatorial tickets for certain elections; repealing certain provisions of law requiring that public contributions be distributed in a certain manner; prohibiting the State Board from distributing matching dollars for certain contributions and loans; requiring that an eligible gubernatorial ticket receive a certain proportion of a certain public contribution amount; authorizing a gubernatorial ticket to withdraw under certain circumstances; altering the reasons for which public contributions may be spent to include an expenditure accompanied by a certain receipt; altering the time period within which expenses must be incurred in order to be paid using a public contribution; altering the time period within which a certain part of a public contribution is required to be repaid; providing that certain persons are civilly and criminally liable for the repayment of an unspent public contribution; requiring the State Board to authorize the repayment of certain money to the General Fund of the State from the Fund under certain circumstances; altering the provisions required to be included in certain regulations that the State Board is required to adopt; ~~requiring a person who violates a certain provision of law in a certain manner to pay a certain civil penalty; providing that a certain infraction is a civil offense;~~ authorizing the State Board to impose a certain civil penalty for certain violations of law; establishing procedures for the issuance, service, notice, contents, and prosecution of a certain civil citation; providing for the amount and payment of a certain civil penalty under certain circumstances; establishing certain provisions regarding a District Court proceeding relating to certain violations of law; requiring the State Board to consider certain factors in determining the amount of a certain civil penalty; requiring certain penalties to be distributed to the Fund; providing for the application of certain provisions of this Act; defining certain terms; altering certain defined terms and certain definitions; repealing certain definitions; making conforming changes; and generally relating to the Public Financing Act.

BY repealing and reenacting, without amendments,
Article – Election Law
Section 13–235
Annotated Code of Maryland
(2017 Replacement Volume and 2020 Supplement)

BY repealing and reenacting, with amendments,
Article – Election Law
Section 15–102, 15–103, 15–104.1, and 15–106 through 15–111
Annotated Code of Maryland

(2017 Replacement Volume and 2020 Supplement)

BY repealing

Article – Election Law

Section 15–104 and 15–105

Annotated Code of Maryland

(2017 Replacement Volume and 2020 Supplement)

BY adding to

Article – Election Law

Section 15–104, 15–105, 15–108, and 15–113

Annotated Code of Maryland

(2017 Replacement Volume and 2020 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,

That the Laws of Maryland read as follows:

Article – Election Law

13–235.

(a) This section applies to the following officials:

(1) the Governor;

(2) the Lieutenant Governor;

(3) the Attorney General;

(4) the Comptroller; and

(5) a member of the General Assembly.

(b) Except as provided in subsection (c), (d), or (e) of this section, during a regular session of the General Assembly an official described in subsection (a) of this section, or a person acting on behalf of the official, may not, as to a candidate for federal, State, or local office, or a campaign finance entity of the candidate or any other campaign finance entity organized under this title and operated in coordination with a candidate:

(1) receive a contribution;

(2) conduct a fund-raising event;

(3) solicit a contribution; or

(4) deposit or use any contribution of money that was not deposited prior to the session.

(c) An official described in subsection (a) of this section, or a person acting on behalf of the official, is not subject to this section when engaged in activities solely related to the official's election to an elective federal or local office for which the official is a filed candidate.

(d) Under the Public Financing Act, a gubernatorial ticket, during the year of the election only, may accept eligible private contributions and any disbursement of funds by the State Board that is based on the eligible private contributions.

(e) An official described in subsection (a) of this section, or a person acting on behalf of the official, may deposit a contribution during the legislative session if the contribution was made electronically before the start of the session.

(f) (1) As to a violation of this section, the campaign finance entity of the official in violation is liable for a civil penalty as provided in § 13–604.1 of this title.

(2) A civil penalty imposed under this subsection shall be distributed to the Fair Campaign Financing Fund established under § 15–103 of this article.

15–102.

(a) In this title the following words have the meanings indicated.

(b) “Comptroller” means the Comptroller of the State.

(C) “CONTRIBUTION CARD” MEANS A DOCUMENT SIGNED, INCLUDING BY ELECTRONIC SIGNATURE, BY A DONOR ATTESTING THAT THE CONTRIBUTION MADE TO A CAMPAIGN IS MADE WITH THE PERSONAL FUNDS OF THE DONOR.

[(c)] (D) “Eligible gubernatorial ticket” means a gubernatorial ticket that qualifies to receive a public contribution.

[(d)] (E) “Eligible private contribution” means [that part of a monetary or in-kind contribution or series of contributions from an individual] **A MONETARY PRIVATE CONTRIBUTION FROM A REGISTERED VOTER AN INDIVIDUAL WHO IS A RESIDENT OF THE STATE** that does not exceed \$250 IN THE AGGREGATE FOR THE ELECTION CYCLE AND IS ACCOMPANIED BY A CONTRIBUTION CARD.

[(e)] (F) “Fund” means the “Fair Campaign Financing Fund”.

[(f)] (G) “Gubernatorial ticket” means a Governor–Lieutenant Governor unit.

(H) “PRIVATE CONTRIBUTION” MEANS A CONTRIBUTION OR SERIES OF CONTRIBUTIONS FROM AN INDIVIDUAL THAT DOES NOT EXCEED \$250 IN THE AGGREGATE FOR THE ELECTION CYCLE IN WHICH THE CONTRIBUTION IS MADE.

1 **[(g)] (I)** “Public contribution” means money distributed from the Fund to a
2 gubernatorial ticket under this title.

3 **[(h)]** “Seed money” means cumulative eligible private contributions equaling 10%
4 or more of the expenditure limit prescribed under § 15–105 of this title for an election.

5 (i) (1) “Treasurer” has the meaning stated in § 1–101 of this article.

6 (2) “Treasurer” includes a subtreasurer.]

7 15–103.

8 (a) There is a Fair Campaign Financing Fund.

9 (b) The Comptroller shall administer the Fund in accordance with this section.

10 (c) In accordance with this title, the Comptroller shall:

11 (1) credit to the Fund:

12 (i) all money collected **OR APPROPRIATED** under this title;

13 (ii) voluntary contributions to the Fund made electronically through
14 the State Board’s website;

15 (iii) fees, fines, and penalties assessed under this article or the
16 General Provisions Article that are expressly allocated to the Fund by law;

17 (iv) an anonymous contribution paid to the Fund under § 13–239 of
18 this article;

19 (v) an illegal contribution paid to the Fund under § 13–239.1 of this
20 article;

21 (vi) surplus campaign funds paid to the Fund under § 13–247 of this
22 article; and

23 (vii) contributions to the Fund made through the checkoff on the
24 individual income tax return established under § 2–113.1 of the Tax – General Article;

25 (2) subject to the usual investing procedures for State funds, invest the
26 money in the Fund; and

27 (3) make distributions from the Fund promptly on authorization by the
28 State Board.

(d) The Comptroller shall distribute public contributions:

(1) only on authorization of the State Board; and

(2) as to each eligible gubernatorial ticket, to the [same] campaign account of a single campaign finance entity established under Title 13, Subtitle 2 of this article **TO RECEIVE PUBLIC CONTRIBUTIONS.**

(e) The Comptroller shall submit a statement of the Fund's balance to the State Board [at the State Board's request and on May 15 of each year] **EACH MONTH.**

(F) (1) ON OR BEFORE JUNE 30 OF THE THIRD YEAR IMMEDIATELY PRECEDING A YEAR OF A GUBERNATORIAL ELECTION, THE STATE BOARD SHALL DETERMINE WHETHER THE BALANCE OF THE FUND IS SUFFICIENT TO PROVIDE FOR A FULL CONTRIBUTION FOR:

(I) IN A PRIMARY ELECTION, TWO GUBERNATORIAL TICKETS; AND

(II) IN A GENERAL ELECTION, ONE GUBERNATORIAL TICKET.

(2) IF THE BALANCE OF THE FUND IS DETERMINED TO BE INSUFFICIENT TO PROVIDE THE PUBLIC CONTRIBUTIONS DESCRIBED UNDER PARAGRAPH (1) OF THIS SUBSECTION:

(I) ON OR BEFORE AUGUST 1 OF THE THIRD YEAR IMMEDIATELY PRECEDING A YEAR OF A GUBERNATORIAL ELECTION, THE STATE BOARD SHALL SEND A NOTICE TO THE GOVERNOR OF THE AMOUNT OF MONEY NEEDED TO PROVIDE THE PUBLIC CONTRIBUTIONS DESCRIBED UNDER PARAGRAPH (1) OF THIS SUBSECTION; AND

(II) THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL FOR THE APPROPRIATE FISCAL YEAR AN APPROPRIATION IN AN AMOUNT EQUAL TO THE AMOUNT SUBMITTED TO THE GOVERNOR UNDER ITEM (I) OF THIS PARAGRAPH.

(3) FOR FISCAL YEAR 2023, THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AN APPROPRIATION OF AT LEAST \$4,000,000 TO THE FUND.

[(f)] (G) To pay costs directly related to the administration of this title, the State Board may expend in each fiscal year an amount of money in the Fund that does not exceed the lesser of:

(1) 3% of the Fund's balance, as calculated on the last day of the immediately preceding fiscal year; or

(2) \$100,000.

[15–104.

A gubernatorial ticket is qualified to receive a public contribution for an election on the date specified by regulation adopted under this title if:

(1) the gubernatorial ticket has raised seed money;

(2) the seed money is refundable only if the gubernatorial ticket withdraws as a gubernatorial ticket; and

(3) as certified by the gubernatorial ticket's treasurer on a campaign finance report, the seed money was:

(i) raised in accordance with this title; and

(ii) received after March 1 of the year immediately preceding the year of that election.]

15–104.

(A) BEFORE RECEIVING A PRIVATE CONTRIBUTION, A GUBERNATORIAL TICKET SHALL:

(1) ON OR BEFORE THE DEADLINE TO FILE A CERTIFICATE OF CANDIDACY UNDER § 13–303 OF THIS ARTICLE, FILE WITH THE STATE BOARD A NOTICE OF INTENT TO PARTICIPATE AS A PUBLICLY FINANCED CANDIDATE FOR BOTH THE PRIMARY AND GENERAL ELECTIONS; AND

(2) ESTABLISH A CAMPAIGN FINANCE ENTITY FOR COMPLYING WITH THE REQUIREMENTS OF THIS TITLE.

(B) (1) A CAMPAIGN FINANCE ENTITY ESTABLISHED UNDER SUBSECTION (A)(2) OF THIS SECTION MAY ACCEPT ONLY:

(I) A PRIVATE CONTRIBUTION;

(II) AN ELIGIBLE PRIVATE CONTRIBUTION;

(III) A PUBLIC CONTRIBUTION; AND

(IV) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, A CONTRIBUTION OR LOAN FROM A MEMBER OF A GUBERNATORIAL TICKET OR THE SPOUSE OF A MEMBER OF THE GUBERNATORIAL TICKET.

(2) A MEMBER OF A GUBERNATORIAL TICKET OR THE SPOUSE OF A MEMBER OF A GUBERNATORIAL TICKET MAY NOT MAKE A CONTRIBUTION OF OR LEND A COMBINED TOTAL OF MORE THAN \$50,000 TO THE CAMPAIGN OF THE GUBERNATORIAL TICKET.

(C) TO QUALIFY AS AN ELIGIBLE GUBERNATORIAL TICKET, A GUBERNATORIAL TICKET SHALL COLLECT WITHIN THE QUALIFYING PERIOD AT LEAST:

(1) 1,500 ELIGIBLE PRIVATE CONTRIBUTIONS; AND

(2) AN AGGREGATE TOTAL OF \$120,000.

15–105.

(A) FOR PRINCIPAL POLITICAL PARTY CANDIDATES, THE QUALIFYING PERIOD IS FROM THE FIRST DAY OF THE ELECTION CYCLE FOR A GUBERNATORIAL ELECTION UNTIL THE FIRST MONDAY IN MAY, INCLUSIVE, OF THE ELECTION YEAR.

(B) FOR ALL OTHER PARTICIPATING CANDIDATES, THE QUALIFYING PERIOD TO QUALIFY FOR ONLY THE GENERAL ELECTION IS FROM THE FIRST DAY OF THE ELECTION CYCLE FOR A GUBERNATORIAL ELECTION UNTIL THE FIRST MONDAY IN AUGUST, INCLUSIVE, OF THE ELECTION YEAR.

[15–104.1.] 15–106.

(a) After filing a notice of intent to qualify for a public contribution under this title, a gubernatorial ticket or a person acting on behalf of the gubernatorial ticket may not, for the benefit of any political committee or any person required to register with the State Board under § 13–306 or § 13–307 of this article or for a participating organization organized under § 13–309.2 of this article:

(1) solicit contributions, including the authorized use of the names or images of the gubernatorial ticket in the solicitation; or

(2) operate in coordination with any entity for fundraising activities.

(b) After filing a notice of intent to qualify for a public contribution under this title, the members of a gubernatorial ticket may not be a member of a slate that does not receive a public contribution.

(c) Until a final campaign finance report is filed with the State Board and any remaining funds of the public contribution distributed to a gubernatorial ticket are repaid to the Comptroller for redeposit in the Fund in accordance with [§ 15–107] **§ 15–109** of this subtitle, any authorized candidate campaign committee organized under Title 13 of this article on behalf of the members of a gubernatorial ticket may not engage in campaign finance activity.

[15–105.

(a) (1) A gubernatorial ticket that accepts a public contribution from the Fund for an election may not spend, in that election, more than the product of 30 cents, adjusted annually beginning January 1, 1997, in accordance with the Consumer Price Index, times the population of the State as determined under subsection (c) of this section.

(2) Paragraph (1) of this subsection:

(i) applies separately to each primary and general election; and

(ii) does not apply to expenditures made on behalf of a gubernatorial ticket by a State or local central committee.

(b) The State Board shall certify the expenditure limit for each election in accordance with subsection (a)(1) of this section.

(c) The population of the State shall be determined by the State Board as of January 1 of the year of the election in accordance with the more recent of:

(1) the most recent decennial census of the United States; or

(2) any population estimate prepared for the State by the Maryland Department of Health.

(d) The members of the gubernatorial ticket and, if associated with the expenditure, the responsible officers of its campaign finance entity are jointly and severally liable civilly and criminally for an expenditure made in violation of this section.]

[15–106.] **15–107.**

(a) (1) [(i)] In accordance with subsection (c) of this section **AND REGULATIONS ADOPTED BY THE STATE BOARD**, the State Board shall authorize distribution **OF MONEY IN THE FUND** on a continuing basis [of one-half of the money in the Fund to eligible gubernatorial tickets in the primary election] **ON CERTIFICATION THAT THE QUALIFICATIONS UNDER § 15–104 OF THIS SUBTITLE HAVE BEEN MET.**

[(ii)] **(2)** Distributions shall begin not [later than February] **EARLIER THAN JANUARY** 1 of the year of the election.

1 [(2) Promptly after the primary election, the State Board shall authorize
2 distribution of the remaining money in the Fund in accordance with subsection (d) of this
3 section.]

4 (b) If the State Board determines that there is not, or may not be, sufficient money
5 in the Fund to provide a full public contribution to all eligible gubernatorial tickets [in a
6 primary or general election], the State Board shall allocate the available money so that
7 each eligible gubernatorial ticket in that election receives a proportionate share of the full
8 public contribution to which the gubernatorial ticket otherwise would be entitled.

9 (c) (1) The State Board shall authorize distribution of the money that is
10 designated for distribution [in the primary election] as provided in this subsection.

11 [(2) An eligible gubernatorial ticket that is opposed in the primary election
12 shall receive \$1 in public contributions for each \$1 in eligible private contributions it has
13 received.

14 (3) An eligible gubernatorial ticket that is unopposed in the primary
15 election shall receive \$1 in public contributions for each \$3 in eligible private contributions
16 it has received.]

17 **(2) THE STATE BOARD SHALL DISTRIBUTE A PUBLIC CONTRIBUTION**
18 **FROM THE FUND TO EACH GUBERNATORIAL TICKET DURING THE DISTRIBUTION**
19 **PERIOD IN MATCHING DOLLARS EQUAL TO:**

20 **(I) ~~\$0~~ \$8 FOR EACH DOLLAR OF AN ELIGIBLE PRIVATE**
21 **CONTRIBUTION RECEIVED FOR THE FIRST \$50 OF EACH ELIGIBLE PRIVATE**
22 **CONTRIBUTION;**

23 **(II) ~~\$5~~ \$6 FOR EACH DOLLAR OF AN ELIGIBLE PRIVATE**
24 **CONTRIBUTION RECEIVED FOR THE SECOND \$50 OF EACH ELIGIBLE PRIVATE**
25 **CONTRIBUTION;**

26 **(III) \$2 FOR EACH DOLLAR OF AN ELIGIBLE PRIVATE**
27 **CONTRIBUTION RECEIVED FOR THE THIRD \$50 OF EACH ELIGIBLE PRIVATE**
28 **CONTRIBUTION; AND**

29 **(IV) \$0 FOR EACH DOLLAR OF AN ELIGIBLE PRIVATE**
30 **CONTRIBUTION RECEIVED FOR THE REMAINING \$100 OF EACH ELIGIBLE PRIVATE**
31 **CONTRIBUTION.**

32 **(3) THE TOTAL PUBLIC CONTRIBUTION PAYABLE TO A**
33 **GUBERNATORIAL TICKET FOR EITHER A PRIMARY OR GENERAL ELECTION MAY NOT**
34 **EXCEED \$3,000,000.**

1 **(4) THE STATE BOARD MAY NOT DISTRIBUTE MATCHING DOLLARS**
2 **FROM THE FUND TO A GUBERNATORIAL TICKET FOR:**

3 **(I) A CONTRIBUTION OR LOANS FROM THE GUBERNATORIAL**
4 **TICKET OR THE SPOUSE OF A MEMBER OF THE GUBERNATORIAL TICKET; OR**

5 **(II) AN IN-KIND CONTRIBUTION OF PROPERTY, GOODS, OR**
6 **SERVICES.**

7 **(5) A GUBERNATORIAL TICKET THAT IS UNOPPOSED IN A PRIMARY**
8 **ELECTION SHALL RECEIVE ONE-THIRD OF THE PUBLIC CONTRIBUTION AMOUNT**
9 **THE GUBERNATORIAL TICKET WOULD OTHERWISE BE ENTITLED TO RECEIVE.**

10 [(d) (1) The State Board shall authorize distribution for the general election of
11 all money remaining in the Fund, including money remaining from the part designated for
12 the primary election, as provided in this subsection.

13 (2) Each eligible gubernatorial ticket that is a nominee shall receive an
14 equal share of the Fund.

15 (3) An eligible gubernatorial ticket may not receive a public contribution if
16 it is unopposed on the general election ballot.

17 (4) An eligible gubernatorial ticket that did not receive a public
18 contribution in the primary election may receive a public contribution in the general
19 election only if the gubernatorial ticket:

20 (i) is a nominee in the general election; and

21 (ii) did not exceed the expenditure limit for the primary election.

22 (5) The State Board shall authorize distribution of public contributions
23 promptly after the certification of primary election results.]

24 **15-108.**

25 **(A) A GUBERNATORIAL TICKET MAY WITHDRAW FROM PARTICIPATION AS A**
26 **PUBLICLY FUNDED CANDIDATE AT ANY TIME BEFORE A PUBLIC CONTRIBUTION IS**
27 **RECEIVED BY THE GUBERNATORIAL TICKET'S CAMPAIGN FINANCE ENTITY.**

28 **(B) IF A PUBLIC CONTRIBUTION HAS BEEN RECEIVED BY AN ELIGIBLE**
29 **GUBERNATORIAL TICKET'S CAMPAIGN FINANCE ENTITY, THE ELIGIBLE CANDIDATE**
30 **MAY WITHDRAW FROM PARTICIPATING IF THE GUBERNATORIAL TICKET:**

(1) FILES A STATEMENT OF WITHDRAWAL ON A FORM PRESCRIBED BY
THE STATE BOARD; AND

(2) REPAYS TO THE FUND THE FULL AMOUNT OF ANY PUBLIC
CONTRIBUTION RECEIVED, WITH INTEREST ESTABLISHED IN REGULATION BY THE
STATE BOARD.

[15–107.] **15–109.**

(a) A public contribution may be spent only:

(1) in accordance with § 13–218 of this article;

(2) to further the gubernatorial ticket’s nomination or election;

(3) for expenses incurred not later than [30] **45** days after the election for
which the public contribution was made; [and]

(4) for purposes that do not violate State law; **AND**

(5) FOR AN EXPENDITURE THAT IS ACCOMPANIED BY A RECEIPT.

(b) An eligible gubernatorial ticket may not make:

(1) a transfer; or

(2) an expenditure relating to fundraising activity by any other political
committee organized under this article.

(c) (1) Any part of a public contribution that is not spent shall be repaid to the
Comptroller for redeposit in the Fund not later than [60] **90** days after the election for
which the public contribution was made.

(2) In computing whether part of a public contribution is not spent, all
private contributions to the gubernatorial ticket shall be treated as spent before the
expenditure of any of the public contribution.

(d) The members of a gubernatorial ticket and the responsible officers of [its] **THE**
campaign finance entity **THAT RECEIVED A PUBLIC CONTRIBUTION** are jointly and
severally personally liable **CIVILLY AND CRIMINALLY** for repaying to the Comptroller any
part of a public contribution that is not spent or that was spent in violation of subsection
(a) of this section.

[15–108.] **15–110.**

1 **(A)** [Any] **EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, ANY**
2 balance in the Fund after a gubernatorial election shall remain in the Fund for the purposes
3 of this title.

4 **(B)** **IF GENERAL FUNDS ARE APPROPRIATED TO THE FUND UNDER §**
5 **15–103(F)(2) OF THIS SUBTITLE, THE STATE BOARD SHALL AUTHORIZE REPAYMENT**
6 **TO THE GENERAL FUND OF THE STATE OF THE AMOUNT THAT EXCEEDS THE**
7 **AMOUNT NECESSARY TO PROVIDE FOR A FULL CONTRIBUTION FOR ELIGIBLE**
8 **CANDIDATES DESCRIBED UNDER § 15–103(F)(1) OF THIS TITLE.**

9 **[15–109.] 15–111.**

10 (a) (1) Subject to § 15–103 of this title, the State Board shall administer this
11 title.

12 (2) The State Board may request the assistance of the Comptroller to
13 administer this title.

14 (b) (1) The State Board shall adopt comprehensive regulations to implement
15 this title.

16 (2) The regulations shall include provisions relating to:

17 (i) [the manner and deadline for a gubernatorial ticket to notify the
18 State Board of its intention to qualify for a public contribution;

19 (ii)] the deadline for a gubernatorial ticket to submit a request for a
20 public contribution;

21 [(iii)] **(II)** the dates when the State Board will authorize, and the
22 Comptroller will make, distributions of public contributions to gubernatorial tickets in
23 accordance with this title;

24 [(iv)] **(III)** a proportionate distribution when there is not, or may not
25 be, sufficient money in the Fund;

26 [(v)] a formula for distributing a supplementary public contribution
27 to the other eligible gubernatorial tickets if additional money becomes available because:

28 1. an eligible gubernatorial ticket fails to request a public
29 contribution;

30 2. an eligible gubernatorial ticket withdraws as a
31 gubernatorial ticket; or

32 3. an eligible gubernatorial ticket is disqualified;

(vi) the standards by which expenditures by campaign finance entities with which an eligible gubernatorial ticket is affiliated are applied to the expenditure limit prescribed in § 15–105 of this title;

[(vii)] (IV) thresholds for in-kind contributions that are not considered contributions or expenditures for the purposes of this title;

[(viii)] (V) distributions to[:

1. an unopposed gubernatorial ticket;

2. a gubernatorial ticket composed of members from other than the two principal political parties; and

3.] a write-in gubernatorial ticket; and

[(ix)] (VI) the purposes for which a public contribution may not be used.

[15–110.] **15–112.**

A person who violates this title is guilty of a misdemeanor and on conviction is subject to a fine not exceeding \$5,000 or imprisonment not exceeding 1 year or both for each violation.

15–113.

(A) IN THIS SECTION, “PERSON” INCLUDES A POLITICAL COMMITTEE.

~~(B) (1) A PERSON WHO VIOLATES A PROVISION OF THIS TITLE WITHOUT KNOWING THAT THE ACT IS ILLEGAL SHALL PAY A CIVIL PENALTY IN ACCORDANCE WITH THIS SECTION.~~

~~(2) AN INFRACTION DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION IS A CIVIL OFFENSE.~~

~~(3) THIS SECTION DOES NOT APPLY TO A VIOLATION OF ANOTHER SECTION IN WHICH A PENALTY IS EXPRESSLY PROVIDED.~~

~~(C)~~ (B) (1) THIS SUBSECTION APPLIES ONLY TO VIOLATIONS COMMITTED, AS APPLICABLE, BY:

(I) THE ELIGIBLE GUBERNATORIAL TICKET;

1 (II) THE ELIGIBLE GUBERNATORIAL TICKET'S CAMPAIGN
2 FINANCE ENTITY;

3 (III) THE CHAIRMAN OF THE ELIGIBLE GUBERNATORIAL
4 TICKET'S CAMPAIGN FINANCE ENTITY;

5 (IV) THE TREASURER OF THE ELIGIBLE GUBERNATORIAL
6 TICKET'S CAMPAIGN FINANCE ENTITY; OR

7 (V) A PERSON ACTING ON BEHALF OF A PERSON LISTED IN ITEM
8 (I), (II), (III), OR (IV) OF THIS PARAGRAPH.

9 (2) THE STATE BOARD MAY IMPOSE A CIVIL PENALTY IN
10 ACCORDANCE WITH THIS SECTION FOR THE FOLLOWING VIOLATIONS:

11 (I) MAKING A DISBURSEMENT IN A MANNER NOT AUTHORIZED
12 UNDER § 13-218(B)(2), (C), AND (D) OF THIS ARTICLE;

13 (II) FAILURE TO MAINTAIN A CAMPAIGN BANK ACCOUNT AS
14 REQUIRED UNDER § 13-220(A) OF THIS ARTICLE;

15 (III) MAKING A DISBURSEMENT BY A METHOD NOT AUTHORIZED
16 UNDER § 13-220(D) OF THIS ARTICLE;

17 (IV) FAILURE TO MAINTAIN DETAILED AND ACCURATE ACCOUNT
18 BOOKS AND RECORDS AS REQUIRED UNDER § 13-221 OF THIS ARTICLE;

19 (V) FUND-RAISING DURING THE GENERAL ASSEMBLY SESSION
20 IN A MANNER NOT AUTHORIZED IN § 13-235 OF THIS ARTICLE;

21 (VI) FAILURE TO REPORT ALL CONTRIBUTIONS RECEIVED AND
22 EXPENDITURES MADE AS REQUIRED IN § 13-304(B) OF THIS ARTICLE;

23 (VII) FAILURE TO INCLUDE AN AUTHORITY LINE ON CAMPAIGN
24 MATERIAL AS REQUIRED IN § 13-401 OF THIS ARTICLE; OR

25 (VIII) FAILURE TO RETAIN A COPY OF CAMPAIGN MATERIAL AS
26 REQUIRED IN § 13-403 OF THIS ARTICLE.

27 ~~(D)~~ (C) A CIVIL PENALTY IMPOSED UNDER THIS SECTION FOR A
28 VIOLATION SPECIFIED IN SUBSECTION ~~(C)~~ (B) OF THIS SECTION IS IN ADDITION TO
29 ANY OTHER SANCTION PROVIDED BY LAW.

~~(E)~~ (D) (1) EXCEPT AS OTHERWISE PROVIDED IN THIS TITLE OR AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, THE AMOUNT OF A CIVIL PENALTY IMPOSED UNDER THIS SECTION MAY NOT EXCEED \$1,000 FOR EACH VIOLATION.

(2) AS TO A VIOLATION OF § 13-235 OF THIS ARTICLE, THE CAMPAIGN FINANCE ENTITY THAT RECEIVES A CONTRIBUTION AS A RESULT OF A VIOLATION SHALL:

(I) REFUND THE CONTRIBUTION TO THE CONTRIBUTOR; AND

(II) PAY A CIVIL PENALTY THAT EQUALS \$1,000 PLUS THE AMOUNT OF THE CONTRIBUTION, UNLESS THE STATE BOARD AT ITS DISCRETION ASSESSES A LESSER PENALTY FOR GOOD CAUSE.

~~(F)~~ (E) THE CIVIL PENALTY IS PAYABLE TO THE STATE BOARD BY THE PERSON CHARGED IN A CITATION WITHIN 20 CALENDAR DAYS AFTER SERVICE OF THE CITATION.

~~(G)~~ (F) (1) SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, A CIVIL PENALTY IMPOSED UNDER THIS SECTION SHALL BE PAID BY THE CAMPAIGN FINANCE ENTITY.

(2) IF THE CAMPAIGN FINANCE ENTITY HAS INSUFFICIENT FUNDS WITH WHICH TO PAY THE FULL AMOUNT OF THE CIVIL PENALTY IN A TIMELY MANNER, AFTER THE CAMPAIGN ACCOUNT OF THE FINANCE ENTITY IS EXHAUSTED THE BALANCE OF THE CIVIL PENALTY IS THE JOINT AND SEVERAL LIABILITY OF THE RESPONSIBLE OFFICERS.

(3) IF A VIOLATION IS COMMITTED BY A PERSON NOT ACTING ON BEHALF OF, OR AT THE REQUEST OR SUGGESTION OF, A CANDIDATE OR A CAMPAIGN FINANCE ENTITY, THE CIVIL PENALTY SHALL BE PAID BY THE PERSON WHO COMMITTED THE VIOLATION.

~~(H)~~ (G) THE STATE BOARD MAY ISSUE A CITATION TO ANY PERSON THE STATE BOARD BELIEVES IS COMMITTING OR HAS COMMITTED A VIOLATION SPECIFIED IN SUBSECTION ~~(G)~~ (B) OF THIS SECTION.

~~(I)~~ (H) THE CITATION SHALL BE SERVED ON THE DEFENDANT IN ACCORDANCE WITH THE MARYLAND RULES.

~~(J)~~ (I) THE CITATION SHALL CONTAIN:

1 (1) THE CERTIFICATION BY THE STATE BOARD ATTESTING TO THE
2 TRUTH OF THE MATTER SET FORTH IN THE CITATION;

3 (2) THE NAME AND ADDRESS OF THE PERSON CHARGED;

4 (3) THE NATURE, TIME, AND PLACE OF THE VIOLATION;

5 (4) THE MANNER IN WHICH THE VIOLATION OCCURRED;

6 (5) THE AMOUNT OF THE PENALTY ASSESSED;

7 (6) THE MANNER, TIME, AND LOCATION TO PAY THE PENALTY;

8 (7) A STATEMENT THAT THE PERSON RECEIVING THE CITATION HAS A
9 RIGHT TO TRIAL IN THE DISTRICT COURT; AND

10 (8) THE EFFECT OF FAILING TO PAY THE ASSESSED FINE OR OF
11 FAILING TO DEMAND A TRIAL WITHIN THE PRESCRIBED TIME.

12 ~~(H)~~ (J) (1) A PERSON CHARGED IN A CITATION MAY ELECT TO STAND
13 TRIAL FOR THE VIOLATION BY NOTIFYING THE STATE BOARD IN WRITING OF THE
14 PERSON'S INTENT TO STAND TRIAL.

15 (2) THE WRITTEN NOTICE SHALL BE GIVEN AT LEAST 5 DAYS BEFORE
16 THE DATE OF PAYMENT AS SET FORTH IN THE CITATION.

17 ~~(I)~~ (K) (1) ON RECEIPT OF THE WRITTEN NOTICE OF INTENT TO STAND
18 TRIAL, THE STATE BOARD SHALL FORWARD TO THE STATE PROSECUTOR A COPY OF
19 THE CITATION AND THE WRITTEN NOTICE.

20 (2) THE STATE PROSECUTOR SHALL FORWARD TO THE DISTRICT
21 COURT HAVING VENUE A COPY OF THE CITATION AND THE WRITTEN NOTICE.

22 (3) ON RECEIPT OF THE CITATION AND THE WRITTEN NOTICE:

23 (I) THE STATE PROSECUTOR SHALL ASSUME RESPONSIBILITY
24 FOR PROSECUTING THE VIOLATION; AND

25 (II) THE DISTRICT COURT SHALL SCHEDULE THE CASE FOR
26 TRIAL, NOTIFY THE DEFENDANT OF THE TRIAL DATE, AND SUMMON THE DEFENDANT
27 TO APPEAR.

28 ~~(M)~~ (L) (1) IF A PERSON CHARGED IN A CITATION FAILS TO PAY THE
29 PENALTY BY THE DATE OF PAYMENT SET FORTH IN THE CITATION AND FAILS TO

1 DELIVER TO THE STATE BOARD THE WRITTEN NOTICE OF INTENT TO STAND TRIAL,
2 THE PERSON IS LIABLE FOR THE ASSESSED PENALTY.

3 (2) THE STATE PROSECUTOR, ON BEHALF OF THE STATE BOARD,
4 MAY DOUBLE THE PENALTY TO AN AMOUNT NOT TO EXCEED \$2,000 AND REQUEST
5 ADJUDICATION OF THE CASE THROUGH THE DISTRICT COURT BY FILING A DEMAND
6 FOR JUDGMENT ON AFFIDAVIT.

7 ~~(N)~~ (M) THE DEFENDANT'S FAILURE TO RESPOND TO THE SUMMONS OF
8 THE DISTRICT COURT SHALL RESULT IN THE ENTRY OF JUDGMENT AGAINST THE
9 DEFENDANT IN FAVOR OF THE STATE BOARD IN THE AMOUNT SET FORTH IN THE
10 CITATION IF A PROPER DEMAND FOR JUDGMENT ON AFFIDAVIT HAS BEEN MADE.

11 ~~(O)~~ (N) IF A PERSON IS FOUND BY THE DISTRICT COURT TO HAVE
12 COMMITTED A VIOLATION:

13 (1) (I) THE DISTRICT COURT SHALL ORDER THE PERSON TO PAY
14 THE PENALTY SET FORTH IN THE CITATION AND MAY DOUBLE THE AMOUNT OF THE
15 PENALTY TO AN AMOUNT NOT TO EXCEED \$2,000;

16 (II) THE PENALTY IMPOSED SHALL CONSTITUTE A JUDGMENT IN
17 FAVOR OF THE STATE BOARD; AND

18 (III) IF THE PENALTY REMAINS UNPAID FOR 30 DAYS FOLLOWING
19 THE DATE OF ITS ENTRY, THE JUDGMENT SHALL BE ENFORCEABLE IN THE SAME
20 MANNER AND TO THE SAME EXTENT AS OTHER CIVIL JUDGMENTS FOR MONEY
21 UNLESS THE COURT HAS SUSPENDED OR DEFERRED PAYMENT OF THE PENALTY AS
22 PROVIDED IN ITEM (2) OF THIS SUBSECTION;

23 (2) THE DISTRICT COURT MAY SUSPEND OR DEFER THE PAYMENT OF
24 ANY PENALTY UNDER CONDITIONS THAT THE COURT SETS;

25 (3) THE DEFENDANT SHALL BE LIABLE FOR THE COSTS OF THE
26 PROCEEDINGS IN THE DISTRICT COURT; AND

27 (4) THE DISTRICT COURT MAY ORDER THE PERSON TO ABATE THE
28 VIOLATION.

29 ~~(P)~~ (Q) IF A DEFENDANT FAILS TO PAY ANY PENALTY OR COST IMPOSED
30 BY THE DISTRICT COURT WITHOUT GOOD CAUSE, THE DISTRICT COURT MAY
31 PUNISH THE FAILURE AS CONTEMPT OF COURT.

32 ~~(Q)~~ (P) ADJUDICATION OF A VIOLATION UNDER THIS SECTION:

1 (1) IS NOT A CRIMINAL CONVICTION; AND

2 (2) DOES NOT IMPOSE ANY OF THE CIVIL DISABILITIES THAT ARISE
3 FROM A CRIMINAL CONVICTION.

4 ~~(R)~~ (Q) IN A DISTRICT COURT PROCEEDING RELATING TO A VIOLATION
5 UNDER THIS SECTION:

6 (1) THE STATE PROSECUTOR HAS THE BURDEN TO PROVE THAT THE
7 DEFENDANT HAS COMMITTED THE VIOLATION BY CLEAR AND CONVINCING
8 EVIDENCE;

9 (2) THE DISTRICT COURT SHALL APPLY THE EVIDENTIARY
10 STANDARDS AS PROVIDED BY LAW OR RULE FOR THE TRIAL OF CIVIL CAUSES;

11 (3) THE DISTRICT COURT SHALL ENSURE THAT THE DEFENDANT HAS
12 RECEIVED A COPY OF THE CHARGES AGAINST THE DEFENDANT AND THAT THE
13 DEFENDANT UNDERSTANDS THOSE CHARGES;

14 (4) THE DEFENDANT MAY CROSS-EXAMINE ALL WITNESSES WHO
15 APPEAR AGAINST THE DEFENDANT, PRODUCE EVIDENCE OR WITNESSES IN THE
16 DEFENDANT'S OWN BEHALF, OR TESTIFY IN THE DEFENDANT'S OWN BEHALF;

17 (5) THE DEFENDANT SHALL BE ENTITLED TO BE REPRESENTED BY
18 COUNSEL OF THE DEFENDANT'S OWN SELECTION AND AT THE DEFENDANT'S OWN
19 EXPENSE;

20 (6) THE DEFENDANT MAY ENTER A PLEA OF GUILTY OR NOT GUILTY
21 OF THE VIOLATION AS CHARGED; AND

22 (7) THE VERDICT OF THE DISTRICT COURT SHALL BE GUILTY OF A
23 VIOLATION OR NOT GUILTY OF A VIOLATION, OR THE DISTRICT COURT MAY, BEFORE
24 RENDERING JUDGMENT, PLACE THE DEFENDANT ON PROBATION.

25 (R) THE STATE BOARD SHALL CONSIDER THE FOLLOWING IN DETERMINING
26 THE AMOUNT OF A PENALTY UNDER THIS SECTION:

27 (1) THE SEVERITY OF THE VIOLATION FOR WHICH THE PENALTY IS TO
28 BE ASSESSED;

29 (2) THE GOOD FAITH OF THE VIOLATOR; AND

30 (3) ANY HISTORY OF PRIOR VIOLATIONS.

1 **(S) PENALTIES COLLECTED UNDER THIS SECTION SHALL BE DISTRIBUTED**
2 **TO THE FAIR CAMPAIGN FINANCING FUND ESTABLISHED UNDER § 15–103 OF THIS**
3 **TITLE.**

4 **[15–111.] 15–114.**

5 This title is the Public Financing Act.

6 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June
7 1, 2021.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.