

115TH CONGRESS 2D SESSION

H. R. 5841

To modernize and strengthen the Committee on Foreign Investment in the United States to more effectively guard against the risk to the national security of the United States posed by certain types of foreign investment, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 16, 2018

Mr. PITTENGER introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Financial Services, Energy and Commerce, Intelligence (Permanent Select), and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To modernize and strengthen the Committee on Foreign Investment in the United States to more effectively guard against the risk to the national security of the United States posed by certain types of foreign investment, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Foreign Investment Risk Review Modernization Act of
- 4 2018".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—FINDINGS AND SENSE OF CONGRESS

Sec. 101. Findings and sense of Congress.

TITLE II—DEFINITIONS

Sec. 201. Definitions.

TITLE III—IMPROVEMENTS TO THE OPERATIONS OF THE COMMITTEE ON FOREIGN INVESTMENT IN THE UNITED STATES

- Sec. 301. Inclusion of partnership and side agreements in notice.
- Sec. 302. Declarations relating to certain covered transactions.
- Sec. 303. Timing for reviews and investigations.
- Sec. 304. Submission of certifications to Congress.
- Sec. 305. Analysis by Director of National Intelligence.
- Sec. 306. Information sharing.
- Sec. 307. Action by the President.
- Sec. 308. Factors to be considered.
- Sec. 309. Mitigation and other actions by the Committee to address national security risks.
- Sec. 310. Certification of notices and information.

TITLE IV—MODIFICATION OF ANNUAL REPORT

Sec. 401. Modification of annual report.

TITLE V—RESOURCES, SPECIAL HIRING AUTHORITY, AND OUTREACH

- Sec. 501. Centralization of certain Committee functions.
- Sec. 502. CFIUS resource needs.
- Sec. 503. CFIUS outreach.

TITLE VI—MISCELLANEOUS FIRRMA PROVISIONS

- Sec. 601. Conforming amendment.
- Sec. 602. Regulatory certainty for United States businesses.

TITLE VII—COMMON SENSE CREDIT UNION CAPITAL RELIEF

Sec. 701. Delay in effective date.

TITLE VIII—EXPORT CONTROL REFORM

- Sec. 801. Short title.
- Sec. 802. Definitions.

Subtitle A—Authority and Administration of Controls

- Sec. 811. Short title.
- Sec. 812. Statement of policy.
- Sec. 813. Authority of the President.
- Sec. 814. Additional authorities.
- Sec. 815. Administration of export controls.
- Sec. 816. Control lists.
- Sec. 817. Licensing.
- Sec. 818. Compliance assistance.
- Sec. 819. Requirements to identify and control emerging, foundational, and other critical technologies in export control regulations.
- Sec. 820. Review relating to countries subject to comprehensive United States arms embargo.
- Sec. 821. Penalties.
- Sec. 822. Enforcement.
- Sec. 823. Administrative procedure.
- Sec. 824. Annual report to Congress.
- Sec. 825. Repeal.
- Sec. 826. Effect on other Acts.
- Sec. 827. Transition provisions.

Subtitle B—Anti-Boycott Act of 2018

- Sec. 831. Short title.
- Sec. 832. Statement of policy.
- Sec. 833. Foreign boycotts.
- Sec. 834. Enforcement.

1

Subtitle C—Sanctions Regarding Missile Proliferation and Chemical and Biological Weapons Proliferation

- Sec. 841. Missile proliferation control violations.
- Sec. 842. Chemical and biological weapons proliferation sanctions.

Subtitle D—Administrative Authorities

Sec. 851. Under Secretary of Commerce for Industry and Security.

TITLE I—FINDINGS AND SENSE

2 **OF CONGRESS**

- 3 SEC. 101. FINDINGS AND SENSE OF CONGRESS.
- 4 (a) FINDINGS.—The Congress finds the following:
- 5 (1) According to a February 2016 report by the
- 6 Department of Commerce's International Trade Ad-
- 7 ministration, 12 million United States workers,

1	equivalent to 8.5 percent of the labor force, have
2	jobs resulting from foreign investment, including 3.5
3	million jobs in the manufacturing sector alone.
4	(2) In 2016, new foreign direct investment in
5	U.S. manufacturing totaled \$129.4 billion.
6	(3) The Department of Commerce's Bureau of
7	Economic Analysis concluded that in 2015, foreign-
8	owned affiliates in the United States—
9	(A) Contributed \$894.5 billion in value
10	added to the U.S. economy;
11	(B) exported goods valued at \$352.8 bil-
12	lion, accounting for nearly a quarter of total
13	U.S. goods exports;
14	(C) undertook \$56.7 billion in research
15	and development; and
16	(D) the seven largest investing countries,
17	all of which are United States allies—the
18	United Kingdom, Japan, Germany, France,
19	Canada, Switzerland, and the Netherlands—ac-
20	counted for 72.1 percent of U.S. affiliate value
21	added and over 80 percent of affiliates' R&D
22	expenditures.
23	(4) According to the Government Accountability
24	Office (GAO), from 2011 to 2016, the number of
25	transactions reviewed by the Committee on Foreign

- Investment in the United States (CFIUS) grew by 55 percent, while agency staff assigned to the reviews increased by 11 percent.
 - (5) In light of staffing constraints at CFIUS, GAO has cautioned against expanding CFIUS's authorities precipitously. According to a February 2018 report (GAO-18-249), GAO noted: "Officials from Treasury and other member agencies are aware of pressures on their CFIUS staff given the current workload and have expressed concerns about possible workload increases.". GAO concluded: "Without attaining an understanding of the staffing levels needed to address the current and future CFIUS workload, particularly if legislative changes to CFIUS's authorities further expand its workload, CFIUS may be limited in its ability to fulfill its objectives and address threats to the national security of the United States.".
 - (6) On March 30, 1954, Dwight David Eisenhower—five-star general, Supreme Allied Commander, and 34th President of the United States—in his "Special Message to the Congress on Foreign Economic Policy", counseled: "Great mutual advantages to buyer and seller, to producer and consumer, to investor and to the community where investment

- 1 is made, accrue from high levels of trade and invest-2 ment.". He continued: "The internal strength of the 3 American economy has evolved from such a system of mutual advantage. In the press of other problems 5 and in the haste to meet emergencies, this nation— 6 and many other nations of the free world—have all 7 too often lost sight of this central fact.". President 8 Eisenhower concluded: "If we fail in our trade pol-9 icy, we may fail in all. Our domestic employment, 10 our standard of living, our security, and the soli-11 darity of the free world—all are involved.".
- (b) Sense of Congress.—It is the sense of Congress that—
 - (1) foreign investment provides substantial benefits to the United States, including the promotion of economic growth, productivity, innovation, competitiveness, and job creation, thereby enhancing U.S. national security;
 - (2) maintaining the commitment of the United States to an open investment policy encourages other countries to act similarly and helps expand foreign markets for U.S. businesses;
 - (3) the Committee on Foreign Investment in the United States, as a complement to domestic and multilateral export control regimes, plays a critical

15

16

17

18

19

20

21

22

23

24

- role in protecting the national security of the United
 States;
- (4) in order to maintain the Committee's effectiveness and guard against mission creep, CFIUS
 should remain narrowly focused on confronting risks
 related to national security;
 - (5) it is essential that the member agencies of the Committee are adequately resourced and able to hire appropriately qualified individuals in a timely manner so that CFIUS may promptly complete transaction reviews, identify and respond to evolving national security risks, and enforce mitigation agreements effectively;
 - (6) the President should carry out international outreach to promote the benefits of foreign investment for global economic growth, while also assisting United States partners to address national security risks; and
 - (7) it is the policy of the United States to enthusiastically welcome and support foreign investment, consistent with national security considerations.

8

9

10

11

12

13

14

15

16

17

18

19

20

21

1 TITLE II—DEFINITIONS

2	SEC. 201. DEFINITIONS.
3	Section 721(a) of the Defense Production Act of
4	1950 (50 U.S.C. 4565(a)) is amended—
5	(1) by striking paragraphs (2), (3), and (4) and
6	inserting the following:
7	"(2) Control.—The term 'control' means the
8	power, direct or indirect, whether or not exercised,
9	to determine, direct, or decide important matters af-
10	feeting an entity, subject to regulations prescribed
11	by the Committee.
12	"(3) Covered transaction.—
13	"(A) IN GENERAL.—The term 'covered
14	transaction' means any transaction described in
15	subparagraph (B) or (C) that is proposed,
16	pending, or completed on or after the date of
17	the enactment of the Foreign Investment Risk
18	Review Modernization Act of 2018.
19	"(B) Transactions described.—A
20	transaction described in this subparagraph is
21	any of the following:
22	"(i) Any merger, acquisition, takeover,
23	or joint venture that is proposed or pend-
24	ing after August 23, 1988, by or with any

1	foreign person that could result in foreign
2	control of any United States business.
3	"(ii) The purchase or lease by, or con-
4	cession to, a foreign person of private or
5	public real estate that—
6	"(I) is—
7	"(aa) located in the United
8	States and is, or is in close prox-
9	imity to, a United States military
10	installation; or
11	"(bb) itself, or is located at
12	and will function as part of, an
13	air or sea port;
14	"(II) is not a single housing unit,
15	as defined by the Bureau of the Cen-
16	sus;
17	"(III) is not in an urbanized
18	area, as set forth by the Bureau of
19	the Census in its most recent census,
20	except as otherwise prescribed by the
21	Committee in regulations in consulta-
22	tion with the Secretary of Defense;
23	and

1	"(IV) meets such other criteria
2	as the Committee prescribes by regu-
3	lation.
4	"(iii) Any change in the rights that a
5	foreign person has with respect to a United
6	States business in which the foreign person
7	has an investment, if that change is likely
8	to result in foreign control of the United
9	States business.
10	"(iv) Any transaction or other device
11	entered into or employed for the purpose of
12	evading this section, subject to regulations
13	prescribed by the Committee.
14	"(C) Sensitive transactions involving
15	COUNTRIES OF SPECIAL CONCERN.—
16	"(i) In general.—A transaction de-
17	scribed in this subparagraph is any invest-
18	ment in an unaffiliated United States busi-
19	ness by a foreign person that—
20	"(I) is—
21	"(aa) a national or a govern-
22	ment of, or a foreign entity orga-
23	nized under the laws of, a coun-
24	try of special concern; or
25	"(bb) a foreign entity—

1	"(AA) over which con-
2	trol is exercised or exer-
3	cisable by a national or a
4	government of, or by a for-
5	eign entity organized under
6	the laws of, a country of
7	special concern; or
8	"(BB) in which the
9	government of a country of
10	special concern has a sub-
11	stantial interest; and
12	"(II) as a result of the trans-
13	action, could obtain—
14	"(aa) sensitive personal
15	data, as defined by regulations
16	prescribed by the Committee, of
17	United States citizens, if such
18	data may be exploited in a man-
19	ner that threatens national secu-
20	rity; or
21	"(bb) influence over sub-
22	stantive decisionmaking of the
23	United States business regarding
24	the use, development, acquisition,
25	or release of—

1 "(AA)	sensitive per-
2 sonal data of	f United States
3 citizens, as de	escribed in item
4 (aa); or	
5 "(BB)	critical tech-
6 nologies.	
7 "(III) COUNTRIES	S OF SPECIAL
8 CONCERN.—For the p	urposes of this
9 subparagraph, the term	m 'countries of
special concern' means-	<u> </u>
11 "(aa) any f	oreign country
that is subject to	export restric-
tions pursuant to	section 744.21
of title 15, Code of	of Federal Reg-
15 ulations;	
16 "(bb) any	country deter-
mined by the Sec	retary of State
to be a state s	ponsor of ter-
19 rorism; and	
20 "(ce) any cou	ntry that—
21 "(AA) is	s subject to a
United State	s arms embar-
go, as specifie	ed in list D:5 of
24 Country Grou	up D in Supple-
ment No. 1	to part 740 of

1	title 15, Code of Federal
2	Regulations; and
3	"(BB) is identified as a
4	country of special concern in
5	regulations prescribed by the
6	Committee.
7	"(ii) Investment defined.—For the
8	purposes of this subparagraph, the term
9	'investment' means the acquisition of an
10	equity interest, including contingent equity
11	interest, as further defined in regulations
12	prescribed by the Committee.
13	"(iii) Unaffiliated united states
14	BUSINESS DEFINED.—For the purposes of
15	this subparagraph, with respect to an in-
16	vestment described under clause (i), and as
17	further defined in regulations prescribed by
18	the Committee, the term 'unaffiliated
19	United States business' means a United
20	States business that is not subject to the
21	same ultimate ownership of the foreign
22	person undertaking the investment.
23	"(iv) Waiver.—The President may
24	waive any requirement of this subpara-
25	graph upon reporting to the Committees

	14
1	on Financial Services and Foreign Affairs
2	of the House and the Committees on
3	Banking, Housing, and Urban Affairs and
4	Foreign Relations of the Senate that the
5	waiver is important to the national interest
6	of the United States, with a detailed expla-
7	nation of the reasons therefor.
8	"(D) Transfers of Certain assets
9	PURSUANT TO BANKRUPTCY PROCEEDINGS OR
10	OTHER DEFAULTS.—The Committee shall pre-
11	scribe regulations to clarify that the term 'cov-
12	ered transaction' includes any transaction de-
13	scribed in subparagraphs (B) or (C) that arises
14	pursuant to a bankruptcy proceeding or other
15	form of default on debt.
16	"(4) Foreign government-controlled
17	TRANSACTION.—The term 'foreign government-con-
18	trolled transaction' means any covered transaction

- that could result in control of a United States business by a foreign government or a person controlled by or acting on behalf of a foreign government.";
- (2) by amending paragraph (7) to read as follows:
- **"**(7) TECHNOLOGIES.—The Critical 24 'critical technologies' means— 25

20

21

22

"(A) defense articles or defense services covered by the United States Munitions List (USML), which is set forth in the International Traffic in Arms Regulations (ITAR) (22 C.F.R. parts 120–130);

"(B) those items specified on the Commerce Control List (CCL) set forth in Supplement No. 1 to part 774 of the Export Administration Regulations (EAR) (15 C.F.R. parts 730–774) that are controlled pursuant to multilateral regimes (i.e. for reasons of national security, chemical and biological weapons proliferation, nuclear nonproliferation, or missile technology), as well as those that are controlled for reasons of regional stability or surreptitious listening;

"(C) specially designed and prepared nuclear equipment, parts and components, materials, software, and technology specified in the Assistance to Foreign Atomic Energy Activities regulations (10 C.F.R. part 810), and nuclear facilities, equipment, and material specified in the Export and Import of Nuclear Equipment and Material regulations (10 C.F.R. part 110);

1	"(D) select agents and toxins specified in
2	the Select Agents and Toxins regulations (7
3	C.F.R. part 331, 9 C.F.R. part 121, and 42
4	C.F.R. part 73); and
5	"(E) emerging, foundational, or other crit-
6	ical technologies that are controlled pursuant to
7	section 819 of the Foreign Investment Risk Re-
8	view Modernization Act of 2018."; and
9	(3) by adding at the end the following:
10	"(9) Foreign person.—The term 'foreign per-
11	son' means—
12	"(A) any foreign national, foreign govern-
13	ment, or foreign entity; or
14	"(B) any entity over which control is exer-
15	cised or exercisable by a foreign national, for-
16	eign government, or foreign entity.
17	"(10) Substantial interest.—The term
18	'substantial interest' has the meaning given to such
19	term in regulations prescribed by the Committee,
20	but does not include a voting interest of less than
21	ten percent or ownership interests held or acquired
22	solely for the purpose of passive investment.
23	"(11) United States Business.—The term
24	'United States business' means any entity, irrespec-
25	tive of the nationality of the persons that control it,

1	engaged in interstate commerce in the United
2	States, but only to the extent of its activities in
3	interstate commerce.".
4	TITLE III—IMPROVEMENTS TO
5	THE OPERATIONS OF THE
6	COMMITTEE ON FOREIGN IN-
7	VESTMENT IN THE UNITED
8	STATES
9	SEC. 301. INCLUSION OF PARTNERSHIP AND SIDE AGREE-
10	MENTS IN NOTICE.
11	Section 721(b)(1)(C) of the Defense Production Act
12	of 1950 (50 U.S.C. 4565(b)(1)(C)) is amended by adding
13	at the end the following:
14	"(iv) Inclusion of partnership
15	AND SIDE AGREEMENTS.—Subject to regu-
16	lations prescribed by the Committee, the
17	Committee may require a written notice
18	submitted under clause (i) by a party to a
19	covered transaction to include a copy of
20	any partnership agreements, integration
21	agreements, or other side agreements relat-
22	ing to the transaction, as specified in regu-
23	lations prescribed by the Committee.".

SEC. 302. DECLARATIONS RELATING TO CERTAIN COVERED 2 TRANSACTIONS. 3 (a) IN GENERAL.—Section 721(b)(1)(C) of the Defense Production Act of 1950 (50 U.S.C. 4565(b)(1)(C)), 4 5 as amended by section 301, is further amended by adding 6 at the end the following: 7 "(v) Declarations with respect 8 TO CERTAIN COVERED TRANSACTIONS.— 9 "(I) VOLUNTARY DECLARA-10 TIONS.—For the purpose of expe-11 diting the review of certain covered 12 transactions that the Committee de-13 termines are likely to pose limited 14 risk, the Committee may prescribe 15 regulations to permit parties to the 16 transaction to submit a declaration 17 with basic information regarding the 18 transaction, unless the parties submit 19 a written notice under clause (i). 20 "(II) MANDATORY DECLARA-21 TIONS.— 22 "(aa) In General.—The 23 Committee may prescribe regula-24 tions to require the parties to a 25 covered transaction to submit a 26 declaration described in sub-

1	clause (I) with respect to the
2	transaction if the transaction in-
3	volves an investment that results
4	in the acquisition, directly or in-
5	directly, of a substantial interest
6	in a United States business by a
7	foreign person in which a foreign
8	government has, directly or indi-
9	rectly, a substantial interest.
10	"(bb) Submission of Writ-
11	TEN NOTICE AS AN ALTER-
12	NATIVE.—Parties to a covered
13	transaction for which a declara-
14	tion is required under this clause
15	may instead elect to submit a
16	written notice under clause (i).
17	"(cc) Timing of submis-
18	SION.—With respect to the regu-
19	lations described under subclause
20	(I), the Committee may not re-
21	quire a declaration to be sub-
22	mitted more than 30 days in ad-
23	vance of the completion of the
24	transaction.

1 "(III) PENALTIES.—The Com
2 mittee may impose a penalty pursuan
to subsection (h)(3)(A) with respect to
a party that fails to comply with this
5 clause.
6 "(IV) Committee response to
7 DECLARATION.—
8 "(aa) In general.—Upor
receiving a declaration under this
clause with respect to a trans
1 action, the Committee may, at its
2 discretion—
3 "(AA) request that the
4 parties to the transaction
file a written notice under
6 clause (i), provided that the
7 Committee includes an ex
8 planation of the reasons for
9 the request;
0 "(BB) inform the par
1 ties to the transaction that
2 the Committee is not able to
complete action under this
section with respect to the
5 transaction on the basis of

1	the declaration and that the
2	parties may file a written
3	notice under clause (i) to
4	seek written notification
5	from the Committee that the
6	Committee has completed all
7	action under this section
8	with respect to the trans-
9	action;
10	"(CC) initiate a unilat-
11	eral review of the trans-
12	action under subparagraph
13	(D); or
14	"(DD) notify the par-
15	ties in writing that the Com-
16	mittee has completed all ac-
17	tion under this section with
18	respect to the transaction.
19	"(bb) TIMING.—The Com-
20	mittee shall take action under
21	item (aa) within 15 days of re-
22	ceiving a declaration under this
23	clause.
24	"(cc) Refiling of Dec-
25	LARATION.—The Committee may

1 not request or recommend that a 2 declaration be withdrawn and 3 refiled, except to permit parties to a transaction to correct material errors or omissions. 6 "(V) REGULATIONS.—In pre-7 scribing regulations establishing re-8 quirements for declarations submitted 9 under this clause, the Committee shall 10 ensure that such declarations are sub-11 mitted as abbreviated notifications 12 that do not generally exceed 5 pages 13 in length. 14 "(VI) INVESTMENT DEFINED.— 15 For the purposes of this clause, the term 'investment' means the acquisi-16 17 tion of an equity interest, including 18 contingent equity interest, as further 19 defined in regulations prescribed by 20 the Committee.". 21 (b) STIPULATIONS REGARDING TRANSACTIONS.— 22 Section 721(b)(1)(C) of the Defense Production Act of 23 1950 (50 U.S.C. 4565(b)(1)(C)), as amended by this section, is further amended by adding at the end the fol-25 lowing:

1	"(viii) Stipulations regarding
2	TRANSACTIONS.—
3	"(I) In general.—In a written
4	notice submitted under clause (i) or a
5	declaration submitted under clause (v)
6	with respect to a transaction, a party
7	to the transaction may—
8	"(aa) stipulate that the
9	transaction is a covered trans-
10	action; and
11	"(bb) if the party stipulates
12	that the transaction is a covered
13	transaction under item (aa), stip-
14	ulate that the transaction is a
15	foreign government-controlled
16	transaction.
17	"(II) Basis for stipulation.—
18	A written notice submitted under
19	clause (i) or a declaration submitted
20	under clause (v) that includes a stipu-
21	lation under subclause (I) shall in-
22	clude a description of the basis for the
23	stipulation.".

SEC. 303. TIMING FOR REVIEWS AND INVESTIGATIONS. 2 Section 721(b) of the Defense Production Act of 3 1950 (50 U.S.C. 4565(b)) is amended— 4 (1) in paragraph (2), by striking subparagraph 5 (C) and inserting the following: 6 "(C) TIMING.— 7 "(i) In general.—Except as pro-8 vided in clause (ii), any investigation under 9 subparagraph (A) shall be completed be-10 fore the end of the 45-day period begin-11 ning on the date on which the investigation 12 commenced. "(ii) 13 EXTENSION FOR EXTRAOR-14 DINARY CIRCUMSTANCES.— 15 "(I) In general.—In extraor-16 dinary circumstances (as defined by 17 the Committee in regulations), the 18 chairperson may, at the request of the 19 head of the lead agency, extend an in-20 vestigation under subparagraph (A) 21 for not more than one 15-day period. 22 "(II) NONDELEGATION.—The 23 authority of the chairperson and the 24 head of the lead agency referred to in 25 subclause (I) may not be delegated to

any person other than the Deputy

1	Secretary of the Treasury or the dep-
2	uty head (or equivalent thereof) of the
3	lead agency, as the case may be.
4	"(III) NOTIFICATION TO PAR-
5	TIES.—If the Committee extends the
6	deadline under subclause (I) with re-
7	spect to a covered transaction, the
8	Committee shall notify the parties to
9	the transaction of the extension."; and
10	(2) by adding at the end the following:
11	"(8) Tolling of deadlines during lapse in
12	APPROPRIATIONS.—Any deadline or time limitation
13	under this subsection shall be tolled during a lapse
14	in appropriations.".
15	SEC. 304. SUBMISSION OF CERTIFICATIONS TO CONGRESS.
16	Section 721(b)(3)(C) of the Defense Production Act
17	of 1950 (50 U.S.C. 4565(b)(3)(C)) is amended—
18	(1) in clause (i), by amending subclause (II) to
19	read as follows:
20	"(II) a certification that all rel-
21	evant national security factors, includ-
22	ing factors enumerated in subsection
23	(f), have received full consideration.";
24	and
25	(2) by adding at the end the following:

1	"(v) Authority to consolidate
2	DOCUMENTS.—Instead of transmitting a
3	separate certified notice or certified report
4	under subparagraph (A) or (B) with re-
5	spect to each covered transaction, the
6	Committee may, on a monthly basis, trans-
7	mit such notices and reports in a consoli-
8	dated document to the Members of Con-
9	gress specified in clause (iii).".
10	SEC. 305. ANALYSIS BY DIRECTOR OF NATIONAL INTEL-
11	LIGENCE.
12	Section 721(b)(4) of the Defense Production Act of
13	1950 (50 U.S.C. 4565(b)(4)) is amended—
14	(1) by striking subparagraph (A) and inserting
15	the following:
16	"(A) Analysis required.—
17	"(i) In General.—The Director of
18	National Intelligence shall expeditiously
19	carry out a thorough analysis of any threat
20	to the national security of the United
21	States posed by any covered transaction,
22	which shall include the identification of
23	any recognized gaps in the collection of in-
24	telligence relevant to the analysis.

1	"(ii) Views of intelligence agen-
2	CIES.—The Director shall seek and incor-
3	porate into the analysis required by clause
4	(i) the views of all affected or appropriate
5	intelligence agencies with respect to the
6	transaction.
7	"(iii) Updates.—At the request of
8	the lead agency, the Director shall update
9	the analysis conducted under clause (i)
10	with respect to a covered transaction with
11	respect to which an agreement was entered
12	into under subsection (l)(3)(A).
13	"(iv) Independence and object-
14	TIVITY.—The Committee shall ensure that
15	its processes under this section preserve
16	the ability of the Director to conduct an
17	analysis under clause (i) that is inde-
18	pendent, objective, and consistent with all
19	applicable directives, policies, and analytic
20	tradecraft standards of the intelligence
21	community.";
22	(2) by redesignating subparagraphs (B), (C),
23	and (D) as subparagraphs (C), (D), and (E), respec-
24	tively;

1	(3) by inserting after subparagraph (A) the fol-
2	lowing:
3	"(B) Basic threat information.—
4	"(i) In general.—The Director of
5	National Intelligence may provide the
6	Committee with basic information regard-
7	ing any threat to the national security of
8	the United States posed by a covered
9	transaction described in clause (ii) instead
10	of conducting the analysis required by sub-
11	paragraph (A).
12	"(ii) Covered transaction de-
13	SCRIBED.—A covered transaction is de-
14	scribed in this clause if—
15	"(I) the transaction is described
16	in subsection (a)(3)(B)(ii);
17	"(II) the Director of National In-
18	telligence has completed an analysis
19	pursuant to subparagraph (A) involv-
20	ing each foreign person that is a party
21	to the transaction during the 12
22	months preceding the review or inves-
23	tigation of the transaction under this
24	section; or

1	"(III) the transaction otherwise
2	meets criteria agreed upon by the
3	Committee and the Director of Na-
4	tional Intelligence for purposes of this
5	subparagraph."; and
6	(4) by adding at the end the following:
7	"(F) Assessment of operational im-
8	PACT.—The Director may provide to the Com-
9	mittee an assessment, separate from the anal-
10	yses under subparagraphs (A) and (B), of any
11	operational impact of a covered transaction on
12	the intelligence community and a description of
13	any actions that have been or will be taken to
14	mitigate any such impact.
15	"(G) Submission to congress.—The
16	Committee shall include the analysis required
17	by subparagraph (A) with respect to a covered
18	transaction in the report required under sub-
19	section (m)(1), subject to the requirements of
20	subsection (m)(5).".
21	SEC. 306. INFORMATION SHARING.
22	Section 721(c) of the Defense Production Act of 1950
23	(50 U.S.C. 4565(c)) is amended—
24	(1) by striking "Any information" and inserting
25	the following:

"(1) IN GENERAL.—Any information"; and 1 2 (2) by adding at the end the following: 3 "(2) Exception.—Paragraph (1) shall not pro-4 hibit the disclosure of information or documentary 5 material that the party filing such information or 6 material consented to be disclosed to third parties.". 7 SEC. 307. ACTION BY THE PRESIDENT. 8 (a) IN GENERAL.—Section 721(d)(2) of the Defense Production Act of 1950 (50 U.S.C. 4565(d)(2)) is amended by striking "not later than 15 days" and all that fol-10 lows and inserting the following: "with respect to a covered transaction not later than 15 days after the earlier 13 of— 14 "(A) the date on which the investigation of 15 the transaction under subsection (b) is com-16 pleted; or 17 "(B) the date on which the Committee oth-18 erwise refers the transaction to the President 19 under subsection (1)(4).". 20 (b) CIVIL PENALTIES.—Section 721(h)(3)(A) of the 21 Defense Production Act of 1950 (50)U.S.C. 4565(h)(3)(A)) is amended by striking "including any 22 23 mitigation" and all that follows through "subsection (l)" and inserting "including any mitigation agreement entered

```
into, conditions imposed, or order issued pursuant to this
 2
    section".
    SEC. 308. FACTORS TO BE CONSIDERED.
 4
         Section 721(f) of the Defense Production Act of 1950
 5
    (50 U.S.C. 4565(f)) is amended—
 6
             (1) in paragraph (4), by striking "proposed or
 7
         pending";
 8
              (2) by striking paragraph (5);
 9
             (3) by redesignating paragraphs (6), (7), (8),
10
         (9), (10), and (11) as paragraphs (5), (6), (7), (8),
11
         (9), and (16), respectively;
12
             (4) in paragraph (9), as so redesignated, by
13
         striking "and" at the end; and
14
              (5) by inserting after paragraph (9), as so re-
15
         designated, the following:
             "(10) the degree to which the covered trans-
16
17
         action is likely to threaten the ability of the United
18
         States Government to acquire or maintain the equip-
19
         ment and systems that are necessary for defense, in-
20
         telligence, or other national security functions;
21
             "(11) the potential national security-related ef-
22
         fects of the cumulative control of any one type of
23
         critical infrastructure, energy asset, material, or
24
         critical technology by a foreign person;
```

1	"(12) whether any foreign person that would
2	acquire control of a United States business as a re-
3	sult of the covered transaction has a history of—
4	"(A) complying with United States laws
5	and regulations and prior adherence, if applica-
6	ble, to any agreement or condition, as described
7	under $(l)(1)(A)$; and
8	"(B) adhering to contracts or other agree-
9	ments with entities of the United States Gov-
10	ernment;
11	"(13) the extent to which the covered trans-
12	action is likely to release, either directly or indi-
13	rectly, sensitive personal data of United States citi-
14	zens to a foreign person that may exploit that infor-
15	mation in a manner that threatens national security;
16	"(14) whether the covered transaction is likely
17	to exacerbate cybersecurity vulnerabilities or is likely
18	to result in a foreign government gaining a signifi-
19	cant new capability to engage in malicious cyber-en-
20	abled activities against the United States, including
21	such activities designed to affect the outcome of any
22	election for Federal office;
23	"(15) whether the covered transaction is likely
24	to expose any information regarding sensitive na-
25	tional security matters or sensitive procedures or op-

1	erations of a Federal law enforcement agency with
2	national security responsibilities to a foreign person
3	not authorized to receive that information; and".
4	SEC. 309. MITIGATION AND OTHER ACTIONS BY THE COM-
5	MITTEE TO ADDRESS NATIONAL SECURITY
6	RISKS.
7	Section 721(l) of the Defense Production Act of 1950
8	(50 U.S.C. 4565(l)) is amended—
9	(1) in paragraph (1)—
10	(A) in subparagraph (A)—
11	(i) in the heading, by striking "IN
12	GENERAL" and inserting "AGREEMENTS
13	AND CONDITIONS";
14	(ii) by striking "The Committee" and
15	inserting the following:
16	"(i) In General.—The Committee";
17	and
18	(iii) by adding at the end the fol-
19	lowing:
20	"(ii) Abandonment of trans-
21	ACTIONS.—If a party to a covered trans-
22	action has voluntarily chosen to abandon
23	the transaction, the Committee or lead
24	agency, as the case may be, may negotiate,
25	enter into or impose, and enforce any

1	agreement or condition with any party to
2	the covered transaction for purposes of ef-
3	fectuating such abandonment and miti-
4	gating any threat to the national security
5	of the United States that arises as a result
6	of the covered transaction.
7	"(iii) Agreements and conditions
8	RELATING TO COMPLETED TRANS-
9	ACTIONS.—The Committee or lead agency
10	as the case may be, may negotiate, enter
11	into or impose, and enforce any agreement
12	or condition with any party to a completed
13	covered transaction in order to mitigate
14	any interim threat to the national security
15	of the United States that may arise as a
16	result of the covered transaction until such
17	time that the Committee has completed ac-
18	tion pursuant to subsection (b) or the
19	President has taken action pursuant to
20	subsection (d) with respect to the trans-
21	action.";
22	(B) by amending subparagraph (B) to read
23	as follows:
24	"(B) Treatment of outdated agree-

MENTS OR CONDITIONS.—The chairperson and

1 the head of any applicable lead agency shall pe-2 riodically review the appropriateness of an agreement or condition described under sub-3 4 paragraph (A) and terminate, phase out, or otherwise amend any agreement or condition if 6 a threat no longer requires mitigation through 7 the agreement or condition."; and 8 (C) by adding at the end the following: "(C) LIMITATIONS.—An agreement may 9 10 not be entered into or condition imposed under 11 subparagraph (A) with respect to a covered 12 transaction unless the Committee determines that the agreement or condition resolves the na-13 14 tional security concerns posed by the trans-15 action, taking into consideration whether the 16 agreement or condition is reasonably calculated 17 to— 18 "(i) be effective; 19 "(ii) allow for compliance with the 20 terms of the agreement or condition in an 21 appropriately verifiable way; and "(iii) enable effective monitoring of 22 23 compliance with and enforcement of the 24 terms of the agreement or condition.

1	"(D) Jurisdiction.—The provisions of
2	section 706(b) shall apply to any mitigation
3	agreement entered into or condition imposed
4	under subparagraph (A)."; and
5	(2) by adding at the end the following:
6	"(4) Referral to president.—The Com-
7	mittee may, at any time during the review or inves-
8	tigation of a covered transaction under subsection
9	(b), complete the action of the Committee with re-
10	spect to the transaction and refer the transaction to
11	the President for action pursuant to subsection (d).
12	"(5) Risk-based analysis required.—
13	"(A) IN GENERAL.—Any determination of
14	the Committee to refer a covered transaction to
15	the President under paragraph (4), or to nego-
16	tiate, enter into, impose, or enforce any agree-
17	ment or condition under paragraph (1)(A) with
18	respect to a covered transaction, shall be based
19	on a risk-based analysis, conducted by the Com-
20	mittee, of the effects on the national security of
21	the United States of the covered transaction,
22	which shall include—
23	"(i) an assessment of the threat,
24	vulnerabilities, and consequences to na-
25	tional security resulting from the trans-

1	action, as these terms are defined or clari-
2	fied in guidance and regulations issued by
3	the Committee; and
4	"(ii) an identification of each relevant
5	factor described in subsection (f) that the
6	transaction may substantially implicate.
7	"(B) Compliance plans.—
8	"(i) In general.—In the case of a
9	covered transaction with respect to which
10	an agreement or condition is entered into
11	under paragraph (1)(A), the Committee or
12	lead agency, as the case may be, shall for-
13	mulate, adhere to, and keep updated a
14	plan for monitoring compliance with the
15	agreement or condition.
16	"(ii) Elements.—Each plan required
17	by clause (i) with respect to an agreement
18	or condition entered into under paragraph
19	(1)(A) shall include an explanation of—
20	"(I) which member of the Com-
21	mittee will have primary responsibility
22	for monitoring compliance with the
23	agreement or condition;

1	"(II) how compliance with the
2	agreement or condition will be mon-
3	itored;
4	"(III) how frequently compliance
5	reviews will be conducted;
6	"(IV) whether an independent
7	entity will be utilized under subpara-
8	graph (D) to conduct compliance re-
9	views; and
10	"(V) what actions will be taken if
11	the parties fail to cooperate regarding
12	monitoring compliance with the agree-
13	ment or condition.
14	"(C) EFFECT OF LACK OF COMPLIANCE.—
15	If, at any time after a mitigation agreement or
16	condition is entered into or imposed under
17	paragraph (1)(A), the Committee or lead agen-
18	cy, as the case may be, determines that a party
19	or parties to the agreement or condition are not
20	in compliance with the terms of the agreement
21	or condition, the Committee or lead agency
22	may, in addition to the authority of the Com-
23	mittee to impose penalties pursuant to sub-
24	section (h)(3)(A) and to unilaterally initiate a

1	review of any covered transaction under sub-
2	section $(b)(1)(D)(iii)(I)$ —
3	"(i) negotiate a plan of action for the
4	party or parties to remediate the lack of
5	compliance, with failure to abide by the
6	plan or otherwise remediate the lack of
7	compliance serving as the basis for the
8	Committee to find a material breach of the
9	agreement or condition;
10	"(ii) require that the party or parties
11	submit any covered transaction initiated
12	after the date of the determination of non-
13	compliance and before the date that is 5
14	years after the date of the determination
15	to the Committee for review under sub-
16	section (b); or
17	"(iii) seek injunctive relief.
18	"(D) Use of independent entities to
19	MONITOR COMPLIANCE.—If the parties to an
20	agreement or condition entered into under para-
21	graph (1)(A) enter into a contract with an inde-
22	pendent entity from outside the United States
23	Government for the purpose of monitoring com-
24	pliance with the agreement or condition, the
25	Committee shall take such action as is nec-

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

essary to prevent any significant conflict of interest from arising with respect to the entity and the parties to the transaction.

"(E) Successors and assigns.—Any agreement or condition entered or imposed under paragraph (1)(A) shall be considered binding on all successors and assigns, unless and until the agreement or condition terminates on its own terms or is otherwise terminated by the Committee in the Committee's sole discretion.

"(F) ADDITIONAL COMPLIANCE MEAS-URES.—Subject to subparagraphs (A) through (D), the Committee shall develop and agree upon methods for evaluating compliance with any agreement entered into or condition imposed with respect to a covered transaction that will allow the Committee to adequately ensure without unnecessarily compliance diverting Committee resources from assessing any new covered transaction for which a written notice under clause (i) of subsection (b)(1)(C) has been filed, and if necessary, reaching a mitigation agreement with or imposing a condition on a party to such covered transaction or any cov-

1	ered transaction for which a review has been re-
2	opened for any reason.".
3	SEC. 310. CERTIFICATION OF NOTICES AND INFORMATION
4	Section 721(n) of the Defense Production Act of
5	1950 (50 U.S.C. 4565(n)) is amended—
6	(1) by redesignating paragraphs (1) and (2) as
7	subparagraphs (A) and (B), respectively, and by
8	moving such subparagraphs, as so redesignated, 2
9	ems to the right;
10	(2) by striking "Each notice" and inserting the
11	following:
12	"(1) IN GENERAL.—Each notice"; and
13	(3) by adding at the end the following:
14	"(2) Effect of failure to submit.—The
15	Committee may not complete a review under this
16	section of a covered transaction and may recommend
17	to the President that the President suspend or pro-
18	hibit the transaction or require divestment under
19	subsection (d) if the Committee determines that a
20	party to the transaction has—
21	"(A) failed to submit a statement required
22	by paragraph (1); or
23	"(B) included false or misleading informa-
24	tion in a notice or information described in

1	paragraph (1) or omitted material information
2	from such notice or information.
3	"(3) Applicability of law on fraud and
4	FALSE STATEMENTS.—The Committee shall pre-
5	scribe regulations expressly providing for the appli-
6	cation of section 1001 of title 18, United States
7	Code, to all information provided to the Committee
8	under this section by any party to a covered trans-
9	action.".
10	TITLE IV—MODIFICATION OF
11	ANNUAL REPORT
12	SEC. 401. MODIFICATION OF ANNUAL REPORT.
13	Section 721(m) of the Defense Production Act of
14	1950 (50 U.S.C. 4565(m)) is amended—
15	(1) in paragraph (2), by amending subpara-
16	graph (A) to read as follows:
17	"(A) A list of all notices filed and all re-
18	views or investigations of covered transactions
19	completed during the period, with—
20	"(i) a description of the outcome of
21	each review or investigation, including
22	whether an agreement was entered into or
23	condition was imposed under subsection
24	(l)(3)(A) with respect to the transaction
25	being reviewed or investigated, and wheth-

1	er the President took any action under this
2	section with respect to that transaction;
3	"(ii) the nature of the business activi-
4	ties or products of the United States busi-
5	ness with which the transaction was en-
6	tered into or intended to be entered into;
7	and
8	"(iii) information about any with-
9	drawal from the process.";
10	(2) in paragraph (3)—
11	(A) by striking "CRITICAL TECHNOLOGIES"
12	and all that follows through "In order to as-
13	sist" and inserting "CRITICAL TECH-
14	Nologies.—In order to assist";
15	(B) by striking subparagraph (B); and
16	(C) by redesignating clauses (i) and (ii) as
17	subparagraphs (A) and (B), respectively, and
18	by moving such subparagraphs, as so redesig-
19	nated, 2 ems to the left; and
20	(3) by adding at the end the following:
21	"(4) Additional contents of report.—
22	"(A) Statistics on compliance reviews con-
23	ducted and actions taken by the Committee
24	under subsection (l)(6), including subparagraph
25	(D) of that subsection (l)(6), during that period

1	and a description of any actions taken by the
2	Committee to impose penalties or initiate a uni-
3	lateral review pursuant to subsection
4	(b)(1)(D)(iii)(I).
5	"(B) Cumulative and trend information on
6	the number of declarations filed under sub-
7	section (b)(1)(C)(v), the actions taken by the
8	Committee in response to declarations, the busi-
9	ness sectors involved in the declarations which
10	have been made, and the countries involved in
11	such declarations.
12	"(C) The number of new hires made since
13	the preceding report through the authorities de-
14	scribed under subsection (q), along with sum-
15	mary statistics, position titles, and associated
16	pay grades for such hires and a summary of
17	such hires' responsibilities in administering this
18	section.
19	"(5) Classification; availability of re-
20	PORT.—
21	"(A) Classification.—All appropriate
22	portions of the annual report required by para-
23	graph (1) may be classified.
24	"(B) Public availability of unclassi-
25	FIED VERSION.—An unclassified version of the

1	report required by paragraph (1), as appro-
2	priate and consistent with safeguarding na-
3	tional security and privacy, shall be made avail-
4	able to the public. Information regarding trade
5	secrets or business confidential information may
6	be included in the classified version and may
7	not be made available to the public in the un-
8	classified version.
9	"(C) Exceptions to freedom of infor-
10	MATION ACT.—The exceptions to subsection (a)
11	of section 552 of title 5, United States Code
12	provided for under subsection (b) of that sec-
13	tion shall apply with respect to the report re-
14	quired by paragraph (1).".
15	TITLE V—RESOURCES, SPECIAL
16	HIRING AUTHORITY, AND
17	OUTREACH
18	SEC. 501. CENTRALIZATION OF CERTAIN COMMITTEE
19	FUNCTIONS.
20	Section 721 of the Defense Production Act of 1950
21	(50 U.S.C. 4565) is amended by adding at the end the
22	following:
23	"(o) CENTRALIZATION OF CERTAIN COMMITTEE
24	Functions.—

- "(1) IN GENERAL.—The chairperson, in consultation with the Committee, may centralize certain functions of the Committee within the Department of the Treasury for the purpose of enhancing interagency coordination and collaboration in carrying out the functions of the Committee under this section.
- 8 "(2) RULE OF CONSTRUCTION.—Nothing in 9 this subsection shall be construed as limiting the au-10 thority of any department or agency represented on 11 the Committee to represent its own interests before 12 the Committee.".

13 SEC. 502. CFIUS RESOURCE NEEDS.

- 14 (a) Unified Budget Request.—Section 721 of the 15 Defense Production Act of 1950 (50 U.S.C. 4565), as 16 amended by section 501, is further amended by adding 17 at the end the following:
- 18 "(p) Unified Budget Request.—
- "(1) IN GENERAL.—The President may include, in the budget of the Department of the Treasury for a fiscal year (as submitted to Congress with the budget of the President under section 1105(a) of title 31, United States Code), a unified request for funding of all operations under this section con-

- ducted by all of the departments and agencies rep-
- 2 resented on the Committee.
- 3 "(2) Form of budget request.—A unified
- 4 request under paragraph (1) shall be detailed and
- 5 include the amounts and staffing levels requested for
- 6 each department or agency represented on the Com-
- 7 mittee to carry out the functions of that department
- 8 or agency under this section.".
- 9 (b) ANNUAL SPENDING PLAN.—Not later than 90
- 10 days following the date of enactment of this Act, and an-
- 11 nually thereafter, the chairperson of the Committee on
- 12 Foreign Investment in the United States shall transmit
- 13 to the Committees on Appropriations and Financial Serv-
- 14 ices of the House of Representatives and the Committees
- 15 on Appropriations and Banking, Housing, and Urban Af-
- 16 fairs of the Senate a detailed spending plan to expedi-
- 17 tiously meet the requirements of subsections (b), (l), and
- 18 (m) of section 721 of the Defense Production Act of 1950,
- 19 as amended by this Act, including estimated expenditures
- 20 and staffing levels required by operations of the Com-
- 21 mittee for not less than the following fiscal year at each
- 22 of the Committee's member agencies.
- 23 (c) Waiver.—The chairperson may waive the report-
- 24 ing requirement under subsection (b) with respect to a fis-
- 25 cal year for which a unified budget request described

- 1 under section 721(p) of the Defense Production Act of
- 2 1950 has been submitted.
- 3 (d) Special Hiring Authority.—Section 721 of
- 4 the Defense Production Act of 1950 (50 U.S.C. 4565),
- 5 as amended by subsection (a), is further amended by add-
- 6 ing at the end the following:
- 7 "(q) Special Hiring Authority.—The heads of
- 8 the departments and agencies represented on the Com-
- 9 mittee may appoint, without regard to the provisions of
- 10 sections 3309 through 3318 of title 5, United States Code,
- 11 candidates directly to positions in the competitive service
- 12 (as defined in section 2102 of that title) in their respective
- 13 departments and agencies to administer this section.".
- 14 (e) Testimony Required.—Section 721 of the De-
- 15 fense Production Act of 1950 (50 U.S.C. 4565), as
- 16 amended by subsection (d), is further amended by adding
- 17 at the end the following:
- 18 "(r) Testimony.—
- 19 "(1) IN GENERAL.—After submitting the uni-
- fied budget request described under subsection (p),
- or the spending plan described under section 502 of
- the Foreign Investment Risk Review Modernization
- Act of 2018, as the case may be, but not later than
- March 31 of each year, the chairperson, or the
- chairperson's designee, shall appear before the Com-

1	mittee on Financial Services of the House of Rep-
2	resentatives and present testimony on—
3	"(A) anticipated resources necessary for
4	operations of the Committee in the following
5	fiscal year at each of the Committee's member
6	agencies;
7	"(B) the adequacy of appropriations for
8	the Committee in the current and the previous
9	fiscal year to—
10	"(i) ensure that thorough reviews and
11	investigations are completed as expedi-
12	tiously as possible;
13	"(ii) monitor and enforce mitigation
14	agreements; and
15	"(iii) identify covered transactions for
16	which a notice under clause (i) of sub-
17	section (b)(1)(C) or a declaration under
18	clause (v) of subsection (b)(1)(C) was not
19	submitted to the Committee; and
20	"(C) management efforts to strengthen the
21	ability of the Committee to meet the require-
22	ments of this section.
23	"(2) Sunset.—This subsection shall have no
24	force or effect on the date that is five years following

1	the date of enactment of the Foreign Investment
2	Risk Review Modernization Act of 2018.".
3	SEC. 503. CFIUS OUTREACH.
4	Not later than 180 days after the date of enactment
5	of this Act, and every year thereafter for five years, the
6	chairperson of the Committee on Foreign Investment in
7	the United States ("CFIUS"), or the chairperson's des-
8	ignee, shall brief the Committee on Financial Services of
9	the House of Representatives and the Committee or
10	Banking, Housing, and Urban Affairs of the Senate or
11	activities of CFIUS undertaken in order to—
12	(1) educate the business community, with a
13	particular focus on the technology sector and other
14	sectors of importance to national security, on the
15	goals and operations of CFIUS; and
16	(2) disseminate to the governments of United
17	States allies best practices of CFIUS that—
18	(A) strengthen national security reviews of
19	relevant investment transactions;
20	(B) expedite such reviews when appro-
21	priate; and
22	(C) promote openness to foreign invest-
23	ment, consistent with national security consid-
24	erations.

1 TITLE VI—MISCELLANEOUS 2 FIRRMA PROVISIONS

3	SEC. 601. CONFORMING AMENDMENT.
4	Section 721(d)(4)(A) of the Defense Production Act
5	of 1950 (50 U.S.C. 4565(d)(4)(A)) is amended by striking
6	"the foreign interest exercising control" and inserting "a
7	foreign person that would acquire an interest in a United
8	States business or its assets as a result of the covered
9	transaction".
10	SEC. 602. REGULATORY CERTAINTY FOR UNITED STATES
11	BUSINESSES.
12	Section 721 of the Defense Production Act of 1950
13	(50 U.S.C. 4565), as amended by section 502, is further
14	amended by adding at the end the following:
15	"(s) REGULATORY CERTAINTY FOR UNITED STATES
16	Businesses.—With respect to mitigating a national secu-
17	rity risk that results from a foreign person's investment
18	in, or joint venture with, a United States business, a mem-
19	ber agency of the Committee may not prescribe or imple-
20	ment regulations to require divestment by, or of, the
21	United States business, unless—
22	"(1) the regulations are prescribed under this
23	section or pursuant to authorities of the President
24	under the International Emergency Economic Pow-
25	ers Act; or

1	"(2) the President reports to Congress in writ-
2	ing that the regulations—
3	"(A) are, wherever applicable, consistent
4	with regulations prescribed under this section,
5	including any such regulations pertaining to—
6	"(i) foreign control or influence over a
7	United States business;
8	"(ii) the identification of emerging,
9	foundational, or other critical technologies;
10	and
11	"(iii) confidentiality requirements with
12	respect to information and documentary
13	material regarding United States busi-
14	nesses; and
15	"(B) in the case of regulations prescribed
16	or finalized following the effective date of this
17	subsection, were prescribed in consultation with
18	the chairperson of the Committee and with the
19	head of any member agency determined by the
20	President to be affected by the regulations.".
21	TITLE VII—COMMON SENSE
22	CREDIT UNION CAPITAL RELIEF
23	SEC. 701. DELAY IN EFFECTIVE DATE.
24	Notwithstanding any effective date set forth in the
25	rule issued by the National Credit Union Administration

1	titled "Risk-Based Capital" (published at 80 Fed. Reg.
2	66626 (October 29, 2015)), such final rule shall take ef-
3	fect on January 1, 2021.
4	TITLE VIII—EXPORT CONTROL
5	REFORM
6	SEC. 801. SHORT TITLE.
7	This title may be cited as the "Export Control Re-
8	form Act of 2018".
9	SEC. 802. DEFINITIONS.
10	In this title:
11	(1) Controlled.—The term "controlled"
12	means the export, reexport, or transfer of an item
13	subject to the jurisdiction of the United States
14	under subtitle A.
15	(2) Dual-use.—The term "dual-use", with re-
16	spect to an item, means the item has civilian appli-
17	cations and military, terrorism, weapons of mass de-
18	struction, or law-enforcement-related applications.
19	(3) Export.—The term "export", with respect
20	to an item subject to controls under subtitle A, in-
21	cludes—
22	(A) the shipment or transmission of the
23	item out of the United States, including the
24	sending or taking of the item out of the United
25	States, in any manner; and

1	(B) the release or transfer of technology or
2	source code relating to the item to a foreign
3	person in the United States.
4	(4) Export administration regulations.—
5	The term "Export Administration Regulations"
6	means—
7	(A) the Export Administration Regulations
8	as promulgated, maintained, and amended
9	under the authority of the International Emer-
10	gency Economic Powers Act and codified, as of
11	the date of the enactment of this Act, in sub-
12	chapter C of chapter VII of title 15, Code of
13	Federal Regulations; or
14	(B) regulations that are promulgated,
15	maintained, and amended under the authority
16	of subtitle A on or after the date of the enact-
17	ment of this Act.
18	(5) Foreign person.—The term "foreign per-
19	son" means a person that is not a United States
20	person.
21	(6) ITEM.—The term "item" means a com-
22	modity, software, or technology.
23	(7) Person.—The term "person" means—
24	(A) a natural person:

1	(B) a corporation, business association,							
2	partnership, society, trust, financial institution,							
3	insurer, underwriter, guarantor, and any other							
4	business organization, any other nongovern-							
5	mental entity, organization, or group, or any							
6	government or agency thereof; and							
7	(C) any successor to any entity described							
8	in subparagraph (B).							
9	(8) REEXPORT.—The term "reexport", with re-							
10	spect to an item subject to controls under subtitle A,							
11	includes—							
12	(A) the shipment or transmission of the							
13	item from a foreign country to another foreign							
14	country, including the sending or taking of the							
15	item from the foreign country to the other for-							
16	eign country, in any manner; and							
17	(B) the release or transfer of technology or							
18	source code relating to the item to a foreign							
19	person outside the United States.							
20	(9) Secretary.—Except as otherwise provided,							
21	the term "Secretary" means the Secretary of Com-							
22	merce.							
23	(10) Technology.—The term "technology"							
24	includes foundational information and information							
25	and know-how necessary for the development (at all							

1	stages prior to serial production), production, use,
2	operation, installation, maintenance, repair, overhaul
3	or refurbishing of an item.
4	(11) Transfer.—The term "transfer", with
5	respect to an item subject to controls under title I,
6	means a change in the end-use or end user of the
7	item within the same foreign country.
8	(12) United states.—The term "United
9	States" means the several States, the District of Co-
10	lumbia, the Commonwealth of Puerto Rico, the Com-
11	monwealth of the Northern Mariana Islands, Amer-
12	ican Samoa, Guam, the United States Virgin Is-
13	lands, and any other territory or possession of the
14	United States.
15	(13) United States Person.—The term
16	"United States person" means—
17	(A) for purposes of subtitles A and C—
18	(i) any individual who is a citizen or
19	national of the United States or who is an
20	individual described in subparagraph (B)
21	of section 274B(a)(3) of the Immigration
22	and Nationality Act (8 U.S.C.
23	1324b(a)(3));
24	(ii) a corporation or other legal entity
25	which is organized under the laws of the

1	United States, any State or territory there-
2	of, or the District of Columbia; and
3	(iii) any person in the United States;
4	and
5	(B) for purposes of subtitle B, any United
6	States resident or national (other than an indi-
7	vidual resident outside the United States and
8	employed by other than a United States per-
9	son), any domestic concern (including any per-
10	manent domestic establishment of any foreign
11	concern) and any foreign subsidiary or affiliate
12	(including any permanent foreign establish-
13	ment) of any domestic concern which is con-
14	trolled in fact by such domestic concern, as de-
15	termined under regulations by the Secretary.
16	(14) Weapons of mass destruction.—The
17	term "weapons of mass destruction" means nuclear,
18	radiological, chemical, and biological weapons and
19	delivery systems for such weapons.
20	Subtitle A—Authority and
21	Administration of Controls
22	SEC. 811. SHORT TITLE.
23	This subtitle may be cited as the "Export Controls
24	Act of 2018".

1 SEC. 812. STATEMENT OF POLICY.

2	The following is the policy of the United States:
3	(1) The national security and foreign policy of
4	the United States require that the export, reexport,
5	and transfer of items, and specific activities of
6	United States persons, wherever located, be con-
7	trolled for the following purposes:
8	(A) To control the release of items for use
9	in—
10	(i) the proliferation of weapons of
11	mass destruction or of conventional weap-
12	ons;
13	(ii) the acquisition of destabilizing
14	numbers or types of conventional weapons;
15	(iii) acts of terrorism;
16	(iv) military programs that could pose
17	a threat to the security of the United
18	States or its allies; or
19	(v) activities undertaken specifically to
20	cause significant interference with or dis-
21	ruption of critical infrastructure.
22	(B) To preserve the qualitative military su-
23	periority of the United States.
24	(C) To strengthen the United States in-
25	dustrial base.

- 1 (D) To carry out the foreign policy of the 2 United States, including the protection of 3 human rights and the promotion of democracy.
 - (E) To carry out obligations and commitments under international agreements and arrangements, including multilateral export control regimes.
 - (F) To facilitate military interoperability between the United States and its North Atlantic Treaty Organization (NATO) and other close allies.
 - (G) To ensure national security controls are tailored to focus on those core technologies and other items that are capable of being used to pose a serious national security threat to the United States.
 - (2) The national security of the United States requires that the United States maintain its leadership in the science, technology, engineering, and manufacturing sectors, including foundational technology that is essential to innovation. Such leadership requires that United States persons are competitive in global markets. The impact of the implementation of this subtitle on such leadership and competitiveness must be evaluated on an ongoing

- basis and applied in imposing controls under sections 813 and 814 to avoid negatively affecting such
 leadership.
 - (3) The national security and foreign policy of the United States require that the United States participate in multilateral organizations and agreements regarding export controls on items that are consistent with the policy of the United States, and take all the necessary steps to secure the adoption and consistent enforcement, by the governments of such countries, of export controls on items that are consistent with such policy.
 - (4) Export controls should be fully coordinated with the multilateral export control regimes. Export controls that are multilateral are most effective, and should be tailored to focus on those core technologies and other items that are capable of being used to pose a serious national security threat to the United States and its allies.
 - (5) Export controls applied unilaterally to items widely available from foreign sources generally are less effective in preventing end-users from acquiring those items.
 - (6) The effective administration of export controls requires a clear understanding both inside and

- outside the United States Government of which technologies and other items are controlled and an efficient process should be created to update the controls, such as by removing and adding technologies and other items.
 - (7) The export control system must ensure that it is transparent, predictable, and timely, has the flexibility to be adapted to address new threats in the future, and allows seamless access to and sharing of export control information among all relevant United States national security and foreign policy agencies.
 - (8) Implementation and enforcement of United States export controls require robust capabilities in monitoring, intelligence, and investigation, appropriate penalties for violations, and the ability to swiftly interdict unapproved transfers.
 - (9) Export controls should be balanced with United States counterterrorism, information security, and cyber-security policies to ensure the ability to export, reexport, and transfer technology and other items in support of counterterrorism, critical infrastructure, and other homeland security priorities, while effectively preventing malicious cyber terrorists from obtaining items that threaten the

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

United States and its interests, including the protection of and safety of United States citizens abroad.

(10) Export controls complement and are a critical element of the national security policies underlying the laws and regulations governing foreign direct investment in the United States, including controlling the transfer of critical technologies to certain foreign persons. Thus, the President, in close coordination with the Department of Commerce, the Department of Defense, the Department of State, the Department of Energy, and other agencies responsible for export controls, should have a regular and robust process to identify the emerging and other types of critical technologies of concern and regulate their release to foreign persons as warranted regardless of the nature of the underlying transaction. Such identification efforts should draw upon the resources and expertise of all relevant parts of the United States Government, industry, and academia. These efforts should be in addition to traditional efforts to modernize and update the lists of controlled items under the multilateral export control regimes.

1	(11) The authority under this subtitle may be							
2	exercised only in furtherance of all of the objectives							
3	set forth in paragraphs (1) through (10).							
4	SEC. 813. AUTHORITY OF THE PRESIDENT.							
5	(a) Authority.—In order to carry out the policy set							
6	forth in paragraphs (1) through (10) of section 812, the							
7	President shall control—							
8	(1) the export, reexport, and transfer of items							
9	subject to the jurisdiction of the United States,							
10	whether by United States persons or by foreign per-							
11	sons; and							
12	(2) the activities of United States persons,							
13	wherever located, relating to specific—							
14	(A) nuclear explosive devices;							
15	(B) missiles;							
16	(C) chemical or biological weapons;							
17	(D) whole plants for chemical weapons pre-							
18	cursors;							
19	(E) foreign maritime nuclear projects; and							
20	(F) foreign military intelligence services.							
21	(b) Requirements.—In exercising authority under							
22	this subtitle, the President shall impose controls to achieve							
23	the following objectives:							

- 1 (1) To regulate the export, reexport, and trans-2 fer of items described in subsection (a)(1) of United 3 States persons or foreign persons.
 - (2) To regulate the activities described in subsection (a)(2) of United States persons, wherever located.
 - (3) To secure the cooperation of other governments and multilateral organizations to impose control systems that are consistent, to the extent possible, with the controls imposed under subsection (a).
 - (4) To maintain the leadership of the United States in science, engineering, technology research and development, manufacturing, and foundational technology that is essential to innovation.
 - (5) To protect United States technological advances by prohibiting unauthorized technology transfers to foreign persons in the United States or outside the United States, particularly with respect to countries that may pose a significant threat to the national security of the United States.
 - (6) To enhance the viability of commercial firms, academic institutions, and research establishments, and maintain the skilled workforce of such firms, institutions, and establishments, that are nec-

- essary to preserving the leadership of the United States described in paragraph (4).
 - (7) To strengthen the United States industrial base, both with respect to current and future defense requirements.
- 6 (8) To enforce the controls through means such 7 as regulations, requirements for compliance, lists of 8 controlled items, lists of foreign persons who threat-9 en the national security or foreign policy of the 10 United States, and guidance in a form that facili-11 tates compliance by United States persons and for-12 eign persons, in particular academic institutions, sci-13 entific and research establishments, and small- and 14 medium-sized businesses.
- 15 (c) Application of Controls.—The President shall impose controls over the export, reexport, or transfer 16 17 of items for purposes of the objectives described in sub-18 sections (b)(1) or (b)(2) without regard to the nature of the underlying transaction or any circumstances per-19 20 taining to the activity, including whether such export, re-21 export, or transfer occurs pursuant to a purchase order or other contract requirement, voluntary decision, inter-23 company arrangement, marketing effort, or during a joint venture, joint development agreement, or similar collaborative agreement.

1 SEC. 814. ADDITIONAL AUTHORITIES.

2	(a) In General.—In carrying out this subtitle, the
3	President shall—
4	(1) establish and maintain lists published by
5	the Secretary of items that are controlled under this
6	subtitle;
7	(2) establish and maintain lists published by
8	the Secretary of foreign persons and end-uses that
9	are determined to be a threat to the national secu-
10	rity and foreign policy of the United States pursuant
11	to the policy set forth in section 812(1)(A);
12	(3) prohibit unauthorized exports, reexports,
13	and transfers of controlled items, including to for-
14	eign persons in the United States or outside the
15	United States;
16	(4) restrict exports, reexports, and transfers of
17	any controlled items to any foreign person or end-
18	use listed under paragraph (2);
19	(5) require licenses or other authorizations, as
20	appropriate, for exports, reexports, and transfers of
21	controlled items, including imposing conditions or re-
22	strictions on United States persons and foreign per-
23	sons with respect to such licenses or other authoriza-
24	tions;
25	(6) establish a process by which a license appli-
26	cant may request an assessment to determine wheth-

- er a foreign item is comparable in quality to an item controlled under this subtitle, and is available in sufficient quantities to render the United States export control of that item or the denial of a license ineffective, including a mechanism to address that disparity;
 - (7) require measures for compliance with the export controls established under this subtitle;
 - (8) require and obtain such information from United States persons and foreign persons as is necessary to carry out this subtitle;
 - (9) require, as appropriate, advance notice before an item is exported, reexported, or transferred, as an alternative to requiring a license;
 - (10) require, to the extent feasible, identification of items subject to controls under this subtitle in order to facilitate the enforcement of such controls;
 - (11) inspect, search, detain, seize, or impose temporary denial orders with respect to items, in any form, that are subject to controls under this subtitle, or conveyances on which it is believed that there are items that have been, are being, or are about to be exported, reexported, or transferred in violation of this subtitle;

1 (12) monitor shipments, or other means of 2 transfer; 3 (13) keep the public fully apprised of changes 4 in policy, regulations, and procedures established 5 under this subtitle; 6 (14) appoint technical advisory committees in 7 accordance with the Federal Advisory Committee 8 Act; 9 (15) create, as warranted, exceptions to licens-10 ing requirements in order to further the objectives of 11 this subtitle; 12 (16) establish and maintain processes to inform 13 persons, either individually by specific notice or 14 through amendment to any regulation or order 15 issued under this subtitle, that a license from the 16 Bureau of Industry and Security of the Department 17 of Commerce is required to export; and 18 (17) undertake any other action as is necessary 19 to carry out this subtitle that is not otherwise pro-20 hibited by law. 21 (b) RELATIONSHIP TO IEEPA.—The authority under this subtitle may not be used to regulate or prohibit under 23 this subtitle the export, reexport, or transfer of any item that may not be regulated or prohibited under section

203(b) of the International Emergency Economic Powers

1	Act (50 U.S.C. 1702(b)), except to the extent the Presi-
2	dent has made a determination necessary to impose con-
3	trols under subparagraph (A), (B), or (C) of paragraph
4	(2) of such section.
5	(c) Countries Supporting International Ter-
6	RORISM.—
7	(1) License requirement.—
8	(A) IN GENERAL.—A license shall be re-
9	quired for the export, reexport, or transfer of
10	items to a country if the Secretary of State has
11	made the following determinations:
12	(i) The government of such country
13	has repeatedly provided support for acts of
14	international terrorism.
15	(ii) The export, reexport, or transfer
16	of such items could make a significant con-
17	tribution to the military potential of such
18	country, including its military logistics ca-
19	pability, or could enhance the ability of
20	such country to support acts of inter-
21	national terrorism.
22	(B) Determination under other pro-
23	VISIONS OF LAW.—A determination of the Sec-
24	retary of State under section 620A of the For-
25	eign Assistance Act of 1961 (22 U.S.C. 2371),

- section 40 of the Arms Export Control Act (22
 U.S.C. 2780), or any other provision of law
 that the government of a country described in
 subparagraph (A) has repeatedly provided support for acts of international terrorism shall be
 deemed to be a determination with respect to
 such government for purposes of clause (i) of
 subparagraph (A).
 - (2) Notification to congress.—The Secretary of State or the Secretary of Commerce shall notify the Committee on Foreign Affairs of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs and the Committee on Foreign Relations of the Senate at least 30 days before issuing any license required by paragraph (1).
 - (3) Publication in Federal Register.—
 Each determination of the Secretary of State under paragraph (1)(A) shall be published in the Federal Register, except that the Secretary of State may exclude confidential information and trade secrets contained in such determination.
 - (4) RESCISSION OF DETERMINATION.—A determination of the Secretary of State under paragraph (1)(A) may not be rescinded unless the President

1	submits to the Speaker of the House of Representa-
2	tives, the chairman of the Committee on Foreign Af-
3	fairs, and the chairman of the Committee on Bank-
4	ing, Housing, and Urban Affairs and the chairman
5	of the Committee on Foreign Relations of the Sen-
6	ate—
7	(A) before the proposed rescission would
8	take effect, a report certifying that—
9	(i) there has been a fundamental
10	change in the leadership and policies of the
11	government of the country concerned;
12	(ii) that government is not supporting
13	acts of international terrorism; and
14	(iii) that government has provided as-
15	surances that it will not support acts of
16	international terrorism in the future; or
17	(B) at least 90 days before the proposed
18	rescission would take effect, a report justifying
19	the rescission and certifying that—
20	(i) the government concerned has not
21	provided any support for acts international
22	terrorism during the preceding 24-month
23	period; and
24	(ii) the government concerned has
25	provided assurances that it will not sup-

1	port	acts	of	international	terrorism	in	the
2	futur	e.					

- (5) DISAPPROVAL OF RESCISSION.—No rescission under paragraph (4)(B) of a determination under paragraph (1)(A) with respect to the government of a country may be made if Congress, within 90 days after receipt of a report under paragraph (4)(B), enacts a joint resolution described in subsection (f)(2) of section 40 of the Arms Export Control Act with respect to a rescission under subsection (f)(1) of such section with respect to the government of such country.
- (6) Notification and Briefing.—Not later than—
 - (A) ten days after initiating a review of the activities of the government of the country concerned within the 24-month period referred to in paragraph (4)(B)(i), the Secretary of State shall notify the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate of such initiation; and
 - (B) 20 days after the notification described in paragraph (1), the Secretary of State shall

1	brief the congressional committees described in
2	paragraph (1) on the status of such review.
3	(7) Contents of Notification of Li-
4	CENSE.—The Secretary of State shall include in the
5	notification required by paragraph (2)—
6	(A) a detailed description of the items to
7	be offered, including a brief description of the
8	capabilities of any item for which a license to
9	export, reexport, or transfer the items is
10	sought;
11	(B) the reasons why the foreign country,
12	person, or entity to which the export, reexport,
13	or transfer is proposed to be made has re-
14	quested the items under the export, reexport, or
15	transfer, and a description of the manner in
16	which such country, person, or entity intends to
17	use such items;
18	(C) the reasons why the proposed export,
19	reexport, or transfer is in the national interest
20	of the United States;
21	(D) an analysis of the impact of the pro-
22	posed export, reexport, or transfer on the mili-
23	tary capabilities of the foreign country, person,
24	or entity to which such transfer would be made;

- 1 (E) an analysis of the manner in which the
 2 proposed export, reexport, or transfer would af3 fect the relative military strengths of countries
 4 in the region to which the items that are the
 5 subject of such export, reexport, or transfer
 6 would be delivered and whether other countries
 7 in the region have comparable kinds and
 8 amounts of items; and
 - (F) an analysis of the impact of the proposed export, reexport, or transfer on the relations of the United States with the countries in the region to which the items that are the subject of such export, reexport, or transfer would be delivered.

(d) Enhanced Controls.—

- (1) In General.—In furtherance of section 813(a), the President shall, except to the extent authorized by a statute or regulation administered by a Federal department or agency other than the Department of Commerce, require a United States person, wherever located, to apply for and receive a license from the Department of Commerce for—
- (A) the export, reexport, or transfer of items described in paragraph (2), including

1	items that are not subject to control under this
2	subtitle; and
3	(B) other activities that may support the
4	design, development, production, use, operation,
5	installation, maintenance, repair, overhaul, or
6	refurbishing of, or for the performance of serv-
7	ices relating to, any such items.
8	(2) Items described in
9	this paragraph include—
10	(A) nuclear explosive devices;
11	(B) missiles;
12	(C) chemical or biological weapons;
13	(D) whole plants for chemical weapons pre-
14	cursors; and
15	(E) foreign maritime nuclear projects that
16	would pose a risk to the national security or
17	foreign policy of the United States.
18	(e) Additional Prohibitions.—The Secretary may
19	inform United States persons, either individually by spe-
20	cific notice or through amendment to any regulation or
21	order issued under this subtitle, that a license from the
22	Bureau of Industry and Security of the Department of
23	Commerce is required to engage in any activity if the ac-
24	tivity involves the types of movement, service, or support
25	described in subsection (d). The absence of any such noti-

1	fication does not excuse the United States person from
2	compliance with the license requirements of subsection (d),
3	or any regulation or order issued under this subtitle.
4	(f) License Review Standards.—The Secretary
5	shall deny an application to engage in any activity de-
6	scribed in subsection (d) if the activity would make a ma-
7	terial contribution to any of the items described in sub-
8	section $(d)(2)$.
9	SEC. 815. ADMINISTRATION OF EXPORT CONTROLS.
10	(a) In General.—The President shall delegate to
11	the Secretary of Commerce, the Secretary of Defense, the
12	Secretary of State, the Secretary of Energy, and, as ap-
13	propriate, the Director of National Intelligence and the
14	heads of other appropriate Federal departments and agen-
15	cies, the authority to carry out the purposes set forth in
16	subsection (b).
17	(b) Purposes.—
18	(1) In general.—The purpose of the delega-
19	tions of authority pursuant to subsection (a) are—
20	(A) to advise the President with respect
21	to—
22	(i) identifying specific threats to the
23	national security and foreign policy that
24	the authority of this subtitle may be used
25	to address; and

1	(ii) exercising the authority under this
2	subtitle to implement policies, regulations,
3	procedures, and actions that are necessary
4	to effectively counteract those threats;
5	(B) to review and approve—
6	(i) criteria for including items on, and
7	removing such an item from, a list of con-
8	trolled items established under this sub-
9	title;
10	(ii) an interagency procedure for com-
11	piling and amending any list described in
12	clause (i);
13	(iii) criteria for including a person on
14	a list of persons to whom exports, reex-
15	ports, and transfers of items are prohibited
16	or restricted under this subtitle;
17	(iv) standards for compliance by per-
18	sons subject to controls under this subtitle
19	and
20	(v) policies and procedures for the
21	end-use monitoring of exports, reexports,
22	and transfers of items controlled under
23	this subtitle;
24	(C) to obtain independent evaluations, in-
25	cluding from Inspectors General of the relevant

1	departments or agencies, on a periodic basis on
2	the effectiveness of the implementation of this
3	subtitle in carrying out the policy set forth in
4	section 812; and
5	(D) to benefit from the inherent equities,
6	experience, and capabilities of the Federal offi-
7	cials described in subsection (a), including—
8	(i) the views of the Department of De-
9	fense with respect to the national security
10	implications of a particular control or deci-
11	sion;
12	(ii) the views of the Department of
13	State with respect to the foreign policy im-
14	plications of a particular control or deci-
15	sion;
16	(iii) the views of the Department of
17	Energy with respect to the implications for
18	nuclear proliferation of a particular control
19	or decision; and
20	(iv) the views of the Department of
21	Commerce with respect to the administra-
22	tion of an efficient, coherent, reliable, en-
23	forceable, and predictable export control
24	system, and the resolution of competing

- views or policy objectives described in section 812.
- 3 (2) Authority to seek information.—The 4 Federal officials described in subsection (a) may, in 5 carrying out the purposes set forth in paragraph (1), 6 seek information and advice from experts who are 7 not officers or employees of the Federal Govern-8 ment.
- 9 (3) Transmittal and implementation of 10 EVALUATIONS.—The results of the independent eval-11 uations conducted pursuant to paragraph (1)(C) 12 shall be transmitted to the President and the Con-13 gress, in classified form if necessary. Subject to the 14 delegation of authority by the President, the Federal 15 officials described in subsection (a) shall determine, 16 direct, and ensure that improvements recommended 17 in the evaluations are implemented.
- 18 (c) Sense of Congress.—It is the sense of Con-19 gress that the administration of export controls under this 20 subtitle should be consistent with the procedures relating 21 to export license applications described in Executive Order 22 12981 (1995).

23 SEC. 816. CONTROL LISTS.

- The President shall, pursuant to the delegation of au-
- 25 thority in section 815, ensure that—

- (1) a process is established for regular interagency review of each list established under section 814(a)(1), that pursuant to such review the Secretary regularly updates such lists to ensure that new items (including emerging critical technologies) are appropriately controlled, and that the level of control of items on the lists are adjusted as conditions change;
 - (2) information and expertise are obtained from officers and employees from relevant Federal departments, agencies, and offices and persons outside the Federal Government who have technical expertise, with respect to the characteristics of the items considered for each list established under section 814(a)(1) and the effect of controlling the items on addressing the policy set forth in section 812;
 - (3) each list established under section 814(a)(1) appropriately identifies each entry that has been included by virtue of the participation of the United States in a multilateral regime, organization, or group the purpose of which is consistent with and supports the policy of the United States under this subtitle relating to the control of exports, reexports, and transfers of items; and

1 (4) each list established under section 814(a)(1)
2 is published by the Secretary in a form that facili3 tates compliance with it and related requirements,
4 particularly by small- and medium-sized businesses,
5 and academic institutions.

6 SEC. 817. LICENSING.

- 7 (a) In General.—The President shall, pursuant to 8 the delegation of authority in section 815, establish a pro9 cedure for the Department of Commerce to license or oth10 erwise authorize the export, reexport, and transfer of 11 items controlled under this subtitle in order to carry out 12 the policy set forth in section 812 and the requirements 13 set forth in section 813(b). The procedure shall ensure 14 that—
 - (1) license applications, other requests for authorization, and related dispute resolution procedures are considered and decisions made with the participation of appropriate departments, agencies, and offices that have delegated functions under this subtitle; and
 - (2) licensing decisions are made in an expeditious manner, with transparency to applicants on the status of license and other authorization processing and the reason for denying any license or request for authorization.

- 1 (b) Sense of Congress.—It is the sense of Con-
- 2 gress that the President should make best efforts to en-
- 3 sure that an accurate, consistent, and timely evaluation
- 4 and processing of licenses or other requests for authoriza-
- 5 tion to export, reexport, or transfer items controlled under
- 6 this subtitle is accomplished within 30 days from the date
- 7 of such license request.
- 8 (c) FEES.—No fee may be charged in connection with
- 9 the submission, processing, or consideration of any appli-
- 10 cation for a license or other authorization or other request
- 11 made in connection with any regulation in effect under
- 12 the authority of this subtitle.

13 SEC. 818. COMPLIANCE ASSISTANCE.

- 14 (a) System for Seeking Assistance.—The Presi-
- 15 dent may authorize the Secretary to establish a system
- 16 to provide United States persons with assistance in com-
- 17 plying with this subtitle, which may include a mechanism
- 18 for providing information, in classified form as appro-
- 19 priate, who are potential customers, suppliers, or business
- 20 partners with respect to items controlled under this sub-
- 21 title, in order to further ensure the prevention of the ex-
- 22 port, reexport, or transfer of items that may pose a threat
- 23 to the national security or foreign policy of the United
- 24 States.

1 (b) Security Clearances.—In order to carry out 2 subsection (a), the President may issue appropriate secu-3 rity clearances to persons described in that subsection who 4 are responsible for complying with this subtitle. 5 (c) Assistance for Certain Businesses.— 6 (1) IN GENERAL.—Not later than 120 days 7 after the date of the enactment of this Act, the 8 President shall develop and submit to Congress a 9 plan to assist small- and medium-sized United 10 States in export licensing and other processes under 11 this subtitle. 12 (2) Contents.—The plan shall include, among 13 other things, arrangements for the Department of 14 Commerce to provide counseling to businesses de-15 scribed in paragraph (1) on filing applications and 16 identifying items controlled under this subtitle, as 17 well as proposals for seminars and conferences to 18 educate such businesses on export controls, licensing 19 procedures, and related obligations. 20 SEC. 819. REQUIREMENTS TO IDENTIFY AND CONTROL 21 EMERGING, FOUNDATIONAL, AND OTHER 22 CRITICAL TECHNOLOGIES IN EXPORT CON-23 TROL REGULATIONS. 24 (a) IN GENERAL.—The President shall establish and,

in coordination with the Secretary, the Secretary of De-

- fense, the Secretary of Energy, the Secretary of State, and
- the heads of other departments as appropriate, lead a reg-
- 3 ular, ongoing interagency process to identify the following:
- 4 (1) Emerging, foundational, or other critical 5 technologies that are essential to the national secu-6

rity of the United States and that are not—

- 7 (A) identified in any list of items con-8 trolled for export under United States law or 9 regulations; or
 - (B) hereafter separately identified in any law or regulation under the authority of a department or agency responsible for administering United States export controls.
 - (2) Other technologies that are not identified in any list of items controlled for export under United States law or regulations that are essential to the national security of the United States.
 - (3) Subject to subsections (c) and (d), the President shall require the relevant export control authority to publish proposed regulations for public comment, including, as appropriate, interim final rules, that would control such emerging, foundational, or other critical technologies identified pursuant to this subsection and control the release

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- of each such technology to destinations, end uses, or end users as determined by the President.
- 3 (b) REQUIREMENTS.—The interagency process re-4 quired under subsection (a) shall—
- (1) be informed by multiple sources of information, including industry, academia, other open source and classified information and transactions reviewed by the Committee on Foreign Investment in the United States;
 - (2) take into account the foreign development or availability of such emerging, foundational, and other critical technologies and the impact the controls established in subsection (c) may have on the development of the technology in the United States; and
 - (3) the Secretary, the Secretary of Defense, the Secretary of Energy, and the Secretary of State, and the heads of other departments as appropriate, shall consider relevant information provided by the Director of National Intelligence.

21 (c) Commerce Controls.—

(1) In General.—The Secretary is authorized to establish controls, as appropriate, on technologies identified through the interagency process required under subsection (a) and subject to the Export Ad-

10

11

12

13

14

15

16

17

18

19

20

22

23

24

1	ministration Regulations, including by publishing ad-
2	ditional regulations.
3	(2) Levels of Control.—
4	(A) IN GENERAL.—The Secretary, in co-
5	ordination with the Secretary of Defense, the
6	Secretary of State, and the heads of other de-
7	partments as appropriate, is authorized to de-
8	velop and apply levels of control, including the
9	requirements for a license or other authoriza-
10	tion, to export, reexport, or transfer such tech-
11	nologies.
12	(B) REQUIREMENTS.—In developing and
13	applying the levels of control for such tech-
14	nologies, the Secretary—
15	(i) shall take into account—
16	(I) whether a country is subject
17	to a United States arms embargo or is
18	otherwise subject to United States
19	sanctions;
20	(II) potential end users and end
21	uses; and
22	(III) the threat to the national
23	security and foreign policy of the
24	United States;

1	(ii) shall, at a minimum, require a li-
2	cense to export, reexport, or transfer such
3	technologies to a country that is subject to
4	a comprehensive United States arms em-
5	bargo; and
6	(iii) may provide for appropriate li-
7	cense exceptions for the export, reexport,
8	or transfer of such technologies.
9	(C) License applications submitted
10	PURSUANT TO SUBPARAGRAPH (B)(ii).—For li-
11	cense applications submitted pursuant to sub-
12	paragraph (B)(ii), the Secretary may, with re-
13	spect to any joint venture, joint development
14	agreement, or similar collaborative arrange-
15	ment, require the applicant to identify, in addi-
16	tion to the foreign participant directly involved
17	in the collaborative arrangement, any foreign
18	person with significant ownership interest in
19	the direct foreign participant.
20	(3) Review of License applications.—
21	(A) IN GENERAL.—The procedures set
22	forth in Executive Order 12981 (1995) (as
23	amended) or any successor Executive order,
24	shall apply to the review of applications for li-

censes to export, reexport, or transfer tech-

nologies identified through the interagency process required under subsection (a) submitted to the Department of Commerce pursuant to paragraph (2).

(B) OTHER INFORMATION.—In addition to the procedures described in subparagraph (A), the review of applications for such licenses shall take into account information provided by the Director of National Intelligence regarding any threat to the national security of the United States posed by the proposed export, reexport, or transfer of such technologies.

(d) Multilateral Controls.—

- (1) In General.—The Secretary of State, in consultation with the Secretary and the Secretary of Defense and heads of other departments as appropriate, shall propose to the relevant multilateral export control regimes in the following year that technologies identified through the interagency process required under subsection (a) be added to the list of technologies controlled by such regimes.
- (2) REVIEW OF CONTINUED UNILATERAL EX-PORT CONTROLS.—The Secretary, with respect to those items on the Commerce Control List maintained under part 774 of title 15, Code of Federal

- 1 Regulations, and in consultation with the Secretary
- 2 of Defense and the Secretary of State, and the Sec-
- 3 retary of State, with respect to those items on the
- 4 United States Munitions List and in consultation
- 5 with the Secretary of Defense and the heads of other
- 6 departments as appropriate, shall determine whether
- 7 national security concerns warrant continued unilat-
- 8 eral export controls over technologies proposed for
- 9 multilateral control under paragraph (1) if the rel-
- evant multilateral export control regime does not
- agree to list such technologies on its control list
- within three years of a proposal by the United
- 13 States.
- 14 (e) Report.—The Secretary, the Secretary of State,
- 15 and the Secretary of Energy, as appropriate, shall submit
- 16 to the Committee on Foreign Investment in the United
- 17 States on a semiannual basis a report on updates of any
- 18 key actions taken pursuant to this section.
- 19 (f) Rule of Construction.—Nothing in this sec-
- 20 tion should be construed to alter or limit—
- 21 (1) the authority of the President and the Sec-
- retary of State to designate those items that are
- considered to be defense articles or defense services
- for purposes of the Arms Export Control Act (22

1	U.S.C. 2751 et seq.) or any other relevant law, and
2	to regulate such items; or
3	(2) the authority of the President under the
4	Atomic Energy Act of 1954, the Nuclear Non-Pro-
5	liferation Act of 1978, the Energy Reorganization
6	Act of 1974, this title, or any other relevant law.
7	(g) Sense of Congress.—It is the sense of the
8	Congress that the President should request in the annual
9	budget of the President submitted under section 1105(a)
10	of title 31, United States Code, sufficient resources to en-
11	able the relevant departments and agencies to effectively
12	implement this section.
10	CEC 000 DEVIEW DELATING TO COUNTEDIES SUBTECT TO
13	SEC. 820. REVIEW RELATING TO COUNTRIES SUBJECT TO
13 14	COMPREHENSIVE UNITED STATES ARMS EM-
14	COMPREHENSIVE UNITED STATES ARMS EM-
14 15	COMPREHENSIVE UNITED STATES ARMS EMBARGO.
14151617	COMPREHENSIVE UNITED STATES ARMS EMBARGO. Not later than 180 days after the date of the enact-
14151617	COMPREHENSIVE UNITED STATES ARMS EMBARGO. Not later than 180 days after the date of the enactment of this Act, the Secretary, the Secretary of Defense,
14 15 16 17 18	COMPREHENSIVE UNITED STATES ARMS EMBARGO. Not later than 180 days after the date of the enactment of this Act, the Secretary, the Secretary of Defense, the Secretary of Energy, the Secretary of State, and the
141516171819	BARGO. Not later than 180 days after the date of the enactment of this Act, the Secretary, the Secretary of Defense, the Secretary of Energy, the Secretary of State, and the heads of other departments as appropriate, shall conduct
14 15 16 17 18 19 20	BARGO. Not later than 180 days after the date of the enactment of this Act, the Secretary, the Secretary of Defense, the Secretary of Energy, the Secretary of State, and the heads of other departments as appropriate, shall conduct a review of—
14 15 16 17 18 19 20 21	BARGO. Not later than 180 days after the date of the enactment of this Act, the Secretary, the Secretary of Defense, the Secretary of Energy, the Secretary of State, and the heads of other departments as appropriate, shall conduct a review of— (1) section 744.21 of title 15, Code of Federal
14 15 16 17 18 19 20 21 22	BARGO. Not later than 180 days after the date of the enactment of this Act, the Secretary, the Secretary of Defense, the Secretary of Energy, the Secretary of State, and the heads of other departments as appropriate, shall conduct a review of— (1) section 744.21 of title 15, Code of Federal Regulations, including to assess whether the current

users and end-uses, require that the scope of control under such section should be expanded to apply to exports, reexports, or transfers for military end uses and military end users in countries that are subject to a comprehensive United States arms embargo; and

(2) entries on the Commerce Control List maintained under part 774 of title 15, Code of Federal Regulations, that do not impose license requirements for exports, reexports, or transfers to countries subject to a comprehensive United States arms embargo.

13 SEC. 821. PENALTIES.

7

8

9

10

11

12

14

15

16

17

18

19

20

21

22

(a) Unlawful Acts.—

- (1) In GENERAL.—It shall be unlawful for a person to violate, attempt to violate, conspire to violate, or cause a violation of this subtitle or of any regulation, order, license, or other authorization issued under this subtitle, including any of the unlawful acts described in paragraph (2).
- (2) Specific unlawful acts.—The unlawful acts described in this paragraph are the following:
- 23 (A) No person may engage in any conduct 24 prohibited by or contrary to, or refrain from en-25 gaging in any conduct required by this subtitle,

- the Export Administration Regulations, or any order, license or authorization issued thereunder.
 - (B) No person may cause or aid, abet, counsel, command, induce, procure, permit, or approve the doing of any act prohibited, or the omission of any act required by this subtitle, the Export Administration Regulations, or any order, license or authorization issued thereunder.
 - (C) No person may solicit or attempt a violation of this subtitle, the Export Administration Regulations, or any order, license or authorization issued thereunder.
 - (D) No person may conspire or act in concert with one or more other persons in any manner or for any purpose to bring about or to do any act that constitutes a violation of this subtitle, the Export Administration Regulations, or any order, license or authorization issued thereunder.
 - (E) No person may order, buy, remove, conceal, store, use, sell, loan, dispose of, transfer, transport, finance, forward, or otherwise service, in whole or in part, or conduct negotia-

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

exported or to be exported from the United States, or that is otherwise subject to the Export Administration Regulations, with knowledge that a violation of this subtitle, the Export Administration Regulations, or any order, license or authorization issued thereunder, has occurred, is about to occur, or is intended to occur in connection with the item unless valid authorization is obtained therefor.

- (F) No person may make any false or misleading representation, statement, or certification, or falsify or conceal any material fact, either directly to the Department of Commerce, or an official of any other United States agency, or indirectly through any other person—
 - (i) in the course of an investigation or other action subject to the Export Administration Regulations;
 - (ii) in connection with the preparation, submission, issuance, use, or maintenance of any export control document or any report filed or required to be filed pursuant to the Export Administration Regulations; or

1	(iii) for the purpose of or in connec-
2	tion with effecting any export, reexport, or
3	transfer of an item subject to the Export
4	Administration Regulations or a service or
5	other activity of a United States person de-
6	scribed in section 814.
7	(G) No person may engage in any trans-
8	action or take any other action with intent to
9	evade the provisions of this subtitle, the Export
10	Administration Regulations, or any order, li-
11	cense, or authorization issued thereunder.
12	(H) No person may fail or refuse to com-
13	ply with any reporting or recordkeeping require-
14	ments of the Export Administration Regula-
15	tions or of any order, license, or authorization
16	issued thereunder.
17	(I) Except as specifically authorized in the
18	Export Administration Regulations or in writ-
19	ing by the Department of Commerce, no person
20	may alter any license, authorization, export con-
21	trol document, or order issued under the Export
22	Administration Regulations.
23	(J) No person may take any action that is
24	prohibited by a denial order issued by the De-

partment of Commerce to prevent imminent

- violations of this subtitle, the Export Administration Regulations, or any order, license or authorization issued thereunder.
- Additional requirements.—For pur-5 poses of subparagraph (G), any representation, 6 statement, or certification made by any person shall 7 be deemed to be continuing in effect. Each person 8 who has made a representation, statement, or certifi-9 cation to the Department of Commerce relating to 10 any order, license, or other authorization issued 11 under this subtitle shall notify the Department of 12 Commerce, in writing, of any change of any material 13 fact or intention from that previously represented, 14 stated, or certified, immediately upon receipt of any 15 information that would lead a reasonably prudent 16 person to know that a change of material fact or in-17 tention had occurred or may occur in the future.
- 18 (b) Criminal Penalty.—A person who willfully 19 commits, willfully attempts to commit, or willfully con20 spires to commit, or aids and abets in the commission of, 21 an unlawful act described in subsection (a)—
- 22 (1) shall be fined not more than \$1,000,000; 23 and
- 24 (2) in the case of the individual, shall be im-25 prisoned for not more than 20 years, or both.

(c) Civil Penalties.—

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (1) AUTHORITY.—The President may impose the following civil penalties on a person for each violation by that person of this subtitle or any regulation, order, or license issued under this subtitle, for each violation:
 - (A) A fine of not more than \$300,000 or an amount that is twice the value of the transaction that is the basis of the violation with respect to which the penalty is imposed, whichever is greater.
 - (B) Revocation of a license issued under this subtitle to the person.
 - (C) A prohibition on the person's ability to export, reexport, or transfer any items, whether or not subject to controls under this subtitle.
 - (2) PROCEDURES.—Any civil penalty under this subsection may be imposed only after notice and opportunity for an agency hearing on the record in accordance with sections 554 through 557 of title 5, United States Code.
 - (3) STANDARDS FOR LEVELS OF CIVIL PEN-ALTY.—The Secretary may by regulation provide standards for establishing levels of civil penalty under this subsection based upon factors such as the

1	seriousness of the violation, the culpability of the vi-
2	olator, and such mitigating factors as the violator's
3	record of cooperation with the Government in dis-
4	closing the violation.
5	(d) Criminal Forfeiture of Property Interest
6	AND PROCEEDS.—
7	(1) Forfeiture.—Any person who is convicted
8	under subsection (b) of a violation of a control im-
9	posed under section 813 (or any regulation, order,
10	or license issued with respect to such control) shall,
11	in addition to any other penalty, forfeit to the
12	United States—
13	(A) any of that person's interest in, secu-
14	rity of, claim against, or property or contractual
15	rights of any kind in the tangible items that
16	were the subject of the violation;
17	(B) any of that person's interest in, secu-
18	rity of, claim against, or property or contractual
19	rights of any kind in tangible property that was
20	used in the violation; and
21	(C) any of that person's property consti-
22	tuting, or derived from, any proceeds obtained
23	directly or indirectly as a result of the violation.
24	(2) Procedures.—The procedures in any for-
25	feiture under this subsection, and the duties and au-

1 thority of the courts of the United States and the 2 Attorney General with respect to any forfeiture ac-3 tion under this subsection or with respect to any 4 property that may be subject to forfeiture under this 5 subsection, shall be governed by the provisions of 6 section 1963 of title 18, United States Code. 7 (e) Prior Convictions.— 8 (1) License Bar.— 9 (A) IN GENERAL.—The Secretary may— 10 (i) deny the eligibility of any person 11 convicted of a criminal violation described 12 in subparagraph (B) to export, reexport, or 13 transfer outside the United States any 14 item, whether or not subject to controls 15 under this subtitle, for a period of up to 10 16 years beginning on the date of the convic-17 tion; and 18 (ii) revoke any license or other author-19 ization to export, reexport, or transfer 20 items that was issued under this subtitle 21 and in which such person has an interest 22 at the time of the conviction. 23 (B) VIOLATIONS.—The violations referred 24 to in subparagraph (A) are any criminal viola-

1	tions of, or criminal attempt or conspiracy to
2	violate—
3	(i) this subtitle (or any regulation, li-
4	cense, or order issued under this subtitle);
5	(ii) any regulation, license, or order
6	issued under the International Emergency
7	Economic Powers Act;
8	(iii) section 371, 554, 793, 794, or
9	798 of title 18, United States Code;
10	(iv) section 1001 of title 18, United
11	States Code;
12	(v) section 4(b) of the Internal Secu-
13	rity Act of 1950 (50 U.S.C. 783(b)); or
14	(vi) section 38 of the Arms Export
15	Control Act (22 U.S.C. 2778).
16	(2) Application to other parties.—The
17	Secretary may exercise the authority under para-
18	graph (1) with respect to any person related,
19	through affiliation, ownership, control, position of
20	responsibility, or other connection in the conduct of
21	trade or business, to any person convicted of any
22	violation of law set forth in paragraph (1), upon a
23	showing of such relationship with the convicted
24	party, and subject to the procedures set forth in
25	subsection $(c)(2)$.

1	(f) Other Authorities.—Nothing in subsection
2	(c), (d), or (e) limits—
3	(1) the availability of other administrative or
4	judicial remedies with respect to violations of this
5	subtitle, or any regulation, order, license or other
6	authorization issued under this subtitle;
7	(2) the authority to compromise and settle ad-
8	ministrative proceedings brought with respect to vio-
9	lations of this subtitle, or any regulation, order, li-
10	cense, or other authorization issued under this sub-
11	title; or
12	(3) the authority to compromise, remit or miti-
13	gate seizures and forfeitures pursuant to section
14	1(b) of title VI of the Act of June 15, 1917 (22)
15	U.S.C. 401(b)).
16	SEC. 822. ENFORCEMENT.
17	(a) Authorities.—In order to enforce this subtitle,
18	the President shall delegate to the heads of other appro-
19	priate Federal departments and agencies the authority
20	to—
21	(1) issue regulations, orders, and guidelines;
22	(2) require, inspect, and obtain books, records,
23	and any other information from any person subject
24	to the provisions of this subtitle;

- (3) administer oaths or affirmations and by subpoena require any person to appear and testify or to appear and produce books, records, and other writings, or both;
 - (4) conduct investigations (including undercover) in the United States and in other countries using all applicable laws of the United States, including intercepting any wire, oral, and electronic communications, conducting electronic surveillance, using pen registers and trap and trace devices, and carrying out acquisitions, to the extent authorized under chapters 119, 121, and 206 of title 18, United States Code;
 - (5) inspect, search, detain, seize, or issue temporary denial orders with respect to items, in any form, that are subject to controls under this subtitle, or conveyances on which it is believed that there are items that have been, are being, or are about to be exported, reexported, or transferred in violation of this subtitle, or any regulations, order, license, or other authorization issued thereunder;
- (6) carry firearms;
- (7) conduct prelicense inspections and postshipment verifications; and
- 25 (8) execute warrants and make arrests.

- (b) Enforcement of Subpoenas.—In the case of contumacy by, or refusal to obey a subpoena issued to, any person under subsection (a)(3), a district court of the United States, after notice to such person and a hearing, shall have jurisdiction to issue an order requiring such person to appear and give testimony or to appear and produce books, records, and other writings, regardless of format, that are the subject of the subpoena. Any failure to obey such order of the court may be punished by such court as a contempt thereof.
 - (c) Best Practice Guidelines.—

- (1) IN GENERAL.—The Secretary, in consultation with the heads of other appropriate Federal agencies, should publish and update "best practices" guidelines to assist persons in developing and implementing, on a voluntary basis, effective export control programs in compliance with the regulations issued under this subtitle.
- (2) EXPORT COMPLIANCE PROGRAM.—The implementation by a person of an effective export compliance program and a high quality overall export compliance effort by a person should ordinarily be given weight as mitigating factors in a civil penalty action against the person under this subtitle.

1	(d) Reference to Enforcement.—For purposes
2	of this section, a reference to the enforcement of, or a vio-
3	lation of, this subtitle includes a reference to the enforce-
4	ment or a violation of any regulation, order, license or
5	other authorization issued pursuant to this subtitle.
6	(e) IMMUNITY.—A person shall not be excused from
7	complying with any requirements under this section be-
8	cause of the person's privilege against self-incrimination,
9	but the immunity provisions of section 6002 of title 18,
10	United States Code, shall apply with respect to any indi-
11	vidual who specifically claims such privilege.
12	(f) Confidentiality of Information.—
13	(1) Exemptions from disclosure.—
14	(A) In general.—Information obtained
15	under this subtitle may be withheld from disclo-
16	sure only to the extent permitted by statute, ex-
17	cept that information described in subpara-
18	graph (B) shall be withheld from public disclo-
19	sure and shall not be subject to disclosure
20	under section 552(b)(3) of title 5, United
21	States Code, unless the release of such informa-
22	tion is determined by the Secretary to be in the
23	national interest.
24	(B) Information described.—Informa-
25	tion described in this subparagraph is informa-

1	tion submitted or obtained in connection with
2	an application for a license or other authoriza-
3	tion to export, reexport, or transfer items, en-
4	gage in other activities, a recordkeeping or re-
5	porting requirement, enforcement activity, or
6	other operations under this subtitle, including—
7	(i) the license application, license, or
8	other authorization itself;
9	(ii) classification or advisory opinion
10	requests, and the response thereto;
11	(iii) license determinations, and infor-
12	mation pertaining thereto;
13	(iv) information or evidence obtained
14	in the course of any investigation; and
15	(v) information obtained or furnished
16	in connection with any international agree-
17	ment, treaty, or other obligation.
18	(2) Information to the congress and
19	GAO.—
20	(A) In general.—Nothing in this section
21	shall be construed as authorizing the with
22	holding of information from the Congress or
23	from the Government Accountability Office.
24	(B) Availability to the congress.—

1	(i) In General.—Any information
2	obtained at any time under any provision
3	of the Export Administration Act of 1979
4	(as in effect on the day before the date of
5	the enactment of this Act and as continued
6	in effect pursuant to the International
7	Emergency Economic Powers Act), under
8	the Export Administration Regulations, or
9	under this subtitle, including any report or
10	license application required under any such
11	provision, shall be made available to a
12	committee or subcommittee of Congress of
13	appropriate jurisdiction, upon the request
14	of the chairman or ranking minority mem-
15	ber of such committee or subcommittee.
16	(ii) Prohibition on further dis-
17	CLOSURE.—No such committee or sub-
18	committee, or member thereof, may dis-
19	close any information made available under
20	clause (i), that is submitted on a confiden-
21	tial basis unless the full committee deter-
22	mines that the withholding of that infor-

mation is contrary to the national interest.

(C) AVAILABILITY TO GAO.—

23

1	(i) In General.—Information de-
2	scribed in clause (i) of subparagraph (B)
3	shall be subject to the limitations con-
4	tained in section 716 of title 31, United
5	States Code.
6	(ii) Prohibition on further dis-
7	CLOSURE.—An officer or employee of the
8	Government Accountability Office may not
9	disclose, except to the Congress in accord-
10	ance with this paragraph, any such infor-
11	mation that is submitted on a confidential
12	basis or from which any individual can be
13	identified.
14	(3) Information sharing.—
15	(A) IN GENERAL.—Any Federal official de-
16	scribed in section 815(a) who obtains informa-
17	tion that is relevant to the enforcement of this
18	subtitle, including information pertaining to any
19	investigation, shall furnish such information to
20	each appropriate department, agency, or office
21	with enforcement responsibilities under this sec-
22	tion to the extent consistent with the protection

of intelligence, counterintelligence, and law en-

forcement sources, methods, and activities.

23

1	(B) Exceptions.—The provisions of this
2	paragraph shall not apply to information sub-
3	ject to the restrictions set forth in section 9 of
4	title 13, United States Code, and return infor-
5	mation, as defined in subsection (b) of section
6	6103 of the Internal Revenue Code of 1986 (26
7	U.S.C. 6103(b)), may be disclosed only as au-
8	thorized by that section.
9	(C) EXCHANGE OF INFORMATION.—The
10	President shall ensure that the heads of depart-
11	ments, agencies, and offices with enforcement
12	authorities under this subtitle, consistent with
13	protection of law enforcement and its sources
14	and methods—
15	(i) exchange any licensing and en-
16	forcement information with one another
17	that is necessary to facilitate enforcement
18	efforts under this section; and
19	(ii) consult on a regular basis with
20	one another and with the head of other de-
21	partments, agencies, and offices that ob-
22	tain information subject to this paragraph,
23	in order to facilitate the exchange of such

information.

1 (D) Information sharing with fed-2 ERAL AGENCIES.—Licensing or enforcement in-3 formation obtained under this subtitle may be 4 shared with heads of departments, agencies, and offices that do not have enforcement au-6 thorities under this subtitle on a case-by-case 7 basis at the discretion of the President. Such 8 information may be shared only when the Presi-9 dent makes a determination that the sharing of 10 this information is in the national interest.

11 (g) REPORTING REQUIREMENTS.—In the administra-12 tion of this section, reporting requirements shall be de-13 signed to reduce the cost of reporting, recordkeeping, and documentation to the extent consistent with effective en-14 15 forcement and compilation of useful trade statistics. Reporting, recordkeeping, and documentation requirements 16 17 shall be periodically reviewed and revised in the light of 18 developments in the field of information technology.

(h) CIVIL FORFEITURE.—

(1) IN GENERAL.—Any tangible items seized under subsection (a) by designated officers or employees shall be subject to forfeiture to the United States in accordance with applicable law, except that property seized shall be returned if the property

19

20

21

22

23

- 1 owner is not found guilty of a civil or criminal viola-
- 2 tion under section 819.
- 3 (2) Procedures.—Any seizure or forfeiture
- 4 under this subsection shall be carried out in accord-
- 5 ance with the procedures set forth in section 981 of
- 6 title 18, United States Code.

7 SEC. 823. ADMINISTRATIVE PROCEDURE.

- 8 (a) In General.—The functions exercised under
- 9 this subtitle shall not be subject to sections 551, 553
- 10 through 559, and 701 through 706 of title 5, United
- 11 States Code.
- 12 (b) Administrative Law Judges.—The Secretary
- 13 is authorized to appoint an administrative law judge, and
- 14 may designate administrative law judges from other Fed-
- 15 eral agencies who are provided pursuant to a legally au-
- 16 thorized interagency agreement with the Department of
- 17 Commerce, and consistent with the provisions of section
- 18 3105 of title 5, United States Code.
- 19 (c) Amendments to Regulations.—The President
- 20 shall notify in advance the Committee on Banking, Hous-
- 21 ing, and Urban Affairs of the Senate and the Committee
- 22 on Foreign Affairs of the House of Representatives of any
- 23 proposed amendments to the Export Administration Regu-
- 24 lations with an explanation of the intent and rationale of
- 25 such amendments.

1 SEC. 824. ANNUAL REPORT TO CONGRESS.

2	(a) In General.—The President shall submit to
3	Congress, by December 31 of each year, a report on the
4	implementation of this subtitle during the preceding fiscal
5	year. The report shall include a review of—
6	(1) the effect of controls imposed under this
7	subtitle on exports, reexports, and transfers of items
8	in addressing threats to the national security or for-
9	eign policy of the United States, including a descrip-
10	tion of licensing processing times;
11	(2) the impact of such controls on the scientific
12	and technological leadership of the United States;
13	(3) the consistency with such controls of export
14	controls imposed by other countries;
15	(4) efforts to provide exporters with compliance
16	assistance, including specific actions to assist small-
17	and medium-sized businesses;
18	(5) a summary of regulatory changes from the
19	prior fiscal year;
20	(6) a summary of export enforcement actions,
21	including of actions taken to implement end-use
22	monitoring of dual-use, military, and other items
23	subject to the Export Administration Regulations;
24	(7) a summary of approved license applications
25	to proscribed persons;

- 1 (8) efforts undertaken within the previous year 2 to comply with the requirements of section 819, in-3 cluding any critical technologies identified under 4 such section and how or whether such critical tech-5 nologies were controlled for export; and
- 6 (9) a summary of industrial base assessments
 7 conducted during the previous year by the Depart8 ment of Commerce, including with respect to coun9 terfeit electronics, foundational technologies, and
 10 other research and analysis of critical technologies
 11 and industrial capabilities of key defense-related sec12 tors.
- 13 (b) FORM.—The report required under subsection (a)
- 14 shall be submitted in unclassified form, but may contain
- 15 a classified annex.
- 16 SEC. 825. REPEAL.
- 17 (a) IN GENERAL.—The Export Administration Act of
- 18 1979 (50 U.S.C. App. 2401 et seq.) (as continued in effect
- 19 pursuant to the International Emergency Economic Pow-
- 20 ers Act) is repealed.
- 21 (b) Implementation.—The President shall imple-
- 22 ment the amendment made by subsection (a) by exercising
- 23 the authorities of the President under the International
- 24 Emergency Economic Powers Act (50 U.S.C. 1701 et
- 25 seq.).

1 SEC. 826. EFFECT ON OTHER ACTS.

2	(a) In General.—Except as otherwise provided in
3	this subtitle, nothing contained in this subtitle shall be
4	construed to modify, repeal, supersede, or otherwise affect
5	the provisions of any other laws authorizing control over
6	exports, reexports, or transfers of any item, or activities
7	of United States persons subject to the Export Adminis-
8	tration Regulations.
9	(b) Coordination of Controls.—
10	(1) In general.—The authority granted to the
11	President under this subtitle shall be exercised in
12	such manner so as to achieve effective coordination
13	with all export control and sanctions authorities ex-
14	ercised by Federal departments and agencies dele-
15	gated with authority under this subtitle, particularly
16	the Department of State, the Department of the
17	Treasury, and the Department of Energy.
18	(2) Sense of congress.—It is the sense of
19	Congress that in order to achieve effective coordina-
20	tion described in paragraph (1), such Federal de-
21	partments and agencies—
22	(A) should continuously work to create en-
23	forceable regulations with respect to the export,
24	reexport, and transfer by United States and
25	foreign persons of commodities, software, tech-
26	nology, and services to various end uses and

- end users for foreign policy and national security reasons;
 - (B) should regularly work to reduce complexity in the system, including complexity caused merely by the existence of structural, definitional, and other non-policy based differences between and among different export control and sanctions systems; and
 - (C) should coordinate controls on items exported, reexported, or transferred in connection with a foreign military sale under chapter 2 of the Arms Export Control Act or a commercial sale under section 38 of the Arms Export Control Act to reduce as much unnecessary administrative burden as possible that is a result of differences between the exercise of those two authorities.
- 18 (c) Nonproliferation Controls.—Nothing in 19 this subtitle shall be construed to supersede the proce-20 dures published by the President pursuant to section 21 309(c) of the Nuclear Non-Proliferation Act of 1978.

22 SEC. 827. TRANSITION PROVISIONS.

23 (a) In General.—All delegations, rules, regulations, 24 orders, determinations, licenses, or other forms of admin-25 istrative action that have been made, issued, conducted,

3

4

6

7

8

9

10

11

12

13

14

15

16

- 1 or allowed to become effective under the Export Adminis-
- 2 tration Act of 1979 (as in effect on the day before the
- 3 date of the enactment of this Act and as continued in ef-
- 4 fect pursuant to the International Emergency Economic
- 5 Powers Act), or the Export Administration Regulations,
- 6 and are in effect as of the date of the enactment of this
- 7 Act, shall continue in effect according to their terms until
- 8 modified, superseded, set aside, or revoked under the au-
- 9 thority of this subtitle.
- 10 (b) Administrative and Judicial Pro-
- 11 CEEDINGS.—This subtitle shall not affect any administra-
- 12 tive or judicial proceedings commenced, or any applica-
- 13 tions for licenses made, under the Export Administration
- 14 Act of 1979 (as in effect on the day before the date of
- 15 the enactment of this Act and as continued in effect pur-
- 16 suant to the International Emergency Economic Powers
- 17 Act), or the Export Administration Regulations.
- 18 (c) Certain Determinations and References.—
- 19 (1) State sponsors of terrorism.—Any de-
- termination that was made under section 6(j) of the
- 21 Export Administration Act of 1979 (as in effect on
- 22 the day before the date of the enactment of this Act
- and as continued in effect pursuant to the Inter-
- 24 national Emergency Economic Powers Act) shall

continue in effect as if the determination had been made under section 814(c) of this Act.

(2) Reference.—Any reference in any other provision of law to a country the government of which the Secretary of State has determined, for purposes of section 6(j) of the Export Administration Act of 1979 (as in effect on the day before the date of the enactment of this Act and as continued in effect pursuant to the International Emergency Economic Powers Act), is a government that has repeatedly provided support for acts of international terrorism shall be deemed to refer to a country the government of which the Secretary of State has determined, for purposes of section 814(c), is a government that has repeatedly provided support for acts of international terrorism.

Subtitle B—Anti-Boycott Act of

2018

- 19 SEC. 831. SHORT TITLE.
- This subtitle may be cited as the "Anti-Boycott Act of 2018".
- 22 SEC. 832. STATEMENT OF POLICY.
- Congress declares it is the policy of the United
- 24 States—

- 1 (1) to oppose restrictive trade practices or boy-2 cotts fostered or imposed by any foreign country 3 against other countries friendly to the United States 4 or against any United States person;
 - (2) to encourage and, in specified cases, require United States persons engaged in the export of goods or technology or other information to refuse to take actions, including furnishing information or entering into or implementing agreements, which have the effect of furthering or supporting the restrictive trade practices or boycotts fostered or imposed by any foreign country against any United States person; and
 - (3) to foster international cooperation and the development of international rules and institutions to assure reasonable access to world supplies.

17 SEC. 833. FOREIGN BOYCOTTS.

6

7

8

9

10

11

12

13

14

15

- 18 (a) Prohibitions and Exceptions.—
- 19 (1) PROHIBITIONS.—For the purpose of imple-20 menting the policies set forth in section 832, the 21 President shall issue regulations prohibiting any 22 United States person, with respect to that person's 23 activities in the interstate or foreign commerce of 24 the United States, from taking or knowingly agree-25 ing to take any of the following actions with intent

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

to comply with, further, or support any boycott fostered or imposed by any foreign country, against a country which is friendly to the United States and which is not itself the object of any form of boycott pursuant to United States law or regulation:

(A) Refusing, or requiring any other person to refuse, to do business with or in the boycotted country, with any business concern organized under the laws of the boycotted country, with any national or resident of the boycotted country, or with any other person, pursuant to an agreement with, a requirement of, or a request from or on behalf of the boycotting country. The mere absence of a business relationship with or in the boycotted country with any business concern organized under the laws of the boycotted country, with any national or resident of the boycotted country, or with any other person, does not indicate the existence of the intent required to establish a violation of regulations issued to carry out this subparagraph.

(B) Refusing, or requiring any other person to refuse, to employ or otherwise discriminating against any United States person on the basis of race, religion, sex, or national origin of

that person or of any owner, officer, director, or employee of such person.

- (C) Furnishing information with respect to the race, religion, sex, or national origin of any United States person or of any owner, officer, director, or employee of such person.
- (D) Furnishing information, or requesting the furnishing of information, about whether any person has, has had, or proposes to have any business relationship (including a relationship by way of sale, purchase, legal or commercial representation, shipping or other transport, insurance, investment, or supply) with or in the boycotted country, with any business concern organized under the laws of the boycotted country, with any national or resident of the boycotted country, or with any other person which is known or believed to be restricted from having any business relationship with or in the boycotting country. Nothing in this subparagraph shall prohibit the furnishing of normal business information in a commercial context as defined by the Secretary.
- (E) Furnishing information about whether any person is a member of, has made contribu-

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	tions to, or is otherwise associated with or in-
2	volved in the activities of any charitable or fra-
3	ternal organization which supports the boy-
4	cotted country.
5	(F) Paying, honoring, confirming, or other-
6	wise implementing a letter of credit which con-
7	tains any condition or requirement compliance
8	with which is prohibited by regulations issued
9	pursuant to this paragraph, and no United
10	States person shall, as a result of the applica-
11	tion of this paragraph, be obligated to pay or
12	otherwise honor or implement such letter of
13	credit.
14	(2) Exceptions.—Regulations issued pursuant
15	to paragraph (1) shall provide exceptions for—
16	(A) complying or agreeing to comply with
17	requirements—
18	(i) prohibiting the import of goods or
19	services from the boycotted country or
20	goods produced or services provided by any
21	business concern organized under the laws
22	of the boycotted country or by nationals or
23	residents of the boycotted country; or
24	(ii) prohibiting the shipment of goods
25	to the boycotting country on a carrier of

the boycotted country, or by a route other
than that prescribed by the boycotting
country or the recipient of the shipment;

(B) complying or agreeing to comply with import and shipping document requirements with respect to the country of origin, the name of the carrier and route of shipment, the name of the supplier of the shipment or the name of the provider of other services, except that no information knowingly furnished or conveyed in response to such requirements may be stated in negative, blacklisting, or similar exclusionary terms, other than with respect to carriers or route of shipment as may be permitted by such regulations in order to comply with precautionary requirements protecting against war risks and confiscation;

(C) complying or agreeing to comply in the normal course of business with the unilateral and specific selection by a boycotting country, or national or resident thereof, of carriers, insurers, suppliers of services to be performed within the boycotting country or specific goods which, in the normal course of business, are

identifiable by source when imported into the boycotting country;

- (D) complying or agreeing to comply with export requirements of the boycotting country relating to shipments or transshipments of exports to the boycotted country, to any business concern of or organized under the laws of the boycotted country, or to any national or resident of the boycotted country;
- (E) compliance by an individual or agreement by an individual to comply with the immigration or passport requirements of any country with respect to such individual or any member of such individual's family or with requests for information regarding requirements of employment of such individual within the boycotting country; and
- (F) compliance by a United States person resident in a foreign country or agreement by such person to comply with the laws of that country with respect to his activities exclusively therein, and such regulations may contain exceptions for such resident complying with the laws or regulations of that foreign country governing imports into such country of

- trademarked, trade named, or similarly specifically identifiable products, or components of
 products for his own use, including the performance of contractual services within that
 country, as may be defined by such regulations.
 - (3) Special rules.—Regulations issued pursuant to paragraphs (2)(C) and (2)(F) shall not provide exceptions from paragraphs (1)(B) and (1)(C).
 - (4) RULE OF CONSTRUCTION.—Nothing in this subsection may be construed to supersede or limit the operation of the antitrust or civil rights laws of the United States.
 - (5) APPLICATION.—This section shall apply to any transaction or activity undertaken, by or through a United States person or any other person, with intent to evade the provisions of this section as implemented by the regulations issued pursuant to this subsection, and such regulations shall expressly provide that the exceptions set forth in paragraph (2) shall not permit activities or agreements (expressed or implied by a course of conduct, including a pattern of responses) otherwise prohibited, which are not within the intent of such exceptions.
 - (b) Foreign Policy Controls.—

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (1) IN GENERAL.—In addition to the regulations issued pursuant to subsection (a), regulations issued under subtitle A to carry out the policies set forth in section 812(1)(D) shall implement the policies set forth in this section.
- (2) Requirements.—Such regulations shall require that any United States person receiving a request for the furnishing of information, the entering into or implementing of agreements, or the taking of any other action referred to in subsection (a) shall report that fact to the Secretary, together with such other information concerning such request as the Secretary may require for such action as the Secretary considers appropriate for carrying out the policies of that section. Such person shall also report to the Secretary whether such person intends to comply and whether such person has complied with such request. Any report filed pursuant to this paragraph shall be made available promptly for public inspection and copying, except that information regarding the quantity, description, and value of any goods or technology to which such report relates may be kept confidential if the Secretary determines that disclosure thereof would place the United States person involved at a competitive disadvantage. The

- 1 Secretary shall periodically transmit summaries of
- 2 the information contained in such reports to the Sec-
- 3 retary of State for such action as the Secretary of
- 4 State, in consultation with the Secretary, considers
- 5 appropriate for carrying out the policies set forth in
- 6 section 832.
- 7 (c) Preemption.—The provisions of this section and
- 8 the regulations issued pursuant thereto shall preempt any
- 9 law, rule, or regulation of any of the several States or the
- 10 District of Columbia, or any of the territories or posses-
- 11 sions of the United States, or of any governmental subdivi-
- 12 sion thereof, which law, rule, or regulation pertains to par-
- 13 ticipation in, compliance with, implementation of, or the
- 14 furnishing of information regarding restrictive trade prac-
- 15 tices or boycotts fostered or imposed by foreign countries
- 16 against other countries friendly to the United States.

17 SEC. 834. ENFORCEMENT.

- 18 (a) Criminal Penalty.—A person who willfully
- 19 commits, willfully attempts to commit, or willfully con-
- 20 spires to commit, or aids or abets in the commission of,
- 21 an unlawful act section 833—
- 22 (1) shall, upon conviction, be fined not more
- 23 than \$1,000,000; or
- 24 (2) if a natural person, may be imprisoned for
- not more than 20 years, or both.

- 1 (b) CIVIL PENALTIES.—The President may impose
- 2 the following civil penalties on a person who violates sec-
- 3 tion 833 or any regulation issued under this subtitle:
- 4 (1) A fine of not more than \$300,000 or an
- 5 amount that is twice the value of the transaction
- 6 that is the basis of the violation with respect to
- 7 which the penalty is imposed, whichever is greater.
- 8 (2) Revocation of a license issued under title I
- 9 to the person.
- 10 (3) A prohibition on the person's ability to ex-
- port, reexport, or transfer any items controlled
- under subtitle A.
- 13 (c) Procedures.—Any civil penalty or administra-
- 14 tive sanction (including any suspension or revocation of
- 15 authority to export) under this section may be imposed
- 16 only after notice and opportunity for an agency hearing
- 17 on the record in accordance with sections 554 through 557
- 18 of title 5, United States Code, and shall be subject to judi-
- 19 cial review in accordance with chapter 7 of such title.
- 20 (d) Standards for Levels of Civil Penalty.—
- 21 The President may by regulation provide standards for es-
- 22 tablishing levels of civil penalty under this section based
- 23 upon factors such as the seriousness of the violation, the
- 24 culpability of the violator, and the violator's record of co-
- 25 operation with the Government in disclosing the violation.

1	Subtitle C—Sanctions Regarding
2	Missile Proliferation and Chem-
3	ical and Biological Weapons
4	Proliferation
5	SEC. 841. MISSILE PROLIFERATION CONTROL VIOLATIONS.
6	(a) Violations by United States Persons.—
7	(1) Sanctions.—
8	(A) SANCTIONABLE ACTIVITY.—The Presi-
9	dent shall impose the applicable sanctions de-
10	scribed in subparagraph (B) if the President
11	determines that a United States person know-
12	ingly—
13	(i) exports, reexports, or transfers of
14	any item on the MTCR Annex, in violation
15	of the provisions of section 38 (22 U.S.C.
16	2778) or chapter 7 of the Arms Export
17	Control Act, subtitle A, or any regulations
18	or orders issued under any such provisions;
19	or
20	(ii) conspires to or attempts to engage
21	in such export, reexport, or transfer.
22	(B) Sanctions.—The sanctions that apply
23	to a United States person under subparagraph
24	(A) are the following:

1	(i) If the item on the MTCR Annex
2	involved in the export, reexport, or transfer
3	is missile equipment or technology within
4	category II of the MTCR Annex, then the
5	President shall deny to such United States
6	person, for a period of 2 years, licenses for
7	the transfer of missile equipment or tech-
8	nology controlled under subtitle A.
9	(ii) If the item on the MTCR Annex
10	involved in the export, reexport, or transfer
11	is missile equipment or technology within
12	category I of the MTCR Annex, then the
13	President shall deny to such United States
14	person, for a period of not less than 2
15	years, all licenses for items the transfer of
16	which is controlled under subtitle A.
17	(2) DISCRETIONARY SANCTIONS.—In the case
18	of any determination referred to in paragraph (1),
19	the President may pursue any other appropriate
20	penalties under section 820.
21	(3) Waiver.—The President may waive the im-
22	position of sanctions under paragraph (1) on a per-
23	son with respect to a product or service if the Presi-

dent certifies to the Congress that—

1	(A) the product or service is essential to
2	the national security of the United States; and
3	(B) such person is a sole source supplier of
4	the product or service, the product or service is
5	not available from any alternative reliable sup-
6	plier, and the need for the product or service
7	cannot be met in a timely manner by improved
8	manufacturing processes or technological devel-
9	opments.
10	(b) Transfers of Missile Equipment or Tech-
11	NOLOGY BY FOREIGN PERSONS.—
12	(1) Sanctions.—
13	(A) SANCTIONABLE ACTIVITY.—Subject to
14	paragraphs (3) through (7), the President shall
15	impose the applicable sanctions under subpara-
16	graph (B) on a foreign person if the Presi-
17	dent—
18	(i) determines that a foreign person
19	knowingly—
20	(I) exports, reexports, or trans-
21	fers any MTCR equipment or tech-
22	nology that contributes to the design,
23	development, or production of missiles
24	in a country that is not an MTCR ad-
25	herent and would be, if it were United

1	States-origin equipment or technology,
2	subject to the jurisdiction of the
3	United States under subtitle A;
4	(II) conspires to or attempts to
5	engage in such export, reexport, or
6	transfer; or
7	(III) facilitates such export, reex-
8	port, or transfer by any other person;
9	or
10	(ii) has made a determination with re-
11	spect to the foreign person under section
12	73(a) of the Arms Export Control Act.
13	(B) Sanctions.—The sanctions that apply
14	to a foreign person under subparagraph (A) are
15	the following:
16	(i) If the item involved in the export,
17	reexport, or transfer is within category II
18	of the MTCR Annex, then the President
19	shall deny, for a period of 2 years, licenses
20	for the transfer to such foreign person of
21	missile equipment or technology the trans-
22	fer of which is controlled under subtitle A.
23	(ii) If the item involved in the export,
24	reexport, or transfer is within category I of
25	the MTCR Annex, then the President shall

1	deny, for a period of not less than 2 years,
2	licenses for the transfer to such foreign
3	person of items the transfer of which is
4	controlled under subtitle A.
5	(2) Inapplicability with respect to MTCR
6	ADHERENTS.—Paragraph (1) does not apply with
7	respect to—
8	(A) any export, reexport, or transfer that
9	is authorized by the laws of an MTCR adher-
10	ent, if such authorization is not obtained by
11	misrepresentation or fraud; or
12	(B) any export, reexport, or transfer of an
13	item to an end user in a country that is an
14	MTCR adherent.
15	(3) Effect of enforcement actions by
16	MTCR ADHERENTS.—Sanctions set forth in para-
17	graph (1) may not be imposed under this subsection
18	on a person with respect to acts described in such
19	paragraph or, if such sanctions are in effect against
20	a person on account of such acts, such sanctions
21	shall be terminated, if an MTCR adherent is taking
22	judicial or other enforcement action against that
23	person with respect to such acts, or that person has

been found by the government of an MTCR adher-

1	ent to be innocent of wrongdoing with respect to
2	such acts.
3	(4) Waiver and report to congress.—
4	(A) WAIVER AUTHORITY.—The President
5	may waive the application of paragraph (1) to
6	a foreign person if the President determines
7	that such waiver is essential to the national se-
8	curity of the United States.
9	(B) NOTIFICATION AND REPORT TO CON-
10	GRESS.—In the event that the President decides
11	to apply the waiver described in subparagraph
12	(A), the President shall so notify the appro-
13	priate congressional committees not less than
14	20 working days before issuing the waiver.
15	Such notification shall include a report fully ar-
16	ticulating the rationale and circumstances
17	which led the President to apply the waiver.
18	(5) Additional Waiver.—The President may
19	waive the imposition of sanctions under paragraph
20	(1) on a person with respect to a product or service
21	if the President certifies to the appropriate congres-
22	sional committees that—
23	(A) the product or service is essential to
24	the national security of the United States; and

1	(B) such person is a sole source supplier of
2	the product or service, the product or service is
3	not available from any alternative reliable sup-
4	plier, and the need for the product or service
5	cannot be met in a timely manner by improved
6	manufacturing processes or technological devel-
7	opments.
8	(6) Exceptions.—The President shall not
9	apply the sanction under this subsection prohibiting
10	the importation of the products of a foreign per-
11	son—
12	(A) in the case of procurement of defense
13	articles or defense services—
14	(i) under existing contracts or sub-
15	contracts, including the exercise of options
16	for production quantities to satisfy require-
17	ments essential to the national security of
18	the United States;
19	(ii) if the President determines that
20	the person to which the sanctions would be
21	applied is a sole source supplier of the de-
22	fense articles or defense services, that the
23	defense articles or defense services are es-
24	sential to the national security of the

1	United States, and that alternative sources
2	are not readily or reasonably available; or
3	(iii) if the President determines that
4	such articles or services are essential to the
5	national security of the United States
6	under defense coproduction agreements or
7	NATO Programs of Cooperation;
8	(B) to products or services provided under
9	contracts entered into before the date on which
10	the President publishes his intention to impose
11	the sanctions; or
12	(C) to—
13	(i) spare parts;
14	(ii) component parts, but not finished
15	products, essential to United States prod-
16	ucts or production;
17	(iii) routine services and maintenance
18	of products, to the extent that alternative
19	sources are not readily or reasonably avail-
20	able; or
21	(iv) information and technology essen-
22	tial to United States products or produc-
23	tion.
24	(c) Definitions.—In this section:

1	(1) Appropriate congressional commit-
2	TEES.—The term "appropriate congressional com-
3	mittees" means—
4	(A) the Committee on Foreign Affairs of
5	the House of Representatives; and
6	(B) the Committee on Foreign Relations
7	and the Committee on Banking, Housing, and
8	Urban Affairs of the Senate.
9	(2) Defense articles; defense services.—
10	The terms "defense articles" and "defense services"
11	mean those items on the United States Munitions
12	List as defined in section 47(7) of the Arms Export
13	Control Act (22 U.S.C. 2794 note).
14	(3) Missile.—The term "missile" means a cat-
15	egory I system as defined in the MTCR Annex.
16	(4) Missile Technology Control Regime;
17	MTCR.—The term "Missile Technology Control Re-
18	gime" or "MTCR" means the policy statement, be-
19	tween the United States, the United Kingdom, the
20	Federal Republic of Germany, France, Italy, Can-
21	ada, and Japan, announced on April 16, 1987, to re-
22	strict sensitive missile-relevant transfers based on
23	the MTCR Annex, and any amendments thereto.
24	(5) MTCR ADHERENT.—The term "MTCR ad-
25	herent" means a country that participates in the

1	MTCR or that, pursuant to an international under-
2	standing to which the United States is a party, con-
3	trols MTCR equipment or technology in accordance
4	with the criteria and standards set forth in the
5	MTCR.
6	(6) MTCR ANNEX.—The term "MTCR Annex"
7	means the Guidelines and Equipment and Tech-
8	nology Annex of the MTCR, and any amendments
9	thereto.
10	(7) Missile equipment or technology;
11	MTCR EQUIPMENT OR TECHNOLOGY.—The terms
12	"missile equipment or technology" and "MTCR
1 4	
13	equipment or technology" mean those items listed in
13	equipment or technology' mean those items listed in
13 14	equipment or technology' mean those items listed in category I or category II of the MTCR Annex.
13 14 15	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO-
13 14 15 16	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO- LIFERATION SANCTIONS.
13 14 15 16 17	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO- LIFERATION SANCTIONS. (a) IMPOSITION OF SANCTIONS.—
13 14 15 16 17	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO- LIFERATION SANCTIONS. (a) IMPOSITION OF SANCTIONS.— (1) DETERMINATION BY THE PRESIDENT.—Ex-
13 14 15 16 17 18	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO- LIFERATION SANCTIONS. (a) IMPOSITION OF SANCTIONS.— (1) DETERMINATION BY THE PRESIDENT.—Except as provided in subsection (b)(2), the President
13 14 15 16 17 18 19 20	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO- LIFERATION SANCTIONS. (a) IMPOSITION OF SANCTIONS.— (1) DETERMINATION BY THE PRESIDENT.—Except as provided in subsection (b)(2), the President shall impose the sanction described in subsection (c)
13 14 15 16 17 18 19 20 21	equipment or technology" mean those items listed in category I or category II of the MTCR Annex. SEC. 842. CHEMICAL AND BIOLOGICAL WEAPONS PRO- LIFERATION SANCTIONS. (a) IMPOSITION OF SANCTIONS.— (1) DETERMINATION BY THE PRESIDENT.—Except as provided in subsection (b)(2), the President shall impose the sanction described in subsection (c) if the President determines that a foreign person has

1	diction of the United States under this subtitle;
2	or
3	(B) through the export from any other
4	country of any item that would be, if they were
5	United States goods or technology, subject to
6	the jurisdiction of the United States under this
7	subtitle,
8	to the efforts by any foreign country, project, or en-
9	tity described in paragraph (2) to use, develop,
10	produce, stockpile, or otherwise acquire chemical or
11	biological weapons.
12	(2) Countries, projects, or entities re-
13	CEIVING ASSISTANCE.—Paragraph (1) applies in the
14	case of—
15	(A) any foreign country that the President
16	determines has, at any time after January 1,
17	1980—
18	(i) used chemical or biological weap-
19	ons in violation of international law;
20	(ii) used lethal chemical or biological
21	weapons against its own nationals; or
22	(iii) made substantial preparations to
23	engage in the activities described in clause
24	(i) or (ii);

1	(B) any foreign country whose government
2	is determined for purposes of section 914(c) to
3	be a government that has repeatedly provided
4	support for acts of international terrorism; or
5	(C) any other foreign country, project, or
6	entity designated by the President for purposes
7	of this section.
8	(3) Persons against which sanctions are
9	TO BE IMPOSED.—A sanction shall be imposed pur-
10	suant to paragraph (1) on—
11	(A) the foreign person with respect to
12	which the President makes the determination
13	described in that paragraph;
14	(B) any successor entity to that foreign
15	person; and
16	(C) any foreign person that is a parent,
17	subsidiary, or affiliate of that foreign person if
18	that parent, subsidiary, or affiliate knowingly
19	assisted in the activities which were the basis of
20	that determination.
21	(b) Consultations With and Actions by For-
22	EIGN GOVERNMENT OF JURISDICTION.—
23	(1) Consultations.—If the President makes
24	the determinations described in subsection $(a)(1)$
25	with respect to a foreign person, the Congress urges

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- the President to initiate consultations immediately with the government with primary jurisdiction over that foreign person with respect to the imposition of a sanction pursuant to this section.
- (2) ACTIONS BY GOVERNMENT OF JURISDIC-TION.—In order to pursue such consultations with that government, the President may delay imposition of a sanction pursuant to this section for a period of up to 90 days. Following such consultations, the President shall impose the sanction unless the President determines and certifies to the appropriate congressional committees that the Government has taken specific and effective actions, including appropriate penalties, to terminate the involvement of the foreign person in the activities described in subsection (a)(1). The President may delay imposition of the sanction for an additional period of up to 90 days if the President determines and certifies to the Congress that the government is in the process of taking the actions described in the preceding sentence.
 - (3) Report to congress.—The President shall report to the appropriate congressional committees, not later than 90 days after making a determination under subsection (a)(1), on the status of

1 consultations with the appropriate government under 2 this subsection, and the basis for any determination 3 under paragraph (2) of this subsection that such government has taken specific corrective actions. (c) Sanction.— 6 (1) Description of Sanction.—The sanction 7 to be imposed pursuant to subsection (a)(1) is, ex-8 cept as provided that the United States Government 9 shall not procure, or enter into any contract for the 10 procurement of, any goods or services from any per-11 son described in subsection (a)(3). 12 (2) Exceptions.—The President shall not be 13 required to apply or maintain a sanction under this 14 section— 15 (A) in the case of procurement of defense 16 articles or defense services— 17 (i) under existing contracts or sub-18 contracts, including the exercise of options 19 for production quantities to satisfy United 20 States operational military requirements; 21 (ii) if the President determines that 22 the person or other entity to which the 23 sanctions would otherwise be applied is a 24 sole source supplier of the defense articles

or defense services, that the defense arti-

1	cles or defense services are essential, and
2	that alternative sources are not readily or
3	reasonably available; or
4	(iii) if the President determines that
5	such articles or services are essential to the
6	national security under defense coproduc-
7	tion agreements;
8	(B) to products or services provided under
9	contracts entered into before the date on which
10	the President publishes his intention to impose
11	sanctions;
12	(C) to—
13	(i) spare parts;
14	(ii) component parts, but not finished
15	products, essential to United States prod-
16	ucts or production; or
17	(iii) routine servicing and mainte-
18	nance of products, to the extent that alter-
19	native sources are not readily or reason-
20	ably available;
21	(D) to information and technology essen-
22	tial to United States products or production; or
23	(E) to medical or other humanitarian
24	items.

- 1 (d) Termination of Sanctions.—A sanction imposed pursuant to this section shall apply for a period of 3 at least 12 months following the imposition of one sanction 4 and shall cease to apply thereafter only if the President determines and certifies to the appropriate congressional committees that reliable information indicates that the 6 foreign person with respect to which the determination 8 was made under subsection (a)(1) has ceased to aid or abet any foreign government, project, or entity in its ef-10 forts to acquire chemical or biological weapons capability 11 as described in that subsection.
 - (e) Waiver.—

20

21

22

23

24

- 13 (1) Criterion for Waiver.—The President
 14 may waive the application of any sanction imposed
 15 on any person pursuant to this section if the Presi16 dent determines and certifies to the appropriate con17 gressional committees that such waiver is important
 18 to the national security interests of the United
 19 States.
 - (2) Notification of and report to con-GRESS.—If the President decides to exercise the waiver authority provided in paragraph (1), the President shall so notify the appropriate congressional committees not less than 20 days before the waiver takes effect. Such notification shall include a

1	report fully articulating the rationale and cir-
2	cumstances which led the President to exercise the
3	waiver authority.
4	(f) DEFINITIONS.—In this section:
5	(1) Appropriate congressional commit-
6	TEES.—The term "appropriate congressional com-
7	mittees" means—
8	(A) the Committee on Foreign Affairs of
9	the House of Representatives; and
10	(B) the Committee on Foreign Relations
11	and the Committee on Banking, Housing, and
12	Urban Affairs of the Senate.
13	(2) Defense articles; defense services.—
14	The terms "defense articles" and "defense services"
15	mean those items on the United States Munitions
16	List or are otherwise controlled under the Arms Ex-
17	port Control Act.
18	Subtitle D—Administrative
19	Authorities
20	SEC. 851. UNDER SECRETARY OF COMMERCE FOR INDUS-
21	TRY AND SECURITY.
22	(a) Appointment.—
23	(1) In general.—The President shall appoint,
24	by and with the advice and consent of the Senate,
25	an Under Secretary of Commerce for Industry and

- Security who shall carry out all the functions of the Secretary under this title and such other provisions of law that relate to the implementation of the dualuse export system.
 - (2) Assistant secretaries of commerce.—
 The President shall appoint, by and with the advice and consent of the Senate, two Assistant Secretaries of Commerce to assist the Under Secretary in carrying out the functions described in paragraph (1).

 (b) Delegation.—
 - (1) To SECRETARY.—The President shall continue the delegation of functions to the Secretary to administer and enforce the export control system authorized by this title that were delegated to the Secretary as of the day before the date of the enactment of this Act.
 - (2) To Bureau of Industry and Secu-RITY.—The Secretary shall further delegate implementation of the authorities set forth in this title to the Bureau of Industry and Security within the Department of Commerce.

 \bigcirc

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20