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[Report No. 116-165]

To establish a national program to identify and reduce losses from landslide hazards, to establish a national 3D Elevation Program, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

February 14, 2019

Ms. Cantwell (for herself, Ms. Murkowski, Mr. Gardner, Mr. Wyden, Mrs. Feinstein, and Mr. Sullivan) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

**DECEMBER 5, 2019** 

Reported by Mr. WICKER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

To establish a national program to identify and reduce losses from landslide hazards, to establish a national 3D Elevation Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "National Landslide
3	Preparedness Act''.
4	SEC. 2. DEFINITIONS.
5	In this Act:
6	(1) 3D.—The term "3D" means 3-dimensional.
7	(2) 3D ELEVATION DATA.—
8	(A) IN GENERAL.—The term "3D ele-
9	vation data" means 3D, high-resolution data
10	obtained using LiDAR, IfSAR, or other meth-
11	ods over the United States (including terri-
12	tories).
13	(B) Inclusions.—The term "3D elevation
14	data" includes terrestrial and bathymetric ele-
15	vation data.
16	(3) 3D ELEVATION PROGRAM.—The term "3D
17	Elevation Program" means the 3D Elevation Pro-
18	gram established under section 5(a).
19	(4) IFSAR.—The term "IfSAR" means
20	interferometrie synthetic aperture radar.
21	(5) Indian tribe.—The term "Indian tribe"
22	has the meaning given the term in section 4 of the
23	Indian Self-Determination and Education Assistance
24	Act (25 U.S.C. 5304).
25	(6) Lahar.—The term "lahar" means a large
26	debris flow of mostly volcanic material that is—

1	(A) often fast-moving; and
2	(B) a hazard in watersheds downstream of
3	volcanie peaks.
4	(7) LiDAR.—The term "LiDAR" means light
5	detection and ranging.
6	(8) Secretary.—The term "Secretary" means
7	the Secretary of the Interior, acting through the Di-
8	rector of the United States Geological Survey.
9	(9) STATE.—The term "State" means—
10	(A) a State; and
11	(B) the District of Columbia.
12	(10) STATE OFFICE.—The term "State office"
13	means any unit of State government that handles
14	the identification, mapping, assessment, and re-
15	search of landslide hazards or responding to land-
16	slide events, including—
17	(A) a State geological survey office;
18	(B) a State department of emergency re-
19	sponse; and
20	(C) a State department of transportation.
21	(11) TERRITORY.—The term "territory"
22	means—
23	(A) the Commonwealth of Puerto Rico;
24	(B) Guam;
25	(C) American Samoa;

1	(D) the Commonwealth of the Northern
2	Mariana Islands;
3	(E) the Federated States of Micronesia;
4	(F) the Republic of the Marshall Islands;
5	(G) the Republic of Palau; and
6	(H) the United States Virgin Islands.
7	SEC. 3. NATIONAL LANDSLIDE HAZARDS REDUCTION PRO-
8	GRAM.
9	(a) Establishment.—The Secretary shall establish
10	a program, to be known as the "National Landslide Haz-
11	ards Reduction Program" (referred to in this section as
12	the "program")—
13	(1) to identify and understand landslide haz-
14	ards and risks;
15	(2) to reduce losses from landslides;
16	(3) to protect communities at risk of landslide
17	hazards; and
18	(4) to help improve communication and emer-
19	gency preparedness, including by coordinating with
20	communities and entities responsible for infrastruc-
21	ture that are at risk of landslide hazards.
22	(b) Description of Program.—
23	(1) Program activities.—The Secretary, in
24	coordination with the Interagency Coordinating
25	Committee on Landelide Hazarde established by

1	subsection (e)(1) (referred to in this section as the
2	"Committee") and in coordination with existing ac-
3	tivities of the United States Geological Survey and
4	other Federal agencies, shall—
5	(A) identify, map, assess, and research
6	landslide hazards;
7	(B) respond to landslide events; and
8	(C) in coordination with State offices,
9	units of local government, territories, and In-
10	dian tribes—
11	(i) establish working groups with
12	State offices, units of local government,
13	territories, and Indian tribes to identify re-
14	gional and local priorities for researching;
15	identifying, mapping, and assessing land-
16	slide hazards; and
17	(ii) develop and implement landslide
18	hazard guidelines for—
19	(I) geologists;
20	(II) geological and geotechnical
21	engineers;
22	(III) emergency management
23	<del>personnel; and</del>
24	(IV) land use and other decision-
25	makers.

1 (2) NATIONAL STRATEGY.—Not later than 1
2 year after the date of enactment of this Act, and
3 every 5 years thereafter, the Secretary, in coordina4 tion with the Committee, shall develop and publish
5 a national strategy for landslide hazards, risk reduc6 tion, and response in the United States (including territories), which shall include—

(A) goals and priorities for the program;

- (B) priorities for data acquisition, research, communications, and risk management on landslides and landslide hazards across relevant Federal agencies; and
- (C) a detailed interagency plan, which shall take into consideration national disaster preparedness, response, and recovery frameworks, to carry out the national strategy, including details about the programs, projects, and budgets that will be used to implement the national strategy.
- (3) NATIONAL LANDSLIDE HAZARDS DATA-BASE. In carrying out the program, the Secretary, in coordination with State offices, units of local government, territories, and Indian tribes, shall develop and maintain a publicly accessible national landslide hazard and risk inventory database to compile,

1	maintain, standardize, and evaluate data regard-
2	<del>ing-</del>
3	(A) landslide hazards and risks;
4	(B) the impact of landslides on—
5	(i) health and safety;
6	(ii) the economy and infrastructure;
7	<del>and</del>
8	(iii) the environment;
9	(C) landslide hazard stabilization; and
10	(D) reduction of losses from landslides.
11	(4) Landslide Hazard and Risk Prepared-
12	NESS FOR COMMUNITIES.—In carrying out the pro-
13	gram, the Secretary, in coordination with the Sec-
14	retary of the Army, the Secretary of Commerce, the
15	Secretary of Homeland Security, the Secretary of
16	Transportation, and the heads of other relevant Fed-
17	eral agencies, and in consultation with State offices,
18	units of local government, territories, and Indian
19	tribes, shall develop and disseminate—
20	(A) landslide planning and risk reduction
21	guidance, guidelines, maps, tools, and training
22	materials to help inform State, territorial, local,
23	and Tribal governments and decisionmakers
24	with respect to—

1	(i) the use and implementation of
2	landslide hazard assessments;
3	(ii) the applied use of the database
4	developed under paragraph (3);
5	(iii) reducing losses from landslides;
6	and
7	(iv) resources available for commu-
8	nities working to improve landslide hazard
9	<del>preparedness;</del> and
10	(B) landslide preparedness curricula and
11	training modules for—
12	(i) State, territorial, local, and Tribal
13	officials;
14	(ii) Federal, State, territorial, local,
15	and Tribal emergency managers; and
16	(iii) the National Guard.
17	(5) Debris flow early warning system.
18	In earrying out the program, the Secretary, in co-
19	ordination with the Secretary of Commerce and the
20	Secretary of Homeland Security, shall expand the
21	early warning system for debris flow by—
22	(A) expanding the early warning system
23	for post-wildfire debris flow to include recently
24	burned areas across the western United States;

1	(B) developing procedures with State, ter-
2	ritorial, local, and Tribal governments to mon-
3	itor stormwater drainage in areas with high de-
4	bris flow risk; and
5	(C) identifying high-risk debris flow areas
6	such as recently burned land and potential
7	lahar hazard areas.
8	(6) Emergency response activities.—In
9	carrying out the program, the Secretary, in coordi-
10	nation with the Secretary of Commerce, the Sec-
11	retary of Homeland Security, the heads of other rel-
12	evant Federal agencies, States offices, units of local
13	government, territories, and Indian tribes, shall es-
14	tablish and support emergency response procedures
15	for the rapid deployment of Federal scientists
16	equipment, and services to areas impacted by a sig-
17	nificant landslide event—
18	(A) to support emergency response efforts
19	and improve the safety of emergency respond-
20	ers;
21	(B) to improve data collection; and
22	(C) to conduct research to advance the un-
23	derstanding of the eauses, impacts, and reduc-
24	tion of landslide hazards and risks.

1	(c) Interagency Coordinating Committee on
2	Landslide Hazards.—
3	(1) In General.—There is established a com-
4	mittee, to be known as the "Interagency Coordi-
5	nating Committee on Landslide Hazards".
6	(2) Membership.—The Committee shall be
7	composed of the following members (or their des-
8	<del>ignees):</del>
9	(A) The Secretary, who shall serve as
10	Chairperson of the Committee.
11	(B) The Secretary of Agriculture.
12	(C) The Secretary of the Army.
13	(D) The Secretary of Commerce.
14	(E) The Secretary of Homeland Security.
15	(F) The Secretary of Transportation.
16	(G) The Director of the National Science
17	Foundation.
18	(H) The Director of the Office of Science
19	and Technology Policy.
20	(I) The Director of the Office of Manage-
21	ment and Budget.
22	(3) MEETINGS.—The Committee shall meet at
23	the call of the Chairperson.
24	(4) PURPOSE AND DUTIES.—The Committee
25	<del>shall—</del>

1	(A) advise and oversee the program;
2	(B) facilitate communication and coordina-
3	tion across Federal agencies in the planning,
4	management, budgeting, and execution of land-
5	slide activities; and
6	(C) support the development and execution
7	of the national strategy under subsection $(b)(2)$ ,
8	including by—
9	(i) supporting the development of na-
10	tional goals and priorities for the national
11	strategy;
12	(ii) articulating Federal agency roles,
13	responsibilities, and resources for carrying
14	out the national strategy; and
15	(iii) overseeing the implementation of
16	the national strategy.
17	(d) Advisory Committee.—
18	(1) In General.—The Secretary shall establish
19	an advisory committee, to be known as the "Advi-
20	sory Committee on Landslides" (referred to in this
21	subsection as the "Advisory Committee").
22	(2) Membership.—The Advisory Committee
23	shall be composed of not fewer than 11 members—
24	(A) of whom none may be an individual de-
25	scribed in any of subparagraphs (A) through

1	(F) of section $7342(a)(1)$ of title 5, United
2	States Code; and
3	(B) who shall be representatives of—
4	(i) States, including State geological
5	organizations;
6	(ii) territories, including territorial ge-
7	ological organizations;
8	(iii) Indian tribes, including Tribal ge-
9	ological organizations;
10	(iv) research institutions and institu-
11	tions of higher education that are quali-
12	<del>fied</del>
13	(I) to provide advice regarding
14	landslide hazard and risk reduction;
15	and
16	(H) to represent related sci-
17	entific, architectural, engineering, and
18	planning disciplines;
19	(v) industry standards development
20	organizations; and
21	(vi) State, territorial, local, and Tribal
22	emergency management agencies.
23	(3) RECOMMENDATIONS.—
24	(A) IN GENERAL.—The Advisory Com-
25	mittee shall submit to the Committee rec-

1	ommendations for the implementation of the
2	program, including recommendations regard-
3	<del>ing </del>
4	(i) landslide hazard and risk reduction
5	and planning;
6	(ii) tools for communities;
7	(iii) research; and
8	(iv) such other topics as the Advisory
9	Committee determines appropriate.
10	(B) Consideration.—The Secretary and
11	the agency heads described in subparagraphs
12	(B) through (I) of subsection (e)(2) shall take
13	into consideration any recommendation of the
14	Advisory Committee submitted under subpara-
15	$\frac{\text{graph }(A).}{A}$
16	(e) Grant Programs.—
17	(1) Cooperative Landslide Hazard Map-
18	PING AND ASSESSMENT PROGRAM.
19	(A) In General.—Subject to appropria-
20	tions, the Secretary may—
21	(i) provide grants, on a competitive
22	basis, to State, territorial, local, and Tribal
23	governments to research, map, assess, and
24	collect data on landslide hazards within the
25	jurisdictions of those governments; and

1	(ii) accept and use funds received
2	from other Federal and non-Federal part-
3	ners to advance the purposes of the pro-
4	<del>gram.</del>
5	(B) Priority.—
6	(i) In General.—The Secretary shall
7	consult annually with the Committee,
8	States, units of local government, terri-
9	tories, and Indian tribes to establish prior-
10	ities for the grant program under this
11	<del>paragraph.</del>
12	(ii) Funding Prioritization.—In
13	providing grants under this paragraph, the
14	Secretary shall give priority to projects—
15	(I) that will achieve the greatest
16	landslide hazard and risk reduction;
17	(II) that reflect the goals and
18	priorities of the national strategy es-
19	tablished under subsection $(b)(2)(A)$ ;
20	(III) not less than 50 percent of
21	the total cost of which is matched by
22	non-Federal sources; and
23	(IV) that include acquisition of
24	enhanced elevation data consistent
25	with the 3D Elevation Program.

1	(2) NATIONAL LANDSLIDE RESEARCH
2	GRANTS.—
3	(A) In General.—To advance the goals
4	and priorities of the national strategy estab-
5	lished under subsection $(b)(2)(A)$ , subject to ap-
6	propriations, the Director of the National
7	Science Foundation (referred to in this para-
8	graph as the "Director") may provide grants to
9	eligible entities for landslide research, including
10	research on—
11	(i) the eauses, mechanisms, triggers,
12	hydrology, and geology of landslides;
13	(ii) ways to reduce landslide hazards
14	and risks to minimize loss of life and prop-
15	erty, including landslide hazard and risk
16	communication, perception, decision-
17	making, tools, and technologies; and
18	(iii) other goals and priorities of the
19	national strategy established under sub-
20	section $(b)(2)(A)$ .
21	(B) Eligible entities.—The Director
22	shall determine whether an entity is eligible to
23	receive a grant under this paragraph.
24	(C) REQUIREMENTS.—In providing grants
25	under this paragraph, the Director shall—

1	(i) ensure that the grants are pro-
2	vided on a competitive basis; and
3	(ii) consider grant applications sub-
4	mitted by eligible entities that have devel-
5	oped the application in partnership with 1
6	or more State geological surveys.
7	(f) BIENNIAL REPORT.—The Secretary shall submit
8	to Congress a biennial report, including a description of,
9	with respect to the preceding 2 calendar years—
10	(1) the goals and accomplishments of the Sec-
11	retary and the agency heads described in subpara-
12	graphs (B) through (I) of subsection (e)(2) in ear-
13	rying out the national strategy developed under sub-
14	section $(b)(2)$ , expressed—
15	(A) by agency, program, and budgetary re-
16	source; and
17	(B) by the goals and priorities of the na-
18	tional strategy established under subsection
19	(b)(2)(A);
20	(2) the results of the activities of the Com-
21	mittee under this section;
22	(3) the extent to which any recommendations of
23	the Advisory Committee under subsection $(d)(3)(A)$
24	have been implemented:

1	(4) the grants provided under this section dur-
2	ing the preceding 2 calendar years, including a de-
3	seription of—
4	(A) each activity carried out using such a
5	grant; and
6	(B) the results of those activities; and
7	(5) for each significant landslide event in the
8	United States (including territories) during the pre-
9	ceding 2 calendar years—
10	(A) a description of the landslide event and
11	the implications of the event on communities,
12	including life and property;
13	(B) recommendations on how the identi-
14	fication of the landslide risk could have been
15	improved prior to the event;
16	(C) a description of the effectiveness of
17	any warning and risk communication, including
18	the dissemination of warnings by State, terri-
19	torial, local, and Tribal partners in the affected
20	area;
21	(D) recommendations to improve risk iden-
22	tification, reduction, and communication to
23	landowners and units of local government:

1	(E) recommendations to improve landslide
2	hazard preparedness and emergency response
3	activities under this section; and
4	(F) such other findings as the Secretary
5	determines appropriate.
6	(g) Funding.—There is authorized to be appro-
7	priated to carry out this section \$37,000,000 for each of
8	fiscal years 2020 through 2023, of which—
9	(1) \$25,000,000 each fiscal year shall be made
10	available to the United States Geological Survey;
11	and
12	(2) \$1,000,000 each fiscal year shall be made
13	available to the National Oceanic and Atmospheric
14	Administration.
15	SEC. 4. GROUND SUBSIDENCE.
16	As the Secretary determines to be appropriate and
17	subject to appropriations, the Secretary, through existing
18	programs, shall advance the identification, mapping, re-
19	search, and monitoring of subsidence and groundwater re-
20	source accounting, particularly in areas affected by
21	drought.
22	SEC. 5. 3D ELEVATION PROGRAM.
23	(a) Establishment of 3D Elevation Pro-
24	GRAM.—

1	(1) In General.—The Secretary shall establish
2	a program, to be known as the "3D Elevation Pro-
3	<del>gram"—</del>
4	(A) to provide 3D elevation data coverage
5	for the United States;
6	(B) to coordinate and facilitate the collec-
7	tion, dissemination, and use of 3D elevation
8	data among Federal departments and agencies
9	and non-Federal entities;
10	(C) to produce standard, publicly acces-
11	sible 3D elevation data products for the United
12	States; and
13	(D) to promote the collection, dissemina-
14	tion, and use of 3D elevation data among Fed-
15	eral, State, local, and Tribal governments, com-
16	munities, institutions of higher education, and
17	the private sector through—
18	(i) cooperative agreements;
19	(ii) the development and maintenance
20	of spatial data infrastructure to provide
21	quality control and deliver to the public 3D
22	elevation data products;
23	(iii) in coordination with the 3D Ele-
24	vation Federal Interagency Coordinating
25	Committee established under subsection

1	(b), States, and industry and standards
2	bodies, the development of standards and
3	guidelines for 3D elevation data acquisition
4	to increase accessibility to 3D elevation
5	data in a standard, easy-to-use format; and
6	(iv) the identification, assessment, and
7	adoption of emerging technologies to im-
8	prove the accuracy and efficiency of the
9	3D Elevation Program.
10	(2) Management.—
11	(A) In GENERAL.—The Secretary shall
12	manage the 3D Elevation Program—
13	(i) to ensure efficiency with respect to
14	related activities of the Department of the
15	Interior and other participating Federal
16	departments and agencies; and
17	(ii) to meet the needs of Department
18	of the Interior programs, stakeholders, and
19	the public.
20	(B) OTHER FEDERAL DEPARTMENTS AND
21	AGENCIES.—The head of each Federal depart-
22	ment and agency involved in the acquisition,
23	production, distribution, or application of 3D
24	elevation data shall—

1	(i) coordinate with the 3D Elevation
2	Federal Interagency Coordinating Com-
3	mittee established under subsection (b) to
4	acquire additional, enhanced 3D elevation
5	<del>data;</del>
6	(ii) submit to the Secretary a descrip-
7	tion of priority areas of interest for 3D ele-
8	vation data collection for use in providing
9	grants and cooperative agreements under
10	subsection (d);
11	(iii) implement policies and procedures
12	for data acquisition and sharing that are
13	consistent with standards and guidelines
14	developed under the 3D Elevation Pro-
15	<del>gram;</del>
16	(iv) participate in, and share the re-
17	sults and benefits of, the 3D Elevation
18	Program, in accordance with standards
19	and guidelines developed under the 3D
20	Elevation Program; and
21	(v) ensure that any 3D elevation data
22	acquired with Federal grant funding—
23	(I) meets 3D Elevation Program
24	standards; and

1	(II) is included in the national
2	holdings of those data.
3	(b) 3D ELEVATION FEDERAL INTERAGENCY CO-
4	ORDINATING COMMITTEE.
5	(1) ESTABLISHMENT.—The Secretary, in co-
6	ordination with the Secretary of Commerce and the
7	Secretary of Homeland Security, shall establish an
8	interagency coordinating committee, to be known as
9	the "3D Elevation Federal Interagency Coordinating
10	Committee" (referred to in this subsection as the
11	"Committee"), to better coordinate 3D elevation
12	data management across the Federal Government.
13	(2) Membership.—The Committee shall be
14	composed of the following members (or their des-
15	<del>ignees):</del>
16	(A) The Secretary, who shall serve as
17	Chairperson of the Committee.
18	(B) The Secretary of Agriculture.
19	(C) The Secretary of Commerce.
20	(D) The Secretary of Homeland Security.
21	(E) The Director of the National Science
22	Foundation.
23	(F) The Director of the Office of Science
24	and Technology Policy.

1	(G) The Director of the Office of Manage-
2	ment and Budget.
3	(H) The head of any other Federal depart-
4	ment or agency, at the request of the Secretary.
5	(3) COORDINATION.—The Committee shall co-
6	ordinate, as appropriate, with the existing activities
7	<del>of</del>
8	(A) the 3D Elevation Program Executive
9	Forum;
10	(B) the Alaska Mapping Executive Com-
11	mittee;
12	(C) the 3D Elevation Working Group;
13	(D) the 3D National Elevation Sub-
14	committee; and
15	(E) State offices.
16	(4) MEETINGS.—The Committee shall meet at
17	the call of the Chairperson.
18	(5) Duties.—The Committee shall—
19	(A) oversee the planning, management,
20	and coordination of the 3D Elevation Program;
21	<del>and</del>
22	(B) develop, by not later than 1 year after
23	the date of enactment of this Act, and update
24	periodically thereafter—

1	(i) a strategic plan that establishes
2	goals and priorities for activities carried
3	out under the 3D Elevation Program; and
4	(ii) a detailed management plan to
5	implement the strategic plan.
6	(e) Subcommittee of National Geospatial Ad-
7	VISORY COMMITTEE.—
8	(1) ESTABLISHMENT.—
9	(A) In General.—The Secretary shall es-
10	tablish, within the National Geospatial Advisory
11	Committee, a subcommittee (referred to in this
12	subsection as the "Subcommittee").
13	(B) Membership.—The Subcommittee
14	<del>shall—</del>
15	(i) consist of not fewer than 11 mem-
16	bers, of whom none may be a Federal offi-
17	eer or employee; and
18	(ii) include representatives of—
19	(I) research and academic insti-
20	tutions;
21	(II) industry standards develop-
22	ment organizations;
23	(III) units of State and local gov-
24	ernment; and
25	(IV) the private sector.

1	$\frac{(2)}{}$ Duties.—
2	(A) ASSESSMENT.—The Subcommittee
3	shall conduct an assessment of—
4	(i) trends and developments in—
5	(I) the collection, dissemination,
6	and use of 3D elevation data; and
7	(II) science and technology relat-
8	ing to 3D elevation data;
9	(ii) the effectiveness of the 3D Ele-
10	vation Program in carrying out the activi-
11	ties described in subsection $(a)(1)$ ;
12	(iii) the need to revise or reorganize
13	the 3D Elevation Program; and
14	(iv) the management, coordination,
15	implementation, and activities of the 3D
16	Elevation Program.
17	(B) REPORT.—Not later than 1 year after
18	the date of enactment of this Act, and every 2
19	years thereafter, the Subcommittee shall submit
20	to the Secretary and the 3D Elevation Federal
21	Interagency Coordinating Committee estab-
22	lished under subsection (b) a report that in-
23	<del>cludes—</del>
24	(i) the findings of the assessment
25	under subparagraph (A); and

1	(ii) recommendations of the Sub-
2	committee based on those findings, if any.
3	(d) Grants and Cooperative Agreements.—
4	(1) In General.—The Secretary may make
5	grants and enter into cooperative agreements with
6	other Federal departments and agencies, units of
7	State, local, or Tribal government, institutions of
8	higher education, nonprofit research institutions, or
9	other organizations to facilitate the improvement of
10	nationwide coverage of 3D elevation data.
11	(2) Applications.—To be eligible to receive a
12	grant or enter into a cooperative agreement under
13	this subsection, an entity described in paragraph (1)
14	shall submit to the Secretary an application at such
15	time, in such manner, and containing such informa-
16	tion as the Secretary may require.
17	(3) Terms and conditions.—A grant or coop-
18	erative agreement under this subsection shall be sub-
19	ject to such terms and conditions as the Secretary
20	determines to be appropriate, including making data
21	publically available and interoperable with other
22	Federal datasets.
23	(e) Authorization of Appropriations.—There is
24	authorized to be appropriated to earry out this section
25	\$20,000,000 for each of fiscal years 2020 through 2023.

### SECTION 1. SHORT TITLE. 2 This Act may be cited as the "National Landslide Preparedness Act". SEC. 2. DEFINITIONS. 5 In this Act: 6 (1) 3D.—The term "3D" means 3-dimensional. 7 (2) 3D ELEVATION DATA.— 8 (A) In General.—The term "3D elevation 9 data" means 3D, high-resolution data obtained 10 using LiDAR, IfSAR, or other methods over the 11 United States (including territories). 12 (B) Inclusions.—The term "3D elevation 13 data" includes terrestrial and bathymetric ele-14 vation data. (3) 3D ELEVATION PROGRAM.—The term "3D 15 16 Elevation Program" means the 3D Elevation Pro-17 gram established under section 5(a). 18 IFSAR.—The "IfSAR" (4)termmeans19 interferometric synthetic aperture radar. 20 (5) Indian tribe.—The term "Indian tribe" has 21 the meaning given the term in section 4 of the Indian 22 Self-Determination and Education Assistance Act (25) 23 U.S.C. 5304). 24 (6) Lahar.—The term "lahar" means a large 25 debris flow of mostly volcanic material that is—

(A) often fast-moving; and

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1	(B) a hazard in watersheds downstream of
2	volcanic peaks.
3	(7) LiDAR.—The term "LiDAR" means light
4	detection and ranging.
5	(8) Secretary.—The term "Secretary" means
6	the Secretary of the Interior, acting through the Di-
7	rector of the United States Geological Survey.
8	(9) State.—The term "State" means—
9	(A) a State; and
10	(B) the District of Columbia.
11	(10) State office.—The term "State office"
12	means any unit of State government that handles the
13	identification, mapping, assessment, and research of
14	landslide hazards or responding to landslide events,
15	including—
16	(A) a State geological survey office;
17	(B) a State department of emergency re-
18	sponse; and
19	(C) a State department of transportation.
20	(11) Territory.—The term "territory"
21	means—
22	(A) the Commonwealth of Puerto Rico;
23	(B) Guam;
24	(C) American Samoa;

1	(D) the Commonwealth of the Northern
2	Mariana Islands;
3	(E) the Federated States of Micronesia;
4	(F) the Republic of the Marshall Islands;
5	(G) the Republic of Palau; and
6	(H) the United States Virgin Islands.
7	SEC. 3. NATIONAL LANDSLIDE HAZARDS REDUCTION PRO-
8	GRAM.
9	(a) Establishment.—The Secretary shall establish a
10	program, to be known as the "National Landslide Hazards
11	Reduction Program" (referred to in this section as the "pro-
12	gram")—
13	(1) to identify and understand landslide hazards
14	and risks;
15	(2) to reduce losses from landslides;
16	(3) to protect communities at risk of landslide
17	hazards; and
18	(4) to help improve communication and emer-
19	gency preparedness, including by coordinating with
20	communities and entities responsible for infrastruc-
21	ture that are at risk of landslide hazards.
22	(b) Description of Program.—
23	(1) Program activities.—The Secretary, in co-
24	ordination with the Interagency Coordinating Com-
25	mittee on Landslide Hazards established by subsection

1	(c)(1) (referred to in this section as the "Committee")
2	and in coordination with existing activities of the
3	United States Geological Survey and other Federal
4	agencies, shall—
5	(A) identify, map, assess, and research
6	$lands lide\ hazards;$
7	(B) respond to landslide events; and
8	(C) in coordination with State offices, units
9	of local government, territories, and Indian
10	tribes—
11	(i) establish working groups with State
12	offices, units of local government, territories,
13	and Indian tribes to identify regional and
14	local priorities for researching, identifying,
15	mapping, and assessing landslide hazards;
16	and
17	(ii) develop and implement landslide
18	hazard guidelines for—
19	$(I)\ geologists;$
20	(II) geological and geotechnical
21	engineers;
22	(III) emergency management per-
23	sonnel; and
24	(IV) land use and other decision-
25	makers.

1 (2) National strategy.—Not later than 1 year 2 after the date of enactment of this Act, and every 5 3 years thereafter, the Secretary, in coordination with 4 the Committee, shall develop and publish a national 5 strategy for landslide hazards, risk reduction, and re-6 sponse in the United States (including territories), 7 which shall include— 8 (A) goals and priorities for the program; 9 (B) priorities for data acquisition, research,

- (B) priorities for data acquisition, research, communications, and risk management on landslides and landslide hazards across relevant Fed-
- 12 eral agencies; and

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- (C) a detailed interagency plan, which shall take into consideration national disaster preparedness, response, and recovery frameworks, to carry out the national strategy, including details about the programs, projects, and budgets that will be used to implement the national strategy.
- (3) National landslide Hazards data-Base.—In carrying out the program, the Secretary, in coordination with State offices, units of local government, territories, and Indian tribes, shall develop and maintain a publicly accessible national landslide hazard and risk inventory database to compile, maintain, standardize, and evaluate data regarding—

1	(A) landslide hazards and risks;
2	(B) the impact of landslides on—
3	(i) health and safety;
4	(ii) the economy and infrastructure;
5	and
6	(iii) the environment;
7	(C) landslide hazard stabilization; and
8	(D) reduction of losses from landslides.
9	(4) Landslide Hazard and risk prepared-
10	NESS FOR COMMUNITIES.—In carrying out the pro-
11	gram, the Secretary, in coordination with the Sec-
12	retary of the Army, the Secretary of Commerce, the
13	Secretary of Homeland Security, the Secretary of
14	Transportation, and the heads of other relevant Fed-
15	eral agencies, and in consultation with State offices,
16	units of local government, territories, and Indian
17	tribes, shall develop and disseminate—
18	(A) landslide planning and risk reduction
19	guidance, guidelines, maps, tools, and training
20	materials to help inform State, territorial, local,
21	and Tribal governments and decisionmakers
22	with respect to—
23	(i) the use and implementation of
24	landslide hazard assessments;

1	(ii) the applied use of the database de-
2	veloped under paragraph (3);
3	(iii) reducing losses from landslides;
4	and
5	(iv) resources available for commu-
6	nities working to improve landslide hazard
7	preparedness; and
8	(B) landslide preparedness curricula and
9	training modules for—
10	(i) State, territorial, local, and Tribal
11	officials;
12	(ii) Federal, State, territorial, local,
13	and Tribal emergency managers; and
14	(iii) the National Guard.
15	(5) Debris flow early warning system.—In
16	carrying out the program, the Secretary, in coordina-
17	tion with the Secretary of Commerce and the Sec-
18	retary of Homeland Security, shall expand the early
19	warning system for debris flow by—
20	(A) expanding the early warning system for
21	post-wildfire debris flow to include recently
22	burned areas across the western United States;
23	(B) developing procedures with State, terri-
24	torial, local, and Tribal governments to monitor

1	stormwater drainage in areas with high debris
2	flow risk; and
3	(C) identifying high-risk debris flow areas,
4	such as recently burned land and potential lahar
5	hazard areas.
6	(6) Emergency response activities.—In car-
7	rying out the program, the Secretary, in coordination
8	with the Secretary of Commerce, the Secretary of
9	Homeland Security, the heads of other relevant Fed-
10	eral agencies, States offices, units of local government,
11	territories, and Indian tribes, shall establish and sup-
12	port emergency response procedures for the rapid de-
13	ployment of Federal scientists, equipment, and serv-
14	ices to areas impacted by a significant landslide
15	event—
16	(A) to support emergency response efforts
17	and improve the safety of emergency responders;
18	(B) to improve data collection; and
19	(C) to conduct research to advance the un-
20	derstanding of the causes, impacts, and reduc-
21	tion of landslide hazards and risks.
22	(c) Interagency Coordinating Committee on
23	Landslide Hazards.—

1	(1) In general.—There is established a com-
2	mittee, to be known as the "Interagency Coordinating
3	Committee on Landslide Hazards".
4	(2) Membership.—The Committee shall be com-
5	posed of the following members (or their designees):
6	(A) The Secretary, who shall serve as Chair-
7	person of the Committee.
8	(B) The Secretary of Agriculture.
9	(C) The Secretary of the Army.
10	(D) The Secretary of Commerce.
11	(E) The Secretary of Homeland Security.
12	(F) The Secretary of Transportation.
13	(G) The Director of the National Science
14	Foundation.
15	(H) The Director of the Office of Science
16	and Technology Policy.
17	(I) The Director of the Office of Manage-
18	ment and Budget.
19	(3) Meetings.—The Committee shall meet at
20	the call of the Chairperson.
21	(4) Purpose and duties.—The Committee
22	shall—
23	(A) advise and oversee the program;
24	(B) facilitate communication and coordina-
25	tion across Federal agencies in the planning,

1	management, budgeting, and execution of land-
2	slide activities; and
3	(C) support the development and execution
4	of the national strategy under subsection $(b)(2)$ ,
5	including by—
6	(i) supporting the development of na-
7	tional goals and priorities for the national
8	strategy;
9	(ii) articulating Federal agency roles,
10	responsibilities, and resources for carrying
11	out the national strategy; and
12	(iii) overseeing the implementation of
13	$the \ national \ strategy.$
14	(d) Advisory Committee.—
15	(1) In general.—The Secretary shall establish
16	an advisory committee, to be known as the "Advisory
17	Committee on Landslides" (referred to in this sub-
18	section as the "Advisory Committee").
19	(2) Membership.—The Advisory Committee
20	shall be composed of not fewer than 11 members—
21	(A) of whom none may be an individual de-
22	scribed in any of subparagraphs (A) through (F)
23	of section 7342(a)(1) of title 5, United States
24	$Code;\ and$
25	(B) who shall be representatives of—

1	(i) States, including State geological
2	organizations;
3	(ii) territories, including territorial ge-
4	$ological\ organizations;$
5	(iii) Indian tribes, including Tribal
6	$geological\ organizations;$
7	(iv) research institutions and institu-
8	tions of higher education that are quali-
9	fied—
10	(I) to provide advice regarding
11	landslide hazard and risk reduction;
12	and
13	(II) to represent related scientific,
14	architectural, engineering, and plan-
15	$ning\ disciplines;$
16	(v) industry standards development or-
17	ganizations; and
18	(vi) State, territorial, local, and Tribal
19	emergency management agencies.
20	(3) Recommendations.—
21	(A) In General.—The Advisory Committee
22	shall submit to the Committee recommendations
23	for the implementation of the program, including
24	recommendations regarding—

1	(i) landslide hazard and risk reduction
2	and planning;
3	(ii) tools for communities;
4	(iii) research; and
5	(iv) such other topics as the Advisory
6	Committee determines appropriate.
7	(B) Consideration.—The Secretary and
8	the agency heads described in subparagraphs (B)
9	through (I) of subsection (c)(2) shall take into
10	consideration any recommendation of the Advi-
11	sory Committee submitted under subparagraph
12	(A).
13	(e) Grant Programs.—
14	(1) Cooperative landslide hazard mapping
15	AND ASSESSMENT PROGRAM.—
16	(A) In general.—Subject to appropria-
17	tions, the Secretary may—
18	(i) provide grants, on a competitive
19	basis, to State, territorial, local, and Tribal
20	governments to research, map, assess, and
21	collect data on landslide hazards within the
22	jurisdictions of those governments; and
23	(ii) accept and use funds received from
24	other Federal and non-Federal partners to
25	advance the purposes of the program.

1	(B) Priority.—
2	(i) In general.—The Secretary shall
3	consult annually with the Committee,
4	States, units of local government, territories,
5	and Indian tribes to establish priorities for
6	the grant program under this paragraph.
7	(ii) Funding prioritization.—In
8	providing grants under this paragraph, the
9	Secretary shall give priority to projects—
10	(I) that will achieve the greatest
11	landslide hazard and risk reduction;
12	(II) that reflect the goals and pri-
13	orities of the national strategy estab-
14	$lished\ under\ subsection\ (b)(2)(A);$
15	(III) not less than 50 percent of
16	the total cost of which is matched by
17	non-Federal sources; and
18	(IV) that include acquisition of
19	enhanced elevation data consistent
20	with the 3D Elevation Program.
21	(C) Requirement.—If the Secretary elects
22	to provide grants under subparagraph (A)(i), the
23	Secretary shall publish on a publicly available
24	website a description of—
25	(i) the grants; and

1	(ii) the findings made from those
2	grants.
3	(2) National landslide research grants.—
4	(A) In general.—To advance the goals
5	and priorities of the national strategy established
6	under subsection (b)(2)(A), subject to appropria-
7	tions, the Director of the National Science Foun-
8	dation (referred to in this paragraph as the "Di-
9	rector") may provide grants to eligible entities
10	for landslide research, including research on—
11	(i) the causes, mechanisms, triggers,
12	hydrology, and geology of landslides;
13	(ii) ways to reduce landslide hazards
14	and risks to minimize loss of life and prop-
15	erty, including landslide hazard and risk
16	$communication,\ perception,\ decision making,$
17	tools, and technologies; and
18	(iii) other goals and priorities of the
19	national strategy established under sub-
20	section $(b)(2)(A)$ .
21	(B) Eligible entities.—The Director
22	shall determine whether an entity is eligible to
23	receive a grant under this paragraph.
24	(C) Requirements.—In providing grants
25	under this paragraph, the Director shall—

1	(i) ensure that the grants are provided
2	on a competitive basis;
3	(ii) consider grant applications sub-
4	mitted by eligible entities that have devel-
5	oped the application in partnership with 1
6	or more State geological surveys; and
7	(iii) publish on a publicly available
8	website a description of—
9	(I) the grants; and
10	(II) the findings made from those
11	grants.
12	(f) Biennial Report.—Through calendar year 2030,
13	the Secretary shall submit to Congress a biennial report,
14	including a description of, with respect to the 2-calendar-
15	year period preceding the date of the report—
16	(1) the goals and accomplishments of the Com-
17	mittee in carrying out the national strategy developed
18	$under\ subsection\ (b)(2);$
19	(2) the results of the activities of the Committee
20	under this section; and
21	(3) the extent to which any recommendations of
22	the Advisory Committee under subsection $(d)(3)(A)$
23	have been implemented.
24	(g) Significant Events.—Not later than 1 year after
25	a significant landslide event in the United States (includ-

1	ing territories) occurs, the Secretary shall publish on a pub-
2	licly available website—
3	(1) a description of the landslide event and the
4	implications of the event on communities, including
5	life and property;
6	(2) recommendations on how the identification of
7	the landslide risk could have been improved prior to
8	the event;
9	(3) a description of the effectiveness of any warn-
10	ing and risk communication, including the dissemi-
11	nation of warnings by State, territorial, local, and
12	Tribal partners in the affected area;
13	(4) recommendations to improve risk identifica-
14	tion, reduction, and communication to landowners
15	and units of local government;
16	(5) recommendations to improve landslide haz-
17	ard preparedness and emergency response activities
18	under this section; and
19	(6) such other findings as the Secretary deter-
20	mines appropriate.
21	(h) Funding.—There is authorized to be appropriated
22	to carry out this section \$37,000,000 for each of fiscal years
23	2020 through 2023, of which—
24	(1) \$25,000,000 each fiscal year shall be made
25	available to the United States Geological Survey;

1	(2) \$11,000,000 each fiscal year shall be made
2	available to the National Science Foundation; and
3	(3) \$1,000,000 each fiscal year shall be made
4	available to the National Oceanic and Atmospheric
5	Administration.
6	SEC. 4. GROUND SUBSIDENCE.
7	As the Secretary determines to be appropriate and sub-
8	ject to appropriations, the Secretary, through existing pro-
9	grams, shall advance the identification, mapping, research,
10	and monitoring of subsidence and groundwater resource ac-
11	counting, particularly in areas affected by drought.
12	SEC. 5. 3D ELEVATION PROGRAM.
13	(a) Establishment of 3D Elevation Program.—
14	(1) In General.—The Secretary shall establish
15	a program, to be known as the "3D Elevation Pro-
16	gram''—
17	(A) to provide 3D elevation data coverage
18	for the United States;
19	(B) to coordinate and facilitate the collec-
20	tion, dissemination, and use of 3D elevation
21	data among Federal departments and agencies
22	and non-Federal entities;
23	(C) to produce standard, publicly accessible
24	3D elevation data products for the United States;
25	and

1	(D) to promote the collection, dissemination,
2	and use of 3D elevation data among Federal,
3	State, local, and Tribal governments, commu-
4	nities, institutions of higher education, and the
5	private sector through—
6	(i) cooperative agreements;
7	(ii) the development and maintenance
8	of spatial data infrastructure to provide
9	quality control and deliver to the public 3D
10	elevation data products;
11	(iii) in coordination with the 3D Ele-
12	vation Federal Interagency Coordinating
13	Committee established under subsection (b),
14	States, and industry and standards bodies,
15	the development of standards and guidelines
16	for 3D elevation data acquisition to in-
17	crease accessibility to 3D elevation data in
18	a standard, easy-to-use format; and
19	(iv) the identification, assessment, and
20	adoption of emerging technologies to im-
21	prove the accuracy and efficiency of the 3D
22	Elevation Program.
23	(2) Management.—
24	(A) In General.—The Secretary shall
25	manage the 3D Elevation Program—

1	(i) to ensure efficiency with respect to
2	related activities of the Department of the
3	Interior and other participating Federal de-
4	partments and agencies; and
5	(ii) to meet the needs of Department of
6	the Interior programs, stakeholders, and the
7	public.
8	(B) Other federal departments and
9	AGENCIES.—The head of each Federal depart-
10	ment and agency involved in the acquisition,
11	$production,\ distribution,\ or\ application\ of\ 3D$
12	elevation data shall—
13	(i) coordinate with the 3D Elevation
14	Federal Interagency Coordinating Com-
15	mittee established under subsection (b) to
16	acquire additional, enhanced 3D elevation
17	data;
18	(ii) submit to the Secretary a descrip-
19	tion of priority areas of interest for 3D ele-
20	vation data collection for use in providing
21	grants and cooperative agreements under
22	subsection (d);
23	(iii) implement policies and procedures
24	for data acquisition and sharing that are

1	consistent with standards and guidelines de-
2	veloped under the 3D Elevation Program;
3	(iv) participate in, and share the re-
4	sults and benefits of, the 3D Elevation Pro-
5	gram, in accordance with standards and
6	guidelines developed under the 3D Elevation
7	Program; and
8	(v) ensure that any 3D elevation data
9	acquired with Federal grant funding—
10	(I) meets 3D Elevation Program
11	standards; and
12	(II) is included in the national
13	holdings of those data.
14	(b) 3D Elevation Federal Interagency Coordi-
15	NATING COMMITTEE.—
16	(1) Establishment.—The Secretary, in coordi-
17	nation with the Secretary of Commerce and the Sec-
18	retary of Homeland Security, shall establish an inter-
19	agency coordinating committee, to be known as the
20	"3D Elevation Federal Interagency Coordinating
21	Committee" (referred to in this subsection as the
22	"Committee"), to better coordinate 3D elevation data
23	management across the Federal Government.
24	(2) Membership.—The Committee shall be com-
25	posed of the following members (or their designees):

1	(A) The Secretary, who shall serve as Chair-
2	person of the Committee.
3	(B) The Secretary of Agriculture.
4	(C) The Secretary of Commerce.
5	(D) The Secretary of Homeland Security.
6	(E) The Director of the National Science
7	Foundation.
8	(F) The Director of the Office of Science
9	and Technology Policy.
10	(G) The Director of the Office of Manage-
11	ment and Budget.
12	(H) The head of any other Federal depart-
13	ment or agency, at the request of the Secretary.
14	(3) Coordination.—The Committee shall co-
15	ordinate, as appropriate, with the existing activities
16	of—
17	(A) the 3D Elevation Program Executive
18	Forum;
19	(B) the Alaska Mapping Executive Com-
20	mittee;
21	(C) the 3D Elevation Working Group;
22	(D) the 3D National Elevation Sub-
23	$committee;\ and$
24	(E) State offices.

1	(4) Meetings.—The Committee shall meet at
2	the call of the Chairperson.
3	(5) Duties.—The Committee shall—
4	(A) oversee the planning, management, and
5	coordination of the 3D Elevation Program; and
6	(B) develop, by not later than 1 year after
7	the date of enactment of this Act, and update pe-
8	riodically thereafter—
9	(i) a strategic plan that establishes
10	goals and priorities for activities carried
11	out under the 3D Elevation Program; and
12	(ii) a detailed management plan to
13	implement the strategic plan.
14	(c) Subcommittee of National Geospatial Advi-
15	SORY COMMITTEE.—
16	(1) Establishment.—
17	(A) In General.—The Secretary shall es-
18	tablish, within the National Geospatial Advisory
19	Committee, a subcommittee (referred to in this
20	subsection as the "Subcommittee").
21	(B) Membership.—The Subcommittee
22	shall—
23	(i) consist of not fewer than 11 mem-
24	bers, of whom none may be a Federal officer
25	or employee; and

1	(ii) include representatives of—
2	(I) research and academic institu-
3	tions;
4	(II) industry standards develop-
5	$ment\ organizations;$
6	(III) units of State and local gov-
7	ernment; and
8	(IV) the private sector.
9	(2) Duties.—
10	(A) Assessment.—The Subcommittee shall
11	conduct an assessment of—
12	(i) trends and developments in—
13	(I) the collection, dissemination,
14	and use of 3D elevation data; and
15	(II) science and technology relat-
16	ing to 3D elevation data;
17	(ii) the effectiveness of the 3D Ele-
18	vation Program in carrying out the activi-
19	$ties\ described\ in\ subsection\ (a)(1);$
20	(iii) the need to revise or reorganize
21	the 3D Elevation Program; and
22	(iv) the management, coordination,
23	implementation, and activities of the $3D$
24	Elevation Program.

1	(B) Report.—Not later than 1 year after
2	the date of enactment of this Act, and every 2
3	years thereafter, the Subcommittee shall submit
4	to the Secretary and the 3D Elevation Federal
5	Interagency Coordinating Committee established
6	under subsection (b) a report that includes—
7	(i) the findings of the assessment under
8	subparagraph (A); and
9	(ii) recommendations of the Sub-
10	committee based on those findings, if any.
11	(d) Grants and Cooperative Agreements.—
12	(1) In General.—The Secretary may make
13	grants and enter into cooperative agreements with
14	other Federal departments and agencies, units of
15	State, local, or Tribal government, institutions of
16	higher education, nonprofit research institutions, or
17	other organizations to facilitate the improvement of
18	nationwide coverage of 3D elevation data.
19	(2) Applications.—To be eligible to receive a
20	grant or enter into a cooperative agreement under
21	this subsection, an entity described in paragraph (1)
22	shall submit to the Secretary an application at such
23	time, in such manner, and containing such informa-
24	tion as the Secretary may require.

1	(3) Terms and conditions.—A grant or coop-
2	erative agreement under this subsection shall be sub-
3	ject to such terms and conditions as the Secretary de-
4	termines to be appropriate, including making data
5	publically available and interoperable with other Fed-
6	eral datasets.
7	(e) Authorization of Appropriations.—There is
8	authorized to be appropriated to carry out this section

 $9 \quad \$20,000,000 \ for \ each \ of \ fiscal \ years \ 2020 \ through \ 2023.$ 

## Calendar No. 315

116TH CONGRESS S. 529

[Report No. 116-165]

## A BILL

To establish a national program to identify and reduce losses from landslide hazards, to establish a national 3D Elevation Program, and for other purposes.

DECEMBER 5, 2019
Reported with an amendment