

115TH CONGRESS
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S. RES. 376

Urging the Governments of Burma and Bangladesh to ensure the safe, dignified, voluntary, and sustainable return of the Rohingya refugees who have been displaced by the campaign of ethnic cleansing conducted by the Burmese military.

IN THE SENATE OF THE UNITED STATES

JANUARY 23, 2018

Mr. MERKLEY (for himself, Mr. YOUNG, Mr. Kaine, Mr. McCain, Mrs. FEINSTEIN, Mr. TILLIS, Mr. DURBIN, Mr. VAN HOLLEN, Mr. MARKEY, Mr. WYDEN, Mr. RUBIO, Ms. WARREN, Mr. BROWN, Mr. COONS, and Ms. SMITH) submitted the following resolution; which was referred to the Committee on Foreign Relations

RESOLUTION

Urging the Governments of Burma and Bangladesh to ensure the safe, dignified, voluntary, and sustainable return of the Rohingya refugees who have been displaced by the campaign of ethnic cleansing conducted by the Burmese military.

Whereas, on August 25, 2017, attacks on security posts in Burma by the military group Arakan Rohingya Salvation Army resulted in a brutal, systematic, and disproportionate reprisal by the Burmese military and security forces on Rohingya villages in Rakhine State;

Whereas more than 650,000 Rohingya refugees have fled to Bangladesh since the Burmese military commenced its

scorched-earth campaign, with the burning of villages and local monuments, and reports of widespread gang rape, starvation, killing, and forcible deportation;

Whereas the Government of Burma has consistently denied access to the United Nations Fact-Finding Mission on Myanmar established to investigate human rights violations around the country;

Whereas Bangladesh Prime Minister Sheikh Hasina proposed that “safe zones” be created inside Burma to protect all civilians irrespective of religion and ethnicity under United Nations (U.N.) supervision;

Whereas the United Nations High Commissioner for Refugees (UNHCR)’s mandate is to provide, in collaboration with other actors, international protection to refugees and to assist them in finding durable solutions through voluntary repatriation, local integration, or resettlement;

Whereas the U.N. General Assembly has repeatedly affirmed UNHCR’s function of facilitating the voluntary repatriation of refugees and, in recognition of the importance of sustainable return, has widened its mandate to include providing assistance for their rehabilitation and dealing with the consequences of their return;

Whereas the fundamental operational principles of voluntary repatriation are safety, to include legal and physical safety, and dignity, to include treatment with respect and full acceptance by their national authorities, including the full restoration of refugees’ rights;

Whereas, on November 23, 2017, the Government of Burma and the Government of Bangladesh signed an agreement, known as the “Arrangement”, on the return of displaced persons from Rakhine State, which is modeled after the

1992 repatriation agreement between Burma and Bangladesh;

Whereas the Arrangement includes references to restoring normalcy and human rights in Rakhine State, for refugee returns to comply with international standards of safety, dignity, and voluntariness, and to commencing a process to address root causes in line with the Rakhine Advisory Commission recommendations;

Whereas approximately 236,000 Rohingya refugees returned to Burma under the terms of the 1992 agreement, only to continue to be denied citizenship, face prejudice, violence, and persecution, and in many instances be forced to live in internally displaced persons (IDP) camps with their freedom of movement restricted;

Whereas Burma's 1982 citizenship law stripped Rohingya of their Burmese citizenship, rendering them stateless;

Whereas the Government of Burma continues to systematically discriminate against the Rohingya people, including by continuing to restrict registration of Rohingya births and to deny them freedom of movement, access to healthcare, land, education, marriage, voting rights, and political participation;

Whereas the Government of Burma has repeatedly abused land use laws to unjustly seize land from Rohingya refugees;

Whereas UNHCR is working closely with the Government of Bangladesh and partners to provide protection and assistance to the Rohingya refugees and to support the host populations affected by the influx;

Whereas the Government of Burma has not reached an agreement with UNHCR on its role in the safe, dignified, and voluntary return of Rakhine State refugees;

Whereas Myanmar Minister of Social Welfare, Relief and Resettlement Dr. Win Myat Aye, on December 28, 2017, announced that the repatriation process will begin on January 22, 2018;

Whereas there is concern that up to 100,000 Rohingya could be at risk of forced return into two “model villages” or supported by 1,200 tents provided by the Government of Burma, without assurances of their safety or details regarding long-term solutions to address root causes of Rohingya disenfranchisement;

Whereas “model villages” and similar tactics in Burma dating back to colonial rule have been used to strategically shift population groups and deepen religious and cultural divides;

Whereas, on December 12, 2017, Wa Lone and Kyaw Soe Oo, two journalists reporting and documenting atrocities against the Rohingya, were arrested and on January 10, 2018, formally prosecuted with violating the “Official Secrets Act,” further risking Burma’s democratic transition;

Whereas UNHCR, as of December 17, 2017, reports that conditions in Burma’s Rakhine State are not yet conducive to enable safe and sustainable return, as refugees continue to flee Rakhine State into neighboring Bangladesh;

Whereas UNHCR reports that those who arrive have suffered immense violence and trauma in Burma, with some having witnessed the deaths of family members and friends

and most having little or nothing to return to, with their homes and villages destroyed; and

Whereas there is concern that deep divisions between communities remain unaddressed and humanitarian access is inadequate: Now, therefore, be it

1 *Resolved*, That the Senate—

2 (1) condemns the violence and displacement in-
3 flicted on Burma’s Rohingya and other ethnic mi-
4 norities;

5 (2) calls for an immediate halt to all hostilities
6 by Burmese authorities;

7 (3) condemns the attacks by the Arakan
8 Rohingya Salvation Army militant group;

9 (4) calls on the Government of Burma to allow
10 full access to Rakhine State and ensure the full par-
11 ticipation of UNHCR, the internationally endorsed
12 organization tasked with ensuring that refugee re-
13 turns are voluntary, safe, dignified, and meet inter-
14 national refugee and human rights standards, and
15 that the voices of refugees are represented in order
16 to ensure the sustainability of such returns and to
17 prevent further waves of displacement;

18 (5) commends the positive role of the Govern-
19 ment of Bangladesh in receiving Rohingya refugees
20 to date and urges the Government of Bangladesh to
21 continue allowing the full participation of UNHCR

1 and human rights organization in accessing refugee
2 camps;

3 (6) calls on UNHCR and international non-
4 governmental organizations to play a role in moni-
5 toring repatriation efforts by the Governments of
6 Bangladesh and Burma to ensure a process that
7 meets international norms for voluntary, safe, and
8 dignified repatriation;

9 (7) calls on the U.N. to consider the feasibility
10 of Bangladesh's proposal for a "safe zone" or for a
11 peacekeeping mission to protect and defend vulner-
12 able communities under international supervision;

13 (8) agrees that any return of Rohingya should
14 include guarantees that any returns of refugees will
15 be voluntary and dignified, that there will be no
16 threats to protection or security upon return, that
17 refugees will be able to return to their places of ori-
18 gin or other locations as desired, and be able to
19 enjoy equal rights with others in Burma, including
20 the restoration or granting of full citizenship, free-
21 dom of movement, and access to basic services;

22 (9) recognizes that any forced relocation of
23 Rohingya refugees into temporary settlements, IDP
24 camps, "model villages," or other areas not of refu-
25 gees' choosing is unacceptable;

1 (10) calls on the Government of Burma to allow
 2 for a flexible and practical approach to dealing with
 3 evidence of Rohingya residence in Burma, recog-
 4 nizing that the Rohingya refugees in Bangladesh
 5 possess a wide range of documents and that some
 6 refugees have no documents and will need to estab-
 7 lish their residence by other means;

8 (11) calls on the Government of Burma to ad-
 9 dress root causes consistent with the Rakhine Advi-
 10 sory Commission recommendations and fully imple-
 11 ment all of the recommendations of the Commission,
 12 including providing equal access to full restoration
 13 or granting of full citizenship for the Rohingya pop-
 14 ulation;

15 (12) calls on the Government of Burma to ac-
 16 knowledge and address the issue of statelessness for
 17 the Rohingya, the deprivation of rights, and institu-
 18 tionalized and pervasive discrimination of the
 19 Rohingya population in order to bring about any
 20 sustainable solutions;

21 (13) commends the Government and the people
 22 of Bangladesh for their extraordinary generosity and
 23 efforts to provide shelter and relief for nearly
 24 1,000,000 Rohingya refugees forced to flee their
 25 homes in Burma;

1 (14) calls on the Government of Bangladesh to
2 ensure all refugees have freedom of movement and
3 under no circumstances are subject to unsafe, invol-
4 untary, precipitous, or uninformed returns to
5 Burma; and

6 (15) calls on the Government of Burma to im-
7 mediately release journalists Wa Lone and Kyaw
8 Soe Oo.

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