

## 116TH CONGRESS 1ST SESSION

## S. 675

To authorize the Department of Defense to temporarily provide water uncontaminated with perfluorooctanoic acid (PFOA) and perfluorooctane sulfonate (PFOS) for agricultural purposes to areas affected by contamination from military installations, and to authorize the Secretary of the Air Force to acquire real property to extend the contiguous geographic footprint of any Air Force base that has shown signs of contamination from PFOA and PFOS due to activities on the base, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

March 6, 2019

Mr. Udall (for himself and Mr. Heinrich) introduced the following bill; which was read twice and referred to the Committee on Armed Services

## A BILL

To authorize the Department of Defense to temporarily provide water uncontaminated with perfluorooctanoic acid (PFOA) and perfluorooctane sulfonate (PFOS) for agricultural purposes to areas affected by contamination from military installations, and to authorize the Secretary of the Air Force to acquire real property to extend the contiguous geographic footprint of any Air Force base that has shown signs of contamination from PFOA and PFOS due to activities on the base, and for other purposes.

| 1  | Be it enacted by the Senate and House of Representa-         |
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| 2  | tives of the United States of America in Congress assembled, |
| 3  | SECTION 1. SHORT TITLE.                                      |
| 4  | This Act may be cited as the "Prompt and Fast Ac-            |
| 5  | tion to Stop Damages Act of 2019".                           |
| 6  | SEC. 2. DEFINITIONS.   |
| 7  | In this Act:   |
| 8  | (1) PFAS.—The term "PFAS" means                              |
| 9  | perfluoroalkyl and polyfluoroalkyl substances.               |
| 10 | (2) PFOA.—The term "PFOA" means                              |
| 11 | perfluorooctanoic acid.                                      |
| 12 | (3) PFOS.—The term "PFOS" means                              |
| 13 | perfluorooctane sulfonate.                                   |
| 14 | SEC. 3. FINDINGS AND SENSE OF CONGRESS.                      |
| 15 | (a) Findings.—Congress finds the following:                  |
| 16 | (1) PFAS have been manufactured and used in                  |
| 17 | a variety of industries around the world, including in       |
| 18 | the United States since the 1940s.                           |
| 19 | (2) PFAS are found in many consumer prod-                    |
| 20 | ucts like cookware, food packaging, and stain                |
| 21 | repellants.  |
| 22 | (3) PFAS manufacturing and processing facili-                |
| 23 | ties and airports and military installations that use        |
| 24 | firefighting foams are some of the main sources of           |

| 1  | PFAS contamination in large concentrations that      |
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| 2  | can lead to human exposure.                          |
| 3  | (4) There is evidence that exposure to PFAS          |
| 4  | can lead to adverse health effects in humans.        |
| 5  | (5) PFAS are a group of man-made chemicals           |
| 6  | that includes PFOA and PFOS.                         |
| 7  | (6) PFOA and PFOS have been the most ex-             |
| 8  | tensively produced and studied of the PFAS chemi-    |
| 9  | cals.  |
| 10 | (7) PFOA and PFOS are very persistent in the         |
| 11 | environment and in the human body, meaning they      |
| 12 | do not break down and can accumulate over time.      |
| 13 | (8) Studies indicate that PFOA and PFOS can          |
| 14 | cause reproductive and developmental, liver and kid- |
| 15 | ney, and immunological effects in laboratory ani-    |
| 16 | mals.  |
| 17 | (9) The Environmental Protection Agency is be-       |
| 18 | ginning the necessary steps—                         |
| 19 | (A) to propose designating PFOA and                  |
| 20 | PFOS as hazardous substances through one of          |
| 21 | the available statutory mechanisms, including        |
| 22 | section 102 of the Comprehensive Environ-            |
| 23 | mental Response, Compensation, and Liability         |
| 24 | Act of 1980 (42 U.S.C. 9602); and                    |

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| 1  | (B) to set a maximum contaminant level                  |
| 2  | under the Safe Drinking Water Act (42 U.S.C.            |
| 3  | 300f et seq.).  |
| 4  | (10) In the 1970s, the Air Force began pur-             |
| 5  | chasing and using aqueous film-forming foam con-        |
| 6  | taining PFOA and PFOS for extinguishing petro-          |
| 7  | leum fires and during firefighting training activities. |
| 8  | (11) The Air Force has used a proactive, com-           |
| 9  | prehensive approach to identify installations where     |
| 10 | aqueous film-forming foam containing PFOA or            |
| 11 | PFOS has been used and there is a suspected re-         |
| 12 | lease that may impact drinking water and expose         |
| 13 | humans to PFOA and PFOS.                                |
| 14 | (12) The Air Force uses authorities granted             |
| 15 | under the Comprehensive Environmental Response,         |
| 16 | Compensation, and Liability Act of 1980 (42 U.S.C.      |
| 17 | 9601 et seq.) and the Defense Environmental Res-        |
| 18 | toration Program under chapter 160 of title 10,         |
| 19 | United States Code, to ensure that no one is drink-     |
| 20 | ing water containing unacceptable levels of PFOA or     |
| 21 | PFOS due to Air Force activities.                       |
| 22 | (13) The Air Force provides alternative sources         |

of drinking water, including filters or connections to public utilities, to provide longer-term assurances

- that individuals are not drinking water containing
   unacceptable levels of PFOA or PFOS.
- (14) The Air Force asserts that authorities
  under the Comprehensive Environmental Response,
  Compensation, and Liability Act of 1980 (42 U.S.C.
  9601 et seq.) do not extend to the provision of clean
  water for livestock or agricultural purposes.
  - (15) Livestock and agriculture are produced for human consumption in items such as milk and dairy and provide a direct pathway for human exposure to PFOA and PFOS.
  - (16) Under section 634 of the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1998 (Public Law 105–119; 111 Stat. 2525), the Department of Defense was authorized to use available funds to compensate cranberry growers adjacent to the Massachusetts Military Reservation, Cape Code, Massachusetts, for commercial loss of crops in 1997 due to the presence of ethylene dibromide in groundwater, demonstrating previous recognition by Congress of the need to provide compensation for damages associated with chemical releases at military installations.

| 1  | (b) Sense of Congress.—It is the sense of Con-        |
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| 2  | gress that Congress—                                  |
| 3  | (1) supports temporary, explicit, authority for       |
| 4  | the Department of Defense to address indirect path-   |
| 5  | ways to human exposure from PFOA and PFOS             |
| 6  | until such time as the Federal agencies with over-    |
| 7  | sight over agricultural products and food have estab- |
| 8  | lished regulatory standards; and                      |
| 9  | (2) supports the designation by the Environ-          |
| 10 | mental Protection Agency of PFAS as hazardous         |
| 11 | chemicals.  |
| 12 | SEC. 4. PROVISION OF WATER UNCONTAMINATED WITH        |
| 13 | PERFLUOROOCTANOIC ACID (PFOA) AND                     |
| 14 | PERFLUOROOCTANE SULFONATE (PFOS) FOR                  |
| 15 | AGRICULTURAL PURPOSES.                                |
| 16 | (a) Authority.—                                       |
| 17 | (1) In general.—Using amounts appropriated            |
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18 or otherwise made available for operation and main-19 tenance for the military department concerned, or for operation and maintenance Defense-wide in the 20 case of the Secretary of Defense, the Secretary concerned may provide water sources uncontaminated 22 23 with perfluoroalkyl and polyfluoroalkyl substances, 24 including PFOA and PFOS, or treatment of con-25 taminated waters, for agricultural purposes used to

- produce products destined for human consumption
  in an area in which a water source has been determined pursuant to paragraph (2) to be contaminated
  with such compounds by reason of activities on a
  military installation under the jurisdiction of the
  Secretary concerned.
  - (2) APPLICABLE STANDARD.—For purposes of paragraph (1), an area is determined to be contaminated with PFOA or PFOS if—
    - (A) the level of contamination is above the Lifetime Health Advisory for contamination with such compounds issued by the Environmental Protection Agency and printed in the Federal Register on May 25, 2016; or
    - (B) on or after the date the Food and Drug Administration sets a standard for PFOA and PFOS in raw agricultural commodities and milk, the level of contamination is above such standard.
- 20 (b) SECRETARY CONCERNED DEFINED.—In this sec-21 tion, the term "Secretary concerned" means the following:
- 22 (1) The Secretary of the Army, with respect to the Army.

- 1 (2) The Secretary of the Navy, with respect to 2 the Navy, the Marine Corps, and the Coast Guard 3 (when it is operating as a service in the Navy). 4 (3) The Secretary of the Air Force, with re-5 spect to the Air Force. 6 (4) The Secretary of Defense, with respect to 7 the Defense Agencies. 8 SEC. 5. ACQUISITION OF REAL PROPERTY BY AIR FORCE. 9 (a) AUTHORITY.— 10 (1) IN GENERAL.—The Secretary of the Air 11 Force may acquire one or more parcels of real prop-12 erty within the vicinity of an Air Force base that 13 has shown signs of contamination from PFOA and 14 PFOS due to activities on the base and which would 15 extend the contiguous geographic footprint of the 16 base and increase the force protection standoff near 17 critical infrastructure and runways.
  - (2) Improvements and personal property described in that paragraph (1) to acquire real property described in that paragraph shall include the authority to purchase improvements and personal property located on that real property.
  - (3) Relocation expenses.—The authority under paragraph (1) to acquire real property described in that paragraph shall include the authority

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- 1 to provide Federal financial assistance for moving
- 2 costs, relocation benefits, and other expenses in-
- 3 curred in accordance with the Uniform Relocation
- 4 Assistance and Real Property Acquisition Policies
- 5 Act of 1970 (42 U.S.C. 4601 et seq.).
- 6 (b) Environmental Activities.—The Air Force
- 7 shall conduct such activities at a parcel or parcels of real
- 8 property acquired under subsection (a) as are necessary
- 9 to remediate contamination from PFOA and PFOS re-
- 10 lated to activities at the Air Force base.
- 11 (c) Funding.—Funds for the land acquisitions au-
- 12 thorized under subsection (a) shall be derived from
- 13 amounts appropriated for fiscal year 2020 for military
- 14 construction or unobligated balances available for military
- 15 construction.
- 16 (d) Rule of Construction.—The authority under
- 17 this section constitutes authority to carry out land acquisi-
- 18 tions for purposes of section 2802 of title 10, United
- 19 States Code.
- 20 SEC. 6. REMEDIATION PLAN.
- 21 (a) IN GENERAL.—Not later than 180 days after the
- 22 date of the enactment of this Act, the Secretary of Defense
- 23 shall submit to Congress a remediation plan for cleanup
- 24 of all water at or adjacent to a military base that is con-
- 25 taminated with PFOA or PFOS.

- 1 (b) Study.—In preparing the remediation plan
- 2 under subsection (a), the Secretary shall conduct a study
- 3 on the contamination of water at military bases with
- 4 PFOA or PFOS.
- 5 (c) Budget Amount.—The Secretary shall ensure
- 6 that each budget of the President submitted to Congress
- 7 under section 1105(a) of title 31, United States Code, re-
- 8 quests funding in amounts necessary to address remedi-
- 9 ation efforts under the remediation plan submitted under
- 10 subsection (a).

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