

116TH CONGRESS 2D SESSION

S. 3420

To extend surveillance authorities and expand amicus curiae protections under the Foreign Intelligence Surveillance Act of 1978.

IN THE SENATE OF THE UNITED STATES

March 9, 2020

Mr. Leahy (for himself and Mr. Lee) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To extend surveillance authorities and expand amicus curiae protections under the Foreign Intelligence Surveillance Act of 1978.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "USA FREEDOM Ex-
- 5 tension and Amici Curiae Reform Act of 2020".
- 6 SEC. 2. AMENDMENTS TO THE FOREIGN INTELLIGENCE
- 7 SURVEILLANCE ACT OF 1978.
- 8 Except as otherwise expressly provided, whenever in
- 9 this Act an amendment or repeal is expressed in terms
- 10 of an amendment to, or a repeal of, a section or other

1	provision, the reference shall be considered to be made to
2	a section or other provision of the Foreign Intelligence
3	Surveillance Act of 1978 (50 U.S.C. 1801 et seq.).
4	SEC. 3. APPOINTMENT OF AMICI CURIAE AND ACCESS TO
5	INFORMATION.
6	(a) Expansion of Appointment Authority.—
7	(1) In general.—Section 103(i)(2) (50 U.S.C.
8	1803(i)(2)) is amended by striking subparagraph
9	(A) and inserting the following:
10	"(A) shall appoint an individual who has
11	been designated under paragraph (1) and who
12	possesses expertise in privacy and civil liberties
13	to serve as amicus curiae to assist such court
14	in the consideration of any application for an
15	order or review that, in the opinion of the
16	court—
17	"(i) presents a novel or significant in-
18	terpretation of the law, unless the court
19	issues a finding that such appointment is
20	not appropriate;
21	"(ii) presents significant concerns
22	with respect to the activities of a United
23	States person that are protected by the
24	first amendment to the Constitution of the
25	United States unless the court issues a

1	finding that such appointment is not ap-
2	propriate;
3	"(iii) presents or involves a sensitive
4	investigative matter, unless the court
5	issues a finding that such appointment is
6	not appropriate;
7	"(iv) presents a request for approval
8	of a new program, a new technology, or a
9	new use of existing technology, unless the
10	court issues a finding that such appoint-
11	ment is not appropriate;
12	"(v) presents a request for reauthor-
13	ization of programmatic surveillance, un-
14	less the court issues a finding that such
15	appointment is not appropriate; or
16	"(vi) otherwise presents civil liberties
17	issues, unless the court issues a finding
18	that such appointment is not appropriate;
19	and".
20	(2) Definition of sensitive investigative
21	MATTER.—Section 103(i) (50 U.S.C. 1803(i)) is
22	amended by adding at the end the following:
23	"(12) Definition.—In this subsection, the
24	term 'sensitive investigative matter' means—

1	"(A) an investigative matter involving the
2	activities of—
3	"(i) a domestic public official or polit-
4	ical candidate;
5	"(ii) a domestic religious or political
6	organization, or an individual prominent in
7	such an organization; or
8	"(iii) the domestic news media; or
9	"(B) any other investigative matter that,
10	in the judgment of the applicable court estab-
11	lished under subsection (a) or (b), is as sen-
12	sitive as an investigative matter described in
13	subparagraph (A).".
14	(b) Authority To Seek Review.—Section 103(i)
15	(50 U.S.C. 1803(i)), as amended by subsection (a) of this
16	section, is amended—
17	(1) in paragraph (4)—
18	(A) in the paragraph heading, by inserting
19	"; AUTHORITY" after "DUTIES";
20	(B) by redesignating subparagraphs (A),
21	(B), and (C) as clauses (i), (ii), and (iii), re-
22	spectively, and adjusting the margins accord-
23	ingly;
24	(C) in the matter preceding clause (i), as
25	so designated, by striking "the amicus curiae

1	shall" and inserting the following: "the amicus
2	curiae—
3	"(A) shall";
4	(D) in subparagraph (A)(i), as so des-
5	ignated, by inserting before the semicolon at the
6	end the following: ", including legal arguments
7	regarding any colorable privacy or civil liberties
8	interest of any aggrieved United States per-
9	son"; and
10	(E) by striking the period at the end and
11	inserting the following: "; and
12	"(B) may raise any issue with the court at
13	any time, regardless of whether the court has
14	requested assistance on that issue.";
15	(2) by redesignating paragraphs (7) through
16	(12) as paragraphs (8) through (13), respectively;
17	and
18	(3) by inserting after paragraph (6) the fol-
19	lowing:
20	"(7) Authority to seek review of deci-
21	SIONS.—
22	"(A) FISA COURT DECISIONS.—
23	"(i) Petition.—Following issuance of
24	an order under this Act by the Foreign In-
25	telligence Surveillance Court, an amicus

curiae appointed under paragraph (2) may

petition the court to certify for review to

the Foreign Intelligence Surveillance Court

of Review a question of law pursuant to

subsection (j).

- "(ii) APPOINTMENT.—Upon certification of any question of law pursuant to this subparagraph, the Court of Review shall appoint the amicus curiae to assist the Court of Review in its consideration of the certified question, unless the Court of Review issues a finding that such appointment is not appropriate.
- "(B) FISA COURT OF REVIEW DECI-SIONS.—An amicus curiae appointed under paragraph (2) may file a petition for a writ of certiorari from the Supreme Court of the United States for review of any decision by the Foreign Intelligence Surveillance Court of Review.
- "(C) Declassification of References.—For purposes of section 602, a petition filed under subparagraph (A) or (B) of this paragraph and all of its content shall be considered a decision, order, or opinion issued by the

1	Foreign Intelligence Surveillance Court or the
2	Foreign Intelligence Surveillance Court of Re-
3	view described in paragraph (2) of section
4	602(a).".
5	(c) Access to Information.—
6	(1) APPLICATION AND MATERIALS.—Section
7	103(i)(6)(A) (50 U.S.C. 1803(i)(6)(A)) is amended
8	by striking clauses (i) and (ii) and inserting the fol-
9	lowing:
10	"(i) shall have access to—
11	"(I) the application, certification,
12	petition, motion, and other informa-
13	tion and supporting materials, sub-
14	mitted to the Foreign Intelligence
15	Surveillance Court in connection with
16	the matter in which the amicus curiae
17	has been appointed, including access
18	to any relevant legal precedent (in-
19	cluding any such precedent that is
20	cited by the Government, including in
21	such an application);
22	"(II) any other information or
23	materials that the court determines is
24	relevant to the duties of the amicus
25	curiae; and

1	"(III) an unredacted copy of
2	each relevant decision made by the
3	Foreign Intelligence Surveillance
4	Court or the Foreign Intelligence Sur-
5	veillance Court of Review in which the
6	court decides a question of law, with-
7	out regard to whether the decision is
8	classified; and
9	"(ii) may make a submission to the
10	court requesting access to any particular
11	materials or information (or category of
12	materials or information) that the amicus
13	curiae believes to be relevant to the duties
14	of the amicus curiae.".
15	(2) Clarification of access to certain in-
16	FORMATION.—Section 103(i)(6) (50 U.S.C.
17	1803(i)(6)) is amended—
18	(A) in subparagraph (B), by striking
19	"may" and inserting "shall"; and
20	(B) by striking subparagraph (C) and in-
21	serting the following:
22	"(C) Classified information.—An ami-
23	cus curiae designated or appointed by the court
24	shall have access to unredacted copies of each
25	opinion, order, transcript, pleading, or other

1	document of the Foreign Intelligence Surveil-
2	lance Court and the Foreign Intelligence Sur-
3	veillance Court of Review, including, if the indi-
4	vidual is eligible for access to classified informa-
5	tion, any classified documents, information, and
6	other materials or proceedings.".
7	(3) Consultation among amici curiae.—
8	Section 103(i)(6) (50 U.S.C. 1803(i)(6)), as amend-
9	ed by paragraphs (1) and (2) of this subsection, is
10	amended—
11	(A) by redesignating subparagraphs (B),
12	(C), and (D) as subparagraphs (C), (D), and
13	(E), respectively; and
14	(B) by inserting after subparagraph (A)
15	the following:
16	"(B) Consultation.—If the Foreign In-
17	telligence Surveillance Court or the Foreign In-

"(B) Consultation.—If the Foreign Intelligence Surveillance Court of Review determines that it is relevant to the duties of an amicus curiae appointed under paragraph (2), the amicus curiae may consult with one or more of the other individuals designated by the court to serve as amicus curiae pursuant to paragraph (1) regarding any of the information relevant to any assigned proceeding.".

1 SEC. 4. SUNSETS.

- 2 (a) USA PATRIOT IMPROVEMENT AND REAUTHOR-
- 3 IZATION ACT OF 2005.—Section 102(b)(1) of the USA
- 4 PATRIOT Improvement and Reauthorization Act of 2005
- 5 (50 U.S.C. 1805 note) is amended by striking "March 15,
- 6 2020" and inserting "June 19, 2020".
- 7 (b) Intelligence Reform and Terrorism Pre-
- 8 VENTION ACT OF 2004.—Section 6001(b)(1) of the Intel-
- 9 ligence Reform and Terrorism Prevention Act of 2004 (50
- 10 U.S.C. 1801 note) is amended by striking "March 15,
- 11 2020" and inserting "June 19, 2020".
- (c) Effective Date.—The amendments made by
- 13 this section shall take effect on the earlier of the date of
- 14 the enactment of this Act or March 15, 2020.

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